

# Developing Scope of Services for Concurrent PD&E and Design Phases

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## Purpose of the Training

WHY  
ARE  
WE  
HERE?



How to create Scope of Services for a project with concurrent PD&E and Design phases (where **both** phases are procured in **one** contract)



2



## Concurrent PD&E and Design Phases Standard SOS

### Presentation Outline

Project Delivery Process for Concurrent Phases

Standard Scope of Services for Concurrent PD&E and Design

Staff Hour Estimates and Staff Hour Estimates Guidelines updates

Tools and Guidance



3



## Project Delivery Process for Projects with Concurrent PD&E and Design Phases



4



## Concurrent Phases...What does this mean?

Concurrent Phases means both PD&E and Design phases are procured in one Contract—i.e. ONE contract with both PD&E study and Design services

Concurrent Phases also means Combined Phases (PD&E Study is combined with Design services) in ONE contract

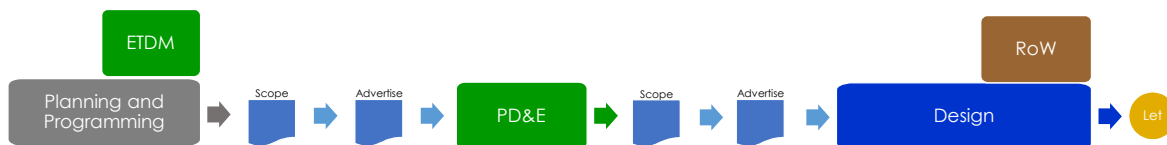
Concurrent Phases is NOT a PD&E Study with an option for Design services



5



## Traditional Project Delivery Process



### Pre-Construction phases are completed in series

Some PD&E activities are repeated during Design

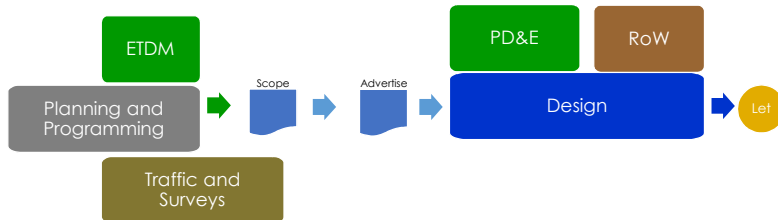
Some PD&E activities should have been done in Planning



6



## Concurrent Phases Project Delivery Process



Pre-construction phases are performed concurrently to accelerate project delivery

**However, there are some risk if not done properly**

▲ Scope

▲ Schedule

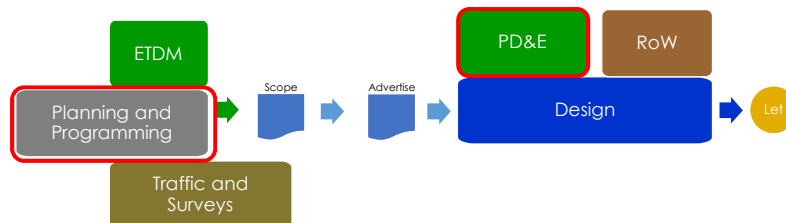
▲ Cost



7



## Concurrent Phases Project Delivery Process



PD&E Phase and Design Phase **MUST** be funded concurrently (in the same year)

**FINAL Design (Phase III and Phase IV) WILL START only after NEPA Approval**



8



## Does FHWA Allow Concurrent Phases in the Project Delivery Process?



- ✓ Supported by FHWA's **Every Day Count** initiative and **SHRP 2** program
- ✓ Allowed by **FHWA Policy on Permissible Project Related Activities**  
**During the NEPA Process**, FHWA Order 6640.1A
- ✓ Allowed by **23 CFR 771.113(a), Timing of NEPA Approvals**



Both PD&E and Design are funded by FHWA's PE funds

Preliminary Design Activities can be performed concurrently with NEPA;  
**However** Final Design Activities **MUST NOT** proceed until the NEPA has been approved



9



## NEPA Approval and Concurrent PD&E and Design

### 23 CFR §771.113 Timing of Administration activities

(a) The lead agencies, in cooperation with the applicant and project sponsor, as appropriate, will perform the work necessary to complete the environmental review process. This work includes drafting environmental documents and completing environmental studies, related engineering studies, agency coordination, public involvement, and identification of mitigation measures. Except as otherwise provided in law or in paragraph (d) of this section, **final design activities, property acquisition, purchase of construction materials or rolling stock, or project construction must not proceed until the following have been completed:**

- (1)(i) The Administration has classified the action as a CE;
- (ii) The Administration has issued a FONSI; or
- (iii) The Administration has issued a combined final EIS/ROD or a final EIS and ROD;

**STOP**

**DO NOT PROCEED PAST PHASE II (60%) BEFORE NEPA APPROVAL**



10

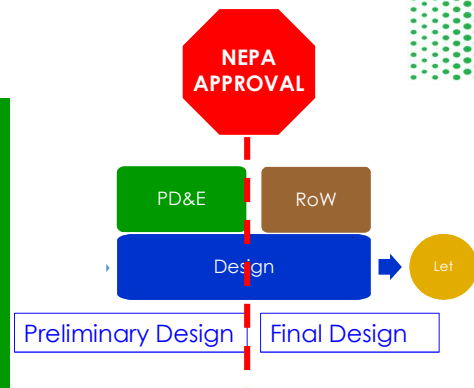


## Preliminary Design and Final Design Activities

**Preliminary and Final Design are defined at 23 CFR § 636.103**

- (1) Final design means any design activities following preliminary design and expressly includes the preparation of final construction plans and detailed specifications for the performance of construction work.
- (2) Preliminary design defines the general project location and design concepts. It includes, but is not limited to, preliminary engineering and other activities and analyses.

**FHWA Order 6640.1A** directs that State DOTs and other contracting agencies may perform preliminary design activities prior to a NEPA decision regardless of the project delivery mechanism that is used. However, final design activities may not be advanced until a NEPA decision has been issued.



Applies to Federal Actions



11



## Preliminary Design and Final Design Activities

**Table 301.2.1**

**Summary of Phase Submittals**

*Provide the sheets listed as applicable.*

ITEM	PHASE I	PHASE II*	PHASE III	PHASE IV
Key Sheet	P	P	C	F
Signature Sheet		P	C	F
Summary of Pay Items		P	C	F
Drainage Map	P	P	C	F
Interchange Drainage Map	P	P	C	F
Typical Section	P	C	C	F
Summary of Drainage Structures		P	C	F
Optional Materials Tabulation		P	C	F
Project Layout	P	C	C	F
Project Control	P	C	C	F
Roadway Plan-Profile	P	P	C	F
Traffic Monitoring Site		P	C	F
Special Profile	P	P	C	F
Back-of-Sidewalk Profile	P	C	C	F

Preliminary Design Activities

**Status Key:** P - Preliminary

C - Complete but subject to change

F - Final

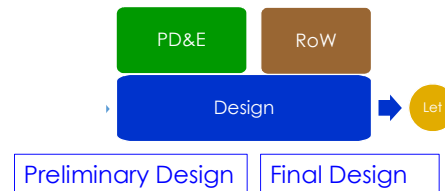


12



## Projects with NO Federal Action

Environmental Review process involves preparation of a State Environmental Impact Report (SEIR)



- ◀ There is **no limitation** to the level of design plans which may be completed concurrently with a SEIR.
- ◀ Consider risk associated with advancing final design activities with a SEIR if a federal permit is involved



13



## Contracting Methods for PD&E and Design Projects

### Four options that Districts can procure PD&E

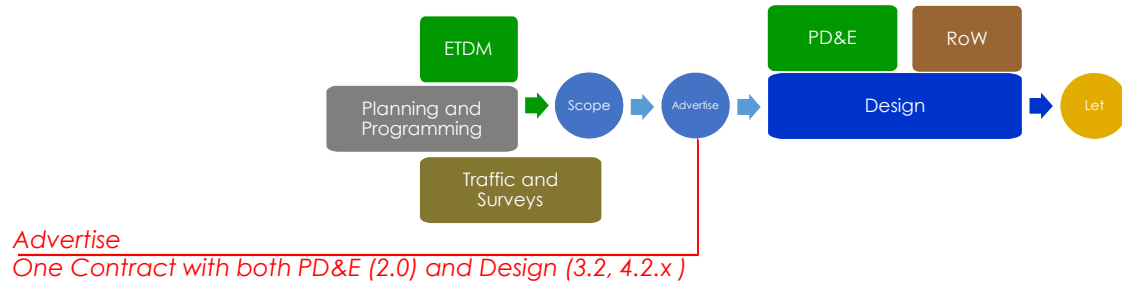
- ▶ Standalone PD&E followed by a standalone Design
- ▶ Dual procurement of PD&E and Design phases
  - ◆ One contract for PD&E with an option for Design;
  - ◆ Two overlapping contracts that overlaps or let simultaneously
  - ◆ **One Contract with both PD&E and Design funded together**



14



## Concurrent Phases Project Delivery Process



Contract agreement, scope of services and schedules for federal projects with Concurrent PD&E and Design phases **MUST** indicate that **NO FINAL DESIGN ACTIVITIES WILL PROCEED BEYOND PHASE II Plans WITHOUT NEPA APPROVAL**



15

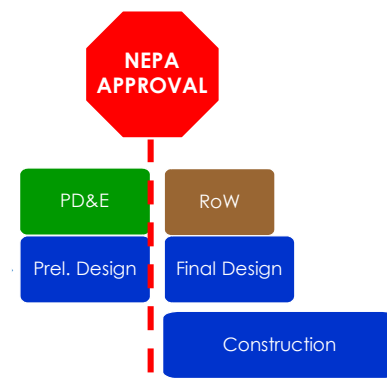


## Concurrent Phases Work in Design Build Projects

Concurrent Preliminary Design and NEPA could prepare Design Build RFP.

If NEPA is part of the RFP, **Requirements of 23 CFR 636** must be met

- ▶ Design-Build contract must have a termination clause if the No-Build Alternative is selected after NEPA Analysis
- ▶ Design-Build firm must not prepare the NEPA document



16





## Benefit of Concurrent Phases Project Delivery Process

Streamlining project activities in pre-construction phases will

- Identify issues earlier through cross-functional reviews
- Eliminate redundancy or rework of project activities
- Eliminate Irrelevant project activities

...while meeting legal and regulatory requirements



17



## Standard Scope of Services for Projects with Concurrent PD&E and Design Phases



18



## Need for Standard Scope for Concurrent PD&E and Design



The most dangerous kind of waste is the waste we don't know.

*by Shigeo Shingo*



19



## Need for Standard Scope for Concurrent PD&E and Design

2014 Statewide Acceleration Transformation or SWAT initiative recommended performing PD&E and Design phases concurrently.

2013 Similar streamline efforts were recommended by District 4 as part of SHRP 2 C19 and District 4 PD&E process review

FDOT Districts **have since completed (or are completing) several projects** with concurrent phases

There's NO Standard Scope of Services for projects with concurrent phases



20



## Why Standard Scope of Services is Needed?

Approved:   
 Effective: February 15, 2017  
 Review: January 4, 2017  
 Office: Production Support  
 Topic No.: 375-030-020-e

Department of Transportation

**STANDARD SCOPE OF SERVICES and STAFF HOUR ESTIMATION GUIDELINES for PROJECT DEVELOPMENT and ENVIRONMENT (PD&E) STUDIES and DESIGN SERVICES**

**PURPOSE:**

Both Department and Consultant Project Managers will utilize the **S&SHE Guide Documents** in scoping and negotiating all consultant contracts for PD&E Studies and Design Services.

**AUTHORITY:**  
 Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

**REFERENCES:**  
 Acquisition of Professional Services, Topic No. 375-030-002  
 Section 287.055, F.S.  
 23 Code of Federal Regulations (CFR), Part 172.

**SCOPE:**  
 Both Department and Consultant Project Managers will utilize the S&SHE Guide Documents in scoping and negotiating all consultant contracts for PD&E Studies and Design Services.



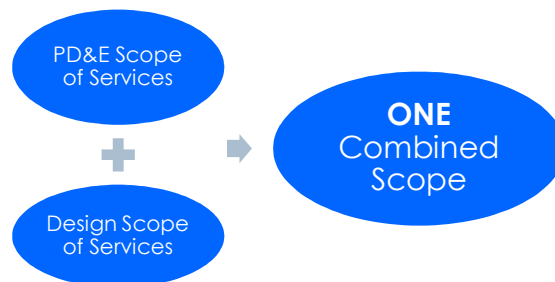
21



## How Std. Scope for Concurrent PD&E and Design was Created?

### Goal

*Prepare ONE Standard Scope of Services with Design and PD&E Study combined*



22



## How Std. Scope for Concurrent PD&E and Design was Created?

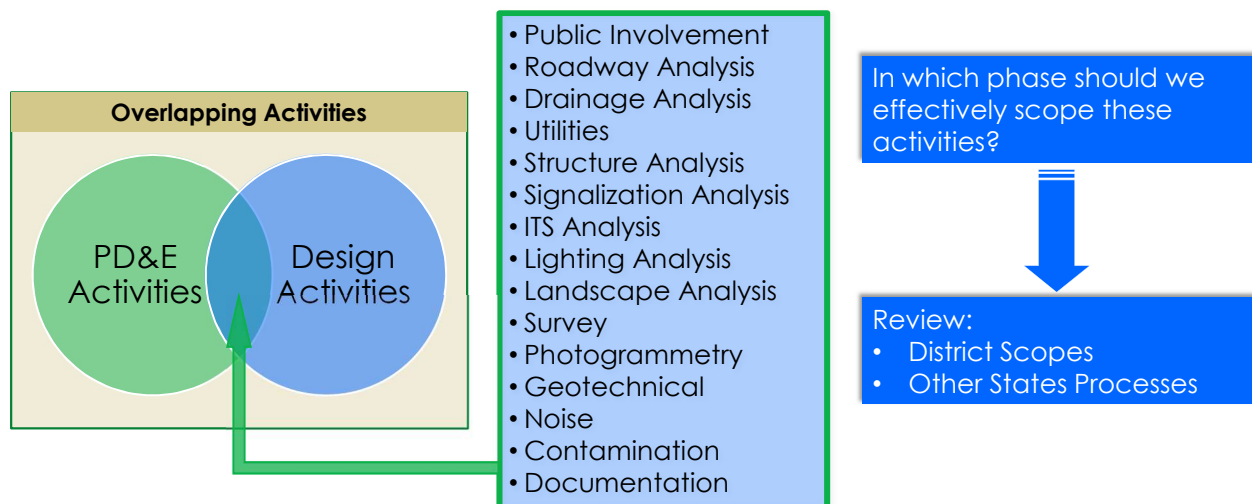
- 1 Identify typical projects that may have maximum benefits from combined phases
- 2 Identify project activities that overlap PD&E and Design
- 3 Keep (track) both PD&E (2.0) and Design (3.x, 4.x) work types
- 4 Involve a special task team composed of FDOT Districts and ACEC-FL with PD&E and Design expertise
- 5 Review the scope language that overlap and decide appropriate location (PD&E or Design)
- 6 Revise or modify the language as appropriate
- 7 Revise Staff Hour Estimation Guidelines
- 8 Revise Staff Hour Estimation Forms



23



## Project Development Activities that Overlap PD&E and Design Phases



24



## Approach to Modifying Scope of Overlapping Activities

### Goal

Prepare ONE Standard Scope of Services with Design and PD&E Study combined

Did not want to create **a significant learning burden** to practitioners

Learned from **other states processes** that overlap Design with PD&E

### Approach

Maintain the integrity of Activities in the Roadway Standard SoS—Where can we place PD&E activities?

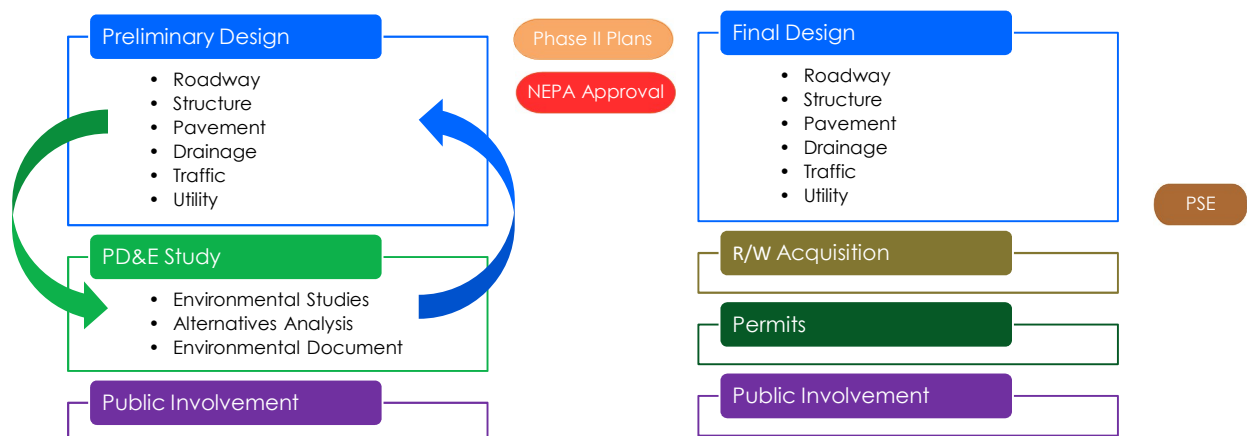
Eliminate redundancies from overlapping activities—Scope either as Design Activity or PD&E Activity



25

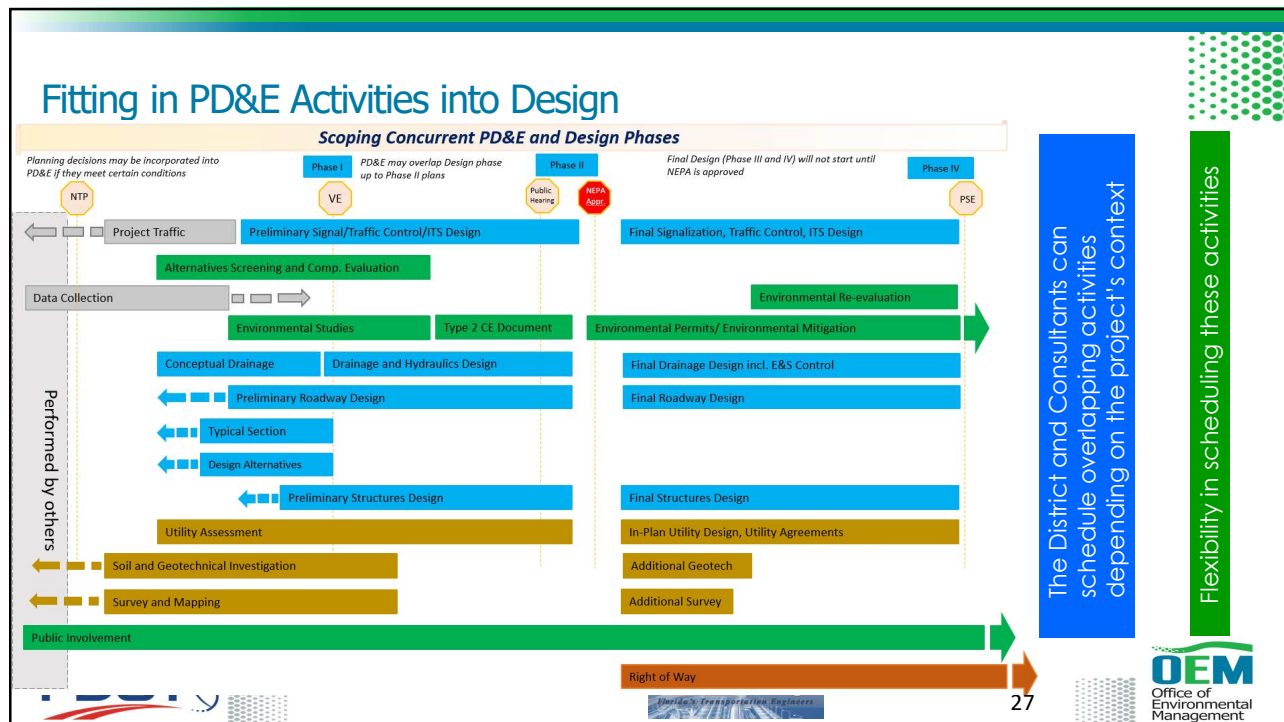


## Fitting in PD&E Activities into Design



26





## Typical Projects that can have Concurrent PD&E and Design Phases

Projects with fewer environmental issues and lesser engineering complexity

- Class of Action = Type 2 CE or SEIR
- Roadway projects where only one Build Alternative is evaluated against No-Build Alternative
- Projects that do not involve complex interchanges/intersection modifications
- Bridge replacement projects that do not involve construction of segmental bridges or movable span

**Remember**

- Both PD&E and Design must have been programmed concurrently
- Final Design (Phase III and Phase IV) will not start until NEPA is approved

## FDOT/ACEC-FL Task Team members



- 16 FDOT/ACEC-FL Task Team members (8 Consultants + 8 District Staff)  
- 8 with PD&E experience and 8 with Design experience
- 4 Central Office staff from Production Support, Roadway Design and Environmental Management
- Met 12 different times between February 2018 and February 2019
- Reviewed all activities and tasks for combined Scope of Services
- Reviewed associated Staff Hour Estimation Guidelines
- Engaged and solicited feedback from CO staff, District staff and Consulting community on the proposed scope language and Staff Hour Est. Guide



29



## FDOT/ACEC-FL Task Team members



ACEC-FL	Firm
Jeff Novotny (Co-Chair)	American
Silvia Beltre	Stantec
Rosemary Woods	Atkins
Ryan Solis-Rios	Corradino
Ben Faust	DRMP
Martin Marquez	HNTB
Tom Presby	KCA
Nick Benedico	Tetrattech

### Ex-FDOT Staff

Martha Hodgson Amy Sirmans

FDOT	District
Heather Grubert	5
Stephen Browning	2
Gwen Pipkin	1
Dat Huynh	6
Alaina Webb	3
Rax Jung	TPE
Brianna Myers	TPE
Susan Sadighi	TPE

### FDOT Central Office

Bobby Bull Benjamin Gerrell  
Marjorie Kirby Victor Muchuruza (Chair)



30





## Approach Followed to Create Combined Scope

### Approach

*Maintain the integrity of Activities in the Roadway Standard SoS—Where can we place PD&E activities?*

*Eliminate redundancies from overlapping activities—Scope either as Design Activity or PD&E Activity*

1. Started with the Standard Scope of Services for Design projects
2. Moved and merged PD&E activities that overlap into the corresponding design activities
  - This worked well for majority of the items, but there are some specific items to PD&E that were included or modified.
3. Recognized and removed redundancies throughout merged activities
4. Revised the Staff Hour Estimation Guidelines and Staff Hour Estimation Forms to match New Scope language and activities
  - Careful consideration was given to make sure that hours ranges and work descriptions took into account efforts for both PD&E and Design.



31



## Table of Contents Comparison

Design SOS			Combined PD&E and Design SOS		
1	PURPOSE	4	1	PURPOSE AND PROJECT DESCRIPTION	4
2	PROJECT DESCRIPTION	6	2a	PROJECT COMMON AND PROJECT GENERAL TASKS	28
3	PROJECT COMMON AND PROJECT GENERAL TASKS	22	2b	PUBLIC INVOLVEMENT	38
4	ROADWAY ANALYSIS	31	3a	PRELIMINARY ENGINEERING ANALYSIS	44
5	ROADWAY PLANS	36	3b	ENVIRONMENTAL ANALYSIS AND REPORTS	52
6a	DRAINAGE ANALYSIS	38	3c	ENVIRONMENTAL DOCUMENT	60
6b	DRAINAGE PLANS	41	4	ROADWAY ANALYSIS	62
7	UTILITIES	42	5	ROADWAY PLANS	69
8	ENVIRONMENTAL PERMITS, COMPLIANCE AND CLEARANCES	46	6a	DRAINAGE ANALYSIS	71
9	STRUCTURES - SUMMARY AND MISCELLANEOUS TASKS AND DRAWINGS	52	6b	DRAINAGE PLANS	75
10	STRUCTURES - BRIDGE DEVELOPMENT REPORT	53	7	UTILITIES AND RAILROADS	76
11	STRUCTURES - TEMPORARY BRIDGE	55	8	ENVIRONMENTAL PERMITS	81
12	STRUCTURES - SHORT SPAN CONCRETE BRIDGE	56	9	STRUCTURES - SUMMARY AND MISCELLANEOUS TASKS AND DRAWINGS	86
13	STRUCTURES - MEDIUM SPAN CONCRETE BRIDGE	58	10	STRUCTURES - BRIDGE DEVELOPMENT REPORT	88
14	STRUCTURES - STRUCTURAL STEEL BRIDGE	61	11	STRUCTURES - TEMPORARY BRIDGE	91
15	STRUCTURES - SEGMENTAL CONCRETE BRIDGE	64	12	STRUCTURES - SHORT SPAN CONCRETE BRIDGE	92
16	STRUCTURES - MOVABLE SPAN	68	13	STRUCTURES - MEDIUM SPAN CONCRETE BRIDGE	94
17	STRUCTURES - RETAINING WALLS	73	14	STRUCTURES - STRUCTURAL STEEL BRIDGE	97
18	STRUCTURES - MISCELLANEOUS	75	15	STRUCTURES - SEGMENTAL CONCRETE BRIDGE	101
			16	STRUCTURES - MOVABLE SPAN	105
			17	STRUCTURES - RETAINING WALLS	110
			18	STRUCTURES - MISCELLANEOUS	112
			19	SIGNING AND PAVEMENT MARKING ANALYSIS	114
			20	SIGNING AND PAVEMENT MARKINGS PLANS	116

- PD&E tasks were merged into the Design SOS to create a combined scope.
- The two scopes have very similar outlines. The majority of the changes to the outline are in the first three sections.
- The Task Team efforts focused on combining tasks and modifying text to remove redundancies for each scope section.



## How PD&E Scope of Services Activities were Revised

No.	PD&E Scope of Services Activity	Scope of Services for Concurrent PD&E and Design Activity
1	Scope of Services Purpose	1. Purpose and Project Description
2	Project Description and Objectives	1. Purpose and Project Description
3	Public Involvement	2b. Public Involvement
4	Engineering Analysis and Considerations	3a. Preliminary Engineering Analysis; 4. Roadway Analysis; 6a. Drainage Analysis; 7. Utilities and Railroad; 10. Bridge Development Report
5	Environmental Analysis and Report	3b. Environmental Analysis and Report 32. Noise Analysis
6	Environmental Document	3c. Environmental Document



## How Design Standard Scope Activities were Revised

No.	Existing Design Scope Activity	Description of Change into Concurrent Scope
1	Purpose	Combined with Project Description
2	Project Description	Added PD&E related info
3	General and Common Tasks	Broken into 2a. Common and 2. Public Involv.
4	Roadway Analysis	Added preliminary engineering tasks
6a	Drainage Analysis	Added preliminary engineering tasks
8	Environmental Permits,	Moved environmental clearance to PD&E task
10	Bridge Development Report	Added preliminary engineering tasks
15	Segmental Concrete Bridge	Not applicable for concurrent PD&E and Design
16	Movable Span Structures	Not applicable for concurrent PD&E and Design
32	Noise Barrier Impact Assessment	Added PD&E noise analysis



34



## Cross Walk for Changes in the Table of Contents

- A tool to compare the tasks in the NEW scope for concurrent phase with standalone Scope of Services for PD&E and Design services
- Cross Walk Tables for the following Activities

2a	Common and General Tasks
2b	Public Involvement
3a	Preliminary Engineering Analysis
3b	Environmental Analysis
3c	Environmental Document
4	Roadway Analysis
6a	Drainage Analysis



## Activity 2a. Project Common and General Tasks

CONCURRENT PHASES SCOPE OF SERVICES			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
2a.	PROJECT COMMON AND PROJECT GENERAL TASKS	Combine activities as they support both PD&E and Design		
2a.1	Project Common Tasks	Included cost for alternatives comparison; Included QC for Environmental Document;	3	2.2.8
2a.2	Project General Tasks			
2a.2.1	Joint Project Agreements		3.2	
2a.2.2	Specifications Package Preparation		3.6	
2a.2.3	Contract Management		3.4	2.4
2a.2.4	Value Engineering (Multi-Discipline Team) Review		3.5	4.17.3
2a.2.5	Prime Consultant Project Manager Meetings		3.6	2.2.6
2a.2.6	Plans Update		3.7	
2a.2.7	Post Design Services		3.8	
2a.2.8	Digital Delivery		3.9	2.2.10
2a.2.9	Risk Assessment Workshop		3.1	4.2
2a.2.10	Railroad, Transit and/or Airport Coordination	Some parts overlaps PD&E SOS Task 4.9.2	3.11	4.9.2
2a.2.11	Landscape and Existing Vegetation Coordination		3.12	
2a.2.12	Other Project General Tasks		3.13	2.5.6

## Activity 2a. Project Common and General Tasks



Demonstrate Standard Scope of Services Language



37



## Activity 2b. Project Common and General Tasks

CONCURRENT PHASES SCOPE OF SERVICES			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
2b	PUBLIC INVOLVEMENT	Combine activities as they support both PD&E and Design		
2b.1	Public Involvement Plan	Include CAP for final design	3.1.1	3.1.1
2b.2	Public Involvement Data Collection			3.1.2
2b.3	Scheduled Public Meetings	Include Final Design phase (Phase III, IV) Public Meeting; include notifications	3.1.2, 3.1.9 and 3.1.10	3.2
2b.4	Other Agency Meetings	Move agency meeting from PD&E 3.2 and merge with Design 3.1.11	3.1.11	3.2
2b.5	Median Modification Letters		3.1.4	
2b.6	Driveway Modification Letters		3.1.5	
2b.7	Public Hearing			3.3
2b.8	Comments and Coordination Report	Include Public Involvement summary for Final Design CAP efforts		3.4
2b.9	Notification of Approved Environmental Document			3.5
2b.10	Communication Aids	Combined public involvement communication aids into one task which the user will select	3.1.6, 3.1.7, 3.1.12	3.6
2b.11	Additional Public Involvement Requirements	This would apply to both PD&E and Design		3.6

## Activity 2b. Public Involvement



Demonstrate Standard Scope of Services Language



39



## Activity 3a. Preliminary Engineering Analysis

CONCURRENT PHASES SCOPE OF SERVICES			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
3a	PRELIMINARY ENGINEERING ANALYSIS	Tasks that overlaps preliminary design will be scoped under Roadway Scope		
3a.1	Existing Conditions	Combined review of previous studies, existing conditions, and base maps into one task		
3a.1.1	Previous Studies	Include review of multimodal plans		4.1
3a.1.2	Existing Conditions Analysis			4.2
3a.1.3	Base maps			4.18.1
3a.2	Travel Demand Forecasting	Separated TDM from operational analysis		4.5.1
3a.3	Traffic Analysis			4.5
3a.3.1	Traffic Analysis Methodology			4.5.1
3a.3.2	Traffic Counts			4.5.2
3a.3.3	Vehicle Classification Counts on Roadway Segment and Ramps			4.5.3
3a.3.4	Pedestrian, Bicycle, and Other Multimodal Data			4.5.4
3a.3.5	Speed and Delay Studies Data	New Task		
3a.3.6	Calibration and Validation Data			4.5.5
3a.3.7	Existing Traffic Operational Analysis			4.5.6

## Activity 3a. Preliminary Engineering Analysis

CONCURRENT PHASES SCOPE OF SERVICES			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
3a.3.8	Calibration and Validation			4.5.7
3a.3.9	Future Demand Forecasting			4.5.8
3a.3.10	No-Build Analysis			4.5.9
3a.3.11	Development and Screening of Potential Alternatives	Include multimodal alternatives		4.5.10
3a.3.12	Operational Evaluation of Build Alternatives	Signalization analysis will be scoped under Roadway Scope		4.5.11
3a.3.13	Project Traffic Analysis Report			4.5.12
3a.4	Interchange Access Request			4.5.13
3a.5	Traffic Data for Noise Study			4.5.14
3a.6	Traffic Data for Air Quality Analysis			4.5.15
3a.7	Traffic Analysis near Railroad Crossings	New Task		
3a.8	Tolling Concepts			4.7
3a.9	Safety Analysis	Historical, HSM analyses and documentation		4.8
3a.10	Alternatives Evaluation	Intersection concepts, roundabout, structures and drainage will be scoped under roadway		4.17
3a.11	Alternatives Analysis Documentation			4.21

## Activity 3a. Preliminary Engineering Analysis



Demonstrate Standard Scope of Services Language

## Activity 3b and 3c. Environmental

CONCURRENT PHASES SCOPE OF SERVICES			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
3b	ENVIRONMENTAL ANALYSIS AND REPORTS	Few tasks in this activity changed		5
3b.1	Sociocultural Effects			5.1
3b.1.7	Farmland	Moved here to match Type 2 Form		5.3.8
3b.2	Cultural Resources			5.2
3b.3	Natural Resources			5.3
3b.4.4	Asbestos and metal Based Coating		8	
3b.4.5	Navigation	New Task		
3b.5	Cumulative Effects Evaluation			5.5
3b.6	Project Commitments Record			5.6
3C	ENVIRONMENTAL DOCUMENT			5
3c.1	Environmental Document	Only applicable to SEIR and Type 2 CE		6
3c.2	Planning Consistency			4.22
3c.3	PD&E Re-evaluation		8	

## Activity 3b and 3c. Environmental



Demonstrate Standard Scope of Services Language

## Activity 4 Roadway Analysis

PROPOSED			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
4	ROADWAY ANALYSIS			
4.1	Design Controls and Criteria			4.10.1
4.2	Typical Section			
4.2.1	Typical Section Analysis			4.10.2
4.2.2	Typical Section Package		4.1	4.18.4
4.6	Geometric Design			
4.6.1	Development of Design Options	Include multimodal accommodation		4.10.3, 4.10.6
4.6.2	Horizontal/Vertical Master Design Files		4.5	
4.6.3	Alternatives Concept Plans			4.18.2
4.7	Access Management		4.6	4.10.5
4.8	Intersections and Interchanges			
4.8.1	Intersection and Interchange Concepts Evaluation			4.10.4
4.8.2	Roundabout Evaluation		4.7	4.10.4
4.15	Design Report	Design criteria now will be scoped under 4.1	4.15	
4.17	Cost Estimate	Include LRE cost and ROW cost for PD&E alternatives evaluation	4.17	4.16

## Activity 4 Roadway Analysis



Demonstrate Standard Scope of Services Language

## Activity 6a Drainage Analysis

PROPOSED			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
6a	DRAINAGE ANALYSIS	Incorporates Pond Siting Report and several supporting analyses		
6a.1	Drainage Map Hydrology		6a.1	4.14.2
6a.2	Base Clearance Calculations and Report		6a.2	4.14.2
6a.3	Pond Siting Analysis and Report		6a.3, 6a.23	4.14.4
6a.4	Design of Cross Drains		6a.4	4.14.2
6a.5	Design of Ditches		6a.5	4.14.2
6a.6	Design of Stormwater Management Facility (Offsite or Infield Pond)		6a.6	4.14.5
6a.7	Design of Stormwater Management Facility (Roadside Treatment Swales and Linear Ponds)		6a.7	4.14.5
6a.8	Floodplain and Environmental Permit Drainage Data Collection			4.14.1
6a.9	Floodplain Compensation Siting and Design		6a.8	4.14.3
6a.10	Design of Storm Drains	Includes age of existing cross drain in analysis	6a.9	4.14.5
6a.15	Location Hydraulics Report			4.14.6
6a.16	Bridge Hydraulic Report		6a.14	4.14.7

## Activity 6a Drainage Analysis



Demonstrate Standard Scope of Services Language



## Activity 8 Environmental Permits

PROPOSED			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
8	ENVIRONMENTAL PERMITS	PD&E Reevaluations will now be covered in Section 3c		
8.1	Preliminary Project Research		8.1	
8.2	Field Work	Pond Site Alternatives will now be covered in Section 6a.3		
8.2.1	Establish Wetland Jurisdictional Lines and Assessments		8.2.2	
8.2.2	Species Surveys		8.2.3	
8.3	Agency Verification of Wetland Data		8.3	
8.4	Complete and Submit All Required Permit Applications		8.4	
8.4.1	Complete and Submit All Required Wetland Permit Applications		8.4.1	
8.4.2	Complete and Submit All Required Species Permit Applications		8.4.2	
8.5	Coordinate and Review Dredge and Fill Sketches		8.5	
8.6	Prepare USCG Permit Application		8.6	

## Activity 8 Environmental Permits



Demonstrate Standard Scope of Services Language

## Activity 10. Structures- Bridge Development Report

PROPOSED			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
10	STRUCTURES- BRIDGE DEVELOPMENT REPORT			
10.1	Bridge Geometry	Included bridge analysis tasks from PD&E scope	10.1	4.13.2, 4.13.3
10.6	Long Span Concrete	Not applicable	10.6	
10.11-10.23	Data Collection and Design Criteria – Tender Visibility Study	Not applicable	10.11- 10.23	
10.29	Quantity and Cost Estimates (Movable Span)	Not applicable	10.29	
10.32	Exhibits (Movable Span)	Not applicable	10.32	
10.34	Report Preparation (Movable Span)	Not applicable	10.34	



51



## Segmental Concrete Bridge and Movable Structures

### 15 STRUCTURES – SEGMENTAL CONCRETE BRIDGE

Segmental Concrete Bridge is not applicable to this scope.

The CONSULTANT shall prepare plans for Segmental Concrete Bridge(s) at the location(s) specified in Section 2-5.

General Layout Design and Plans

15.1 — Final Bridge Geometry

15.2 — Casting Geometry Calculation

15.3 — Finish Grade Geometry Calculation

### 16 STRUCTURES – MOVABLE SPAN

Movable Span Structures are not applicable to this scope

The CONSULTANT shall prepare plans for Movable Span Bridge(s) at the location(s) specified in Section 2-5.

Final Design Basepile Pier

16.1 — Pier Deck

16.2 — Leaf/Pier Clearance Diagrams

16.3 — Load Shoe Columns



52



## Activity 32. Noise Analysis and Noise Barrier Design

PROPOSED			EXISTING	
Task No.	Task Name	Notes	Design Scope Task No	PD&E Scope Task No
32	NOISE ANALYSIS AND NOISE BARRIER DESIGN			
32.1	Noise Study			5.4.1
32.2	Noise Barrier Evaluation	Review and update noise barriers from the PD&E phase.	32.1, 32.2	
32.3	Public Involvement		32.3	
32.4	Outdoor Advertising Identification		32.4	
32.5	Noise Study Report (NSR) Addendum		32.5	
32.6	Technical Meetings		32.6	
32.7	Quality Assurance/ Quality Control		32.7	
32.8	Supervision		32.8	
32.9	Coordination		32.9	



53



## Activity 32 Noise Analysis and Noise Barrier Design



Demonstrate Standard Scope of Services Language



54



## Staff Hour Estimation Guidelines for Projects with Concurrent PD&E and Design Phases



55



## Staff Hour Staff Hour Estimation Guidelines

- The Staff Hour Estimates and Staff Hour Estimates Guidelines were created for the combined scope and tasks.
- Careful consideration was given to make sure that hours ranges and work descriptions took into account effort for both PD&E and Design.
- Some hours increased or decreased depending on the modifications

STANDARD SCOPE &  
STAFF HOUR ESTIMATION  
GUIDELINES  
CONCURRENT PD&E AND DESIGN SERVICES  
April 2019



56



## Staff Hour Estimation Guidelines



Demonstrate Staff Hour Estimation Guidelines



57



## Tools and Guidance for Projects with Concurrent PD&E and Design Phases



58



## Tools and Guidance to Support Concurrent Phases

- ✓ Scope of Services and Staff Hour Estimation Guidelines
- ✓ Staff Hour Forms
- ✓ Users Quick Guide

Revision to relevant FDOT procedures and manuals—forthcoming



59



## Tools and Guidance

**Scope of Services for Concurrent PD&E and Design Phases**  
**USER'S QUICK GUIDE**

**PURPOSE**  
The Quick Guide helps Florida Department of Transportation (FDOT) Project Managers and staff from the District Design and Environmental Offices understand the Standard Scope of Services and Staff Hour Estimation Guidelines for projects with concurrent Project Development and Environment (PD&E) and Design phases. These projects have both phases procured under one contract as major work items. The intent of performing PD&E and Design phases concurrently is to streamline the project development process by making efficiencies from early identification of project scope and issues through cross-functional reviews and elimination of rework or redundant activities during PD&E and Design phases. A successful streamlining of the project development process requires effective integration of planning, engineering and environmental functions through continuous coordination between staff from Planning, Design, and Environmental offices. Through such collaboration, the development of the project can realize a balanced consideration of engineering and environmental issues.

**Concurrent Project Delivery Process**

**APPLICABILITY**  
Typical projects that would combine PD&E and Design phases are those with fewer environmental issues and lesser degree of engineering complexity. Therefore, PD&E studies for some Type 2 Categorical Exclusions (CEs) or State Environmental Impact Reports (SEIRs) may be procured concurrently with the Design phase. The decision to overlap PD&E and Design phases must come from the Work Program Development process where both phases should be programmed and funded in the same year.

**Type 2 CE and SEIR projects that MAY be scoped and procured with concurrent PD&E and Design phases are:**

- ✓ Roadway projects where only one Build Alternative is evaluated against the No-Build Alternative
- ✓ Projects that do not involve complex interchange or intersection modifications
- ✓ Bridge replacement projects which do not involve segmental concrete bridge or movable span

**Projects that ARE NOT scoped and procured with concurrent PD&E and Design phases:**

- ✗ All projects involving segmental concrete bridge or movable span
- ✗ All projects which require preparation of Environmental Impact Statement (EIS) or Environmental Assessment (EA)

**PROJECT MANAGER RESPONSIBILITIES**  
The Project Manager is responsible for developing the Scope of Services for the project as well as gathering information essential to scope the project. To clarify and focus the scope to the issues that are relevant to the project while achieving project goals, the Project Manager may modify (or customize) the scope language with project specific information. The Project Manager should pay close attention to work items that support both PD&E and Design activities to include data and analysis necessary for both phases and avoid repetition of work. Additionally, the Project Manager is responsible for identifying the project team members, conducting the scoping kickoff meeting, communicating with relevant offices concerning their scope of work, and reviewing the required budget and initial schedule to perform PD&E study and Design services concurrently.

**Scope of Services for Concurrent PD&E and Design Phases**  
**USER'S QUICK GUIDE**

**STRUCTURE OF THE STANDARD SCOPE OF SERVICES**  
The Standard Scope of Services for Concurrent PD&E and Design Phases tracks the efforts for completing PD&E (Work Group 2.0) and Design (Work Group 3 and 4). Like the Standard Scope of Services for "standalone" Design Services, the Standard Scope of Services for Concurrent PD&E and Design Phases is organized into thirty-eight (38) sections that group tasks into major work activities. The activities from the Standard Scope of Services for PD&E Studies were merged into the Design (Standard Scope of Services), with a reorganization of the first three sections to allow for a dedicated section of PD&E study activities.

**MERGING PD&E ACTIVITIES INTO THE DESIGN SCOPE OF SERVICES**

Existing PD&E Scope of Services Activity	Concurrent PD&E and Design Scope of Services Activity
1. Scope of Services Project	1. Project Common and Project General Tasks
2. Project Development	2. Planning and Program Development
3. Project Development	3. Planning and Program Development
4. Planning and Program Development	4. Planning and Program Development
5. Planning and Program Development	5. Planning and Program Development
6. Planning and Program Development	6. Planning and Program Development
7. Planning and Program Development	7. Planning and Program Development
8. Planning and Program Development	8. Planning and Program Development
9. Planning and Program Development	9. Planning and Program Development
10. Planning and Program Development	10. Planning and Program Development
11. Planning and Program Development	11. Planning and Program Development
12. Planning and Program Development	12. Planning and Program Development
13. Planning and Program Development	13. Planning and Program Development
14. Planning and Program Development	14. Planning and Program Development
15. Planning and Program Development	15. Planning and Program Development
16. Planning and Program Development	16. Planning and Program Development
17. Planning and Program Development	17. Planning and Program Development
18. Planning and Program Development	18. Planning and Program Development
19. Planning and Program Development	19. Planning and Program Development
20. Planning and Program Development	20. Planning and Program Development
21. Planning and Program Development	21. Planning and Program Development
22. Planning and Program Development	22. Planning and Program Development
23. Planning and Program Development	23. Planning and Program Development
24. Planning and Program Development	24. Planning and Program Development
25. Planning and Program Development	25. Planning and Program Development
26. Planning and Program Development	26. Planning and Program Development
27. Planning and Program Development	27. Planning and Program Development
28. Planning and Program Development	28. Planning and Program Development
29. Planning and Program Development	29. Planning and Program Development
30. Planning and Program Development	30. Planning and Program Development
31. Planning and Program Development	31. Planning and Program Development
32. Planning and Program Development	32. Planning and Program Development
33. Planning and Program Development	33. Planning and Program Development
34. Planning and Program Development	34. Planning and Program Development
35. Planning and Program Development	35. Planning and Program Development
36. Planning and Program Development	36. Planning and Program Development
37. Planning and Program Development	37. Planning and Program Development
38. Planning and Program Development	38. Planning and Program Development

**OUTLINE OF THE STANDARD SCOPE OF SERVICES FOR CONCURRENT PD&E AND DESIGN PHASES**  
The outline of the Standard Scope of Services for concurrent PD&E and Design phases includes major changes in the first three sections as follows:

- Section 2 of the "standalone" Scope of Services for Design Services is merged with Section 1.
- Section 3 is re-titled Section 2 and is broken into Section 2a. Project Common and General Tasks and Section 2b. Public Involvement.
- Section 3 is reorganized for PD&E tasks with three subsections: 3a. Preliminary Engineering Analysis, 3b. Environmental Analysis and Report, and 3c. Environmental Document.

Additionally, Section 8 includes only tasks to prepare environmental permits. Environmental clearance and re-evaluation are merged into Section 3a.

Except for Sections 7, 8, and 32, titles for Sections 4 through 38 did not change.

**Scope of Services for Concurrent PD&E and Design Phases**  
**USER'S QUICK GUIDE**

**MODIFIED DESIGN ACTIVITIES IN THE SCOPE FOR CONCURRENT PHASES**

Existing Design Scope of Services Activity	Concurrent PD&E and Design Scope of Services Activity
1. Project Development	Combined with Project Development
2. Project Development	Added PD&E related information
3. Project Development	Added PD&E related information
4. Project Development	Added PD&E related information
5. Project Development	Added PD&E related information
6. Project Development	Added PD&E related information
7. Project Development	Added PD&E related information
8. Project Development	Added PD&E related information
9. Project Development	Added PD&E related information
10. Project Development	Added PD&E related information
11. Project Development	Added PD&E related information
12. Project Development	Added PD&E related information
13. Project Development	Added PD&E related information
14. Project Development	Added PD&E related information
15. Project Development	Added PD&E related information
16. Project Development	Added PD&E related information
17. Project Development	Added PD&E related information
18. Project Development	Added PD&E related information
19. Project Development	Added PD&E related information
20. Project Development	Added PD&E related information
21. Project Development	Added PD&E related information
22. Project Development	Added PD&E related information
23. Project Development	Added PD&E related information
24. Project Development	Added PD&E related information
25. Project Development	Added PD&E related information
26. Project Development	Added PD&E related information
27. Project Development	Added PD&E related information
28. Project Development	Added PD&E related information
29. Project Development	Added PD&E related information
30. Project Development	Added PD&E related information
31. Project Development	Added PD&E related information
32. Project Development	Added PD&E related information
33. Project Development	Added PD&E related information
34. Project Development	Added PD&E related information
35. Project Development	Added PD&E related information
36. Project Development	Added PD&E related information
37. Project Development	Added PD&E related information
38. Project Development	Added PD&E related information

The Standard Scope of Services for concurrent PD&E and Design phases follows the outline of the Scope of Services for Design Services where some PD&E activities were merged or combined with design activities to the extent practical and redundancies removed as appropriate.

**STAFF HOUR ESTIMATION GUIDELINES**  
Staff Hour Estimation Guidelines and Forms for projects with concurrent PD&E and Design phases have been updated to reflect activities and tasks from the Standard Scope of Services. Ranges of staff hours and their descriptions include efforts for combined PD&E and Design activities while removing potential redundancies on merged activities. As such, ranges of staff hours for some activities have either increased or decreased from their corresponding hours of standalone PD&E study or Design services.

**An Example of Modifications to Staff Hour Estimation Guidelines**

Task No.	Task	Units	Staff Hour Range	Notes for Staff Hour Range
2b	PD&E and Design Public Involvement	1.5	See Scope for Staff Hour Range	Revised tasks in this activity cover effort to support both PD&E and Design.
2b	Public Involvement Plan	1.5	1.5 (1.5 to 1.5)	This task includes the requirements of the Community Involvement Plan and the EIS/EA Design Manual in the project. Issues with a low level of complexity are to be considered. This does not include activities for environmental and public involvement. Range depends on project length, number of participants, meeting frequency, coordination, and community process.

**RESOURCES**  
The Standard Scope of Services and Staff Hour Estimates for projects with concurrent PD&E and Design phases can be found on the FDOT Scope of Services and Staff Hour Estimation page.  
<https://www.fdot.com/designsupport/Scope/default.htm>



60



