PART 1, CHAPTER 10

STATE, LOCAL, OR PRIVATELY FUNDED PROJECT DELIVERY

TABLE OF CONTENTS

10.1	OVER	VIEV	V10-
10.2	PROC	EDU	RE10-
	10.2.1	Flori	da Department of Transportation Projects10-
	10.2.	.1.1	Efficient Transportation Decision Making Screenings10-
	10.2.	.1.2	Statewide Acceleration Transformation Team and State Funde Projects
	10.2.	.1.3	Documentation of Non-Major State Actions10-
		10.2	.1.3.1 Completing the Non-Major State Action Checklist 10-
	10.2.	.1.4	Documentation of a State Environmental Impact Report 10-
		10.2	.1.4.1 Completing the State Environmental Impact Report Form. 10-
	10.2.	.1.5	Re-evaluation10-
		10.2	.1.5.1 State Environmental Impact Report Re-evaluation Form 10-
	10.2.	.1.6	State Funded Projects with Federal Actions10-1
	10.2.2	Loca	al or Privately Funded Projects10-1
10.3	REFE	REN	CES10-1
10.4	FORM	1S	10-1
10.5	HISTO	DRY.	10-1
LIST	OF FIG	SURI	ES
Figur	e 10-1 FD	OT S	State, Local, or Privately Funded Project Delivery Process10-1

Figure 10-2 Non-Major State Action Checklist	10-17
Figure 10-3 Environmental Certification for State Funded Project Form	10-19
Figure 10-4 State Environmental Impact Report Form	10-20
Figure 10-5 State Environmental Impact Report Re-evaluation Form	10-23
Figure 10-6 Project Environmental Impact Report	10-26

PART 1 CHAPTER 10

STATE, LOCAL, OR PRIVATELY FUNDED PROJECT DELIVERY

Effective: January 14, 2019

10.1 OVERVIEW

Pursuant to 23 United States Code (U.S.C.) § 327 and the implementing Memorandum of Understanding (MOU) executed on December 14, 2016, the Florida Department of Transportation (FDOT) has assumed Federal Highway Administration (FHWA) has assigned its responsibilities under the National Environmental Policy Act (NEPA) for highway projects on the State Highway System (SHS) and Local Agency Program (LAP) projects off the SHS (NEPA Assignment). In general, FDOT's assumption includes all highway projects in Florida which source of federal funding comes from FHWA or which constitute a federal action through FHWA. NEPA Assignment includes responsibility for environmental review, interagency consultation and other activities pertaining to the review or approval of NEPA actions. Consistent with law and the MOU, FDOT will be the Lead Federal Agency for highway projects with approval authority resting in the Office of Environmental Management (OEM).

This chapter describes the environmental evaluation process for the development of state, local, or privately funded projects. State funded projects are those advanced through the FDOT Work Program using only state transportation allocations, and for purposes of this chapter, do not require FHWA funding or OEM action pursuant to 23 U.S.C. § 327 described above. Proposed projects on the interstate, using interstate right of way (ROW) or using FHWA funds, as well as LAP projects, require preparation of a federal NEPA document as described in Part 1, Chapter 4, Project Development Process and other related chapters of this Manual. See Part III - Chapter 24, Work Program Instructions, for additional information.

This chapter focuses on FDOT projects; however, projects on state facilities may also be conducted by a local agency (e.g., county, city), Expressway Authority, or private entity (e.g., developer). The term "lead agency" is used throughout this chapter to mean the agency that is responsible for the project and thus has signature authority on the Environmental Document. The lead agency is not necessarily the funding agency. When a local agency or private entity is the lead agency, FDOT involvement may be required under certain conditions (see <u>Section 10.2.2</u>).

Environmental evaluations are required for all state funded projects to comply with state and federal laws and FDOT policy. The level of assessment and documentation depends on the nature of the project, the potential for impacts, and the level of FDOT involvement. The type of environmental documentation for state funded projects depends upon the lead agency and the actions being taken.

This chapter directs the **State Environmental Impact Report Form, Form No. 650-050-43** for State Environmental Impact Reports (SEIRs) and the **Non-Major State Action Checklist, Form No. 650-050-30** for Non-Major State Actions (NMSAs) serve as

documentation for projects when FDOT is the lead agency. For other entities, the preparation of a Project Environmental Impact Report (PEIR) may serve as the environmental documentation as described in **Section 10.2.2**.

Effective: January 14, 2019

10.2 PROCEDURE

10.2.1 Florida Department of Transportation Projects

When FDOT is the lead agency on a project, the District has responsibility for the preparation, review, and approval. See <u>Figure 10-1</u> for a flowchart of the FDOT State, Local, or Privately Funded Project Delivery Process discussed throughout this chapter.

State funded Project Development and Environment (PD&E) studies for highway projects are documented in the form of a SEIR rather than a federal **NEPA** document. Identification of projects to advance as a SEIR rather than a **NEPA** document may be an outcome of the Statewide Acceleration Transformation (SWAT) process (<u>Section 10.2.1.2</u>). State funding should be used on projects whenever appropriate (**Part III- Chapter 24, Work Program Instructions**). If it is determined that the project will be state funded only, it is assigned a work program identifier of "State Funds Only (SFO)". The SWAT approach to project delivery is provided in **Part 1, Chapter 4, Project Development Process**.

10.2.1.1 Efficient Transportation Decision Making Screenings

The Efficient Transportation Decision Making (ETDM) Coordinator is provided a list of projects which should complete an ETDM Screening, generally as a result of the SWAT Planning meeting conducted during the annual five year Work Program development cycle. The District decides whether to initiate project screening with either an ETDM Planning Screen or Programming Screen event, based upon project complexity, timing, and whether or not an ETDM Planning Screen had already been completed. ETDM Planning Screen events may have been previously completed when considering projects during Long Range Transportation Plan updates. Minimally, the ETDM Programming Screen should be completed one year before the year in which PD&E phase funds are programmed. When entering information into the Environmental Screening Tool (EST), there is an option to select state or federal funding, see *Part III - Chapter 24*, *Work Program Instructions* and *Part 1*, *Chapter 4*, *Project Development Process*.

The analysis and documentation completed for a state funded PD&E project is typically a SEIR. Information available from the ETDM Planning Screen may facilitate SWAT Planning Meetings during development of the Tentative Work Program. Information available from the ETDM Programming Screen may facilitate SWAT Kick-Off Meetings prior to the PD&E Study scope of services development. In this way, the ETDM Screening event results may be used to inform further project planning, project scoping and other SWAT activities prior to initiation of PD&E.

An Advance Notification is circulated for qualifying state funded projects prior to PD&E study initiation either with or subsequent to the ETDM Programming Screen event. The project does not require a Federal Consistency Review with the State Clearinghouse as

part of the Advance Notification (<u>Part 2, Chapter 14, Coastal Zone Consistency</u>). If a federal permit is needed for the project, Coastal Zone Consistency is typically provided as part of the Environmental Resource Permitting process.

Effective: January 14, 2019

10.2.1.2 Statewide Acceleration Transformation Team and State Funded Projects

The SWAT process is a project management approach that streamlines FDOT's project delivery process through early coordination and communication among the different functional disciplines within the District when identifying projects for funding and scoping in the planning process. All state and federally funded projects should be evaluated through the SWAT process to determine project parameters for funding, scope of work, programming, and scheduling. The SWAT process promotes and enhances communication and collaboration within District offices when projects are evaluated for inclusion in the Tentative Work Program. The Districts can adapt the SWAT process to their planning, programming and project scoping processes. See the <u>FDOT SWAT Training Workbook</u> and other SWAT materials on <u>OEM's website</u>, as well as <u>Part 1</u>, <u>Chapter 4</u>, <u>Project Development Process</u> for more guidance.

10.2.1.3 Documentation of Non-Major State Actions

NMSAs are only required when FDOT is the lead agency and the project does not require a PD&E Study. Projects that are to proceed as NMSA's are typically identified during the SWAT Planning meeting. NMSAs require an environmental evaluation and completion of the *Non-Major State Action Checklist, Form No. 650-050-30* through the StateWide Environmental Project Tracker (SWEPT). A sample form is provided as a visual in *Figure 10-2*. See *Section 10.2.1.3.1* for instructions on preparing the *Non-Major State Action Checklist, Form No. 650-050-30*. This checklist documents consideration of environmental impacts in the NMSA and the environmental evaluation is generally done concurrent with the Design phase.

Environmental evaluations are required for all state funded projects to comply with state and federal laws and FDOT procedure. If there is a state law that mirrors a federal law and if the NMSA project needs a federal permit/action from an agency such as the U.S. Army Corps of Engineers (USACE), U.S. Coast Guard (USCG), U.S. Fish and Wildlife Service (USFWS), or National Marine Fisheries Service (NMFS), follow the federal provisions (Section 10.2.1.6). For example, if the project affects any historic or archaeological resources, then the project has to comply with Section 106 of the National Historic Preservation Act (NHPA). However, if no federal permit/action is required, consultation with the Florida Division of Historical Resources (DHR) is required (see Part 2, Chapter 8, Archaeological and Historical Resources).

A NMSA does not generally require a public hearing, but may necessitate public involvement activities in accordance with <u>Part 1, Chapter 11, Public Involvement</u>.

The District Environmental Manager or designee should sign and date the **Non-Major State Action Checklist, Form No. 650-050-30**. The signed **Non-Major State Action**

Checklist, Form No. 650-050-30 should be added to the project file.

If an **Non-Major State Action Checklist, Form No. 650-050-30** was previously completed, at the conclusion of the Design phase the District will re-evaluate the NMSA by updating the **Non-Major State Action Checklist, Form No. 650-050-30** and signing it. After signing it, the District Environmental Manager or designee must complete, sign and date the **Environmental Certification for State Funded Project**, **Form No. 650-050-14**, as provided in **Figure 10-3**.

10.2.1.3.1 Completing the Non-Major State Action Checklist

The **Non-Major State Action Checklist, Form No. 650-050-30** (<u>Figure 10-2</u>) should contain the following information:

- 1. GENERAL INFORMATION: identifies the name of the project, its limits, county, and financial management number(s).
- 2. PROJECT DESCRIPTION: includes a brief description of the existing conditions, purpose and need if known, and the proposed improvements (i.e., number of lanes, structure, median, and ROW).
- 3. EVALUATION: provides a checklist to evaluate the potential impacts of the project. If any item is marked "Yes", then it is discussed and determined by the District whether additional evaluation or a SEIR will be necessary. Consideration should be given to potential permitting requirements and needs. If all answers are "No" and the project type is not defined in **Section 339.155(5)(b)**, **Florida Statutes** (**F.S.**), as a major transportation improvement, the project is a NMSA.

A place is provided for the District Environmental Manager or designee to sign and date the form.

10.2.1.4 Documentation of a State Environmental Impact Report

The **State Environmental Impact Report Form, Form No. 650-050-43** (<u>Figure 10-4</u>) should be a concise, targeted document based on the results of engineering and environmental analysis and coordination.

The SEIR documents the social and economic, cultural, natural, and physical issues/resources evaluated as part of the project. Additional information for each category is included in attachments, as needed. Technical reports or memorandums should be summarized in each section with reference to the corresponding document for more details.

Other considerations for completing a SEIR are as follows:

 If no federal permit/action is required, consultation with the DHR is required per Chapter 267, F.S., to address historic or archaeological resources. However, if a federal permit will be required then the project must comply with Section 106 of

the **NHPA**. Additionally, if the project requires consultation with USFWS regarding federally listed species, consultation occurs under **Section 10** of the **Endangered Species Act (ESA)**. See **Part 2, Chapter 8, Historic and Archeological Resources** and **Part 2, Chapter 16, Protected Species and Habitat** for guidance on these issues/resources. Also see **Section 10.2.1.6** for additional guidance.

Effective: January 14, 2019

- 2. Under the state funded project delivery process, Section 4(f) does not apply since there is no United States Department of Transportation (USDOT) action; however, coordination with the public entity of jurisdiction of the public recreation area should still occur (Part 2, Chapter 7, Section 4(f) Resources). For example, coordination with the Florida Department of Environmental Protection (FDEP) is necessary on projects affecting state owned parks or other program areas such as the Florida Forever land acquisition program.
- SEIRs are not subject to Environmental Protection Agency (EPA) review since they
 do not receive federal financial assistance (<u>Part 2, Chapter 11, Water Quality</u>
 <u>and Stormwater</u>).
- 4. Farmland and Coastal Barrier Resources are not analyzed for SEIR projects since analysis of these resources is only required for federal projects.
- 5. Planning consistency information is included in the SEIR, however; it is intended as an information tool and not required for the approval of the document. This information is used to inform planning and programming activities to assist in the timely advancement of project funds for the next phase of the project. A description of actions required for completion of the planning consistency information should be provided if not available at the time of document approval.
- 6. There is no requirement for multiple alternatives, although there may be multiple alternatives if warranted by specific project considerations. There can be just one build alternative in addition to the no-action alternative, if determined appropriate.

The public hearing process outlined in <u>Part 1, Chapter 11, Public Involvement</u> is followed when preparing a SEIR. Regardless of whether a project is state or federally funded, state law (**Section 339.155, F.S.**) requires a public hearing for the following types of projects: 1) increasing capacity through the addition of new lanes; 2) providing new access to a limited or controlled access facility (new interchanges); and 3) construction of a facility in a new location. It is FDOT's policy to promote public involvement opportunities and information exchange activities in all functional areas using various techniques adapted to local area condition and project requirements (<u>Public Involvement, Policy No. 000-525-050</u>). For a project which does not require a public hearing, an opportunity for a public hearing may still be provided.

In most cases, a public hearing will be held for a SEIR project. The SEIR should be made available to the public a minimum of 15 days prior to the public hearing. Before the public hearing, the *State Environmental Impact Report Form, Form No. 650-050-43* must be approved for public availability by the District Environmental Office Manager, Environmental Manager, or Project Development Manager. Notice of the public hearing

will be published in the local newspaper of general circulation and posted on the agency's website and the *Florida Administrative Register*.

Effective: January 14, 2019

OEM may review the SEIR at the District's request. The District Secretary or designee signs and approves the SEIR and the District circulates it to relevant resource agencies and to offices responsible for the next phase of the project.

The District Environmental Office will also complete and provide the date of the approval on the *Environmental Certification for State Funded Project, Form No. 650-050-14* form, as shown in <u>Figure 10-3</u>.

Project commitment coordination is accomplished for state funded projects prior to and during the PD&E phase consistent with <u>Part 2, Chapter 22, Commitments</u> and <u>Procedure No. 650-000-003, Project Commitment Tracking.</u> Project commitments must be documented in the same way as federally funded projects. Commitments are coordinated and agreed upon by appropriate FDOT functional area representatives.

Project files will be maintained within FDOT's SWEPT application.

10.2.1.4.1 Completing the State Environmental Impact Report Form

The State Environmental Impact Report Form, Form No. 650-050-43 is completed to produce the SEIR document. A sample form is provided as a visual in <u>Figure 10-4</u>. Results are described in the State Environmental Impact Report Form, Form No. 650-050-43 to create a document which completely and concisely describes anticipated environmental impacts, coordination and consultation with resource agencies, public involvement, engineering analysis, permit status, commitments and resulting decisions. SEIR public availability and public hearing requirements are to be followed as described in <u>Section 10.2.1.4</u>.

- 1. PROJECT DESCRIPTION AND PURPOSE AND NEED: Complete project information as indicated on the form. Briefly describe proposed improvements and purpose and need. Planning consistency information is updated. This information is intended to inform planning and programming activities in order to assist in the timely advancement of project funds and the next phase of the project. Both completed and pending planning and programming activities should be identified in the table provided and described in the text of the document. Actions to be taken to complete pending items should also be described in this section.
- 2. ENVIRONMENTAL ANALYSIS: The results of the environmental evaluation, knowledge of the project area, and input received through agencies and the public, is used to complete the form. Using information provided through scoping efforts, the issues/resources are evaluated using the guidance from chapters in *Part 2* of the *PD&E Manual*, *Topic No. 650-000-001*. This section must take into consideration and address, as appropriate, the issues/resources listed in *Section 2. A-D* of *Figure 10-4*.

The items on the form that were checked during the SWAT project kickoff meeting should be revisited after analysis to ensure they are still appropriate.

- a. If the impact is substantial, mark the column "Yes" with an "X".
- b. If the impact is not substantial, mark the column "No" with an "X". Not substantial means the issue/resource is present and considered as potentially involved with the project. The project impact may range from none to substantial. The form should include a reference to the attachment containing supporting information.

- c. If the impact is enhanced, mark the column "Enhance" with an "X". Enhance means the project has enhancements or benefits to the issue/resource. The form should include a reference to the attachment containing supporting information.
- d. If the issue/resource is not involved, mark the column "NoInv" with an "X". No involvement means the environmental issue/resource in question is not part of or in any way involved with the project. If an issue /resource is marked in the "NoInv" column, no supporting documentation is needed.
- 3. ANTICIPATED PERMITS: This section identifies permits that are anticipated for the project. Sufficient information for permitting agencies should be provided under the applicable issue/resource of **Section C**. For example, if a USACE permit is anticipated, supporting information should be included in **Section 2.C.1**. (Wetlands and Other Surface Waters), **Section 2.C.7**. (Protected Species and Habitat), and **Section 2.C.8** (Essential Fish Habitat), if applicable.
- 4. ENGINEERING ANALYSIS: This section should state that the engineering analysis is contained in the *Preliminary Engineering Report (PER)*. Engineering analysis is prepared according to <u>Part 1, Chapter 4, Project Development Process</u> and <u>Part 2, Chapter 3, Engineering Analysis</u>.
- 5. COMMITMENTS: This section discusses all commitments made on the project prior to and during the PD&E phase per <u>Part 2, Chapter 22, Commitments</u>.
- 6. FDOT SELECTED ALTERNATIVE: A brief discussion of the FDOT Selected Alternative is included in this section. This is based upon the engineering and environmental analysis. When only one build alternative is evaluated, reference consideration of build and no-build alternatives with resulting recommendation.
- 7. APPROVED FOR PUBLIC AVAILABILITY (Before public hearing when a public hearing is required): This section contains a box to check to confirm the document has gone through a quality assurance/quality control (QA/QC) review and is approved for public availability, as well as a line for the signature of the Environmental Manager or Project Development Manager and date the project was accepted for public review.

8. PUBLIC INVOLVEMENT: The appropriate box regarding the status of public involvement is marked in this section.

Effective: January 14, 2019

- APPROVAL OF FINAL DOCUMENT: The nondiscrimination standard statement and a signature block are provided for District approval of the SEIR. The SEIR is approved by the District Secretary or designee.
- 10. SUPPORTING INFORMATION: Documents referenced in the Supporting Information column of the form are included as attachments. Attachments may include coordination letters, memos, maps and summaries of the environmental analysis. The standard statements required for *NEPA* projects, provided in other chapters, may be used or modified as appropriate. Keep in mind, for state funded projects, regulatory and resource agencies and issues under their jurisdiction are the same as for federal projects, and using standard statements may save time. Environmental analysis material should be summarized and attached to the form in the order listed. Larger documents, such as technical reports, should be referenced and uploaded to the project file. The project file should contain the analytical documentation to support the project decisions. See *Part 1, Chapter 15, Project File and Records Management* for more guidance.

10.2.1.5 Re-evaluation

Re-evaluations should be conducted when a major design change occurs and prior to construction advertisement. Re-evaluations should also be conducted when there are changes in impacts that would require additional consultation with an agency or coordination with the public. Re-evaluation is used to update status of commitments, coordination, permits, and other relevant information. Re-evaluation of a SEIR is prepared by using the *State Environmental Impact Report Re-evaluation Form, Form No. 650-050-44*. This form may be prepared in SWEPT. If prepared in SWEPT, see instructions for preparing a *Re-evaluation Form, Form No. 650-050-29* in *Part 1, Chapter 13, Re-evaluations*. Approval will be granted by the District Environmental Manager or designee electronically.

If not prepared in SWEPT, final approval is given by the District Secretary (or designee). A sample form is provided as a visual in <u>Figure 10-5</u> and instructions are provided in <u>Section 10.2.1.5.1</u>.

The approved Re-evaluation is maintained in the project file and distributed to Design, ROW, and Construction Offices, or others as appropriate.

10.2.1.5.1 State Environmental Impact Report Re-evaluation Form

The State Environmental Impact Report Re-evaluation Form, Form No. 650-050-44 (Figure 10-5) includes the following sections:

Section 1 - GENERAL PROJECT INFORMATION

This section contains information about the originally approved SEIR and the segment(s) being advanced. Information provided includes:

Effective: January 14, 2019

- The change in project phase(s) for which the project segment(s) is (are) being re-evaluated (i.e., Preliminary Engineering, ROW, and Construction Advertisement)
- 2. SEIR date of approval.
- 3. Project number(s): Financial Management and ETDM number(s) of the original approved document
- 4. Project name, location, and limits covered under the originally approved SEIR
- 5. Segment of highway being advanced: Financial Management number(s), location, and limits and identify as state-funded
- 6. Prior Re-evaluations: A list of Re-evaluations previously prepared for the project, the type, and the date they were approved by the District.
- 7. Planning consistency information is updated. This information is intended to inform planning and programming activities in order to assist in the timely advancement of project funds and the next phase of the project. Both completed and pending planning and programming activities should be identified in the table provided and described in the text of the document. Actions to be taken to complete pending items should also be described in this section.
- 8. Name and title of the FDOT District preparer.

Section 2 – EVALUATION OF CHANGES IN IMPACTS

This section is used to document the evaluation of changes in impacts to affected issues/resources. This should also include an evaluation of impacts to new issues/resources, which may have been identified.

If a change has occurred for a given issue/resource, then the analyst marks an "X" in the YES box. An explanation is then referenced in the Supporting Information column and provided as an attachment to discuss the nature of the change or updated information. This column should also include the title of the attachment and the page number (e.g., Attachment A, Page 10). If any new issues/resources are identified, they should be added to the form and addressed accordingly. If no change has occurred, the analyst marks an "X" in the NO box.

Section 3 - EVALUATION OF MAJOR DESIGN CHANGES AND REVISED DESIGN CRITERIA

Effective: January 14, 2019

This section includes design changes that have occurred since approval of the original SEIR or most recent Re-evaluation. The extent of the design change(s) and modification of impacts on the project area must be documented.

Examples of design changes include, but are not limited to:

- 1. Changes in typical section
- 2. Shifts in roadway alignment
- 3. Changes in ROW needs
- 4. Changes due to revised design control or criteria
- 5. New Design Variations or Design Exceptions
- 6. Changing a bridge to a box culvert
- 7. Changes in drainage design and/or requirements

If no major design changes have occurred, then it should be stated.

Section 4 - COMMITMENT STATUS

Section 4 includes a list of commitments and mitigation measures established in the approved SEIR along with their current status (completed, modified, added, or no longer applicable). Any changes in or to commitments require an explanation. New environmental commitments can arise from a variety of sources, such as subsequent agency negotiations or from public involvement. These commitments must be documented, i.e., listed, updated, and discussed. The Districts must review, verify, and update the *Project Commitment Record (PCR)*, *Form No. 650-000-001* and attach the updated *PCR* to the Re-evaluation. Commitments must be tracked throughout the project, and satisfied at the appropriate phase of the project per *Procedure No. 650-000-003*, *Project Commitment Tracking* and *Part 2*, *Chapter 22*, *Commitments*. It is important that commitments made by FDOT are documented.

Section 5 - STATUS OF PERMITS

This section identifies permits required for the project, provides a summary of their status, and documents any modifications since the SEIR approval or last Re-evaluation. The status of the permit(s) should be commensurate with the phase of the project and the type of Re-evaluation. For example, if the permit has been applied for, state the name of the permit, agency, date of application and number; if the permit has been issued, state the name of the permit, agency, date of issuance, and permit number. The preparer of the Re-evaluation coordinates with the District Permit Coordinator to ensure complete

documentation and timely permit issuance. If the permit has not been issued, construction activities cannot begin.

Effective: January 14, 2019

Section 6 - CONCLUSION

This section contains a statement about the Re-evaluation of the project, the validity of the findings in the SEIR, new findings (if necessary), and a recommendation for project advancement.

If no changes affecting the original environmental determination have occurred, mark the box that states the following with an X:

☐ The above SEIR has been re-evaluated. It has been determined that there have been no changes to the project that affect the original SEIR. Therefore, the SEIR determination remains valid. It is recommended that the project identified herein be advanced to the next phase.

Section 7 – DISTRICT APPROVAL RECOMMENDATION

The District Environmental Manager or Project Development Manager, or designee, will sign the signature line and upload any consultation documentation.

Section 8 - DISTRICT SECRETARY APPROVAL (If not prepared in SWEPT)

The District submits the Re-evaluation to the District Secretary. The District Secretary, or designee, approves the Re-evaluation by signing the **State Environmental Impact Report Re-evaluation Form, Form No. 650-050-44**.

Section 9 - ATTACHMENTS

Other supporting information such as summaries of reports and documentation of coordination may be attached.

10.2.1.6 State Funded Projects with Federal Actions

Federal permits, such as those from USCG or USACE, may be required for state funded projects and may require a **NEPA** document be prepared for one of those agencies. In such cases, consultation with the appropriate federal agency(ies) should be performed early. OEM can assist with this consultation.

Projects that are state funded, may still have to follow the federal **NEPA** process if a federal permit is required. Federal permits/actions may be required by the USACE, USCG, or the USFWS. The permitting agency may become the Lead Federal Agency. They may adopt or modify the FDOT Environmental Document to use as their **NEPA** document or may request that FDOT prepare their **NEPA** document, depending on the results of coordination.

If a federal permit/action is required, **Section 106** of the **NHPA** is followed to address historic or archaeological resources (see <u>Part 2, Chapter 8, Archaeological and Historical Resources</u>) and **Section 7** of the **ESA** is followed for federally listed species involvement (see <u>Part 2, Chapter 16, Protected Species and Habitat</u>).

Effective: January 14, 2019

10.2.2 Local or Privately Funded Projects

Section 334.30(3), F.S., provides "[e]ach private transportation facility constructed pursuant to this section shall comply with all requirements of federal, state, and local laws; state, regional and local comprehensive plans; department rules, policies, procedures and standards for transportation facilities; and any other conditions which the department determines to be in the public's best interest." Unsolicited public-private transportation projects must also comply with **Chapter 14-107, Florida Administrative Code (F.A.C.)**.

Construction of permanent features in FDOT ROW, performed and funded by others, and without FHWA funds, requires execution of an *FDOT Construction Agreement*, *Form* No. 850-040-89. The local or private entity must apply for a FDOT Construction Agreement, Form No. 850-040-89 through FDOT's District Maintenance Office. The Construction Agreement application package should include evidence of acquisition of all applicable federal and state environmental permits. For local agency or private entity projects, the role of the District's Environmental Office is to provide support in an advisory capacity as necessary to assist in advancing the project. Completion of environmental analysis and documentation, by the applicant, prior to environmental permit application, may follow the same process and format as a NMSA or SEIR; however, the local agency or private entity should recognize that these document types are reserved for FDOT funded projects. Instead, the supporting environmental documentation for local and privately funded projects constructed on FDOT ROW, necessary to acquire environmental permits and subsequently an FDOT Construction Agreement, Form No. 850-040-89, may be referred to as a PEIR. The PEIR project analysis includes, both environmental and engineering analyses as described the PD&E Manual, Topic No. 650-000-001, as applicable. Although the PEIR is not an FDOT document, it is prepared following the same procedures and requirements as the SEIR, Section 10.2.1.4.1. Figure 10-6 provides a PEIR outline.

In cases where a privately or locally funded project is developed under *Chapter 14-107*, *F.A.C.* and, where jurisdiction will be transferred to FDOT at any time during project development, the District should work with the local agency or private entity to determine whether a PEIR or SEIR is required. If the project is to be transferred to the FDOT, a SEIR is likely the appropriate document. In such cases, the FDOT may coordinate, review and approve a document prepared by a local or private entity as a SEIR. The District should coordinate with the local agency or private entity to determine the level of analysis to satisfy documentation requirements. Prior to commencement of the study, the project sponsor should consult with the District to consider the following:

- 1. How the PEIR (or SEIR) will be processed
- 2. How it will be coordinated with FDOT

- 3. Project schedule
- 4. How public involvement and public hearing activities will be conducted
- 5. How the project Re-evaluation will be coordinated with FDOT (see <u>Section</u> <u>10.2.1.5</u>)

Effective: January 14, 2019

These decisions should be documented in the project file.

A local agency may advance a project through any one of several state funding programs described in *Chapter 339, F.S.*, and FDOT's Work Program Instructions; examples include: County Incentive Grant Program (CIGP), Small County Outreach Program (SCOP), Small County Outreach for Municipalities and Communities (SCOE Municipalities), Transportation Regional Incentive Program (TRIP), and Small County Road Assistance Program (SCRAP). For these projects, if state funds only are being used, the local agency may prepare a PEIR to support its acquisition of appropriate environmental permits and satisfy other agreements with the FDOT. The local agency should follow the procedures outlined in this chapter and *Figure 10-6* to prepare a PEIR.

There may be instances when a local agency seeks to advance a project with FHWA funds in addition to state program funds and/or local funds. In such cases a federal Environmental Document would generally be prepared by the local agency with FDOT support as deemed appropriate through early project coordination (per <u>FDOT Local Agency Program Manual, Topic No. 525-010-300</u>).

A thorough understanding of funding sources, system designation, proposed work activity and existing or proposed agreements, such as a Joint Participation Agreement (JPA) or Memorandum of Agreement (MOA), assists in determining if the project should advance as a PEIR, a SEIR or a federal Environmental Document. A private or local entity may not provide FDOT Environmental Certification to advance a project in the FDOT Work Program. At the option of the local agency or private entity, a PEIR project can be screened in the EST, if it satisfies qualifying project type (Part 1, Chapter 2, Class of Action Determination for Highway Projects) and the conditions of the ETDM Screening Matrix for Qualifying Projects in Chapter 2, of the ETDM Manual, Topic No. 650-000-002. The requesting entity should contact the District Environmental Office if they anticipate screening it in the EST.

10.3 REFERENCES

Chapter 267, Florida Statutes (F.S.), Historical Resources. http://www.leg.state.fl.us/Statutes/

FDOT, Efficient Transportation Decision Making (ETDM) Manual, Topic No. 650-000-002. http://www.fdot.gov/environment/pubs/etdm/etdmmanual.shtm

FDOT, Local Agency Program Manual, Topic No. 525-010-300 http://www.fdot.gov/programmanagement/LAP/LAP_TOC.shtm FDOT, Project Commitment Tracking, Procedure No. 650-000-003.

http://fdotwp1.dot.state.fl.us/ProceduresInformationManagementSystemInternet/
FormsAndProcedures/ViewDocument?topicNum=650-000-003

Effective: January 14, 2019

- FDOT, 2015. Tentative Work Program- FY25/16-19-20, Chapter 24, Work Program Instructions
- Memorandum of Understanding Between FHWA and FDOT Concerning the State of Florida's Participation in the Surface Transportation Project Delivery Program Pursuant to 23 U.S.C. 327, December 14, 2016.

 http://www.fdot.gov/environment/pubs/Executed-FDOT-NEPA-Assignment-MOU-2016-1214.pdf
- Rule 14-107, F.A.C. Public-Private Transportation Facilities
- Section 334.30, F.S., Public-private Transportation Facilities. http://www.leg.state.fl.us/Statutes/
- Section 338.223, F.S., Proposed Turnpike Projects. http://www.leg.state.fl.us/Statutes/
- Section 339.125, F.S., Covenants to complete on revenue-producing projects. http://www.leg.state.fl.us/Statutes/
- Section 339.155(5), F.S., Procedures for Public Participation in Planning. http://www.leg.state.fl.us/Statutes/
- Section 339.61, F.S., Florida Strategic Intermodal System (SIS); legislative findings, declaration, and intent. http://www.leg.state.fl.us/Statutes/

10.4 FORMS

FDOT Construction Agreement, Form No. 850-040-89

Non-Major State Action Checklist, Form No. 650-050-30*

Project Commitment Record, Form No. 650-000-001**

Re-evaluation Form, Form No. 650-050-29*

State Environmental Impact Report Form, Form No. 650-050-43

State Environmental Impact Report Re-evaluation Form, Form No. 650-050-44

Status of Environmental Certification for State Funded Project, Form No. 650-050-14*

*To be completed in SWEPT

**To be completed in Project Suite Enterprise Edition

10.5 HISTORY

1/10/2001, 5/26/2011, 8/4/2016, 6/14/2017: NEPA Assignment

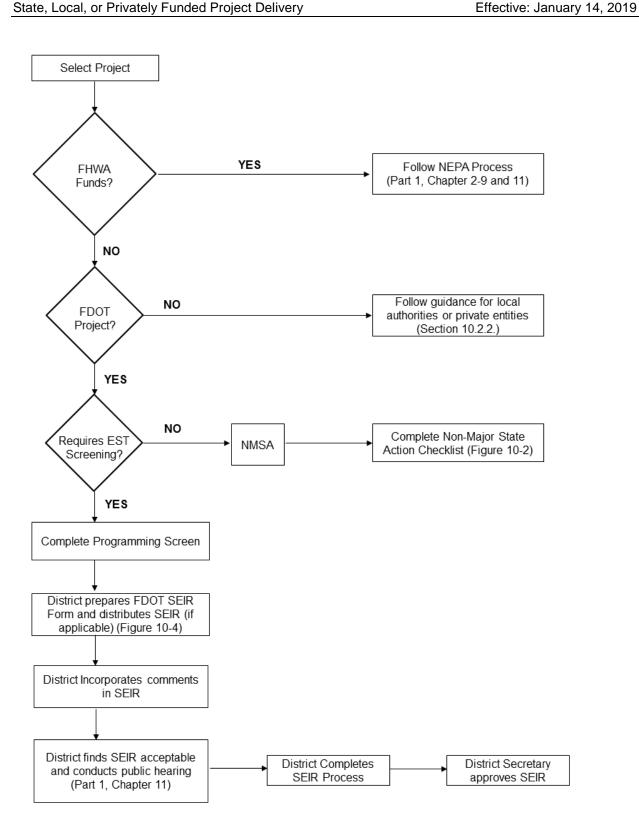


Figure 10-1 FDOT State, Local, or Privately Funded Project Delivery Process

NON-MAJOR STATE ACTION CHECKLIST

1.	G	ENE	RAL	INFORMATION:
		Pro	oject I	Name:
		Pro	oject I	Limits:
		Со	unty:	
		Fir	nancia	al Management Number:
2.	PF	ROJ	ECT I	DESCRIPTION:
3.	E١	VAL	UATI	ON:
ΥE	S	NO		
	-		_ls th	is a transportation project qualifying for ETDM EST screening? (See Par 1, Chapter 2, Class of Action Determination For Highway Projects, of the PD&E Manual)
	_		_Will	the project cause adverse impacts to local traffic patterns, property access, community cohesiveness, or planned community growth or land use patterns?
	_		_Will	the project cause adverse impacts to air, noise, or water?
	_		_Will	the project cause adverse impacts to wetlands requiring a federal permit?
			 _Will	the project cause adverse impacts to navigation requiring a federa permit?
	-		Will	the project cause impacts to floodplains in accordance with Part 2 Chapter 13 of the PD&E Manual?
	-		_Will	the project affect federally endangered or threatened species or their critical habitat?
	_			he project require more than minor amounts of right of way and result in residential or non-residential displacements?

Figure 10-2 Non-Major State Action Checklist

Project Development and Environment Manual State, Local, or Privately Funded Project Delivery Effective: January 14, 2019 YES NO Are properties protected under Chapter 267, F.S., adversely affected as determined in consultation with the Florida Division of Historical Resources? Does the action have known contamination sites which would have more than a minimal impact to design, right of way, or construction activities once assessed as described in Part 2, Chapter 20, Contamination of the PD&E Manual, and can't be avoided or remediated? Will the project have substantial controversy on environmental grounds? Is a public hearing needed in accordance with Part 1, Chapter 11 of the PD&E Manual and Section 339.155(5)(b), F.S.? IF ALL ANSWERS ARE NO. THE PROJECT IS A NON-MAJOR STATE ACTION (SIGN **BELOW)** IF ANY ITEM IS MARKED YES, EVALUATE WHETHER A STATE ENVIRONMENTAL IMPACT REPORT (SEIR) WILL BE NECESSARY. This Checklist is the Environmental Document for a Non-Major State Action. Supporting documents are included in the project file. The project is not defined in Section 339.155(5)(b) of the Florida Statutes as a major transportation improvement (increasing the capacity of a facility through the addition of new lanes or providing new access to a limited or controlled access facility or construction of a facility in a new location) and based upon this project evaluation, it has been determined that the project is a Non-Major State Action. District Environmental Manager or designee:

Figure 10-2 Non-Major State Action Checklist (Page 2 of 2)

Topic No. 650-000-001

Date: / /____

ENVIRONMENTAL CERTIFICATION FOR STATE FUNDED PROJECT

FINANCIAL MANAGEMENT NUMBER:
ETDM NUMBER (If applicable):
PROJECT DESCRIPTION:
☐ This project is a Non-Major State Action. It was verified on and the action remains valid.
☐ This project is a State Environmental Impact Report (SEIR). The SEIR was approved on
A re-evaluation in accordance with the FDOT Project Development and Environment Manual Part 1, Chapter 10 was approved on
SIGNATURE:
DATE:
District Environmental Manager or designee

Figure 10-3 Environmental Certification for State Funded Project Form

STATE ENVIRONMENTAL IMPACT REPORT FORM

Effective: January 14, 2019

1. PROJECT DESCRIPTION AND PURPOSE AND NEED:

a. Project Information:
Project Name:
Project Limits:
County:
ETDM Number (If applicable):
Financial Management Number:
Project Manager:

- b. Proposed Improvements
- c. Purpose and Need:
- d. Project Planning Consistency: disregard providing historical details, instead focus on future phases of segments being advanced. If more than one segment is being advanced additional tables should be added.

Currently Adopted CFP-LRTP	COMMENTS									
Y/N	(If N, then provid	(If N, then provide detail on how implementation and fiscal constraint will be achieved)								
PHASE	Currently Approved TIP	Currently Approved STIP	TIP/STIP	TIP/STIP FY	COMMENTS					
PE (Final Design)	Y/N	Y/N	\$		(If phase completed, note as such otherwise provide comments describing status and activities needed to achieve consistency)					
R/W	Y/N	Y/N	\$		(If phase completed, note as such otherwise provide comments describing status and activities needed to achieve consistency)					
Construction	Y/N	Y/N	\$		(provide comments as appropriate describing status and activities needed to achieve consistency)					

^{*}Include pages from current TIP/STIP/LRTP

Figure 10-4 State Environmental Impact Report Form

2. ENVIRONMENTAL ANALYSIS

	Issues/Resources	*Su Yes	ıbstan No	tial Impa Enhand	acts? ce Nolnv	**Supporting Information
A.	 SOCIAL and ECONOM Social Economic Land Use Changes Mobility Aesthetic Effects Relocation Potential 	[] [] [] [] []	[] [] [] []	[] [] [] []	[] [] [] []	
B.	 CULTURAL Historic Sites/Districts Archaeological Sites Recreational Areas 	[] [] []	[] []	[] [] []	[] [] []	
	NATURAL 1. Wetlands and Other Surface Waters 2. Aquatic Preserves and Outstanding FL Waters 3. Water Quality and Stormwater 4. Wild and Scenic Rivers 5. Floodplains 6. Coastal Barrier Resourd 7. Protected Species and Habitat 8. Essential Fish Habitat	[] [] [] es[]	[] [] [X] [X]	[] [] [] [] []		(unless federal funds sought in the future)
D.	 PHYSICAL Highway Traffic Noise Air Quality Contamination Utilities and Railroads Construction Bicycles and Pedestrian Navigation 	[] [] [] s []	[] [] [] [] []	[] [] [] []	[] [] [] [] []	

Figure 10-4 State Environmental Impact Report Form (Page 2 of 3)

^{*} Substantial Impacts?: Yes = Substantial Impact; No = No Substantial Impact; Enhance = Enhancement; NoInv = Issue absent, no involvement.

^{**}Supporting information is documented in the referenced attachment(s).

Pro	ject	No. 650-000-001 Development and Environment Local, or Privately Funded Projec			Effective: Janua	ry 14, 2019
3.	A۱	NTICIPATED PERMITS				
		Individual Dredge and Fill Perm Nationwide Permit- USACE Bridge Permit- USCG Environmental Resource Permi	t	_(FDEP or WMD)		
		r guidance on ensuring sufficie 2.1.4.1 of Part 1, Chapter 10 of t			es is included s	ee Section
4.	ΕN	IGINEERING ANALYSIS				
5.	CC	OMMITMENTS				
6.	FD	OOT SELECTED ALTERNA	ATIVE			
7.		APPROVED FOR PUB public hearing is require	LIC AVAILA d)	BILITY (Before p	ublic hearing	when a
		nvironmental or Project De anager or Administrator	evelopment		ate	
8.	PU	BLIC INVOLVEMENT:				
		1. □ A public hearing is not req	uired.			
		2. □ A public hearing will be he comments can be submitted to District Contact Information: Dis	FDOT until (inse strict Contact Na District Contac	ert date) me t Title ment of Transportation p code		and
		3. \square A public hearing was held	,	•		
		4. ☐ An opportunity for a public	hearing was aff	orded and was docum	nented (insert date	∍).
9.	AF	PPROVAL OF FINAL DOC	UMENT			
		is project has been developed ability, or family status.	without regard	to race, color, nation	al origin, age, se	x, religion,
The	e fin	al SEIR reflects consideration of	the PD&E Study	and the public hearing	ıg.	

District Secretary or Designee

10. SUPPORTING INFORMATION

Figure 10-4 State Environmental Impact Report Form (Page 3 of 3)

State Environmental Impact Report Re-evaluation Form

GENERAL INFORMATION (originally approved SEIR)										
a. Project Phase:										
k	o. SEIR Date of	Approval:								
c. Project Numbers:										
Financial Management ETDM										
(d. Project Name	, Location and L	imits (from origina	al SEIR):						
e. Segments of Highway Being Advanced:										
	f. Prior Re-evaluations: g. Project Segment Planning Consistency. If more than one segment is being advanced additional tables should be added. Table does not need to include past/completed phases.									
A	urrently dopted FP-LRTP	COMMENTS								
	Y/N	(If N, then provide de	tail on how implementatio	n and fiscal con	straint will be ac	chieved)				
		Occurs of the	O							
PHASE Currently Approved Approved STIP STIP COMME										
Identify phase(s) being authorized (e.g., PE, ROW, and/or Construction) (If phase connote as otherwise comments of status and a needed to consiste										
ŀ	*Include pages from current TIP/STIP/LRTP h. Name and title of FDOT Preparer:									

Figure 10-5 State Environmental Impact Report Re-evaluation Form

2. EVALUATION OF CHANGES IN IMPACTS

	•	YES/	NO	SUPPORTIN	G INFORMATION
A.	SOCIAL & ECONOMIC				
2. 3. 4. 5.	Social Economic Land Use Changes Mobility Aesthetic Effects Relocation Potential	[] [] [] [] []	[] [] [] []		
B.	CULTURAL				
	Historic Sites/Districts Archaeological Sites Recreational Areas	[] [] []	[] [] []		
C.	NATURAL				
1. 2. 3. 4. 5. 6. 7.	Wetlands and Other Surface Waters Aquatic Preserves and Outstanding FL Waters Water Quality and Stormwater Wild and Scenic Rivers Floodplains Coastal Barrier Resources Protected Species and Habitat Essential Fish Habitat	[] [] []	[] [] [] [] [X] [] []	(unless fed	leral funds sought in the future)
D.	PHYSICAL				
3. 4. 5. 6.	Highway Traffic Noise Air Quality Contamination Utilities and Railroads Construction Bicycles and Pedestrians Navigation	[] [] [] [] []	[] [] [] [] []		

Figure 10-5 State Environmental Impact Report Re-evaluation Form (Page 2 of 3)

Effective: January 14, 2019 3. EVALUATION OF MAJOR DESIGN CHANGES AND REVISED DESIGN **CRITERIA** (e.g., Typical Section Changes, Alignment Shifts, Right of Way Changes, Bridge to Box Culvert, Drainage Requirements, Revised Design Standards) 4. COMMITMENT STATUS 5. STATUS OF PERMITS 6. CONCLUSION

[] The above SEIR has been re-evaluated. It has been determined that there have been no changes to the project that affect the original SEIR. Therefore,

If no changes affecting the original SEIR have occurred check the following:

the SEIR determination remains valid. It is recommended that the project identified herein be advanced to the next phase. 7. DISTRICT APPROVAL RECOMMENDATION

Print Name	
	/ /
District Environmental Engineer/Manager or designee	Date
DISTRICT SECRETARY APPROVAL	
Print Name	
	/ /
District Secretary or designee	Date

9. ATTACHMENTS

8.

Figure 10-5 State Environmental Impact Report Re-evaluation Form (Page 3 of 3)

a. Project Information:

PROJECT ENVIRONMENTAL IMPACT REPORT

Effective: January 14, 2019

1. PROJECT DESCRIPTION AND PURPOSE AND NEED:

	Project Name:									
	Project Limits:									
	County:									
	ETDM Number (If applicable):									
	Financial Management Number:Project Manager:									
b. F	Proposed	Improvements:								
c. F	Purpose a	nd Need:								
2. ENV	IRONME	NTAL ANALYS	IS							
	*Issues/Re	esources	*Su Yes			cts? e Nolnv	**Supporting Information			
A.	 Social Econo Land Mobili Aesth 	omic	[] [] [] [] []	[] [] [] []	[] [] [] []	[] [] [] []				
B.	2. Archa	RAL ic Sites/Districts eological Sites ational Areas	[] [] []	[] [] []	[] [] []	[] []				
C.	Surfac	nds and Other e Waters	[]	[]	[]	[]				
	Outsta	ic Preserves and anding FL Waters Quality and	[]	[]	[]	[]	,			
	Storm	water ind Scenic Rivers	[] [] []	[] [] []	[] [] []	[] [] []				

Figure 10-6 Project Environmental Impact Report

	*Issues/Resources		Substantial Impacts? Yes No Enhance NoInv			**Supporting Information	
	6. 7.	Coastal Barrier Resource Protected Species and	es[]	[X]	[]	[]	(unless federal funds sought in the future)
	8.	Habitat Essential Fish Habitat	[]	[]	[]	[]	
	1. 2. 3. 4. 5. 6. 7.	Highway Traffic Noise Air Quality Contamination Utilities and Railroads Construction Bicycles and Pedestriar Navigation tantial Impacts?: Yes =	[] = Subst				No Substantial Impact; Enhance =
3.	ANTIC Indiv	IPATED PERMITS ridual Dredge and Fill Peronwide Permit- USACE ge Permit- USCG ronmental Resource Peronwer on ensuring sufficit of Part 1, Chapter 10 co	rmit- US mit	SACE	(<i>Fi</i> on for	DEP or W	
4.	ENGIN	EERING ANALYSIS	;				
5.	СОММ	ITMENTS					
6.	SELEC	TED ALTERNATIVE	:				
7.	□ A public	PPROVED FOR PU	JBLIC)	AVAI	LABIL	ITY (Be	efore public hearing when a
		// Date					

Figure 10-6 Project Environmental Impact Report (Page 2 of 3)

Topic No. 650-000-001
Project Development and Environment Manual
State, Local, or Privately Funded Project Delivery

8.	PUBI	LIC	IN	VOI	_VI	EME	EN٦	Γ:

- 1. □ A public hearing is not required.
- 2.

 A public hearing will be held (insert date). This draft document is publicly available and comments can be submitted to (insert entity) until (insert date)

Effective: January 14, 2019

Contact Information: Contact Name

Contact Title Entity

Street Address City, Florida, zip code Phone: (xxx) xxx-xxxx Email Address

- 3. \square A public hearing was held on (insert date) and the transcript is available.
- 4. □ An opportunity for a public hearing was afforded and was documented (insert date).

9. APPROVAL OF FINAL DOCUMENT

This project has been developed without regard to race, color, national origin, age, sex, religion, disability, or family status.

The final PEIR reflects consideration of the PD&E Study and the Public Hearing.

	1 1		
Signing Authority	Date		

Figure 10-6 Project Environmental Impact Report (Page 3 of 3)