

PART 1, CHAPTER 14

TRANSIT PROJECT DELIVERY

TABLE OF CONTENTS

14.1	OVERVIEW	14-1
14.1.1	Definitions.....	14-1
14.2	AGENCY ROLES IN THE ENVIRONMENTAL REVIEW PROCESS	14-3
14.2.1	Agency Roles and Responsibilities.....	14-4
14.2.1.1	Lead Agencies	14-5
14.2.1.2	Joint Lead Agencies	14-7
14.2.1.3	Participating Agencies	14-7
14.2.1.4	Cooperating Agencies.....	14-8
14.3	PROCEDURE.....	14-8
14.3.1	Planning and Community Support.....	14-10
14.3.1.1	Transit Systems Planning	14-10
14.3.1.2	Operational Analyses.....	14-10
14.3.1.3	Potential Funding Source Identification.....	14-11
14.3.2	Transit Corridor Alternatives Review Study	14-11
14.3.2.1	Coordination with Partners and Lead Agency.....	14-11
14.3.2.2	Alternatives Screening.....	14-12
14.3.2.3	Environmental Screening Tool.....	14-14
14.3.2.4	Determine NEPA Class of Action.....	14-15
14.3.2.5	Linking Prior Planning Work with NEPA.....	14-16
14.3.2.6	Requesting Entry into Project Development	14-16
14.3.3	FTA Project Development/NEPA.....	14-18

14.3.3.1	Evaluation of Environmental Impacts.....	14-19
14.3.3.1.1	Noise	14-19
14.3.3.1.2	Ground Borne Vibration and Noise	14-20
14.3.3.1.3	Air Quality.....	14-21
14.3.3.1.4	Transportation Impacts.....	14-22
14.3.3.1.5	Safety and Security	14-22
14.3.3.1.6	Historic Resources	14-22
14.3.3.1.7	Archaeological Resources.....	14-23
14.3.3.1.8	Wetlands	14-23
14.3.3.1.9	Ecologically Sensitive Areas and Endangered Species	14-23
14.3.3.1.10	Water Quality, Wild and Scenic Rivers, Navigable Waterways, and Coastal Zone Management.....	14-23
14.3.3.2	Categorical Exclusions.....	14-23
14.3.3.3	Environmental Assessment	14-30
14.3.3.3.1	Public and Agency Review Requirements.....	14-31
14.3.3.3.2	Finding of No Significant Impact.....	14-31
14.3.3.4	Environmental Impact Statement.....	14-32
14.3.3.4.1	Notice of Intent	14-33
14.3.3.4.2	NEPA Scoping	14-34
14.3.3.4.3	Annotated Outline	14-35
14.3.3.4.4	Coordination Plan.....	14-35
14.3.3.4.5	Draft Environmental Impact Statement	14-36
14.3.3.4.6	Public and Agency Review Requirements.....	14-36
14.3.3.4.7	Final Environmental Impact Statement	14-37
14.3.3.4.8	Record of Decision	14-38

14.3.3.4.9	Accelerated Decision-Making for Environmental Impact Statements.....	14-38
14.3.3.5	Sufficient Engineering and Design Work.....	14-40
14.3.3.6	Request Entry into Engineering	14-40
14.3.3.7	Environmental Re-Evaluation	14-41
14.4	FTA FUNDING PROGRAMS.....	14-41
14.4.1	Capital Investment Grant Program	14-42
14.4.1.1	New Starts	14-42
14.4.1.2	Core Capacity	14-43
14.4.1.3	Small Starts	14-43
14.4.1.4	Programs of Interrelated Projects	14-43
14.4.2	Formula Programs.....	14-43
14.4.3	Discretionary Programs	14-44
14.5	REFERENCES	14-45
14.6	HISTORY	14-49

LIST OF FIGURES

Figure 14-1	Transit Planning and Development Phase.....	14-50
Figure 14-2	New Starts Development Process	14-51
Figure 14-3	Core Capacity Development Process	14-52
Figure 14-4	Small Starts Development Process.....	14-53
Figure 14-5	New Starts, Core Capacity, and Small Starts Project Evaluation and Rating	14-54
Figure 14-6	Sample Environmental Impact Statement Outline.....	14-55
Figure 14-7	Environmental Re-Evaluation Consultation Worksheet.....	14-58

PART 1, CHAPTER 14

TRANSIT PROJECT DELIVERY

14.1 OVERVIEW

Pursuant to **23 United States Code (U.S.C.) § 327** and the implementing Memorandum of Understanding (MOU) executed on May 26, 2022, the Florida Department of Transportation (FDOT) has assumed and Federal Highway Administration (FHWA) has assigned its responsibilities under the **National Environmental Policy Act (NEPA)** for highway projects on the State Highway System (SHS) and Local Agency Program (LAP) projects off the SHS (**NEPA** Assignment). In general, FDOT's assumption includes all highway projects in Florida, which source of federal funding comes from FHWA or which constitute a federal action through FHWA. **NEPA** Assignment includes responsibility for environmental review, interagency consultation and other activities pertaining to the review or approval of **NEPA** actions. Consistent with law and the MOU, FDOT will be the Lead Federal Agency for highway projects with approval authority resting in the Office of Environmental Management (OEM).

This chapter outlines the environmental review process and project delivery requirements for transit projects, particularly those led by the Federal Transit Administration (FTA). All transit projects receiving federal funds or transit projects that involve federal actions, such as new or extended transit systems, maintenance facilities, or multimodal centers, must comply with the **NEPA**. Federal actions are described in [Part 1, Chapter 2, Class of Action Determination for Federal Projects](#). FTA is typically the Lead Agency in the development of transit projects; however, the FDOT and the Federal Railroad Administration (FRA) can be involved in the development of passenger rail projects and may serve as the Lead Agency. Each agency has its own set of procedures for ensuring **NEPA** compliance. The Project Development and Environment (PD&E) process is how the FDOT complies with **NEPA** and FTA's transit capital Project Development process.

The Capital Investments Grants (CIG) program is the FTA's primary grant program for funding major transit projects. Given the competitive grant-based nature of FTA projects, there is a two-year timeframe to complete the FTA Project Development phase for New Starts and Core Capacity projects. There is no time requirement to complete Project Development for Small Starts projects. This chapter focuses on the **NEPA** and project delivery requirements for an FTA-led transit project.

14.1.1 Definitions

The terms used by various agencies may be similar but there are notable distinctions for certain key terms used by FDOT and FTA for transit planning purposes. The following definitions clarify key terms used in this chapter:

Alignment – Refers to the length, station locations, stop location, intermodal connections, degree of right of way (ROW) separation, horizontal use of ROW and vertical placement

within a transportation facility. Horizontal alignment refers to the location within the transportation facility on existing tracks, new track alignment, exclusive lane, mixed traffic, or separate lane except at intersections. Vertical alignment refers to the orientation of the facility (i.e., below grade, at grade, or above grade).

Alternative – Refers to the Alignment (see above), as well as the transit technology, operating characteristics (local, express, non-stop, headways and operating standards, loading characteristics, fares, financial strategy, and start/end points). Also refers to a potential transportation improvement alternative under consideration that addresses the project’s purpose and need.

Capital Investment Grant (CIG) Program – Refers to the discretionary fixed guideway funding program authorized by **49 U.S.C. § 5309**. There are three categories of eligible transit projects within the CIG Program, they include: New Starts, Core Capacity, and Small Starts projects.

Class of Action (COA) – [**23 Code of Federal Regulations (CFR) § 771.115**] refers to the level of documentation required to comply with the **NEPA** process for FTA-led or other federally funded projects. Environmental document types are Categorical Exclusion (CE), Environmental Assessment (EA) with Finding of No Significant Impact (FONSI), or Environmental Impact Statement (EIS)/Record of Decision (ROD).

Locally Preferred Alternative (LPA) – Refers to the alternative that emerges from the Project Development phase of the **NEPA** environmental review process and is documented in an Environmental Document. The project sponsor then recommends the LPA to the Metropolitan Planning Organization (MPO)/Transportation Planning Organization (TPO) and requests approval by the MPO/TPO Board for inclusion in the region’s Long Range Transportation Plan (LRTP) Cost Feasible Plan (CFP).

Project Development– Project Development has two meanings, one within the context of FTA projects that are funded by the CIG Program and one within the context FDOT in completing PD&E:

Project Development (FTA) - Under the FTA definition, Project Development is the phase where project sponsors work with FTA to develop and evaluate transit alternatives and complete the environmental review process. A formal Request to Enter Project Development is submitted to FTA and the Project Development must be completed within two years for New Starts and Core Capacity projects.

Project Development (FDOT) - Under the FDOT definition, Project Development is the “PD” component of PD&E. PD&E is the project phase where project sponsors comply with FTA’s Project Development process requirements. During PD&E, planning decisions for projects are further assessed, transportation alternatives are developed and evaluated in a **NEPA** study, and preliminary design activities for these alternatives are completed.

Project Sponsor – Refers to a transit agency, local government, and/or MPO/TPO that has proposed to support and advance a transit project or proposed action, including the development of a **NEPA** document, in coordination, consultation, and cooperation with a Lead Agency. Multiple agencies may serve as the project sponsor. The project sponsor does not need to be the FTA grant applicant. The District Modal Development Office may also serve as a project sponsor, but usually only serves as a stakeholder in the environmental review process. When seeking FTA CIG Program funds or other federal funds for a project, project sponsors will need to identify local project partners to support the project and be certain that federal funds are supplemented by state and local funds.

Preferred Alternative – Refers to an alternative developed during the Planning phase and determined by the community, stakeholders, project partners, and the project sponsor to meet the project’s purpose and need while minimizing adverse impacts. The Preferred Alternative should be presented with supporting information and documentation for endorsement by the MPO/TPO (in an urban area) and/or affected local governments for further evaluation in the Project Development phase (**NEPA** study).

Sufficient Level of Engineering and Design – At least 30 percent design and engineering, including documents at the level of detail described in the ***Final Interim Policy Guidance Federal Transit Administration Capital Investment Grant Program***. This includes an adequate level of engineering to define project key design features, including satisfactory progress in advancing the project design and a corresponding and up-to-date cost estimate and schedule. At a minimum, the level of design detail should be as described in the ***FTA Oversight Procedure 51–Readiness to Enter Engineering, Checklist for Approval to Enter Engineering***.

Transit Development Plan (TDP) – Refers to an FDOT required, 10-year horizon plan, intended to support the development of an effective multimodal transportation system by transit agencies. The TDP documents anticipated projects, associated schedules, and budgets for FDOT, as well as consistency with local comprehensive plans and the LRTP. The TDP is updated annually, with major updates occurring every five (5) years. **Sections 339.135, 339.155, and 341.041, Florida Statutes (F.S.)**, govern the development of TDPs.

14.2 AGENCY ROLES IN THE ENVIRONMENTAL REVIEW PROCESS

FTA primarily serves as a grant-administering agency, managing grant programs to state Departments of Transportation (DOTs), transit agencies, MPOs/TPOs, Federally Recognized Native American Tribes (Tribes), local governments, and other public entities. FTA makes COA determinations and actively manages the environmental review process for all FTA-funded projects; FTA review and approval are required for all FTA **NEPA** documents. FTA expects to be involved at the beginning stages of the environmental review process before any extensive environmental work begins. It is good practice to request FTA’s review and comments on the level of effort and methodology to assess each environmental impact area required for the **NEPA** study, particularly for those listed in [Section 14.3.3.1](#). FTA is available to serve as a technical resource to ensure successful and timely completion of the environmental review process. FTA

should always facilitate consultation and discussions with other federal resource agencies and Tribes.

14.2.1 Agency Roles and Responsibilities

Transit projects are typically advanced by an agency outside of FDOT. There are several key agencies with specific roles and responsibilities associated with the development of a transit project from concept to completion; these may include:

1. Lead Agency;
2. Project sponsor/FTA grant applicant/FTA grantee;
3. FDOT (Public Transit Office, OEM, and District staff);
4. MPOs/TPOs;
5. Transit agencies;
6. Local governments; and
7. Cooperating, participating, regulatory, and federal resource agencies.

Typically, the MPO/TPO or a local or regional transit agency identifies projects. These entities may serve as the project sponsor or FTA grant applicant/grantee. The project sponsor will be responsible for conducting the **NEPA** study, coordinating with FDOT and partner agencies, and complying with the grant requirements. The transit agency will typically serve as the FTA grantee, but not always.

Some of the activities for which the project sponsor/FTA grantee is involved include:

1. Developing a detailed scope of work/work plan identifying the tasks that will be performed, the sequence in which they will be completed, agency responsibilities for completing the work, project schedule, and the anticipated cost of the respective tasks. It is important to note that this activity usually takes more time with transit projects than with roadway projects. These items should be reviewed by the Lead Agency.
2. Identifying stakeholder responsibilities for completing assigned tasks and ensuring that the involved agencies are organized, staffed, and supported so that they may fulfill their roles in a timely manner.
3. Providing professional management and direction as the work progresses, ensuring that work is done in an efficient manner and that deliverables are obtained in a timely fashion.
4. Taking necessary steps, such as establishing a Technical Advisory Committee (TAC), to ensure the quality of the work.

5. Coordinating with local cooperating agencies and the FTA or other Lead Agency by means of project steering committees, monthly/quarterly reports, transmission of key project documents for review.
6. Keeping other interested agencies, private operators, and the public informed and seeking their input through established public involvement mechanisms.
7. Responding to information requests by local decision makers and FTA or other Lead Agency during the Project Development process.

For FTA-led projects that require an EIS, the roles, responsibilities, the organization, and schedule for the coordination among agencies and the public is discussed in the **Coordination Plan** (see [Section 14.3.3.4.4](#)). A summary of agency roles and responsibilities is provided below.

14.2.1.1 Lead Agencies

For transit projects, the Lead Agency is typically FTA; however, FDOT, FRA, and other agencies may serve this role depending on the funding source or federal actions required for the project. A project is considered an FTA-led project only if FTA funds will be spent on construction or vehicle acquisition. Allocating FTA funds to Project Development or Design does not make the project an FTA-led project or an FTA-led federal action. In addition to the Lead Agency, several other agencies may be involved in different capacities such as cooperating or participating agencies.

The Lead Agency must:

1. Identify and involve participating agencies [**23 U.S.C. § 139(d)**]; develop **Coordination Plans** [**23 U.S.C. § 139(g)**];
2. Provide opportunities for public and participating agency involvement [**23 U.S.C. § 139(f)**] and in consultation with the cooperating agency [**40 CFR § 1501.7(h)(4)**] to define the purpose and need as well as determine the range of alternatives; and,
3. Collaborate with participating agencies in determining methodologies and the level of detail for the analysis of alternatives [**23 U.S.C. § 139(f)(4)(C)-(D)**].

Federal actions are described in [Part 1, Chapter 2, Class of Action Determination for Federal Projects](#). Even if federal funds are not used, the project may still have a federal action requiring the preparation of a **NEPA** document. Certain environmental impacts trigger the need for **NEPA** evaluations with various federal resource agencies. For example, wetlands impacts may trigger a need for a **NEPA** document led by the U.S. Army Corps of Engineers (USACE), while new or modified bridges or interchanges on the interstate highway may trigger a need for a **NEPA** document led by OEM, even though no federal funds are used for project implementation.

FTA divides its roles and responsibilities between staff at the Region IV office in Atlanta and the Headquarters office in Washington, D.C. Contacts from both offices may be

assigned to work with the project sponsor/FTA grantee. These FTA contacts work with other appropriate FTA technical staff, project stakeholders, federal resource agencies, and consultant teams to offer specialized technical assistance on areas such as environmental technical analysis, transit service planning, travel demand forecasting, capital cost estimates, and financial planning. The project sponsor should be prepared to present all proposed technical analysis methods to FTA staff for comments and approval. FTA Headquarters staff review and approves CIG applications.

FTA Region IV staff will provide assistance on programmatic procedures and requirements. FTA Headquarters staff supports the FTA Region IV office in project review and provides expertise on technical issues. Although FTA's role is less formal before the Project Development phase, it is important to coordinate with FTA Region IV staff to ensure that the resulting planning analysis is consistent with FTA's accepted methods so that any planning documentation may securely link the planning and **NEPA** processes.

The FTA Region IV office serves as the lead point of contact for local agencies on the FTA programmatic matters. It handles grant-making activities, serves as the focal point for contacts and correspondence, represents FTA at meetings, monitors progress, processes the draft documents, and seeks assistance from the FTA Offices of Planning and Environment and Program Management on planning, technical, and programmatic issues. The roles of FTA's Region IV office in the Project Development phase are specifically summarized below:

1. Grant Making - Reviews grant applications, approves grants, and performs typical grant administration functions.
2. Program Guidance - Provides study sponsors with basic guidance on discretionary programs, including Project Development requirements, project evaluation procedures, and grants requirements.
3. Representation at Meetings - As necessary, and to the extent possible, Region IV office staff represents FTA at most technical and policy-level meetings that occur during Project Development. Their role is to explain overall FTA policies and procedures, FTA positions on specific issues related to Project Development, and the process for advancing major transit investments into subsequent phases, and to provide technical guidance.
4. Metropolitan and Systems Planning Issues - Provides guidance and direction on metropolitan planning requirements and issues which may impact the final Environmental Documents and subsequent project advancement, such as air quality conformity, financial constraint, and project programming.
5. Project Schedules - Reviews project schedules and provides guidance to the project sponsor.

All correspondence should be directed to the FTA Region IV Regional Administrator. The Regional Administrator may then delegate responsibility to other staff members to

respond accordingly. Therefore, it is very important to copy the director of the FTA Region IV Planning and Development Director as well as the environmental protection specialist and the community planner assigned to the project.

FTA provides transit funding through one of the grant programs described in [Section 14.4](#). Each of these programs has its own set of guidance. Additionally, FTA has considerable involvement and decision-making in the conduct of the environmental review process during the PD&E phase continuing through to design and construction. As such, FTA policies and evaluation criteria should always be reviewed prior to initiating a project.

14.2.1.2 Joint Lead Agencies

For projects on which both FTA and another federal or lead agency are required to take federal actions, both agencies may serve as a Joint Lead Agency, or in the Lead Agency role together. Examples of FTA funded projects where FTA may be a Joint Lead Agency with other federal or lead agencies include:

1. OEM and FTA on a transit project located on the National Highway System (NHS);
2. OEM and FTA on a transit project that includes a new or modified bridge structure over an interstate corridor;
3. OEM and FTA on a multimodal project that involves roadway widening and new transit-only lanes on the NHS;
4. FRA and FTA on a transit project located in a freight or intercity railroad corridor; and,
5. U.S. Coast Guard (USCG) and FTA on a transit project that includes a new bridge structure over a navigable river.

The Joint Lead Agencies have the primary responsibility for overseeing the environmental review process to ensure that all work is performed in a technically sound manner and in accordance with each agency's **NEPA** implementing regulations and requirements. While both agencies will make sure the environmental review process is successfully completed within a project schedule and budget that is acceptable to both agencies, FTA will take the lead role in making sure the project sponsor completes all requirements of the Project Development process for CIG projects. FTA's decision on its role depends on the relative magnitude of the transit elements of a multimodal project and the timing of FTA funds for the project.

14.2.1.3 Participating Agencies

Participating agencies may include any federal, state, tribal, regional, and local government agencies that have an interest in the project. Participating agencies must identify any issues of concern which could substantially delay the project. It is the

responsibility of the Lead Agency to identify and collectively invite potential participating agencies. Private and nongovernmental organizations are not eligible to serve as participating agencies. The fact that an agency accepts the designation of a participating agency does not imply support or provide them with increased oversight or authority over the project.

14.2.1.4 Cooperating Agencies

Cooperating agencies are any federal agency, other than the Lead Agency, that has legal jurisdiction or special expertise as it applies to the environmental impact of a proposed project or project alternative. Cooperating agencies can also include, through agreement with the Lead Agency, a state or local agency with similar qualifications as well as Tribes with lands or cultural resource areas of interest that may be impacted by a proposed project. Cooperating agencies are, by definition, participating agencies, but not all participating agencies are cooperating agencies. The cooperating agencies have a greater role of involvement, responsibility, and authority in the environmental review process.

14.3 PROCEDURE

This section describes the procedure for advancing a proposed transit project from local transit systems planning to the FTA CIG Project Development phase ([Figure 14-1](#)). These procedures are consistent with FDOT's planning process and FTA's discretionary CIG program requirements. For FTA New Starts and Core Capacity projects, the procedure is a two-step process, Project Development and Engineering as shown in [Figures 14-2](#) and [14-3](#). For Small Starts projects, the procedure is a simplified process as shown in [Figure 14-4](#). The Project Development phase for CIG projects is when the **NEPA** document is completed and a formal designation of the LPA is selected, the LPA is included in the MPO/TPO's LRTP CFP, and sufficient information is developed for FTA to complete project rating. In addition to preparing the **NEPA** document, sufficient information must be gathered during this phase to develop the goals, objectives, and performance measures of the project. Information from planning activities can be used to support documentation submitted to FTA. The LPA is evaluated based on FTA's ratings criteria.

The CIG program is the most common funding source for major transit investment projects. The CIG program requires FTA approvals to begin the Project Development and the Engineering phases, which is within the context of the environmental review process. Project sponsors who want to enter Project Development must submit a letter with specific information to FTA's Associate Administrator for the Office of Planning and Environment ([Section 14.3.2.6](#)). There are two sets of criteria considered by FTA in evaluating projects for its New Starts, Core Capacity, and Small Starts Programs: Project Justification and Local Financial Commitment. Each of these criteria has a set of measures that are used to calculate the composite score for each criterion. [Figure 14-5](#) shows these criteria, their associated measures, and weighting applied to each. Projects must receive at least a Medium rating to move into the Engineering phase. The CIG program requirements are periodically updated and FTA's guidelines should be reviewed early in the planning phase

to take full advantage of the opportunity to link work completed in the planning phase with the work to be completed during the environmental review process.

Florida has a prescribed five-step process for moving transit projects from concept to construction. Early planning and Project Development include the first three steps: Planning and Community Support, Alternatives Screening, and PD&E. Public involvement is an important component of all five steps to include diverse viewpoints and values in the entire process.

- **Step 1 (Planning and Community Support)** includes systems planning, such as local or regional LRTPs, Transit Development Plans or other regional transportation plans. Projects are general, with little more information than potential corridor, termini, project type (e.g., premium transit), and the project's expected impact on mobility at the countywide or regional level. During this step, the Efficient Transportation Decision Making (ETDM) process is initiated to identify potential issues and resources of concern as well as potential avoidance and mitigation opportunities. It is important to note that FTA is not a member of the Environmental Technical Advisory Team (ETAT) and does not require use of ETDM. The grant applicant and project sponsor should use the results of ETDM screening to assist with FTA consultation regarding the **NEPA** review process.
- **Step 2 (Programming and Alternatives)** includes data collection, ridership assessment, ETDM Programming Screen and alternative evaluation using the Transit Corridor Alternatives Review (TCAR) process. This step also includes continued agency and public coordination. This step typically involves refining the purpose and need of the project, defining the general travel corridor and recommended transit mode and technology, evaluating corridor alternatives, and describing the environmental setting including any anticipated environmental impacts and recommended mitigation. Most importantly, when considering FTA funding, this step identifies partner agency roles and responsibilities as well as general order of magnitude costs for construction, operations, and maintenance. This step terminates with a **NEPA** COA Determination and if the project pursues a CIG, a Request to Enter Project Development to FTA. This step is explained in detail in the [Transit Concept and Alternatives Review Guidance](#).
- **Step 3 (PD&E Study)** combines project development and detailed environmental analysis to comply with state and federal environmental laws. During PD&E, FDOT performs sufficient engineering (at least 30 percent design), conducts environmental analysis, and continues public involvement activities, as well as prepares necessary studies and reports consistent with either FTA or State Environmental Impact Report (SEIR) requirements to advance the project into design and construction. During PD&E, FDOT refines the alternatives identified in the Step 2; further defines potential impacts to natural, physical, cultural, and community resources; and, documents compliance with state and federal environmental laws. [Section 14.3.3](#) details the procedures for completing a **NEPA** document. If the project pursues a CIG, this step terminates with selection of an LPA and a Request to Enter Engineering to FTA.

- **Steps 4 and 5 (Design, Construction and Operations)** take the LPA into design (or the FTA engineering), construction, and operations.

Planning activities are accomplished in Steps 1 and 2 and are summarized in [Section 14.3.1](#). This chapter focuses on Step 3, which is the completion of PD&E and how that process fulfills the FTA requirements for Project Development in the context of the CIG program. FTA projects receiving funding through other FTA formula grants and discretionary programs are subject to **NEPA** and the PD&E process with coordination with FTA as the Lead Agency.

14.3.1 Planning and Community Support

Early planning activities are typically accomplished at the local level. Needs for transit investments are identified through long-range planning process and TDPs. Through these early planning activities an understanding of public support is garnered through community outreach related to long range plans or planning studies conducted by MPOs/TPOs or transit providers. This section highlights activities that are considered early planning, transit systems planning, operational analyses, and identification of potential funding.

14.3.1.1 Transit Systems Planning

Transit agencies most often conduct regional transportation planning studies or systems planning to identify broad transportation needs and deficiencies. The MPO/TPO and the District Office of Modal Development may choose to participate in these studies. An essential component of the systems planning analysis is to identify future travel demands and complete an analysis to identify demand and potential regional connections between modes and regional centers. The analysis typically results in identifying numerous corridors within the region where the transportation network is not currently meeting travel demand or will not meet future travel demand.

14.3.1.2 Operational Analyses

FDOT requires transit agencies to prepare a 10-year TDP, which is intended to support the development of an effective State multi-modal transportation system. One requirement of the TDP is for transit agencies to examine their transit operations at the systems planning level. Information in these documents can highlight service needs, unmet demand, needed operational adjustments, and quality of service considerations. Together, the travel market analysis and the operational analysis can help to define the project study area, transit mode, and transit alignment alternatives for further analysis. Once transportation needs are identified through systems planning, it is recommended that a travel market analysis be completed for individual corridors to understand where people travel most frequently. The agency leading the travel market analysis should consult with the transit agency for information from the TDP and any operational analyses to help inform the travel market analysis. If the travel market analysis reveals that a major transit project is necessary to meet the forecast travel demand, then a decision should be made regarding the primary project sponsor and the source of funding.

14.3.1.3 Potential Funding Source Identification

The anticipated costs as well as availability of local, state, and/or federal funding sources should be identified during the planning and community support phase. The FDOT Work Program, State Transportation Improvement Program (STIP), and LRTP CFP should be updated to reflect anticipated costs and funding sources for the proposed action. Most federal funding sources do not fund 100 percent of the total construction costs for the project. Therefore, state and/or local funds are required, not only to meet grant application requirements, but also to be competitive with other grant applicants from across the country.

FTA is typically the Lead Agency in the development of transit projects funded with FTA funds. There are three categories of FTA funding programs: Formula, Discretionary, and CIG. Generally, funding from Formula programs is allocated to pay for transit operating and maintenance costs; therefore, these funds are rarely used for advancing construction for a new transit project. Funding from FTA's Discretionary programs is allocated through a competitive process with detailed evaluation criteria used for comparison purposes. The CIG program is comprised of discretionary grants (New Starts, Small Starts and Core Capacity), which are discussed separately in this chapter as they have distinctive requirements including legislatively directed multi-year, multi-step processes with FTA project evaluation, and ratings required at specific points. Additional guidance for the requirements for FTA's formula and discretionary grant programs should be obtained from the FTA Region IV office. A link for FTA Region IV's website is provided in the [Section 14.5](#).

Once a potential FTA funding source is identified, the grant applicant should contact FTA Region IV to review the program requirements and confirm that the project could potentially meet those requirements. Consideration for the operating and maintenance funds for the proposed project must be included in grant requests, and funding options for the operation of the proposed project should be discussed during the planning and community support phase.

Project sponsors should consult with FTA Region IV staff to determine the reasonableness of seeking FTA funding for construction or vehicle acquisition and coordinate on identifying the appropriate Lead Agency.

14.3.2 Transit Corridor Alternatives Review Study

Once a need and a potential project are identified in the Planning phase, the project is advanced to a TCAR study. This study begins to shape the details of a project to be carried forward to PD&E. The following sections describe transit concept development and alternatives screening process which is part of TCAR study.

14.3.2.1 Coordination with Partners and Lead Agency

Early coordination with the public, agencies, partners, special interest groups, and elected officials is crucial to obtaining feedback and information to support local planning work.

Public involvement activities during this stage should be documented for inclusion in the **NEPA** document to capture local decision making in the overall process. Local study partners should discuss the transit study costs, planning requirements, capital costs, potential environmental impacts, ROW needs, operating costs, potential funding sources, and agency responsibilities. This early planning work gives the Lead Agency, and other project partners, an opportunity to understand regional needs and the project purpose prior to the CIG Project Development process. Coordination with the MPO/TPO and transit providers is also important to incorporate available data, reflect existing conditions, understand existing and planned transit services, examine technical inputs, and generate support for the project.

Establishment of the project's purpose and need, corresponding goals, objectives, and preliminary evaluation measures should be defined during planning and should be reviewed by local partners and the Lead Agency. The purpose and need should be determined in consultation with any cooperating agency. The roles and responsibilities of local partners should be established through a MOU or transit service agreements, as appropriate. Local partners may have access to considerable data and forecasting models that will be necessary to conduct certain steps.

As soon as practical, the project sponsor should schedule meetings with FDOT staff to discuss the appropriate environmental documentation requirements, designation of the Lead Agency, and grant programs. Most federal funding programs only contribute a portion of construction costs with the balance typically provided by state, local, and private funds. Operating and maintaining the system is typically a local responsibility. These funding decisions will influence the parameters of the proposed action as well as the planning and CIG Project Development processes beginning in their earliest stages.

FTA encourages the use of early project scoping in conjunction with early planning work as a way of securely linking the transportation planning and **NEPA** processes. **NEPA** scoping is discussed in [Section 14.3.3.4.2](#). Early project scoping is appropriate during the Planning phase when there are several alternatives and alignments under consideration. Project sponsors, who are considering early project scoping during planning, should notify FTA Region IV staff and develop an early project scoping notice for publication in the **Federal Register (FR)** as well as early project scoping announcements locally in newspapers, project websites, and other media. Early project scoping activities can include public meetings, newspaper advertisements, and meetings with interested federal, state, tribal, and local agencies. The initial **Public Involvement Plan (PIP)** can also be developed; however, it does not need to be as formal as the **Coordination Plan** (see [Section 14.3.3.4.4](#)) developed during Project Development.

14.3.2.2 Alternatives Screening

Alternatives screening performed during planning combines best transit corridor planning practices with the information needed to prepare the letter for FTA to request entry into Project Development. The purpose of the alternatives screening is to gather information and conduct early evaluations of transit alternatives, including transit modes and alignments to streamline the process so that project sponsors can complete the Project

Development process within the two-year timeframe established by FTA for New Starts and Core Capacity projects. If the District Office of Modal Development leads the planning, then close coordination with the transit operator, MPO/TPO, and affected jurisdictions is required. In addition, the District Offices and other project sponsors should contact FDOT's Transit Office and OEM and discuss the study methods and assumptions throughout the process. FTA may also have tools or preferred methods for analyses to support the concept development and alternatives screening.

Transit projects that are advanced without FTA funds for construction or vehicle acquisition are not required to coordinate with FTA. Transit projects that are funded by other federal funds should follow the FDOT PD&E process. Project sponsors of non-federally funded projects should continue to coordinate with FDOT because a SEIR may be required or a Project Environmental Impact Report (PEIR) may be prepared to fulfill environmental review requirements. For more information about state, local, or privately funded project delivery, see [Part 1, Chapter 10, State, Local, or Privately Funded Project Delivery](#). The number of alternatives to be evaluated in a SEIR is determined by FDOT and shall include a No-Build Alternative. However, if more than one build alternative is evaluated in the SEIR, a study conducted during planning must also follow the best corridor transit planning practices and FTA's environmental streamlining practices.

The alternatives screening includes an assessment of various public transportation or multimodal alternatives to address transportation problems in a corridor or subarea. The alternatives screening produces a Preferred Alternative(s). The Preferred Alternative(s) is carried into Project Development and the environmental review process. The selection of the LPA is the result of the **NEPA** process and is recorded in the FTA-issued CE, EA with FONSI, or Final Environmental Impact Statement (FEIS)/ROD. The results of the alternatives screening link to the **NEPA** process to ensure the Project Development phase is completed within the required two-year timeframe. The Planning Screen should be conducted during the alternatives screening phase in accordance with the [ETDM Manual, Topic No. 650-000-002](#) to assess initial environmental impacts of the alternatives considered and document possible mitigation strategies. The Planning Screen should be conducted using the ETDM Environmental Screening Tool (EST) discussed in the next section. The project study area, conceptual alternatives, environmental issues to be addressed, and travel market analysis may be brought forward for use to document the alternatives screening and inform the ETDM Planning Screen.

Detailed information and agency comments gathered through the EST can be used to inform the FTA or other Lead Agency about resource agency comments and concerns, anticipated impacts in support of the COA determination, and early project scoping. FDOT's Work Program and production schedule should also incorporate the timeline for advancing the proposed action and any related planning or engineering activities. Continuous stakeholder engagement and input is needed throughout the alternatives screening phase to identify community preferences, goals, needs, and to generate support for the project.

The final step during the alternatives screening phase is selection of the Preferred Alternative. Although there are no requirements that the MPO/TPO (urbanized areas) adopt the Preferred Alternative, it is advised that the project sponsor seek a resolution of support of the Preferred Alternative from the MPO/TPO or Regional Planning Council, and affected local governments. This documentation can be included in the request to enter Project Development to demonstrate local support for the proposed action. The result of the alternatives screening inform the preparation of an application letter to FTA requesting entry into the CIG Project Development phase. [Section 14.3.2.6](#) explains the process for requesting entry into Project Development.

14.3.2.3 Environmental Screening Tool

The EST is an internet-based interactive database and mapping application that integrates a geo-relational database of ETDM projects, Geographic Information System (GIS) data layers, automated and standardized GIS-based environmental screening analysis application, as well as numerous tools for data entry, review, and reporting. The EST brings together information about a project and provides analytical and visualization tools that help synthesize and communicate project information. It provides a single point of reference where stakeholders have access to the same information to assess potential environmental impacts of the project.

The EST efficiently manages early interaction with agencies and affected communities through two ETDM screening events (Planning Screen and the Programming Screen), which are completed and then incorporated into the transportation planning process. The Planning Screen occurs when considering projects for inclusion or prioritization within the LRTP. The Programming Screen supports development of FDOT's Work Program. For transit projects, it is recommended that non-FDOT project sponsors, such as MPO's or transit agencies, use the Planning Screen to gather project information as well as agency comments. Alternatively, a non-FDOT project sponsor can use the Area of Interest (AOI) tool in the EST to generate GIS environmental information on the proposed project and coordinate with agencies and other interested parties using other methods. For FDOT-led transit projects the District can follow the normal ETDM Planning Screen process.

For FTA-led projects, direct consultation with FTA Region IV staff concerning the environmental review process is necessary in addition to completion of the EST. Data obtained from ETDM screening provides information to assist with FTA consultation and discussions concerning the environmental review process, including the preliminary purpose and need, environmental resource information to support FTA's COA determination, and identification of cooperating and participating agencies. FTA does not require the use of the EST; however, the ETDM screening information can be repackaged and submitted to FTA to meet the requirements for requesting entry into Project Development. See [ETDM Manual, Topic No. 650-000-002](#) (Chapter 2, ETDM Process and Chapter 3, Planning Screen) for details.

14.3.2.4 Determine NEPA Class of Action

As discussed in [Part 1, Chapter 2, Class of Action Determination for Federal Projects](#), the COA determination identifies the level of documentation required for a project. A COA determination is primarily driven by the nature of the federal action and the context where it occurs. The COA determination is made in consultation with the Lead Agency for all projects with a federal action requirement. FTA is typically the Lead Agency for federally funded transit projects and makes the COA decision. FTA, FRA, Federal Aviation Administration (FAA), USCG, or the USACE may serve as the Lead Agency for transit projects that receive federal funding or that require an action from one of these agencies because of project implementation.

Prior to making a COA determination, FTA grant applicant and project sponsor should provide the FTA Region IV with a project initiation package which will include project information and maps, anticipated federal approvals, and any additional information that the project sponsor considers important for initiating a project. See ***FTA Project Initiation and Determining NEPA Class of Action*** for further guidance.

When an FTA grant applicant identifies a project concept that is not listed as a CE under **23 CFR § 771.118(c)**, the FTA grant applicant should notify FTA Region IV staff and provide the following information on the proposed project to support the request for the CE determination:

1. Project description;
2. Summary of prior planning work;
3. The summary of the alternatives screening;
4. Final draft purpose and need or a statement of need;
5. Maps or figures showing the location of the project, project termini, proposed station locations and sizes, and proposed vehicle storage and maintenance facility location;
6. Information from the ***Programming Screen Summary Report*** concerning any known environmental issues and constraints, but not the entire report; and,
7. Information describing other known project features such as bridge structures.

In accordance with **23 CFR § 771.118(e)**, any action qualifying as a CE for the FRA in **23 CFR § 771.116** or for the FHWA in **23 CFR § 771.117** may be approved by FTA when the requirements under these sections have been met.

FTA will make the COA determination for all FTA-led projects. Project sponsors should request written correspondence for all COA determinations from FTA. Any documentation related to determining the **NEPA** COA should be included in the environmental review files and may be uploaded to the EST.

14.3.2.5 Linking Prior Planning Work with NEPA

Per **23 CFR Part 450** and **23 U.S.C. § 168**, linking the transportation planning and the **NEPA** process is encouraged. This is particularly important for requesting entry into the Project Development phase for New Starts, Core Capacity, or Small Starts projects. Prior to providing information sufficient for the Associate Administrator of FTA's Office of Planning and Environment to determine whether the project is ready to enter the Project Development phase, the project sponsor of a New Starts, Core Capacity, or Small Starts project should conduct local planning studies and/or feasibility studies. The project sponsor may initiate the environmental review process to gather the information required to request entry into Project Development. In Florida, project sponsors have two tools to ensure that all transportation planning work is securely linked to the environmental review process for the project: the TCAR study and the ETDM process.

The TCAR process is explained in detail in the [Transit Concept and Alternatives Review Guidance](#). The ETDM process connects the planning phase with the PD&E phase, which consists of the environmental review process and the Project Development phase for FTA New Starts, Core Capacity, and Small Starts projects. The ETDM process carries forward planning products, previous analyses, and decisions supporting transportation project implementation during subsequent project development phases and is fully consistent with the streamlining objectives prescribed in the current funding legislation.

14.3.2.6 Requesting Entry into Project Development

Project sponsors who want to enter the Project Development phase as a New Starts, Core Capacity, or Small Starts project should submit a letter to the Associate Administrator for FTA's Office of Planning and Environment. This can be submitted upon completion of the planning activities. The application letter should be succinct with only two (2) to five (5) pages to summarize the pertinent information developed through the TCAR process. Coordination with FTA Region IV staff is highly recommended prior to preparing this information to ensure the guidance has not changed. The letter should include the following information or attachments:

1. The name of the study sponsor, any partners involved in the study, and the roles and responsibilities of each;
2. Identification of a project manager and other key staff that will perform the Project Development work;
3. A brief description and clear map of the corridor being studied including its length and key activity centers;
4. The transportation problem in the corridor or a statement of purpose and need;
5. Identification of a proposed project if one is known and alternatives to that project if any are being considered;

6. Identification of a preliminary cost estimate for the project, if available;
7. Identification of whether the project will be a New Starts, Core Capacity, or Small Starts project;
8. A brief description of current levels of transit service in the corridor, including a listing of the existing transit routes in the corridor, their frequency, and existing ridership;
9. Copies of prior planning studies done in the corridor. Project sponsors should submit the summary of the planning process in addition to other studies to fulfill this requirement;
10. The anticipated cost of Project Development;
11. Identification of the funding available and committed to conduct the Project Development work;
12. Documentation demonstrating commitment of funds for the Project Development work (e.g. Board resolutions, adopted budgets, approved Local Government Capital Improvement Programs, approved Transportation Improvement Programs (TIP) or LRTP CFPs, and letters of commitment);
13. An anticipated timeline for completing the following activities (ensure the schedule demonstrates the ability to complete the Project Development work within two (2) years for New Starts and Core Capacity projects):
 - a. Compliance with **NEPA** and related environmental laws;
 - b. Selection of an LPA;
 - c. Adoption of the LPA in the LRTP CFP;
 - d. Completion of the activities required to obtain a project rating under the evaluation criteria outlined in the Law;
 - e. Completion of the readiness requirements for entry into Engineering (for New Starts and Core Capacity projects only);
 - f. Anticipated receipt of a construction grant agreement from FTA; and
 - g. Anticipated start of revenue service.

FTA has 45 days to respond in writing to the request. The response may indicate that the proposed project is accepted into Project Development or that additional information is required.

FTA requires that the Project Development phase be completed within two (2) years from the time that FTA approves entry into the Project Development for New Starts and Core Capacity projects only. FDOT encourages Small Starts project sponsors to also complete their Project Development within two (2) years. The more certainty that exists about a project, in terms of its potential impacts and benefits, community support, and implementation challenges, the more likely it is that the **NEPA** document and other Project Development activities can be completed within the two-year timeframe. Project sponsors should be aware that any activities undertaken prior to a project entering Project Development are not covered by automatic pre-award authority and will not be eligible for future reimbursement from the CIG program should a construction grant be awarded in the future. The following must be completed during the two-year timeframe:

1. Complete **NEPA** and obtain FTA approval of the **NEPA** document;
2. Identify the LPA in the final **NEPA** decision document (CE, FONSI, FEIS/ROD or ROD);
3. Adopt the LPA as part of the cost feasible component of the LRTP;
4. Complete at least 30 percent design and engineering; and
5. Assemble information for FTA to evaluate and rate the project.

FTA advises the project sponsors to be cautious about the timing for entry into Project Development. Project sponsors should request entry into Project Development only when they have sufficient project planning information to complete **NEPA** within the two-year time frame.

If the project sponsor cannot complete Project Development for New Starts and Core Capacity projects, a written request for an extension of Project Development addressed to the FTA Associate Administrator for Planning and Environment can be requested. The extension request should contain an explanation of the reasons for extension and a revised estimated schedule for completing the Project Development activities. FTA will consider extensions requests on a case-by-case basis. If a Project Development extension is not granted by FTA, the project will automatically be withdrawn from Project Development. Any work performed after withdrawal from Project Description and prior to re-entry into Engineering would not be covered by pre-award authority and would be ineligible for reimbursement at a future date should FTA ultimately award a construction grant agreement.

14.3.3 FTA Project Development/NEPA

This section discusses the requirements of **NEPA** documents for transit projects with FTA as the Lead Agency. The extent of environmental analysis and review will depend on the scope and complexity of the proposed project and the associated environmental impacts. FTA's environmental impact regulations, codified in **23 CFR Part 771**, classifies the most common projects according to the different levels of environmental analysis required. To

ensure that the environmental analysis counts towards the local match for federal funds, the **NEPA** process should not begin until after the project receives approval from FTA to proceed with FTA Project Development. Environmental work performed prior to FTA's approval should be limited to the extent sufficient to present to FTA for determination of the COA.

14.3.3.1 Evaluation of Environmental Impacts

It is important for project sponsors and **NEPA** practitioners to review this section before drafting the **NEPA** document. Project sponsors and **NEPA** practitioners should also refer to the most recent FTA guidance to ensure that evaluation criteria meet FTA's expectations for environmental review. Project sponsors and **NEPA** practitioners should be aware of the FTA Office of Environmental Programs Standard Operating Procedures which contains guidance that implement **NEPA** and other federal environmental laws in transit projects. These procedures also address FTA's environmental impact and related regulations (**23 CFR Part 771**), statutory provisions that affect the implementation of **NEPA** for transit projects, and other guidance and executive orders that are mandated, recommended, or suggested as best practices. See **FTA Standard Operating Procedures for Managing the Environmental Review Process** for more details.

Furthermore, it is highly advisable that the project sponsor and FTA grant applicant discuss the scope and proposed methodology for **NEPA** documents with the FTA Region IV office prior to conducting any environmental analysis. In most cases, ETDM Screening will provide information to support the evaluation of environmental impacts in the **NEPA** document.

Each FTA region has its own way of documenting CEs, and the project sponsor is responsible for making sure that the documentation preferred by the FTA Region IV is used for the project.

The following sections highlight the environmental areas where FTA requires evaluation methodologies and techniques that are different from those of the [PD&E Manual](#) equivalent analysis chapters.

14.3.3.1.1 Noise

For FTA analysis, project sponsors should refer to the **Transit Noise and Vibration Impact Assessment Manual, Report No. 0123, September 2018**. The manual contains procedures for assessing noise and vibration impacts of proposed transit projects for different stages of project development and different levels of analysis.

FTA noise analysis consists of three levels depending on the type and scale of the proposed transit project, the phase of project development, and the environmental setting/existing conditions. The **Transit Noise and Vibration Impact Assessment Handbook** specifies the technical content of each of the three levels:

1. Noise Screening Procedure – identifies noise-sensitive land uses near the project

that may have the potential to be impacted by the project, and if present, determines the study area and appropriate noise analysis option.

2. General Noise Assessment – examines potentially impacted areas identified in the screening step by examining the location and estimated severity of noise impacts. For many smaller projects, this assessment may be sufficient to define impacts and determine whether noise mitigation is necessary. It provides the appropriate level of detail needed to compare alternative modes and alignments. If an assessment is needed to inform the decision on transit mode and general alignment in a corridor, the General Noise Assessment procedures should be used, and not the Detailed Noise Analysis, which requires more detailed information.
3. Detailed Noise Analysis – quantifies impacts through an in-depth analysis usually only performed for a single alternative and usually documented in the FEIS. A Detailed Noise Analysis may be warranted as part of the development of an EA if there are potentially severe impacts due to the proximity of noise-sensitive land uses.

The FTA noise criterion is determined depending on the land use category. Category 1 is high sensitivity land use and it includes land where quiet is an essential element of its intended purpose. Example land uses include preserved land for serenity and quiet, outdoor amphitheaters and concert pavilions, national historic landmarks with considerable outdoor use, recording studios and concert halls. Category 2 is residential land use and it includes all residential land use and buildings where people normally sleep such as hospitals, and hotels. Category 3 is institutional land use and it includes institutional land uses with primarily daytime and evening use. Example institutional land uses include schools, libraries, theaters, and churches where it is important to avoid interference with such activities as speech, meditation, and concentration on reading material. For further information on noise impact criteria and methods for determining impact under the three levels of analysis, see Chapter 4 of the ***FTA Transit Noise and Vibration Impact Assessment Manual***.

14.3.3.1.2 Ground Borne Vibration and Noise

FTA requires that a ground-borne vibration and noise impact assessment be conducted for transit rail projects. For FTA analysis, project sponsors should refer to the ***Transit Noise and Vibration Impact Assessment Manual, Report No. 0123, September 2018***. Vibration is the motion of the ground transmitted into a building that can be described in terms of displacement velocity or acceleration. Ground-borne noise (GBN) is also assessed for transit rail and freight rail projects that use tunnels. GBN is a form of low-frequency noise that radiates from building walls and ceilings due to vibration caused by transit rail or freight rail operations. Because airborne noise typically masks GBN for above ground (at-grade or elevated) transit systems, GBN is only assessed for operations in a tunnel where airborne noise is not a factor or near noise-sensitive locations such as recording studios that are well insulated from airborne noise. Vibration and GBN are

assessed by comparing the levels predicted to be generated by a project with the appropriate criteria.

Ground-borne vibration and GBN criteria used by FTA consider the sensitivity of the receiver by land use category. Category 1 is high sensitive land use, and includes buildings where vibration levels, including those below the threshold of human annoyance, would interfere with operations within the building. Examples include buildings where vibration-sensitive research and manufacturing is conducted, hospitals with vibration-sensitive equipment, and universities conducting physical research operations. Category 2 is residential land use and includes all residential land use and buildings where people sleep, such as hotels and hospitals. Category 3 is institutional land use and includes institutions and offices that have vibration-sensitive equipment and have the potential for activity interference such as schools, churches, and doctors' office. Additionally, there is a special buildings land use which includes special-use facilities that are very sensitive to vibration and noise that are not included in any of the three categories and require special consideration.

Three levels of ground-borne vibration and GBN analysis may be employed depending on the type and scale of the proposed transit project, the phase of project development, and the environmental setting/existing conditions. The technical content of the three levels is specified in the ***Transit Noise and Impact Assessment Manual***, and include the following:

1. Vibration Screening Procedure - identifies the potential for ground-borne vibration and GBN impact from transit projects. This procedure uses simplified assumptions and considers the type of project and the presence or absence of vibration-sensitive land uses within a screening distance that has been developed to identify most potential vibration impacts. If no vibration-sensitive land uses are present within the defined screening distance, then no further vibration assessment is necessary.
2. General Assessment - identifies and estimates the severity of vibration and GBN impacts identified in the Screening Procedure. It uses generalized information likely to be available at an early stage in the project development process and during the development of most environmental documents. It provides the appropriate level of detail needed to compare alternative modes and alignments.
3. Detailed Analysis - quantifies impacts through an in-depth analysis usually only performed for a single alternative and usually documented in the FEIS.

For further information on FTA's vibration and GBN impact criteria see Chapter 6 of the ***FTA Transit Noise and Vibration Impact Assessment Manual***.

14.3.3.1.3 Air Quality

Transit projects funded by federal funds must meet the requirements of the ***Clean Air Act*** and the ***1990 Clean Air Act Amendments***. Project-level air quality analysis is performed

as part of the **NEPA** process to identify and disclose project-related impacts, and to evaluate possible mitigation for these impacts. Project sponsors should contact the FTA Region IV office to discuss the emissions modeling or “hot-spot” analysis requirements for the transit mode included in each project alternative.

14.3.3.1.4 Transportation Impacts

Transit projects are influenced by and influence the overall transportation network and as such, effects on traffic, parking and transit need to be considered at a minimum in an EA and an EIS. The level of analysis is dependent on the project type and the relationship to the transportation network. For example, in-road running bus service may directly impact traffic flows, whereas fixed guideway systems may impact traffic near major transit stop locations. The methodology for assessing impacts will vary by project and should be coordinated with FDOT and FTA based on project type. Traffic analysis may include traffic modeling or simulation using industry accepted software.

A major element in understanding transportation impacts is determining ridership for the proposed transit project. The assumptions from the operations analysis are used to develop ridership forecast. Ridership data is needed in the documentation required for the CIG program and can be estimated using FTA’s Simplified Trips-on-Project Software (STOPS). Projects can be modeled as stand-alone projects or in relation to a larger system. For more information on assessing transportation impacts and accessing the STOPS model, visit FTA’s website. Technical assistance on the STOPS model is available through FTA.

14.3.3.1.5 Safety and Security

Safety and security are concerns with all transit projects and should be addressed in the environmental document so that the public is aware that they have been considered in the development of a project. Specifically, projects should be evaluated to identify potential pedestrian and traffic hazards, as well as user and employee security issues. The focus should be on the transit stop locations, operation and maintenance facilities and station areas. Where adverse impacts are identified, mitigation measures should be considered and discussed. Depending on the project size and type, particularly those with major transit stations, this section may require discussion of safety features within the stations.

14.3.3.1.6 Historic Resources

FTA uses the same guidance included in the **PD&E Manual** for these resources. The ***Program Comment to Exempt Consideration of Effects to Rail Properties Within Rail Rights-of-Way*** relieves federal agencies from the requirement under **Section 106** of the ***National Historic Preservation Act (NHPA)*** to consider the effects of undertakings on historic rail properties within railroad and rail transit ROW. For further information, see [Part 2, Chapter 8, Archeological and Historical Resources](#).

14.3.3.1.7 Archaeological Resources

FTA uses the same guidance included in the *PD&E Manual* for these resources. For further information, see [Part 2, Chapter 8, Archeological and Historical Resources](#).

14.3.3.1.8 Wetlands

FTA uses the same guidance included in the *PD&E Manual* for these resources. For further information, see [Part 2, Chapter 9, Wetlands and Other Surface Waters](#).

14.3.3.1.9 Ecologically Sensitive Areas and Endangered Species

FTA uses the same guidance included in the *PD&E Manual* for the impact evaluations for these resources. For further information, see [Part 2, Chapter 16, Protected Species and Habitat](#). Potential impacts to essential fish habitat and coastal barrier resources may be discussed under the “Ecologically-Sensitive Areas and Endangered Species” and the “Water Quality, Wild and Scenic Rivers, Navigable Waterways, and Coastal Zones” sections of the CE. For further information, see [Part 2, Chapter 17, Essential Fish Habitat](#) and [Part 2, Chapter 15, Coastal Barrier Resources](#).

14.3.3.1.10 Water Quality, Wild and Scenic Rivers, Navigable Waterways, and Coastal Zone Management

FTA uses the same guidance included in the *PD&E Manual* for these resources. For further information, see [Part 2, Chapter 11, Water Resources](#), [Part 2, Chapter 12, Wild and Scenic Rivers](#), [Part 2, Chapter 14, Coastal Zone Consistency](#), and [Part 1, Chapter 16, United States Coast Guard Projects and Navigation](#).

14.3.3.2 Categorical Exclusions

The definition of Categorical Exclusion (CE) is found in **40 CFR § 1508.1** and **23 CFR Part 771**. FTA has not delegated its authority to make CE determination to FDOT. For CE determinations, FTA Region IV will review and approve the CE documentation. Pursuant to **40 CFR § 1508.1**, **23 CFR Part 771**, and FTA guidance, there are two general types of CEs: (1) those actions that only need a record in the project file that confirms the action fits the CE description and normally do not require additional approval by FTA; and, (2) those additional actions that require FTA’s approval, as applicable, after consideration of documentation demonstrating that CE criteria are satisfied. Generally, CEs are flexible documents that can vary based on the level of coordination and documentation needed to support the determination.

For a project to be classified as a CE, it must meet the definition for CEs contained in **40 CFR § 1508.1**, and meet certain criteria contained in **23 CFR § 771.118**. The criteria must be met and documented as appropriate before a CE determination can be made. It must be sufficiently evident that the proposed action will not involve significant environmental impacts such as:

1. Induce significant impacts to planned growth or land use for the area;
2. Require the relocation of significant numbers of people or businesses;
3. Have a significant impact on any natural, cultural, recreational, historic, or other resources;
4. Involve significant air, noise, or water quality impacts;
5. Have significant impacts on travel patterns; or,
6. Have significant impacts either individually or cumulatively.

Title 23 CFR § 771.118(b) provides that in unusual circumstances a project normally classified as a CE will require coordination with or a finding from FTA to determine if the CE classification is appropriate. These unusual circumstances may include:

1. Significant environmental impacts;
2. Substantial controversy on environmental grounds;
3. Significant impact on properties protected by **Section 4(f)** of the **U.S. Department of Transportation (USDOT) Act of 1966** or **Section 106** of the **NHPA**; or,
4. Inconsistency with any federal, state, or local law, requirement, or administrative determination relating to environmental aspects of the action.

The FTA Region IV office should be contacted for CE documentation requirements. Documentation of the results of any analysis or coordination should be placed in the project files. This documentation may include any supporting documents and/or technical reports required to substantiate the findings. For CE projects, the level of detail required to support the determination depends upon the magnitude of environmental impacts and the context. Since projects approved with CEs are generally minor in nature and have less than significant direct impacts, indirect, and cumulative impacts assessments will generally not be necessary. There may be exceptions, which can be evaluated on a case-by-case basis. The actions identified in **23 CFR § 771.118(c)** normally do not require any further **NEPA** approvals and are identified as CEs listed in FTA guidance. These actions include:

Utility and Similar Appurtenance Actions

1. Acquisition, installation, operation, evaluation, replacement, and improvement of discrete utilities and similar appurtenances (existing and new) within or adjacent to existing transportation ROW, such as: utility poles, underground wiring, cables, and information systems; and power substations and utility transfer stations.

Pedestrian or Bicycle Action

2. Acquisition, construction, maintenance, rehabilitation, and improvement or limited expansion of stand-alone recreation, pedestrian, or bicycle facilities, such as a multiuse pathway, lane, trail, or pedestrian bridge; and transit plaza amenities.

Environmental Mitigation or Stewardship Activity

3. Activities designed to mitigate environmental harm that cause no harm themselves or to maintain and enhance environmental quality and site aesthetics, and employ construction best management practices, such as: noise mitigation activities; rehabilitation of public transportation buildings, structures, or facilities; retrofitting for energy or other resource conservation; and landscaping or re-vegetation.

Planning and Administration Activity

4. Planning and administrative activities which do not involve or lead directly to construction, such as: training, technical assistance, and research; promulgation of rules, regulations, directives, or program guidance; approval of project concepts; engineering; and operating assistance to transit authorities to continue existing service or increase service to meet routine demand.

Action Promoting Safety, Security, Accessibility

5. Activities, including repairs, replacements, and rehabilitations, designed to promote transportation safety, security, accessibility, and effective communication within or adjacent to existing ROW, such as: the deployment of Intelligent Transportation Systems (ITS) and components; installation and improvement of safety and communications equipment, including hazard elimination and mitigation; installation of passenger amenities and traffic signals; and retrofitting existing transportation vehicles, facilities or structures, or upgrading to current standards.

Acquisition or Transfer of Real Property Interest

6. Acquisition or transfer of an interest in real property that is not within or adjacent to recognized environmentally sensitive areas (e.g., wetlands, non-urban parks, wildlife management areas) and does not result in a substantial change in the functional use of the property or in substantial displacements, such as: acquisition for scenic easements or historic sites for the purpose of preserving the site. This CE extends only to acquisitions and transfers that will not limit the evaluation of alternatives for future FTA-assisted projects that make use of the acquired or transferred property.

Acquisition or Maintenance of Vehicles/Equipment

7. Acquisition, installation, rehabilitation, replacement, and maintenance of vehicles or equipment, within or accommodated by existing facilities, that do not result in a

change in functional use of the facilities, such as: equipment to be located within existing facilities and with no substantial off-site impacts; and vehicles, including buses, rail cars, trolley cars, ferry boats and people movers that can be accommodated by existing facilities or by new facilities that qualify for a CE.

Maintenance, Rehabilitation, or Reconstruction of Facilities

8. Maintenance, rehabilitation, and reconstruction of facilities that occupy substantially the same geographic footprint and do not result in a change in functional use, such as: improvements to bridges, tunnels, storage yards, buildings, stations, and terminals; construction of platform extensions, passing track, and retaining walls; and improvements to tracks and railbeds.

Assembly or Construction of Facilities

9. Assembly or construction of facilities that are consistent with existing land use and zoning requirements (including floodplain regulations) and uses primarily land disturbed for transportation use, such as: buildings and associated structures; bus transfer stations or intermodal centers; busways and streetcar lines or other transit investments within areas of ROW occupied by the physical footprint of the existing facility or otherwise maintained or used for transportation operations; and parking facilities.

Joint Development of Facilities

10. Development of facilities for transit and non-transit purposes, located on, above, or adjacent to existing transit facilities, that are not part of a larger transportation project and do not substantially enlarge such facilities, such as: police facilities, daycare facilities, public service facilities, amenities, and commercial, retail, and residential development.

Emergency Response Actions

11. The following actions for transportation facilities damaged by an incident resulting in an emergency declared by the Governor of the State and concurred in by the Secretary, or a disaster or emergency declared by the President of the United States pursuant to the ***Robert T. Stafford Act (42 U.S.C. § 5121)***:
 - a. Emergency repairs under ***49 U.S.C. § 5324***; and
 - b. The repair, reconstruction, restoration, retrofitting, or replacement of any road, highway, bridge, tunnel, or transit facility (such as a ferry dock or bus transfer station), including ancillary transportation facilities (such as pedestrian/bicycle paths and bike lanes), that is in operation or under construction when damaged and the action:
 - i. Occurs within the existing ROW and in a manner, that substantially conforms to the pre-existing design, function, and location as the original

(which may include upgrades to meet existing codes and standards as well as upgrades warranted to address conditions that have changed since the original construction); and

- ii. Is commenced within a two-year period beginning on the date of the declaration.

Action within Existing Operational ROW

12. Projects, as defined in **23 U.S.C. § 101**, which would take place entirely within the existing operational ROW. Existing operational ROW means all real property interests acquired for the construction, operation, or mitigation of a project. This area includes the features associated with the physical footprint of the project including but not limited to the roadway, bridges, interchanges, culverts, drainage, clear zone, traffic control signage, landscaping, and any rest areas with direct access to a controlled access highway. This also includes fixed guideways, mitigation areas, areas maintained or used for safety and security of a transportation facility, parking facilities with direct access to an existing transportation facility, transportation power substations, transportation venting structures, and transportation maintenance facilities.

Action with Limited Federal Funding

13. Federally-funded projects:
 - a. That receive less than \$5,000,000 (as adjusted annually by the Secretary to reflect any increases in the Consumer Price Index prepared by the Department of Labor, see www.fta.dot.gov) of Federal funds; or
 - b. With a total estimated cost of not more than \$30,000,000 (as adjusted annually by the Secretary to reflect any increases in the Consumer Price Index prepared by the Department of Labor, see www.fta.dot.gov) and federal funds comprising less than 15 percent of the total estimated project cost.

Bridge Removal and Related Activities

14. Bridge removal and bridge removal related activities, such as in-channel work, disposal of materials and debris in accordance with applicable regulations, and transportation facility realignment.

Preventative Maintenance of Culverts/Channels

15. Preventative maintenance, including safety treatments, to culverts and channels within and adjacent to transportation ROW to prevent damage to the transportation facility and adjoining property, plus any necessary channel work, such as restoring, replacing, reconstructing, and rehabilitating culverts and drainage pipes; and expanding existing culverts and drainage pipes.

Geotechnical and Other Similar Investigations

16. Localized geotechnical and other investigations to provide information for preliminary design and for environmental analyses and permitting purposes, such as drilling test bores for soil sampling; archaeological investigations for archaeology resources assessment or similar survey; and wetland surveys.

Additional actions listed in **23 CFR § 771.118(d)** require the preparation of documentation to demonstrate the CE criteria are satisfied and significant environmental effects will not result. The Documented CE is determined to be sufficient in coordination with and when approved by FTA. Examples of such actions include but are not limited to:

Highway Modernization

1. Modernization of a highway by resurfacing, restoring, rehabilitating, or reconstructing shoulders or auxiliary lanes (e.g., lanes for parking, weaving, turning, climbing).

Bridge Replacement or Rail Grade Separation

2. Bridge replacement or the construction of grade separation to replace existing at-grade railroad crossings.

Hardship or Protective Property Acquisition

3. Acquisition of land for hardship or protective purposes. Hardship and protective buying will be permitted only for a particular parcel or a limited number of parcels. These types of land acquisition qualify for a CE only where the acquisition will not limit the evaluation of alternatives, including shifts in alignment for planned construction projects, which may be required in the **NEPA** process. No Project Development on such land may proceed until the **NEPA** process has been completed.
 - a. Hardship acquisition is early acquisition of property by the applicant at the property owner's request to alleviate hardship to the owner, in contrast to others, because of an inability to sell his property. This is justified when the property owner can document based on health, safety, or financial reasons that remaining in the property poses an undue hardship compared to others.
 - b. Protective acquisition is done to prevent imminent development of a parcel which may be needed for a proposed transportation corridor or site. Documentation must clearly demonstrate that development of the land would preclude future transportation use and that such development is imminent. Advance acquisition is not permitted for the sole purpose of reducing the cost of property for a proposed project.

Acquisition of ROW

4. Acquisition of ROW. No Project Development on the acquired ROW may proceed until the **NEPA** process for such Project Development, including the consideration of alternatives, has been completed.

Reserved for Future Use

5. This CE example is reserved for future use.

Facility Modernization

6. Facility modernization through construction or replacement of existing components.

Modern Facility Realignment for Rail Safety Purposes

7. Minor transportation facility realignment for rail safety reasons, such as improving vertical and horizontal alignment of railroad crossings, and improving sight distance at railroad crossings.

Facility Modernization/Expansion Outside Existing ROW

8. Modernization or minor expansions of transit structures and facilities outside of existing ROW, such as bridges, stations, or rail yards.

For CE projects, coordination with resource agencies may need to take place to verify the finding that there is no potential to significantly impact relevant environmental resources. A Preliminary Environmental Discussion (PED) can be used to provide the project information to the ETAT members (see [Part 1, Chapter 3, Preliminary Environmental Discussion and Advance Notification](#)). Coordination and documentation are also important because they may affect environmental permitting (e.g., Water Management District permits). Coordination with FTA may also be required to make findings under concurrent laws (such as the **Endangered Species Act, Section 106 of the NHPA** and **Section 4(f)**), prior to finalizing the COA determination (see [Section 14.5](#)).

The environmental review/PD&E process is considered complete when FTA approves and issues a signed CE. The grant applicant should note approval of all CEs in FTA's Transit Award Management System (TrAMS). The signed CE reflects FTA's environmental decision and does not commit FTA to awarding a grant for a project. Prior to approving a CE, FTA Region IV staff will confirm the project is a candidate to receive FTA funding, could receive an award from one of FTA's programs, or is programmed for federal funding by the MPO/TPO in the LRTP CFP. The timeframe required for FTA to review and approve the CE will vary depending on the complexity of the project but generally, the project sponsor should expect the review to be less than that required for EAs and EISs.

For CEs, the project sponsor should prepare a **Public Involvement Plan (PIP)** to outline the process for community input into the decision-making process; however, FTA does not require CE documentation to be made available for an advertised public and agency review period. However, project sponsors may choose to publish a notice in the local newspaper that FTA has approved a CE for a transit project. The advertisement also serves as a notice of opportunity for the public to request to hold a public hearing (see [Part 1, Chapter 11, Public Involvement](#)).

14.3.3.3 Environmental Assessment

FTA requires an EA be prepared when the significance of environmental impacts associated with a project's activities is unknown or not clearly established [**23 CFR § 771.115 and 23 CFR § 771.119(a)**]. According to FTA guidance, the project sponsor should prepare an EA for any action that is not a CE but does not clearly require the preparation of an EIS. Based on the degree of environmental impacts as discussed in the EA, FTA may issue a FONSI. Alternatively, if a project's EA concludes that there is the potential for significant impacts because of its implementation, FTA requires that the project sponsor prepare an EIS.

After informal scoping for an EA (if conducted) or project review by Regional staff (see **FTA SOP No. 7, Scoping, Section 4.2**), FTA recommends the project sponsor prepare an annotated outline for review, revision, and approval by FTA Regional IV staff. The Region IV staff should provide direction to the project sponsor on key environmental issues and how these issues will be addressed during the review process.

According to **40 CFR § 1501.10**, EAs are required to be completed within 1 year unless a senior agency official of the Lead Agency approves a longer period in writing and establishes a new time limit. One year is measured from the date of agency decision (COA determination) to prepare an EA to the publication of an EA or a FONSI.

According to the USDOT **Interim Policy on Page Limits for NEPA Documents and Focused Analyses** memorandum and **40 CFR § 1501.5(f)**, the text of an EA should be no more than 75 pages. A page means 500 words and does not include explanatory maps, diagrams, graphs, tables, and other means of graphically displaying quantitative or geospatial information. This limit does not include the pages of the appendices or materials incorporated by reference. Before the page limit is exceeded, the District shall coordinate with the senior agency official of the Lead Agency. An EA should be concise and include information on the purpose and need for the project, the alternatives considered, the environmental impacts, and the agency and public coordination that occurred. The format for an FTA-led EA is very similar to that provided in [Part 1, Chapter 6, Environmental Assessment](#).

For FTA-led EAs, there are several additional environmental disciplines that should be addressed if relevant to the project, including Economic Development, Safety and Security, and Vibration and GBN. Resources for which the potential impact is insignificant should be mentioned briefly. These resources are typically summarized at the beginning of the document and in a section titled "Resources of No Concern." Technical reports or

studies that support the findings included in the EA, but which are not significant, should be incorporated by reference.

14.3.3.3.1 Public and Agency Review Requirements

FTA will review and approve the EA prior to releasing the EA and the supporting technical reports for public and agency review. FTA Region IV approval of the EA will be in the form of the Regional Administrator's signature on the document. Once approved the FTA Region IV staff will send an electronic copy of the EA to the project sponsor, this should then be attached to the document before the public and agency review period. The public and agency review period for an EA is typically 30 days, but depending on the complexity of the project, the project sponsor and FTA may agree to a longer public and agency review period. During this time, a public hearing may be held. Per FTA requirements as outlined in **23 CFR § 771.119(e)**, the public hearing will be held after a notice to the public and agencies of no less than 15 days prior to a public hearing. The public hearing is the official public forum through which the public and elected officials express their concerns, opinions, comments, or support regarding the project. The schedule and process for the public and agency review period and the public hearing for the EA should be outlined in the **PIP**.

Distribution and notice of the approved EA is governed by **23 CFR § 771.119(d)-(h)**. FTA's methods for providing public and agency access and review for the EA include:

1. Publication on the project website;
2. Electronic distribution on a Compact Disk (CD); and,
3. Hardcopy delivery to interested agencies and placement of hardcopies in public viewing places, such as the project sponsor's office, the FTA Regional IV Office, and at the public hearing location, and may be available at other public institutions, such as public libraries or other local government offices in the project area.

The project sponsor should publish a notice of availability in local newspapers and on the project sponsor's website, noting 1) where the public can access the document; 2) the 30-day review period; 3) where comments should be sent; and 4) public meeting details.

14.3.3.3.2 Finding of No Significant Impact

After the public hearing for the EA, FTA may determine that the proposed project will not have significant environmental impacts and will not require the preparation of an EIS. A FONSI is a final decision document for an EA. The FONSI does not commit FTA to awarding a grant for a project. Prior to issuing a FONSI, FTA Region IV staff will confirm the project is a candidate to receive FTA funding, could receive an award from one of FTA's programs, or is programmed for federal funding by the MPO/TPO in their LRTP CFP.

The FONSI serves the following purposes:

1. Briefly describes the LPA;
2. Rationale used to select the LPA from the alternatives considered;
3. Summarizes all environmental impacts and findings associated with the LPA including a statement of findings on all relevant impact disciplines and environmental laws (e.g., **Section 106**, **Section 4(f)**, wetlands, floodplains, coastal zone consistency);
4. Summarizes specific mitigation measures that will be incorporated into the LPA to reduce environmental impacts to less than a significant magnitude; and,
5. Includes an attachment of the summary of comments received during the public and agency review period and public hearing for the EA.

Once completed, the FONSI is attached to the EA, which may be updated to respond to comments received during the public and agency review period (keeping within the required page limits), and along with the public hearing transcript and a cover letter, is submitted by the project sponsor to FTA for approval. FTA conducts a document review for compliance with its rules and regulations. Once the FONSI is approved, the FTA Region IV office will send an electronic copy of the FONSI to the project sponsor who should then issue a notice of availability for the FONSI which will announce locally that the environmental review process is complete for the project. The EA and FONSI should be posted on the project website and be maintained until the project is open and operating. A formal **Notice of Availability (NOA)** (i.e., a notice published in the **FR**) is not required for EAs.

14.3.3.4 Environmental Impact Statement

When a project's actions are likely to cause a significant environmental impact, FTA requires that the project sponsor complete the EIS process, which consists of a substantial technical evaluation and public comment. An EIS is conducted to evaluate the project's reasonable alternatives, specify the significant social, economic, and environmental impacts of the proposed action, and designate methods to avoid or mitigate these impacts. For additional guidance, review the **FTA Managing Content, Review, and Distribution of Environmental Impact Statements**.

According to **40 CFR § 1501.10**, EISs are required to be completed within 2 years unless a senior agency official of the Lead Agency approves a longer period in writing and establishes a new time limit. These two years are measured from the date of issuance of the **Notice of Intent (NOI)** to the date the ROD is signed.

The principal components of an EIS include the following (see sample outline in [Figure 14-6](#)):

1. Purpose of and need for the proposed action;

2. Alternatives considered, including the Build Alternatives and No-Build alternative for the proposed action;
3. Transportation Analysis;
4. Community and Social Analysis, (including **Section 106**)
5. Physical and Environmental Analysis (the built and natural environments);
6. Indirect and Cumulative Impacts;
7. Environmental Justice;
8. **Section 4(f)** Analysis;
9. Consultation and Coordination;
10. Financial Considerations (particularly important for New Starts, Core Capacity, and Small Starts projects); and,
11. Evaluation of Alternatives.

Contact FTA for the most up to date guidance on Draft Environmental Impact Statement (DEIS) content. Also, refer also to [Part 1, Chapter 8, Draft Environmental Impact Statement](#) for principal components for a DEIS.

An EIS must be signed by the FTA Regional Administrator and the authorized official of the project sponsor and/or cooperating agency. The approved EIS is then concurrently filed by FTA with the U.S. Environmental Protection Agency (EPA) and distributed to federal and state agencies for review.

The EIS is written for use by the public as well as professional staff; and the information should be presented in a logical and reader-friendly format. It documents the study process and those issues that influenced decisions. It is commensurate with the complexity of the project but should be concise, where possible. Supporting technical reports or memoranda should be incorporated by reference. To improve the reader-friendly nature of the report, consider developing a document that has several volumes where the first volume contains a concise description of the required items listed above and more detailed information about specific resources or issues are provided in subsequent volumes.

14.3.3.4.1 Notice of Intent

The EIS process begins with the publication of a **NOI** to prepare an EIS in the **FR**. The project sponsor also announces the intent to prepare an EIS in local newspapers, project websites, and other media. The **NOI** presents the draft purpose and need, a tentative list of alternatives considered, potential environmental impacts, lists the dates and locations of **NEPA** scoping meetings, addresses where comments can be sent via mail or electronic

format, and contact information for representatives at the project sponsor's and the Lead Agency's offices. It also requests comments on potential alternatives and impacts, identification of any relevant information, studies or analyses of any kind concerning impacts affecting the quality of the human environment. The **NOI** officially initiates the **NEPA** scoping period and is prepared by the project sponsor in accordance with procedures in [Part 1, Chapter 8, Draft Environmental Impact Statement](#) and [Part 1, Chapter 11, Public Involvement](#). The District coordinates with the Lead Agency to determine the timing of the **NOI**. When completed, the **NOI** is forwarded to the FTA Region IV office for publication in the **FR**. [Part 1, Chapter 8, Draft Environmental Impact Statement](#) provides a sample transmittal letter for an **NOI**. For additional guidance, review the FTA **Notice of Intent** Guidance document.

14.3.3.4.2 NEPA Scoping

NEPA scoping (scoping) is a formal process for projects requiring an EIS. **NEPA** scoping is required and described in **40 CFR § 1501.9** and may include appropriate pre-application procedures or work conducted prior to publication of the **NOI**. According to **23 CFR Part 771**, scoping should begin early in the Project Development process to identify potentially significant environmental impacts and alternatives to avoid or minimize impacts are identified for further evaluation in the **NEPA** document. Impacts that can be deemed inconsequential at this stage in the process should be identified as not needing further evaluation or only requiring limited evaluation (e.g. coastal zone management for inland area projects or prime farmland for project in a dense urban environment), thereby keeping the **NEPA** document focused on impacts of significance. **NEPA** scoping usually targets affected governmental agencies and public interest groups and organizations with specific knowledge about a project study area. Issues identified in the ETDM screening process are used for **NEPA** scoping.

The objectives of **NEPA** scoping are to:

1. Determine the scope of issues for analysis, including identifying the significant issues and eliminating from further study non-significant issues;
2. Determine the set of alternatives that will be examined in the DEIS;
3. Give interested agencies and the public an opportunity to comment on the scope of the analysis and raise issues that should be addressed in the DEIS;
4. Promote efficiency by assembling cooperating agencies, determining related environmental requirements, scheduling concurrent reviews, and setting milestones in the process; and,
5. Reduce the overall processing time by ensuring that the DEIS adequately addresses all relevant issues and minimize the possibility that comments will raise new issues to be evaluated or require supplemental documents.

NEPA scoping may include a formal scoping meeting or meetings, publication of scoping information, or use other means to communicate with those persons or agencies who may be interested or affected. If held, a formal scoping meeting takes place early in the PD&E process. To determine if a **NEPA** scoping meeting should be held, comments from the ETDM screening and coordination with FTA should be considered. **NEPA** scoping meetings, like other public meetings, fall under **Florida's Government in the Sunshine Law, Section 286.011, F.S.** At a minimum, notification to the public must be provided in the **Florida Administrative Register** as well as the project sponsor agency's public website. Requirements for providing notice for **NEPA** scoping meetings can be found in [Part 1, Chapter 11, Public Involvement](#).

14.3.3.4.3 Annotated Outline

After the scoping process, Regional IV staff should guide project sponsors to prepare an annotated outline of the EIS for FTA review and approval. The Annotated Outline guides the development of the **NEPA** document. The annotated outline helps define and prioritize the impact areas for further consideration and provides key information on document development (e.g., chapter content, identification of maps and other graphics, page number goals). To accomplish these purposes, annotated outlines should: 1) focus the discussion on major issues to be treated; 2) set goals for conciseness and clarity by limiting descriptive passages to only what is necessary to understand the nature of the issues, avoiding duplication of discussions in different sections, and incorporating information by reference where possible; and 3) set schedules, as appropriate, for the **NEPA** process.

14.3.3.4.4 Coordination Plan

A **Coordination Plan** provides the communication protocol and schedule for coordination among the FTA, the project sponsor, other federal resource agencies, participating and cooperating agencies, stakeholders, and the public during the process of preparing an EIS and EA. The **Coordination Plan** should include dates and locations for public hearings, as required by **23 CFR § 771.123(h)** and **Section 339.155, F.S.**, should also be included. The main goal of the **Coordination Plan** is to expedite and improve the environmental review process by clearly establishing agency roles, responsibilities, and expectations regarding participation in and comment on the environmental review process for a project (see [Section 14.2.1](#)). The **Coordination Plan** satisfies the federal requirements of **Section 6002 of SAFETEA-LU**, as amended, and continued by **Moving Ahead for Progress in the 21st Century Act (MAP-21)** and **Fixing America's Surface Transportation Act, (FAST Act)**, and codified in **23 U.S.C § 139(g)(1)**.

The **Coordination Plan** differs from the **PIP**, which identifies potentially affected people in a community and defines the outreach methods and schedules for seeking their input (see [Part 1, Chapter 11, Public Involvement](#)). The **PIP** is developed for all transportation projects for which an EA, EIS, is prepared, whereas the **Coordination Plan** is developed for projects for which an EIS or EA is prepared with FTA as the Lead Agency. The **PIP** for an EIS or EA is a component of the **Coordination Plan** and may be incorporated by reference into the **Coordination Plan**. For an EIS, FTA and the project

sponsor must establish the **Coordination Plan**, including schedule, within 90 days of publishing the **NOI [23 CFR § 771.123(b)(2)]**. If the project is a CE coordinate with the lead agency on public involvement activities.

If any issues arise that may affect the ability to meet the project schedule, they must be elevated to the senior agency official of the Lead Agency per **40 CFR 1501.8(b)(6)**.

14.3.3.4.5 Draft Environmental Impact Statement

A DEIS is prepared to document the project's reasonable alternatives, discuss the significant social, economic, and environmental impacts of the proposed action, and designate methods to avoid or mitigate these impacts. The outline of the DEIS should closely follow the principal EIS components as presented in [Section 14.3.3.4](#) and in [Figure 14-6](#).

The DEIS is written for use by the public as well as professional staff at interested agencies; therefore, the information should be presented in a logical and reader-friendly format. It documents the study process and those issues that influenced decisions. It is commensurate with the complexity of the project but should be concise where possible. Supporting technical reports or memoranda should be incorporated by reference and included as a second volume appended to the main document. This may be accomplished by providing electronic CDs attached to the inside cover of the DEIS document.

According to the **Interim Policy on Page Limits for NEPA Documents and Focused Analyses** memorandum, the text of a DEIS should be 150 pages or fewer. For proposed actions of unusual scope or complexity the text should be limited to no more than 300 pages. A page means 500 words and does not include explanatory maps, diagrams, graphs, tables, and other means of graphically displaying quantitative or geospatial information. These limits include only the Purpose and Need, Alternatives Considered, and the Analysis sections of the DEIS. These limits do not include the pages of the executive summary, appendices or materials incorporated by reference. Before the page limit is exceeded, the District shall coordinate with the senior agency official of the Lead Agency.

A DEIS must be signed by the FTA Region IV Administrator and the authorized official of the project sponsor and/or cooperating agency. The approved DEIS is then concurrently filed by FTA with EPA and distributed by the project sponsor to federal and state agencies for review.

14.3.3.4.6 Public and Agency Review Requirements

Once a DEIS has been completed and signed by FTA Region IV Regional Administrator, a **NOA** is published in the **FR** by FTA and advertised through local media by the project sponsor to solicit public and agency review of the DEIS. The DEIS is circulated to those agencies with jurisdiction by law, parties that have expressed an interest, either through the **NEPA** scoping process or in response to the **NOA**, and other entities potentially

affected by any of the alternatives. The project sponsor should place an advertisement in a local newspaper stating that a DEIS has been approved and where it is available for public review (see [Part 1, Chapter 11, Public Involvement](#)). The same advertisement may include a notice of public hearing for the DEIS. Publication of the **NOA** and the advertisement in the local newspaper should be in accordance with **40 CFR § 1502.20** and invite comment specifically on the submitted alternatives, information, and analyses and the summary included in the Summary of Submitted Alternatives section of the DEIS. Project websites or other publicly accessible electronic means are used to make the DEIS and supporting information available and provide for electronic submission of comments.

Per FTA requirements as outlined in **23 CFR § 771.123(h)** and **(i)**: the DEIS shall be available to the public both at the public meeting as well as 15 days in advance of the public meeting; and the **FR** notice shall establish a period of not fewer than 45 days nor more than 60 days to return comments on the DEIS. The public hearing for the DEIS must also be conducted to comply with **Section 339.155(5), F.S.** (see [Part 1, Chapter 11, Public Involvement](#)).

14.3.3.4.7 Final Environmental Impact Statement

Following the public hearing for the DEIS, the project sponsor will prepare an FEIS. According to the **Interim Policy on Page Limits for NEPA Documents and Focused Analyses** memorandum and **40 CFR § 1502.7**, the text of a FEIS should be 150 pages or fewer. For proposed actions of unusual scope or complexity the text should be 300 pages or fewer. A page means 500 words and does not include explanatory maps, diagrams, graphs, tables, and other means of graphically displaying quantitative or geospatial information. These limits include only the Purpose and Need, Alternatives Considered, and the Analysis sections of the FEIS. These limits do not include the pages of the executive summary, appendices or materials incorporated by reference. When a FEIS/ROD is prepared, the ROD is not considered part of the document for page limits purposes. Before the page limit is exceeded, the District shall coordinate with the senior agency official of the Lead Agency.

To the extent possible, the FEIS should document compliance with all applicable environmental laws and Executive Orders and will provide a response to all substantive comments received during the public and agency review period including comments on the summary identifying all submitted alternatives, information, and analyses in the DEIS. The FEIS should clearly identify the preferred alternative, which includes the alignment, preferred locations of stations, maintenance facilities, and other associated structures. The Summary of Submitted Alternatives, Information and Analyses should be updated to add any alternatives, information, and analyses submitted by state, tribal, and local governments, and other public commenters for consideration by the lead and cooperating agencies in developing the FEIS.

The FEIS will undergo a legal sufficiency review by FTA Region IV counsel prior to approval by the Regional Administrator. The project sponsor should make every reasonable effort to resolve interagency disagreements on actions before submitting the FEIS to FTA Region IV staff, as this can delay approval of the FEIS. If significant issues

remain unresolved, the FEIS should identify those issues and the consultations and other efforts being made to resolve them (see [Part 1, Chapter 9, Final Environmental Impact Statement](#)). FTA typically does not advertise a public and agency review period for a FEIS. However, if the project sponsor prefers a review period, then the FTA or other Lead Agency will upload a copy of the FEIS to EPA's "e-NEPA" website for publication in the *FR* for a 30-day comment period. Publication should follow the guidance provided for a DEIS.

14.3.3.4.8 Record of Decision

Following completion of the FEIS, the FTA or other Lead Agency may issue a ROD. **Title 23 U.S.C § 139** directs the use of a combined FEIS and ROD (FEIS/ROD) as the final project decision to the maximum extent practicable. If a combined FEIS/ROD is not possible, the ROD will be issued after the review period on the FEIS. All substantive comments received during the 30-day wait period following completion of the FEIS should be addressed in the ROD. The ROD is a concise report that states FTA's determination that *NEPA* has been completed for the project. The ROD describes the FTA decision, identifies alternatives that were considered, identifies the LPA, the rationale for selecting the LPA from the alternatives considered, summarizes specific mitigation measures that will be incorporated into the LPA, and certifies that FDOT has considered all of the alternatives, information, analyses, and objections submitted by state, tribal, and local governments, and other public commenters, including cooperating agencies, in developing the EIS. FTA has very specific language it prefers to use for a ROD. The project sponsor should coordinate with FTA Region IV staff for confirmation of language that should be used in the ROD, including the **Limitation on Claims** notice language.

14.3.3.4.9 Accelerated Decision-Making for Environmental Impact Statements

Title 40 CFR § 1503.4(c) and **Title 23 U.S.C. § 139(n)(1)** allow for the preparation of an FEIS by attaching errata sheets to the DEIS if certain conditions are met. To the maximum extent practicable, and unless certain conditions exist, FTA should develop a single document that combines the FEIS and ROD. Guidance on determining whether combining the FEIS and ROD is practicable along with guidance on preparing errata sheets is provided in **USDOT Guidance on the Use of Combined Final Environmental Impact Statements/Records of Decision and Errata Sheets in National Environmental Policy Act Reviews**.

FEIS Errata Sheet

Title 40 CFR § 1503.4(c) and **Title 23 U.S.C. § 139**, allow the use of errata sheets attached to a DEIS in lieu of rewriting the entire DEIS document if:

1. Comments received on the DEIS are minor; and
2. FTA's responses to those comments are limited to factual corrections or explanations of why the comments do not warrant further response.

When applying this provision, FTA must make both the errata sheets and the DEIS available for public and agency review to the same extent as a traditional FEIS. The errata sheets and the information required in an FEIS are attached to the DEIS for submittal to FTA as the FEIS/ROD or FEIS. This document will undergo legal sufficiency review required by **23 CFR § 771.125**.

The errata sheets must include, at a minimum, the following information:

1. A list and explanation of:
 - a. The factual corrections made to the DEIS with references to the relevant page numbers in the DEIS, citing the sources, authorities, or reasons that support the position of the agency; and
 - b. A list and explanation of the DEIS comments and the reasoning why the DEIS comments do not warrant additional response by the agency, citing the sources, authorities, or reasons that support the position of the Lead Agency;
2. If appropriate, an indication of the specific circumstances that would trigger the agency's environmental reassessment or further response, particularly information that could lead to re-evaluation or a supplemental environmental impact statement; and
3. A web address or other indication of where a copy of the DEIS may be obtained.

In addition, the errata sheets should contain a separate section that includes the following:

1. Identification of the preferred alternative and the reasons why it was selected;
2. Final **Section 4(f)** evaluation or *de minimis* finding [**23 U.S.C. § 138/49 U.S.C. § 303 (23 CFR Part 774)**], if applicable;
3. Findings, including any on wetlands, floodplains, and **Section 106** effects, as applicable;
4. List of commitments including mitigation measures for the preferred alternative;
5. Copy or summary of comments received on the DEIS and in the public hearing and related responses. Include any coordination activities that have taken place since issuance of the DEIS; and,
6. Identification of any other findings to comply with applicable environmental laws, regulations, Executive Orders, and related requirements (with associated agency consultation documentation) where there is reasonable assurance that full compliance will occur after issuance of the FEIS. See **USDOT Guidance on the Use of Combined Final Environmental Impact Statements/Records of Decision and Errata Sheets in National Environmental Policy Act Reviews**.

Combined FEIS and ROD Documents

Traditionally, FEIS and ROD documents are issued as separate documents with a minimum 30-day period between the FEIS and ROD. **Title 23 U.S.C. § 139** directs FTA, to the maximum extent practicable, to combine the FEIS and ROD unless:

7. The FEIS makes substantial changes to the proposed action that are relevant to environmental or safety concerns; or
8. There are significant new circumstances or information relevant to environmental concerns and that bear on the proposed action or the impacts of the proposed action.

Application of Both FEIS Errata Sheet and Combined FEIS and ROD Documents

FTA may use the errata sheet and combined FEIS/ROD provisions together so long as the conditions of both **Title 40 CFR § 1503.4(c)** and **Title 23 U.S.C. §139** are met. When both provisions are used together, the final **NEPA** document would consist of a DEIS, errata sheets, responses to DEIS comments, information required in an FEIS, and the ROD.

14.3.3.5 Sufficient Engineering and Design Work

During Project Development, FTA requires that at a minimum the project sponsor to complete sufficient engineering and design work (equivalent to 30 percent design effort) which include construction, real estate, and operating cost estimates as well as a summary of the scope and risks associated with the project. However, FTA encourages project sponsors to complete as much engineering and design work on the LPA if needed to improve the reliability of the project cost, scope, and schedule because FTA intends to lock in the CIG amount at the level requested with entry into Engineering. The **FTA Oversight Procedure No. 51, Readiness to Enter Engineering** and the **Final Interim Policy Guidance Federal Transit Administration Capital Investment Grant Program** describe the recommended procedure including a list of engineering and design elements that should be completed prior to FTA's approval for entry to Engineering. Project sponsors should work closely with FTA Region IV staff when preparing this information.

14.3.3.6 Request Entry into Engineering

Project sponsors who want to enter the Engineering phase as a New Starts or Core Capacity project should submit a letter to the Associate Administrator for FTA's Office of Planning and Environment upon completion of the Project Development phase. Coordination with FTA Region IV staff is highly recommended prior to preparing this information to ensure the guidance has not changed. This process serves as an application for funding.

The project sponsor request for entry into Engineering should include the information contained in the **Final Interim Policy Guidance Federal Transit Administration**

Capital Investment Grant Program. FTA will use the information provided by the project sponsor to develop ratings for the project justification and local financial commitment criteria. FTA will work with the project sponsor to assess the strengths and weaknesses of alternatives still under consideration and provide technical assistance on how to meet the requirements to enter the Engineering phase. Technical assistance may include workshops or other methods focused on the readiness requirements to enter the Engineering phase. Formal oversight will generally begin at the completion of **NEPA** and will be designed for each project sponsor based on how far the project has advanced in conceptual design work, the complexity of the project, and the project sponsor's capability to undertake engineering and construction.

14.3.3.7 Environmental Re-Evaluation

A **NEPA** re-evaluation may be necessary if there have been changes to the project design or project boundaries, or changes to laws, regulations, or policies that may affect the environmental review process during Engineering or Construction phase. Decisions about whether a new or supplemental **NEPA** document is required should be made in consultation with the FTA Region IV office. An **Environmental Re-Evaluation Consultation Worksheet** is provided in [Figure 14-7](#). Project sponsors should consult with FTA Region IV staff to verify that the latest version of the **Environmental Re-Evaluation Consultation Worksheet** is used.

14.4 FTA FUNDING PROGRAMS

The environmental review process is largely dictated by the funding source being used to develop transit projects. Therefore, understanding the funding programs provides guidance in delivering projects that are compliant with **NEPA** but also provide supportive information to submit grant applications to FTA. The **FAST Act** provides a long-term funding strategy for transportation improvements nationwide. This Act clarifies, modifies, and updates past transportation legislations including **MAP-21**.

When seeking FTA funding, FTA will be the Lead Agency in the development of transit projects. There are three categories of FTA funding programs: Formula, Discretionary, and CIG. Generally, funding from Formula programs is allocated to pay for transit operating and maintenance costs; therefore, these funds are rarely used for advancing construction for a new transit project. Funding from FTA's Discretionary programs is allocated through a competitive process with detailed evaluation criteria used for comparison purposes. The CIG program discretionary grants are discussed separately in this chapter as they have distinctive requirements including legislatively directed multi-year, multi-step processes with FTA project evaluation and ratings required at specific points. Additional guidance for the requirements for FTA's formula and discretionary grant programs should be obtained from the FTA Region IV office. A link for FTA Region IV's website is provided in the [Section 14.5](#).

The sections below discuss FTA's CIG program, Formula Programs, Discretionary Programs in more detail. If another federal funding source is being pursued, the

appropriate program requirements should also be reviewed throughout the planning and PD&E processes.

14.4.1 Capital Investment Grant Program

Funding legislation outlines a detailed process that proposed transit construction projects must go through to be eligible for and receive discretionary CIG program funding from FTA. It establishes three categories of eligible projects under the CIG program, New Starts, Small Starts, and Core Capacity projects. Each type of project has a unique set of requirements although many similarities exist among them. Project sponsors interested in pursuing funding for an eligible project under the CIG program should contact FTA Region IV to obtain guidance for requirements beyond those specific to the environmental review process. The processes for both the New Starts and Core Capacity programs are similar. Each consists of a Project Development and an Engineering phase, and both require an initial and final FTA evaluation, rating, and approval. By law, a project must receive at least a Medium overall rating on the required evaluation criteria to be eligible for entry into the Engineering phase. The final FTA evaluation and rating may result in a Full Funding Grant Agreement (FFGA) so that the grant applicant may proceed with project construction ([Figures 14-2](#) and [14-3](#)). FFGAs can only be executed by the FTA after a New Start project has advanced into Engineering. See **FTA Circular 9300.1B** for more guidance on the administration of the CIG Program

The process for the Small Starts program consists of a Project Development phase and requires only one FTA evaluation, Medium overall rating, and approval that may result in a Small Starts Construction Grant Agreement (SSGA), where the grant applicant may proceed with project construction (see [Figure 14-4](#)).

14.4.1.1 New Starts

FTA's New Starts Program provides funding to support new locally planned and operated fixed guideway systems or extensions to existing fixed guideway systems. Eligible projects can include, but are not limited to, heavy rail transit (HRT), light rail transit (LRT), fixed guideway Bus Rapid Transit (BRT), commuter rail, aerial cable transit (ACT), passenger ferries, or the extension of any of these existing systems. Potential New Starts projects are evaluated and rated based on specific FTA criteria, which establish the justification for the project and determine the degree of local financial commitment ([Figure 14-5](#)). To be eligible for the New Starts Program, a project's total cost must be greater than or equal to \$300 million and/or the amount of New Starts funding sought must be greater than \$100 million. It should be noted that if the federal share request is 50% or less and the rating is Medium, the rating for Financial Commitment gets bumped up one level. The Project Development phase for New Starts projects includes completion of the environmental review process with FTA's approval of a CE, FONSI, or ROD as prepared by the project sponsor. The Project Development phase also includes the selection of a LPA for the project as documented in the final CE, FONSI, or ROD and the adoption of the LPA into the MPO/TPO's LRTP CFP. The Engineering phase includes completion of engineering and final design of the LPA. The final phase is the grant agreement phase where grant applicants may receive a FFGA.

14.4.1.2 Core Capacity

Core Capacity projects are also eligible for **Section 5309** funds. Core Capacity projects are substantial, corridor-based investments to existing fixed guideway systems that are “at capacity” today or will be within the next five (5) years. An additional eligibility requirement is that the Core Capacity project must increase the overall capacity of the existing, fixed guideway system by at least ten percent (10%). Examples of activities that could be considered include: the acquisition of real property or ROW, double tracking, signalization improvements, expanding system platforms, and the acquisition of rolling stock for added capacity. Funding may not be applied to project elements designed to maintain a State of Good Repair (SOGR) and may not be used to improve general station facilities, parking, or the acquisition of rolling stock alone. The process for Core Capacity improvement projects is similar to that of New Starts projects in that it consists of the Project Development and Engineering phases prior to receiving an FFGA ([Figures 14-2](#) and [14-3](#)).

14.4.1.3 Small Starts

In addition to the New Starts and Core Capacity Programs, FTA also administers a Small Starts Program. Small Starts projects are typically smaller in size and scope than New Starts and Core Capacity projects. As such, the Small Starts process contains only one legislatively directed FTA evaluation, rating, and approval (as shown in [Figure 14-4](#)). It also consists of only one phase, Project Development, prior to being eligible to receive an SSGA. To be eligible for the Small Starts Program, a project’s total cost must be less than \$300 million and the amount of Small Starts funding sought must be less than \$100 million. Projects eligible for Small Starts funding include new fixed guideway systems and extensions that meet the funding eligibility requirements, including fixed guideway BRT. Also eligible are corridor-based BRT projects that represent a substantial investment in a defined corridor but do not fully operate within exclusive ROW or travel lanes, but do have other features including defined stations, transit signal priority (TSP), and short headway, bi-directional service for a substantial part of weekdays.

14.4.1.4 Programs of Interrelated Projects

This is a funding combination of two or more projects receiving New Starts, Small Starts or Core Capacity funds that have logical connectivity. The maximum share of CIG funds is 80%, and total federal funds for the Program of Interrelated Projects may not exceed 80%. Non-federal funds committed to a project in the Program of Interrelated projects may be used as a match for any other project in the program provided the federal share does not exceed 80%.

14.4.2 Formula Programs

Funding is available from FTA’s Formula programs for a variety of activities that may require the preparation of a **NEPA** document. The formulas used to determine the funding available varies by program and specific requirements apply. A partial list of Formula

program funds is provided below. Refer to FTA's website for additional program funding sources and grant requirements.

1. **Bus and Bus Facilities (Section 5339)** – for the purchase or rehabilitation of vehicles and related equipment and construction of bus-related facilities.
2. **State of Good Repair Grants (SOGR) (Section 5337)** – for the repair and upgrade of existing rail transit systems and high-intensity bus systems that utilize high occupancy vehicle lanes, including BRT.
3. **Urbanized Area Formula Grants (Section 5307)** – for areas with populations of 50,000 or greater, these funds allow for the implementation of capital projects, planning, Job Access and Reverse Commute (JARC) projects, and operating funds in certain circumstances.
4. **Formula Grants for Rural Areas (Section 5311)** – for the same activities covered by the Urbanized Area Formula Grants but for areas with populations less than 50,000.
5. **Enhanced Mobility of Seniors and Individuals with Disabilities (Section 5310)** – for capital projects and other activities that enhance the mobility of seniors and persons with disabilities.

14.4.3 Discretionary Programs

Funding is available from FTA's Discretionary programs for a variety of activities that may require the preparation of a **NEPA** document. The funding available varies by program and specific requirements apply and many of the current discretionary grants are for planning activities only and as such most may not be used for project construction, and therefore not require **NEPA** documentation. A partial list of Discretionary program funds is provided below. Refer to FTA's website for additional program funding sources and grant requirements.

1. **Mobility Services for All Americans (MSAA) Deployment Planning Projects** – funds for ITS to coordinate deployment of on-demand public transportation systems, such as paratransit for people with mobility issues.
2. **Innovative Safety, Resiliency, and All-Hazards Emergency Response and Recovery Demonstration** – funds innovative research and demonstration projects that develop and showcase promising technologies, methods, practices, and techniques that improve the operational safety, infrastructure resilience, and all-hazards emergency response and recovery capacities of transit agencies. All-hazards may include natural disasters, terrorist acts, hazardous materials releases, structural failures involving the transit system, and civil unrest.
3. **Low or No Emissions Vehicle Deployment Program** – funds capital acquisitions and leases of zero-emission and low-emission transit buses, including acquisition,

construction, and leasing of required supporting facilities such as recharging, refueling, and maintenance facilities.

4. **Innovative Public Transportation Workforce Development Program** – funds innovative public transportation workforce development models and programs of regional and national significance, which invest in America’s economic growth and promote ladders of opportunity for all Americans.
5. **Prior Year Section 5309 Bus and Bus Facilities Program (Ladders of Opportunity Initiative)** – funds may be used to purchase, replace, or rehabilitate transit buses and vans as well as to modernize or construct bus facilities (such as maintenance facilities and intermodal facilities) in urban, suburban, and rural communities.
6. **Section 20005(b) Pilot Program for Transit-Oriented Development Planning** – funds efforts to integrate land use and transportation planning with a transit capital investment that will seek funding through the FTA’s CIG program.
7. **Passenger Ferry Grant Program** – funds public ferry systems in urbanized areas. Funds are awarded based on factors such as the age and condition of existing ferry boats, terminals, and related infrastructure; benefits to riders, such as increased reliability; project readiness; and connectivity to other modes of transportation.
8. **Tribal Transit Program** – funds transit projects for Tribes or Alaska Native villages, groups, or communities as identified by the U.S. Department of Interior (DOI), Bureau of Indian Affairs (BIA).

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14.6 HISTORY

7/10/2008, 9/01/2016, 6/14/2017: NEPA Assignment, 1/14/2019, 1/7/2020

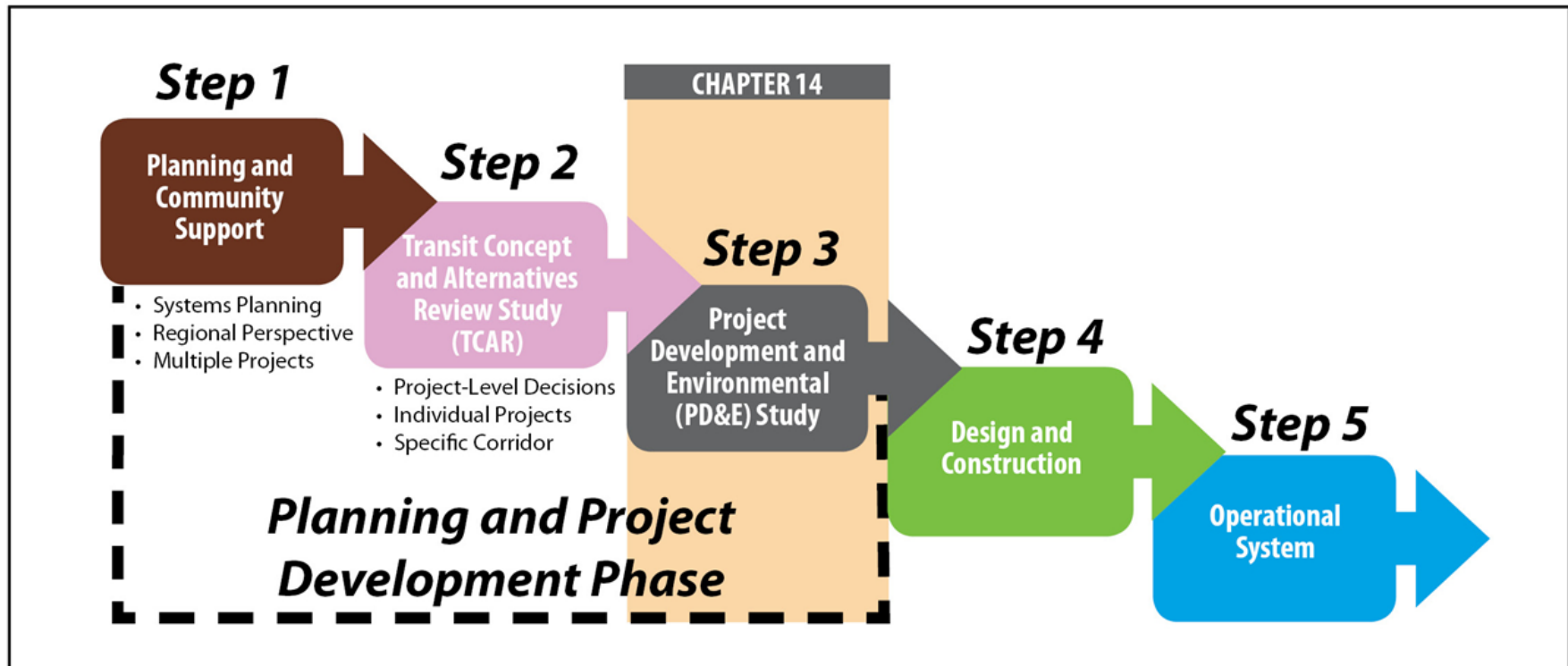


Figure 14-1 Transit Planning and Development Phase

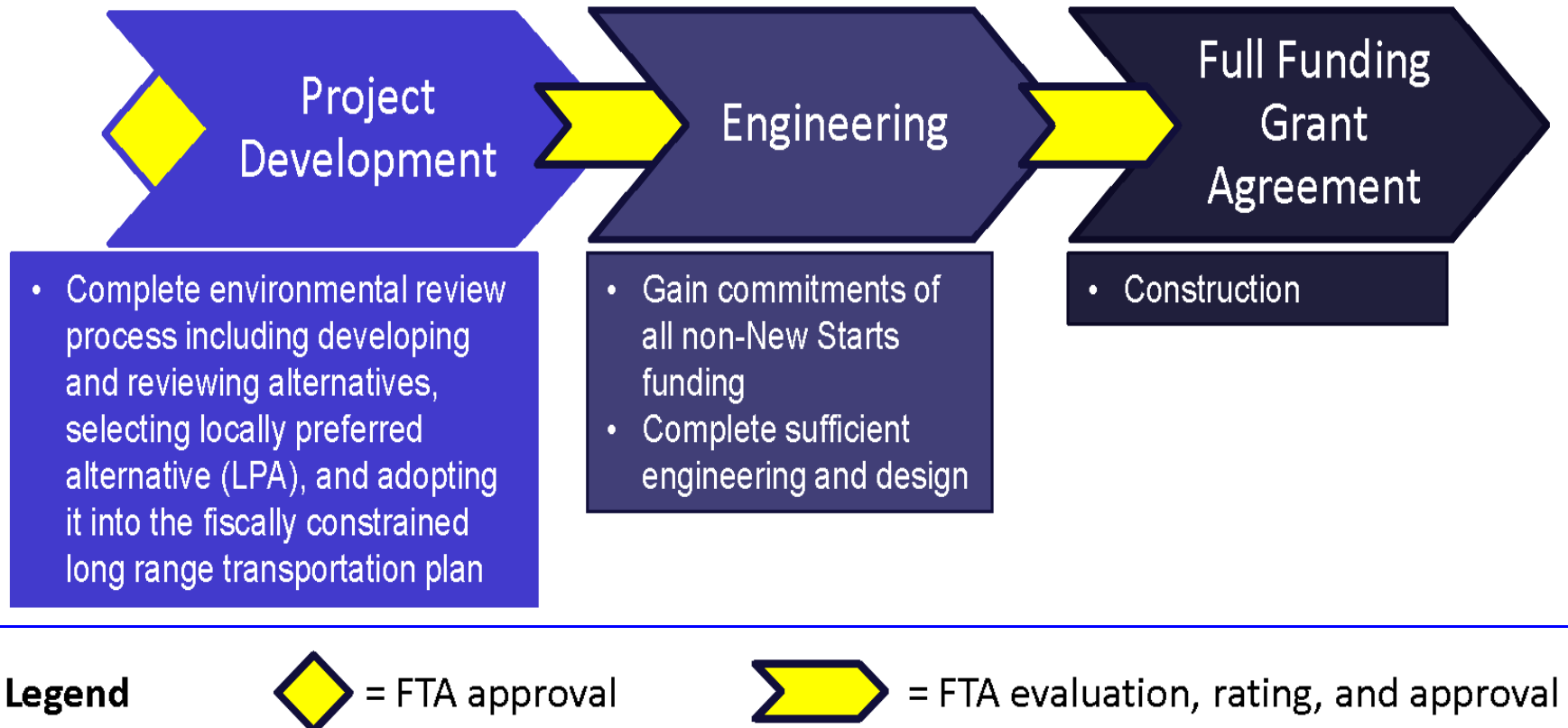


Figure 14-2 New Starts Development Process

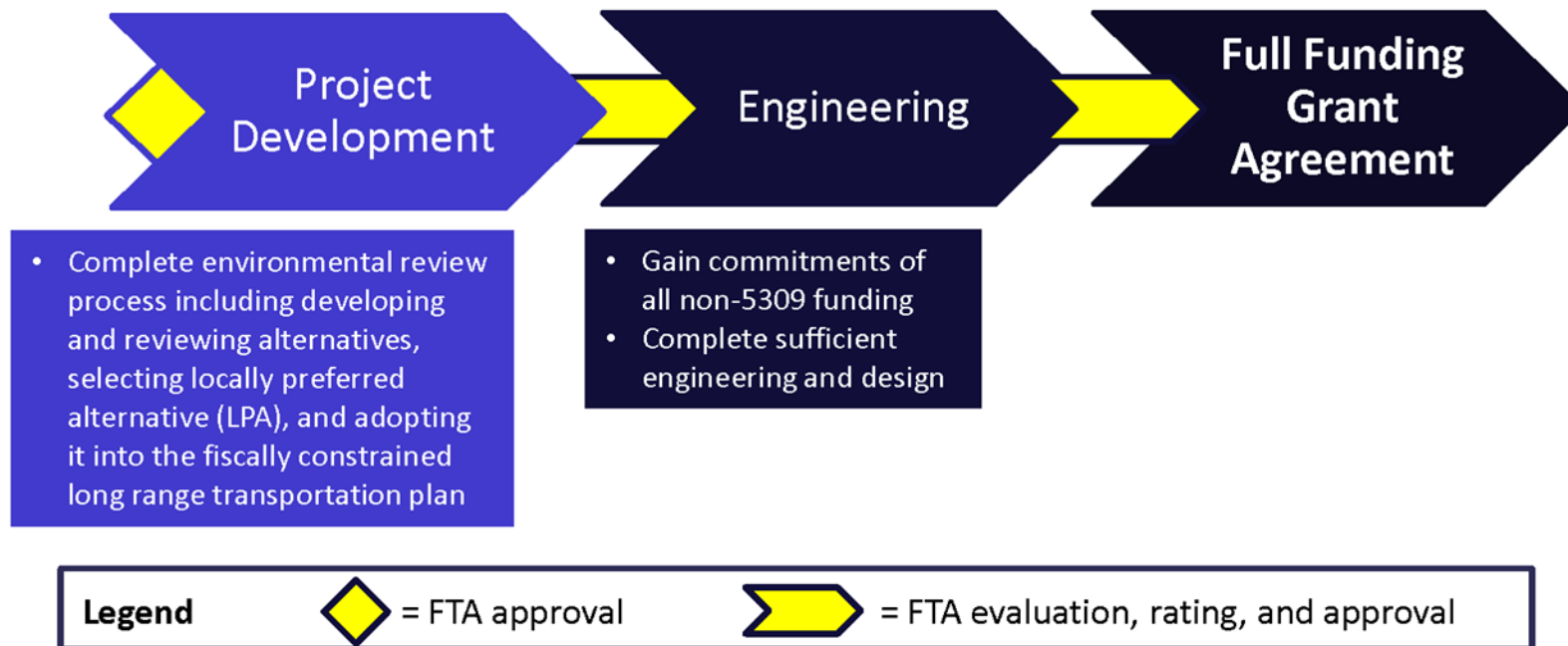


Figure 14-3 Core Capacity Development Process

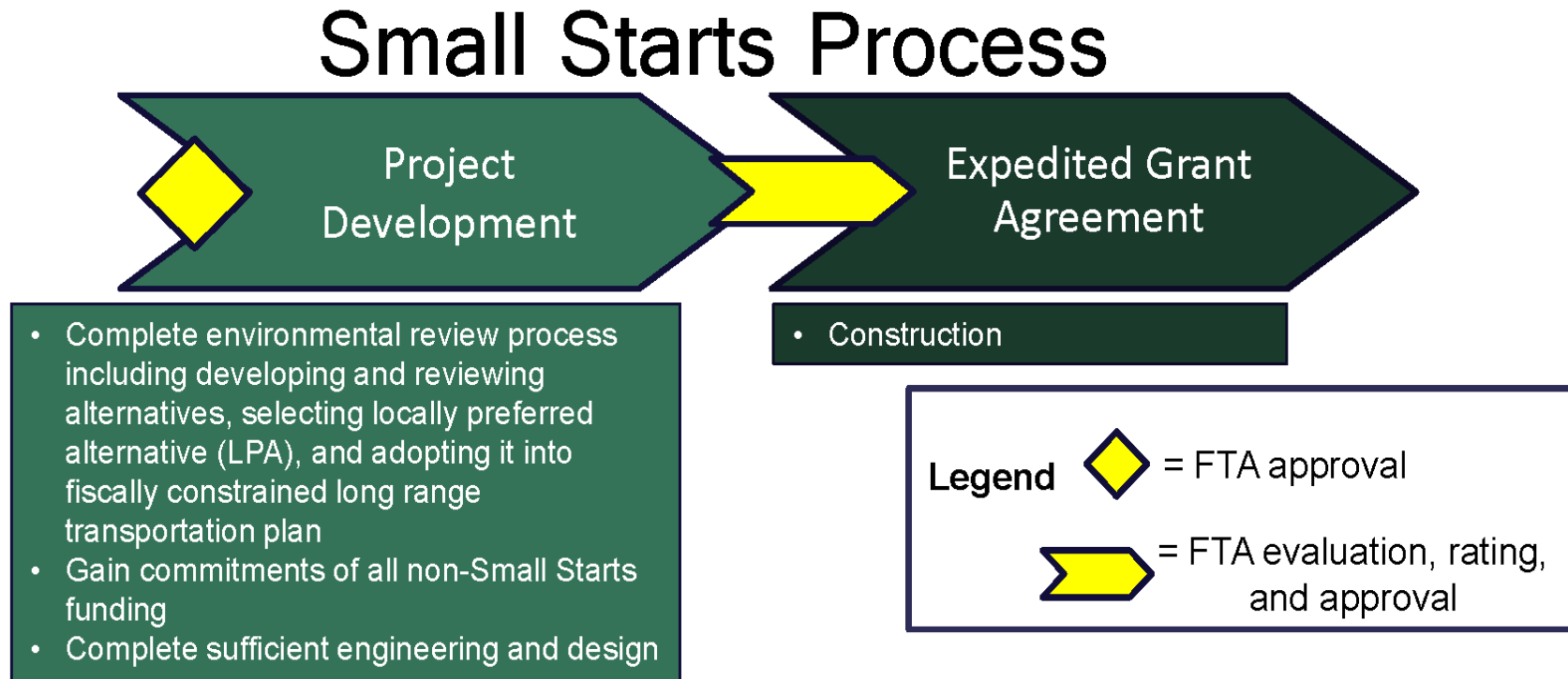


Figure 14-4 Small Starts Development Process

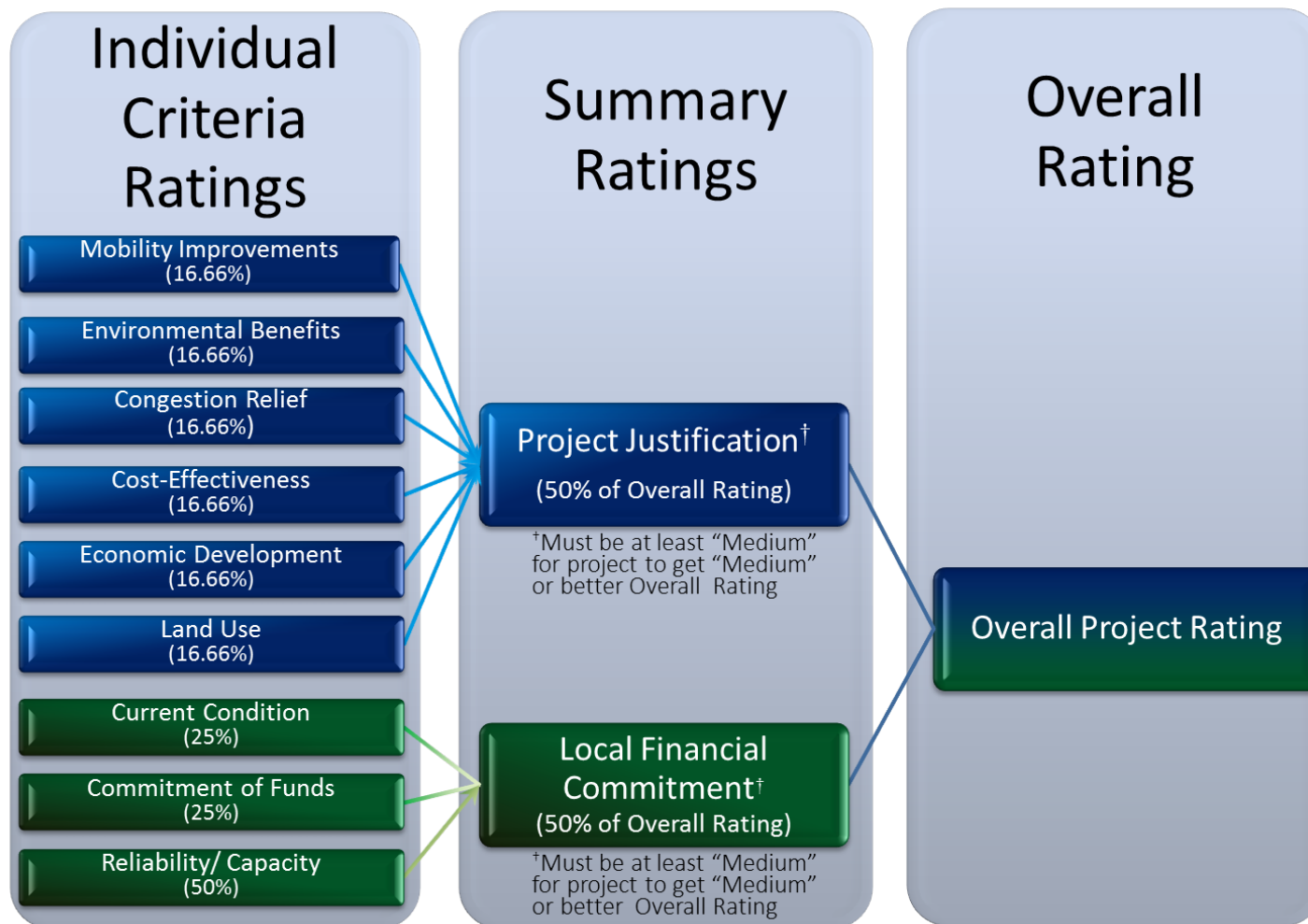


Figure 14-5 New Starts, Core Capacity, and Small Starts Project Evaluation and Rating

Volume I: Environmental Impact Statement

Cover Page
Signature Page
Abstract
Contact Information and Notice of Availability
Table of Contents
List of Tables
List of Figures
Glossary of Terms
Acronyms
Executive Summary

Chapter 1 - Purpose and Need

- a) Project Study Area
- b) Project Background
- c) Project Purpose
- d) Project Need
- e) Need for Improvements
- f) Goals and Objectives

Chapter 2 - Alternatives Considered

- a) Alternatives Development Process
- b) Draft EIS Scoping Process
- c) Alternatives Not Recommended for Further Study
- d) Alternatives Advanced for Further Study
- e) Locally Preferred Alternative Selection Process
- f) Description of Locally Preferred Alternative

Chapter 3 - Transportation Analysis

- a) Transit Conditions
- b) Freight Rail Conditions
- c) Traffic Conditions
- d) Pedestrians and Bicycles
- e) Parking, Driveways, and Loading Zones
- f) Aviation
- g) Ports and Navigable Waterways

Figure 14-6 Sample Environmental Impact Statement Outline

Chapter 4 - Community and Social Analysis

- a) Land Use Plan Compatibility
- b) Community Facilities/Community Character and Cohesion
- c) Displacement of Residents and Businesses
- d) Cultural Resources (Historic and Archaeological Resources)
- e) Parks and Recreation Areas
- f) Visual/Aesthetics
- g) Economic Impacts
- h) Safety and Security

Chapter 5 - Physical and Environmental Analysis

- a) Utilities
- b) Floodplains
- c) Water Resources
- d) Water Quality and Stormwater
- e) Geology, Soils, and Topography
- f) Hazardous Materials and Contamination
- g) Noise
- h) Vibration and Ground Borne Noise
- i) Ecology (Habitat, Threatened and Endangered Species)
- j) Air Quality
- k) Energy

Chapter 6 - Indirect and Cumulative Impacts

- a) Introduction
- b) Methodology
- c) Reasonably Foreseeable Future Actions
- d) Potential Indirect Effects and Cumulative Impacts

Chapter 7 - Environmental Justice Analysis

- a) Introduction and Regulatory Overview
- b) Methodology
- c) Environmental Justice Context of Project Study Area
- d) Community Engagement
- e) Environmental Justice Impacts
- f) Environmental Justice Analysis Conclusions

Figure 14-6 Sample Environmental Impact Statement Outline (Page 2 of 3)

Chapter 8 - Section 4(f) Evaluation

- a) Introduction and Regulatory Overview
- b) Alternatives Evaluation and Description of the Project
- c) Identification of Properties Protected by Section 4(f)
- d) Direct Use of Section 4(f) Properties
- e) Temporary Occupancy of Section 4(f) Properties
- f) Preliminary Determination of Section 4(f) Use

Chapter 9 - Consultation and Coordination

- a) Community Engagement Approach
- b) Summary of Community Engagement Activities
- c) Agency Coordination
- d) Section 106 Consultation
- e) Other
- f) Summary of Submitted Alternatives

Chapter 10 - Financial Considerations

- a) Capital Cost Estimate
- b) Operations and Maintenance Costs
- c) Sources of Funding

Chapter 11 - Evaluation of Alternatives

- a) Evaluation Framework and Methodology
- b) Key Differentiators for Alternatives
- c) Locally Preferred Alternative
- d) Next Steps

Appendix A: List of Preparers

Appendix B: Sources and References

Appendix C: Agency Correspondence

Appendix D: Conceptual Drawings

Volume II: Supporting Technical Reports (list reports only and include copies on a CD attached to inside cover of EIS)

Figure 14-6 Sample Environmental Impact Statement Outline (Page 3 of 3)

ENVIRONMENTAL RE-EVALUATION CONSULTATION

Note: The purpose of this worksheet is to assist sponsoring agencies in gathering and organizing materials for re-evaluations required under the National Environmental Policy Act (NEPA). It is designed to provide FTA with information needed to do a re-evaluation. In lieu of the worksheet, the sponsoring agency may submit the same information in a different format. Submission of the worksheet by itself does not meet NEPA requirements. **FTA must concur in writing** with its determination and/or the sponsoring agency's NEPA recommendation. Contact the FTA Region 4 Planner if you have any questions regarding this worksheet. We strongly encourage you to contact us to discuss your project changes before you fill out this worksheet.

<i>For Agency Use</i>	
<i>Date Received:</i>	
<i>Recommendation by Planner or Engineer:</i> <input type="checkbox"/> <i>Accept</i> <input type="checkbox"/> <i>Return for Revisions</i> <input type="checkbox"/> <i>Not Eligible</i>	<i>Reviewed By:</i> <i>Date:</i>
<i>Comments:</i>	
<i>Concurrence by Regional Counsel:</i> <input type="checkbox"/> <i>Accept Recommendation</i> <input type="checkbox"/> <i>Return with Comments</i>	<i>Reviewed By:</i> <i>Date:</i>
<i>Comments:</i>	
<i>Concurrence by Approving Official:</i>	<i>Date:</i>

Please answer the following questions, fill out the impact chart and attach project area and site maps. Using a site map from the previously approved NEPA document, show project changes using a different color. Include additional site maps to help reviewer understand project changes.

PROJECT TITLE

LIST CURRENT, APPROVED ENVIRONMENTAL DOCUMENTS (e.g. EIS/ROD, EA/FONSI, BA, RE-EVALUATION, etc.) If Re-evaluation, briefly describe.		
Title:	Date:	Type and Date of Last Federal Action
Title:	Date:	Type and Date of Last Federal Action
Title:	Date:	Type and Date of Last Federal Action

Figure 14-7 Environmental Re-Evaluation Consultation Worksheet

<p>HAS THE MOST CURRENT AND OTHER PERTINENT APPROVED ENVIRONMENTAL DOCUMENTS BEEN <u>RE-READ</u> TO COMPARE PROPOSED PROJECT CHANGES?</p> <p><input type="checkbox"/> NO (STOP! The most current approved environmental document MUST be re-read prior to completing a re-evaluation.)</p> <p><input type="checkbox"/> YES NAME: DATE:</p>																	
<p>IS THE PROJECT CURRENTLY UNDER <input type="checkbox"/> DESIGN OR <input type="checkbox"/> CONSTRUCTION?</p>																	
<p>REASON FOR RE-EVALUATION</p>																	
<p>DESCRIPTION OF PROJECT CHANGES OR NEW INFORMATION</p>																	
<p>HAVE ANY NEW OR REVISED LAWS OR REGULATIONS BEEN ISSUED SINCE APPROVAL OF THE LAST ENVIRONMENTAL DOCUMENT THAT AFFECTS THIS PROJECT? If yes, please explain.</p> <p><input type="checkbox"/> NO <input type="checkbox"/> YES</p>																	
<p>WILL THE NEW INFORMATION HAVE THE POTENTIAL TO CAUSE A CHANGE IN THE DETERMINATION OF IMPACTS FROM WHAT WAS DESCRIBED IN THE ORIGINAL ENVIRONMENTAL DOCUMENT FOR ANY OF THE AREAS LISTED BELOW? For each impact category, please indicate whether there will be a change in impacts. For all categories with a change, continue to the table at the end of this worksheet and provide detailed descriptions of the impacts as initially disclosed, new impacts and a discussion of the changes. The change in impact may be beneficial or adverse.</p> <hr/> <table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 60%;">Transportation</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> <tr> <td>Land Use and Economics</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> <tr> <td>Acquisitions, Displacements, & Relocations</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> <tr> <td>Neighborhoods & Populations (Social)</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> <tr> <td>Visual Resources & Aesthetics</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> <tr> <td>Air Quality</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> <tr> <td>Noise & Vibration</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> <tr> <td>Ecosystems (Vegetation & Wildlife)</td> <td style="text-align: right;"><input type="checkbox"/> Yes <input type="checkbox"/> No</td> </tr> </table>		Transportation	<input type="checkbox"/> Yes <input type="checkbox"/> No	Land Use and Economics	<input type="checkbox"/> Yes <input type="checkbox"/> No	Acquisitions, Displacements, & Relocations	<input type="checkbox"/> Yes <input type="checkbox"/> No	Neighborhoods & Populations (Social)	<input type="checkbox"/> Yes <input type="checkbox"/> No	Visual Resources & Aesthetics	<input type="checkbox"/> Yes <input type="checkbox"/> No	Air Quality	<input type="checkbox"/> Yes <input type="checkbox"/> No	Noise & Vibration	<input type="checkbox"/> Yes <input type="checkbox"/> No	Ecosystems (Vegetation & Wildlife)	<input type="checkbox"/> Yes <input type="checkbox"/> No
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Figure 14-7 Environmental Re-Evaluation Consultation Worksheet (Page 2 of 7)

Water Resources	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Energy & Natural Resources	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Geology & Soils	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Hazardous Materials	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Public Services	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Utilities	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Historic, Cultural & Archaeological Resources	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Parklands & Recreation	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Construction	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Secondary and Cumulative	<input type="checkbox"/> Yes	<input type="checkbox"/> No

Will the changed conditions or new information result in revised documentation or determination under the following federal regulations?

Endangered Species Act	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Magnuson-Stevens Act	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Farmland Preservation Act	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Section 404-Clean Water Act	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Floodplain Management Act	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Hazardous Materials	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Section 106 National Historic Preservation Act	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Uniform Relocation Act	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Section 4(f) Lands	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Section 6(f) Lands	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Wild & Scenic Rivers	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Coastal Barriers	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Coastal Zone	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Sole Source Aquifer	<input type="checkbox"/> Yes	<input type="checkbox"/> No
National Scenic Byways	<input type="checkbox"/> Yes	<input type="checkbox"/> No
Other	<input type="checkbox"/> Yes	<input type="checkbox"/> No

If you checked yes to any of these, describe how the changes impact compliance and any actions needed to ensure compliance of the new project:

Will these changes or new information likely result in substantial public controversy?

Yes No

Comments:

Figure 14-7 Environmental Re-Evaluation Consultation Worksheet (Page 3 of 7)

COMMENTS:

CONCLUSIONS AND RECOMMENDATIONS:

LIST OF ATTACHMENTS:

SUBMITTED BY:

By signing this, I certify that to the best of my knowledge this document is complete and accurate.

Name	Date
Title	

Submit two paper copies of this form, attachments, and a transmittal letter recommending a NEPA finding to the address below. Or you may submit one electronic version to the appropriate FTA Region 4 Planner. When the document is approved, FTA may request additional copies.

Federal Transit Administration, Region 4
230 Peachtree Street, Suite 800
Atlanta, GA 30303-1512

phone: (404) 865-5600
fax: (404) 865-5605

Figure 14-7 Environmental Re-Evaluation Consultation Worksheet (Page 4 of 7)

Impact Category	Impacts as Initially Disclosed	New Impacts	Change in Impacts
Sample—Water Resources/Impervious Surface/	Initial design included 0.60 acres of new impervious surface for the parking lot.	Modified design changes the striping pattern and results in 0.75 acres of new impervious surface.	The new design results in 0.15 more impervious surface than initially planned.
Transportation			
Land Use and Economics			
Acquisitions, Displacements, & Relocations			
Neighborhoods & Populations (Social)			
Visual Resources & Aesthetics			
Air Quality			

Figure 14-7 Environmental Re-Evaluation Consultation Worksheet (Page 5 of 7)

Noise & Vibration			
Ecosystems (Vegetation & Wildlife)			
Water Resources			
Energy & Natural Resources			
Geology & Soils			
Hazardous Materials			

Figure 14-7 Environmental Re-Evaluation Consultation Worksheet (Page 6 of 7)

Public Services			
Utilities			
Historic, Cultural & Archaeological Resources			
Parklands & Recreation			
Construction			
Secondary and Cumulative			
Other			

Figure 14-7 Environmental Re-Evaluation Consultation Worksheet (Page 7 of 7)