



The Florida Metropolitan Planning Organization Advisory Council

Freight Subcommittee Minutes from the April 29, 2021 Hybrid Meeting

Committee Members

Gregory Stuart | Broward MPO (Chair)
Greg Slay, AICP | Capital Region TPA
Gary Harrell | Charlotte County-Punta Gorda MPO
Lisa Silva, AICP, PLA | Hillsborough MPO
Peter Buchwald, AICP | St. Lucie TPO

Elected Officials

William McDaniel | Collier MPO

FDOT Participants

Abra Horne
Allison McCuddy
Scott Philips
Mark Reichert
Alison Stettner
Holly Munroe Cohen | District 3^P
Sarah Van Gundy | District 5
Carlos Castro | District 6

FHWA Participants

Stacie Blizzard
Karen Brunelle
Cathy Kendall, AICP

MPOAC Staff

Jeff Kramer, AICP | CUTR
John Waldron

MPOAC Member Participants

Paul Flavien | Broward MPO
Brandy Otero | Collier MPO
Chelsea Favero, AICP | Forward Pinellas
Ron Gogoi, AICP | Lee MPO
Don Scott, AICP | Lee MPO
Beth Beltran | Martin MPO
Ricardo Vazquez | Martin MPO
Cynthia Lambert, APR | MetroPlan Orlando
Jason Loschiavo, CPA | MetroPlan Orlando
Alex Trauger | MetroPlan Orlando
Leilani Vaiaoga | MetroPlan Orlando
Virginia Whittington | MetroPlan Orlando
Kevin Walford | Miami-Dade TPO
Scott Koons, AICP | NCFRPC
Carl Mikyska | Pasco MPO
David Hutchinson | Sarasota/Manatee MPO
Steven Bostel | Space Coast TPO
Austin Mount | West Florida RPC

Friends of the Committee

Michael Williamson | Cambridge Systematics^P
Matt Wiesenfeld, AICP, PE | HDR
Noël Comeaux, PMP, AICP | Metro Analytics
Daniel Crotty, AICP | Whitehouse Group^P

^P Presenter

41 Total Participants

Discussion Items

All Discussion Items are based on the Meeting Agenda ([Appendix A](#)).

1. **Gregory Stuart** (Committee Chair) welcomed all participants, opened the meeting with introductions, and provided a brief update on the Freight Committee's (the Committee) activities.
 - a. Freight has been a vital part of our everyday lives during the COVID-19 pandemic. Goods, food, and vaccines have all been moved across the country on our freight networks. As we begin to emerge out of the pandemic, the freight network will be crucial to the country's economic recovery.
 - b. As we work more closely with our partners at the Florida Department of Transportation (FDOT), it will be important to share our experiences with each other. One thing that has proliferated during the pandemic was the growth of delivery services. This will be part of a long-term conversation as we recover.
2. **Holly Cohen** gave the [FMTP Implementation Progress](#) presentation to review their recent work and activities ([Appendix B](#)).
 - a. The [FMO Office](#) is now one year into implementing its [Freight and Mobility Trade Plan](#) (FMTP).
 - i. As part of the FMTP's implementation, FDOT follows the plan's [recommendations](#) that originated from technical analysis, stakeholder input, and emerging market trends where data is still scarce. More information on this process can be found in [Technical Memorandum #8: Recommendations, Funding, and Implementation](#).
 - ii. The FMTP [Objectives](#) were all updated as well.
 - iii. FDOT's Trade and Logistics Academy was also reexamined to determine what elements could be converted into virtual modules on the training side.
 - iv. The FMO Office is working to provide more resources and guidance related to connected and automated vehicles (CAV).
 - v. [Truck Parking](#) continues to be a forefront the FMO office is working to address.
 - b. The [Florida Transportation Plan's Policy, Performance, and Vision](#) Elements were all updated in 2020.
 - c. **Holly Cohen** ended by encouraging the Committee to:
 - i. Continue to submit projects through the MPOAC's Freight Priorities Program. She emphasized how project submissions that are not located on the state highway system (SHS) or the Strategic Intermodal System (SIS) are being integrated into FDOT's future "network needs list."

- ii. Continue to work closely with the District Freight Coordinators (DFC) to communicate your freight needs.
 - d. **Holly Cohen** also noted that they will work to notify MPOs when National Highway Freight Network miles become available so they can consider making changes each year. Commitments will only be made if there is an established need.
 - i. **Dave Hutchinson** asked **Holly Cohen** whether FDOT was looking to reinforce the NHFN within Florida with supplemental facilities to make it more robust.
 - ii. **Holly Cohen** explained that the initial process assigned designated mileage to all the roadways that "should" be considered part of the NHFN. As a result, FDOT ran out of designated mileage very quickly. Now, FDOT is reassessing this approach by reassigning designations to roadways that are in the National Highway Freight Program (NHFP) Work Plan (i.e., the projects that are planned to be built in the next five years). Those designations would remain with those project roadways until they are constructed. This new "agile approach" will be much more attuned for first- and last-mile type freight projects.
 - iii. **Alex Trauger** thanked **Holly Cohen** and stated that she is welcome in any upcoming discussions between MetroPlan Orlando and **Sarah Van Gundy** related to their local NHFN roadway designations.
- 3. **Michael Williamson** and **Daniel Crotty** gave the Freight Priorities Program (FPP): Approval of the 2021 Project List presentation (**Appendix C**).
 - a. This year marks the fourth year the Committee has supported the FPP.
 - b. Eighteen of Florida's 27 MPOs submitted a total of 36 projects spanning over 133 roadway miles.
 - c. MPOs provided projects for 7 of 7 FDOT Districts.
 - d. The majority of the project submissions (i.e., 94 percent) met the program's intended requirements; however, project eligibility remained an issue for some projects.
 - i. The inaugural FPP launch had a strict requirement stating that a completed Project Development and Environment (PD&E) Study should be required for any proposed project. This would help ensure the successful implementation of the program, as freight projects would immediately utilize funds tied to network designations.
 - ii. Over the last several iterations of the FPP, we found that some MPOs only had priority projects where they needed funding for a PD&E.

- iii. The requirement was somewhat relaxed to allow projects with a PD&E that were either complete, underway, or funded (i.e., ready for design/engineering or construction).
 - iv. Despite this, projects were still being submitted that had yet to start the PD&E process and/or needed assistance with other initial phases to prepare for funding.
 - v. Since the purpose of the FPP is to allow MPOs to have an opportunity to advance their top freight priorities, and those priorities sometimes happen to be a need to securing funding for a PD&E, this may be an issue that the Committee should consider resolving as it moves forward.
 - e. Twenty-five of 36 projects are on designated SIS roadways, and 13 are on the NHFN.
 - f. Eighty-nine percent of projects are also FDOT DFC priorities.
 - g. Funding requests totaled over \$2.3 billion across 36 projects.
 - h. All projects support at least 3 of 7 Florida Transportation Plan goals, with a majority supporting all 7.
4. The **Committee Chair** asked for a motion to endorse the 2021 FPP Project List.
- a. **Peter Buchwald** asked for clarification regarding the project list they would be endorsing: the list in the meeting packet or the list "as presented" in the presentation.
 - b. **Michael Williamson** and **Daniel Crotty** clarified that the two lists contained the same projects; however, the one presented had recently been updated to include minor adjustments to a few project details.
 - c. The **Committee Chair** made a recommendation, should the Committee wish to endorse, that they adopt it "as presented."
 - d. **David Hutchinson** made the official motion. An online participant seconded the motion
 - e. All in favor.
5. **Dave Hutchinson** also motioned for the following:

That the MPOAC's Freight Priorities Program expand its criteria to include projects that 1) have not advanced far enough to have a Project Development and Environment (PD&E) Study (i.e., not FDOT Work-Program ready) either planned, ongoing, or complete, and 2) are composed of different freight-related transportation modes apart from highways (e.g., rail, seaport, airport, complete streets, high-value freight).

- a. **Peter Buchwald** seconded the motion but also suggested the following amendment:

That the Committee also consider reexamining the purpose and goals of the FPP Project List.

- b. **Steve Bostel** added to the discussion by expressing support for the idea of identifying high-value freight corridors. The aerospace industry in Brevard transports very high-value freight cargo (e.g., satellites, rockets, airplanes).
 - c. All in favor.
6. The **Committee Chair** brought up details of a leadership meeting he had with the FDOT Secretary Kevin Thibault. Part of their discussion revolved around FDOT's plans to form a Passenger Rail Work Group. He then asked if anyone wanted to make the following motion:

That the MPOAC Freight Advisory Committee, in following the leadership of the Florida Department of Transportation (FDOT) and the United States Department of Transportation (USDOT), expand its current scope (i.e., vision, mission, and objectives) to incorporate passenger rail into its purview.

- a. **David Hutchinson** made the motion.
 - b. **Peter Buchwald** seconded the motion and suggested that the Committee consider changing its name to the Freight and Rail Committee.
 - c. **Carl Mikyska** noted that the Governing Board would need to be updated regarding the name change and potential purpose change. The Committee's membership may also need to be reexamined.
 - d. The **Committee Chair** also noted that if these changes are endorsed, they would be approved with the caveat that he obtains approval from the Broward MPO Board.
 - e. All in favor.
7. The **Committee Chair** moved on to the Administrative Items. There were none.
8. The **Committee Chair** opened the floor for Public Comments.
- a. **Karen Brunelle** announced that the Federal Highway Administration (FHWA) approved FDOT's addendum to their Freight Plan in April. She encouraged the Committee to review the list from the March 2021 addendum when looking to submit projects for the increased federal funding share.
9. The **Committee Chair** thanked **Cynthia Lambert** and MetroPlan Orlando for hosting the meeting. He then concluded with the Meeting Adjournment.

Appendices

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Appendix A

MPOAC Freight Committee Meeting Agenda



The Florida Metropolitan Planning Organization Advisory Council

Commissioner Nick Maddox
Chair

Freight Subcommittee

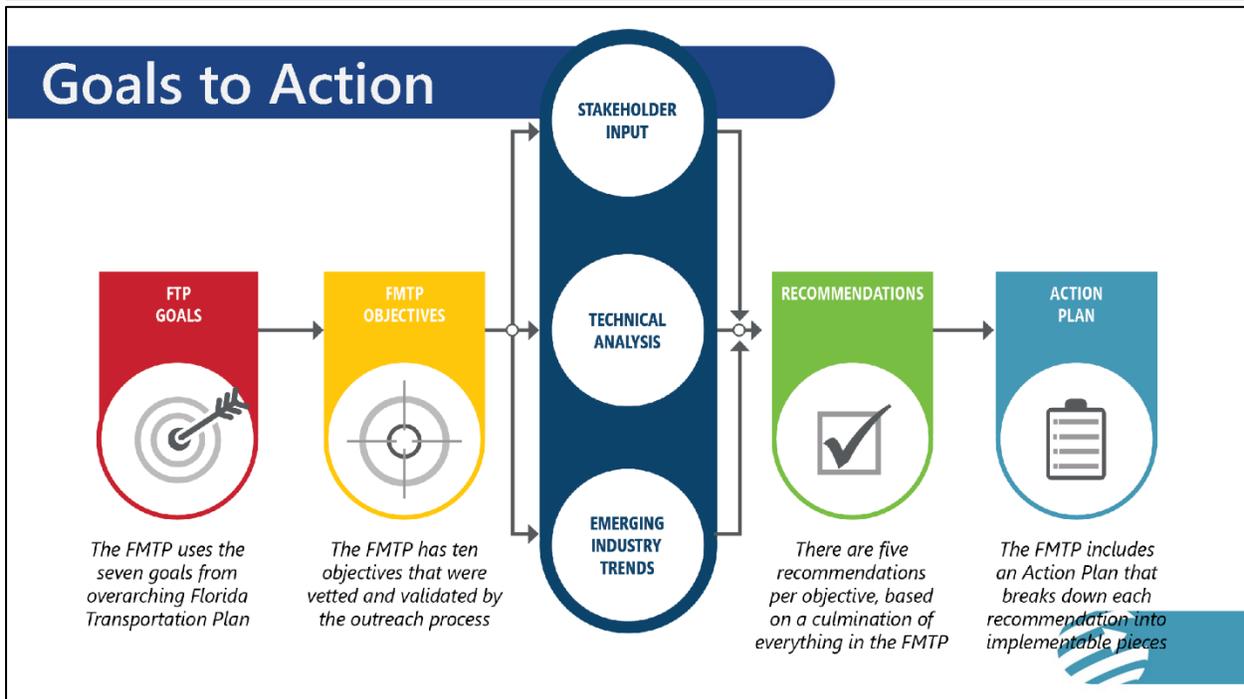
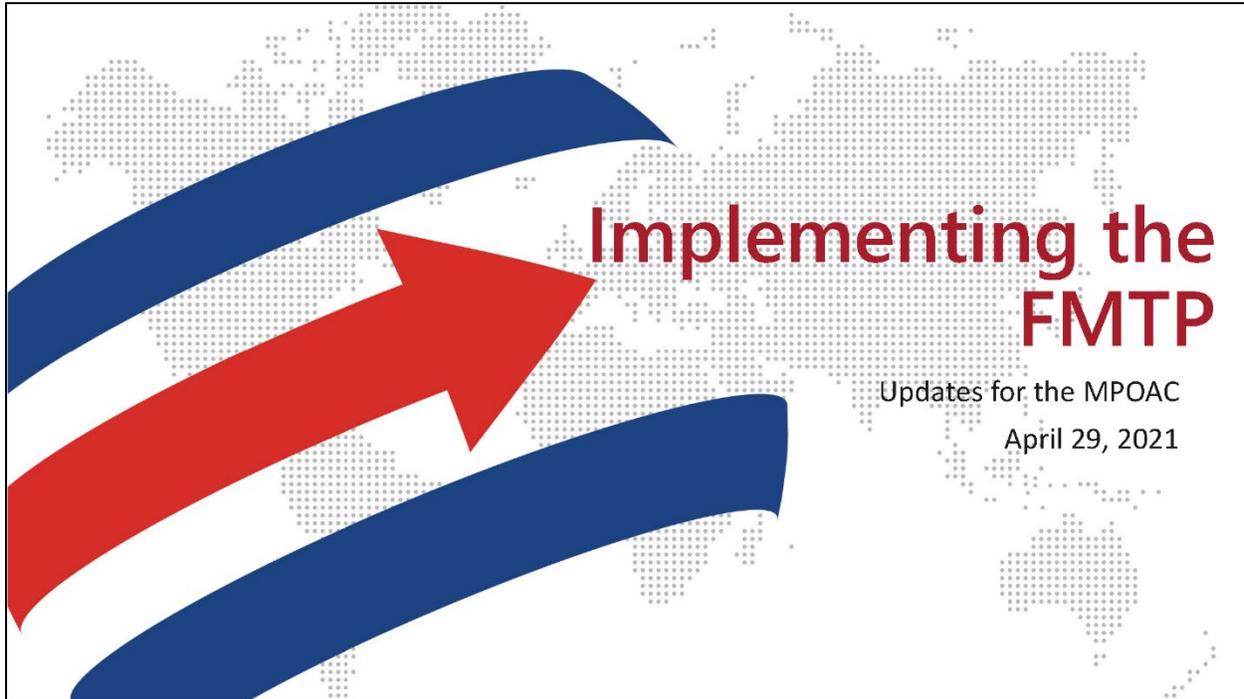
Date: Thursday, April 29, 2021
Time: 9:30 AM – 10:30 AM
Location: Orlando Airport Marriot Lakeside, Captiva Room
7499 Augusta National Drive, Orlando, FL 32822
Zoom Meeting Info: <https://us02web.zoom.us/j/82575651668?pwd=MlgwalFIZ3FBcDBpcFVwc2crekMrdz09>
Meeting ID: 825 7565 1668
Passcode: 679971
Call In +1 312 626 6799 US

Agenda Item	Speaker	Time
1. Welcome and Introductions	Gregory Stuart, Broward MPO	9:30 AM
2. Reports		
<i>Committee Chair Update</i>	Gregory Stuart, Broward MPO	9:35 AM
<i>FMTTP Implementation Progress</i>	Rickey Fitzgerald, FDOT; & Holly Munroe Cohen, FDOT	9:40 AM
3. Presentations		
<i>2021 Freight Priorities Program Results</i>	Daniel Crotty, Whitehouse Group; & Mike Williamson, Cambridge Systematics	9:50 AM
4. Action Item		
<i>Motion to Endorse 2021 Freight Priorities Program Final Project List</i>		10:05 AM
5. Administrative Items	Gregory Stuart, Broward MPO	10:20 AM
6. Public Comments	Gregory Stuart, Broward MPO	10:25 AM
7. Meeting Adjournment	Gregory Stuart, Broward MPO	10:30 AM

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Appendix B

Report | FMTP Implementation Progress

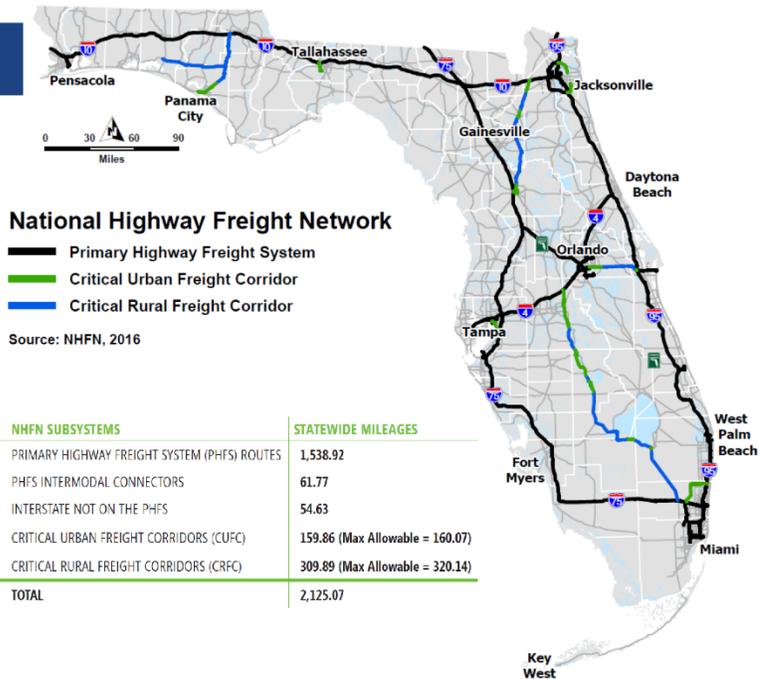


Implementation

Topic	Deliverables
First/Last Mile Improvements	<ul style="list-style-type: none"> List of freight connectors (industrial, commercial, residential) and improvement needs MPO/ local government funding and implementation guidance
Resilience	<ul style="list-style-type: none"> Strategic disruption matrix Implementation guidance toolbox
Safety	<ul style="list-style-type: none"> Safety Countermeasures Solutions Toolkit and project list Educational/training material outreach with monthly crash/crime reports
Freight Training	<ul style="list-style-type: none"> Three modules (public, local, executive) of freight training webinars Integration into an on-demand dashboard/ LC for training
Alternative Fuels	<ul style="list-style-type: none"> A matrix identifying funding opportunities, recommendations, and partnerships Implementation guidance paper
Freight CAV	<ul style="list-style-type: none"> List of implementable projects (NHFP submission, CAV office projects) Freight CAV local guidance documentation
Truck Only Lanes	<ul style="list-style-type: none"> TOL Chapter of the Managed Lanes Guidebook Feasibility/educational white paper
Truck Parking	<ul style="list-style-type: none"> Truck Parking Improvement Program (TPIP) and Handbook Manual Educational/training material
NHFN	<ul style="list-style-type: none"> CUFC/CRFC designation methodology (agile network) Master NHFN Network AGOL dashboard Signed and approved network from FHWA

NHFN Update

- Working towards creating a more agile network of CUFC/CRFC segments
- Letting the projects guide where the segments are, as long as they meet criteria
- Once those projects are completed, the miles can be reused elsewhere
- Also creating a living needs list to identify projects that could be funded with other types of funding





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Appendix C

Presentation | 2021 Freight Priorities Program Results



A slide with a green and blue header containing the MPOAC logo. The word 'Agenda' is written in large blue letters. Below it are four horizontal bars representing agenda items: 'Program Purpose & Overview' (blue bar), 'Summary of 2021 Submittals' (green bar), '2021 Freight Priorities Project List' (blue bar), and 'Request for Approval' (green bar). A small number '2' is in the bottom left corner.

Program Purpose

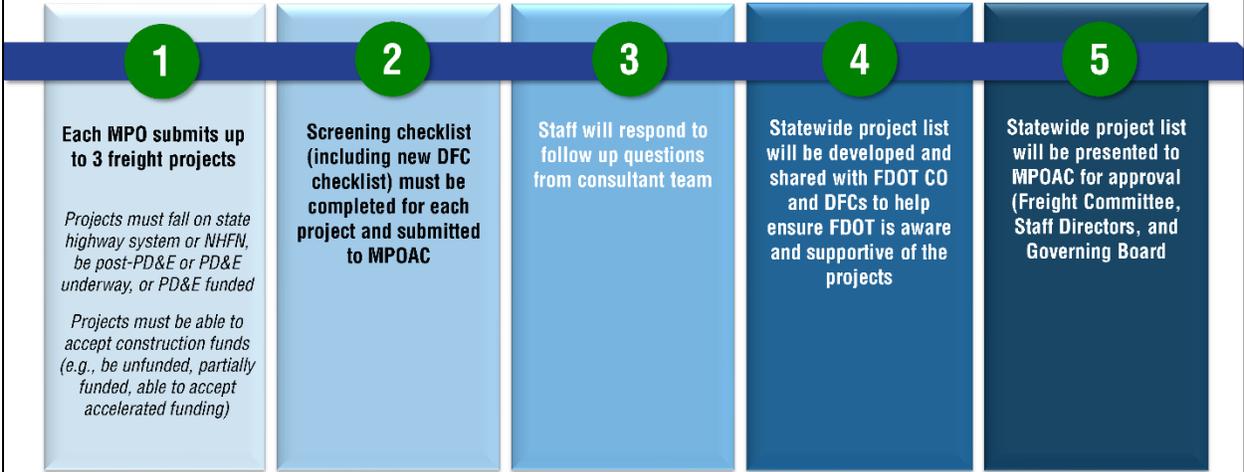
Provide MPOs with opportunity to identify high priority freight projects on an annual basis

Use the MPOAC as a united voice to promote these MPO priorities to FDOT



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Overview of Program



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Highlights of 2021 Submittals

- No modifications were made to methodology for this cycle
- Training sessions were well attended
- All requests for additional information were addressed
- Majority of project submissions met program requirements
- Project eligibility remains an issue for some projects

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Summary of Submittals

18 of Florida's 27 MPOs Submitted Projects **(67%)**

36 total projects **7** FDOT Districts

25 Projects are on the SIS | 25 are on a regional freight network | 13 are on the NHFN

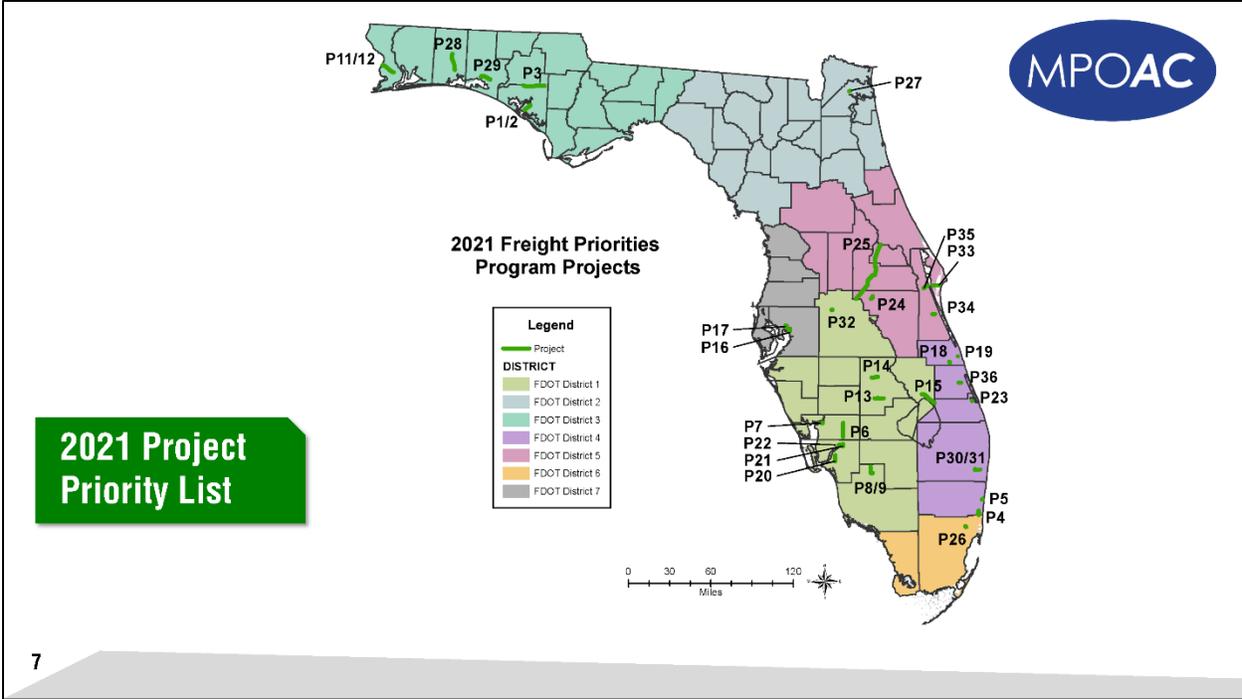
All projects support at least three FTP goals

86% of projects are District Freight Coordinator priorities

89% of projects are for roadway capacity | approx. 133 miles

Project requests exceeded \$2.3 billion for phase advancements and new funding

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MPOAC

2021 Project Priority List - FDOT D1
(Freight Coordinator: Keith Robbins)

Map ID	Project Name	County	List Category	FM Number	DFC Priority Project	Project Category	PD&E Status	Project Cost (millions)	NHFN	SIS	RFN
Charlotte County – Punta Gorda MPO											
6	Road Widening from Cook Brown Rd to CR 74	Charlotte	Suppl Freight Priority	N/A	Yes	Roadway	Unfunded	\$6.26	No	Yes	No
7	Copley Ave to CR 74 (Bermont Rd)	Charlotte	Suppl Freight Priority	N/A	Yes	Roadway	Unfunded	\$17.84	No	Yes	No
Collier MPO											
8	SR 29 from CR 846 to N of New Market Road N	Collier	Freight Priority	4175405	Yes	Roadway	Complete	\$56.65	No	Yes	Yes
9	SR 29 from N of New Market Rd to SR 82 N	Collier	Freight Priority	4175406	Yes	Roadway	Complete	\$31.80	No	Yes	Yes
Heartland Regional TPO											
13	SR 70 From Jefferson Ave to CR 29	Highlands	Freight Priority	4145061	Yes	Roadway	On-Going	\$104.43	No	Yes	Yes
14	US 98 from US 27 to East of Airport Road	Highlands	Freight Priority	4145111 4145112	Yes	Roadway	Complete	\$36.12	No	Yes	Yes
15	SR 710 from US 441 to Martin Co/L Add Lanes to SR 710, including new road from SR 70 to US 441	Okeechobee	Freight Priority	4193443 4193444 4193445	Yes	Roadway	Complete	\$203.07	No	Yes	Yes
Lee County MPO											
20	Metro Pkwy Widening from Daniels Pkwy to Winkler Avenue	Lee	Freight Priority	4313341	No	Roadway	Complete	\$105.32	No	No	Yes
21	SR 31 from SR 80 to SR 78	Lee	Freight Priority	N/A	Yes	Roadway	On-Going	\$103.50	No	Yes	Yes
22	SR 78 Widening from SR 31 to I 75 and SR 78 Interchange Improvements	Lee	Freight Priority	N/A	No	Roadway & Interchange	On-Going	\$63.40	No	No	Yes
Polk TPO											
32	I-4 (SR 400) at SR 33 Interchange Modification	Polk	Freight Priority	4301853 4301855	Yes	Interchange	Complete	\$72.35	No	Yes	Yes

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2021 Project Priority List - FDOT D2 (Freight Coordinator: Justin Ryan)

Map ID	Project Name	County	List Category	FM Number	DFC Priority Project	Project Category	PD&E	Project Cost (millions)	NHFN	SIS	RFN
North Florida TPO											
27	I-295 @ SR115 (Lem Turner) Add Lanes & Reconstruct	Duval	Freight Priority	4475291	Yes	Roadway	Funded	???	Yes	Yes	No

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2021 Project Priority List - FDOT D3 (Freight Coordinator: Holly Cohen)

Map ID	Project Name	County	List Category	FM Number	DFC Priority Project	Project Category	PD&E	Project Cost (millions)	NHFN	SIS	RFN
Bay County TPO											
1	SR 75 (US 231) from SR 30A (US 98) to SR 368 (23rd St)	Bay	Freight Priority	2179107	Yes	Roadway	Complete	\$10.25	Yes	Yes	Yes
2	SR 75 (US 231) from SR 368 (23rd St) to South of Pipeline Rd.	Bay	Freight Priority	2179108	Yes	Roadway	Complete	\$25.59	Yes	Yes	Yes
3	Widening SR 20 from Washington County Line to SR 75 (US 231)	Bay	Freight Priority	2206356	Yes	Roadway	Funded	\$13.19	Yes	No	Yes
Florida-Alabama TPO											
10	Advanced Traffic Management System (ATMS)	Escambia Santa Rosa	Freight Priority	4280585	Yes	Traffic Management	Complete	\$12.68	No	Yes	Yes
11	I-10 at Beulah Road Interchange Improvement	Escambia	Freight Priority	4331131	Yes	Interchange	Funded	\$22.57	Yes	Yes	Yes
12	SR 8 (I-10) EB Weigh Station to W of SR 95 (US 29)	Escambia	Freight Priority	4379052 4379053	Yes	Roadway	Complete	\$13.20	Yes	Yes	Yes
Okaloosa-Walton TPO											
28	SR 85 Widening from SR 123 to I-10	Okaloosa	Freight Priority	2201714 2201715 2201716	Yes	Roadway	Funded	\$12.43	No	Yes	Yes
29	State Road 20 Widening	Okaloosa	Freight Priority	2206358	Yes	Roadway	Funded	\$92.00	Yes	No	Yes

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2021 Project Priority List - FDOT D4 (Freight Coordinator: Autumn Young)

Map ID	Project Name	County	List Category	FM Number	DFC Priority Project	Project Category	PD&E Status	Project Cost (millions)	NHFN	SIS	RFN
Broward MPO											
4	SR-9/1-95 from S. of SR-858/Hallandale Bch Blvd to N. of Hollywood Blvd	Broward	Freight Priority	4369031	Yes	Roadway	Complete	\$124.22	Yes	Yes	No
5	SR-5/US-1 @ SR-838/Sunrise Boulevard	Broward	Freight Priority	4419551	Yes	Roadway	Funded	\$4.01	No	No	No
Indian River County MPO											
18	I-95 Interchange at Oslo Road	Indian River	Freight Priority	4130482	N/A	Interchange	Funded	\$44.77	Yes	Yes	Yes
19	SR-5/US-1 at Aviation Boulevard (FEC Grade Separation PDE)	Indian River	Freight Priority	4416931	N/A	Grade Separation	Funded	\$20.22	No	No	No
Martin MPO											
23	Grade Separation of SR-714/Monterey Road at FEC Railroad Crossing	Martin	Freight Priority	4416362	Yes	Grade Separation	Funded	\$2.01	No	Yes	No
Palm Beach TPA											
30	Atlantic Ave from Lyons Rd to Jog Rd	Palm Beach	Freight Priority	4405751 4452911	No	Roadway	Complete	\$71.07	No	No	No
31	West of SR-7/US-441 to East of Lyons Road	Palm Beach	Freight Priority	2296584	No	Roadway	Complete	\$27.26	No	No	No
St Lucie TPO											
36	Midway Road Multimodal/Freight Improvements and Florida's Turnpike Connection (M-FIT)	St. Lucie	Freight Priority	2314403 2314404 2314405	N/A	Roadway	Complete	\$50.04	No	No	Yes

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2021 Project Priority List - FDOT D5 (Freight Coordinator: Sarah Van Gundy)

Map ID	Project Name	County	List Category	FM Number	DFC Priority Project	Project Category	PD&E Status	Project Cost (millions)	NHFN	SIS	RFN
Space Coast TPO											
33	SR 528 from East of SR 3 to Port Canaveral Interchange	Brevard	Freight Priority	4074024	Yes	Roadway	Complete	\$149.16	Yes	Yes	Yes
34	St Johns Heritage Pkwy/Ellis Rd from John Rhodes Blvd to W of Wickham	Brevard	Freight Priority	4269054 4269052	Yes	Roadway	Complete	\$45.88	No	Yes	No
35	SR 524 from Friday Road to Industry Road	Brevard	Freight Priority	4379831	Yes	Roadway	Funded	\$491.00	No	No	Yes
MetroPlan Orlando											
25	I-4 Truck Parking Capacity Project	Orange Osceola Seminole	Freight Priority	4464451	Yes	Truck Parking	NA	\$37.00	Yes	Yes	Yes
24	US 17/92 / SR 600 / John Young Parkway: Widen to 6 Lanes with a Flyover	Osceola	Freight Priority	4184033	Yes	Roadway	Complete	\$6.00	No	No	Yes

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2021 Project Priority List - FDOT D6
(Freight Coordinator: Carlos Castro)

Map ID	Project Name	County	List Category	FM Number	DFC Priority Project	Project Category	PD&E Status	Project Cost (millions)	NHFN	SIS	RFN
Miami-Dade TPO											
26	SR 25/SR 826 Interchange	Miami-Dade	Freight Priority	4365651	Yes	Interchange	On-Going	\$36.50	Yes	Yes	No

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2021 Project Priority List - FDOT D7
(Freight Coordinator: Brian Hunter)

Map ID	Project Name	County	List Category	FM Number	DFC Priority Project	Project Category	PD&E Status	Project Cost (millions)	NHFN	SIS	RFN
Hillsborough MPO											
16	US 41 at CSX Grade Separation	Hillsborough	Freight Priority	440749-1-52-01	Yes	Grade Separation	On-going	\$92.11	Yes	Yes	Yes
17	Downtown Interchange Operational Improvements SECTION 6	Hillsborough	Freight Priority	4450571 4450561 4450562	Yes	Interchange & Traffic Management	Complete (SEIS)	\$135.64	Yes	Yes	Yes

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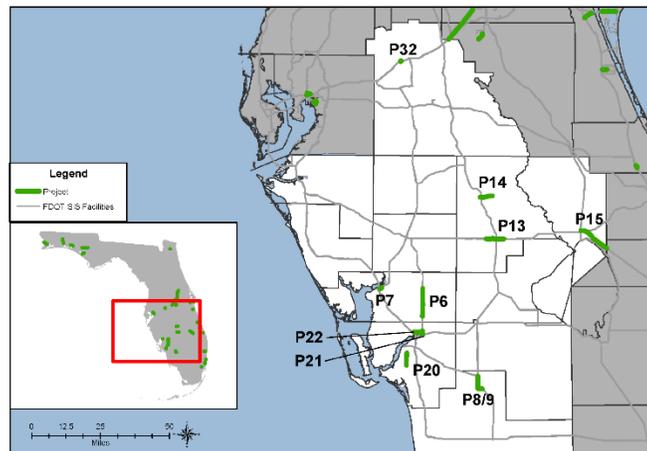
Requested Action & Next Steps

- MPOAC Freight Committee approved the 2021 Freight Priorities Project List
- Staff Directors' approval of 2021 Freight Priorities Project List
- MPOAC Executive Committee approval of the 2021 Freight Priorities Project List
- Formal transmittal of 2021 Freight Priorities Project List to FDOT
- Ongoing promotion of projects to FDOT by MPOAC and individual MPOs

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2021 Project Priority List

2021 Freight Priorities Program Projects (District 1)

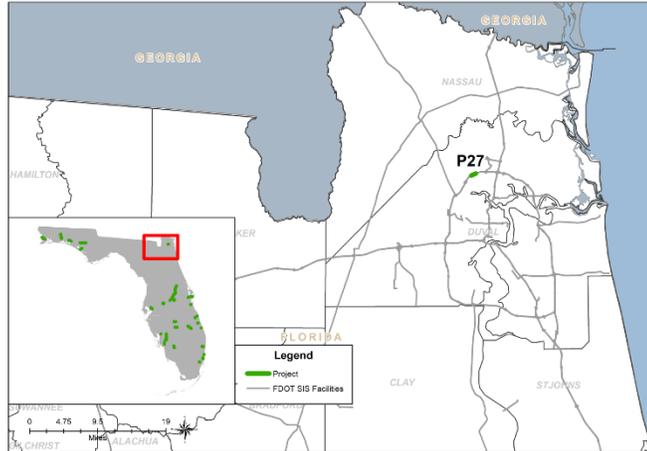


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2021 Project Priority List

MPOAC

2021 Freight Priorities Program Projects (District 2)

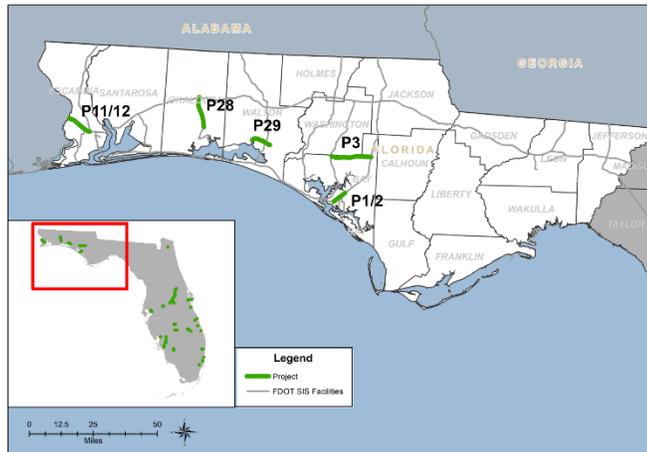


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2021 Project Priority List

MPOAC

2021 Freight Priorities Program Projects (District 3)

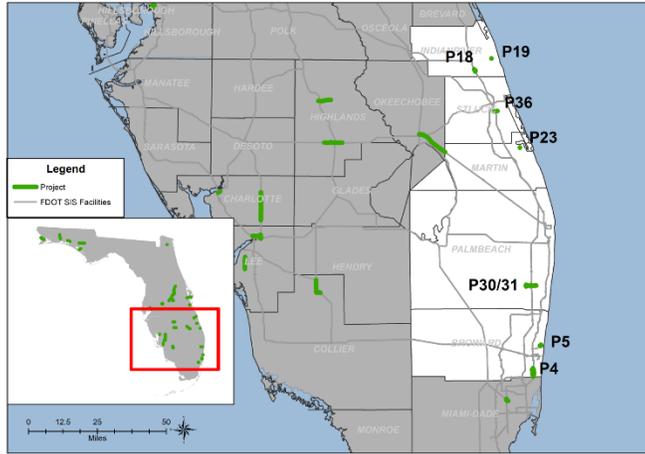


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2021 Project Priority List

MPOAC

2021 Freight Priorities Program Projects (District 4)

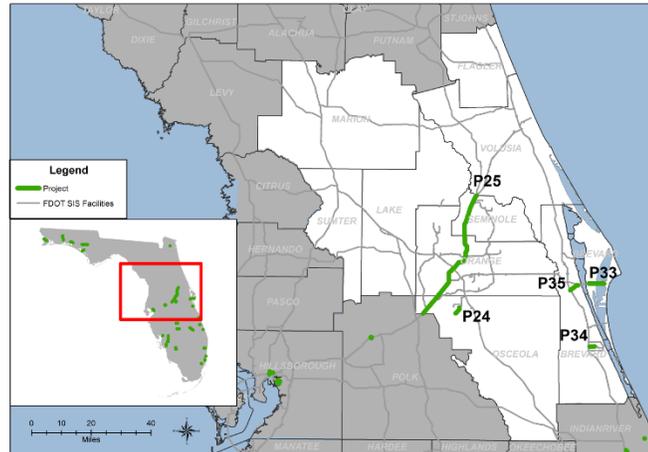


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2021 Project Priority List

MPOAC

2021 Freight Priorities Program Projects (District 5)

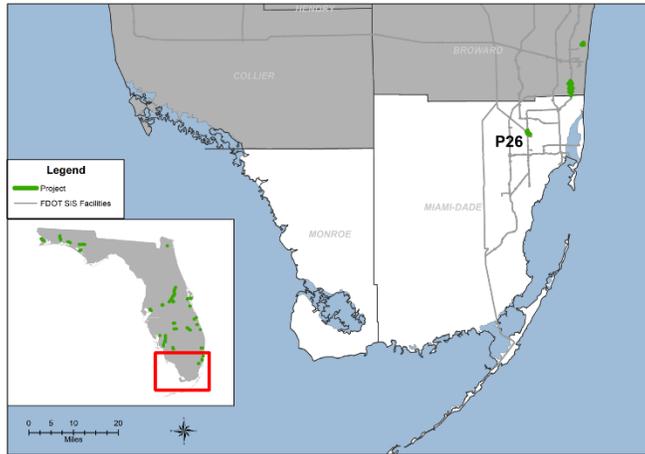


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2021 Project Priority List

MPOAC

2021 Freight Priorities Program Projects (District 6)

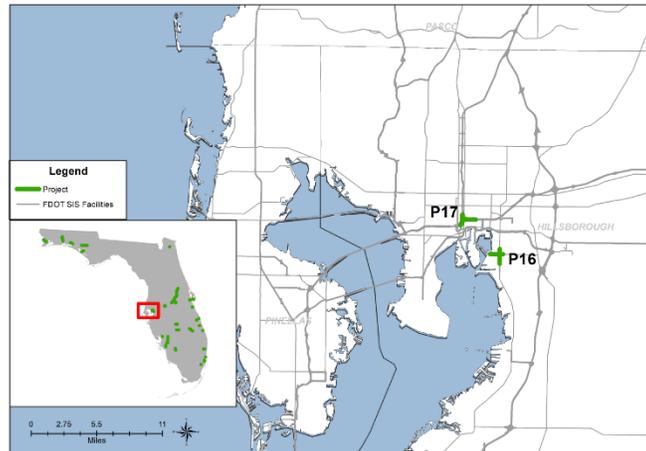


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2021 Project Priority List

MPOAC

2021 Freight Priorities Program Projects (District 7)



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