SPECIAL OPERATIONAL TOPICS
Section 5.1

GOLF CART CROSSING AND OPERATION ON THE STATE HIGHWAY SYSTEM

5.1.1 PURPOSE

The purpose of this section is to establish criteria and guidelines for safe operation of golf carts on authorized portions of the State Highway System.

5.1.2 GENERAL

(1) The Department has developed this section in response to a growing public interest in using golf carts. Golf carts are increasingly used to make short trips for shopping, social and recreational purposes from nearby residential neighborhoods such as planned unit communities with golf courses. These passenger-carrying vehicles, although low-speed, offer a variety of advantages, including comparatively low-cost and energy-efficient mobility.

(2) Golf cart use and operation on public roads is authorized only under certain circumstances as provided in Section 316.212, F.S. The intent of this section is to provide criteria and guidelines for authorizing golf cart crossings at designated locations along State Highway System and promote uniformity within the State. This section also provides safety recommendations to counties and municipalities wishing to enact ordinances authorizing the use of golf carts on sidewalks adjacent to or on the State Highway System within their corresponding jurisdictions.

5.1.3 DEFINITIONS

(1) **Golf Cart.** A motor vehicle designed and manufactured for operation on a golf course for sporting or recreational purposes and that attain speeds of less than 20 miles per hour.

(2) **Grade Separated Crossing.** A tunnel or overpass designed and constructed for the purpose of crossing a street or highway.

(3) **Local Government.** A City or County as defined in Section 11.45 (e), F.S.

(4) **State Roadway.** Any roadway of the State Highway System under jurisdiction of the State except limited access facilities.

5.1.4 PROCEDURE

(1) Any golf cart crossing proposed for a location on the State Highway System shall be reviewed and approved by the appropriate **District Traffic Operations Engineer (DTOE)** prior to installation. The Department’s preferred design for golf cart
crossing of any state road shall be via grade separated facility.

(2) A request from a local government shall be submitted to the appropriate DTOE. Non-governmental entities wishing to obtain authorization for a golf cart crossings shall do so through the local government with jurisdictional authority.

(3) If the DTOE’s review of available information supports the installation of a golf cart crossing based upon the criteria outlined in TEM 5.1.5, then a full engineering study prepared by a professional engineer licensed in the State of Florida representing the requester may be conducted.

(4) The criteria referenced in TEM 5.1.5, as documented in an engineering study, shall be met as a condition for approval of a golf cart crossing. The engineering study shall also contain the following information:

(a) Document the need for a golf cart crossing based on conditions set forth in Section 316.212, F.S., and verify the following:

   • The intersecting county or municipal road has been designated for use by golf carts.
   
   • A golf course or single mobile home park is constructed on either sides of a state road.

(b) Document all safety considerations with respect to intersecting sight distances, proximity to intersection and driveway conflict areas, number and configuration of approach lanes to signalized intersections and roadway speed and volume thresholds as described in TEM 5.1.5 that can be satisfied at the proposed location.

(c) Document the proposed golf cart crossing and/or roadway segment location (Roadway ID and Mile Post) and corresponding signing, marking, and signal treatments (if applicable). A schematic layout should be provided over aerial photography or survey to show locations of signs, markings, and other treatments in proximity to existing traffic control devices.

(d) Document all crash history within the vicinity of the proposed golf cart crossing based upon a minimum three years of data.

(5) If the evaluation results in a decision not to authorize the installation of a golf cart crossing, the DTOE shall document the reasons and advise the local government of the findings. Meeting the minimum criteria outlined in this section does not guarantee approval of a request for a golf cart crossing.

(6) Prior to the approval of a golf cart crossing, coordination is necessary between the appropriate District Traffic Operations Office, District Maintenance Office and local governments to determine any permitting requirements or responsibilities for maintenance.
5.1.5 CRITERIA FOR APPROVAL OF CROSSING

(1) **Mid-Block Crossing:** To be considered for a golf cart crossing at a mid-block location along any state road where a golf course or a single mobile home park is constructed or located on both sides of the roadway, the proposed location and roadway characteristics shall meet the following criteria:
(a) Maximum vehicular volume of 15,000 Average Daily Traffic (ADT) or less along the roadway segment.

(b) Maximum Posted Speed Limit of 40 miles per hour or less.

(c) Maximum number of lanes is three (3) with or without bike lanes.

(d) Maximum allowable median width is 15 feet or less.

(e) Minimum distance to the nearest driveway, access point or pedestrian crosswalk is 350 feet in each direction.

(f) Crossing along roadway tangents only with the nearest point of curvature at least 350 feet in each direction.

(g) A clear and unobstructed view of the roadside on the approach to the crossing.

(h) Signing and pavement markings are installed as shown in Figure 5.1-2.

(i) Golf carts are the only vehicle permitted to use the designated crossing or to traverse State right-of-way. Other vehicles such as Low Speed Vehicles are strictly prohibited. See 320.01(42) F.S.

Figure 5.1-2. Mid-Block Crossing

(2) **Side Street Stop Controlled Intersections:** To be considered for a golf cart crossing at a roadway intersection with side street stop control, the location along any state road shall meet the following criteria:

(a) Side street maximum vehicular volume 1,200 ADT and AM/PM Peak Hour not to exceed 110 vehicles per hour single direction.

(b) Main street posted speed limit or 85th percentile intersection approach speed is 35 miles per hour or less.

(c) Maximum crossing distance for undivided roadways shall be equal to three
(3) lanes or less not including any right turn lanes, bike lanes and crosswalks. For divided roadways of four (4) lanes or less, a minimum of twenty-two (22) feet median width is required (Figure 5.1-4).

(d) Side street approaches should have an exclusive left turn lane and a shared through-right turn lane. Other lane approach configurations will be considered on case-by-case basis.

(e) Side street intersection alignment shall be a 90 degrees (not more than 105 degrees) angle to the mainline tangent. Skewed or offset intersections are not recommended for golf cart crossings.

(f) Approach stop signs and pavement markings shall be in accordance with MUTCD and Standard Plans, Index 711-001.

(g) Golf Cart signs (W11-11) should be placed on the mainline approach as shown in Figure 5.1-3 and Figure 5.1-4.

**Figure 5.1-3. Stop-Controlled Crossing**
(3) **Full Signalized Intersections:** To be considered for a golf cart crossing at a roadway intersection with full signal control, the location along any state road shall meet the following criteria:

(a) Side street maximum vehicular volume 1,500 ADT and AM/PM peak hour not to exceed 200 vehicles per hour in single direction.

(b) Side street posted speed limit or 85th percentile intersection approach speed is 35 miles per hour or less.

(c) Maximum crossing distance equal to five (5) lanes or less not including any right turn lanes, bike lanes and crosswalks.

(d) Side street approaches should have at least one (1) exclusive left turn lane and at least one (1) exclusive through or shared through-right turn lane. Other lane approach configurations will be considered on a case-by-case basis.

(e) Side street intersection alignment shall be a 90 degrees (not more than 105 degrees) angle to the mainline tangent. Skewed or offset intersections are not recommended for golf cart crossings.

(f) Golf carts shall not use pedestrian crosswalks or sidewalk ramps for the
purpose of crossing the mainline state road.

(g) Golf cart crossings are not permitted at “T” intersections.

(h) For existing signalized “T” intersections, a proposed forth leg approach and receiving lane for the exclusive use of golf cart crossing shall not be permitted.

(i) Approach traffic control signs and pavement markings shall be in accordance to MUTCD and Standard Plans, Index 711-001.

(j) Golf Cart signs (W11-11) should be placed on the side street approach as shown in Figure 5.1-5.

Figure 5.1-5. Traffic Signal Controlled Crossing

Advanced warning signs in accordance with local County or City Ordinance.

5.1.6 OPERATION OF GOLF CARTS ON SIDEWALKS

(1) Under Title 23 of United States Code, Section 217, existing and proposed non-motorized trails and pedestrian walkways using Federal transportation funds do not permit motorized use, including golf cars or golf carts. However, the legislation authorizes exceptions and the Federal Highway Administration (FHWA) has developed framework for an exception process.
(2) **Safety and Operational Recommendations:** The following recommendations for the operation of golf carts on pedestrian sidewalks adjacent to a state road should be considered when authorizing such use by local government ordinance:

(a) Access to State maintained sidewalks should be from county or city-maintained sidewalks adjacent to side streets intersecting with a state road. In-street golf cart operation onto State operated sidewalks via ADA curb ramps is not permitted.

(b) Crossing a state road from county or city-maintained streets or sidewalks to access State operated adjacent sidewalks is not recommended. If a local government submits a request for a golf cart crossing and seeks consultation for golf cart operation on a State operated sidewalk at the same location, the golf cart crossing will not be allowed.

(c) A minimum un-obstructed sidewalk width of 8 feet is required and separated from back of curb or edge of shoulder by at least 5 feet is recommended.

(d) A minimum width of 4 foot grassed or stabilized, relatively flat area should be provided beyond the outside edge of sidewalks for recovery or stalled golf carts. Sidewalks with existing adjacent drainage features or fencing should not be considered.

(e) Golf cart operation on State operated sidewalks should terminate at a connecting county or city-maintained sidewalk.

(f) State approved, Golf Cart On Sidewalk signs should be installed along State operated sidewalks as shown in Figure 5.1-6.
Figure 5.1-6. Golf Cart Operation on Sidewalks

Double Post-mount (one for each direction) at 200 foot intervals, "**" Intersections and driveways shall use the same configuration.
Section 5.2

TREATMENTS FOR PEDESTRIAN CROSSWALKS AT MIDBLOCK AND UNSIGNALIZED INTERSECTIONS

5.2.1 PURPOSE

This section establishes criteria and guidelines for the consistent installation and operation of pedestrian treatments at midblock and unsignalized intersections on the State Highway System. These treatments include marked pedestrian crosswalks, signs, traffic control devices, and other measures. Information on pedestrian crosswalks at roundabouts can be found in FDOT Design Manual (FDM) 213.

5.2.2 GENERAL

(1) A crosswalk facilitates pedestrian access and concentrates pedestrian crossing activity to a safe and predictable location. The intention of pedestrian treatments at midblock and unsignalized intersections is to improve pedestrian connectivity and reduce instances of pedestrians crossing at unpredictable locations. This can be achieved by reducing confusion and removing measurable risks to pedestrians and other road users.

(2) Pedestrian crosswalks applied at midblock and unsignalized intersections may be a suitable treatment where documented pedestrian demand exists. For these locations, the distance to the nearest controlled intersection crossing would result in significant out-of-direction travel for pedestrians, increasing the risk for unexpected crossings and crashes.

(3) Adding supplemental signage can improve safety and compliance in locations where a marked pedestrian crosswalk has been installed, including locations with or without traffic control devices. Other crosswalk design treatments, including refuge islands, curb extensions, lighting, and raised crosswalks, could also be considered to support pedestrian visibility and safety. Figure 5.2-13 illustrates the combined use of many of these treatments.

(4) Marked crosswalks and pedestrian treatments that are well located and thoughtfully designed can serve as a mechanism for improving pedestrian connections, community walkability, and pedestrian safety. However, they are not suitable for all locations. Suitability can be determined by careful evaluation regarding expected levels of pedestrian crossing demand, safety characteristics of the crossing location, and design considerations for the crossing control type.
5.2.3 DEFINITIONS

Alternative Pedestrian Crossing Location. Any controlled location with a STOP sign, traffic signal, or a grade-separated pedestrian bridge or tunnel that accommodates pedestrian movement across the subject roadway.

Average Day. A day representing traffic volumes normally and repeatedly found at a specific location. Weekdays having volumes influenced by employment or weekend days having volumes influenced by entertainment or recreation represent two types of an Average Day.

Context Classification. Description of the land use and transportation context where a roadway is found. Roadways are designed to match the characteristics and demands defined by the appropriate Context Classification. See FDM 200 for additional information.

Controlled Approach. All lanes of traffic moving toward an intersection or a midblock location from one direction (including any adjacent parking lane) that are controlled by a sign, signal, marking, or other devices.

In-Roadway Lights. Special types of highway traffic control devices installed in the roadway surface to warn road users that they are approaching a condition on or adjacent to the roadway that might not be readily apparent and might require the road users to slow down and/or come to a stop.

Marked Crosswalk. Any portion of a roadway segment, including an intersection or midblock distinctly indicated as a pedestrian crossing by pavement marking lines on the surface which might be supplemented by contrasting pavement structure, style, or color. Marked crosswalks serve to provide guidance, define and delineate crossing paths, define intersections, and designate a stopping location when motorists are required to stop in the absence of a stop line.

Midblock Crossing. Any location where a marked crosswalk (signalized or unsignalized) is proposed or already exists between intersections.

Midblock Pedestrian Signal (MPS). An MPS is a hybrid between a Midblock Traffic Control Signal and a Pedestrian Hybrid Beacon and it is currently an MUTCD Request to Experiment (RTE). It is a highway traffic signal in which traffic is alternately directed to stop, then a flashing RED indication during the pedestrian clearing interval is activated to assist pedestrians crossing a street or highway at a marked crosswalk.

Midblock Traffic Control Signal. Any highway traffic signal by which traffic is alternately directed to stop and permitted to proceed at a midblock crosswalk.

Passive Pedestrian Detection. Automated pedestrian detection systems that can detect the presence and direction of pedestrians and activate the traffic control device without any required action by the pedestrian.
**Pedestrian Attractor.** A residential, commercial, office, recreational, or other land use that is expected to be an end destination for pedestrian trips.

**Pedestrian Generator.** A residential, commercial, office, transit, recreational or other land use that serves as the starting point for a pedestrian trip.

**Pedestrian Hybrid Beacon (PHB).** A special type of hybrid beacon used to warn and control traffic at an unsignalized location to assist pedestrians in crossing a street or highway at a marked crosswalk. It is also known as high-intensity activated crosswalk (HAWK).

**Rectangular Rapid Flashing Beacon (RRFB).** A traffic control device consisting of two rapidly and alternately flashing rectangular yellow indications having LED array-based pulsing light sources that function as a warning beacon.

**Shared Use Path.** A multi-user path outside the traveled way and physically separated from motorized vehicular traffic by an open space or barrier and either within the highway right-of-way or within an independent alignment. Shared use paths are used by pedestrians (including skaters, users of manual and motorized wheelchairs, and joggers), bicyclists and other authorized motorized and non-motorized users.

**Two-Stage Pedestrian Crossing.** A marked crosswalk controlled by RRFB, PHB or midblock traffic signal that is designed to allow pedestrians to cross each half of the roadway independently, using a median refuge island for pedestrians to wait before completing the crossing. A two-stage pedestrian crossing may have a lesser impact on vehicle delay (compared to a single crossing) since the signal serves each direction independently while the median serves as a refuge area for pedestrians to wait prior to completing their crossing.

**Uncontrolled Approach.** All lanes of traffic moving toward an unsignalized intersection or a midblock location from one direction (including any adjacent parking lane) that are not controlled by any sign, signal, marking, or other control devices.

**Unsignalized intersection.** Any at-grade junction of two or more public roads at which a highway traffic signal does not control the right-of-way for motorists, bicyclists, and pedestrians.

**Unmarked Crosswalk.** The legal crossing area at an intersection connecting opposite sides of the roadway that does not have painted lines, words, or images.

### 5.2.4 PROCEDURE

The procedures below are applicable for all crosswalks at midblock and unsignalized intersections.
(1) The appropriate District Traffic Operations Office handles all submitted requests for evaluation of marked crosswalks or other treatments at a midblock or unsignalized intersection (including driveways).

(2) Special emphasis crosswalk markings and advance warning signs shall be installed for all midblock. This will also apply to all uncontrolled approaches with crosswalks.

(3) Additional treatments, such as pavement markings, signs, signals or other countermeasures, may be installed when meeting the criteria listed in TEM 5.2.5.

(4) A study or warrant analysis shall be required for the use of midblock traffic control signals or PHBs for existing marked crosswalks at midblock or unsignalized intersections. Refer to TEM 5.2.5 for more detailed guidance.

(5) For new marked crosswalks, an engineering study is required in accordance with TEM 5.2.6. The engineering study shall include the pedestrian-vehicle crash history. All proposed crosswalk treatments shall meet the criteria listed in TEM 5.2.5.

(6) For new marked crosswalks, the following minimum safety considerations should be evaluated:

(a) Adequate stopping sight distance at marked crosswalks
(b) Presence of crosswalk illumination
(c) For a roadway with five (5) or more lanes, a refuge island or raised median to facilitate a two-stage crossing
(d) Appropriate bus stop location to minimize conflicts with transit vehicles

For further safety improvements, see TEM 5.2.7.

(7) Prior to the approval of a new marked crosswalk, or treatments to an existing marked crosswalk, the District Traffic Operations Office should coordinate with the local maintaining agency to determine the eligibility of adding the newly installed treatments to the maintenance and compensation agreement.

(8) Any marked crosswalk or other treatment proposed for a midblock or unsignalized intersection on the State Highway System shall be reviewed and approved by the DTOE prior to installation.
5.2.5  SELECTION CRITERIA

5.2.5.1  Criteria for Marked Crosswalk

Placement of marked crosswalks at midblock and uncontrolled approaches should be based upon a strategic plan and requires an engineering study to validate the need. Marked crosswalks should not be used indiscriminately at midblock and unsignalized intersections. An engineering study (see TEM 5.2.6) shall include, but not be limited to, pedestrian-vehicle crash history, proximity to significant generators and attractors, minimum levels of pedestrian demand, and minimum location characteristics. Listed below are the criteria for placement of marked crosswalks:

1. Proximity to significant generators and attractors
   (a) Any midblock or unsignalized intersection under consideration for a marked crosswalk should have either of the following characteristics:
      • A well-defined spatial pattern of pedestrian generators, attractors, and flow (across a roadway) between them; or
      • A well-defined pattern of existing pedestrian crossings.
   (b) Identification of pedestrian generators and attractors shall be documented in an engineering study to illustrate potential pedestrian routes in relation to any proposed marked crosswalk locations, as described in TEM 5.2.6.

2. Recommended Levels of Pedestrian Demand
   (a) Pedestrian volume data for an average day shall be collected with the methods described in TEM 5.2.6.
   (b) The following threshold should be considered for a new marked crosswalk:
      • 20 or more pedestrians during a single hour (any four consecutive 15-minute periods) of an average day.
   (c) Pedestrian volume demand data is not needed for the following conditions:
      • Pedestrian crosswalks within a school zone
      • Pedestrian crosswalks under the following Context Classifications:
        o C2T Rural Town Context Classification zone
        o C3C Suburban Commercial Context Classification zone
Crosswalks threshold at midblock or unsignalized intersection connecting a **SHARED USE PATH**

- To promote the use of shared use paths and reduce the occurrence of multiple roadway crossings, crossing locations connecting to a shared use path may use a 50 percent reduction to the recommended pedestrian threshold in *TEM 5.2.5.1-(2)b*.

- Check with local strategic plan when determining the location for installing these types of marked crosswalks.

**Nature-based trail crossings**

- See *TEM 2.33* for additional information on nature-based trail crossings.

- Before a new nature-based trail crossing is approved, the **DTOE** should evaluate whether it’s appropriate to install the trail crossing on the State Highway System (SHS).

**Minimum Location Characteristics**

- **A minimum vehicular volume of 2,000 Average Daily Traffic (ADT) along the roadway segment.**

- **Minimum distance to nearest alternative intersection or crossing location**
  - The minimum distance to nearest alternative intersection or crossing location is 300 feet per the *FDM 222*.

  - A proposed crossing location that falls between 100 and 300 feet from an alternative existing crossing may be considered if it is more practical for pedestrian use; this justification must be documented in the engineering study.

- **Adjacent signalized intersection**
  - The proposed location must be outside the influence area of adjacent signalized intersections, including the limits of the auxiliary turn lanes.
5.2.5.2 Criteria for Beacons and Signals

(1) Yellow Flashing Beacons and RRFB

(a) Use of flashing beacons shall be limited to the roadways with the following conditions:

- A marked special emphasis crosswalk
- Four (4) or fewer through lanes (both directions)
- Posted speed limit of 35 MPH or less

(b) For locations with five (5) lanes (4-through lanes with a Two-Way Left Turn Lane), a refuge island or raised median may be installed at the center of the roadway to create a two-stage crossing.

(c) Overhead flashing beacons and RRFB are preferred to be used for locations with four (4) lanes divided or five (5) lane roadways with a median refuge island.

(d) For locations that do not meet the criteria above, a variation must be submitted to the State Traffic Engineering and Operations Office for review and approval. The variation shall include the following:

- AADT
- Sight distance
- Speed data
- Supplemental information including location description and observations
- Crash data

(2) Pedestrian Hybrid Beacon (PHB)

(a) A PHB should not be installed at an intersection or a driveway. A minimum distance of 100 feet from side streets or driveways controlled by stop or yield signs should be maintained when installing a PHB.

(b) For locations less than 100 feet from the side streets or driveways controlled by a stop sign, the engineer of record shall address additional treatments to reduce conflict risk between pedestrians and vehicles. These additional treatments may include blank-out signs, static signs, in-
roadway lights, \textit{R1-6a sign, R10-6 (STOP HERE ON RED) sign}, or other treatments to inform drivers of the PHB.  

(c) The following conditions may be considered for the installation of a PHB.  

- When a midblock traffic control signal is not justified under \textit{Chapter 4C of the MUTCD} signal warrants and when gaps in traffic are not adequate to permit pedestrians to cross.  
- When the speed of vehicles approaching the location on the major street is too high to permit pedestrians to cross.  
- When pedestrian delay is excessive.  

(d) PHBs should meet \textit{Chapter 4F of the MUTCD} PHB volume guidance. This guidance is summarized in \textit{Figure 5.2-1} and \textit{Figure 5.2-2}.  

(e) In an urban corridor under context classification C4, C5, and C6 with a site location that warrants a PHB in accordance to the above criteria, the PHB may be substituted with a midblock traffic control signal using \textit{Warrant 8 of the MUTCD, Roadway Network}.  

(3) \textbf{Midblock Traffic Control Signal}  

(a) Traffic control signals at midblock crosswalks should meet a minimum distance of 300 feet from side streets or driveways controlled by a stop or yield sign.  

(b) For midblock crosswalks that are greater than 300 feet from the nearest signalized intersection, its distance to adjacent signals and availability of adequate gaps for pedestrian crossing shall also be considered to determine whether the signal is needed for safe pedestrian crossing.  

(c) Traffic Control Signals at midblock crosswalks shall meet \textit{Warrant 4 of the MUTCD, Pedestrian Volume}. \textit{Figure 5.2-1} and \textit{Figure 5.2-2} summarize this warrant. The minimum pedestrian volume threshold under Warrant 4 may be reduced for the following conditions:  

- When the 15th percentile crossing speed is less than 3.5 feet per second, the pedestrian volume that crosses the major street can be reduced as much as 50 percent.  
- When the 85th percentile speed on the major street exceeds 35 mph or when the area of the midblock crossing is within the built-up area of an isolated community having a population of less than 10,000, the pedestrian volume that crosses the major street can be reduced by 30 percent.
(d) Combining both pedestrian volume reductions of 30 and 50 percent is allowed when it meets the criteria listed in (c) above.

(e) Information on requirements for traffic control signal at intersections can be found in TEM 3.3.

Figure 5.2-1. Guidelines for the Installation of Pedestrian Treatments on Low-Speed Roadways
5.2.6 ENGINEERING STUDY

(1) An engineering study shall be conducted before the installation of a marked pedestrian crosswalk and/or treatments at a midblock crosswalk location or unsignalized intersection. Criteria for selecting the specific treatment(s) shall include, but not be limited to, pedestrian and vehicular volumes, roadway characteristics, and other environmental factors as documented in the study.

(2) The engineering study should include the following information:
(a) Field data to demonstrate the need for a marked crosswalk based upon minimum pedestrian volumes (except as described in TEM 5.2.5.1 and availability of any alternative crossing locations that satisfy the criteria described in TEM 5.2.5).

- Data collection should be based upon pedestrian volumes observed crossing the roadway outside a crosswalk at or in the vicinity of the proposed location or at an adjacent (nearby) intersection. If applicable, a cyclist can be counted as a pedestrian.

- The Department’s Manual on Uniform Traffic Studies (MUTS) provides additional information on obtaining pedestrian group size and vehicle gap size field data for use in making assessments of opportunities for safe crossings at midblock and unsignalized intersections.

(b) Field data to estimate individual pedestrian walking speeds, pedestrian speed cumulative curve, and the 15th percentile pedestrian crossing speed. The Chapter 9 of the Department’s Manual on Uniform Traffic Studies (MUTS) provides additional information on the procedure and method for calculating the parameters of pedestrian walking speed.

(c) Potential links between pedestrian generators and attractors. Generators and attractors should be identified over an aerial photograph to illustrate potential pedestrian routes in relation to any proposed marked crosswalk location. This information is required for establishing the proposed crossing location or to confirm existing pedestrian crossing patterns.

(d) All safety considerations as described in TEM 5.2.4 with respect to stopping sight distances, illumination levels, and proximity to intersection conflict areas.

(e) Proposed crossing location and corresponding signing, marking, and signal treatments as follows:

- A schematic layout should be provided over aerial photography or survey to show locations of signs, markings, and other treatments in proximity to existing traffic control devices.

- Treatments are dependent upon the site context, vehicle operating speeds, roadway cross-section, pedestrian volumes, and other variables. Treatments may include consideration of traffic signals or other warning devices to enhance driver yielding behavior. Other treatments such as median refuge areas, curb extensions, raised crosswalks, and supplemental signing and markings may also be applicable at some locations to support reduced crossing distance
and enhanced pedestrian visibility. See **TEM 5.2.7** for discussion of treatment options and guidance on treatment selection.

(f) Latest three years of pedestrian-vehicle crash history within the vicinity of the proposed crosswalk. Document the number and nature of pedestrian-vehicle conflicts based on field observations.

(g) Transit route data and the location of transit stops within the vicinity of the proposed crosswalk.

(3) Alternative analysis can be conducted at adjacent intersection and midblock locations through the procedure described in the *Department's Manual on Intersection Control Evaluation*. Intersection and midblock crosswalk’s needs might be identified and resolved by considering alternative control strategies that meet the project’s purpose and need. The *Department's Manual on Intersection Control Evaluation* provides guidelines on these alternative designs.

### 5.2.7 TREATMENT OPTIONS

#### 5.2.7.1 Pavement Markings

(1) **Marked Pedestrian Crosswalk**

(a) **Special Emphasis Crosswalk**

Marked crosswalks at unsignalized intersections (uncontrolled approach) and midblock crossings require a special emphasis crosswalk. Follow the procedures identified in **TEM 5.2.4** prior to installation.

(b) **Standard Crosswalk**

At an unsignalized intersection-controlled approach, the crosswalk marking must comply with **FDM 230** design criteria. An engineering study is not required for the installation of standard crosswalks.

(2) **PEDESTRIAN CROSSING WARNING Sign (W11-2) Pavement Markings**

(a) The use of *W11-2* pavement markings may be used to supplement existing signage at marked pedestrian crossings when high vehicular volumes and speeds are documented in an engineering study. The *W11-2* pavement markings shall be reviewed and approved by the **DTOE** prior to installation. The use of *W11-2* pavement markings as a safety countermeasure is recommended and should be installed if any of the following conditions apply:

- Multi-lane roadway (45 mph or greater)
• Rural two-lane roadway (50 mph or greater)
• Crosswalks have restricted sight distance due to obstructions such as trees or parked vehicles
• There is a documented history of non-compliant driver yielding to pedestrians behavior

(b) When installing at midblock or unsignalized intersections, the **W11-2** pavement markings shall be applied as follows (see **Figure 5.2-3** and **Figure 5.2-4** for additional information):

• Centered in the travel lane(s) on the approach to the crosswalk and in alignment with adjacent lanes when used on multi-lane approaches
• The **W11-2** pavement marking shall not be intermixed with other pavement markings

(c) The **W11-2** pavement markings installation shall be coordinated with the District Maintenance Office.

**Figure 5.2-3. PEDESTRIAN CROSSING WARNING Sign (W11-2) Pavement Marking**
(3) **Pavement Word Markings**

Information on the use of Pavement Word Markings can be found in *TEM 4.2*.

### 5.2.7.2 Signs

(1) **General**

(a) The following signs may be installed at midblock crosswalks and unsignalized intersections to improve non-compliant driver yielding and stopping behavior to pedestrians. Sign placement details can be found in the *FDM 230*.

(b) To enhance sign conspicuity, highlighted signs and flashing beacons may be installed in accordance with *Section 2A.15 of the MUTCD*.

(2) **STOP HERE FOR PEDESTRIANS** Sign (*R1-5b and R1-5c*)
(a) For additional emphasis, a stop line may be installed with the STOP HERE FOR PEDESTRIANS (R1-5b and R1-5c) sign in accordance with Section 2B.11 of the MUTCD.

(b) If stop lines are used, they shall be placed 40 feet in advance of the marked crosswalk.

(c) When the STOP HERE FOR PEDESTRIANS sign is installed, parking shall be prohibited in the area between the stop line and the marked crosswalk. Use a solid lane line between the stop line and crosswalk.

(d) The R1-5b and R1-5c signs shall be used with the advanced warning W11-2 and W16-7P signs.

(e) The R1-5b and R1-5c signs shall not be used in combination with the traffic signal or PHB.

(f) The R1-5b and R1-5c sign may be used at locations where there is non-compliant stopping for pedestrians at an existing mid-block crosswalk, as follows:
   • One sign in each direction
   • Within 100 feet in advance of the crosswalk
   • Shall not interfere with other required signs

   Figure 5.2-5. Pedestrian Crossing Signs (R1-5b and W11-2 with an RRFB)
(3) TURNING VEHICLES STOP FOR PEDESTRIANS sign (R10-15a)

TEM 2.44 provides guidance for use of the TURNING VEHICLES STOP FOR PEDESTRIANS sign (R10-15a) at locations other than midblock crosswalks.

(4) PEDESTRIAN CROSSING Signs

(a) A PEDESTRIAN CROSSING (W11-2) warning sign with supplemental AHEAD plaque (W16-9P) shall be used in combination with the R1-5b or R1-5c sign.

(b) A school sign (S1-1) with supplemental diagonal downward pointing arrow (W16-7P) may be used to advise road users that they are approaching a crosswalk in close proximity to a school.

(c) The combined bicycle/pedestrian sign (W11-15) may be used where both bicyclists and pedestrians might be crossing the roadway. A TRAIL X-ING (W11-15P) supplemental plaque may be mounted below the W11-15 sign.

(5) In-Street Sign (R1-6a)

(a) In-street signs (R1-6a) are useful on low-speed roadways to remind road users of laws regarding right-of-way at a midblock or unsignalized pedestrian crosswalk. In-street signs (R1-6a) can only be implemented in roadways with four (4) or fewer through lanes (both directions) and with a posted speed limit of 35 MPH or less.

(b) Coordination with the District Maintenance Office is required prior to approving the use of the in-street sign (R1-6a).

(c) If used, the in-street signs (R1-6a) shall be placed at one of the following locations:

- In the roadway at the marked crosswalk location on the center line,
- In the case of a one-way roadway application, on a lane line, or
- On a median island as allowed by Section 2B.12 of the MUTCD.
Figure 5.2-6. Pedestrian Crossing Signs
(R1-6a and W11-2)

(d) **Standard Plans, Index 700-102-1** provides design details for the fabrication of in-street signs (R1-6a).

(e) The in-street sign (R1-6a) shall not be post-mounted on the left-hand or right-hand side of the roadway.

(f) The use of in-street signs (R1-6a) on lane lines may be substituted with tubular markers to reduce the maintenance and replacement cost due to periodic impacts from vehicular traffic. When the tubular markers are used to supplement an R1-6 series sign that is either on the center line, lane line, or median island, they should not be used on the same pavement marking line where the R1-6 Series sign is installed. If used, the tubular marker shall be the same color as the pavement marking that they supplement, in accordance with **Section 3H.01 of the MUTCD**. For further guidance on tubular marker substitution, please review **TEM 5.2.7.2(5)(h)**.

(g) Tubular Marker Gateway Treatment

- To provide additional emphasis for the pedestrian crossing and to provide a channelizing and potentially calming effect on vehicle traffic, the in-street signs (R1-6a) may be used with one or more supplemental tubular markers on the lane lines or edge lines at a mid-block pedestrian crossing.
• The use of supplemental tubular marker for gateway treatment is compliant with the MUTCD. See FHWA Official Ruling 3(09)-61 (I) – Channelizing Devices at Mid-Block Pedestrian Crossings in Conjunction with In-Street Pedestrian Crossing (R1-6 Series) Signs issued on August 3, 2020, with guidance and illustrations.

**Figure 5.2-7. Gateway Treatment with R1-6a and Tubular Marker**

I. Single Sign Treatment

II. Partial Gateway Treatment

III. Full Gateway Treatment

IV. Detail A in Gateway Treatment

(6) **Portable Changeable Message Sign (PCMS)**

To inform the traveling public of a new traffic control pattern, a PCMS shall be required for all new RRFB, PHB, flashing yellow beacon, and midblock traffic control signals in accordance with the following criteria.

(a) The PCMS shall display the following safety message:
• NEW SIGNAL XX/XX
• PREPARED TO STOP

(b) District shall notify local law enforcement and local agency two weeks before the new traffic control device is installed.

(c) The PCMS shall be installed two weeks prior and remain in place for a minimum of one week after the installation of traffic control devices mentioned above.

5.2.7.3 Beacons (Signal Warrant Analysis Not Required)

(1) General

(a) For locations not warranted for traffic control signals or PHBs, alternative pedestrian-actuated warning devices presented in this section may be considered to provide additional emphasis on the marked crosswalk and of the presence of pedestrians. For guidance on supplemental warning device options that are exempt from warrants, see TEM 5.2.4 for details.

(b) Additional treatments not included in this section may also be appropriate depending upon the individual site characteristics. Engineering judgment should guide decisions about which additional treatment options to include, if any.

(2) Rectangular Rapid Flashing Beacons (RRFB)

(a) The FHWA issued Interim Approval 21, Rectangular Rapid Flashing Beacons at Crosswalks (IA-21) on March 20, 2018, which specifies the intended use and design requirements for RRFB devices.

(b) FDOT has received FHWA approval to install RRFBs on the State Highway System. Local agencies must receive FHWA approval prior to installing RRFBs on their local roads.

(c) The rectangular beacons are provided in pairs below the PEDESTRIAN CROSSING warning sign (W11-2) (and above the diagonal downward arrow (W16-7P) plaque for post-mounted RRFB) and operate in a flash pattern upon activation by the pedestrian. For school zone or trail crossings, school sign (S1-1) or combined bicycle/pedestrian sign (W11-15) may be placed alternatively above the rectangular beacons instead of the pedestrian crossing sign (W11-2). Detailed conditions of use, including sign/beacon assembly, dimensions, placement, and flashing rates are provided in Interim Approval (IA-21). Refer to the following FDOT policy for more guidance on RRFB implementation:
(d) As of January 1, 2021, all new RRFB installations shall include an audible warning message that states “WAIT FOR TRAFFIC TO STOP THEN CROSS WITH CAUTION” when activated. An example of the RRFB treatment is shown in Figure 5.2-8.

Figure 5.2-8. Rectangular Rapid Flashing Beacons

(3) Flashing Yellow Beacons

(a) For locations where traffic signals are not warranted, additional emphasis on the crossing location can be provided when using flashing yellow beacons to supplement the appropriately marked crossing warning or regulatory signs. These devices are still allowable in the MUTCD, although
newer devices such as RRFBs have increased in popularity.

(b) When used, flashing yellow beacons shall meet the requirements of Chapter 4L of the MUTCD.

(c) Standard Plans, Index 700-120 provides design details for the installation of flashing beacons.

(d) Configuration of beacons is either overhead or side-mounted; however, the preferred configuration is a side post-mounting to avoid drivers confusing the beacons for a flashing traffic signal.

- When post-mounted, the recommendation is to have a configuration of two vertically aligned beacons. These beacons should operate in an alternating flash pattern.

- When overhead mounted, flashing yellow beacons should feature an internally illuminated Overhead Pedestrian Crossing sign (R1-9a) in conjunction with the beacons, which is continuously lit at night.

(4) In-Roadway Lights

(a) Chapter 4N of the MUTCD provides detailed guidance on the installation of in-roadway lights.

(b) Coordination with the District Maintenance Office is required prior to approving the use of the in-roadway lights.

(c) In-roadway lights are installed in the roadway surface to warn road users that they are approaching a condition on or adjacent to the roadway that might not be readily apparent and might require the road users to slow down and/or come to a stop. This includes marked midblock crosswalks and marked crosswalks on uncontrolled approaches.

(d) In-roadway lights may be installed at certain marked crosswalks, based on an engineering study or engineering judgment, to provide additional warning to road users.

(e) When used, in-roadway lights shall be flashed and shall not be steadily illuminated.

(f) The installation of in-roadway lights in conjunction with overhead or LED roadside highlighted signs or flashing yellow beacons is allowed as long as the flashing rates are identical and flash in unison. Exercising engineering judgment is of great importance.

(g) In locations where overhead lighting has been omitted by the engineer of
In roadway lights shall:

- Be installed only at marked crosswalks with applicable warning signs;
- Be installed along both sides of the crosswalk and shall span its entire length; and
- Not be used at crosswalks controlled by YIELD signs, STOP signs, or traffic control signals.

If pedestrian push buttons are used to actuate the in-roadway lights, a PUSH BUTTON TO TURN ON WARNING LIGHTS (with push-button symbol) (R10-25 or FTP-68C-21) sign shall be mounted adjacent to or integral with each pedestrian push button.

5.2.7.4 Beacons and Signals (Warrant Analysis Required)

(1) Pedestrian Hybrid Beacon (PHB)

(a) A possible alternative to the traffic signal is a PHB. If used, PHBs shall be used in conjunction with signs and pavement markings to warn and control traffic at locations where pedestrians enter or cross a street or highway. An example of the PHB treatment is shown in Figure 5.2-9.

(b) A PHB shall only be installed at a midblock crosswalk. Chapter 4F of the MUTCD provides guidance and criteria for PHB installation.

(c) For six-lane roadways or crossing distances exceeding 80 feet, a two-stage pedestrian crossing with a median refuge island should be considered where a warranted PHB will control the proposed marked crossing.

(d) PHB treatments shall include the CROSSWALK, STOP ON RED, PROCEED ON FLASHING RED WHEN CLEAR (R10-23a) sign. The R10-23a replaces the existing MUTCD R10-23 sign per the FHWA Interpretation Letter 4(09)-61(I).
(2) **Midblock Traffic Control Signal**

(a) When pedestrian volumes are of a sufficient level to meet the *Signal Warrant 4 of the MUTCD*, a midblock traffic control signal may be installed to serve this demand in accordance with *Section 4C.05 of the MUTCD* for the following locations:

- High pedestrian demand (provided an *MUTCD* signal warrant is satisfied) and the new pedestrian signal is compatible with the signal system along the arterial corridor.

- Where signalized control is selected for the pedestrian crossing, additional coordination for the crossing location is recommended with the District Access Management Review Committee and the DTOE.

(b) For six-lane divided roadways or crossing distances exceeding 80 feet, a two-stage pedestrian crossing with a median refuge island should be considered where a warranted traffic control signal will control the proposed marked midblock crossing.

(c) At locations where pedestrian compliance is of concern, feedback devices
may be installed with the traffic control signal button to provide pedestrians with confirmation of the call.

(d) For locations where signal warrants are met, consideration may be given to providing a pedestrian bridge or tunnel to address safety and compliance issues that cannot be addressed by a traffic signal.

(e) In some cases, a traffic control signal may not be needed at the study midblock location if adjacent coordinated traffic control signals consistently provide gaps of adequate length for pedestrians to cross the roadway. The Department’s Manual on Uniform Traffic Studies (MUTS) provides additional guidance on conducting Pedestrian Group Size and Vehicle Gap Size studies.

(f) Information on the use of accessible pedestrian signals can be found in TEM 3.7.

(g) Standard Plans, Index 653-001 provides details for installing midblock traffic control signals. An example of the midblock traffic control signal treatment is shown in Figure 5.2-10.

Figure 5.2-10. Midblock Traffic Control Signal
### 5.2.7.5 Other Treatments

Incorporation of the following treatments to improve visibility, support pedestrian travel, and increase awareness for pedestrians at crossings is worth consideration. Further information on the design criteria of these treatments is in the *FDM 222*.

1. Pedestrian refuge islands or raised median
2. Curb extensions
3. Raised crosswalks (See *Figure 5.2-11*)

#### Figure 5.2-11. Raised Pedestrian Crosswalk

4. Speed reduction treatments (See *FDM 202*)
5. Crosswalk illumination
   
   **(a)** Crosswalk illumination shall be provided in accordance with *FDM 222 and 231*.
   
   **(b)** There may be locations such as environmental-sensitive areas or crosswalks serving facilities that are open only during daylight hours,
where lighting may be omitted. **DTOEs** shall approve this omission. In-
roadway lighting shall be considered at these locations.

(6) Passive pedestrian detection

(a) In addition to traditional active pedestrian detection (push button), passive
pedestrian detection may be used to supplement and improve pedestrian
detection for signals, RRFBs, PHBs, and warning beacons.

- Passive pedestrian detection should be used when there is a
documented observation of low usage of the active pedestrian
detection (push button). This could be acquired by field review,
demographics, or per request. Children/teenagers, school zone,
aging roadway users, and other demographics should be
considered when implementing passive pedestrian detection.

- When passive pedestrian detection is installed, adequate passing
space around the waiting detection area on the sidewalk should be
present.

- Overhead lighting shall be provided to increase pedestrian visibility
and detector accuracy.

- Detection zones should be adjusted after installation to cover the
exact specified pedestrian waiting area.

- When using passive pedestrian detection, adequate installation
height, detection distance, and position and angle of the detector
should be ensured to recognize pedestrian features and detect the
presence of pedestrians. If there are no existing poles or
infrastructure at the implementation site, a supplemental pole or an
extended arm from an existing pole should be considered and
installed.

- When deploying a passive pedestrian detection system, two
options will be encountered for the sidewalk locations as illustrated in
**Figure 5.2-12**.

  o For the option in **Figure 5.2-12 a)**, a grassy shoulder/buffer
is constructed between the sidewalk and the road. The area
leading towards the crosswalk can be used as the detection
zone for the system, providing a well-established and clear
area for detection. This option is preferable for deploying
passive pedestrian detection.

  o For the option in **Figure 5.2-12 b)**, a sidewalk is constructed
next to a curb without any buffer between them, which is
common in urban environments with limited right-of-way. The area that can be used for detection is smaller, and a pedestrian walking on the sidewalk turning into the crosswalk may not be detected in some cases. There may also be false detections with this design. The pedestrian “WALK” signal can be activated by pedestrians walking along the sidewalk but not turning to the crosswalk. This limitation must be considered when implementing passive pedestrian detection.

**Figure 5.2-12. Sidewalk Location Options for Passive Pedestrian Detection**

(b) For a shared-use path that crosses a state roadway, passive bicyclist detection may be added in addition to an active bicyclist detection (push button) to improve driver yielding behavior and cyclist safety. Consider the following guidance when installing passive bicyclist detection at midblock or unsignalized intersections.

- At unsignalized intersections and midblock that require bicyclists to be detected, passive bicyclist detection shall be considered.

- The passive bicyclist detection devices shall be placed in the expected path of the bicyclists.

- Bicycle detection devices shall be located in the most conspicuous location and supplemented by appropriate signing and pavement markings to inform bicyclists of where to wait.
- Advanced bicycle detection should be installed on the approach to the intersection to extend the phase or to prompt the phase and allow for continuous bicycle through movements.

- The design of loop detectors shall consider the amount of metal in typical bicycles. Certain loop configurations are better at detecting bicyclists than others, and settings for loop detectors shall be adjusted to detect bicycles properly.

(7) Transverse rumble strips

Transverse rumble strips in advance of rural stop-controlled intersections have shown to improve driver awareness and overall safety performance. Therefore, this type of rumble strips may be used in advance of midblock and unsignalized intersections where driver yielding behavior has not been successful with other advance warning treatments identified in this section. Transverse rumble strips shall be installed in accordance with Standard Plans, Index 546-001, Standard Specifications, Section 546, and FDM 210. Consider the following factors when installing transverse rumble strips near midblock or unsignalized intersections:

(a) The noise impact of installing transverse rumble strips near residential areas should be evaluated before installation.

(b) Coordination with the District Maintenance Office is required prior to approving the use of the transverse rumble strips.

(c) There are two basic layouts for transverse rumble strips, extending across the entire traffic lane or placement only in the wheel tracks. The wheel track layout is preferred because it allows drivers that do not need any additional warning to avoid the rumbles without driving into the opposing lane.

(d) Use the transverse rumble strips in combination with Pedestrian Crossing (W11-2) signs.

5.2.8 TREATMENT OPTIONS SELECTION MATRIX

Pedestrians treatments at midblock crosswalks and unsignalized intersections shall be selected based on pedestrian volume, roadway context classification, number of lanes, posted speed limit, and other related factors as identified in TEM 5.2.4, TEM 5.2.5, and TEM 5.2.7. As a reference Figure 5.2-13 has been designed to aid in the treatment option selections process. This matrix highlights the procedures, selection criteria and treatment requirements identified in TEM 5.2.
**Figure 5.2-13. Midblock Crosswalk and Unsignalized Intersection Selection Guidance Matrix**

<table>
<thead>
<tr>
<th>TEM 5.2 Midblock Crosswalks and Unsignalized Intersection Selection Guidance Matrix</th>
<th>Midblock and Intersections</th>
<th>Beacons</th>
<th>Midblock</th>
<th>TEM SECTION</th>
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<tr>
<td><strong>Pavement Markings</strong></td>
<td><strong>Special Emphasis Crosswalk</strong></td>
<td><strong>Standard Crosswalk</strong></td>
<td><strong>RFB</strong></td>
<td><strong>Beacons and Signals</strong></td>
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<td>Midblock</td>
<td>20 PPH for 1 Hr or 18 PPH for 2 Hr or 15 PPH for 3 Hr</td>
<td>Stop controlled sidestreets and driveways</td>
<td>2-4 lanes</td>
<td>Florida warrants must be met</td>
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<td>or C2T, C4, C5 &amp; C6</td>
<td>or school zones</td>
<td>3-5 lanes</td>
<td>With TWTL</td>
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<td>35-45 MPH</td>
<td>45+ MPH</td>
<td>0-35 MPH</td>
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<td><strong>Other pavement markings</strong></td>
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</table>

**Notes:**
- Special emphasis crosswalk
- Midblock Crosswalk
- RRFB
- Beacons
- Florida warrants must be met
- Special emphasis crosswalk
- Midblock Crosswalk
- RRFB
- Beacons
- Florida warrants must be met

**Treatments for Pedestrian Crosswalks at Midblock and Unsignalized Intersections**

5-2-29