# CONSTRUCTION PROJECT ADMINISTRATION MANUAL

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Florida Department of Transportation
State Construction Office

#### INTRODUCTION

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#### CONSTRUCTION PROJECT ADMINISTRATION MANUAL

#### I.1 PURPOSE

The **Construction Project Administration Manual (CPAM)** contains instructions for administering Department of Transportation Construction contracts and describes requirements and procedures for Final Estimate preparation associated with those contracts. This **Manual** provides instructions to Department representatives for administering items mandated in Florida Statutes, rules and/or contract specifications and for the successful completion of construction contracts including instructions to assist those charged with the responsibility of documenting final quantities and preparing final estimates. This **Manual** ensures consistency in carrying out Department of Transportation policies and helps ensure that all construction contracts are successfully administered on a fair and equal basis.

#### I.2 AUTHORITY

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

#### I.3 REFERENCES

Sections 119.07, and 119.011, F.S.

Authority for the *Manual* will be cited on a chapter-by-chapter basis.

#### I.4 SCOPE

This *Manual* is intended to be used by Department and Consultant Construction Inspectors, Project Engineers, Resident Engineers, and other Department and Consultant personnel involved in the administration of construction contracts. These instructions for the Final Estimates process are not to supersede or circumvent project specific documents such as: specifications, special provisions, plans, and/or plan notes or *Florida Statutes*. As the Department's evolution continues, these procedures will require updates and revisions.

#### I.5 Definitions

The following terms and their definitions are applicable to the Chapters and Sections of this *Manual* as appropriate:

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**Acquisition Period or Procurement Time:** A number of calendar days allowed prior to the first day that time is charged to a contract. This period is to allow time for acquisition of some materials on specialized contracts.

**Allowed Contract Time**: The number of days set forth in the contract plus any time extension granted by the Department under the contract specifications.

Assessment Category: One of the major categories of construction work within the overall project such as, roadway base construction, drainage construction or signal installation. Each category of construction or "Assessment Category" has a corresponding list of Inspection Requirements referred to as a *Statewide Inspection Quality Control Guidelist* and a corresponding list of Critical Requirements called a *Statewide Quality Assessment (QA) Critical Requirements List*. The latter is used in evaluating how well the Quality Assessment Critical Requirements are performed, by the CEI staff. Assessment categories are identified along with a district and central office contact for each category as shown on the *Staff Responsibilities for Quality Assessment/Quality Control (QA/QC) Categories Table*, published on the Florida Department of Transportation's State Construction Office (SCO) Internet website.

**Baseline Schedule:** The required schedule of work activities that is initiated by the Contractor. This schedule defines the Contractor's plan to complete the construction project within the allotted time consistent with the contract documents.

Basis for Estimate for a Contract Change Issue: This is a statement which is a required part of the *Engineer's Estimate*. This statement details the methods used to determine the costs and time impacts for those issues shown in the *Engineer's Estimate* (refer to *Guidance Document 7-3-A*).

**Best Practices:** An activity, step, or task that when completed, produces extraordinary and unique results; a demonstration of excellence.

**Compliance**: A satisfactory performance of critical requirements as determined by a Process Review.

**Compressed Time or Time Priority:** Compressed time is achieved by increasing the normal production rates. The contractor will have to make corresponding increases in the hours worked as well as crew size and equipment to complete the project within the shortened time. Compressed time is used when projects must be completed by a certain

date or there are special considerations relating to traffic congestion or high public visibility.

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**Construction Engineering and Inspection (CEI):** In this *Manual* it refers to the Consultant personnel performing CEI services or the Florida Department of Transportation (Department) personnel group performing CEI services.

Construction Contract Claim (Claim): A written demand submitted to the Florida Department of Transportation (Department) by the Contractor, in compliance with **Specification 5-12**, seeking additional monetary compensation, time, or other adjustments to the contract, the entitlement or impact of which is disputed by the Department. Refer to the flow chart of the claims process published on the State Construction Office website section for flowcharts.

**Construction Project Manager:** The Florida Department of Transportation (Department) employee in responsible charge of the construction project and responsible for administering and managing the CEI Consultant contract.

**Consultant Project Manager**: The Department's employee responsible for administering and managing the CEI Consultant contract.

**Consultant CEI:** A consulting engineering firm pre-qualified by the Department to perform Construction Engineering and Inspection (CEI) and under contract to perform such services on a project or series of projects.

**Consultant Inspector:** The Consultant's technical field personnel assigned to a particular aspect of the inspection process.

**Consultant Principal-in-Charge:** That person designated by the consulting firm under contract who, as a corporate officer or principal in that firm, serves as the person in responsible charge of the management of the contract on the firm's behalf.

**Consultant Project Administrator:** The Consultant's administrator in charge of more than one aspect of the construction or administration of the project CEI.

**Consultant Senior Project Engineer:** The Consultant's leading engineer assigned to a construction project. In some cases the Senior Project Engineer may oversee more than one construction project.

**Consultant Quality Control Plan**: A monitoring plan that provides the means by which measures/data will be derived. This plan is developed and used by the District Final Estimates Office (DFEO)/Consultant Construction Engineering Inspection (CCEI) to determine the degree of performance to specified requirements.

**Contract Documents:** All the documents that constitute the contract between the Department and the Contractor for construction of a project and which are listed in **Section 3.2.3.** of this **Manual**.

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**Contract Duration:** The number of calendar days allowed for the completion of a contract, excluding additional time granted for inclement weather or for holidays or special events.

Contract Funds Management System: A web based application which communicates with the Florida Department of Transportation mainframe computer via a web browser. Users may access the application Monday-Saturday, 6:00 am to 9:00 pm and manage the encumbrance of funds for a contract and/or purchase order. The system checks for available budget as well as financial project cost estimate and authorizations in the Department's Financial Management System. Once the encumbrance request has passed all system edits, it will be included in the daily batch processing through the Florida Accounting Information Resource (FLAIR) system.

**Contract Information & Monitoring (CIM):** The Department's project database used to monitor and track the performance dates of a VAF during the warranty period.

**Contract Time Extension:** Contract time extensions are defined in **Section 8-7.3** of the **Standard Specifications**. **Section 7.2** of this **Manual** provides detailed instructions for granting contract time extensions.

**Contractor Delinquency Report**: A monthly computerized listing of projects and pertinent project data for all projects which are delinquent as of the last monthly estimate of completed work.

**Contractor Suspension Report**: A computerized listing of Contractors whose Certificates of Qualification to bid on Department projects are currently suspended or have previously been suspended, and the number of projects/times such Contractors have had their certificate suspended either due to the delinquent condition of a project or for other reasons which constitute good cause as per **Section 337.16**, **Florida Statutes**.

**Contractor Quality Control (CQC):** A requirement of the contract documents that makes the Contractor responsible for gathering material samples; for acceptance testing of those samples; for performing quality control inspection of the work; and for generating and maintaining all mandatory records associated with these responsibilities.

Contractor Quality Control Plan: A written plan developed by the Contractor and approved by the Department that details the policies, methods and procedures that the

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Contractor intends to use to ensure that the level of quality required by the contract documents is achieved.

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**Contractual Lapse:** The perceived or verified inability of the Consultant CEI to perform one or more aspects of its contractual obligations in any aspect or phase of the Contract.

**Controlling Work Items:** Refer to **Section 1** of the **Standard Specifications**. In a Critical Path Method Schedule, these work items or activities are on the critical path. A delay to a critical work item will cause an increase in the project duration.

**Cost Savings Initiative Proposal (CSIP):** A type of RFM submitted by the Contractor that if approved, will initiate a change to the contract documents resulting in a reduction of project costs that are shared by the Department and the Contractor.

**Critical Path Method (CPM) Schedule:** A special provision for critical path scheduling is used for more complex projects. With large projects, compressed time, or incentive/disincentive projects the Department is looking for assurance that the contractor will manage the project in a manner that will assure timely completion. Management at this level of complexity is very difficult without a tool like **CPM**. The **CPM** schedule will also provide additional documentation needed for negotiating contract changes and claims.

Critical Requirement: Activities/steps/tasks that are measurable and verifiable in a construction contract. Their intent is to outline vital requirements and identify problems that could potentially compromise the desired outcome. An essential construction inspection and/or administrative requirement that must be performed properly in order to ensure that a quality CEI process is achieved or that a customer satisfaction concern is addressed. Also, a non-critical requirement becomes critical because it is performed improperly on a frequent and widespread basis and is therefore a persistent problem. When Critical Requirement CEI activities are not done, they could compromise the satisfaction of the customer, the quality of the product, use or the safety of the public. These Critical Requirements also serve as indicators of the quality of those items not being checked.

**Daily Diary:** Term used in SiteManager to refer to a collection of all **Daily Work Reports** and presents information on contract activity for a given day. The diary should contain information on significant events, conditions or circumstances which immediately affect or have future impact on the project or contract.

**Daily Work Report (DWR):** This is the term used in SiteManager to refer to the **Daily Report of Construction Form No. 700-010-13** that was used by Florida Department of Transportation before the implementation of SiteManager. Data is collected on every phase of work performed by a Contractor, subcontractor, subcontractor or

utility company. Recorded information must be clear, detailed, accurate, complete and objective.

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**Delinquent Contract**: The allowed contract time for performing the work has expired and the Contractor has not completed the contract work.

**Delinquent Contractor**: A Contractor with whom the Department has a contractual agreement for completion of the work on a delinquent contract.

Demonstration Pile: This is the pile which the Contractor is asked to construct to demonstrate the dependability of the equipment, techniques and source material prior to the start of production pile to the satisfaction of the Engineer (Section 455-39.1).

Department Prestressed Concrete Specialist (DPCS): The Department's local prestressed concrete quality assurance inspector or verification inspector who may be either a Department employee of the District or an employee of a Consultant CEI firm retained by the Department. In the context of this *Manual*, the DPCS is the Department's representative in charge at the prestressed concrete plant at which the component is being produced.

Dispute: A disagreement between the Department and the Contractor where the Contractor has submitted, in accordance with Standard Specification 5-12, a notice of intent to seek additional compensation but has not yet submitted a written claim in accordance with Standard Specification 5-12.

**District Construction Engineer:** The engineer so appointed by the District Secretary to hold the title of District Construction Engineer and who serves to manage all District functions pertaining to construction of Department projects managed by either in-house CEI or Consultant CEI personnel.

**District Construction Consultant Manager:** The Department representative working for the District Construction Engineer, who administers the Consultant CEI work program.

District General Counsel: The Department attorney assigned to work for the District Secretary regarding legal matters of the District.

District Level Staff: The staff assigned to the district construction office, which includes the District Construction Engineers (DCEs) or their delegates. This may include other offices that perform independent quality assessments (i.e. Materials Office, District Bituminous Engineer's Office, acceptance/maintaining agencies, etc.).

**District Process Review Representative:** Each district may elect to have a representative selected by the DCE from the district office to participate in Central Office Process Reviews. This is to allow individuals to share training opportunities found during the review with other project staff and residencies or operation centers.

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**District Scheduling Manager:** The Florida Department of Transportation (Department) employee or Department representative identified by the District Construction Engineer to be responsible for coordination of all scheduling activities related to construction projects in their District. This person establishes the contract time used for scheduling construction projects.

**District Warranty Coordinator (DWC):** Department employee designated by the District Construction Engineer or Operations Engineer/Resident Engineer, responsible for the administration of VAF under the warranty provisions of a contract.

**Engineer's Estimate:** The estimate of the actual cost and time impacts to the Contractor caused by extra work without regard to fault or the percentage of those cost and time impacts the Contractor may be entitled to recover. For each extra work issue, the **Engineer's Estimate** will show the pay items involved along with quantities, unit prices, any time impacts, and the basis for the estimate (refer to **Guidance Document 7-3-A** for a description of the basis).

**Engineer's Weekly Summary, Form No. 700-010-14:** This document provides a summary that gives project status and documents significant events, conditions or circumstances, which immediately affect, or have future impact on, the project or contract. This is not required if *Daily Work Reports* and *Daily Diaries* are entered directly into SiteManager. This is only required for those projects or contracts that are being done manually but is recommended on all projects.

Entitlement Analysis: A document, signed and dated by the preparing Project Administrator or Engineer, containing statements relevant to each issue of extra work, detailing the reason(s) each issue of extra work was needed. The Entitlement Analysis shall cite specific contract references which establish why the Contractor is, or is not, entitled to recover the time and cost impacts calculated for that contract change issue in the Engineer's Estimate. If some of the time or cost impacts determined in the Engineer's Estimate are the responsibility of the contractor, the Entitlement Analysis for each issue should also include a numeric percentage of those cost and time impacts for which the reasons previously detailed justify the Contractor's entitlement. Each contract change issue should include all the pay items associated with that issue. A copy of relevant project correspondence may be attached to or referred to in the Entitlement Analysis.

Final Acceptance: Acceptance of a project by the Engineer after all items of work have been completed satisfactorily.

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**Errors and Omissions:** A general term used to describe deficiencies in the performance of Consultant contractual obligations on a project.

Final Inspection: An inspection conducted by the Engineer which finds that all work has been satisfactorily completed.

Flextime: Flextime allows a contractor an additional amount of time after the notice to proceed to begin work. The day the project work starts is set by the contractor within a window of time established in the special provisions. The extra time allowed the contractor is used for scheduling materials, equipment, subcontractors and acquiring materials. Flextime may be granted where material procurement is needed for items such as mast arms, signalization equipment, etc. When this special provision is used, the contractor is not given an additional material acquisition period before contract time begins. The contractors are provided the additional flexibility, and flextime jobs normally will have fewer overruns and time extensions. The negative side of flextime is that it pushes out the calendar date for the completion of the project.

**Geotechnical Engineer:** In this *Manual*, the Geotechnical Engineer may be the District Geotechnical Engineer (DGE), any Department Engineer assigned for the project by the DGE, the Consultant Geotechnical Engineer working directly for the DGE, or the Geotechnical Engineer employed by the Department's Consultant CEI and performing under the direction of the DCE and DGE. The Engineer engaged by the Department to review all foundation construction documents submitted by the Design-Build (DB) Firm and provide recommendations to the CEI on foundation issues. In this Manual, the Geotechnical Engineer may be the District Geotechnical Engineer (DGE), any Department Engineer assigned for the project by the DGE, the Consultant Geotechnical Engineer working directly for the District Geotechnical Engineer, or the Geotechnical Engineer employed by the Department's Consultant CEI and performing under the direction of the DCE and the DGE. If the Geotechnical Engineer is engaged by the Consultant CEI, the District Level Responsibilities in this *Manual* will also be the Resident Level Responsibilities. The CEI Geotechnical Engineer shall coordinate with the DGE in performing his/her responsibilities.

Guidelist: A list of major contract document requirements that inspectors are expected to verify without fail. A guidelist is not intended to be a comprehensive list of all contract document requirements since the contract documents and Department procedures contain many other requirements that are not major. To view the guidelists online, go to the website address in item 10, Section 3.2.3 of this Manual.

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**Incentive/Disincentive:** The total "incentive payment" or "disincentive deduction" is a dollar per day amount which the contractor will be entitled to or charged based upon the accrued amount multiplied by the time (calendar days) established in the contract for the contractor to complete a specified activity or to complete the project. The time begins with the first chargeable day and ends with the completion of the project or the specified activity or milestone.

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**Innovative Practice:** A unique method for superior performance, or an innovative concept that has already produced excellent results, which the reviewer believes can be duplicated by using this practice on other Florida Department of Transportation construction contracts. These practices should be noted in the Process Reviews and passed along for future replication as best practices.

Lane Rental: The Contractor is permitted to "rent" travel lanes during construction in order to decrease the production duration, and minimize the amount of time lanes are closed to traffic.

**Liquidated Savings:** A Savings intended to encourage the contractor to finish a project early by providing a financial incentive for each day the project is completed prior to the approved project duration.

**Major Item of Work:** Any item of work having an original contract value in excess of five (5) percent of the original total contract amount.

**Minor Change:** When the character of the work as altered is within the scope of the contract and such work is totally defined by existing items of work at previously established contract unit prices; and when no major item of work is increased in excess of one hundred twenty-five (125) percent or decreased below seventy-five (75) percent of the original total contract quantity; and when the Contractor's work effort to perform the change does not exceed five (5) percent of the original total contract amount.

**Minor Overrun:** Overrun in the quantity of one or more previously established pay items at contract unit price the sum of which totals two and one-half (2.5) percent or less of the original total contract amount.

**Negotiated Settlement:** The Department recognizes that a contract change is not a claim if the most recently modified *Entitlement Analysis* and *Engineer's Estimate* does not completely justify the amount the Department is agreeing to pay for a contract change. In this case the contract change is defined as a Negotiated Settlement and the Department does not dispute the amount owed. This contract change will not be called a claim even though there may have been some initial disagreement on entitlement, contract time, unit prices, and quantities.

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**Net Overrun:** Overruns dollar value minus the underruns dollar value.

**No Excuse Bonus:** A Bonus paid to the contractor as an incentive to complete a project within set number of calendar days or a specified time frame (calendar date) regardless of any problems or unforeseen conditions that may arise.

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**Non-Compliance**: A Non-Satisfactory performance of a critical requirement as determined through the QAR process.

**Non-complying Components:** Non-complying components are components that have been damaged, that do not meet the specified tolerances, or that contain defects.

Nonconformance/Noncompliance Report (NCR): A Request for Correction (see the definition of Request for Correction) that requires the Contractor's submitted documents to include official Florida Department of Transportation (Department) Form No. 675-010-10, Nonconforming Structural Steel and Miscellaneous Metal Component Data Sheet, or Form No. 700-030-10, Noncomplying Prestressed/Precast Concrete Component Data sheet, when the correction involves a structural steel or miscellaneous metal product including mechanical and electrical components or a prestressed/precast product.

**Other Warranty Items (OW):** An item or segment of work, which by agreement of the contracting parties, will be warranted or guaranteed for a specific period of time.

**Partial Acceptance:** Acceptance of a portion of a project for which all contract work has been satisfactorily completed and inspected.

**Pavement Condition Survey:** A LOT-by-LOT in-depth evaluation of the pavement for the ride quality, rutting, and other performance thresholds associated with Value Added pavements. The evaluation is conducted by the Pavement Section of the District Materials office (DMO) or the State Materials Office (SMO) in Gainesville.

**Phase III Review:** One of the last technical reviews of a set of roadway plans prior to being let to bid. At this review, all plan sheets are complete with the exception of the quantities for maintenance of traffic pay items. The only work remaining will be to reply to comments that result from the Phase III review, which is also known as biddability review. All phases are described in the *Plan and Preparation Manual (PPM), Chapter 2, Volume II.* If the plans are available at Phase II for biddability review then, those items may be reviewed during this period.

**Post Preconstruction Conference:** If there is a requirement for On-the-Job Training (OJT), a meeting will be held between all interested parties no more than thirty days prior to beginning any construction work on the project and no sooner than the Project's Work

Schedule has been approved. The Contractor's representative, Department representatives and all other parties contractually obligated to or having an interest in Disadvantaged Business Enterprise (DBE), or Equal Employment Opportunity (EEO) requirements, and OJT will attend. If there is no OJT requirement the District may elect to schedule a separate meeting to discuss DBE/EEO requirements.

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**Preconstruction Conference:** A meeting held between all interested parties prior to beginning any construction work on the project. The Contractor's representatives, Department representatives and all other parties having an interest in the project are expected to attend.

**Premium Cost:** The additional cost of a contract change that would not have been incurred if the work had been included in the original contract. More specifically, premium costs are dollar amounts paid for non-value added work. Delays, inefficiencies, rework, or extra work as shown below, other than those caused by the Contractor and/or his subcontractors or suppliers, will be considered as non-value added work. Non-value added work can occur in three distinct situations:

- (1) Work delays or inefficiencies In this situation, the premium costs are the total delay/inefficiency damages paid to the Contractor.
- (2) Rework The premium costs are the dollar amount of the original items of work that have to be removed and the costs to remove these items.
- (3) Extra Work In this situation, the premium costs are computed as the net difference between the final agreed prices paid to the Contractor and what the cost would have been had the extra work been included in the original bid at letting.

**Prime Contractor:** One that enters into a contract with the Department.

**Process Reviews:** A review of project, resident and district compliance with **QA/QC Guidelists** and **Critical Requirements** published by the SCO will be included as part of SCO Specialty Engineer's reviews of their respective specialty areas. Additional to SCO is participation of State Materials Office and Federal Highway Administration (FHWA) as needed and available. Upon discovery of any deficiencies, participants in the Process Review are tasked with educating the project personnel on the correct way to do the task. This information is reported to the residency and district so that the district can share the training opportunity with other residencies. Central Office Process Reviewers are tasked with looking for the same deficiency during their next Process Review to determine if the previously discovered deficiency was exclusive to a single district or if it is more widespread and requires statewide training. The emphasis of the reviews is to assure that CEI personnel are in compliance with procedures and policies and to assure that when errors or deficiencies are discovered that they are quickly corrected while those making the error are educated on the correct way to do the task.

**Production Rates:** A ratio of units of work to a period of time; (i.e., 1,500 square yards/day or X yards/hour.)

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**Project Administrator (PA):** The Administrator who shall be responsible for the everyday construction activity at the project under the direction of the Resident Engineer/Senior Project Engineer.

**Project Diary:** Refers to all documents that present a recorded collection of events, data, occurrences, instructions, situations, circumstances and work performed each day during a construction project. **Project Diary** includes, **Daily Work Reports**, **Daily Diaries**, **Work Plan Controlling items of work**.

**Project Level Staff**: The staff assigned to the project, which may include lead or senior level inspectors, project administrator and senior project administrators. This includes both in-house and Consultant staff.

**Quality Assessment (QA)**: The process used by the Project, Resident, and District Level staff to monitor and ensure that CEI activities are in compliance with predetermined standards. Quality Assessment is not intended to be a project specific review, but is instead a process-oriented review. State Construction Office Process Reviews will review the project, resident, and district QA process.

**Quality Assurance:** The process for monitoring the Contractor's level of compliance with the Quality Control Plan as well as evaluating the effectiveness of the Plan.

**Quality Assurance Review (QAR)**: The process used by the SFEO to monitor and measure compliance with predetermined standards/targets.

Quality Control (QC): The process of monitoring and documenting the Contractor's operations and performance as well as evaluating the acceptability of the Contractor's product and performance. Product acceptability is established by determining if the product complies with the Contract Documents. Performance is determined according to *CPAM Section 13.1*. In performing the monitoring process, an inspector is often in the position of affecting the Contractor's progress since in some instances construction should not proceed until the inspector is sure that the Contractor complies with the contract documents. It is because of this authority vested in the inspector that the process is referred to as Quality Control since the inspector can be in control of the Contractor's quality and progress. Project level activities performed daily by the Contractor's and the project level staff include monitoring established Florida Department of Transportation requirements, procedures, and standards to assure compliance with contract documents. Inspection and acceptance of the Contractor's work is Quality Control. Inspection of the Contractor's work by the Contractor's QC Manager and that of the QC Manager's inspection staff is also Quality Control.

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**Remedial Work (RW):** Corrective measures performed by the Responsible Party on a VAF feature to restore the feature to compliance with the specification.

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**Request for Correction (RFC):** A document initiated by the Contractor entitled RFC, which has pertinent supporting documents and data attached, proposing a method for correction of work that is not in compliance with the contract documents that is submitted to the Project Administrator (PA) for coordination with the Department and others on a response to the proposal.

**Request for Information (RFI):** A written document initiated by the Contractor entitled RFI that is submitted to the PA for coordination with the Department and others on a response to any of the following issues:

- Interpretation of a contract document provision, the meaning of which, is not clear to the Contractor
- Errors, omissions or conflicts in the contract documents that are identified by the Contractor
- Pay adjustment or entitlement

**Request for Modification (RFM):** A document initiated by, and for the benefit of, the Contractor entitled RFM, requesting a modification to the contact documents that is submitted to the PA for coordination with the Department and others on a response to the request.

Resident Engineer: The Florida Department of Transportation's local area representative who reports directly to the District Construction Engineer (DCE) and may be either a Department employee of the District or an employee of an engineering firm which is serving as the Department's Consultant Construction Engineering and Inspection (CEI) representative. The Engineer supervising CEI personnel responsible for the construction activities in the residency. In this *Manual* this could be the Consultant Senior Project Engineer responsible for the construction activities of the project. For the purposes of this *Manual*, the Construction Engineer in responsible charge for all Construction Contracts managed by an Operations Center is considered equivalent to the Resident Engineer.

**Resident Level Staff**: The staff assigned to the resident construction offices or operations centers, which may include Consultant project managers, construction project managers or Consultant program managers and the resident engineers or their delegates.

**Responsible Party (RP):** The party contractually obligated to ensure that a VAF performs in full compliance with the contract requirements for the designated period of time following final acceptance.

**Second Tier Subcontractors** - a.k.a., Subordinate Subcontractor; any person who enters into a subordinate contract with a subcontractor for the performance of any part of such subcontractor's contract.

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**Second Tier Supplier:** Any person who furnishes materials under subordinate contract to a subcontractor for direct delivery, specially fabricated materials or off site improvement, and who performs no labor in the installation.

**Semifinal Inspection:** An inspection conducted by the Engineer within seven days after notice from the Contractor of presumptive completion of a unit of a project or the entire project.

**Significant Change:** When the character of the work as altered differs materially in kind or nature from that involved or included in the original proposed construction; or when a major item of work is increased in excess of one hundred twenty-five (125) percent or decreased below seventy-five (75) percent of the original contract quantity.

**Special Working Hours:** Certain hours of the day or limited days of the week when work can be performed. These limitations are usually site specific and can increase the duration of the construction contract.

Statement of Claim Settlement Cost: The claim settlement costs are those costs disputed by the Department but paid solely to avoid the risk of additional costs associated with resolving the claim by dispute review board, arbitration or litigation. Claim settlement costs are the sum calculated by subtracting from the Claim Supplemental Agreement amount paid, that amount justified by the Engineer's Estimate and Entitlement Analysis percentages. Specifically, that amount justified by the Engineer's Estimate and Entitlement Analysis is the summation, for all claim issues, of the most recently amended Entitlement Analysis percentage for each claim issue, multiplied by the most recently amended Engineer's Estimate of cost impact for that issue. The Statement of Claim Settlement Costs is simply a page signed and dated by the engineer preparing it that lists the claim issues, shows the calculation described above and includes the following: the relevant amounts for each issue, the total amount justified, the total amount paid and the resulting claim settlement cost. Even though a contract adjustment may settle several disputed issues for amounts greater than justified in the Entitlement Analysis and Engineers Estimate, the contract adjustment will have only one Claim Settlement Cost which is the sum of all such costs for the issues settled in the contract adjustment.

**Statewide Critical Requirements List:** For each assessment category, this is a minimum list of requirements which should be reviewed during Process Reviews. Note that where warranted, in the opinion of the Process Reviewer, additional items from the **Statewide Inspection Guidelist** may also be reviewed during any Process Review.

These guidelists are worded in such a way as to focus the Reviewer's attention on the CEI staff's performance of inspection and management duties related to the critical requirements. The Statewide Critical Requirements Lists are available on the Florida Department of Transportation's State Construction Office infonet and internet websites and may be downloaded for field use. Although these guidelists are to be updated annually; where warranted, they may be changed in midyear.

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Statewide Inspection Guidelist: A list of major items that assists the CEI staff in their inspections of work related to each assessment category. These are principally to be used with CPAM Section 3.2, Quality Assurance and Quality Control of Field **Construction Operations** and are only applicable to this section to the extent described in the definition of Statewide Critical Requirements Lists shown above. The guidelists are worded in such a way as to focus the CEI staff's attention on ensuring the Contractor's performance. Each of the assessment categories has a guidelist that covers the significant inspection requirements corresponding to that category. The guidelists are not a comprehensive source for identifying everything, which an inspector or construction manager must know. Instead, they are intended to be a guide for identifying significant and critical areas of concern, the details of which are covered in the contract documents. The guidelists are available on the Florida Department of Transportation's State Construction Office infonet and internet websites and may be downloaded for field use. These guidelists are also to be updated annually, but where warranted they may be changed in midyear. The State Construction Office may also solicit participation of a specialist from one of the districts or other offices when the SCO reviewer does not have the level of expertise needed for the review. This person would participate in Process Reviews conducted in all of the Districts.

**Streamline Projects:** This alternative type was developed to simplify the administration of the contract by selecting minor projects that were less than \$2,000,000 dollars and less than 2,000 tons of asphalt. There are two types of Streamline projects: 1.) Streamline Plan Quantity and 2.) Streamline Lump Sum.

Subcontractor: One that enters into a contract with the prime Contractor; one who furnishes labor, materials or equipment and work by equipment rental under rental agreement with the prime Contractor.

Substantial Overrun: Overrun in the quantity of one or more pay items which totals more than two point five (2.5) percent of the original total contract amount.

**Supplier:** Any person who furnishes materials under contract to the prime Contractor for direct delivery, specially fabricated materials or off site improvement, and who performs no labor in the installation.

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**Tentative Acceptance Agreement (TAA)**: An agreement to partially refund a Utility Agency Owner for an over estimated deposit on a utility project.

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**Time plus Money Bidding:** Shortens the contract time by allowing each contractor to bid the number of days in which the work can be accomplished.

**Training Opportunities:** Deficient performance of a Critical Requirement or other area of CEI responsibility as determined through the Process Review.

**Updated Schedule:** A schedule is updated by the addition of actual start dates, actual finish dates, percent complete to activity data, added activities, changes in sequence, and project duration.

**Value Added Feature (VAF):** A feature designated by the specifications that requires a Responsible Party to be contractually obligated for and warrant the performance of the feature as described by the contract.

**Verification Testing Geotechnical Engineer (VTGE):** The Engineer engaged by the Department to perform verification testing. Verification testing could be dynamic testing and integrity testing. It could be the same consultant geotechnical sub consultant working for the CEI, DGE, in-house Department personnel from the DGE, or a consultant working directly for the DGE.

**Warranty Period:** The period of time designated in the contract or by agreement for which the Responsible Party is contractually obligated for the performance of the VAF.

Work Plan - Controlling Item of Work, Form No. 700-010-15: This documents the Contractor's planned scheduled of work identifying those items of work that will control the over-all progress of the Contractor's work effort on projects without Critical Path Method (CPM) Schedule.

#### I.5 DISTRIBUTION

**CPAM Coordinator:** Each District Construction Engineer (DCE) shall appoint a District CPAM Coordinator for the District. The DCE shall also notify the State Construction Engineer whenever a new District CPAM coordinator is appointed. The State Construction Office (SCO) will publish the current list of CPAM coordinators, including their position, titles, postal addresses and email addresses at the end of this section (**See Attachment I-1**). The District CPAM Coordinator will act as a district contact for CPAM revision comments or suggestions. The State Construction Office shall appoint a CPAM Coordinator. The State Construction Engineer shall notify the DCEs and District CPAM Coordinators of any such appointments or changes in appointment thereof. The SCO-CPAM Coordinator is responsible for coordinating the review and publishing of the CPAM in accordance with this **Manual**.

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Access: The *CPAM* and its associated *Construction Bulletins (CBs)* and *Guidance Documents* are public documents as defined in *Section 119.011(1)*, *F.S.*, and must be made available to the public. The principal avenue of availability to all external customers, including the public, should be through the State Construction Office website at http://www.fdot.gov/Construction/ All external customers and consultants should be advised of the opportunity to review and or print the *CPAM* free at the State Construction Office website. Department of Transportation staff may also access the *CPAM* from the Construction Office website on the Infonet/Intranet. Although the document is intended for Department personnel and Consultant CEI personnel with active Consultant CEI contracts, other requests for paper copies are to be expected.

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Access to Paper Copies for External Customers: When an external customer still wants a paper copy after being advised of the free availability on the SCO website, then that request within any District should be handled by the District Construction Office. *CPAM* distribution is now electronic and the Office of Maps and Publications no longer handles sales of the *CPAM*. Paper copies of individual pages or of whole sections may be requested from a District. A reproduction fee is specified in *Section 119.07*, *F.S.* Any monies received should be submitted to the Comptroller in accordance with the latest version of the *Receipt Processing, Procedure No. 350-080-300i*.

**Notice of Changes:** Each DCE and District CPAM Coordinator will receive an email notice when any portion of the *CPAM* published on the SCO website has changed. Such changes are posted on the Construction website under Manuals Online, or posted under Memos and Bulletins when implemented by a *Construction Bulletin*. The DCEs and District CPAM Coordinators shall be responsible for the distribution of that notice to all Resident Engineers and Project Engineers within their areas of responsibility. The SCO shall be responsible for notifying the Office of the General Counsel, Office of the Comptroller, the Director of Administration, DCEs, the Forms and Procedures Office, and the District CPAM Coordinators and those individuals within the SCO of any updates/revisions to the *CPAM*.

**Maintenance of Record Copies and Review Files:** The SCO shall be responsible for maintaining the *CPAM* review files; original copies of *CBs*; original copies of *Guidance Documents* and overseeing the timely incorporation of *CBs* into the correct section of the *CPAM*.

#### 1.5.1 ELECTRONIC DOCUMENT DISTRIBUTION

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The Department utilizes the Electronic Document Management System (EDMS) for the purpose of providing secure electronic storage, retrieval, and archiving of electronic documents. Construction is a Business area within the EDMS - Construction Document Management (CDMS) - which is utilized to store, retrieve, and archive all construction project records. CDMS is an electronic recordkeeping system containing all construction project documentation and correspondence generated or received by the Department throughout the construction phase including the final estimate and project completion. Records created and/or maintained within EDMS shall serve as the official record if the source record was created for or by the Department with CDMS serving as the central repository for official construction records. This process for electronic storage and retrieval shall replace the requirements for paper copies as called for throughout this *Manual*.

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#### (A) District Level Responsibilities

The District Construction Engineer shall have a policy for electronic distribution and storage of documents in lieu of paper copies as called for throughout this *Manual*.

#### (B) Resident Level Responsibilities

Subject to the District's policy, documents shall be electronically distributed and stored in lieu of paper copies as called for throughout this *Manual*.

#### I.6 COMMENTS OR SUGGESTIONS FOR CPAM REVISIONS

Any comments or suggestions on the *CPAM* should be sent to the District CPAM Coordinator. Comments from District personnel will be routed through the District Construction Engineer for concurrence/comments before forwarding to the SCO-CPAM coordinator in Tallahassee. Central Office employees may send their comments directly to the SCO-CPAM Coordinator. *Attachment I-2, Suggestions and Comments*, is provided at the end of this section to show users the minimum information required to submit comments/recommendations. Suggestions containing the same minimum information may also be emailed to the appropriate CPAM Coordinator or submitted directly to the comments section of the SCO Website. As comments and suggestions are received at the SCO, they will be assigned for action by the SCO-CPAM Coordinator to the appropriate staff person.

#### I.7 REVIEW

The **CPAM** is a dynamic document which will require periodic review. Each section of this **Manual** will be reviewed on a bi-yearly basis: even numbered chapters on even numbered years and odd numbered chapters on odd numbered years. This review will be conducted by the SCO staff person assigned to be the contact person for the section.

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The SCO-CPAM Coordinator will route any comments received during the 24 months to the appropriate section contact person for the bi-yearly section review. Separate files will be maintained on each section including original draft, final adopted copy, revisions, comments received, and history of any changes made to the section. The SCO staff person assigned as the section contact person will ensure that all comments received during the 24 months are reviewed, responded to and if appropriate, incorporated into any revision of the section. The SCO-CPAM Coordinator will also make sure that any revisions involving substantive content changes to an existing section are reviewed by all District Construction Engineers.

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Revised: January 23, 2017

#### I.8 REVISIONS AND ADDITIONS

#### I.8.1 New Chapter/Section

When a new item appears which cannot be adequately addressed within the *Manual's* present chapters/sections, then a new section will be written by the SCO. New chapters or sections will be circulated for preliminary and executive review in accordance with *Section 5* of the Department's *Standard Operating System, Procedure No. 025-020-002*, and approved by the Executive Board. New sections of *CPAM* will be distributed in accordance with instructions in *Subsection I.5, Distribution*.

#### I.8.2 Revised Chapter/Section

The State Construction Engineer will decide if revisions involve substantive content or minor and/or editorial revisions. Revised sections of the *CPAM* will be distributed in accordance with the instructions in *Subsection I.5*, *Distribution*.

#### I.8.2.1 Substantive Revisions

Adoption of revisions shall begin by majority vote with each District Construction Engineer having one vote (8 votes), and the Central Office having three votes, for a total of 11 votes. These individuals shall make up the **Construction Project Administration Manual** Committee (CPAM Committee).

After adoption by the CPAM Committee, substantive revisions will be coordinated with the Office of the General Counsel, Office of the Comptroller, Director of Administration, and the Forms and Procedures Office. After all comments are received and resolved, the draft revision shall be put on the Executive Board Agenda for approval.

After Executive Board approval, the State Construction Office will prepare a summary of changes for the history section, update table of contents and forms section as needed, and coordinate with the Forms and Procedures Office for final publication.

#### I.8.2.2 Minor and/or Editorial Revisions

Minor and/or editorial revisions may be issued by the State Construction Engineer, after coordination with the Forms and Procedures Office and the Director, Office of Construction.

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#### I.8.3 Construction Bulletins (CBs)

**CBs** may be issued by the State Construction Engineer's Office. This action should only be used when immediate implementation is needed, such as to implement a mandatory legislative change, FHWA directive, judicial court ruling, new Department policy, or other time sensitive issue. **CBs** will be distributed in accord with the instructions in **Subsection 1.5**, **Distribution**.

A **CB** shall have temporary authority. A **CB** shall expire once the requirements of the CB have been incorporated into the appropriate chapter/section of this **Manual** as part of the review process described in **Subsection 1.7**, **Review**.

**CBs** will be sequentially numbered followed by the last two digits of the year issued, (i.e., 10-01, 11-01, 12-02, etc.). **CBs** shall be issued in memorandum format ending with a signature block for the Director, Office of Construction.

**CBs** will be published on the SCO website. Prior to being placed on the District Construction Engineers' agenda, a **CB** must be put into the **Construction Manual** format. This can be a page revision/insertion, section revision/insertion, or chapter revision/insertion. They will also be distributed to all DCEs and District CPAM Coordinators. The DCEs shall be responsible to notify all Resident Engineers and Project Engineers within their district when a new **CB** is received. The DCE shall distribute the **CB** as needed in order to ensure that their areas of responsibility are in compliance. The SCO will distribute the **CB** to the SCO Specialty Engineers and other affected Central Office personnel.

#### I.9 GUIDANCE DOCUMENTS

In the event that the State Construction Engineer determines that written advice should be provided to the Districts, a sequentially numbered "Guidance Document" may be issued. Guidance Documents will receive only the review determined by the State Construction Engineer to be absolutely necessary prior to its issuance. While adherence to the procedure is mandatory, Guidance Documents are only advisory. Information included in the Guidance Documents is intended to convey "best practices", and is not considered mandatory.

The first page of any *Guidance Document* will show the *CPAM* section name and number that the document is intended to clarify. Such *Guidance Documents* will be maintained in the *CPAM* at the end of the section they are intended to clarify. *Guidance Documents* will be distributed in accord with the instructions in *Subsection I.5*, *Distribution*.

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#### I.10 CONSTRUCTION MEMOS

**Construction Memos** will be issued by the SCO to provide interpretations of specifications, specification changes, information on policies and standards and construction related issues. All issues concerning standard specifications, policies, and procedures will subsequently be incorporated into those documents. Each **Construction Memo** will be identified with a number indicating its numerical sequence in the year of issue.

**Construction Memos** expire at the end of the calendar year in which they are issued and will be removed from the SCO Current Memos webpage. **Memos**, which must remain active through the next calendar year, will remain on the SCO Current Memos webpage as active memos with its original identification number. Expired **Construction Memos** will be marked "This Memo Has Expired."

#### I.11 TRAINING

Training in the use of this *Manual* is not required. Training is provided through the Construction Training and Qualification Program (CTQP). Courses are available within the Department of Transportation in individual subject areas. There are two levels of Final Estimates training and training is required of all users of this *Manual*. See the *Topic No. 700-000-001*, *Construction Training and Qualifications Manual*, *Chapter 9* for Final Estimates qualifications. Contact the Construction Office should more information about training be needed.

#### I.12 FORMS

Forms will be listed on a chapter-by-chapter basis, with accessibility identified if not available from the Department's Forms Library.

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# Attachment I-1 CONTACT LIST FOR FDOT CPAM COORDINATORS

District 1
Marshall Douberley
P.O. Box 1249
Bartow, FL 33831-1249
marshall.douberley@dot.state.fl.us

District 3
Kim Weaver
P.O. Box 607
Chipley, FL 32428
kim.weaver@dot.state.fl.us

District 5
Jennifer Smith
719 So. Woodland Blvd.
Deland, FL 32720-6800
jennifer.smith@dot.state.fl.us

District 7
Megan Arasteh
11201 N. McKinley Dr.
Tampa, FL 33612-6403
megan.arasheh@dot.state.fl.us

Materials Office Cristina Croft 5007 N.E. 39<sup>th</sup> Avenue Gainesville, FL 32609 cristina.croft@dot.state.fl.us District 2
Michael Sandow
P.O. Box 1089
Lake City, FL 32056-1089
Michael.Sandow@dot.state.fl.us

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District 4
Deborah Ihsan
3400 W. Commercial Blvd.
Ft. Lauderdale, FL 33309-3421
Deborah.Ihsan@dot.state.fl.us

District 6
Franck Demorcy
1000 N.W. 111<sup>th</sup> Ave.
Miami, FL 33172-5802
Franck.Demorcy@dot.state.fl.us

Turnpike
Rachel Panchookian
P.O. Box 9828
Ft. Lauderdale, FL 33310-9828
William.Sears@dot.state.fl.us

Central Office
Heather Hicks
605 Suwannee St. MS 31
Tallahassee, FL 32399-0450
Heather.Hicks@dot.state.fl.us

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# Attachment I-2 SUGGESTIONS AND COMMENTS CONSTRUCTION PROJECT ADMINISTRATION MANUAL

Effective: July 1, 2002 Revised: January 23, 2017

Document N Suggestions	Name and Number:s or Comments:	-
		· ·
	Name:Address:	
	City, State, Zip: Phone No.:	
	Email: Date:	
	e a clean and redline copy for your files, then send both versions District Construction Engineer to:	through the
SCO-CPAM Constructior 605 Suwanr	of Transportation I Coordinator Office, MS 31 nee Street For Florida 32399-0450	
-OR-		
FAX: (850) 4	412-8021	
-OR-		
Email: Heatl	her.Hicks@dot.state.fl.us	

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#### Section 1.1

#### **Plans Review and Comments**

#### 1.1.1 Purpose

The Department provides opportunities for the District Construction Offices to become involved in the design element of the project development process. By taking advantage of this opportunity, the construction offices can provide comments that will improve the design of the transportation facility, improve construction duration, and address potential issues which may otherwise arise during the actual construction of the project. This procedure, the FDOT Design Manual (FDM), Topic No. 625-000-002, and the Structures Manual, Topic No. 625-020-018 describe the responsibilities and duties of various offices in the Department to perform phase reviews.

#### 1.1.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 1.1.3 General

Any person performing reviews must be familiar with **the FDM**, the designers **Scope of Services** and **Request for Proposal** documents as applicable. The **FDM** describes the review phases and submittal requirements for each review stage.

This *Manual*, adheres to the terminology used in the *FDOT Design Manual*, *Topic No.* 625-000-002.

For conventional design-bid-build projects, the Phase II review is referred to as the constructability review when performed by the District Construction Office. When the District Construction Office performs a Phase III review, it is referred to as a biddability review. Constructability and biddability should be addressed at each review.

For bridges, there are four stages of plan development on conventional design-bid-build projects. Stage 1 occurs during the Project Development & Environment (PD&E) process. Stage 2 consists of the Bridge Development Report (BDR) and Phase I plans. Construction and maintenance considerations should be addressed in the BDR. Stage 3 includes the Phase III plans and technical specification submittal. Stage 4 is the Phase IV plans and complete specifications. Only a foundation submittal is required for Phase II structure plans except for Category 2 bridges that require a full submittal.

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The plan reviewer must look for potential issues that can or will cause increased project duration and cost when the project is being constructed, as applicable. A plan review may be an opportunity to provide suggestions to improve the end product.

The Designer must give the District Construction Offices a reasonable amount of time, in accordance with Department policy, to perform the reviews. The District Construction Office must assign knowledgeable personnel with adequate time to perform the reviews. Comments will be provided in a timely manner so as not to delay development of the project.

The District Construction Offices must involve the respective resident office in each review to the maximum extent possible.

Comments made should relate to the Department's ability to receive favorable bids, construct the project as designed, and to address issues that might occur during construction.

All plan reviews shall be facilitated using the Departments *Electronic Review Comment* (*ERC*) system. The designer must provide responses to each plan review comment submitted which indicates a response is required. The plan reviewer must review and either reject or accept each comment response. All comments related to any specific plan development phase shall be adequately addressed to the satisfaction of the plan reviewer before any subsequent phase review submittals may be entered into the *ERC* system.

The following direction applies to all discipline phase plan reviewers performing Component Plan Reviews on Design-Build and Public-Private-Partnership projects:

Separate component plan review comments into categories which consist of Response Required Comments and FYI Comments.

- Response Required Comments refer to direct violations of the Contract and require a written response by the Design-Build Firm or Concessionaire. Where possible, the plan reviewer is expected to include the specific contract reference or requirement that is being violated. Examples may include, but are not limited to:
  - an AASHTO provision being violated;
  - a Governing Regulation, e.g. FDOT Design Manual (FDM), Structures Design Guidelines (SDG), requirement being violated;
  - o a **Technical Proposal** commitment not being met;
  - a Request For Proposal requirement being omitted or violated;
  - o omission in the plans or calculations;

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- o inconsistencies between the plans and calculations;
- o an environmental commitment or permit commitment not being met.
- FYI Comments do not refer to direct violations of the Contract do not require a
  written response by the Design-Build Firm or Concessionaire. At the end of each
  comment the plan reviewer shall indicate that the comment is for information only
  and a written response is not required.

For additional requirements related to Component Plan Reviews on Design-Build and/or other non-conventional type projects, refer to the *Request for Proposal* document and *FDM 131, 132, 133 and 301.* 

During each phase of review, time charges should be made against the appropriate inhouse support project corresponding to the construction project review.

#### 1.1.4 Scope Development

#### **District Level Responsibility**

The Quality Control Plans for many districts require the participation of the District Construction Office in developing the scope of the project. The project scope shall be complete and anticipate future improvements if necessary.

#### 1.1.5 Phase I Review (Roadway)

#### **District Level Responsibility**

At this review stage, no decisions have been finalized and there is an opportunity to change the aspects of the project that may have serious consequences as the project progresses from concept to completion. The key to designing a successful project involves establishing early in the design all restraints to constructing the project so that permits, Right of Way (R/W) easements, utility relocations, etc., will lead to a constructible project. The plan reviewer should concentrate on assisting the designer in determining these restraints. This provides an opportunity for the plan reviewer to provide input on how the project should be constructed.

#### 1.1.5.1 Roadway Plans

#### **District Level Responsibility**

The plan reviewer should be familiar with the *FDM*, *Topic No. 625-000-002*, and be familiar with the information that is required to be in the plans for a Phase I review. If any

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of this information is missing, its absence should be noted and corrected. Particular attention should be placed on reviewing alignments, typical sections, topography, benchmarks, and geometry for layout, R/W requirements and the traffic control conceptual plan.

R/W at intersections should be checked to make sure there is sufficient room for sidewalks, drainage structure connections, and signal poles. R/W widths should be sufficient to provide for adequate front slopes and back slopes to ditches, transitions to driveways, and future drainage structures.

The traffic control conceptual plan will have a substantial impact on the project's duration. The number of phases should be minimized. Staged construction and sequence of operations should be reviewed to minimize the impact on business.

If possible, utilities should be identified that could or should be relocated before construction. If utilities cannot be relocated before construction, encourage the use of Joint Project Agreements for relocation during construction by the Department's Contractor.

#### 1.1.5.2 Bridge Plans

#### **District Level Responsibility**

The development of bridge plans will trail behind roadway plans at this stage because the bridge plans require the vertical and horizontal geography, approved typical section, and Traffic Control Plan developed in the roadway plans.

#### 1.1.6 Phase II Reviews (Roadway) and Bridge Plan Reviews

#### **District Level Responsibility**

For projects which consist of roadway and structures, the Phase II reviews for roadway and the latest set of structures plans should be submitted as a unit. At this review, the project layout is complete. Most R/W requirements should be identified and all phases of construction should be detailed on the plan set.

#### 1.1.6.1 Roadway Plans

#### **District Level Responsibility**

The most important aspect of this review is the drainage structures, cross and side drains, and outfall locations and R/W requirements. The plan reviewer must assure that:

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- (1) Pipe and drainage structure locations will not adversely affect the project duration by forcing an additional work phase.
- (2) Sufficient R/W has been allowed for trenching drainage structures and for outfall locations.
- (3) Apparent conflicts with utilities have been addressed.
- (4) Utility contract plans have been coordinated with phasing of the roadway.
- (5) Provisions have been made for positive drainage during each phase of construction.
- (6) All necessary pay items are included in pay item list.
- (7) Conflicts between light standards and utilities and drainage (especially where foundations are required) are resolved.

#### 1.1.6.2 Bridge Plans

#### **District Level Responsibility**

At the BDR/Phase I bridge plan stage, the District Construction Office review should concentrate on the ability of the Contractor to get materials to the site and the ability to perform the work. Specific bridge details are not developed at this time. Some specific areas to be reviewed should include:

- (1) Beam length and weight for transportability either by road or barge.
- (2) R/W requirements especially for haul route, access and staging areas.
- (3) Ability to locate appropriately sized equipment on the project (i.e., is there room between bridges? Will the soil beneath the bridge or on access roads support very heavy equipment? Is water depth sufficient for barges?).
- (4) Are the assumed construction methods appropriate for the site?
- (5) Are utilities properly located?
- (6) Will there be any difficulties encountered during installation of the foundations?
- (7) Can utilities be relocated before construction? (This is especially important when utilities are hung from bridges or utilities will be in the area where piles, drilled

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shafts, or temporary sheeting will be installed.) And, has the designer made any decisions about project phasing that will increase the project duration by impacting phase transitions? Is there a viable alternative?

- (8) Does the design of the various bridge elements allow for reuse of formwork?
- (9) Is removal of lead-based paint involved on the project? Asbestos removal? Creosote materials? Excavation in contaminated areas?

#### 1.1.7 Phase III Review and Stage 3

#### **District Level Responsibility**

The designer must submit roadway plans, specifications, structures plans (if any), and specifications for this review. Conflicts and ambiguities between or among these elements must be resolved. The District Construction Office conducts a biddability review to establish whether a Contractor can submit a competitive bid based on the information shown in the plans and specifications. At this stage, many decisions have been made that cannot be undone; but it is still an important review because it provides an opportunity to remove some of the more common problems. Since constructability and biddability should be addressed at each review, the constructability review at this Phase should concentrate on the ability of specific details to be constructed within the requirements of the plans and specifications and to propose better details if possible.

Other common problems are caused by plan notes. Plan notes should avoid directing means and methods to a Contractor. Plan notes should be clear and concise and relay important information without conflicting with plan details and specifications. Plan notes should never reiterate or circumvent the requirements of the specifications.

One of the most common problems relates to pay items. There must not be any missing or incorrect pay items (Refer to the Basis of Estimates Manual or specifications for the correct use of pay items). There must be a clear method of payment for all items of work. Also, there should not be double pay for the same work. The AASHTOWare Project Preconstruction (PrP) Summary of Pay Items and plans must agree.

The biddability review should concentrate on quantities for each item of work called for in the plans and specifications. What is material used for? How much? Where does it go on the project? Are the quantities correct? Reasonable? Misleading? Duplicated? Unnecessary? Contingent?

The District Construction Office needs to identify the following needs:

(1) Traffic Control Officers' hours and Speed and Law Enforcement Officers

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- (2) Partnering
- (3) Disputes Review Board
- (4) Pre-Bid Meetings

#### 1.1.8 Phase IV Plans Review

#### **District Level Responsibility**

This review is to assure that all previous comments are resolved and plans and specifications are complete. There should not be conflicts between or among contract documents.

#### 1.1.9 Checklist

#### **District Level Responsibility**

A sample checklist as shown in *Guidance Document 1-1-A* provides a guide for the phase reviews. Comments should not be limited to items on the checklist. Each plan reviewer is encouraged to expand on this checklist by adding other items.

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#### **Guidance Document 1-1-A**

#### **PHASE REVIEW CHECKLISTS**

FINANCIAL PI	ROJECT ID NO.:			
Review Phase	: I II III IV			
NAME OF RE	VIEWER:			
DATE:				
1. CLEARIN	G/GRUBBING/EXCAVATION			
Item No.	Feature to be Checked	Ok	Not Ok	N/A
1-1.	Delineation of limits of grubbing, clearing and landscaping.	OK	OK	IVA
1-1.	Sites for temporary fill and top soil storage. Laydown area on same			
1-2.	side of road as fill area. Room for storage of excavated muck to be			
	used as muck blanket. Indication of dump sites.			
1-3.	Measurement of borrow. Percentage shrinkage used satisfactorily.			
1-4.	Underground obstructions clearly marked.			
1-5.	Stabilization limits clearly shown.			
Suggested (	Changes: (to be completed for items checked "NOT OK")			
Item No.	Description of Change			
Designer's				
Comments				
Designer's				
Comments				
Designer's				
Comments				
D:				
Designer's				
Comments				

#### 2. SITE SURVEY/PLAN/PROFILE

Item No.	Feature to be Checked	Ok	Not Ok	N/A
2-1.	Right of Way and property line dimensions in the plan.	OK	OK	IV/A
2-2.	Site conditions conform to those represented in plan.			
2-3.	Existing topography accurate and up-to-date and the profile fits the terrain.			
2-4.	Work elements identified clearly and all corresponding pay items are included with adequate quantities to construct project.			
2-5.	Plans clear and legible. Any apparent conflict between plans and specifications.			
2-6.	Existing drainage patterns shown. Its conflict with new work depicted.			
2-7.	Typical section against existing and proposed Right of Way.			
2-8.	Line and grade of ditches and fences for conflict with existing cross-section.			
2-9.	Benchmark data, needed elevations, curve data in the plan.			
2-10.	Water table elevations and requirement of dewatering.			
2-11.	Check cross-sections for grade changes at phase tie ins.			
2-12.	Appropriate general notes and special provisions required for construction.			
2-13.	Pavement design shown graphically matches with the verbal description on sections.			

Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's	
Comments	
Desimowie	
Designer's	
Comments	
Designer's	
Designer's Comments	

#### 3. REMOVAL/DEMOLITION

Item No.	Feature to be Checked	Ok	Not Ok	N/A
3-1.	If structures to be removed or renovated, asbestos survey?			
3-2.	If asbestos or creosote timber is being removed, are special instructions and disposal defined? Who will handle?			
3-3.	Are there clear limits of removal? Horizontally and vertically?			
3-4.	Is there adequate construction access for demolition?			
3-5.	Is there a clear method of disposal?			
3-6.	Adequate provisions if signs or road markers to be removed.			
3-7.	Appropriate milling details (e.g., limits are identified; special treatment at bridge ends; bridge overpass, etc.).			
3-8.	Availability of demolition site.			
3-9.	Are there contamination sites delineated? Utility relocation in or near these sites?			
3-10.	Depth of embedment, required excavation and inside details of removable items.			
3-11.	Depiction of valve boxes, manholes, hydrants and provisions for relocation.			
3-12.	Disassembly and adequate specified protection requirements.  Disassembly of plant, structure, utility or equipment and adequate specified protection requirements to existing utility or structure.			

Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's	
Designer's	
Comments	
Designer's	
Comments	
5	
Designer's	
Comments	
Designer's	
Comments	
Comments	

## 4. STRUCTURES

Item No.	Feature to be Checked	Ok	Not Ok	N/A
4-1.	Does Corp. of Engineers or WMD permit require work not shown on plans?			
4-2.	Is TCP coordinated with roadwork phasing?			
4-3.	If battered pile used will leads be over moving traffic? Will they miss R.E. walls?			
4-4.	Do plans show all utilities, existing pile locations and existing foundations in temporary and permanent pile driving area?			
4-5.	Water depth sufficient to float barges? Will barges block boat traffic? prop wash?			
4-6.	If access not practical by barges, have temporary work bridges or fill been considered? Is method consistent with permits?			
4-7.	Have power service points for signing, lighting, signals been confirmed?			
4-8.	Is highway lighting properly detailed for bridge? pilaster detail?			
4-9.	Are there any problems with R/W, i.e. Reimbursement Agreements and easements?			
4-10.	Has TCP Plan addressed channeling traffic from under overhead work?			
4-11.	If Federal-Aid Project, Is foreign steel required on the project? If so has the EOR obtained a design variance and waiver of the Buy America requirements from FHWA?			

Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's	
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### 5. UTILITIES

			Not	
Item No.	Feature to be Checked	Ok	Ok	N/A
5-1.	List of all utility owners and contact numbers.			
5-2.	Existing utility location marked in the plan.			
5-3.	Utility conflicts and their relocation indicated in design.			
5-4.	Disruptions of other utilities and provisions for restoration.			
5-5.	Responsibility to relocate utility and provisions.			
5-6.	Verification of new utilities connecting with existing.			
5-7.	Adequate description of connection and reconnection points.			
5-8.	Availability of indicated existing utility ducts and their proximity to highway facility and traffic.			
5-9.	Other utilities which new underground ducts intersect or traverse.			
5-10.	Utility crossings resolved via scheduling restrictions (i.e., weekends, after hours) or temporary structures.			
5-11.	Overhead utilities, guy wires for potential conflict with operations and access of large equipment.			
5-12.	Utilities required for construction operation and field offices.			
5-13.	Sewer lines below water mains and gas lines above other utilities.			
5-14.	Space between R/W line and drainage structure to allow for construction.			
5-15.	Utility conflicts with drainage.			

Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's	
Comments	
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Designer's	
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#### 6. DRAINAGE

Item No.	Feature to be Checked	Ok	Not Ok	N/A
6-1.	Existing drainage patterns, their continuity and high water indications.			
6-2.	Drainage easement, if required, in the plan.			
6-3.	Identification and adequacy of all drainage items and quantities.			
6-4.	Ditches compatible with existing and proposed drainage structures.			
6-5.	Needed elevations shown in the plan and compatibility of location of design with existing conditions.			
6-6.	Drainage when FC-2 (open graded friction course) is specified.			
6-7.	Drainage of construction area during work.			
6-8.	Drainage facility provided with the lanes on which traffic is to be maintained during work.			
6-9.	Proposed method of connecting new and old drainage facility.			
6-10.	Effect of overlay on intersections, gutters, curbs as regards to drainage and their adjustment.			
6-11.	Outfall locations of temporary and permanent drainage facility, if any.			
•	Changes, to be completed for items absolved (NOT OK!)			,

Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's	
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Designer's	
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Designer's	
Comments	

# 7. MAINTENANCE OF TRAFFIC

			Not	
Item No.	Feature to be Checked	Ok	Ok	N/A
7-1.	TCP (Traffic Control Plan) clear, complete, approved and conform to FDOT Standard Index.			
7-2.	Temporary safety devices requirement and provision (i.e., guard rail, attenuators, earth mounds, etc.)			
7-3.	Location of traffic control signs, warning devices and barricades. Check if they are encroaching on lanes.			
7-4.	Detour facility, if any, and maintenance of traffic. Traffic addressed on side streets as per Index 600 of Standard Index.			
7-5.	Traffic operation requirements properly addressed (i.e., signing, pavement markings, signal, etc.).			
7-6.	Relocation item for barrier wall or fence.			
7-7.	Location of flashing arrow boards, if needed, at appropriate places.			
7-8.	Lanes on which traffic is to be maintained compatible to local conditions and intended to be paved.			
7-9.	Is there sufficient clearance within the work zone for the operation (such as crane swing room)?			
7-10.	Adequate accommodations for intersecting and crossing traffic.			
7-11.	Address pedestrian and bicycle accommodations.			
7-12.	Are exits and entrances to the work zone adequate and safe?			
7-13.	Method of containing bridge slopes during phased construction (at end bent) and approach grade separations.			
7-14.	Restrictions (e.g., lane closure, general construction or peak-hour restrictions in urban areas) indicated in plan.			
7-15.	Note covering traffic signal modifications for phased construction.			
7-16.	Note covering pay for traffic control items.			
Suggested (	Changes: (to be completed for items checked "NOT OK")		•	•

#### Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's Comments	
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Designer's Comments	

#### 8. SIGNALIZATION

Item No.	Feature to be Checked	Ok	Not Ok	N/A
		OK	OK	IV/A
8-1.	Pole locations and their conflict with utilities and drainage structures.			
8-2.	Controller, signal heads, pull boxes, pedestrian pole locations.			
8-3.	Vertical conduit.			
8-4.	Verification of conduit street crossing to become overhead.			
8-5.	Existing controller compatible to added items.			
8-6.	Fiberglass insulators needed for span wire due to power overhead lines and adequate provisions.			
8-7.	Number of detectors is right.			
8-8.	Any signs attached to the overhead span wire for the traffic signal.			
8-9.	Disposition of existing signal poles and other equipment, if they are removed.			
8-10.	Signal arms far enough to provide sidewalk access.			
8-11.	Pole embedment conforms to proper depth criteria.			

Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's Comments	
Designer's Comments	
Designer's Comments	
Designer's Comments	

#### 9. SCHEDULE/PHASING/ACCESS

			Not	
Item No.	Feature to be Checked	Ok	Ok	N/A
9-1.	Review of design and construction schedule for feasibility.			
9-2.	Scheduling and phasing with activity needs.			
9-3.	Access maintenance to all occupied spaces by reviewing scheduling restrictions, sequence of work restrictions, delineated work areas.			
9-4.	Type and limits of fence to be used for limited access highways.			
9-5.	Defined and designated lay down area and sufficient space for trailers, material storage and operations.			
9-6.	Requirements for local/state special permits.			
9-7.	Haul route different from most direct route and indicated in TCP.			
9-8.	Any walls or special access required to adjacent property.			
9-9.	Easement of available adjacent property for storage & construction.			
9-10.	Safe pedestrian access and access to business and residences provided.			

Suggested Changes: (to be completed for items checked "NOT OK")

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Item No.	Description of Change
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# 10. NATURE & ENVIRONMENT PROTECTION

			Not	
Item No.	Feature to be Checked	Ok	Ok	N/A
10-1.	Erosion and pollution control items/measures.			
10-2.	Depiction of all existing trees and shrubs to remain and those to be removed.			
10-3.	Are the NPDES permit requirements addressed?			
10-4.	DEP and local agency requirements are clearly identified.			
10-5.	Provisions to prevent groundwater contamination/other environmental pollution.			
10-6.	Project's environmental protection safeguards with respect to dust control, erosion and disposal of wastes.			
10-7.	Provisions for noise abatement (e.g., permanent noise walls)			
10-8.	Does the plan try to accommodate local noise ordinances?			
10-9.	Verification of landscaping and planting requirement and their conflicts with utilities (e.g., irrigation lines).			
10-10.	Where additional trees are planted, is there sufficient space (25-30') for power mowers?			
10-11.	Provisions for silt fences, turbidity barriers, etc.			

Suggested Changes: (to be completed for items checked "NOT OK")

Item No.	Description of Change
Designer's Comments	
Designer's Comments	
Designer's Comments	
Designer's Comments	

#### 11. RECONSTRUCTIBILITY

When this project needs to be reconstructed, (i.e., repaving, widening, utility/drainage work, etc.) in the future, which of the following project components, as designed, will facilitate reconstruction?

			Not	
Item No.	Feature to be Checked	Ok	Ok	N/A
11-1.	Earthwork design (e.g., "temporary" borrow, "additional excess," detour material, embankment, etc.).			
11-2.	Right of Way acquisition (e.g., for signal and lighting foundations, redesigned radii of drainage structures, utility relocation, construction easements, adequate work space, desirable clear zone, etc.).			
11-3.	Geometrics and roadway alignment (e.g. curve data, sight distance, vertical datum, centerline, etc.).			
11-4.	Utilities (e.g., accuracy of location, proposed relocation, conflicts with other structures, future MOT impact, etc.).			
11-5.	Pavement (e.g., design criteria, flexibility to change, material alter- natives, etc.).			
11-6.	Drainage structures (e.g., new and standardized structures, size of pipe, low head piping, interim drainage).			
11-7.	Lighting and signs (e.g., conduit size, service point locations, design of structures, compatibility, power source, etc.).			
11-8.	Other structures (e.g., mix design, strength, pile information, finishes, concrete and steel requirements, etc.).			
Item No.	Comments			

# Section 1.2 CONTRACT DURATION AND ALTERNATIVE CONTRACTING TECHNIQUES

# 1.2.1 Purpose

The purpose of this section is to provide a uniform methodology for establishing contract durations on construction contracts.

# 1.2.2 Authority

Section 20.23(3)(a) F.S. and Section 334.048(3) F.S.

#### 1.2.3 References

FDOT Design Manual (FDM) Chapters 131 and 301, Guidelines for Establishing Contract Durations, Form No. 700-010-04, FDOT Standard Specifications for Road and Bridge Construction

# 1.2.4 Scope

This document was created to assist the District Scheduling Engineer and/or the Construction Consultant Engineering and Inspection services in establishing contract duration and to assist in determining which type of contract technique would be used on that project.

# 1.2.5 Background

Project duration is an integral part of every construction project let by the Florida Department of Transportation (Department). In the past, the time was set based on historical information of how long it took to complete similar projects. The methodology and forms used were rather rigid and implied that tasks followed one behind the other with no opportunity for two or more tasks to be performed concurrently.

The Department has instituted changes that affect the establishment of the contract duration. These changes place emphasis on decreased project duration and the overall time required from conception to completion of the construction improvement to decrease user costs and the cost of contract administration. The methods, outlined in this procedure, allow the District Construction Offices more flexibility in establishing contract duration.

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#### 1.2.6 General Considerations

The Department establishes the contract duration on each construction contract. Several factors must be considered when establishing contract duration, such as:

- 1. Historical records of contractor performance on similar work.
- 2. Importance of the project to the implementation of Department Work Program.
- 3. Emergency conditions.
- 4. Annoyances in residential areas.
- 5. Traffic disruption and delay in high traffic areas and coordination with MOT plans.
- 6. Coordination with other activities, such as existing utilities and installation of new utilities.
- 7. Political sensitivity and public awareness.
- 8. Cost of Construction & Engineering Inspection (CEI) activities.

Many of these factors can conflict with others and not all of them will have the same importance for each project.

The contract duration shall be established in conjunction with design's Phase III review. If there are quantity changes following the Phase III review, the contract duration may require revision. It must, in any case, be firmly established in sufficient time for the Design Project Manager to calculate the quantities for the maintenance of traffic pay items before the Phase IV review. (see <a href="Chapter 301">Chapter 301</a> of the FDM, Topic 625-000-002 for additional Plans Phase Reviews)

To assist the engineer establishing the contract duration, the Department has established guidelines for production rates. These guidelines will be periodically updated and are located on the State Construction Office website. Questions regarding the setting of contract duration should be directed to the District Scheduling Engineer.

Every effort should be made to involve the Resident Office in the Phase Review and in establishing the contract duration.

# 1.2.7 Initiating Specifications/Alternative Contracting Techniques

# (A) District Level Responsibilities

The first step in setting duration for a contract is to determine if any special provisions apply. Establishing the contract duration requires familiarity with the project specifications

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Effective: July 1, 2002 Revised: September 11, 2020

and may require the addition of other specifications. Make sure these do not conflict with Department objectives or with local ordinances.

Any contract utilizing the special provision(s) shown below such as; Flextime, Incentive/Disincentive, No Excuse Bonus, A+B, Lane Rental, and Liquidated Savings shall be pre-approved by the appropriate authority as detailed in the Usage Notes on the applicable Specifications Workbook. Below is a description of the various alternative contracting methods and applicable usage requirements.

#### 1. Flextime

Flextime start time is a contracting method intended to minimize disruption to the public. The contractor can use this additional time to mobilize sub-contractors, to coordinate with utilities, to submit shop drawings, to acquire material and equipment, and maximize all resources for the project. Flextime should also be used in cases where material procurement will dictate the start or finish of a project. Project duration for flextime projects can be minimized as a result of the opportunity for efficiency in building the project.

Flextime is meant to be used on minor projects where the extra time allowed to the contractor will result in reduced impact to the traveling public. If flextime is used, general time added to the contract duration should be eliminated, meaning that of normal schedules such as 8am-5pm, Monday – Friday (normal 5 (five) day work week). On a flextime job, contract time for utility conflicts should be included in the contract duration only if the utilities cannot relocate during the flextime period. The contractor must know by specification requirement what utility relocation must occur during flextime.

Flextime should not be used if its use will negatively affect the health, safety, or welfare of the public or an early completion date for a project critical to the Department's work program. Flextime should not be used if the physical condition or capacity problems that will be improved by the project need to be addressed immediately. On projects that would be inspected by consultant firms, consideration should be given to the impact of the flex- time on the consultant staffing and any price considerations.

The District Scheduling Engineer initiates the request to include a flextime contract provision with consultation with the Resident Engineer and the District Specifications Office.

The flextime period shall not exceed 120 days, unless otherwise approved by the Chief Engineer.

# 2. Special Working Hours & Periods

The District Scheduling Engineer shall coordinate the establishment of any restriction of working hours and periods of time with the District Traffic Operations Office and the Resident/Operations Office that will administer the construction contract. The District Scheduling Engineer will also coordinate with the District Specifications Office.

# 3. Special Events

The District Scheduling Engineer should seek the input of the Resident Office that will administer the construction contract and the Public Information Office regarding any special events that may impact the project. The District Scheduling Engineer should coordinate with Design Project Manager to identify Special Events which may restrict any or all contract operations and list such Special Events in the Contract Plans or in the Request for Proposal on Design-Build projects.

#### 4. Schedule

The District Scheduling Engineer will determine the type of scheduling to be required for each specific project, e.g., bar charts, *CPM*, etc., and coordinate with the District Specifications Office to include the correct Special Provisions to require this type of schedule. A bar chart can be used only for the smallest projects (i.e., under \$10 million), however, *CPM* schedules are encouraged. *CPM* schedules are required for large and complex projects; e.g., those over \$10 million, urban projects with three (3) or more traffic phases or others deemed appropriate such as alternative contracting projects, buildings, Variable Message Sign(s), etc. *CPM* schedules are not required but are encouraged on simple projects such as 3R (Resurfacing, Rehabilitation, Restoration) or minor bridges, unless there are unusual conditions.

# 5. Compressed Time or Time Priority

The District Secretary or his delegate initiates and approves a list of time priority projects. This determination should be made early so that it will influence the design of the project and the times negotiated on the utility relocation agreements. Placement on the list of time priority projects will be considered in the establishment of the project duration and the coordination with the District Specifications Office.

#### 6. Incentive/Disincentive

One of the most important considerations for justifying the use of an Incentive/Disincentive (I/D) provision is whether payment for early completion of the project or portion of the project is cost beneficial to the traveling public. This means

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that if the project is completed in a timely manner there will be limited disruptive effects, due to the construction project providing substantial safety, health and welfare to the traveling public. The I/D monetary amount set for a selected project shall be supported by an estimated cost of damages expected to be mitigated by early completion of the overall project or critical phase of work.

The amount of such I/D payment or such additional damages shall be established in the contract based on an analysis of the cost savings to the traveling public or revenue projections for a revenue-producing project. This determination of whether to use an I/D provision is made when developing the daily amount of I/D payment. This analysis may be done by using the Department's model software and may be verified if there is a need by an approved process such as "QUEWZ-98", FHWA approved "Quickzone", ADOT model, software to calculate the daily I/D amount. The District level shall be responsible to determine if the use of these software packages or an equivalent process will be a reasonable representative cost analysis and shall be pre-approved by the State Construction Office. **Detailed calculations must be maintained and available for any further analysis.** Further guidelines for calculating the cost may be found in **AASHTO's (Red Book) "User and Non-User Benefit Analysis for Highways"**. If the per day amount exceeds \$50,000 then that amount will require approval by the Director, Office of Construction.

The beginning and ending dates (calendar day or contract date) for which the I/D applies must be clearly identified in the special provisions. The project schedule should clearly show the beginning and ending milestone dates for I/D work. If the I/D clause applies to the complete contract, then this should be stated in a special provision and shown on the contractor's schedule. Contract work items or any portion of the contract work items that are to be considered for I/D must be identified.

There are two other special provisions to consider for I/D provisions. Lane Rental and A + B Bidding allow for I/D payments or deductions. This incentive payment or disincentive deduction shall not exceed the dollar amount established in the provision. The total allowable number of Lane Rental Days is determined by the Engineer. If the Contractor uses less Lane Rental Days than allowed, the Department will pay an incentive at an established amount in the contract. If the Contractor uses more Lane Rental Days than allowed, the Department will make a disincentive deduction established in the provision. A+B Bidding incentive payment or disincentive deduction shall be an established amount set in the provisions and will be based on original contract time.

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There may be a re-evaluation of the incentive/disincentive amount if the contract amount changes from the original estimate or if the scope of work changes. Review the incentive/disincentive amounts and make the appropriate adjustments. Also retain any documentation created to reflect these changes.

Each "PS&E Submittal Package to Tallahassee" package for projects containing I/D provisions shall include a calculation sheet, attached to the District's recommendation for construction contract time, which documents the basis for the incentive/disincentive provisions. Impact cost estimates are to be included whenever it is feasible to calculate their value. In other words, the I/D and the monetary amount is set based on the Road User Cost to determine the damages or cost savings to the traveling public. This documentation shall be kept in the project file.

Projects containing the I/D Special Provision and which are Federal Aid participating shall have a copy of the justification sheet/s (back-up documentation) included with the contract documents for FHWA approval. The "justification sheet/s" should include several factors such as Daily Road User Cost, Accident Rates, CEI Cost, Maintenance Cost and other justifications such as impacts to community services or access to residential or business areas during construction.

When the Specifications Office preparing the project specifications reviews the project specification package, jobs with an I/D special provision must be identified. This will be detailed on the Transmittal of Plans, Specifications and Estimates Package sheet. (see *Chapter 131* of the *FDM*, *Topic 625-000-002*)

After the letting and the contract is being processed for award, the Contracts Administration Office shall make an I/D notation on the "Availability of Funds" memorandum, which is sent to the Office of Comptroller, Contract Funds Management Section. The I/D notation shall include the maximum number of allowable dollars (\$). The Office of Comptroller, Contract Funds Management Section will encumber an amount that includes the awarded construction cost and the maximum amount of the incentive cost that can be charged to the contract.

On Projects of Division Interest (PoDi) containing the I/D Special Provision, obtain FHWA approval prior to issuing payments to the contractor for any portion or the full I/D amount.

Adjusting contract time during the I/D phase defeats the purpose of an I/D clause, and is not allowed.

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#### 7. No Excuse Bonus

No Excuse Bonuses should be used only on projects that have the highest levels of impact on abutting businesses and the traveling public. A designation of Level 4, as defined in the *Guidelines for Community Awareness Process* (see Appendix A), is a prerequisite. The No Excuse Bonus concept can be used to achieve particular milestones or for total project completion by a certain contract day or a specified date. The Scheduling Engineer must provide a maximum number of days and set the bonus date based on calendar date or an actual contract day.

Projects containing the No Excuse Special Provision, and which are Federal Aid participating shall have a copy of the justification sheet/s (back-up documentation) included with the contract documents for FHWA approval. The "justification sheet/s" should include several factors such as Daily Road User Cost, Accident Rates, CEI Cost, Maintenance Cost and other justifications such as impacts to community services or access to residential or business areas during construction.

On Projects of Division Interest (PoDi) containing the No Excuse Special Provision obtain FHWA approval prior to issuing payments to the contractor for any portion or the full I/D amount.

# 8. Time plus Money (A+B)

This provision is used on projects that may have a significant level of community impact and are a Level 3, as defined in the *Guidelines for Community Awareness Process* (see *Appendix A*). Bidding Time plus Money provides the potential for decreasing contract time. A dollar per day figure must be calculated by the Department and included in the bid documents. A maximum number of days the contractor may bid must be provided.

#### 9. Lane Rental

Use Lane Rental to minimize lane closures. Lane rental should be used where lane closures will severely inconvenience the traveling public, (for example, on Interstates, ramps, urban arterials, etc.). Maximum daily lane rental fee shall be established in the contract based on an analysis of the cost savings to the traveling public or revenue projections for a revenue-producing project. The dollar value of each lane rental day is established by the Department and included in the bid documents. Since the intent is to reduce lane closures, project duration should be calculated normally.

Projects containing the Lane Rental Special Provision, and which are Federal Aid participating shall have a copy of the justification sheet/s (back-up documentation) included with the contract documents for FHWA approval. The "justification sheet/s"

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should include several factors such as Daily Road User Cost, Accident Rates, CEI Cost, Maintenance Cost and other justifications such as impacts to community services or access to residential or business areas during construction.

On those projects containing the Lane Rental Special Provision, which are Projects of Division Interest, prior to issuing payments to the contractor for any portion or the full I/D amount, FHWA approval must be obtained.

# 10. Liquidated Savings

The contractor will be rewarded for each calendar day the contract is completed and accepted prior to the expiration of the allowable contract time. The daily amount of liquidated savings should be equal to the liquidated damages.

Projects containing the Liquidated Savings Special Provision, and which are Federal Aid participating shall have a copy of the justification sheet/s (back-up documentation) included with the contract documents for FHWA approval. The "justification sheet/s" should include several factors such as Daily Road User Cost, Accident Rates, CEI Cost, Maintenance Cost and other justifications such as impacts to community services or access to residential or business areas during construction.

On those projects containing the Liquidated Savings Special Provision, which are Projects of Division Interest, prior to issuing payments to the contractor for any portion or the full I/D amount, FHWA approval must be obtained.

# 11. Damage Recovery

This provision is similar to Lane Rental provisions to assess a fee to the Contractor for not having all lanes open to traffic at a designated time as defined in the Traffic Control Plans. The dollar values are set for the first 30 minutes with proportional fees for each additional 30 minutes with a cap on the cost not to exceed a set amount within the 24-hour period. The dollar value of each assessment is established by the Department and included in the bid documents. These fees may be calculated using the Department's Road User Cost program.

# 12. Special Notices/Directions to Contractor

- (A) Inform contractor if contract time is reduced from normal.
- (B) Inform contractor if additional contract time is supplied for anticipated utility conflicts.

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- (C) Direct contractor to begin project by a specific day.
- (D) Inform contractor if work by others will be underway at either end or within the project limits, contractor will coordinate with other contractors. Include proper Special Provision with the contract.

# 1.2.8 Establishing Contract Durations

# (A) District Level Responsibilities

The <u>Guidelines for Establishing Contract Duration</u> is published on the State Construction Office's web page under the title "Engineering Areas/Scheduling." This web page also contains an Excel spreadsheet with a set of production rates for many of the activities that occur in highway/bridge construction projects. Production rates for all possible activities are not included, nor are all production rates used in each construction job. The production rates may have to be supplemented with information from other sources and should be tempered with good engineering judgment and past experience with similar work. Other sources could be information provided from contractors and/or suppliers relating to unique activities or resources. Establishing a project's duration can be accomplished with the following steps:

- 1. Review the project plans with special emphasis on maintenance of traffic. Verify that the work to be performed in each phase of the projects Traffic Control Plan is constructible as shown. These phases should have been agreed upon at the production phase. If the project has more than one phase, determine what work can be done in each of the phases.
- List the required activities for each phase. This list does not need to be exhaustive but does need to include all controlling items of work or activities on the critical path. Most schedules are calculated using Primavera software and activities (items of work) are detailed in order to establish the critical path on a project. Some are very detailed, and others aren't, depending on the complexity of a project. These controlling items determine the time which is the critical path. Some use a standard bar chart; others use more complex charts that tie dates and activities to drive the critical path.
- 3. List each quantity of the unit of work that will be used as a basis for estimating the duration of that activity, e.g., for storm sewers this would be the number of linear feet of pipe, etc.

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On a project with more than one phase, use only that quantity associated with that phase. If the list of pay items show, for instance, 10,000 cubic yards of excavation for a project, that has two phases, that have approximately the same amount on each phase, put 5,000 cubic yards as the unit of work for excavation in Phase 1 and 5,000 cubic yards as the unit of work for excavation in Phase 2. Extreme accuracy is not required. It is only necessary that the parts of a quantity of a pay item sum to the whole, but a percent or two of error on any phase will not affect the results. For a project with two phases, this may be a 50%-50% split for a particular pay item. This is just as accurate as using a 45%-55% split.

- 4. Use the production rates and charts to convert the units of work into workdays. Do this for each activity in each phase. These rates and activities may be recorded on *Form No. 700-010-04*, *Estimate of Contract Time*.
- 5. Review the appropriate approved Utility Work Schedule and or Agreements to determine what part of the requested utility adjustment potentially impacts the Contractor's work. A delay occurs only if the prime contractor cannot work as a result of utility conflicts or due to other unforeseeable conditions as spelled out in <a href="Standard Specifications 8-7.3.2">Standard Specifications 8-7.3.2</a>. Assume good cooperation between the utility and the contractor during the actual construction of the project. Utility relocation duration should be handled as an activity if they will contribute to the project duration.
- **6.** Multiply each of the workdays by a factor of 1.40 to convert them to contract days.
  - (1) The factor of 1.40 is based on 5 (five) working days per week. Implicit in this factor is the assumption that the contractor will use "normal" crews and equipment and will work a "normal" workday.
  - (2) If special provisions modify the time requirements of the project, then it may be appropriate to use another factor based on number of allowable working days and allowable working hours, either larger or smaller. For a project with incentive/disincentive, a factor of 1.0 or less could be used. This would be based on the assumption that the contractor would work 7 (seven) days per week with extended work hours. On the other hand, if the special provisions curtail the number of hours per day the contractor may work, the factor used may be larger than 1.40.

On Compressed Time or Time Priority Projects, the Scheduling Engineer may assume longer working hours, multiple crews, and 6 (six) or 7 (seven) day work weeks to accomplish a decrease in the project duration. Projects

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containing a No Excuse Bonus provision should have reduced project durations. Projects with a Liquidated Savings provision should be calculated using a 6 (six) day work week.

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On A+B projects, the maximum number of days is calculated using normal production rates and 5 (five) day work week.

When using a computerized scheduling software package, workdays will be converted to calendar days using the calendar function in the program.

The report(s) from the scheduling software and/or non-computerized form should show, as a minimum, for each activity: id, description, quantity (of work), unit (of work), duration, early start, early finish, and days of total float.

#### 1.2.9 Documentation

# (A) District Level Responsibilities

On each worksheet establishing Project Duration, add the Financial Project ID, county name, the contract time, and the name and phone number of the person who established the contract duration. Also provide backup documentation of how time was established. (*Form No. 700-010-04, Estimate of Contract Time*).

Schedules are considered a part of the "PS&E Submittal Package to Tallahassee". Instructions for submitting the complete "PS&E Submittal Package to Tallahassee" are included in *Part 1* of the *FDM, Topic No. 625-000-002*.

#### 1.2.10 Prosecution

# (A) District Level Responsibilities

The contract duration is not final until the project is bid. Up to this point in time, the project duration can be influenced by changes in design or by other external reasons. The designer (Project Manager) and the District Scheduling Engineer shall coordinate all changes that would affect the contract duration.

The Design Project Manager and or Utility Project Manager should notify the District Scheduling Engineer when revisions or changes are made, such as approved Utility Work Schedule changes. These revisions/changes could impact the contract duration that was established by the Scheduling Engineer.

# 1.2.11 Training

The training of staff for establishing Contract Duration will usually be the responsibility of each District. However, there are times when the State Construction Office may coordinate or suggest a particular course or class to attend in helping to calculate Contract Time.

#### 1.2.12 Forms

To assist in calculating contract time on a project *Form No. 700-010-04*, *Estimate of Contract Time* may be used. See *Section 1.2.7(a) 4 & 6* above for detail in using this form.

Effective: July 1, 2002

#### **APPENDIX A:**

#### **GUIDELINES FOR COMMUNITY AWARENESS PROCESS**

This guideline is for the use of the District Construction Offices. Some, if not all districts have internal procedures for Community Awareness activities. These plans are not uniform from district to district. This guideline is meant to supplement and complement district procedures.

#### 1. Definition

Community Awareness is a term used to describe both the minimization of negative impacts to the community and traveling public of a construction project and the Department activities that take place to keep the community informed.

### 2. Team Approach

Several districts have already developed quality control plans that require a multidisciplinary team approach to plans development. In addition to this, various offices in the Central Office are recommending a team approach to solve specific deficiencies in our project development process. Community Awareness is one of those things for which a team is being recommended. It will be interesting to see how each district handles all of these recommendations to form teams. Instead of several teams, the District probably will identify some, but not all, of the projects that require a team to guide it along its way. There will be a core team that will continue during the duration of the project with additional people providing expertise as required.

The importance of this team approach is that it allows the district construction offices to have input to the project beginning with the definition of what the project will be until the project is let.

# 3. Involvement in Project Development

Scope Development and Definition: Several districts, as part of their District Quality Control Plans, have required the participation of the District Construction Office in establishing the scope of each project. Subsequent reviews have indicated that an incomplete scope at the very start as one of the Department's major problems. Projects with scopes that evolve as the project develops will contribute to extra cost, rework, and poor quality control on the plans. Worse, in terms of community involvement, they can create conditions that will be difficult to overcome during the construction process. The District Construction Office needs to take advantage of every opportunity offered to it to be on a team or otherwise prevent problems on our construction projects - beginning with scope development.

**Define level of Community Awareness needed:** The Department has developed a "Commitment Compliance Tracking System" to record commitments made during project

development. The District Construction Offices need to take advantage of this new system. At scope development, a level of public concern should be associated with the project from level 1, the least, to level 4, the most. The level definition is provided below to assist in this designation. The designation of a particular level of concern does not, however, designate or restrict required actions. This designation should be entered into the Commitment Compliance Tracking System.

- Level 1: Project is not controversial, causes negligible access impacts and traffic disruption. Examples are work outside the roadway, simple rural resurfacing, some signal work, pavement markings, bridge or other maintenance.
- Level 2: Project has general public acceptance, little impact on access and reasonable degree of traffic disruption. Examples are urban resurfacing, bridge repairs, and median revisions (not access control) that require lane closures.
- Level 3: Project is controversial, will significantly impact traffic flow or will adversely
  affect access to properties (temporarily or permanently). Examples are parking
  removal, median opening closures, traffic signal removal, roadway widening, major
  reconstruction, and projects with detours.
- Level 4: Project involves interstate work including maintenance work, road widening, temporary ramp closures, construction of new interchanges, and major reconstruction. Also included in Level 4 are all projects that require total closure, either temporary or permanent, of roadways, bridges, or railroad crossings.

**Designate Time Critical Project:** For numerous reasons, including minimizing community impact, there are projects that the districts desire to be performed in a period much less than that which would be normally established for a project duration. For this desire to be realistically attained the district should designate the project as "Time Critical" as early as practicable. This should also be recorded on the Commitment Compliance Tracking System. This should be a signal to the designer to give short project duration a priority consideration when designing the project. This should also be a signal for utility relocations to be started early and for utility relocation agreements to contain expedited times.

### 4. Design Phase

**Plans Reviews:** Access management driveways and median openings: Decisions on access management and median openings are made very early in the design process. These decisions cause some of the more contentious issues during construction, but there probably is not anything the construction personnel can do about them.

The Phase I Plans Review is the most important phase review for minimizing community impacts. Major decisions are made at this stage that cannot be ameliorated during construction. Decisions that affect MOT, access, and drainage are made and cannot be undone in future phases.

This phase review package should contain a Conceptual Maintenance of Traffic Plan. This plan should be reviewed to assure minimum impact on abutting property owners. Any condition that would make it difficult to provide simple and direct access to property on both sides of the road should be avoided. The reviewer should make sure that the designer has attempted to strike some happy medium between a small number of MOT phases, of long length and duration, and a higher number of MOT phases of short length and duration. A smaller number is conducive to a shorter overall project duration. MOT phases of short duration cause less inconvenience to abutting businesses.

Another aspect of the plans that merits careful review is any change in vertical alignment. On an urban reconstruction or widening the designer should maintain the existing alignment to the extent possible. Changes in vertical alignment make it very difficult to maintain access on the main roadway and even on side streets. Lowering the alignment can also cause unforeseen utility relocations if there is not sufficient cover for mainline utilities and service connects after the grade is lowered. Access to property on side streets will also be affected when grades are changed on the main roadway.

The combination of MOT and vertical alignment will also impact drainage during the construction process. The reviewer should make sure that the designer does not set up a situation where water will pond on the project or where a heavy rain will cause delays. Additional guidance on plans phase reviews is in the Construction Project Administration Manual Chapter 1, Section 1, Plans Review and Comments.

**Specifications:** The District Construction Office can recommend that special provisions, that help minimize community impact, be included in the specification package for the project. Examples of this are restricted working hours, night work, contractor suspended operations on specific days, day certain starting and day certain project completion, restricted work length (train spec), and alternative contracting methods.

**Project Duration:** The District Construction Office establishes the project duration. They have the option of shortening this project duration if it will minimize the community impact of the project. Additional guidance for establishing project duration is included in the Construction Project Administration Manual Chapter 1, Section 2, Contract Duration and Alternative Contracting Techniques.

**Alternative Contracting:** The Department has developed a battery of innovative contracting schemes to minimize community impact. Examples are Incentive/Disincentive and no excuse bonuses. These schemes also require that special provisions are included in the specification package. Additional guidance is contained in the Alternative Contracting User's Guide.

#### 5. Construction Phase Best Practices

The Project Engineer/ Project Manager must develop a Community Awareness Plan as early as practicable. If a Consultant CEI will be involved, community awareness activities must be included in the scope of services. The extent of activities is dependent on the Level of Concern. On Level of Concern 3 or 4 projects, the Project Engineer/Manager should consult with the District PIO or Community Awareness Coordinator when developing the plan or RFP and scope.

Listed below are the minimal elements for a Community Awareness Plan:

- Date of the plan and each revision
- Name of the person initiating the plan
- A brief, but detailed, description of the project and summary of traffic impact.
- Description of the community and properties affected by the project.
- Discussion of any removal of any off street parking (if any) and how it will affect adjacent properties and businesses.
- Special features/amenities that will be included in the project, including but not limited to, landscaping by whom and who will maintain it.
- A list of known community concerns and a strategy for addressing them. (Where appropriate)
- A list of all PD&E and Right of Way commitments made to the public and how they will be addressed. (Where appropriate)

An additional topic should be added to the pre-construction conference agenda. On projects where there are known community concerns, these should be addressed. The contractor should be requested to assist the Department to minimize public complaints by keeping access to business well maintained and to keep the stock piling of materials in front of businesses to a minimum. The contractor should also be requested to remove trash as soon as possible. (*All projects*)

1 month prior to construction start: "Dear Neighbor" flyer with construction dates and specific project impact to traffic information. This flyer should contain the name of the contractor, contractor's superintendent, and FDOT Project Engineer, with field office locations and the appropriate telephone numbers. The preferred method for distributing this flyer is for the Project Engineer to hand deliver door to door. (*All projects*)

1 week prior to construction start: News release of project start date, pertinent project information and specific traffic information. This is usually done working through the District PIO and the District Community Awareness Coordinator. (*All projects*)

Throughout construction: The project Engineer should keep the District Public Information Office (PIO) and the Public Information CEI, if there is one, informed of all issues affecting the public. Weekly news releases with specific traffic impact should be issued by the PIO and Public Information CEI. (*All Projects*)

Other elements that may be considered:

2 to 4 weeks prior to construction start: Pre-construction public information meeting/open house for all interested persons to review plans, construction schedule, and traffic impacts, particularly dates of total closure. Conducting additional meetings during the project as milestones are reached should also be considered. Meetings can be open house style, held at field office locations or locations close to the project. Project staff may also make presentations at local community or homeowner association meetings. (*Level of Concern 3 and 4*)

A newsletter may be used to keep those interested informed about the current project status and specific issues. (*Level of Concern 3 and 4*)

An internet site to supplement other forms of notification and to provide another means for input of questions and concerns. (*Level of Concern 3 and 4*)

Information kiosks can be used to provide information to the general public on projects of community wide interest. (*Level of Concern 4*)

Supplemental meetings with Homeowner Associations, the Chamber of Commerce, or other interested groups can be held upon request. (*Level of Concern 3 and 4*).

#### 6. Listen and Be Responsive:

On the construction project, it is important that every DOT/CEI employee be willing to listen to problems and complaints from property owners and the traveling public. When possible, try to do something about the problem the people are complaining about. When it is not possible to do something, such as median closings, limited driveways and loss of parking, be sympathetic and try to explain the reasons for these changes.

All communications with abutting businesses and residents should be recorded. When possible, all concerns should be responded to in writing.

Acknowledgements: This guideline was drafted using, to a large degree, the content of the Community Awareness guidelines from Districts 4 and 7.

### Section 1.3

#### PRE-BID QUESTIONS AND ANSWERS

# 1.3.1 Purpose

To improve the quality and interpretation of the contract plans, the Department has developed a process to provide bidders the opportunity to ask questions or seek clarifications prior to submitting bids. As a result of this effort, the Department has established a website for bidders to submit questions and/or clarification requests to the Department. The Department will post responses to those questions and/or clarification requests to the same website.

This section describes the Department's process of listing advertised projects on a Pre-Bid Question and Answer website, receiving questions and/or clarification requests submitted by bidders and providing appropriate responses to those questions and/or clarification requests.

# 1.3.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 1.3.3 Reference

Section 2, Standard Specifications for Road and Bridge Construction, Section 2-4, Special Provision (SP0020400), Examination of Contract Documents and Site of Work, applicable to all projects

#### 1.3.4 General

Bidders may submit pre-bid questions and/or clarification requests to the Department by posting them to the Department's website at the following URL address: <a href="https://fdotwp1.dot.state.fl.us/BidQuestionsAndAnswers/Proposal.aspx/SearchProposal">https://fdotwp1.dot.state.fl.us/BidQuestionsAndAnswers/Proposal.aspx/SearchProposal</a>. Bidders will review and be familiar with all questions and responses posted to this website prior to the bid opening and to make necessary adjustments to the bid proposal, accordingly.

The Department will utilize the same Pre-bid Question and Answer website to post responses for questions and/or clarification requests submitted by bidders.

The Pre-Bid Question and Answer website shall not be used by the Department to correct

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Revised: June 18, 2019

errors in the Contract Documents identified by the Department or Contractors. Clarifications and/or corrections of errors identified by the Department shall be handled in accordance with current processes governing the issuance of *Contract Addendums*.

# 1.3.5 Operation and Maintenance of the Pre-Bid Question and Answer Website

#### **District Responsibilities**

The District Construction Office (DCO), with support from the Office of Information Systems (OIS), is responsible for administration of the Pre-bid Question and Answer website on all projects in their respective District.

# 1.3.6 Listing Advertised Projects on the Pre-bid Question and Answer Website

#### **District Responsibilities**

DCO staff shall ensure that all advertised Central and District Let projects in their District are listed on the Pre-Bid Question and Answer website. DCO staff shall ensure that the Pre-Bid Question and Answer website can receive questions and/or clarification requests from bidders as of the date the project advertisement appears on the Central and/or District Contracts Administration Office website.

# 1.3.7 Responding to Questions and/or Clarification Requests Submitted to the Pre-bid Question and Answer website

#### **District Responsibilities**

The Department should not make modifications to questions and/or clarification requests submitted to the Pre-bid Q&A website to the extent that such modifications would change the original intent of the question and/or clarification request as submitted by the bidder. In those situations where inappropriate content (i.e. derogatory comments, personal, proprietary or sensitive information, etc.) is included as part of a legitimate question and/or clarification request submitted to the site, the Department may modify the questions and/or clarification by removing the inappropriate content. Such modifications are not intended to be used to correct spelling, grammar, syntax, etc. errors and should be used in limited circumstances so as to avoid potentially changing the original intent of any question and/or clarification request submitted by the

bidder. As pre-bid questions and/or clarification requests are received, DCO staff shall review each question and/or clarification request for the purpose of developing a

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response and posting the response to the Pre-Bid Question and Answer website. DCO staff assigned with this responsibility shall be familiar with the project and Contract Administration procedures. DCO staff assigned with this responsibility shall coordinate with Department personnel and/or Consultants involved in project development (i.e. Design Project Manager, Construction Project Manager, Utility Project Manager, Engineer of Record, etc.), when necessary for the purpose of developing a response to the question and/or clarification request.

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The District Construction Engineer (DCE), or designee, shall review each question and/or clarification request submitted as well as each proposed response to questions and/or clarification requests and shall approve each response prior to posting the response to the website. In the event a previously posted response is to be revised, the DCE, or designee, shall review and approve each revised response prior to posting the revised response to the website. The DCE may delegate such review and approval authority, in writing, to an individual within the DCO staff, but not to a Consultant or Resident Engineer. Such delegation shall be maintained on file in the DCO. An email from the DCE, or designee, which signifies review and approval of the question and proposed response, will suffice as documentation of review and approval.

For bid openings in the months of January through November, the DCE, or designee, shall respond to all pre-bid questions and/or clarification requests submitted to the Pre-Bid Question and Answer website prior to 5:00 PM (EST) on the seventh (7<sup>th</sup>) calendar day prior to the bid opening.

For bid openings in the month of December, the DCE, or designee, shall respond to all pre-bid questions and/or clarification requests submitted to the Pre-Bid Question and Answer website prior to 5:00 PM (EST) on the tenth (10<sup>th</sup>) calendar day prior to the bid opening.

For bid openings on projects with a 60-day advertisement, the DCE, or designee, shall respond to all pre-bid questions and/or clarification requests submitted to the Pre-Bid Question and Answer website prior to 5:00 PM (EST) on the tenth (10<sup>th</sup>) calendar day prior to the bid opening.

Responses cannot be assured to the bidder for questions and/or clarification requests submitted to the website after these deadlines.

Regardless of the bid opening month, the DCE, or designee, shall ensure responses are posted to the website by 8:00 AM (EST) the second (2<sup>nd</sup>) calendar day prior to the bid opening day.

In the event a previously posted response is to be revised, the DCE, or designee, shall ensure the original response (including the date and time the original response was PRE-BID QUESTIONS AND ANSWERS

1-3-3

posted to the website) and the revised response (including the date and time the revised response was posted to the website) are posted to the website.

The DCE, or designee, shall ensure that no responses (original and/or revised) are posted to the website and no modifications are made to previously posted responses after 8:00 AM (EST) the second (2<sup>nd</sup>) calendar day prior to the bid opening day.

# 1.3.8 Providing all Questions, Clarification Requests and Responses to the Contracts Administration Office

#### **District Responsibilities**

After the bid opening, DCO staff shall ensure that all questions and/or clarification requests submitted by bidders and all responses posted by the Department are submitted to the Contracts Administration Office. This submission shall occur no later than 5:00 PM (EST) on the business day immediately following the bid opening. For Central Let projects, this submission shall be made to Central Office Contracts Administration. For District Let projects, this submission shall be made to District Office Contracts Administration.

# 1.3.9 Compliance with this Section

#### **District Responsibilities**

The District shall identify and maintain a list of the following in the DCO files:

- A. DCO staff responsible for administration of the Pre-Bid Question & Answer website on the District Level:
- B. DCO staff responsible for receiving pre-bid questions and/or clarification requests;
- C. DCO staff responsible for coordinating and developing proposed Department responses;
- D. DCO staff, if other than the DCE, responsible for reviewing and approving all proposed responses and all subsequent revisions to previously posted responses;

### **Central Office Responsibilities**

The State Construction Office will review a sampling of bid questions, clarification requests and Department developed responses and report significant findings to the DCE as necessary.

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# Section 2.1

Effective: July 1, 2002

Revised: September 11, 2020

# PROJECT SCHEDULING

# 2.1.1 Purpose

To provide a uniform procedure for monitoring construction contract time and schedules.

# 2.1.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 2.1.3 General

The project schedules required on each project should be working documents used by the Contractor to plan and direct the construction project. If the project schedule is not updated by the contractor in a timely manner, this could reflect on the CPPR (Contractor Past Performance Rating) grading as outlined in **Section 13.1** of the **CPAM (Construction Project Administration Manual)**. This would be evaluated in category 3 (Timely and Complete Submittal of Documents) within the **Contractor's Past Performance Report, Form No. 700-010-25**. The Contractor must coordinate their own work with that of the subcontractors and utilities. If used properly, the schedule is a management and communications tool that can be used to anticipate and prevent problems from occurring. These issues shall be discussed during weekly progress meetings.

#### 2.1.4 Contract Schedule

# (A) Resident Level Responsibilities

Once the project is awarded, the Contractor prepares a proposed Contract Schedule in accordance with contract documents which in turn is submitted to the Project Engineer. The Project Engineer, with the involvement of the District Scheduling Engineer, reviews the schedule, and if it meets contract requirements, submits it to the Resident Engineer for acceptance. If the district doesn't have a designated Scheduling Engineer, then the Resident Engineer would review the schedule. If the schedule does not reflect a reasonable or feasible plan to construct the project in the authorized contract time or the schedule is not prepared according to the specifications, the schedule will be rejected. Schedules should indicate the completion of the project within the allowable contract time.

The Department will accept Bar Charts for projects less than \$10million.

The following items should be checked for when a CPM Schedule is being utilized:

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- (1) The schedule reflects the phases in the MOT plan.
- (1) Activities are broken-out by phase.
- (2) Phases are in correct sequence.
- (3) Order of the activities is logical.
- (4) The schedule contains all milestones specified.
- (5) Utility work is shown.
- (6) Activity durations appear reasonable.
- (7) Level of detail reflects the complexity of the project.
- (8) Complete and concise description of the Contractor's Construction Plan.
- (9) The submittal is complete as per the contract documents and contains preparation (Contractor's time) review and approval (Department's time), and fabrication and delivery (manufacturer's/supplier's time) activities for each category of submittal required.
- (10) Activities include procurement time for material including shop drawing submittal and approval process.
- (11) All non-workdays are shown.
- (12) Check constrained activities.
- (13) Any activity that applies cost loading (has a budgeted cost) should conform reasonably well within the amount bid for same type work.

If the schedule submitted by the Contractor shows an early completion date, the schedule shall be reviewed thoroughly. The early completion date shown on the schedule could be

attributable, in whole or in part, to errors in logic, unrealistic production rates, or the absence of critical activities. A schedule may not be rejected solely based on having a completion date earlier than that shown on the contract.

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A Contract Schedule which is rejected should be done so in writing, detailing the reasons for the rejection. A Contract Schedule must also be accepted in writing. After acceptance, this Contract Schedule becomes the **Baseline Schedule**. This Contract Schedule is the schedule by which progress of the project is gauged.

# 2.1.5 Revised Schedules and Monthly Updates

#### (A) Resident Level Responsibilities

When the contract time is significantly altered by time extensions or supplemental agreements, the Department may request the Contractor to submit a revised *Bar Chart* or Critical Path Method (CPM) Schedule. Requests for *Revised Schedules* should be in writing. Revised Schedules must be accepted, accepted as noted or rejected in writing. Rejections must be done so detailing the reason for the rejection. When the contract specifies a *CPM Schedule*, the schedule should be updated on a monthly basis to coincide with the progress payment period. These updates should include all approved time extensions, and supplemental agreements. These *Monthly Updates* should be reviewed for accuracy and any significant revisions in logic or duration from the Contract Schedule and previously accepted Monthly Update must be addressed in writing when found to conflict with the contract. Monthly Updates must be accepted, accepted as noted or rejected in writing. Rejections must be done so detailing the reason for the rejection.

The following items should be considered when reviewing Monthly Updates:

- (1) Check to make sure that the actual dates (for activities either in-progress or completed) and the percentages complete/days remaining are historically accurate.
- (2) Run the scheduling calculation in the "log to file" mode and Primavera will itemize the "open ends." Check to make sure that all "open ends" are closed, so that all calculated float values are accurate and not inflated. All activities except the first one should have predecessors, and all activities except the last one should have successors.
- (3) Similarly, run the scheduling calculation in the "log to file" mode and Primavera will itemize the "out-of-sequence progress." Remedy the out-of-sequence progress by making logic changes that are agreed to between the Engineer and the contractor.

(4) Ensure on a continuous basis that the Contractor is pursuing the critical path work activities. The "three-week schedule" and "controlling items of work" that the Contractor submits should indicate that he is primarily working on the critical or near critical activities, as a minimum.

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- (5) Run a comparison using "Schedule Comparison" (i.e. "Claim Digger" for versions prior to P6 Version 16.1) between the Monthly Update and the previously accepted Monthly Update and the Contract Schedule to see if the Contractor made any unauthorized changes to either the original durations or logic or, if he added any unauthorized constraints. If he did, bring it to his attention and resolve it with the Contractor.
- (6) In addition, the "Schedule Comparison" will itemize the "activities that should have started this update but did not" and the "activities that should have finished this update, but did not". Bring these to the Contractor's attention, particularly the critical or near critical activities, to help get him back on track.
- (7) Lastly, check to make sure that all holidays, suspension days and weather days granted through the update are put into the schedule's calendar as "non-work" days, so that they are considered when the schedule is calculated."

#### 2.1.6 Schedule Distribution

### (A) Resident Level Responsibilities

Electronic files (XER and/or PDF) of all Contract Schedules, Revised Schedules and Monthly Updates will be kept in the Department provided web-based collaboration site.

# 2.1.7 Withholding Progress Payments

# (A) Resident Level Responsibilities

Specifications for project schedules allow the withholding of progress payments to the Contractor if the Contractor fails to finalize either the Contract Schedule, Monthly Update, or Revised Schedule in the time specified in the specifications. If a Contractor is making a good faith effort at developing a schedule, withholding payments may not be appropriate. If a Contractor is not making a good faith effort, the project personnel can use withholding payment to convince a Contractor that the Department is serious in its desire to have an

acceptable schedule. An acceptable schedule implies good coordination and good communication.

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If the Contractor submits a Contract Schedule, Monthly Update or Revised Schedule which indicates completion of the project after the expiration of allowable contract time, Resident staff shall consult with the District Construction Office, State Construction Office and the Office of General Counsel prior to notifying the Contractor of Schedule Revision acceptance.

Topic No.: 700-000-000

Construction Project Administration Manual

Final Estimates Pre-Planning Revised: April 8, 2020

# Section 2.2 FINAL ESTIMATES PRE-PLANNING

#### 2.2.1 PURPOSE

This chapter introduces procedures for the pre-planning of required *Final Estimates Documentation* to assist those charged with the responsibility of recording final quantities and preparing final estimates.

#### 2.2.2 GENERAL INFORMATION

Information contained in this chapter presents pre-planning procedures to be used statewide for documenting final pay quantities. It is intended to help construction personnel determine the pay item information that is to be documented, reviewed, and submitted with the *Final Estimates Documentation* to the District Final Estimates Office (DFEO).

#### 2.2.3 CONSTRUCTION FIELD OPERATIONS

The Project Administrator (PA) and/or designee responsible for the final estimate must be familiar with the Specifications, method of measurement, and basis of payment for each pay item on the project. Accurate and up-to-date field records must be kept as the project progresses to ensure that final estimates are compiled in an efficient and timely manner.

The following guidelines shall be observed:

- (A) Always check to ensure there is a pay item summary box for each item in the Plans before construction begins. The summary boxes shall show the location, quantity and applicable design notes.
- (B) Verify that the documentation to support each pay item quantity (i.e., electronic shape files, Area IDs, calculations, sketches, or spreadsheets) is included in the Plans Digital Delivery package. (See *CPAM 5.14*, *5.15*, and *5.16* and *CADD Manual*.)
- (C) Verify the contract information is entered into SiteManager correctly (i.e., pay items, quantities, unit prices, retainage amount, and fuel flag selected when applicable).

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Topic No.: 700-000-000

Construction Project Administration Manual

Final Estimates Pre-Planning

(D) Schedule a final estimates kick-off meeting with the DFEO to review *Final Estimates Documentation* requirements. Any question on pay item interpretation, adjustment, extra work, or documentation requirement for any item shall be resolved with the District Final Estimates Manager (DFEM) as it occurs. Do not wait until the end of project.

- (E) Add the contract to the <u>Final Estimate Status (FES)</u> application. The fields on Contract Information tab, most importantly the CEI Name field, should be completed prior to construction beginning.
- (F) Open project-specific forms via the Construction Automated Reporting System (CARS), send to the Contractor via email or email directly to the collaboration site. Inform the Contractor that all other forms are located on the Construction website and on the Forms and Procedures Office website. Ensure the contractor is aware the latest form version must be utilized regardless of what is provided by email or in the collaboration site.
- (G) Errors in plan quantity items shall be addressed per **Section 5.13** of this **Manual**.
- (H) Final measured items shall be reviewed to determine which type of measurements, sketches, and/or calculations are necessary to document final payment, as well as identify the appropriate site source record to be used. Field Records shall be maintained per **Section 5.14**, **5.15** and **5.16** of this **Manual**.
  - (1) Once a pay item is included in a progress estimate, supporting documentation for that quantity shall be available electronically in the project files for review (i.e. the collaboration site and/or EDMS).
- (I) Removal items (i.e., existing pavement (if a separate pay item), guardrail, pavement markings, etc.) shall be measured and recorded before that item is removed.
- (J) Decisions regarding earthwork items cross-sections shall be made before clearing and grubbing work has started. Earthwork documentation shall be maintained per **Section 5.16** of this **Manual**.
- (K) Designate the digital file(s) to be used for the Final As-Built Plans prior to the start of construction and update the Final As-Built Plans as the work progresses to support progress payments. Final As-Built Plans shall be separated by component and maintained per **Section 5.12** of this **Manual**.

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Revised: April 8, 2020

Topic No.: 700-000-000

Construction Project Administration Manual
Final Estimates Pre-Planning
Effective: August 1, 1999
Revised: April 8, 2020

**NOTE**: Only final measured pay items shall be final measured. Plan quantity items are not final measured. Only field changes and plan errors to plan quantity items are measured and documented for payment backup.

# Section 3.1

### PRECONSTRUCTION CONFERENCE

# 3.1.1 Purpose

This section details who should be included and the information to be covered and discussed in the **Preconstruction Conference**, as well as the meeting scheduling, notification, agenda, and minute requirements.

# 3.1.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 3.1.3 References

Section 337.125, F.S.

# 3.1.4 Scheduling

# (A) Resident Level Responsibilities

The Project Administrator (PA) shall schedule and conduct a **Preconstruction Conference** after receipt of the **Notice of Award** and prior to any work beginning. The scheduled date of the **Preconstruction Conference** shall be selected to accommodate the interests of all affected parties. Notice of the scheduled date must include a brief description of the project. The project description must be written in terms easily understood by the general public.

A *Utility Coordination Meeting* will also be held with the Contractor and all utility companies. This meeting should be held as soon as possible after the *Notice of Award*. The purpose of the meeting is to determine the utilities' progress/status of proposed relocation.

When the Contract requirements indicate that there is a need for a **Post-Preconstruction Conference** to discuss Disadvantaged Business Enterprise (DBE), Equal Employment Opportunity (EEO), and On the Job Training (OJT) requirements, the PA shall notify all affected parties in writing and conduct said meeting prior to construction beginning.

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#### 3.1.5 Notices

## (A) Resident Level Responsibilities

Prior to scheduling the *Preconstruction Conference*, the PA will request, in writing, that the Contractor submit a list of plan errors, omissions, or ambiguities and any other issues that need to be discussed at the *Preconstruction Conference* to clarify the *Contract Plans* and *Special Provisions*. If the project requires a Dispute Review Board, the PA will request the name of the Contractor's representative, so that the Department's member can meet with that representative and they can jointly name the third member of the board.

The **Preconstruction Conference Notice** shall contain the date, time, and the location of the meeting. The **Preconstruction Conference Notice** shall be sent to the parties known to have an interest in the proposed project including, but not limited to:

- (1) Utility Companies
- (2) City
- (3) County
- (4) Federal Highway Administration
- (5) Coast Guard
- (6) Police, Highway Patrol, Sheriff
- (7) Department of Environmental Protection
- (8) Department District Representatives
- (9) Contractor Representatives
- (10) Subcontractor Representatives, including DBE Subcontractor Representatives
- (11) Contractor Supplier Representatives
- (12) Special Interest Representatives
- (13) Engineer of Record
- (14) Department Design Project Manager
- (15) Any agency having permitting authority
- (16) State Toll Facilities Coordinator
- (17) Emergency Medical Personnel

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- (18) Local Transit and/or Port Authority
- (19) Railroad Representatives
- (20) Florida Jobs and Benefits
- (21) District Public Relations Office
- (22) Dispute Review Board
- (23) U.S. Department of Labor
- (24) Army Corps of Engineers (ACOE)
- (25) Water Management District(s) (WMD)
- (26) District and Local Maintenance Offices (Resident Maintenance Engineer or Operations Engineer, as appropriate, and Asset Maintenance Contractor, if applicable)

The **Preconstruction Conference Notice** addressed to the Contractor shall contain a list of items required to be submitted prior to the **Preconstruction Conference** such as: EEO documents, erosion control and storm water pollution prevention plan, maintenance of traffic (MOT) plan, channelizing device supplier (CDS), proposed work schedule, list of equipment (including the model number, serial number, and date of manufacture), MOT certificate of qualification for the Worksite Traffic Supervisor, vehicle registration affidavit, and Quality Control Plan. The above listed plans must have written approval before any construction activities begin per **Specifications** requirements.

A **Preconstruction Conference Notice** to the Florida Department of Environmental Protection (DEP) shall contain the DEP file number assigned to the permit when work is covered under a DEP permit.

Pursuant to <u>Section 337.125(2), F.S.</u>, the *Preconstruction Conference Notice* must be sent to each DBE subcontractor anticipated to perform work on the Contract.

## 3.1.6 Agenda

## (A) Resident Level Responsibilities

The PA will prepare a **Preconstruction Conference Agenda** similar to one shown in **Guidance Document 3-1-A**. The **Preconstruction Conference Agenda** should include the submittal requirements required by the Contract.

#### **3.1.7** Minutes

#### (A) Resident Level Responsibilities

The **Preconstruction Conference Minutes** shall be reduced to typewritten form as soon as practical. The completed **Preconstruction Conference Minutes** shall be sent to all attendees of the **Preconstruction Conference** and any other interested parties within fourteen (14) calendar days from the date of the meeting with a request that any errors and omissions in the **Preconstruction Conference Minutes** be returned to the writer within fourteen (14) calendar days. All preconstruction construction dialogue must be recorded by digital recorder or video. The recording will be retained as part of the project records in the **Electronic Document Management System (EDMS)**.

**NOTE**: Before the start of any project level meeting the following statement must be read: "This meeting is being audio/video recorded and will become part of the construction project records." These recordings should be converted to a digital format (MPEG, AVI, FLV, or WMV) and uploaded into **EDMS** as part of the project files.

#### 3.1.8 Attachments

Guidance Document 3-1-A ......Sample Preconstruction Conference Agenda

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## Guidance Document 3-1-A Sample Preconstruction Conference Agenda

#### ITEMS BELOW ARE MANDATORY FOR ALL CONTRACTS:

- (1) Project Description
- (2) Delineation of Lines of Authority [Names and emergency telephone numbers for the Contractor, Department, Consultant, and others will be entered into the record and an Issues Escalation Matrix will be established. Contacts should also be entered into the Construction Information & Monitoring (CIM) application, including the Project Manager, Project Administrator, and Contract Support Specialist.]
- e-Construction [Discuss all persons requiring access to the collaboration site, use of the collaboration site, digital signature requirements and use (including approved providers and digital signature verification), submittal of forms (including utilizing latest approved form without alteration or modification), and letters]
- (4) Proposed Starting Dates [Record the anticipated start dates for all prime contractors and subcontractors, as well as flextime, lead-in time, and number of shifts or extra hours each contractor (prime and sub) propose to work.]
- (5) Errors and Omissions [Contractor to discuss errors, omissions, and ambiguities in the Contract Documents that are known to exist. Preconstruction Conference Minutes should document, in detail, the Contractor's knowledge of errors, omissions, and ambiguities.]
- (6) Maintenance of Traffic (MOT) Plans [Review and discuss the MOT Plan. Remind the Contractor that plans must have written approval before construction activities can begin. (Refer to *CPAM 9* for additional information.)]
- (7) Construction Schedule/Work Progress Chart [Discuss schedule submittals. Establish meeting schedules (weekly-monthly) and locations to discuss job progress and to determine controlling work items for the next review period. Reiterate that schedule updates are required when there are significant changes to the planned order or duration of an activity. Also, updates should be submitted within 7 calendar days after the monthly estimate cut-off date for projects requiring a critical path method schedule (refer to project **Special Provisions**)].
- (8) Hurricane and Emergency Evacuation Plans [Project-specific evacuation plans (i.e., plan to secure the project and responsibilities) should be developed as soon as possible to provide details for phases or major activities that could possibly be affected.]
- (9) Dispute Review Board and Regional Disputes Review Board

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- (10) Insurance policy requirements [Refer to **Specifications 7-13**.]
- (11) Contractor's Affidavit Vehicle Registration [The Contractor's affidavit is due on the first working day of the project.]
- (12) Erosion Control and Storm Water Pollution Prevention Plan [Discuss the plans and remind Contractor that plans must have written approval before construction activities can begin.]
- (13) Environmental Permits [Review and discuss Contract Permits and National Pollutant Discharge Elimination System (NPDES) requirements]
- (14) Project Commitments [Review and discuss project commitments made prior to construction (Refer to *CPAM 8.2.6*).]
- (15) Code of Federal Regulation Title 40 Part 112 (40 CFR 112 Oil Pollution Prevention). [It is the Contractor's responsibility to become familiar with 40 CFR 112. (Refer to *CPAM 8.2.8*).]
- (16) Florida Statute Section 403.077 (Public Notification of Pollution). [It is the Contractor's responsibility to become familiar with Section 403.077, F.S. (Refer to *CPAM 8.2.9*).]
- (17) Consultant CEI and Materials Testing [Discuss procedures, relationships, and responsibilities of CEI and Contractor]
- (18) Contractor Quality Control (QC) Plan [Discuss the following:
  - (a) Identify key personnel from the Contractor, QC firm and the Department. The Contractor shall name all CTQP qualified technicians that are to work on the project and shall list each of their CTQP qualification categories along with the date that each qualification expires. If a named technician has a qualification that will expire during the project and if requalification training is not available before the qualification expires then the technician is not permitted to perform the duties of that qualification category until requalification is obtained. The PA shall emphasize this concern during the Preconstruction Conference.
  - (b) Lines of Communication
  - (c) Discuss test result data entry into the Materials Acceptance and Certification (MAC) System and accessing reports and data from MAC.
  - (d) Discuss the Job Guide Schedule (JGS) in MAC (e.g. Standard vs. Non-Standard, initial submittal, monthly updates, and final submittal, monthly JGS review, project specific materials, etc.)

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- (e) Discuss pay items requiring materials from the Approved Products List (APL) and submittal of APL Product Information with APL Number prior to installation.
- (f) Monthly/final certification, *Form 700-020-02, Construction Compliance with Specifications and Plans.* Provide the form to the Contractor.]
- (19) Cost Savings Initiative Proposals (CSIP) [Discuss potential CSIP and the need for a CSIP Workshop.]
- (20) Stockpiled Materials and Partial Payments [Discuss payment of stockpiled materials and *Form 700-010-42*, *Certification and Request for Payment for Stockpiled Materials*. Discuss partial payments (payment per completed operation) and provide the contractor with the contract specific Percentage Break Down Report from the Payltem Tracking System (PTS).]
- (21) Weather Letters [Discuss the preferred issuance of weather letters, either bimonthly or monthly, per *Specifications 8-7.3.2* and *CPAM 7.2*. Monthly issuance could be calendar month or estimate cut-off period. This should be a conversation and open for negotiation. The District's decision will be final.]
- (22) Time Extension and Claims [Discuss submittal procedure for time extensions and claims. Discuss justifications for time extensions (controlling work items affected or conditions beyond Contractor's control) and provide the Contractor with *Form 700-010-56, Contractor's Time Extension Request*. (Refer to *CPAM 7.2* and *7.5*)]
- (23) Contractor's Past Performance Rating (CPPR) [The PA shall provide the Contractor with *Form 700-010-25, Contractor's Past Performance Rating* at the Preconstruction Conference and explain the documentation of the CPPR and impact of the Contractor's performance on the ability to bid on future work. (Refer to *CPAM 13.1*)]
- (24) Warranties, Warranty/Maintenance Bond, Guaranteed Specifications.
- (25) The Contractor shall provide certifications under oath made by an officer or director of the Contractor with authority to bind the Contractor for the following:
  - (a) A listing of on-site clerical staff, supervisory personnel and their pro-rated time assigned to the Contract
  - (b) Actual Rate for items listed in Table 4-3.2.1 in **Specifications 4-3.2.1**
  - (c) Existence of employee benefit plan for holiday, sick, vacation benefits, and a retirement plan

- (d) Payment of per diem is a company practice for instances when compensation for per diem is requested
- (26) Unpaid Bills [Discuss actions to be taken if an unpaid bill letter is received by the Department. (Refer to *CPAM 6.1*)]
- (27) Sublet Work and Rental Agreements [Discuss the requirements for submitting requests to sublet specialty work, *Form 700-010-36, Certification of Sublet Work*, and *Form 700-010-11, Notice of Rental Agreement*.]
- (28) Maintenance Responsibilities [Discuss and identify all maintenance related activities that will be the responsibility of the construction contractor and those that will remain the responsibility of the designated maintenance office.] Consideration should be given for the following:
  - (a) Critical nature of activity and the entity that can provide the most efficient response and repair time based on the type of work (i.e. If existing guardrail is damaged and there is not guardrail work or associated pay items included in the construction contract may result in slower repair time than that of the designated maintenance office.
  - (b) Coordination efforts associated with emergency response and 3rd Party damages
  - (c) Coordination efforts associated with other non-emergency related activities and corresponding repair schedules to minimize impacts to construction.
- (29) DBE, EEO, and OJT [Discuss the following at the Post-Preconstruction Conference:
  - (a) Establish lines of communications between the Department and the Contractor's Contract Compliance personnel.
  - (b) Proposed starting dates for Contractor and subcontractor
  - (c) EEO
  - (d) Affirmative Action
  - (e) OJT Training Goals
  - (f) OJT Banking Opportunities
  - (g) Utilization of Banking Credits
  - (h) OJT Proficiency Standards/Graduation Requirements
  - (i) Recruitment
  - (j) Contractor to address any Value Engineering Change Proposal (VECP) or Cost Savings Initiative (CSI) Proposal that may affect OJT achievement.

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- (k) DBE
- (I) Payrolls
- (m) Wage Rates
- (n) Posters
- (o) Field Interviews]

## ITEMS BELOW ARE MANDATORY WHEN APPLICABLE TO THE SUBJECT CONTRACT:

- (1) Utility Status [Each utility representative to provide an up-to-date report of the status of utility adjustments, relocations, removal, and new installation. In addition, the utility representative shall furnish the names and phone numbers of contact persons who will be available on call. A Contractor/utility meeting schedule shall also be established, if not held at the Preconstruction Conference.]
- (2) Lane Rental [Discuss the lane rental specification and establish the twenty-four (24) hour clock beginning and ending times to be used per *CPAM 6.2*]
- (3) Business and Community Impact Plan
- (4) Partnering [Schedule the partnering session with approved facilitator].
- (5) Global Navigation Satellite Systems (GNSS) [Discuss GNSS use and submittal of the GNSS Work Plan as required by **Specifications 5-7.6**]
- (6) Borrow Pits [Discuss special requirements when the Contractor is required to furnish borrow pits. It is the Contractor's responsibility to request an endangered species biological investigation.]
- (7) Truck Capacities [Request a list of certified truck capacities from the contractor if the Contract has truck measure pay items per *CPAM 5.11*.]
- (8) Mass Concrete [For Mass Concrete elements identified in the Plans, a Mass Concrete Temperature Control Plan shall be submitted for review and acceptance by the Department at least ten working days prior to placement. Notify the Contractor that rejected Plans must be resubmitted after addressing the Department's comments. The revised Plan may require an additional ten working days for review and acceptance by the Department.]
- (9) Signalization and Lighting [Discuss the Contract Documents to ensure compliance with the requests of the maintaining agencies. Also discuss holding a preinstallation meeting with maintaining agency, the contractor/subcontractor, and supplier. Discuss the As-Built Documentation Requirements for Traffic Control Signals and Devices per **Specifications 611-2.3**.]
- (10) Shop Drawings [Explain the submittal procedure to the Contractor. Refer to *CPAM* 8.4]
- (11) Traffic Monitoring Sites (TMS) [Discuss required notification prior to beginning work and required TMS inspection per **Specifications 695-2.3**.]
- (12) Bridge Construction and/or Drilled Shafts [Discuss the following:
  - (a) Level II Concrete Plan

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- (b) Pile Installation Plan
- (c) Drilled Shaft Installation Plan
- (d) Auger Cast Pile Installation Plan
- (e) Opening Date [Provide the District Structures Maintenance Engineer with a tentative schedule showing when a bridge is scheduled to be opened to traffic at least 30 days before the scheduled opening date. This will provide the District Structures Maintenance Engineer an opportunity to inspect the bridge before it is scheduled to be opened to traffic. A minimum of 24 hours before the bridge is opened to traffic, notify the District Structures Maintenance Engineer.]
- (13) Lead-based Paint [Contractor needs to submit a written certification that is signed by an officer of the company, stating that the company will comply fully with all applicable Occupational Safety and Health Administration (OSHA) and Code of Federal Regulation (CFR) Worker Protection requirements for the duration of the contract. The QP–2 Certification for the Contractor (prime or sub-contractor) performing any lead-based painting work shall be submitted prior to performing this work.]
- (14) Asphalt Operations [Discuss the importance of constant communication between the Quality Control Manager and the Department's Project Administrator and Verification Technician for quality reporting, placement, and payment. Review Automated Quality Control Roadway Report. Inform the Contractor that prior to any paving operation another meeting will be held. The QC Plan, QA/QC specifications, core frequency and handling of the cores, frequency for covering the milled surface, cross slope correction, and smoothness shall be discussed.

The Contractor will attend this meeting and present the following material:

- (a) The proposed starting date of the paving operations
- (b) Mix Designs to be used.
- (c) The location of the asphalt plant(s) to be used
- (d) The maximum production of the asphalt plant(s) and the expected rate of production
- (e) The average haul distance(s)
- (f) The paver speed for each placement operation in feet per minute
- (g) The number of trucks to be used to ensure the rate of delivery is sufficient to maintain a continuous paving operation
- (h) The width of the mat for each placement operation

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- (i) The number and types of rollers for each placement operation
- (j) A sketch of the typical section showing the sequence of the paving for each placement operation
- (k) The type of controls to be used for each placement operation
- (I) The type of milling equipment and street sweeping equipment and when they will demonstrate it
- (m) Lighting plan if work is to be performed at night]

**NOTE:** No paving operation shall begin before a Pre-paving Conference is held to discuss the above items.

## Section 3.2

## QUALITY ASSURANCE AND QUALITY CONTROL OF FIELD CONSTRUCTION OPERATIONS

## 3.2.1 Purpose

The purpose of this section is to explain the Quality Assurance (QA) and Quality Control (QC) process for construction operations. This section also addresses the procedures that construction inspectors use to perform their duties as the Department's representatives in the field.

## 3.2.2 Authority

Section 20.23(3)(a), and 334.048, Florida Statutes

## 3.2.3 Definitions

**Quality Control Plan (QCP):** A plan submitted by the Contractor and approved by the Department that details the qualified personnel, laboratories, production facilities and mix designs that the Contractor intends to use to ensure that the work complies with the contract documents.

#### 3.2.4 General

The contract documents set forth the requirements of Contractor Quality Control. Since the Contractor Quality Control specification requires the Contractor to be responsible for the Quality Control inspection of applicable materials, Construction Engineering and Inspection (CEI) personnel do not have this responsibility as a primary function. Instead, CEI personnel have the primary function of monitoring the Contractor's level of compliance with the contract documents. In-person Quality Assurance inspections of work in progress are also required. These inspections should be on an as-needed basis and as required by specification, and are typically at a less frequent interval than Quality Control inspections.

Quality Control inspections of materials or inspection activities not covered by the Contractor Quality Control specification must be performed by CEI personnel.

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## 3.2.5 Quality Assurance

#### 3.2.5.1 **General**

CEI personnel must determine the adequacy of the Contactor's Quality Control in meeting the requirements of the contract documents. If the requirements of the contract are not being met by the Contractor's QC, this must be brought to the attention of the Quality Control Manager and the CEI Project Administrator (PA). Depending on the degree of noncompliance with the contract, the PA will either approve the immediate adjustment of a minor noncompliance, or the PA will partially or wholly suspend work. The inspector should always document instances of QC failures in meeting the requirements of the contract documents. This documentation must be kept in the *Daily Work Report* in SiteManager. These instances should also be discussed at work progress meetings and the PA should note QC failures in the Contractor's Past Performance Report.

## 3.2.5.2 Performing Quality Assurance

To perform effective Quality Assurance, CEI personnel must become familiar with the provisions and procedures of the contract documents and the approved QCP. CEI personnel must verify that the individuals identified in the QCP as responsible for Quality Control fulfill this responsibility and that their efforts minimize nonconformity with the contract requirements. If their efforts are not effective then this should be discussed with the Quality Control Manager and PA so that improvements are implemented in a timely manner. To determine if there are QC failures during construction operations, inspectors must perform in-person inspections on an as needed basis. Thought must be given as to which Contractor operations have had consistently good QC and which operations have not. Operations that have not had good QC should be inspected more often.

## 3.2.6 Quality Control

#### 3.2.6.1 General

It is a construction inspector's responsibility to ensure compliance with the contract documents through direct observation of construction operations, examination of completed construction, sampling and testing of materials, and review of records to verify compliance with instructions for those records. It is also the inspector's

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## 3.2.6.2 Training Requirements

Prior to performing an inspection, an inspector should have completed training related to the construction operation to be inspected. Classroom or self-study courses must be completed prior to being in direct charge of an inspection. The inspection of certain construction operations requires formal certification, such as pile driving and drilled shaft inspection. Inspectors should receive field training sessions from a lead inspector, PA or other qualified instructor. The inspector should be able to observe a complete construction operation and its related inspection activities prior to being assigned to inspect that operation.

## 3.2.6.3 Preparation for Inspection

## (1) Document Review

Inspectors must be familiar with the contract documents. This requires studying and annotating the contract documents until a full understanding is achieved.

The following contract documents and others may require review:

- (1) Specifications (Standard specifications, special provisions and technical special provisions);
- (2) Plans and plan notes;
- (3) Standard Plans;
- (4) Contractor Quality Control Plans and Foundation Installation Plans;
- (5) Material design mixes;
- (6) Job Guide Schedule for Materials;
- (7) Material sampling procedures;
- (8) Quality Control Guidelists;

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- (9) Safety Manuals; and
- (10) Basis of Estimates Manual.

## (2) Planning

A meeting, arranged and chaired by the Project Administrator referred to as a Pre-Operations Meeting, should be held between CEI staff, the Contractor and any relevant Subcontractors prior to the initial performance of any major construction activity. During this meeting, the Project Administrator should clearly establish lines of communication between project staff members, identify those in authority, and discuss issue escalation procedures.

As many CEI and Contractor personnel who will be involved in the activity as possible should attend the meeting. At the meeting, applicable specifications, plans and Guidelists should be available for review. Applicable specifications should be reviewed and a "What If" discussion should take place regarding the Contractor's plans to deal with unexpected issues during the operation. All inspectors who will be inspecting the operation should attend the Pre-operations Meeting. If they are unable to attend they should discuss the operation with the Project Administrator and the Lead Inspector prior to the operation.

## 3.2.6.4 Performance of Field Inspections

## (1) Field Reference Documents

The following documents must be available for reference by the inspector: **Standard Specifications for Road and Bridge Construction**, **Standard Plans**, all applicable Guidelists, plan sheets, sampling and testing logs, and material design mixes. Complete sets of these documents must be available in the field office or provided electronically.

## (2) Documenting the Inspection

Inspectors must record a variety of construction related information. For guidance about proper accuracy, see the **Basis of Estimates Manual** which lists each pay item of work for construction and maintenance contracts. For documentation requirements, see the **CPAM Section 5.11 Final Estimates Documents**.

Effective: July 1, 2002 Revised: July 17, 2019 An inspector must record details of construction activities each day for all assigned construction activities into SiteManager. The electronic record that results from the inspector's input is the *Daily Work Report*. For details about SiteManager and the requirements of the *Daily Work Report*, see *CPAM Section 5.1 Project Diary*. The information covered in the "*Contractor QC Noncompliance*" section that follows should be entered into the comments section of the form and into the "Remarks" section of the *Daily Work Report* under remarks category: QC Compliance.

**Contractor QC Noncompliance:** The inspector must record failures of the Contractor's QC effort to meet the requirements of the contract documents. These instances of QC noncompliance are used in the computation of the Contractor's Past Performance Rating.

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## Section 3.3

## CONTRACTOR'S QUALITY CONTROL PLAN

## 3.3.1 Purpose

This section describes the review and approval process of the **Contractor's Quality Control Plan (QCP)** when required per **Contract Documents**. This section also describes the process of suspending Contractor's work due to inadequate Quality Control (QC) Operations.

## 3.3.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 3.3.3 Reference

Federal-Aid Policy Guide, 23 CFR 637

Standard Specifications for Road and Bridge Construction

Materials Manual

#### 3.3.4 General

In compliance with <u>FHWA 23 CFR 637</u>, the Department chose to implement the "Contractor option". This option requires the Contractor to be responsible for QC on Department projects. **Specifications Section 105** details the requirements of a **Contractor's QCP**.

## 3.3.5 Contractor's QCP Review and Approval

The Contractor will submit the *Contractor's QCP*, in accordance with *Specifications Section 105*, to the Project Administrator (PA) for approval, seven (7) calendar days prior to beginning work on QC Program applicable material. The submittal provides the laboratories, technicians, production facilities, and structural concrete mix designs in the Department's Materials Acceptance and Certification system (MAC). MAC provides some feedback on the proposed data acceptability at the time of submittal.

**NOTE**: A QCP and QC Manager are required when a contract includes any quality control material identified in **Specifications 105-3**. If a contract does not have quality control

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materials, then a QCP and QC Manager are not required. Examples of contracts not requiring QCP can include landscape or lighting contracts.

## (A) Resident Level Responsibilities

The PA shall review the **Contractor's QCP** to ensure it is correct and complete using the checklist provided as a guide in <u>Attachment 3.3-1</u>, <u>Quality Control Plan Review Checklist</u>. All QC Program materials on the contract must be included in the Contractor's QCP prior to material being produced for the contract. Each QC Program material must have at least one production facility listed as the source of the material. Each production facility must have a **Producer's QCP** in acceptable status prior to material being produced for the contract. MAC will update the information with any status change to a technician, laboratory, production facility, or concrete mix design and will notify the PA of any production facility status changes.

The following information on the MAC template must be reviewed by the PA to determine acceptability:

- 1. Laboratories MAC provides a general laboratory status, but does not indicate if a laboratory is qualified in the specific test method(s) for the material. For example, if a laboratory is listed as an Earthwork Laboratory, the PA will review the test methods assigned on the laboratory profile to ensure the appropriate test methods for Soils/Earthwork Testing, such as FM 1-T180, are included. There is a report available in MAC to assist the PA with this review.
- 2. Bridge related supervisory personnel The QC Manager must provide backup documentation by attaching the qualification information to the template and the PA must review to ensure the proposed personnel meet requirements of **Specifications Section 105-8.7**.
- 3. Grouting Technicians and Post Tensioning Technicians The PA must confirm the technician holds a current certification. Construction Training Qualification Program (CTQP) database information may not be up to date, so the PA will confirm with the technician.
- 4. Commercial Inspection On contracts with Steel and Miscellaneous Metals materials that require commercial inspection, the PA must indicate in MAC if an optional inspection is being requested on any items or processes on the contract that do not typically require commercial inspection. The PA must also indicate if there are steel and miscellaneous metal items on the contract that will not be commercially inspected. The PA must ensure that the Contractor attaches the fabrication schedule for items that require commercial inspection and list the production facility or facilities that will be fabricating the items under the appropriate material type(s) 30 days before fabrication has begun per Specifications Section 105-1.2.3.

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5. Structural Concrete Mix Designs – The PA must review the specific entries to ensure the project specific requirements, including **Special Provisions** and **Technical Special Provisions**, or plan notes are met.

The PA will ensure the QC Manager has included information on all QC Program materials in the contract, review any status indicators with the QC Manager, and determine if any status indicators will be a cause for concern at the time the phase of work will begin. If the status indicators can be resolved before the work begins, the PA shall accept that portion or portions of the *Contractor's QCP* in MAC.

The Department will accept or reject the proposed *Contractor's QCP* within ten (10) calendar days of submittal. No phase of work covered under the QC Program, as specified in *Specifications Section 105*, can begin until the PA has accepted the *Contractor's QCP* in MAC for that phase of work. If a portion of the *Contractor's QCP* is in compliance, the Contractor may begin work for that phase, but not for phases that are non-compliant.

## (B) District Level Responsibilities

The District Materials and Research Office (DMRO) concrete personnel will review the concrete mix designs submitted in the structural concrete portion of the *Contractor's QCP* to ensure the proposed production facility or facilities have the component materials on hand to produce the concrete mix designs. The DMRO concrete personnel review does not include determining if the concrete mix designs meet the requirements of the *Contract Documents*. The DMRO will indicate the status of the material availability within the 5 calendar days after the data is input into MAC by the Contractor for original submittals.

## 3.3.6 Contractor's QCP Updates

The *Contractor's QCP* often needs revising due to changes in personnel, mix designs, or production facilities. The Contractor will submit the proper information required to fulfill the changes/modifications of the *Contractor's QCP* updates and additional information through MAC at least five (5) working days prior to the implementation of any changes per *Specifications Section 105-5.1*.

## (A) Resident Office Responsibilities

Changes to the prior approved *Contractor's QCP* are accepted and approved by the PA in MAC. The Department will accept or reject the proposed QC Plan addendum within seven (7) calendar days after submittal.

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## (B) District Level Responsibilities

The DMRO concrete personnel will also review the concrete mix designs submitted for structural concrete as an addendum to the *Contractor's QCP* and make appropriate recommendations in MAC to the PA within five (5) calendar days of submittal by the Contractor.

## 3.3.7 Producer QC Stamp

## (A) Resident Office Responsibilities

When QC Program materials are delivered to the project site, project personnel shall inspect the products for *Specifications* compliance, including the product's QC stamp. Unstamped products must be rejected. Stamped products should be inspected to ensure that they are being produced by the production facility that is listed on the *Contractor QCP*. The State Materials Office publishes photos for each production facility QC stamp as a resource for the project personnel to confirm the QC stamp. A link to the production facility's QC stamp can be found on the *Contractor QCP*.

#### 3.3.8 Resolution Test Fee Schedule

## (A) Resident Office Responsibility

The PA shall furnish the Contractor with a fee schedule that will be used to establish a credit on the monthly estimate in the event that resolution tests performed by a Department compare favorably with the Verification Technician (VT) test results. The PA can obtain the fee schedule from the State Materials Office (SMO) website at:

#### www.fdot.gov/materials/navigation/documents.shtm

## (B) State Materials Office Level Responsibilities

The Director, Office of Materials shall publish a fee schedule that will be used to establish a credit on the monthly estimate for resolution tests performed by a Department's laboratory that compare, in accordance with the **Specifications**, with the Department's Verification test results. Such fee schedule shall be published annually, at the beginning of the fiscal year, for contracts let that fiscal year.

## 3.3.9 Suspension of Work due to Inadequate QC Operations

The following conditions may result in the suspension of the QC operations, in part or all-inclusive:

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- 1. Failure to comply with the requirements of **Specifications Section 105**, such as failure to timely supply information.
- 2. Repeated failure of materials to meet **Specifications** requirements.
- 3. Failure to take immediate corrective action relative to deficiencies in the performance of the QC program.
- 4. Notification from the State Materials and/or District Materials and Research Office in accordance with *Materials Manual 5.6*, such as certifying materials that are not produced under an approved Quality Control Program for use on Department projects.

## (A) Resident Office Responsibilities

The RE or designee shall notify the Contractor within two (2) working days of finding a condition or conditions of inadequate QC Operations. Notification of such findings shall clearly state area(s) of concern and non-compliance with the **Specifications** and requirements of the **Contract Documents**.

Any verbal warning to the Contractor that all or part of the QC Operations is in non-conformance will be documented by the PA in the Daily Work Report and shown on the monthly Contractor's Past Performance Rating.

The PA shall issue a Deficiency Warning Letter (DWL) if the Contractor does not correct the finding(s) after receiving a verbal warning. The PA shall issue a DWL to notify the Contractor of shortcomings/non-compliances with QC Operations. Prior to issuing a DWL, the PA will discuss the performance concerns with the RE. A single DWL can be used to address concerns in more than one performance category.

Continued non-compliance after a verbal warning and DWL will require a Deficiency Letter (DL) to be issued. However, blatant violations or non-compliances may result in a DL being issued by the RE without a verbal warning or DWL.

Refer to *CPAM 13.1, Contractor's Past Performance Rating* for processing DWL and DL. Submit all DLs related to the QC Manager's failure to properly apply the *Contractor's QCP*, *Specifications* and/or quality control procedures to the QC Manager and the State Construction Office Training Coordinator.

The issuance of a DL by the RE could result in suspension of work due to QC Operations if the Contractor neglects to correct the QC Operations or continues to perform without sufficient QC Operations or **Specifications**. In the event the work is suspended due to inadequate QC Operations, such suspension must clearly state area(s) of concern and non-compliance with the **Specifications** and requirements of the **Contract Documents**. A sample letter for suspension of work for failure to provide adequate QC Operations is

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provided in the <u>Attachment 3.3-2, Suspension of Work Due to Inadequate Quality Control Operations</u>.

#### (B) State Construction Office Responsibilities

Per *Construction Training Qualification Manual (CTQM) Chapter 7*, the QC Manager's qualification shall be suspended when three DLs are issued related to the QC Manager's failure to properly apply the *Contractor's QC Plan*, *Specifications* and/or quality control procedures within a twelve (12) month period regardless of the contract for which the notifications are issued. For example, notifications can be issued for the same contract or for different contracts.

#### 3.3.10 Attachments

<b>Attachment 3.3-1</b>	Quality Control Plan Review Checklist
Attachment 3.3-2 Suspen	sion of Work Due to Inadequate Quality Control Operations

Effective: July 23, 2002

# Attachment 3.3-1 Quality Control Plan Review Checklist

QCP Item	Υ	N	N/A	
105-5.2 Personnel Qualifications				
Ensure all qualified personnel are listed with Technician Identification Number (TIN) for each qualification. The PA will review with the QC Manager any qualifications designated as anything other than qualified.				
Bridge Personnel				
The PA will confirm the bridge personnel qualifications, if applicable.				
Post Tensioning Level I				
Post Tensioning Level II				
Grouting Technician Level I				
Grouting Technician Level II				
Supervisory Personnel (Project Manager, Superintendent, Foreman, Surveyor)				
105-5.3 Production Facilities				
Are the production facilities listed?				
The PA will confirm that production facilities are included for all Quality Control Program materials that will be used on the project.				
The PA will review with the QC Manager production facilities				
designated as anything other than accepted/approved.				
105-5.3.1 Structural Concrete Mix Designs				
Are the concrete mix designs listed, if applicable?				
The PA will review the District Materials and Research Office (DMRO) Concrete personnel recommendations for use of structural concrete mix material availability.  The PA will review the structural concrete mix designs for suitability related to project specific requirements.  Do not accept or reject the concrete portion of the Contractor QC Plan until the DMRO concrete personnel complete the material				
availability review.				
105-5.4 Testing Laboratories				
Are the laboratories listed?				
The laboratory status provided by MAC is not sufficient to determine if the laboratory is approved for the designated material. The PA will review the laboratory test methods to ensure the laboratory is valid for the material designated.				

Effective: July 23, 2002 Revised: October 29, 2019

The PA will review any concerns with the listed laboratories with the QC Manager.		
105-1.2.3 Notification of Placing Order		
The PA will ensure the Contractor has identified if there will be		
commercial inspection need on the project.		
The PA will provide additional information about optional inspection		
requested for items not normally covered by commercial inspection		
(per PA's request).		
The PA will indicate if there are other steel and miscellaneous items		
on the project that will not be commercially inspected.		
The PA will ensure that the Contractor attaches the fabrication		
schedule 30 days before the fabrication begins.		

Effective: July 23, 2002 Revised: October 29, 2019

## Attachment 3.3-2 Suspension of Work Due to Inadequate Quality Control

Date

Contractor Name

**Contractor Address** 

City, State Zip

RE: SUSPENSION OF WORK DUE TO INADEQUATE QUALITY CONTROL OPERATIONS

Dear Sir or Madam:

The Department has suspended operations due to Inadequate Quality Control Operations as defined below:

<Provide details - clearly state area(s) of concern and non-compliance with the Specifications and requirements of the Contract Documents>

The Department directs the Contractor to cease the phases of work deemed to be noncompliant. Resumption of such phases of work shall be dependent upon approval of the Engineer.

If you have any questions, please feel free to contact <Name of the Project Administrator> at <telephone number>.

Sincerely,

Resident Engineer

cc: District Materials and Research Engineer

Effective: July 23, 2002

## Section 3.4

Effective: January 16, 2003

Revised: August 26, 2019

## **DISPUTE REVIEW BOARD**

## 3.4.1 Purpose

The purpose of this procedure is to provide for uniformity in the use of Dispute Review Boards (DRB).

## 3.4.2 Initiating Specifications

## (A) Resident Level Responsibilities

All contracts should contain a special provision for either a contract specific Dispute Review Board (DRB) or a Regional DRB (RDRB). Conventional contracts over \$15 million should contain a special provision for a contract specific Dispute Review Board (DRB). The Resident Engineer (RE) also has the option to add a contract specific DRB to projects less than \$15 million, for complex projects, or for projects with a higher than normal probability of issues. For capacity only projects, a RDRB can be deemed sufficient based on the complexity of the project or a decreased probability of issues. Complex Design-Build contracts over \$30 million should contain a contract specific DRB, while smaller and/or less complex Design-Build contracts can utilize a RDRB. If there is no special provision for a contract specific DRB, then there should be one for a Regional DRB (RDRB).

## 3.4.3 Contract Specific DRB

#### 3.4.3.1 Member Selection

## (A) Resident Level Responsibilities

Projects with contract specific DRBs require the appointment of the three members. The process of appointing the three members should be completed early enough that the members can attend the pre-construction meeting.

The RE will select an appointee from the Florida Department of Transportation's (Department's) list of candidate members. The name of the proposed DRB member selected by the RE should be reviewed by the District Construction Engineer (DCE) prior to submitting to the Contractor for review. In selecting a member, keep in mind, we

are not looking for someone who will take our side, but someone knowledgeable of the type of work that will understand the issues that may come up and who is able to knowledgeably evaluate a dispute. The RE should review the resume and disclosure statement, other DRB workload (recommend 10 days per month or fewer that are committed to DRB meetings) and availability of the members of the proposed Department selection, the Contractor selected member and the proposed chairperson. Copies of these resumes should also be forwarded to the DCE.

Effective: January 16, 2003

Revised: August 26, 2019

When the Contractor submits its appointee, the RE should seek the advice of the DCE before approving the appointment. The RE and the DCE should carefully review the resume of the appointee and solicit references if unknown.

## 3.4.3.2 Three Party Agreement

## (A) Resident Level Responsibilities

A contract specific DRB requires a *DRB Three Party Agreement, Form No. 700-011-02* be executed before the pre-construction meeting. This document is not included in contracts but is to be downloaded off the Forms and Procedures website. The Project Administrator (PA) should take the lead in getting this agreement executed.

The DRB and Contractor should execute the agreement. The agreement should then be sent to the DCE for execution. The agreement will be returned to the PE for distribution. Fully executed agreements should then be distributed to the Department, the Contractor, and to each of the DRB members.

## (B) District Level Responsibilities

The DCE is responsible for executing the Three Party Agreement, unless delegated. In the case of delegation, documentation of such delegation should be maintained in files.

## 3.4.3.3 **Meeting**

## (A) Resident Level Responsibilities

Meeting frequency should be determined on a project-by-project basis. Meetings should generally be held monthly at least for the first six months to acclimate the DRB, as problems often become apparent in the early part of a project. If the project is behind schedule, or the Contractor is submitting numerous *Notices of Intent to Claim*, a monthly meeting is necessary. Projects that are running smoothly with few claims and on schedule should evaluate the meeting frequency. The RE and the Contractor must agree to changes to the frequency of meetings. This is not meant to be a unilateral

decision by the Department.

When possible, DRB meetings should be scheduled to coincide with regular periodic progress meetings. DRB meetings are scheduled well in advance. The RE must assure that these meetings occur when scheduled. The RE should not cancel a meeting without adequate notice. DRB members should be paid for a meeting canceled with less than 5 working days advance notice unless the Board initiates such cancellation.

Effective: January 16, 2003

Revised: August 26, 2019

On a contract specific DRB, all three members should attend each scheduled periodic meeting. In the event that one member of the Board is unable to attend a regular scheduled meeting, the Chairman should attempt to reschedule the meeting. Should rescheduling not be possible, the other two members may attend the meeting without the third member. Only the members attending should be compensated. No hearing will be conducted without all three members present.

The Department project staff will take minutes of the regular periodic meetings, including that portion devoted to DRB discussion.

## (B) District Level Responsibilities

The District Construction Office is responsible for initiating a request to include the DRB special provision for a contract and should provide a projected quantity for meetings. The quantity should allow for the life of the contract. Generally, one meeting per month for the first six months and a meeting once every other month should be followed, unless circumstance dictates otherwise.

#### 3.4.3.4 Use of the DRB

## (A) Resident Level Responsibilities

On all matters that relate to DRBs, communicate only with the Chairman. All personnel on the project should understand that there should be no communication with any DRB member outside of a meeting. The only exception is communication between the parties and the DRB Chairman relating to scheduling meetings or administrative matters relating to a hearing.

On rare occasions, the Department or the Contractor may bring an issue that is unusually complex or request that a detailed analysis be developed. In this instance it may be appropriate for the DRB to request additional compensation. It is important that there be agreement among all parties as to what the expectations and compensation will be as it relates to the number of days the DRB members are to be compensated

and level of detail of the recommendation, prior to presenting the issue to the DRB.

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The default of a Contractor does not terminate the contract. The DRB is still in existence and all parties have the same responsibilities as existed prior to a default.

If a Contractor refuses to participate in a hearing, they should be reminded that the hearing is a condition precedent to any other forum of resolution. The hearing should then take place absent the Contractor. The Department will not refuse to participate in a hearing unless determined appropriate after consultation with the State Construction Office and the Central Office Civil Litigation Section. The only exception would be if all parties agree that the issue is one over which the Department has no jurisdiction or the issue involves a third party which cannot come before the DRB.

## 3.4.3.5 **Payment**

## (A) Resident Level Responsibilities

Costs associated with a contract specific DRB are reimbursed to the Contractor through an established pay item. The Contractor pays the members of the DRB and the Department reimburses the Contractor using this pay item. Invoices must be prepared by the DRB Chairman and submitted to the Contractor, with a copy sent to the Project Engineer showing the date and nature of the services provided and support and document the quantity for the estimate, particularly when the services provided were not in attendance at a regularly scheduled meeting. Normally the pay quantity for a meeting is 1.0, however, the pay quantity can be a fractional quantity. No payment is made until the Three Party Agreement is executed.

It is possible that a DRB meeting could occur after the Contractor has submitted a qualified acceptance letter. In that case, the PE will process another estimate to reimburse the Contractor for payments to the individual members.

## 3.4.4 Regional DRB

#### 3.4.4.1 Member Selection

#### (A) Central Office Level Responsibilities

There are three regular members and two alternates designated for each RDRB for a period of one calendar year. The list of the members is available on the State Construction Office's web site.

## 3.4.4.2 Three Party Agreement

## (A) Central Office Level Responsibilities

The Three Party Agreement for RDRB has been executed and is maintained in the State Construction Office.

## 3.4.4.3 Meeting Frequency

A RDRB does not have regular periodic meetings unless requested by the DCE. When a hearing is requested by the RE or the Contractor, a pre-hearing (orientation) meeting may be appropriate to acquaint the RDRB with the project and any issue to be heard.

## (A) Resident Level Responsibilities

The RE initiates a request to the DCE that the RE, or the Contractor, intends to present a dispute to the RDRB.

## (B) District Level Responsibilities

The DCE or designee shall schedule the RDRB meeting to hear the dispute submitted by the RE.

## 3.4.4.4 **Payment**

## (A) Resident Level Responsibilities

RDRB is paid using a work order against a contingency pay-item or Contingency Supplemental Agreement. If the RDRB meets to hear issues on more than one project, the meeting should be paid for using contingency funds from only one project.

It is possible that a RDRB meeting could occur after the Contractor has submitted a qualified acceptance letter. In that case, since the project is still open in Transport, another estimate will be processed to reimburse the Contractor for payments to the individual members.

If the project has been closed out, as may be the case on a project that contains a Warranty/Guarantee specification, the project will need to be re-opened in CFM (Contract Funds Management) and an Estimate will need to be generated to reimburse the Contractor for payments made to individual members. \* Note \* All efforts should be made to ensure all payments are received by the Contractor prior to closing the project.

Effective: January 16, 2003

## 3.4.5 Request for Hearing

## (A) Resident Level Responsibilities

Exemplar Operating Guidelines are posted on the State Construction Office website. The Department and the Contractor have the responsibility to resolve issues in a timely manner. On Partnered projects, there is a clearly defined escalation process. On other projects, the escalation process may not be clearly defined.

The Department does not have to wait for the Contractor to bring an issue to the DRB or RDRB. It is important that issues be escalated soon enough to mitigate impacts to the project. Once the project personnel recognize that a resolution, that is mutually agreeable to the Contractor and the Department, will not come about, or that the partnering process dictates, then the issue should be brought to the DRB or RDRB. The PA and the RE should consult with the DCE prior to requesting a hearing.

If the Department requests a hearing, the initial request should be for entitlement only. A request by either the Department or the Contractor for a hearing on quantum should be made only after a finding or recommendation on entitlement was issued and the Department and Contractor have made a sincere effort to resolve the quantum issue, or such is not otherwise reasonably possible. The Department should resist any effort made by the Contractor to have the entitlement and quantum issues heard by the DRB at the same hearing because it deprives both sides of an opportunity to arrive at a mutually agreeable solution.

## 3.4.6 Preparation for the Hearing

## (A) Resident Level Responsibilities

The Department's position must be based on facts, plans, specifications, and contract documents. Send copies of the Department's position papers and rebuttals to the DCE for review prior to submitting to the DRB or RDRB.

The person(s) who will be representing the Department at the hearing should be familiar with how a hearing is conducted. A "dry run" should be conducted to make sure the Department's position is presented clearly.

Send copies of Contractor's position papers and rebuttals to the DCE for review.

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## 3.4.7 During the Hearing

## (A) Resident Level Responsibilities

Prior to the start of the hearing, request the DRB or RDRB to go over the Operating Guidelines

Keep in mind that neither party is to be permitted to present information that hasn't been previously given to the other party prior to the hearing without the other party's consent.

#### 3.4.8 Recommendation of the Board

## (A) Resident Level Responsibilities

The RE should discuss the recommendation with the DCE to determine whether to accept or reject the recommendation. The RE should accept or reject the recommendation in writing within the time period stated in the Specification. If the RE wants to reject the recommendation, the rejection has to be based on the DRB or RDRB disregarding or failing to recognize specifications and contract documents. If the recommendation does not provide sufficient information to indicate which facts or contract provisions were used to support the decision, request further information. Consultation with the State Construction Office and Central Office Civil Litigation Section will be necessary before the RE decides to reject any recommendation.

A copy of the Board's recommendation shall be sent to the State Construction Office.

Effective: January 16, 2003

## Section 3.5

## FINAL ESTIMATES QUALITY REVIEWS

## 3.5.1 Purpose

The purpose of this chapter is to provide guidelines for checking and monitoring the Final Estimates Process from the initial phase of construction through the closeout phase. The goal of the State Final Estimates Office (SFEO) is to provide consistent and quality practices statewide.

## 3.5.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 3.5.3 References

Construction Project Administration Manual (CPAM)

**Basis of Estimates Manual** 

Review and Administration Manual

Final Estimates Guidelist

Final Estimate System – User Guide

#### 3.5.4 General

This procedure explains what is required to perform effective *Quality Assurance Reviews (QAR), Quality Control (QC) Reviews*, and *Process Reviews*.

**QARs** are performed by the Resident Office (RO) to assure compliance with processes and procedures throughout the contract duration.

**QC Reviews** are performed by the District Final Estimates Office (DFEO) to periodically monitor quantities, payments, procedures, and guidelines to assist in obtaining accurate and quality **Final Estimates Documentation**. **QC Reviews** also determine how effective the District's QC Plan is implemented.

**Process Reviews** are performed by the SFEO to facilitate the Final Estimate process by addressing findings during the progress of the project and by clarifying procedures when necessary.

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For each review performed, the reviewer shall print his/her name followed by the applicable reviewer type, the review date, and his/her agency/company name on **the Final As-Built Signature Sheet**. See **RAM 4.6** and **CPAM 5.12.8(B)(2)** for more information.

Records of all **QARs** will be scanned in the Electronic Document Management System (EDMS). **QC Review** information will be entered into the **Final Estimate Status System** (**FES System**) located in the **CARS** Menu. Records of **Process Reviews** will be stored on the State Construction SharePoint site.

## 3.5.5 Quality Assurance

The RO is responsible for the quality of the *Final Estimates Documentation*. Quality is achieved by checking Contractor certifications, pay quantities, contract and line item adjustments, estimate payments, and supporting backup documentation for accuracy and compliance with policies and procedures throughout the construction contract.

#### (A) QA Plan

The RO QA plan should detail how reviews will be performed and the frequency of the reviews. The RO QA Plan will be submitted to the District Final Estimates Manager (DFEM) for review and approval prior to the beginning of construction. The DFEM will review, send for correction, and/or approve the RO QA Plan within 10 days of receipt.

## (B) Frequency of QARs

For Consultant projects, *QARs* are required in the Consultant Construction Engineering and Inspection (CEI) Scope of Services to be performed, at minimum, semi-annually, unless otherwise indicated by contract duration and contract items.

For In-House projects, *QAR* frequency should, at minimum, mirror the Consultant requirements and be identified in the District QC Plan.

## (C) QAR Findings

A report detailing the findings of each *QAR* will be submitted to the DFEM within 30 days of completion.

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## 3.5.6 Quality Control

The DFEO is ultimately responsible for all *Final Estimates Documentation* within the District. The DFEO will monitor the estimate process and the quality of estimates on Consultant and In-House projects throughout the District.

#### (A) District QC Plan

The District QC Plan will outline how District **QC Reviews** will be performed and the frequency of the reviews by the District. Each DFEM will submit their current District QC Plan to the SFEO. See **Attachment 3.5-1** for a **Sample QC Plan**.

## (B) Frequency of QC Reviews

A minimum of one *QC Review* shall be completed for projects within each District at the frequency shown on the table below. The DFEOs will complete a *QC Review* at the following construction completion milestones: 30%, 60%, and/or 90%. If only one *QC Review* is conducted, it is recommended that the 60% milestone be given high priority due to the quantity of work completed and contract time remaining from completion of the project. Likewise, no review shall be performed at a construction completion less than 30% due to minimal work completed.

#### Minimum Requirements for QC Review Frequencies

	Less than \$2M	\$2M or Greater
QC Review	15%	100%

## (C) QC Review Findings

All Critical Requirements in Compliance and Noncompliance during each *QC Review* shall be entered into the *FES System's District QC Tab*. The DFEO will enter all findings from *QC Reviews* along with the corresponding dollar amount. The application will automatically calculate the Overpayment, Underpayment, Net Value, and Absolute Value from the District QC Findings Entries. The *QC Review* shall include findings, such as incomplete Summary of Quantity entries, *Final As-Built Plans* not updated, and adjustments not recorded, with steps to be taken to improve the Final Estimates process, as well as all Outstanding Areas or Best Practices to benefit the processes of the District and/or State. Significant findings will inform the DFEO as to what areas and what course of action is needed at the RO Level, specifically if supplementary training is required. The DFEM will conduct additional reviews when deemed necessary, until satisfactory

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performance levels have been reached. Once the *QC Review* information has been input into the *FES System*, the DFEO will notify the Project Administrator (PA) and project staff that the *QC* results are available in the *FES System* for review. For more information, see the <u>Final Estimate Status – User Guide</u>, on the *FES System Help Tab*.

**Form 700-050-36**, **Final Estimates Field Review Form** can still be used by the DFEO for field notes during the review and any site source documentation, as needed. To avoid duplication, the **Final Estimates Field Review Form** (when used) is not required to be inputted into EDMS.

#### 3.5.7 Process Review

The SFEO is responsible for all quality reviews at the District and RO (In-House and Consultant CEI) levels. The purpose of the SFEO *Process Review* is to ensure efficient and effective delivery of the final estimates process and to determine whether the CCEI and In-House project processes are being conducted in accordance with the procedures and guidelines, as well as determine if any changes to the current procedures and guidelines are required. Determination of jobs to be reviewed in each District will be the SFEO's responsibility. Asphalt, Concrete, Earthwork, Bridge Quantities, and *Final As-Built Plans* are critical areas of high interest.

## (A) Frequency of Process Reviews

At least one **Process Review** will be completed in each District annually. Depending on **Process Review** results, the frequency may be increased based on need.

## (B) Process Review Findings

#### (1) Process Review Close-Out Process

#### (a) Informal Close-Out

The State Final Estimates Engineer (SFEE) or Designee(s) will conduct an Informal Close-out meeting with the Resident Engineer and/or Project Administrator after each individual Contract reviewed, to discuss any findings and what corrective actions, if any, need to be taken to improve the estimate process. Non-Compliance along with Best Practices will be addressed in the Informal Close-out. If there is a problem, critical requirements should be the main topic of discussion.

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## (b) Formal Close-Out

The SFEE or Designee(s) will conduct a Formal Close-out meeting with the District Construction Engineer (DCE) and the DFEM to discuss any significant or major findings from all Contracts reviewed. Topics identified for discussion or improvement include: additional training for personnel, practice improvements, or process improvements to ensure staff has resources to properly finalize each estimate. If **Process Review** findings have statewide significance, they will be communicated to all DFEMs.

## (2) Process Review Report

A **Process Review Report** will be prepared by the SFEO and submitted to the following:

- Chief Engineer
- Director of Construction
- District Secretary
- Director of Transportation Operations

- DCE
- DFEM

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The *Process Review Report* will contain data supported findings and recommendations. The District will submit a written response to the SFEE within 30 days after receipt of the *Process Review Report* addressing any findings, including a reasonable solution to the areas identified for improvement. Any comments and questions concerning the *Process Review Report* should be discussed with the SFEE or Designee(s) prior to submitting the written response to the SFEE.

#### 3.5.8 Final Estimates Guidelist

The SFEO is responsible for publishing the *FE Guidelist*, which provides a list of major items to help the Construction project staff meet Final Estimate requirements. It also includes the Critical Requirements used for *Process Reviews*, *QC Reviews*, and *QARs*. The *FE Guidelist* is found on the Construction Website at:

http://www.fdot.gov/construction/CONSTADM/Guidelist/FinalEst/FE%20Guidelist.docx

# 3.5.9 List of Attachments Following this Section

# Attachment 3.5-1 Sample QC Plan

## **Purpose and Scope**

This document describes Quality Control (QC) procedures used in review of the final estimates process (QC Reviews) prior to submittal of a Final Estimates Documentation. The Resident Office (RO) or designee is responsible for ensuring the Final Estimates Documentation is complete, accurate, clearly observes Contract Documents and Contract Plans, is responsibly supported, and is timely submitted to the District Final Estimates Office (DFEO) after the offer letter is sent to the Contractor. The goal of this approach is to expedite the review process and attain a quality Final Estimates Documentation that is compiled throughout the life of the contract.

#### **Reference Documents and Manuals**

- (A) Contract Documents: The following documents are referenced within this document and are implicitly included in the term Contract:
  - (1) Special Provisions
  - (2) Technical Special Provisions
  - (3) Contract Plans
  - (4) Design Standards
  - (5) Developmental Specifications
  - (6) Supplemental Specifications
  - (7) Standard Specifications
- (B) Department of Transportation Documents: The following procedures and guidelines are referenced in preparation for a review of the Final Estimates Documentation.
  - (1) Construction Project Administration Manual (CPAM)
  - (2) Review and Administration Manual (RAM)
  - (3) Final Estimates Guidelist
  - (4) Basis of Estimates Manual

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#### **Definitions**

The following explanations define the intended use of the terms within and in conjunction with this document:

**Acceptable:** An area where evaluation of critical requirements indicates a process is in compliance with predetermined criteria.

**Adequacy:** The existence of sufficient coverage to support all tasks and functions at the prescribed level of competency as described in the reference manuals.

**Critical Requirement:** An essential and measurable activity in a Department process without which the process cannot be carried out.

**Overviewer:** Uses judgment in reviewing changes made by the Initial Reviewer, as well as in reviewing in-depth any other area deemed appropriate as outlined in Level of Assessment below.

**Final Estimates Documentation:** All documents necessary to provide a historical and legal record of the work performed on the project in accordance with the contract for final payment to the Contractor.

**Initial Reviewer:** Performs a thorough check of the Final Estimates Documentation.

**Significant Finding:** A monetary or procedural error showing neglect in producing and/or maintaining the necessary Final Estimates Documentation.

**Unacceptable:** An area where evaluation of the critical requirements indicates a process is not in compliance with predetermined criteria.

#### **Level of Assessment**

#### (A) DFEO Level

(1) Final Estimate Kick-off Meeting - The DFEO will conduct a meeting with the assigned CEI staff on how to develop and manage the Final Estimates Documentation for all newly awarded contracts. An appropriate checklist and/or other material for the development of estimates documentation will be provided to the CEI staff at this meeting. The determination to conduct the meeting will be based on the complexity of the contract and the level of experience of the project staff and/or at the request of the RO staff per CPAM 2.2.

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(2) Optional: District Final Estimates Meeting - The DFEO will conduct a (quarterly or semi-annual) meeting with all final estimates personnel (Inhouse and Consultant) to distribute information and updates, as well as provide a forum for training and feedback, in an effort to continually improve the final estimates process.

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- (3) Frequency of Review The following intervals are minimums.
  - (a) There will be (Number of Reviews) review(s) for conventional contracts with an original contract amount of less than (Dollar Amount).
  - (b) There will be (Number of Reviews) review(s) for conventional contracts with an original contract amount of (Dollar Amount) to (Dollar Amount).
  - (c) There will be (Number of Reviews) review(s) for conventional contracts with an original contract amount exceeding (Dollar Amount).
  - (d) The reviews above will be performed as follows:
    - If one (1) review is to be performed on a contract, the review will be performed at no less than 60% of project completion.
    - If two (2) reviews are to be performed on a contract, the reviews will be conducted at 60% and 90% of project completion.
    - If three (3) reviews are to be performed on a contract, the reviews will be conducted at 30%, 60%, and 90% of project completion.
  - (e) Option 1: A minimum of (Number of Reviews) review(s) will be performed for Lump Sum and Design Build Contracts.
    - Option 2: Lump Sum and Design Build contracts will also meet the criteria specified above.

(4) Pay Item Review - The DFEM has the authority to exercise judgment in deciding which pay items are to be reviewed for a specific contract. This determination will be based on the following criteria:

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- (a) Size and complexity of project
- (b) Pay item problem areas
- (c) Statewide required pay items where these pay items are a major item of work as defined in Article 1-3 of the Standard Specifications:
  - Earthwork
  - Asphalt
  - Concrete
- (d) Experience of project staff
- (5) Final As-Built Plans Review
  - (a) Ensure all reviewers are identified on the As-Built Signature Sheet
- (6) Review all material penalties and failures are included in the monthly estimates.
- (7) Review contract and line item adjustments, work orders, and Supplemental Agreements to ensure they are included in the monthly estimates.
- (8) Review of the overrun and underrun explanations.
- (9) Review the contract time documentation.
- (10) Review the Offer Letter and final estimate prior to submittal to the Contractor.

# (B) In-house Resident Office (RO) Level

(1) Final Estimate Preparation – The RO will review the appropriate Contract Documents, manuals, procedures, and checklists.

(a) Incomplete calculations or backup, as well as errors are resolved with the assistance of the Engineer of Record.

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- (b) Missing pay items are flagged and addressed on an early supplemental agreement.
- (c) Removal items are measured prior to removal and earthwork verification is completed.
- (2) Frequency of Review The following intervals are minimums.
  - (a) Reviews will be conducted semi-annually
  - (a) For short duration contracts, an initial review will be conducted within the first two (2) months of the start of construction
  - (b) On asphalt contracts, an initial review will be conducted after the Contractor as completed ten (10) full work days of mainline asphalt paving operations or 25% of the asphalt pay item amount (whichever is less)
  - (c) A final review will be conducted prior to submittal of the Offer Letter to the Contractor and Final Estimates Documentation to the DFEO
- (3) Documentation of Review
  - (a) Within 30 days of review completion, the RO will submit a report to the DFEM with findings and corrective measures.
- (4) Final As-Built Plans Review
  - (a) Ensure all reviewers are identified on the As-Built Signature Sheet
- (5) Estimate and Pay Item Review
  - (a) Method of Measurement
  - (b) Basis of Payment
  - (c) Applicable Field Record and/or back up documentation

- (d) Contract Adjustments (list is not all inclusive)
  - Incentive/Disincentive
  - Retainage
  - Damage Recovery/Lane Rental
  - Liquidated Damages
- (e) Line Item Adjustments (list is not all inclusive)
  - Fuel
  - Bituminous
  - Composite Pay Factor (CPF)
  - Thickness
- (f) Overrun and underrun explanations
- (6) Contract Time Documentation Review
- (7) Contract Changes Review (list is not all inclusive)
  - (a) Work Orders
  - (b) Supplemental Agreements
  - (c) Time Extensions
- (8) Offer Letter Review

Effective: January 16, 2003

# Section 4.1

# ADMINISTRATION OF CONSULTANT

# **CEI CONTRACTS**

# 4.1.1 Purpose

To set forth general instructions concerning the administration of Consultant Construction Engineering and Inspection (CCEI) contracts.

# 4.1.2 Authority

Sections 20.23(3)(a), Florida Statutes

Section 334.048(3), Florida Statutes

#### 4.1.3 References

The following is a list of Professional Consultant Contract Administration Procedures and Guidelines pertinent to procurement and administration of Consultant CEI.

350-020-200	Contract Funds Management Funds Approval
<u>360-050-005</u>	Project Cost Reporting
375-020-010 Engineers on	Errors, Omissions, and Contractual Breaches by Professional Department Contracts
<u>375-030-001</u>	Professional Services Consultant Qualification
<u>375-030-002</u>	Acquisition of Professional Services
375-030-004 Contracts	Audit Process for Professional Services Consultants and
375-030-006	Conflict of Interest Procedure for Department Contracts
375-030-007 Evaluation	Professional Services Consultant Work Performance

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<u>375-030-010 Amendments and Task Work Orders for Professional Service</u> <u>Agreements</u>

Disbursement Handbook for Employees and Managers

# 4.1.4 Background

The Department must ensure the Consultant CEI (consultant) is performing services in accordance with the scope of services and the contract.

#### 4.1.5 Role of Consultant CEI

The Department maintains representation in administering construction projects through Professional Services contracts. Hence, the authority of the CCEI firm's lead person, such as the Senior Project Engineer, and the CCEI Project Administrator shall be identical to the Department's Resident Engineer and Project Administrator respectively and shall be interpreted as such. The Consultant is required to exercise their professional judgment in performing their obligations and responsibilities under the contract. However, the Consultant must seek input from the Construction Project Manager, as necessary. Therefore, the Department entrusts the Consultant with the responsibility of administering the project(s) and to implement actions based on their authority, subject to the requirements of **Section 4.1.7.** 

The Consultant shall render the services consistent with the standard of care, skill, and diligence exercised by members of the same profession providing similar services under similar conditions at the location of the project and at the time the services are to be performed. Consultants' standard of care shall not be altered by the application, interpretation, or construction of any other provision of the contract.

#### 4.1.6 Pre-Service Phase

# Resident Level Responsibilities

A pre-services meeting is required on all Consultant CEI (CCEI) contracts following execution of the contract and prior to the pre-construction conference. Generally, those in attendance will be representatives of the Department's Professional Services Unit, the Construction Project Manager, District Construction Consultant Manager or designee, and the Consultant to discuss administration of the CCEI contract. The Construction Project Manager will be responsible for coordinating the meeting. The pre-services meeting can be

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optional if the Firm is already performing services in the District and the District Construction Consultant Manager does not believe the pre-services meeting is needed.

Subjects covered at the meeting will include, but not be limited to:

- Department lines of authority concerning administration of the CCEI contract and the administration of the construction contract.
- (2) Consultant's schedule for identifying field offices, assigning personnel and equipment.
- (3) Terms of the CCEI contract (e.g., approval of Consultant's personnel qualifications, approval of personnel and equipment assignments, rates, etc.). Clarify any portions of the Consultant CEI Scope of Services that are unclear to any parties.
- (4) Invoice procedure as outlined in the *Invoice Processing section of the Disbursement Handbook*.
- (5) The coordination between the Construction Project Manager, District Construction Consultant Manager, Professional Services Administrator, and Consultant CEI for processing CCEI supplemental amendments and CCEI invoices.
- (6) Review of the process for the CCEI to contact the Design Consultant for post design services and clarification or correction of plans and specifications.
- (7) Discuss Disadvantaged Business Enterprise (DBE), On-the-Job Training (O.J.T.), and Equal Employment Opportunity (EEO) monitoring and documentation submission requirements.
- (8) The **Professional Services Consultant Work Performance Evaluation, <u>Procedure No. 375-030-007</u>.**
- (9) Action required by CCEI prior to start of construction.
- (10) Review of the critical items for successful administration of the construction contract.
- (11) Consultant CEI's Quality Control (Q.C.) Review process.

A complete and concise record (including the names, titles, addresses, and telephone numbers of all participants) of the proceedings of the meeting shall be prepared by the Consultant and approved by the Construction Project Manager. The approved record of the meeting shall be distributed to all participants and other interested parties within 2 weeks following adjournment of the meeting.

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## 4.1.7 Service Phase

# **Resident Level Responsibilities**

The Construction Project Manager, under direct supervision of the Department Resident Engineer or the District Construction Consultant Manager and in turn the District Construction Engineer, must administer the CCEI Contract(s) and monitor the activities of the Consultant(s) engaged in construction contract administration and is in responsible charge of the project(s) at all times. The Construction Project Manager will serve as the liaison to the FHWA and the Department as it relates to various contract administration issues. The areas of responsibility of the District Construction Consultant Manager and Construction Project Manager include:

#### 4.1.7.1 Consultant Personnel

#### **Resident Level Responsibilities**

The Construction Project Manager or the District Construction Consultant Manager shall compare the personnel proposed by the Consultant with the Technical Proposal for any changes in personnel. Replacements for the original personnel must have equal or better qualifications than the personnel being replaced. The Construction Project Manager or Resident Engineer and the District Construction Consultant Manager shall jointly review and approve all subsequent additions and deletions to Consultant staffing of a project and all changes in salary. All overtime usage is subject to the terms of the CCEI contract. All salary and personnel approvals shall be in writing.

## 4.1.7.2 Office Space and Equipment

Shall be in accordance with the CCEI contract.

#### 4.1.7.3 Travel

All travel expenses of the Consultant with reimbursement are not to exceed State of Florida rates, Department policies and limitations, and within the terms of the CCEI contract.

#### 4.1.7.4 Training Courses

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#### **District Level Responsibilities**

The District Construction Training Administrator or designee shall advise the Consultant, through the Construction Project Manager, of any construction training courses presented by the Department. The District Construction Engineer shall make space available to the Consultant for training that is normally available to Department field personnel. Training is an overhead expense in accordance with Federal Acquisition Regulations. Therefore, training costs are not to be charged directly to Department projects. However, the District Construction Engineer can authorize Consultants in that District to attend District specific informational sessions; in which case, the Consultants will be reimbursed for the hours spent in travel and in the session as part of their billable hours. No additional reimbursement will be made for travel, including but not limited to, mileage, lodging, meals, etc.

## 4.1.7.5 Consultant Billings

#### **Resident Level Responsibilities**

The Construction Project Manager shall review and process Consultant monthly and final invoices according to the *Invoice Processing section* of the <u>Disbursement Handbook</u>.

#### 4.1.7.6 Consultant Performance

#### **Resident Level Responsibilities**

During the early stages of the construction project, the Construction Project Manager shall thoroughly evaluate the performance of the Consultant Firm to ensure the Consultant Firm is demonstrating the necessary knowledge, skills and experience to make decisions in accordance with the CCEI Contract. Any deficiencies in the performance of the Consultant Firm will necessitate remedial action, including but not limited to, reassignment of personnel, replacement of personnel, an increase in the frequency of monitoring and inspection activities, and increase the scope and frequency of training of the Consultant personnel. Such deficiencies shall be handled in accordance with **Section 4.2.6**. The Construction Project Manager shall maintain a continuing overview of Consultant performance of duties by quarterly interim reviews of records, inspection procedures, testing procedures, sampling procedures, etc. These performance reviews shall be conducted beginning with the first full

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Quarter in accordance with *Professional Services Consultant Work Performance Evaluation*, *Procedure No. 375-030-007*. The Construction Project Manager shall use the *Consultant Evaluation System (CE)* to record quarterly interim and final grades.

Consultant CEI Firm's Quality Assurance (Q.A.) Reviews: The quarterly Consultant's performance evaluation will note whether the Consultant's Q.A. reviews were performed every six (6) months by the Consultant Firm. Provide written explanation with supporting backup documentation as necessary for areas identified as "unacceptable" performance.

The Construction Project Manager may obtain comments from other appropriate District personnel on Consultant's performance.

#### 4.1.7.7 Initial In-Depth Review

## **Resident Level Responsibilities**

The Construction Project Manager shall conduct an Initial In-depth review for each CCEI contract. The Initial In-depth review should be conducted within six (6) months of commencement of CCEI services and be documented on *Consultant CEI 6 Month In-Depth Review Report*, *Form No. 700-010-03*.

Written records of each review are to be maintained in a contract management file for each CCEI contract for the life of the contract.

The review areas of each CCEI contract shall consist of:

- (1) Personnel The Construction Project Manager shall review Consultant staffing to determine if the individuals assigned to the project are those identified in the technical proposal, and that project staffing is in accordance with the approved staffing plan. All replacement personnel shall have been properly approved and be equally or better qualified to perform in their respective positions, and their rates of pay must be in accordance with the CCEI contract requirements.
- (2) Equipment The Construction Project Manager shall check to ensure all equipment as required in the CCEI contract has been provided, is in proper operating condition, is being maintained and calibrated, and is adequate for ongoing and projected construction activities.
- (3) Construction Contract Administration The Construction Project Manager shall determine if the Consultant staff has

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the appropriate construction contract, plans, specifications, design standards, Department procedures, and other pertinent documents available in the project office and that the Consultant is complying with material testing, inspection, documentation, and contract administration requirements.

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#### 4.1.7.8 Final Evaluation

#### **Resident Level Responsibilities**

The Construction Project Manager shall prepare and submit a final evaluation on the Consultant's work performance within 30 days after completion and acceptance of basic services, in accordance with *Professional Services Consultant Work Performance Evaluation, Procedure No. 375-030-007*. The Construction Project Manager shall conduct a performance review for the period since the last quarterly grade was determined to that day of acceptance of basic services. The final grade for the Consultant should be representative of the performance of the Consultant for the duration of the CCEI contract and will be determined by averaging all the quarterly grades including the grade for the partial period prior to acceptance.

The Construction Project Manager shall obtain written comments from the District Final Estimates Manager (DFEM) if the DFEM performed a review of the Consultant's final estimates.

If close out of the CCEI contract is requested in order to unencumber the remaining contract funds and a Final Consultant CEI work performance evaluation is required before the final estimate package has been completely checked by the District Final Estimates Office, then a Final Evaluation Grade can be given leaving the Final Estimate Package section blank. A second Final Evaluation Grade shall be given once the Consultant's final estimate package has been completely checked by the District Final Estimates Office, in order to determine an accurate performance grade.

# 4.1.8 Design-Build Contracts

# **Resident Level Responsibilities**

On Design-Build contracts that include CEI services, the Construction Project Manager shall conduct an Initial In-Depth Review, Quarterly Interim Reviews, and Final Evaluation in accordance with this procedure for the Design-Build CEI.

Effective: July 1, 2002

## Section 4.2

## CONSULTANT CEI ACCOUNTABILITY

# 4.2.1 Purpose

To establish procedures for the assignment of responsibilities when a Consultant Construction Engineering and Inspection (CCEI) has been determined to have performed work for the Department that has been identified as having errors, omissions, or contractual breaches. This procedure is for use by the Department to document the deficiency and the additional costs and damages sustained and establish the requirement for a recommendation for action against the Consultant.

The identification of errors and/or omissions as a result of incorrect final estimate shall be in accordance with *the Review and Administration Manual*, <u>Procedure No. 700-050-005</u>.

# 4.2.2 Authority

<u>Sections 334.048(3), Florida Statutes</u> <u>Section 20.23(3)(a), Florida Statutes</u>

#### 4.2.3 References

Section 337.015, Florida Statutes

# 4.2.4 Background

Throughout the construction phase of the Department's construction contract under the management of a Consultant CEI, quality assurance reviews are performed. Reviews performed by both the District Construction Engineer's staff and the State Construction Office staff, as well as reviews performed by the FHWA, are intended to determine whether the work performed on the project is of an acceptable level of quality as established in the contract documents for the project.

There have been instances in the past whereby Consultant CEI firms have not performed in full conformity with the Consultant Contract. These instances have at times cost the Department, either through additional work paid to the construction Contractor or through remedial costs to correct defective work in the contract administration or documentation.

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This procedure outlines the assessment of responsibility that the Department's Construction Project Manager in charge of the Consultant CEI Contract must complete after reviewing the project performance.

## 4.2.5 Identification of Errors, Omissions, or Contractual Breaches

#### 4.2.5.1 Resident Level Responsibilities

The initial identification of the errors, omissions, or contractual breaches is the responsibility of the Construction Project Manager. This is accomplished through routine project and quality assurance (Q.A.) reviews of the Consultant's work product, records, and performance grades. Reviews should be made on a continual basis and will be documented during the Consultant's quarterly performance evaluation.

If the Consultant CEI contractual performance, staffing, equipment, or contract administration is found unacceptable and not in agreement with Department historical decisions during a Department QA review, the deficiency shall be clearly defined in writing, and the authority (contract section, article, page, etc.) cited. The Construction Project Manager shall prepare appropriate correspondence for the District Construction Engineer's (or designee) signature outlining the deficiency and identifying a reasonable time frame for Consultant corrective action.

If the noted deficiencies are directly attributable to the Project Administrator or the inspectors, corrective action shall first be directed in writing to the Consultant Senior Project Engineer, and/or the Consultant Principal-in-Charge, with copies to the District Construction Consultant Manager, and the District General Counsel. If no apparent action is taken within 30 days, the concerns shall be clearly conveyed directly to the Consultant Principal-in-Charge, with a copy to the Consultant Senior Project Engineer, the District Construction Consultant Manager, and the District General Counsel.

If the issues are directly attributable to the Consultant Senior Project Engineer, the concerns shall be conveyed to the Consultant Principal-in-Charge and a copy to the District Construction Consultant Manager and the District General Counsel. During the period of correction, the Consultant's actions and progress shall be closely monitored. The relationship involved here is contractual, and the Department must allow the Consultant sufficient and reasonable time to correct noted deficiencies with their contract performance, as appropriate under the circumstances.

If appropriate action is not taken to correct the deficiencies, the District Construction Engineer (or designee) will direct the Consultant in writing to provide a written response to the deficiencies addressing the reasons why the issues have not been addressed and a

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plan outlining the time frame within which all issues will be addressed. If the response is acceptable to the Department, corrective actions and a time frame for corrective action shall be approved in writing. Continued monitoring by District staff will be required. A follow-up at the end of the specified correction period will be prepared based on the staff's investigation at that time. A copy of the report should be sent to the District General Counsel, the District Director of Transportation Operations, and the District Professional Service Administrator.

The District Construction Engineer, through his staff and with the advice of the District General Counsel, shall perform a comprehensive review after-the-fact to determine if the Department or the Contractor suffered any damages during this period. If damages were sustained, the recovery of any identified costs and damages shall be in accordance with the procedure for *Errors, Omissions, and Contractual Breaches by Professional Engineers On Department Contracts, Procedure No. 375-020-010*.

#### 4.2.6 Consultant Contract Termination

If the Consultant CEI does not follow through with the corrective action or the action taken is unsuccessful, the District Construction Engineer will summarize the findings and provide a recommendation for termination to a committee comprised of the District Secretary, the District Director of Transportation Operations, and the State Construction Engineer (or designee). The Chief Construction Litigation Attorney (or designee) shall be a non-voting legal advisor to the committee. The FHWA shall be given a copy of the written findings from the committee on all Federal Aid projects.

If the committee concurs with the recommendation, the District Construction Engineer will forward a copy of the findings, with a recommendation for execution of a Termination Agreement (or, in the event the Consultant refuses to agree to termination, a unilateral termination) to the District Professional Services Administrator. The contract shall then be terminated for cause. The District will then be responsible for completing the CEI on the project, either through another CCEI Contract or with in-house personnel.

- (A) If this action is followed through to termination, the District Construction Engineer will need to ensure the following become the possession of the Department:
  - (1) All files, records, and documents given to the Consultant, or kept by the Consultant as part of his contractual obligation;
  - (2) All record books (piling, density log, etc.);
  - (3) All equipment supplied by the Department;

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- (4) All files, records, and documents kept by subconsultants, as well as certification of payment;
- (5) All personal logs or diaries pertaining to the construction or CEI contracts kept by the Senior Project Engineer, Project Administrator, or Inspectors.
- (B) The District Construction Engineer will immediately notify the construction Contractor that the termination of the Consultant CEI has taken place. The Contractor will then be notified who will be assigned the CEI responsibilities. As soon as possible, the District Construction Engineer shall arrange for a meeting between the Contractor and the newly appointed Resident Engineer or the Senior Project Engineer in case of a Consultant CEI.
- (C) The Construction Project Manager will notify the District Office of Information Systems of the termination. A list of all Consultant personnel associated with the project who have computer access authority will be provided so that the access privileges will be revoked immediately.
- (D) Upon securing the records and reassigning the responsibilities of the construction project management, the District Construction Engineer shall perform a comprehensive investigation of all costs incurred by the Department or its Contractor due to this termination and/or the actions (or inactions) of the Consultant leading up to the termination. This shall include all administrative, construction, or legal costs incurred. If damages were sustained, the recovery of any identified costs and damages shall be in accordance with the procedure for *Errors, Omissions and Contractual Breaches by Professional Engineers on Department Contracts, Procedure No. 375-020-010*.
- (E) The District Professional Services Administrator will process a final *Consultant CEI Work Performance Evaluation* completed by the Construction Project Manager in accordance with *Professional Services Consultant Work Performance Evaluation*, *Procedure No. 375-030-007*. This information shall be considered in selection of future CEI Consultants throughout the State.

Effective: July 1, 2002

## Section 5.1

Effective: July 1, 2002

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#### PROJECT DIARY

## 5.1.1 Purpose

To provide a uniform standard for daily and weekly construction project reporting.

# 5.1.2 Authority

Section 334.048, Florida Statutes

Section 20.23(4)(a), Florida Statutes

# 5.1.3 Background

The *Daily Report of Construction, Form No. 700-010-13* was originally developed for completion by an inspector for each Contractor that was present on the jobsite each day. With the implementation of SiteManager, this form was changed to more logically resemble the order that a technician will need to enter data into SiteManager. The *Daily Work Report* in SiteManager (SM) is to be completed by each technician doing construction inspection daily and covers all work of all Contractors, subcontractors, subordinate sub-contractors and utility companies that the technician observes during that day's operations. One *Daily Work Report* per inspector, per day per contract, is required.

This procedure provides information on requirements for completing the *Daily Work Report* with the automated process contained in SiteManager.

#### 5.1.4 Definitions

**Daily Diary:** Term used in SiteManager to refer to a collection of all **Daily Work Reports** and presents information on contract activity for a given day. The diary should contain information on significant events, conditions or circumstances which immediately affect or have future impact on the project or contract.

**Daily Work Report (DWR):** This is the term used in SiteManager to refer to the **Daily Report of Construction** Form No. 700-010-13 that was used by Florida Department of Transportation before the implementation of SiteManager. Data is collected on every phase of work performed by a Contractor, subcontractor, subcontractor or

utility company. Recorded information must be clear, detailed, accurate, complete and objective.

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**Engineer's Weekly Summary,** Form No. 700-010-14: This document provides a summary that gives project status and documents significant events, conditions or circumstances, which immediately affect, or have future impact on, the project or contract. This is not required if **Daily Work Reports** and **Daily Diaries** are entered directly into SiteManager. This is only required for those projects or contracts that are being done manually but is recommended on all projects.

**Project Diary:** Refers to all documents that present a recorded collection of events, data, occurrences, instructions, situations, circumstances and work performed each day during a construction project. **Project Diary** includes, **Daily Work Reports**, **Daily Diaries**, **Work Plan Controlling items of work.** 

**Work Plan - Controlling Item of Work, <u>Form No. 700-010-15</u>**: This documents the Contractor's planned scheduled of work identifying those items of work that will control the over-all progress of the Contractor's work effort on projects without Critical Path Method (CPM) Schedule.

# 5.1.5 Responsibility

Completing the **DWR** in SiteManager:

## (A) Resident Level Responsibilities

- (1) Each technician responsible for the inspection of work must report all work, events, etc., using the *DWR* function within SiteManager (for detailed instructions on how to use this function in SiteManager, please refer to the <u>SiteManager User Instruction Manual</u> posted on the State Construction Office InfoNet WEB page).
- The Project Administrator (PA) is responsible for reviewing and approving each **DWR** using the **Daily Diary** functions within SiteManager. The PA shall complete a **Diary** for each Contract day so that time may be charged correctly. The Project Administrator shall record all comments as necessary to provide information on events or circumstances that might impact the project or contract in the future. The Project Administrator may also complete a **DWR** for any work personally inspected.
- (3) The Project Administrator and the Contractor, in accordance with Section

**5.1.6.3(A)**, are responsible for completing the **Work Plan - Controlling Item of Work,** Form No. 700-010-15, for the controlling work items on projects without a CPM schedule on either a weekly or biweekly basis.

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#### 5.1.6 Information Collection

# 5.1.6.1 Daily Work Report

## (A) Resident Level Responsibilities

- (1) A **DWR** is completed by each Department technician or Consultant Construction Engineering Inspection (CCEI) technician responsible for the inspection of work during each contract workday. The prime Contractor, subcontractor, or subordinate subcontractor may perform the work.
- (2) A **DWR** should be prepared for every contract day for the Prime Contractor, regardless whether the Prime is working on the project or not. This **DWR** should also reflect all subcontractors on the project for that day. In the event that the subcontractor leaves the project for a long period, the sub-contractor need not be shown on the **DWR** during a period of absence, provided, it is noted on the **DWR** for the day the subcontractor intended to leave the project and on the **DWR** for the day the subcontractor resumes work that the subcontractor did not perform any work for the period with specific dates. When utility companies are performing non-reimbursable work, the utility personnel and equipment should be tracked using the Utility remark in the **DWR** Information Tab.
- (3) A new week starts on a Monday and ends on a Sunday.
- (4) Electronic information to be collected includes but is not limited to the following:
  - a. **DWR** Information Tab:
    - 1. Weather conditions (AM and PM)
    - 2. Use terms such as: clear, partly cloudy, heavy clouds, light rain, heavy rain, intermittent showers, etc.,
    - 3. State length of time, i.e., all day, 4 hours, 8:00 10:00 A.M., etc.,
    - 4. Report soil conditions: dry soil, wet soil, extremely wet soil.
  - b. Working Conditions
    - 1. Effects of weather on major work items,

- 2. Remarks include anything pertinent to the progress of the projects such as:
  - (1) Instructions given to the Contractor or subcontractor or their representatives,

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- (2) Work or materials rejected and why,
- (3) Any delays, including any items of work affected,
- (4) Any extraordinary work being performed,
- (5) Unusual or unexpected conditions such as flooding, sinkhole, etc.,
- (6) Any discussions with representatives of the Contractor, subcontractor or utility company,
- (7) Observations by the technician of significant importance to the project progress,
- (8) Lane closure, traffic disruption, etc.,
- (9) Contacts with property owners, media, etc.,
- (10) CPM activity ID number (when applicable),
- (11) Observations by the technician of unacceptable Contractor quality control practices,
- (12) Operation (work) being performed,
- (13) Materials received (general description).
- 3. Date
- (5) Contractor's Tab:
  - a. Contractor's or subcontractor's name,
  - b. Number of Contractor or subcontractor personnel,
  - c. Number of hours on the project for personnel.
- (6) Equipment Tab:
  - a. Equipment idle or active,
    - 1. Contractor drop down,
    - 2. The "Equipment ID" space will be used to record a unique identifier

for a single piece of equipment whenever necessary to track a specific piece of equipment or a unique group identifier when grouping several like pieces of equipment together.

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- 3. "number of Pieces" will be used to record the number of pieces of equipment present on or at the job site. If "Equipment ID" was for a unique piece of equipment then the quantity shown would be one, otherwise it would be the total number contained within the group identified by the "Equipment ID".
- 4. "number Used" will be used to record the number of pieces on or at the job site that is being actively used that day.
- 5. "Hours Used" is the total number of hours that the identified equipment is being used. If number hours used is zero, then equipment is considered inactive.

#### (7) Work Items Tab:

- a. Financial Project number,
- b. Pay Item Code,
- c. Line Item Number,
- d. Project location,
- e. Quantities,
- f. Contractor or Subcontractor performing the work.
- (8) Within SiteManager, each *DWR* is electronically marked by user ID, date and time stamp as belonging to that technician. When the Project Administrator creates a *Diary* for that day, and approves the *DWR* for each technician, the *DWRs* are locked to any changes that can be made by the inspector until unlocked by the Project Administrator. After a SiteManager Estimate has been paid, the *DWRs* are permanently locked where no changes can be made by anyone. This method assures accountability by the technician for the information that was included on each of the *DWRs*. The system also maintains an electronic stamp of the Project Administrator's user ID, time and date stamp when approvals were done.

# 5.6.1.2 Engineer's Weekly Summary

(A) Resident Level Responsibilities

(1) The *Engineer's Weekly Summary*, <u>Form No. 700-010-14</u>, is to be completed by each Project Administrator for each project or contract for which documentation is done manually on the **Daily Report of Construction**, <u>Form No. 700-010-13</u>, and not using SiteManager for contract documentation. A Summary is not required for contracts being managed through SiteManager but is strongly recommended. The weekly period is from Monday through Sunday. A Summary is completed every week including periods of no work.

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- (2) The Summary must give project status and document significant events, conditions or circumstances which immediately affect, or have future impact on, the project or contract. The Summary includes completion percentages for job progress and elapsed time. The Engineer must note items such as:
  - a. Contractor's or subcontractor's progress versus schedule or work plan,
  - b. The day of the week the Contractor or subcontractor stopped work or began work,
  - c. The day of the week the Contractor elected not to work or was unable to work at least 50% of the normal workday on a pre-determined controlling item of work item due to adverse weather conditions.
  - d. The items which change the plans, specifications or contract which could lead to:
    - 1. Contractor claim,
    - 2. Request for a time extension,
    - 3. A supplemental agreement.
  - e. For utility relocation construction, it is important to note the contract agreement number, the beginning date and the ending date of work.
  - f. Contractor made repairs to work damaged by weather.
  - g. State if a particular sub-contractor finished all the contract work and has left the project for good. If the Prime or the Sub has not been on a project, state accordingly the last date they worked on the project.
  - h. Other items affecting the contract or project.

#### 5.1.6.3 Work Plan

The objective of the "*Work Plan - Controlling Item of Work"*, <u>Form No. 700-010-15</u> is to provide the Contractor a uniform method to communicate what work Items are considered to control the overall progress of the work on projects without a *CPM* schedule. In order for the Contractor to be eligible for weather related time extensions, "predetermined controlling items of work" must be impeded more than 50% of the normal workday.

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"Controlling Items of Work" are defined in the Standard Specifications for Road and Bridge Construction. "Predetermined" means that the items are as defined in the Contractor's CPM schedule or on projects without a CPM schedule, the Contractor must tell the Project Administrator prior to beginning the work which items are "controlling items of work". The Project Administrator should give the Contractor the "Work Plan - Controlling Item of Work" form during the preconstruction meeting on projects without a CPM schedule specification. While the Contractor is not mandated to use Form No. 700-010-15, the information is required if the Contractor wants to receive consideration for weather related time extensions.

In addition to listing the controlling items of work on projects without a *CPM* schedule, this is the form for the Contractor to notify the Project Administrator of the planned work schedule. The planned work schedule is crucial documentation in determining any days that may be granted due to the effects of weather. Calculation of weather days is to be done in accordance with the *CPAM Chapter 7 Section 7, Time Extensions*. The work plan will be for either a one or two week period.

## (A) Resident Level Responsibility

On projects with a **CPM** schedule, the accepted and updated CPM schedule defines the **Controlling Items of Work**. On projects without a **CPM** schedule, the Contractor is responsible for identifying and notifying the Project Administrator of Controlling Items of Work. The Project Administrator shall review the Contractor's list of **Controlling Items of Work** and comments. Both the Contractor and the Project Administrator have a place on the form for each other's comments. If the Project Administrator disagrees with items of work listed or disagrees with the Contractor's comments, this disagreement must be noted in the Project Administrator's comment section. The Project Administrator must ensure that the work proposed by the Contractor complies with any sequencing or other requirements established in the contract provisions, plans or the **Standard Specifications**.

Department approval of the work plan is by the Resident or designee.

#### 5.1.6.3.1 Work Plan Meeting

#### (A) Resident Level Responsibility

The Contractor's superintendent and the Project Administrator will meet to discuss the contractor's proposed operations for the upcoming period. The Project Administrator will review the Contractor's planned operations to verify that listed **Controlling Items of Work** planned work activities are consistent with the accepted schedule. For projects without a **CPM** schedule, that plan identifies controlling work items expected to be underway during the upcoming weekly or biweekly period. The first **Work Plan - Controlling Item of Work** is to be submitted to the Resident Engineer or Project Administrator on the first Monday preceding the first chargeable contract day. Subsequent submittals will be on Mondays or as established by the Project Administrator at the preconstruction meeting. The submittal frequency will be based upon the size, complexity and duration of the project.

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On projects without a **CPM** schedule, a work plan will become a part of the Project Diary and shall be included with the **Engineer's Weekly Summary**, <u>Form No. 700-010-14</u>, each week.

The work plan is required during periods of no work. The Contractor should detail how the Maintenance of Traffic plan will be inspected and maintained during periods of no work.

## Section 5.2

# **CONTRACTOR VEHICLE REGISTRATION**

# 5.2.1 Purpose

The 1987 Florida Legislature enacted legislation requiring Florida registration of all motor vehicles operated or caused to be operated in Florida by Contractors.

# **5.2.2 Authority**

Section 334.048(3), 20.23(3)(a), Florida Statutes (F.S.)

#### 5.2.3 References

Section 337.11(13), Section 337.141(2), F.S., Section 7-23 Standard Specifications for Road and Bridge Construction

#### 5.2.4 General

All Contractor vehicles used on Department construction or maintenance projects shall be registered in Florida. The Contractor is required to sign an affidavit *Contractor's Affidavit Vehicle Registration, Form No. 700-010-52,* that all Contractor vehicles (owned or rented) to be operated on the project are registered in the State of Florida. Private vehicles and farm tractors do not have to be registered in Florida.

If the Contractor has registered their company vehicle through the International Registration Plan (IRP) or in a State that has an Interstate Reciprocal Agreement (IRA) with the State of Florida, the Contractor shall provide documentation from the Florida Department of Highway Safety and Motor Vehicles verifying this registration. This documentation shall be attached to the completed *Contractor's Affidavit Vehicle Registration, Form No. 700-010-52.* 

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Revised: June 17, 2019

#### **5.2.4** Preconstruction Conference

#### **Resident Level Responsibilities**

The Contractor should be reminded of the requirement to have motor vehicles registered in the State of Florida at the preconstruction conference.

The affidavit is due on the first working day of the project.

#### 5.2.5 Affidavit

The digitally signed or notarized affidavit shall be retained by the Department and will be scanned into the Department's approved Electronic Document Management System.

#### 5.2.6 Contractor Failure

#### **Resident Level Responsibilities**

- (1) If the Contractor fails to return the affidavit, progress payments are to be withheld. Failure to register motor vehicles may result in suspension or revocation of a Contractor's Certificate of Qualification.
- (2) If Department personnel or their representatives observe that a vehicle is being used on a project with an out-of-state license tag, the Contractor is to be immediately notified of this observation. Upon this notification, the Contractor will be required to correct this violation no later than the cutoff date of the second monthly pay estimate from such notification. Removal of the vehicle from the project or proof of Florida registration will correct this violation.
- (3) The Office of Construction is to be notified of willful violations on the part of any Contractor.

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Revised: June 17, 2019

## Section 5.3

Effective: July 1, 2002 Revised: July 9, 2019

# SUBLETTING OF CONTRACT

# 5.3.1 Purpose

To provide uniform standards for subletting contracts.

## 5.3.2 Authority

Sections 20.23(3)(a) and 334.048(3) Florida Statutes (F.S.)

#### 5.3.3 References

Section 337.137, F.S. Federal Aid Policy Guide, 23 CFR 635.116(b) Section 8-1, Standard Specifications for Road & Bridge Construction

#### 5.3.4 General

The prime Contractor shall certify that each subcontract arrangement will be in the form of a written agreement containing all the requirements and pertinent provisions of the prime contract. Upon request, the prime shall furnish the Department with a copy of the subcontract or written agreement.

#### 5.3.5 Certification of Sublet Work

# (A) Resident Level Responsibilities

The prime Contractor will be required to submit <u>Form No. 700-010-36</u>, **Certification of Sublet Work**, and a schedule of values ("schedule" or "schedule A") showing the appropriate pay items to be sublet. The Certification of Sublet Work and the schedule are to be submitted by the prime Contractor.

The schedule shall include pay item numbers, description, actual quantities to be sublet (partial, if appropriate), unit prices (price subcontractor is to receive) and the total dollar

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amount for each item. For lump sum projects, the schedule shall show a breakdown of each item of work to a level of detail that the work can be clearly identified and a description of work, in lieu of pay item number and item description, and total dollar amount of sublet work. The prices shown on the schedule may not match the bid unit prices.

- (A) When a *Certification of Sublet Work* is submitted, a review to ensure item numbers are correct, legible, and work clearly identifiable, shall be performed in conjunction with the remaining review. If the Contractor sublets a portion of a contract item, the Department will use only the sublet proportional cost in determining the percentage of subcontracted work.
- (B) When a subcontractor (Firm "A") fails to complete work and another subcontractor (Firm "B") is authorized to complete the remaining portion of the work, a sublet certification identifying work actually performed by the subcontractor (Firm "A") shall be submitted to revise the first certification. This revision will replace/modify the original certification and should be so specified. A new certification shall be submitted by the replacement subcontractor (Firm "B") reflecting work to be performed, whether totally or partially.

# 5.3.6 Responsibilities

# (A) Resident Level Responsibilities

- (1) Each certification of sublet work and schedule will be retained by the Department and will be scanned into the Department's approved Electronic Document Management System.
- (2) A copy of each certification of sublet shall be made available to the Resident Engineer/Operation Engineer.
- (3) The Resident Engineer/Operation Engineer shall review at least one (1) *Certification of Sublet Work* per contract to ensure that the Contractor has met all State and Federal requirements.

## (B) District Level Responsibilities

(1) The District office shall also make review part of their QA plan.

# 5.3.7 Form Processing

#### (A) Resident Level Responsibilities

(1) The Resident Office will examine at least one (1) *Certification of Sublet Work* per project (more if non-compliance is found).

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- (2) The percent of work sublet must be less than the percent (noted in the contract) of the total work in the contract, excluding the contingency pay items.
- (3) Unit prices on the certification shall be contract prices or designated with a "P" (partial) with appropriate explanation.
- (4) Any subcontractor whose name appears on the *Contractor's Suspension Report* shall not be considered for subcontract work. A copy of the *Contractor's Suspension Report* is available from the Office of Construction website. <u>View Suspension List</u>.
- (5) Any subcontractor whose name appears on the Federal System for Award Management (SAM) website with an active exclusion shall not be considered for subcontract work as indicated in the exclusion. A hyperlink to the Federal SAM website is available from the Office of Construction website (same web page as the Suspension Report mentioned in item #4).
- (6) Upon completion of the review of a sublet certification, the document should be uploaded into EDMS and notification sent to the District Compliance Officer via email.

## 5.3.8 Documentation

# (A) Resident Level Responsibilities

The Resident Office will incorporate a process to verify that subcontracts have met all State and Federal requirements, including the inclusion of FHWA Form 1273 for subcontracts on federal-aid jobs. This verification process will begin within the first 90 days after contract execution (or from work begin date on design-build contracts), and will include no less than 20% of all subcontracts and purchase orders (more if non-compliance is found).

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Documentation of the review of the subcontract (including the attachments) must be kept by the Resident Office with the Resident's copy of *Form No. 700-010-36, Certification of Sublet Work*. Such documentation can be a signed memorandum to the file or a stamp on the office copy of the subcontract signed by the reviewer. A copy of any terms pertaining to labor, material, or equipment necessary to monitor and/or administer the contract will be made available to field staff.

#### 5.3.9 Full Unit Prices

Regardless of the prices agreed upon with the subcontractor, the total amount shown on the *Certification of Sublet Work* shall be the same as those in the contract with the Department where it is proposed to sublet all work in a pay item.

## 5.3.10 Partial Unit Prices

If it is proposed to sublet only part of the work in a pay item, such item shall be designated with "P" and the unit price shown shall be the actual price agreed upon with the subcontractor.

On the certification forms for pay item with "P" designation, the Contractor will be required to include a brief description of that portion of the work in that pay item which is to be sublet. The description shall contain sufficient information for determination as to what work the subcontractor will perform. In his review, the Engineer shall make a determination as to whether the unit price shown for the "P" item appears reasonable for the partial work to be accomplished by the subcontractor. If the price for the "P" item appears too low, the prime Contractor shall be requested to provide further justification.

#### 5.3.11 Subordinate Sublets

The same *Certification of Sublet Work* form including prices with subcontractor, as well as the procedure indicated above will be required for subordinate sublet certifications. Both the subcontractor's and the subordinate's names shall appear in the space provided.

Calculations determining Total Proportion of Work Certified to Sublet are to be excluded on Subordinate Requests.

## Section 5.4

## CONTRACT WAGE REQUIREMENTS

# 5.4.1 Purpose

To provide a uniform process for reviewing and processing Contractor payroll submittals, conducting labor interviews, issuing violations and adding wage classifications to the contract, that are requirements on all Federally-funded Construction Contracts over \$2.000.00.

# 5.4.2 Authority

Sections 20.23(3)(a) and 334.048 (3), Florida Statutes (F.S.)

#### 5.4.3 Reference

Required Contract Provisions - Federal Aid Construction Contracts (Form FHWA-1273) Note: FHWA -1273 was revised May 1, 2012 and this version applies to contracts let after August 10, 2012. Regulated under Title 23 CFR 633.102.

#### 5.4.4 General

The Contractor is required to comply with the "government contract acts", (Davis Bacon Act, the Copeland Act and the Contract Work Hours and Safety Standards Act (CWHSSA)), which are regulated by the U.S. Department of Labor. The government contract acts regulate payment of wages, record keeping and reporting, and overtime pay respectively. Construction workers shall be paid at rates no less than those prescribed in the wage determinations of the contract. Payrolls and basic records relating thereto shall be maintained by the Contractor/subcontractor during the course of the work and preserved as required. All overtime hours (all those over 40 in a work week) shall be paid at rates no less than 1.5 times the employee's basic rate of pay. Coverage by these acts will be indicated in the contract by inclusion of **Special Provision Sub-article 7-1.1** which invokes the Form FHWA-1273. Florida has a minimum wage law that applies to workers on all Florida Department of Transportation (FDOT) construction projects including those federally funded. On federally-funded construction projects, where the Florida minimum wage is higher than a required minimum rate on a Wage Determination, the Florida minimum wage must be paid. Compliance is enforced on a day-to-day basis by the FDOT, as the contracting agency.

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# 5.4.5 Federal Wage Rate Determination(s) & Poster

## (A) Resident Level Responsibilities

The wage determination (including any conformed additional classification(s) and wage rate(s)) and the *Davis Bacon Poster (WH-1321)* shall be posted at all times by the contractor, at the site of the work in a prominent and accessible place, where it can be easily seen by the workers. *The Additional Federal Wage Rate Decision Form No. 700-010-67* is provided to make posting, of conformances on the project bulletin board easier. A copy of the appropriate determination(s) is provided in the contract. The poster can be obtained from the Department's website. The poster is also available from the FDOT Equal Opportunity Office (EEO) website. And the wage determinations can be obtained from the USDOL "Wage Determinations OnLine.gov" site.

The prime Contractor is required to post the applicable wage determination(s) on the job site bulletin board. This is the wage determination(s) in the contract, unless an amendment has been made to the contract. Amendments are sometimes made because the award date exceeds 90 days past the letting.

# 5.4.6 Payroll Requirements

# (A) Resident Level Responsibilities

Each Contractor shall furnish an original certified payroll in accordance with the specifications in 4-1 of the FDOT Standard Specifications for Road and Bridge Construction. Digital certificates used to sign payroll documents must be acquired from one of the approved digital certificate authorities approved by the Department and be of a National Institute of Standards and Technology (NIST) assurance level of three (3) or higher. The submittal will be digitally signed and submitted, to the Resident Engineer (or their designee) for wages paid each of its employees (including apprentices, trainees, watchmen and guards engaged in work during the preceding weekly payroll period), each week in which any contract work is performed. The Contractor is also responsible for submitting the payrolls for all subcontractors. The payrolls submitted shall state accurately and completely the information required. All payroll records submitted shall contain the employee's name, the employee's id number (applies to contracts let 2009 or later), correct work classification(s), and hourly rate(s) of wages paid including any fringe benefits (as set forth in Section 1(6)2(b) of the Davis-Bacon Act), daily and weekly number of hours worked on the project, gross wages on the project and all projects, the amount and purpose of each deduction(s) made, and actual net wages paid. All

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employee deductions must be shown on each payroll, or submitted on supplemental data attached to the payroll, specifying the purpose and amount of each deduction. The prime Contractor is responsible for the submission of certified payrolls by all subcontractors. The payrolls are due within seven (7) days of the regular payment date of the payroll. On contracts let before January 19, 2009, the employee's address should be reported and the employee's social security number would be used for the employee identification.

On <u>all</u> contracts, the contractor and subcontractor shall maintain records that document the full social security number, race, gender and current address of each covered worker and shall provide these records upon request to the Department. It is not a contract violation for the prime contractor to require the subcontractor to provide employee information such as race, gender, addresses and social security numbers to the prime for their records. (See FHWA 1273 Section IV 3(b)).

Payrolls shall be checked for completeness and accuracy. Whiteouts are not acceptable. Corrections may be struck through and initialed by the person authorized to make changes to the payroll. Though it is not possible to check every entry on every payroll, the following minimums shall be adhered to for guidelines; and additional checks may be required if deemed necessary. The first payroll each Contractor/subcontractor submits on the project shall be checked completely for, but not limited to, errors, omissions, misclassifications, unauthorized deductions, or inadequate pay. Thereafter, spot checks shall be made at no less than 1 in every 10 entries on payrolls. The entries checked will be checked off or initialed by the Resident Compliance Specialist (RCS) to signify and acknowledge the entry verification. Then either the first page or the Statement of Compliance of every payroll should be stamped or signed by the reviewer including the date of review. This process is done electronically. Upon satisfaction by the RCS, of the accuracy of payrolls submitted by an individual Contractor, and upon approval of the District Contract Compliance Manager (DCCM) or their designated representative, the minimum checking requirements may be lessened.

# 5.4.7 Statement of Compliance

# (A) Resident Level Responsibilities

Each payroll submitted shall be accompanied by a **Payroll Form** WH-347 or Form No. 700-010-69 (or an equivalent document containing all of the information required by the USDOL), digitally signed by the Contractor or subcontractor, or his/her agent who pays or supervises the payment of the persons employed under the contract, and must certify the following:

(1) The payroll for the pay period contains the information required and that such

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information is correct and complete. That such laborer(s) or mechanic(s) (including apprentices and trainees) employed on the contract during the payroll period have been paid the full wages earned and that no deductions, directly or indirectly have been made other than those permissible.

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- (2) All payrolls under this contract required to be submitted for the payroll period are correct and complete and that each laborer or mechanic has been paid no less than the applicable wage rates for the classification of work performed, as specified in the applicable wage rate determination incorporated into the contract.
- (3) Apprentices employed in the pay period are registered in a bona fide apprenticeship program registered with the State. And in addition to the basic hourly wage, fringe benefits are either paid into approved plans, funds or programs or are paid in cash to the employee.

**Payroll Forms** shall be furnished by all Contractors/subcontractors working on Federal Aid Projects. This form must be furnished when the Contractor/subcontractor begins work and is required to be submitted to the Resident Engineer (or their designee) each week thereafter with respect to the wages paid to each employee.

Photocopies or "pdf" copies of the "Statement of Compliance", faxed "Statements of Compliance", or an electronically scanned "Statement of Compliance" e-mailed to an agency do not satisfy the requirement that each "Statement of Compliance" be: "signed by the contractor or subcontractor or his or her agent who pays or supervises the payment of the persons employed under the contract."

However, WHD affirms that the use of digital signatures is sufficient for compliance purposes, and electronic submission of certified payrolls is required by the Department.

## **5.4.8 Notification of Payroll Violation**

## (A) Resident Level Responsibilities

A *Notification of Payroll Violation*, <u>Form No. 700-010-59</u>, detailing the type of violation and requesting correction or clarification shall be issued by the Resident Engineer (or their designee) when it is determined that certified payrolls contain errors, or that required wage/payroll information is omitted or erroneous. Phone calls shall not be placed in lieu of issuance of this form; however, phone calls should be used to obtain clarification in making a determination on whether information is omitted or erroneous. The violation shall be recorded in the Construction Automated Reporting System (CARS) in the Classification Request Manager & Payroll Violations Module.

The prime contractor is responsible for obtaining and forwarding to the RCS all documentation and records required to satisfactorily resolve all notices of noncompliance and payroll violations issued for their own workforce, their subcontractors, temporary

See *Guidance document 5.4.C* for examples of payroll violations which may help you discern which code violation to use.

employment agencies, and rental agreements with operators.

Payroll violations are identified by a code number. The codes range from 1-7 and some are considered more severe than others.

Table 5.4.1 PAYROLL VIOLATION CODES

CODE	DESCRIPTION
1	Time and one-half rates were not paid for work performed in excess of 40 hours.
3	Improper classification of employees.
4	Hourly rate paid is less than minimum authorized wage rate for classification of work shown and included in the construction contract.
5	Certified payroll contains mathematical errors that indicate payment made to the employee violated federal labor or contract provisions.
6	Unauthorized payroll deductions.
7	Other violation not listed above.

If the violation indicated is a Code 1, a violation penalty of \$10.00 per day is assessed plus additional gross wages due. The RCS will email copies of the **Notification of Payroll Violation**, <u>Form No. 700-010-59</u> as well as copies of the cited payroll as follows. The RCS will take the following action for Code 1 violations:

(1) Review the violation(s) and prepare a letter for the Resident Engineer's signature and send a letter by Email, Return Receipt Requested, (See *Guidance Document 5-4-A* for this *section*), to the prime Contractor. The letter shall identify the violation(s) and dollar amount of wages owed, and requesting that supplemental payrolls, canceled payroll checks or some other proof or evidence that restitution has been made to the employee, and an explanation

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regarding the cause for noncompliance be furnished to the RCS. The labor violation *Notification of Payroll Violation\_Form No 700-010-59* and the *Labor Overtime Violation Withholding/Release, Form No. 700-010-54* shall be attached thereto. Copies of these documents shall be distributed electronically to District Final Estimates Office, District Compliance Office, and District Construction Engineer.

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- (2) Upon receipt and subsequent review of the certified supplemental payroll, and an approved method of evidence of payment and an explanation provided by the Contractor, the RCS will prepare a letter for the Resident Engineer's signature and send a letter electronically (See Guidance Document 5-4-B for this section) to District Final Estimates Office recommending a course of action for the disposition of the monies withheld. Copies of this distribution shall be made to the District Compliance Office and District Construction Engineer.
- (3) Following the District's recommendation for the final disposition of the Contractor's monies withheld, the RCS shall prepare a letter for the Resident Engineer's signature and send another *Labor Overtime Violation Withholding/Release letter* indicating the required action electronically to the District Compliance Office.
- (4) The Resident Engineer shall notify the prime Contractor electronically in writing of the final disposition of the violation monies withheld and a copy of this notification shall be forwarded to the District Construction Engineer's Office that issued the violation.

The prime Contractor is responsible for obtaining and forwarding to the RCS, all documentation and records required to satisfactorily resolve Code 1 violations issued for contract work performed by their subcontractors or under rental agreements. In the event that resolution could not be met between the Department and the Contractor the Payroll Violation will be forwarded to FHWA for a decision from the Division Administrator of FHWA or his designee. This decision is final and binding on the Department and the Contractor, subject to the contractor's appeal as set forth below. Therefore, the total amount of additional wages due and penalties have been withheld from progress or final payment on this contract pending final determination by the FHWA and or appeal by the Contractor.

Any appeal from the finding of fact and determinations of the FHWA must be filed within 60 days from the date of the withholding of funds on this contract. The 60 days begins with the date on which this formal notice of the withholding of funds is received by the

contractor by email (return receipt requested). The aggrieved Contractor or Subcontractor shall have the right of appeal to the Federal Highway Administrator, the Secretary of Labor, and/or the Court of Claims. Such appeals must be submitted through the Department who will make proper distribution.

If the violation indicated is a Code 3, 4, or 5, the Contractor must furnish to the Resident Engineer's Office, within 20 days, a Certified Supplemental Payroll showing the payment(s) made as restitution along with proof of pay. Proof of pay can be in the form of either a copy of the pay warrant, canceled check(s), an electronic statement of deposit to the employee's account, pay stub or an affidavit stating payment by the contractor with the affected employee's signature, as evidence that the restitution has been made. The date the Payroll Violation is received by the prime contractor is counted as day one (1) of the twenty (20) calendar day resolution period.

If the review of the certified supplemental payroll by the RCS substantiates that the cited violation has been corrected, the Contractor will be considered to be in compliance and no further action is required. Comments shall be entered into the Payroll Violations Module reflecting that corrections have been satisfied.

If a certified supplemental payroll is required and is not received within the (20) twenty days allotted, or is received and does not satisfy the infraction, then a Performance Deficiency Letter is issued to the contractor and withholding of the progress pay as outlined in **Section 5.4.10(1)** shall be exercised.

If the violation identified is a Code 6, the Contractor must furnish a certified supplemental payroll to the RCS, within 20 days and the disposition of the violation will be the same as specified above for Code 3, 4, and 5.

If the violation identified is a Code 7, the corrective action, documentation and time restraints afforded for corrective action shall be specified in the comments section on the *Notification of Payroll Violation*.

If the corrective documentation received substantiates that the error cited has been corrected and this documentation was made available for review in the allotted time frame, the Payroll Violations Module shall be updated to reflect this and no further action is required.

If the corrective action does not satisfy the violation cited, then withholding of the progress payment as outlined in **Section 5.4.10(1)** shall be exercised.

The DCCM shall insure that all wage violations are entered into the Payroll Violations Module found in the *Construction Automated Reporting System (CARS)*.

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All information entered into the *Payroll Violation Module* shall be input by personnel selected and assigned by the Resident Engineer or their designee. A current listing of these people shall be maintained by the DCE's Office. Access to this program is granted by the State Construction Office Systems Support.

The DCCM shall provide instructions for entering data into the *Payroll Violation Module* to all personnel assigned this task.

Violation Types are explained on the *Notification of Payroll Violation*, <u>Form No. 700-010-59</u>.

### 5.4.9 Additional Notes on Violations

### (A) Resident Level Responsibilities

- (1) Violations requesting certified supplemental payrolls under violation Codes 3 through 7 will be forwarded electronically as indicated:
  - (A) Original Sent to the prime Contractor
  - (B) Retain a copy in the project file with a copy of the cited payroll attached.
  - (C) Forward a copy of the violation to the DCCM
  - (D) Forward a copy of violation to the subcontractor if the violation is issued to subcontractor
- (2) When a violation is discovered in reviewing a payroll it is essential that a **Notification of Payroll Violation, <u>Form No. 700-010-59</u>**, be issued in each instance (Code 1 through 7) in order that frequency of violations can be monitored. Violations are monitored by the State Construction Office (SCO) as follows:
  - (A) Wage violations are monitored through the Payroll Violations Module. Contractors with excessive violations are required to submit a written plan that demonstrates how they intend to eliminate their payroll violations and those of their subcontractors.

The Contractor's wage violations are then monitored by the SCO for one (1) year.

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Labor regulation compliance should be outlined at the preconstruction conference. The requirements as related to submittal of payroll and weekly statements, as well as withholding of progress estimate until cited infractions have been satisfied, shall be emphasized.

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## 5.4.10 Request for Additional Wage Classifications

### (A) Resident Level Responsibilities

The Additional Classification Request shall be submitted by the prime Contractor when a work craft is required but not included in the Federal Wage Rate Determination(s) that are prescribed in the contract. The request shall be submitted in the Classification Request Manager (WRD); which is the system for managing additional classification request. This application allows request to be submitted through an Internet Subscriber Account by the Prime Contractor. The system creates Form No. 700-010-07 (Additional Classification Request Form) and forwards the populated form to the Wage and Hour Division of USDOL electronically. If an additional classification request is made, the Contractor may pay the employee at least the minimum amount requested on the request document until a response is received from the USDOL. The contractor will then be given 20 days from the date of notification from FDOT to make retroactive pay adjustments if needed for the conformed classification.

To submit an additional classification request, the prime contractor should follow the directions in the Classification Request Manager User Guide found on the Construction Website. The DCCM or their designee in each district will evaluate the request and the system will issue the contractor a copy of the decision whether it is rejected and returned to the contractor for amendment or validated and sent to the USDOL for conformance. A wage determination may contain two separate requirements for any individual classification, an "hourly rate" and a "fringe benefit" the sum of which is the prevailing wage for the classification. A contractor is required to pay overtime (time and a half) on the hourly rate but is only required to pay straight time on fringes. This needs to be calculated when doing reimbursements for retroactive pay.

## 5.4.11 Failure to Submit Required Records

## (A) Resident Level Responsibilities

If the Contractor or subcontractor fails to submit the required records or does not make the records available to the afore mentioned agencies, these agencies may, after written notice to the Contractor, take such actions as may be necessary to cause the suspension of any further payment, advance or guarantee of funds. Furthermore, failure to submit the required records upon request or to make the records available may be grounds for debarment action.

When a Contractor/subcontractor fails to comply with contract requirements for submittal of payrolls, any required information or forms, corrected payrolls, etc., and continues to ignore requests for compliance, the District is authorized to take the following action:

- (1) With the authorization of the DCE, and consultation with the DCCM, the Resident Engineer may withhold payment of the monthly progress estimate. The Resident Engineer may withhold the subcontractor's pro-rate share of the monthly progress estimate in the event a subcontractor fails to comply with contract requirements. Subsequent noncompliance on the part of the subcontractor may result in withholding the entire payment to the Contractor of the monthly progress estimate.
- (2) The Resident Engineer shall notify the Contractor in writing of the intent to withhold payment in advance of this action. The notification shall include the following:
  - (a) Specific reasons for withholding payment.
  - (b) Specific actions required by the Contractor/subcontractor to gain release of payment.
- (3) The Resident Engineer shall provide copies of this notification to the Director, Office of Construction and the District Contract Compliance Office.
- (4) The Resident Engineer's Office shall prepare the work sheet for the progress estimate to be withheld along with other estimates, and forward it to the District Office for processing.
- (5) After processing, the DCE shall hold the progress estimate until notified by the Resident Engineer that the Contractor/subcontractor is back in compliance.

## 5.4.12 Employee Interview Report – Labor Compliance

## (A) Resident Level Responsibilities

The Contractor shall allow authorized representatives of the Department, FHWA, and/or the Department of Labor access to their employees on the project, and shall permit such representatives to interview employees on the job during working hours. The Department has an *Employee Interview Report – Labor Compliance*, Form No. 700-010-63, which

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Revised: March 13, 2018

Effective: January 31, 2009 Revised: March 13, 2018

is to be completed by the Resident Engineer's Office per the instructions on the form.

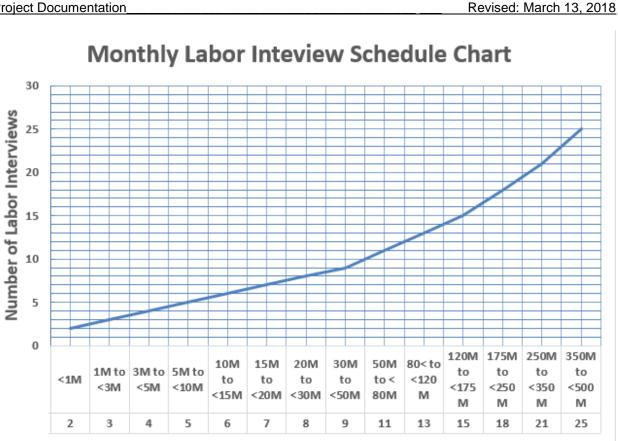
**Note**: This form shall be kept in a separate confidential file and not with the rest of the project files.

The number of required Labor/EEO interviews shall be based on the dollar amount of the contract. The RCS will ensure that the required minimum number of interviews, are completed each month as shown in the following *Table 5.4.2:* 

Table 5.4.2 Monthly Labor/EEO Interview Schedule

Original Contract Amount	Minimum Number of Interviews		
Under \$ 1,000,000	2		
Over \$1,000,000 - \$3,000,000	3		
Over \$3,000,000 - \$5,000,000	4		
Over \$5,000,000 - \$10,000,000	5		
Over \$10,000,000 - \$15,000,000	6		
Over \$15,000,000 - \$20,000,000	7		
Over \$20,000,000 - *	*		

<sup>\*</sup> For original contract dollars greater than \$20 million, the minimum number of interviews will be determined on the vertical axis of the graph. The number of interviews for each range is depicted below the range. Any contracts over \$500 million, the Director of Construction will determine the number of interviews to be conducted.



(1) When the interviewer has a reasonable basis to believe the Contractor and/or subcontractor may not be in compliance with the provisions of the *Davis-Bacon Act*, a copy of the employee's paycheck shall be secured and the pay rate checked against certified payroll.

Contract Value (\$) Range/Number of Inteviews for Range

- (2) The date and action(s) taken to resolve any discrepancies or violations, determined as a result of the interview, shall be indicated in the space provided on the report. The employee being interviewed must sign the report.
- (3) A cross section of employees shall be interviewed if possible. Examples of this would be minorities, non-minorities, skilled, unskilled, trainees and foremen.

## 5.4.13 Retention of Payroll Records

## (A) Resident Level Responsibilities

Both FDOT and the Contractor have retention responsibilities for payroll records. Payrolls

Effective: January 31, 2009

and basic records, relating to payrolls shall be maintained by the prime contractor, during the course of the work, and preserved for a period of three (3) years from the date of completion of the project. These records are required to be available for inspection, copying, or transcription, by FDOT, FHWA, USDOL, or authorized representatives. These provisions are governed under **29 CFR part 5.5** and **FHWA 1273, section IV.** 

Payrolls submitted by the Contractor to the Department and associated payroll records shall be maintained by the Department's representative during the duration of the contract. After final payment to the Contractor is made, the payroll records if they have not already been entered into the Electronic Data Management System (EDMS) will be entered and will remain there until all state and federal retention requirements have been met. Any other records that must be boxed and submitted to FDOT Central Office Records Center will follow provisions governed under FDOT procedure, *Records Management Topic No. 050-020-025.* 

## 5.4.14 Wage Surveys

### (A) Resident Level Responsibilities

Wage surveys will be conducted when the US Department of Labor (USDOL) initiates them and commits to publishing new wage determinations from the surveys. USDOL will outline the time for which survey data will be collected, which is usually for a year's time period. The Prevailing Wage Rate Coordinator, along with the District Compliance personnel, will encourage Contractor participation by means of announcements and workshops in the districts and communication through the Contractor's associations. The points will be stressed that (1) the results of the survey's accuracy are determined by the amount of participation (poor participation creates erratic rates in the wage determinations) (2) once the survey is done, rates will be in effect for at least the next three years and (3) if voluntary participation is not successful the Department will have no choice but to return to a contract requirement method of collecting data. USDOL will provide the forms and assemble the data when collected. An instruction booklet will be created and distributed to help guide Contractors and Department personnel through the survey process.

Effective: January 31, 2009

Revised: March 13, 2018

## GUIDANCE DOCUMENT 5-4-A (SAMPLE LETTER)

Date

EMA RET	IIL URN RECEIPT REQUESTED
	Financial Project ID:  FAP No.:  County:
Dear	Mr./Ms
"Req	osed is a copy of Form No. 700-010-59 listing the payroll violation(s) of Section IV of the puired Contract Provisions - Federal Aid Construction Contracts" (FHWA-1273) which is ded in the contract for the above referenced project. The payroll violations involved were osed by examination of the payroll listing(s) for the payroll period ending
afore is no the a	tal of \$ in additional wage is due, in accordance with Section IV of the ementioned contract provisions, liquidated damages can be assessed if this noncompliance of tresolved by the close of business on If liquidated damages are assessed, appropriate amount will be withheld by the Department of Transportation and deducted from payment due on the next Progress Estimate.
chec	se forward directly to this office, email a Certified Supplemental Payrolls and canceled payroll ks or some other proof or evidence that restitution has been made to the employee indicating corrective action has been taken in regard to this citation.
surro	ddition to the above, we ask that you furnish this office with an explanation of the facts bunding this underpayment. This information will be utilized in preparing a recommendation whether the liquidated damages should be retained or remitted.
	urge you to re-examine your payroll procedures and take appropriate action to prevent rrence of similar violations.
Since	erely,
Resid	dent Engineer
CC:	District Final Estimates Office District Compliance Office District Construction Engineer

## **GUIDANCE DOCUMENT 5-4-B**

## (SAMPLE LETTER)

· ·	Date
District Final Estimates Office	
Attention:	
RE: Financial Project ID:  FAP No.:  County:	
Dear Mr./Ms:	
You received a copy of our letter, dated to the Contractor for referenced project, whereby the Contractor was notified of a violation of Section "Required Contract Provisions - Federal Aid Construction Contracts" (FHWA -1273).	the above IV of the
As a result of this violation, \$ in additional wages due and \$ in liquidated damages were withheld from payment due on the progress estimate.	ı assessed
In response to our notification, the Contractor submitted certified supplemental payrolls that corrective action has been taken in regard to the violations. The Contractor also the circumstances surrounding the violations.	
The District Construction Office has reviewed the supplemental payrolls and is of the of the affected employees have been properly compensated. Therefore, by copy of this are requesting that you release the \$ being withheld as unpaid wages.	
The District Construction Office is also of the opinion that the violations were caused in a We therefore recommend that the \$ being withheld as liquidated damages be	
Sincerely,	
Resident Engineer	
cc: District Compliance Office District Construction Engineer	

### **GUIDANCE DOCUMENT 5-4-C**

### (Examples of Code Violations)

#### Code 1

A code 1 violation is issued when the contractor paid the employee straight time for all time worked on the project. This would include all hours over 40 where the employee should have been paid time and one-half.

For example: If an employee's base rate of pay is \$15/hour and he/she worked 50 hours, and the contractor paid them \$15/hour for the entire 50 hours, when payment should have been made at 40 hours @ \$15/hour and 10 hours @ \$22.50/hour for a total of \$825.

#### Code 3

A code 3 violation is issued when the contractor paid the employee under a classification which the employee did not work or paid him under a classification even when he worked under a different higher classification all or part of the time. If the contractor chooses to carry the employee in the highest classification that he/she works, for the entire pay period then that is OK, but if an employee works in a higher classification than what he is listed, then a payroll violation has occurred, regardless of whether the employee is paid enough to cover that classification or not.

#### Code 4

A code 4 violation is issued when the contractor is paying an employee less than the approved rate on the wage classification for the type of work the employee is doing. It could also result from using the wrong general wage decision. If the wrong numbers were inadvertently applied to the contract from a wrong general wage decision then wages would be off for certain classifications if not all.

#### Code 5

A code 5 violation is issued when mathematical errors on the certified payroll indicate that the payment made to an employee violated federal labor laws and/or contract provisions. This could be a simple mathematical error, applied by human input and resulted in the wage of an employee not being calculated properly. An example would be if the employee was inadvertently paid for 4 hours instead of 14 hours in a certain classification.

A code 6 violation is issued when deductions made to an employee's paycheck were not previously approved, either by the USDOL if that applies or by the employee for deductions that are more personal in nature.

### Code 7

An employee that was interviewed on the job does not show up on payroll for the date that he/she was interviewed. (A discrepancy has occurred with the Employee interview and the Payroll). Any violation that is not listed above.

### Section 5.5

### **EQUIPMENT RENTAL**

## 5.5.1 Purpose

This chapter is to be used for receiving and verifying the information on the *Notice of Rental Agreement, Form No. 700-010-11.* 

## 5.5.2 Authority

Section 334.048(3), 20.23(3)(a), Florida Statutes (F.S.)

### 5.5.3 References

Section 8-2, Standard Specifications for Road and Bridge Construction

## 5.5.4 Notice of Rental Agreement

### **Resident Level Responsibilities**

When the Contractor proposes to accomplish any work on the project using rental equipment, he shall notify the Project Engineer in writing in accordance with **Section 8-2** of the **Standard Specifications**. The exception to this requirement is when the Contractor rents a piece of equipment (without operators) from an equipment dealer or from a firm whose principal business is renting or leasing equipment. Under those circumstances, the notice provisions herein set forth need not be followed.

The Contractor may rent the equipment with or without an operator. When equipment is rented with an operator, it must be the type of equipment that substantially requires the constant attention of a trained operator. Renting of a crew, including non-operator personnel, is not permitted, with the exception of when a crew is required specifically for maintenance and operation of the equipment, and is in no way associated with the work being performed.

Effective: July 1, 2002

## 5.5.4.1 Notice of Rental Agreement Form

### **Resident Level Responsibilities**

The Contractor may notify the Project Engineer using **Notice of Rental Agreement, Form No. 700-010-11,** or similar format as long as it contains all of the required information. The notice must contain a listing and description of the equipment, a description of the work to be performed with the equipment, an indication of whether the rental includes an operator, project information, the name of the prime Contractor and the name of the company from which the equipment is being rented.

## 5.5.4.2 Equipment Rented With An Operator

### **Resident Level Responsibilities**

If the rental is to include an operator, the operator's wages become subject to all wage rate requirements applicable to the project.

- (A) When equipment is rented on a "with operator" basis, the Project Engineer shall request that the Contractor submit certified copies of the lessor's weekly payrolls listing the operator, on Federal Aid projects.
- (B) When rental of equipment on a "with operator" basis exceeds \$10,000, the lessor will be subject to all the AA/EEO provisions contained in the original contract.

## 5.5.4.3 Equipment Rented Without An Operator

### **Resident Level Responsibilities**

When the rental of equipment does not include an operator, the operator will be shown on the Contractor's payroll. All operators are subject to applicable wage rate provisions included in the contract.

## 5.5.4.4 Delinquent, Debarred and/or Disqualified Contractors

### **Resident Level Responsibilities**

If a Contractor is declared delinquent or becomes disqualified by the Department as per **Section 8-8** of the **Standard Specifications**, said delinquent and/or disqualified Contractor may supply or rent equipment without an operator on Department contracts.

Effective: July 1, 2002

If a Contractor had been found to be Non-Responsible as per *Chapter 14.22.0141* of the *Florida Administrative Code*, then they cannot supply or rent equipment on Department contracts.

A Contractor who has been debarred by the federal government cannot act as a Contractor or supplier of materials or rental equipment for Department contracts.

## 5.5.4.5 Delivery of Purchased Material

### **Resident Level Responsibilities**

If a Contractor elects to purchase material and the price includes the delivery cost, **Notice** of **Rental Agreement, Form No. 700-010-11,** is not required. The project personnel should check the delivery ticket to insure that the hauler has been retained by the vendor.

## 5.5.4.6 Subcontractor or Supplier of Rental Equipment

### **Resident Level Responsibilities**

A **Notice of Rental Agreement, Form No. 700-010-11,** should not be used as a substitute for a subcontractor agreement. When a task, or work item requires a supervised crew, (i.e., a crew with a supervisor, foreman, lead man or other work directing personnel) then a **Notice of Rental Agreement** does not apply. A **Certification of Sublet Work, Form No. 700-010-36**, is required

An equipment rental agreement is not required when MOT items are leased from a company whose principal business is renting or leasing MOT items. When MOT items are initially installed, maintained, moved, and retrieved by an independent company, then a *Certification of Sublet Work* is needed. If MOT items are initially delivered, maintained and retrieved by an independent company but placed and relocated by the prime Contractor's personnel then a *Certification of Sublet Work* is not required.

## 5.5.5 Verification of the Agreement

### **Resident Level Responsibilities**

The Project Engineer is responsible for verifying the information contained on the **Notice** of **Rental Agreement, Form No. 700-010-11**. Both the physical equipment and the equipment operator shall be verified on a periodic basis.

Effective: July 1, 2002

## 5.5.5.1 Equipment and Operator Verification

### **Resident Level Responsibilities**

The Project Engineer is responsible for seeing that the information contained in the "equipment and personnel" section of the *Daily Report of Construction, Form No. 700-010-13,* is accurate and complete. By comparing the information contained on *Daily Report of Construction* and *Notice of Rental Agreement, Form No. 700-010-11,* the type, location and status of the rental equipment and hours, wages and status of the equipment operator can be verified.

## 5.5.5.2 **EEO Requirements**

Requirements for EEO are contained in the latest version of *Equal Opportunity Construction Contract Compliance, Procedure No. 275-020-005*.

### 5.5.5.3 Distribution of the Notice

### **Resident Level Responsibilities**

When the *Project/Resident Engineer receives the Notice of Rental Agreement, Form No. 700-010-11,* from the Contractor and is satisfied that it meets all the requirements, the document should be uploaded into the Department's approved Electronic Document Management System and notification sent to the District Compliance Officer or Resident Compliance Specialist.

Effective: July 1, 2002

## Section 5.6

Effective: July 1, 2002 Revised: April 14, 2020

## **UTILITY WORK**

## 5.6.1 Purpose

To provide a uniform standard for monitoring, documenting and managing the installation and/or adjustment of utilities within the Department's construction projects. Utilities are all active, deactivated, or out-of-service electric power lines, telephone lines, telegraph lines, other communication services lines, pole lines, ditches, sewers, water mains, heat mains, gas mains, pipelines, wireless facilities, gasoline tanks, pumps, and drainage pipes or structures that do not discharge storm water onto the FDOT R/W or into an FDOT storm water system which are owned by the Utility Agency/Owner (UAO). The term utility does not apply to property of the Department, or any drainage pipes or structures that discharge storm water onto the FDOT R/W or into an FDOT storm water system. Utilities are sometimes owned by utility agencies regulated by the Public Service Commission, but a utility can also be owned by a citizen, business, or government not regulated by the Public Service Commission.

## 5.6.2 Authority

Sections <u>20.23(3)(a)</u>, <u>334.048(3)</u>, and <u>337.401</u> through <u>337.404</u> Florida Statutes (F.S.)

#### 5.6.3 References

References to sections within this manual start with "*CPAM Section*". References to other documents are highlighted in bold italic text. When any section is referenced, it is intended that all subsections and all other references contained within the referenced section and subsections are also included.

### 5.6.4 General

This procedure is designed to optimize the Department's ability to control utility work and/or recover losses from the UAOs.

### (A) Resident Level Responsibilities

The Project Administrator is responsible for monitoring and documenting Contractor and UAO activities.

## (B) District Level Responsibilities

Utilities occupy the Department's right of way in several ways and the Department's ability to exercise its authority over any UAO owning a utility in the Department's right of way can be a complicated and time-consuming process. Consequently, when utility work needs to be performed during a construction project, the District Utilities Office is required to execute utility agreements to ensure the UAO's work is scheduled, or the UAO's work is included in the construction contract for the Contractor to complete.

Effective: July 1, 2002 Revised: April 14, 2020

Pursuant to **Section 337.403 F.S.** the Department may be obligated to reimburse the UAO for all or part of its utility work. This determination is made by the District Utilities Office with consultation with the Office of General Counsel. In reimbursable cases, an estimate, fund approval, and reimbursement agreement are also needed. Once all agreements are executed, the District Utilities Office certifies all necessary utility agreements have been executed to ensure the construction project can be constructed in accordance with the construction plans as they existed at the time of execution. This certification is done prior to advertisement and the documents executed for these purposes are the **Utility Work Schedule (Form 710-010-05)**, **Utility Work by Highway Contractor Agreements (Forms 710-010-21 and 22)**, **Utility Master Agreement (Form 710-010-20)** with appropriate task work orders, and construction project specific utility agreements.

Utility Work Schedules (Form 710-010-05) are issued by the District Utilities Office for certification and are legal orders to the UAO. The UAO is obligated to operate in accordance with the Utility Work Schedule (Form 710-010-05), Utility Permit (Form 710-010-85), and other utility agreements as executed.

## 5.6.4.1 Utilities on Design-Build Projects

The Design-Build firm's Utility Coordinator is responsible for coordination with the UAOs where the construction operations impacts utilities. The Design-Build firm's Utility Coordinator also coordinates the execution of all necessary utility relocation agreements and schedules for needed utility work.

The Project Administrator monitors utility work on Design-Build projects to ensure utility agreements are executed and Department approved utility permits are obtained. The Project Administrator maintains regular communication with the Design-Build firm's Utility Coordinator throughout the life of the project. If utility conflicts arise during construction that cannot be resolved at the project level between the Design-Build firm and the impacted UAO, the Project Administrator should follow the issue escalation process outlined in the contract and contact the District Utility Office for assistance.

### **5.6.5** Preconstruction Conference

The Project Administrator will schedule and conduct a preconstruction conference that includes UAOs as described in *CPAM Section 3.1* where the Department, Contractor, and UAOs will discuss scheduling and methods to accomplish the construction project in an expeditious manner. All UAOs within the limits of construction, including UAOs with executed utility work schedules, will be invited.

Effective: July 1, 2002 Revised: April 14, 2020

## 5.6.6 Utility Work by the UAO

Utility work by the UAO within the limits of a construction project requires both an executed utility work schedule and a *Utility Permit* issued by the Department unless otherwise approved by the General Counsel's Office.

The Project Administrator is responsible for monitoring and documenting the UAO activities. In the *Daily Work Report*, under the remarks category for utilities in SiteManager, document the UAO's work within the construction project limits, and the Contractor's work within areas where there is scheduled utility work. The Project Administrator is to document where the work took place, what work was being accomplished, who was doing the work, any impacts or delays to either party, and if the work was done in accordance with the construction project schedule, utility work schedule, and *Utility Permit*. For utility conflicts and damage, the Project Administrator is to complete the *Utility Conflict and Damage Report (Form 700-010-12)*. When requested by the District Utilities Office, the Project Administrator will verify completion of the utility work for partial and final reimbursement to the UAO.

## 5.6.7 Revised Utility Work Schedules Executed During Construction

Occasionally the Department makes a change that impacts the utility work and it cannot be accomplished in accordance with the executed *Utility Work Schedule*, therefore the *Utility Work Schedule* must be revised. When utility work is unforeseen, a new *Utility Work Schedule* must be executed. To expedite project construction, the Project Administrator may execute the *Utility Work Schedule* for the District Utilities Office, when all the following conditions exist:

- a) the UAO is not reimbursable,
- b) the UAO has no property rights, and
- c) the UAO is responsive and cooperative.

The District Utilities Office can confirm conditions a) and b) above. If the unforeseen utility work would normally require a permit, the UAO will submit a completed permit application, also known as an "after-the-fact" permit, and as-built plans within five (5) business days after the repairs are completed as required by **UAM Section 2.2**. The Project

Administrator will request the UAO to provide the "after-the-fact" *Utility Permit* number obtained by the UAO for inclusion in the *Daily Work Report*.

Effective: July 1, 2002 Revised: April 14, 2020

The Project Administrator is responsible for monitoring and documenting impacts to the Contractor's activities or other UAOs in the *Daily Work Report*. *Daily Work Reports* may be used to verify Contractor delay claims due to the work.

If the above conditions do not exist, the Project Administrator must immediately contact the District Utilities Office to execute a new *Utility Work Schedule* or other necessary utility agreements, notices, or orders.

Occasionally the UAO requests a change to the utility work that cannot be accomplished in accordance with the executed *Utility Work Schedule*. This will only be permissible if the revised *Utility Work Schedule* does not adversely impact the construction project.

## 5.6.8 Utility Work by Highway Contractor Agreements

The Department and UAO may agree to include the UAO's utility work in the Department construction contract. The work is treated the same as any other work in the contract with the exception that the UAO is performing the inspection, testing, and monitoring of the Contractor's work in accordance with the executed *Utility Work by Highway Contractor Agreement*. The Project Administrator is responsible for documenting any inspection concerns the UAO has in the *Daily Work Report*.

The Department will pay the Contractor for the utility work included in the contract using either Phase 52 or Phase 56 funds. See *CPAM Section 8.12* for more information.

## 5.6.9 Emergency Utility Work by the UAO

During the construction project, emergency utility work may arise for a variety of reasons. Pursuant to *UAM Section 3.1*, the UAO is obligated to respond to emergencies and the Contractor must allow this work to be done; and pursuant to *UAM Section 2.2*, advance permit application approvals or notifications are not required for emergency utility work. If the type of work would normally require a permit, the UAO will submit a completed permit application, also known as an "after-the-fact" permit, and as-built plans within five (5) business days after the repairs are completed as required by *UAM Section 2.2*. The Project Administrator will request the UAO to provide the "after-the-fact" *Utility Permit* number obtained by the UAO for inclusion in the *Daily Work Report*.

The Project Administrator is responsible for monitoring and documenting the UAO's emergency activities to determine impacts to the Contractor's activities or other UAOs in the *Daily Work Report*. *Daily Work Reports* may be used to verify Contractor delay claims due to the emergency work.

## 5.6.10 Utility Work on Existing Facilities by the UAO

The UAO may perform work on their existing permitted facilities in compliance with **UAM Section 2.3.** Since the UAO is operating under their previous permit, they do not need to obtain a new **Utility Permit** for these activities, but a utility work schedule is required. If the work will not interfere with the construction project, the Project Administrator may execute a utility work schedule as described in **CPAM Section 5.6.7**. If a utility work schedule is not executed, the UAO must perform the work after the construction project is completed.

Effective: July 1, 2002 Revised: April 14, 2020

## 5.6.11 Utility Permit Applications without Utility Work Schedules

Pursuant to *UAM Section 2.1(10)*, the UAO cannot work in the construction project limits without a utility work schedule. Consequently, the UAO is responsible for submitting a utility work schedule with their *Utility Permit* application in compliance with *UPM Section 5.13.2*. The Project Administrator will determine if the proposed utility work can be accommodated during the construction project. If the proposed utility work can be accommodated, the Project Administrator will sign the utility work schedule for the District Utilities Office and forward the signed utility work schedule back to the LPO. The EOR's approval is not required on the utility work schedule for the proposed utility work. If the utility work cannot be accommodated, the Project Administrator will notify the LPO that the proposed utility work cannot be accommodated during construction.

## **5.6.12** UAOs without Approved Utility Permits

If the Project Administrator discovers a UAO working within the construction project installing a new facility without an approved *Utility Permit* and *Utility Work Schedule*, and is not working on existing facilities as allowed by *UAM Section 2.3*, the Project Administrator will direct the UAO to stop work until they obtain a *Utility Permit* and *Utility Work Schedule* from the Local Permitting Office (LPO).

## 5.6.13 UAO Non-Compliance with Utility Work Schedules

If the UAO does not comply with the utility work schedule, the Project Administrator must immediately notify the UAO of its non-compliance. This notification may be verbal, but must be immediately followed by written notification from the Resident Engineer, copying the Contractor and Project Administrator. The notification of non-compliance letter should include the following:

- a) The utility work schedule, *Utility Permit*, or other agreements that control the UAO's activities,
- b) The contractor's activities that are or may be impacted,

- c) The corrective actions needed.
- d) A time frame for the corrective action.
- e) A statement that the UAO may be liable for any added costs to the Department.

Effective: July 1, 2002 Revised: April 14, 2020

The Project Administrator must record the date the UAO received the verbal and written notification and monitor and document impacts to the Contractor's activities or other UAOs in the *Daily Work Reports*. This documentation will be used to seek recovery of construction delay costs and/or other related costs.

After the notice of non-compliance is given, the Project Administrator must determine if the utility work can be performed by the contractor. If the utility work can be performed by the contractor, the Project Administrator will request the District Utilities Office to issue a notice to the UAO stating the contractor will perform the utility work pursuant to **337.404** *F.S.* If the utility work cannot be performed by the contractor, the Project Administrator will consult with the District Construction Engineer, General Counsel's Office, and the District Utilities Office about pursuing legal action to expedite the project.

### 5.6.14 Contributions-in-Aid-of-Construction

The contractor is responsible for establishing power service assemblies for signals, lighting, ITS, and other roadway applications. The cost for obtaining utility service drops to these assemblies are paid through contract pay items. When the contractor requests utility service where the UAO extends its utility lines or otherwise upgrades its utilities, the UAO may request a Contribution-in- Aid-of-Construction (CIAC) to be paid by the highway contractor. The CIAC costs are paid with the non-bid item for these costs.

If the CIAC was not anticipated, but the UAO is entitled to these costs, the CIAC costs will be paid to the contractor by Work Order or Supplemental Agreement. Do not use utility master agreements or relocation agreements to pay CIAC costs.

Since the Contractor is required to coordinate this work, a utility work schedule is not required. Service drops or other service connections are utility appurtenances to the existing utility line and do not need a *Utility Permit*. However, if the UAO extends its utility lines within the R/W, a *Utility Permit* is required. The Project Administrator will verify that the UAO has obtained a *Utility Permit* or direct the UAO to obtain a *Utility Permit* from the Local Permitting Office.

# Section 5.7 FEDERAL-AID PROJECT REQUIREMENTS

Effective:

Revised:

July 1, 2002

May 12, 2020

## 5.7.1 Purpose

The purpose of this section is to provide a uniform process for compliance with Federal-Aid project requirements.

## 5.7.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes

### 5.7.3 Reference

Part 23, Section 635, Code of Federal Regulations (CFR), and Section 6, Standard Specifications for Road and Bridge Construction

## **5.7.4 Correspondence**

On Federal-Aid Projects, all correspondence shall include the Federal-Aid Project Number, as well as, the Financial Project Identification Number. All other appropriate project reference information shall be included in the subject heading, and the designation of FHWA Project of Division Interest (PODI) shall be shown.

## 5.7.6 Federal-Aid Participating/Non-participating

Certain work included in a Federal-Aid Project may be designated as Federal-Aid Participating or Federal-Aid Non-participating during the design phase, the Plans Specifications & Estimates Review phase, or when contract modifications are necessary during construction. The designer will document the appropriate breakdown in the plans. Examples of such work can be found in Section 7.3.10 of this Manual.

All project financial documents, such as **Supplemental Agreements**, **Monthly Progress Estimates**, monthly billing to the FHWA, **Final Estimates** and final billing to FHWA

should accurately reflect all costs which have been determined to be Federal-Aid Participating and Federal-Aid Non-participating. In accordance with this requirement, plan preparation procedures and the integrated contract system have been modified to allow designation of those pay items which are Federal-Aid Non-participating and to split pay quantities for those items with partial Federal-Aid Participation.

The Project Administrator shall properly separate Federal-Aid Non-participating items and/or quantities from Federal-Aid Participating items and/or quantities when preparing a **Supplemental Agreement**, **Unilateral Payment** or **Work Order**. Guidelines for determining Federal-Aid Participation of cost and time increases or decreases are contained in **Section 7.3.10** of this **Manual**.

On FHWA PODI projects, it is essential that the Resident Engineer on In-house Construction Engineering and Inspection administered projects and the Consultant Project Manager on Consultant Construction Engineering and Inspection administered projects make every effort to obtain from the FHWA Transportation Engineer a determination as to Federal-Aid Participating or Federal-Aid Non-participating for contract modifications, in accordance with **Section 7.3.10.2** of this **Manual**. On FHWA Delegated projects, the determination as to Federal-Aid Participating or Federal-Aid Non-participating shall be obtained from the District Construction Engineer in accordance with **Section 7.3.10.3** of this **Manual**.

### 5.7.7 Revised Plan Sheets

### **Resident Level Responsibilities**

The Project Administrator shall furnish to the FHWA a copy, for written approval, of all plan revisions initiated during construction on Federal-Aid PODI projects. For major plan revisions, FHWA approval shall be obtained prior to issuing the *Notice to Proceed* to the contractor for work associated with the proposed plan revision. Copies of all revised plan sheets will be furnished to the FHWA along with a copy of the executed *Supplemental Agreement, Form No. 700-010-45*, *Unilateral Payment, Form No. 700-010-05* or *Work Order, Form No. 700-010-80* used for the purpose of incorporating the revised plan sheets into the contract.

## **5.7.8 Construction Zone Accident Reports**

Engineer's Maintenance of Traffic Evaluation at Crash Site, Form No. 700-010-64, will be completed by the Project Administrator for each accident occurring within the limits

of the Federal-Aid Project. Refer to the *Maintenance of Traffic* chapter of this *Manual* for further instructions.

## 5.7.9 Buy America

Buy America Requirements, (Part 23, Section 635.410, CFR, as amended) and Specifications Section 6-5.2, require the Contractor to use structural steel and iron manufactured in the United States. These requirements pertain to all steel and iron materials incorporated into the finished work and do not pertain to items the Contractor uses, but does not incorporate into the finished work. Miscellaneous components are also included under the Buy America provisions including subcomponents and hardware necessary to encase, assemble, and construct the finished work. The Specifications require a Certification of Compliance from the manufacturer that states all manufacturing processes, including application of a coating, for these materials occurred in the United States. Certifications attesting to this must be submitted to the PA prior to incorporating the material into the project. Certification of Compliance shall include a State or Federal project number.

In accordance with Federal requirements (23 CFR 635.410) and Department policy, all foreign steel or iron that is permanently incorporated into any FDOT project that will utilize Federal Funding in any phase of the project is required to be tracked in SiteManager (SM) with the **Buy America Tracking Report**. For assistance, see the **Buy America Tracking Report** via the **SiteManager Quick Help website**.

### 5.7.9.1 Product Certification

### **Resident Level Responsibilities**

Certification per product, per project will be required as shown in the **Section 5**, **Materials Manual**, **Topic No. 675-000-000**. The Project Administrator shall be responsible for obtaining the certification prior to permitting the incorporation of any products into the project.

## 5.7.9.2 Change of Source

## **Resident Level Responsibilities**

Effective: July 1, 2002 Revised: May 12, 2020

If there is any indication or reason to believe that the producer may have switched sources of steel or iron during the life of the project, the Project Administrator will require an updated *Certification of Compliance* from the producer.

## 5.7.10 Retention of Salvageable Materials or Equipment Produced from a Federal-Aid Project and Retained by the Department

Consistent with *Office of Management and Budget (OMB) "Super Circular" 2 CFR Part 200*, the Florida Department of Transportation shall not require a credit or reimbursement to the project for the value of any salvageable materials or equipment removed from the project per the contract documents resulting from a Federal Aid project. Exempt from this requirement is all railroad work performed pursuant to *49 CFR 266* and *23 CFR 140*. If, on railroad projects, recovery or reimbursement to the project of salvageable materials provides a net benefit, then the Department shall pursue. If there is no net benefit, the railroad will dispose of the material."

## 5.7.11 FHWA Final Inspection

Final inspection of a FHWA PODI project shall, whenever possible, include the FHWA Transportation Engineer for inspection conducted at the Department's semifinal inspection. It is imperative that sufficient notice of the date, time, etc., be given for this inspection to accommodate scheduling. By following this procedure, a determination can be made as to what corrective action or additional work is required by FHWA to be accomplished as a condition of accepting the project prior to the Department's acceptance from the Contractor. Refer to the **Project Closeout** chapters of this **Manual** for instructions on project acceptance.

## 5.7.12 Notice to FHWA prior to payment of Incentive, No Excuse Bonus, Lane Rental or Liquidated Savings Monies

On FHWA PODI projects containing Incentive/Disincentive, No Excuse Bonus, Lane Rental or Liquidated Savings Special Provisions, FHWA approval must be obtained prior to issuing payments to the contractor for any portion of or the full Incentive, No Excuse Bonus, Lane Rental or Liquidated Savings amount.

## Section 5.8 CONTROL OF MATERIALS

Effective: July 1, 2002

Revised: October 3, 2019

## 5.8.1 Purpose

To establish a uniform standard for the control of materials on construction projects.

## 5.8.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes

### 5.8.3 References

Standard Specifications for Road and Bridge Construction

Federal-Aid Policy Guide, 23 Code of Federal Regulations (CFR) 637

Procedure No. 675-000-000, Materials Manual

### 5.8.4 General

The **Contract Documents** contain **Specifications** and guidance relevant to the acceptance of all materials incorporated into a project. The Job Guide Schedule (JGS), included in the Materials Acceptance and Certification system (MAC), indicates who samples and tests each of these materials and at what frequency. The Final Project Materials Certification Letter (PMCL) for materials used on a contract will be accomplished according to instructions from the State Materials Office (SMO) **Materials Manual Section 5.4, Final Project Material Certification**.

The **JGS** lists materials and designates the methods of acceptance normally required under each material. For all contract types, the **JGS** includes project specific MAC Specifications created for **Special Provisions**, **Technical Special Provisions**, **Developmental Specifications**, and **Change Orders** with requirements for material method of acceptance. The JGS is generated for contracts with conventional pay items from MAC based on the pay items on the contract and project specific assignments. For Lump Sum and Design-Build contracts, the Contractor will create a project specific JGS in MAC, in accordance with **Specifications Section 105**, known as a nonstandard JGS.

## (A) Resident Level Responsibilities

The Project Administrator (PA) is responsible for reviewing the *Contract Documents* to ensure the JGS is correct and complete. If there are missing material assignments, the PA must contact the SMO technical unit to ensure the JGS is complete. Project specific materials are included in the *Special Provisions*, *Technical Special Provisions*, *Developmental Specifications*, and *Change Orders* that designate a method of acceptance. If any exist, the PA is responsible to ensure that the JGS includes these entries.

Effective: July 1, 2002

Revised: October 3, 2019

## 5.8.5 Buy America

**NOTE**: Buy America Certification is not a method of material acceptance. See *CPAM* 5.8.6 for *Method of Acceptance*.

Buy America Requirements, (Part 23, Section 635.410, CFR, as amended) and Specifications Section 6-5.2, require the Contractor to use structural steel and iron manufactured in the United States. These requirements pertain to all steel and iron materials incorporated into the finished work and do not pertain to items the Contractor uses, but does not incorporate into the finished work. Miscellaneous components are also included under the Buy America provisions including subcomponents and hardware necessary to encase, assemble, and construct the finished work. The Specifications require a Certification of Compliance from the manufacturer that states the steel or iron, and the products containing steel or iron were manufactured in the United States. Ensure the certification includes the Federal Aid Project Number, the Financial Project Number, and the applicable Pay Item Number(s). Certifications attesting to this must be submitted to the PA prior to incorporating the material into the project.

For assistance, see the **Buy America Tracking Report** via the **SiteManager Quick Help website**.

## (1) Change of Source

If there is any indication or reason to believe that the manufacturer may have switched sources of steel or iron during the life of the project, the PA will require an updated *Certification of Compliance* from the manufacturer.

## 5.8.6 Method of Acceptance

There are three methods of material acceptance: 1) certification; 2) visual inspection; and 3) sampling and testing.

Effective: July 1, 2002

Revised: October 3, 2019

## (1) Certification

A contractor, manufacturer, or supplier provides a written certification stating the material supplied meets *Specifications* requirements at the time of delivery or prior to placement. The Department Inspector shall verify that the certification is complete, correct, and meets *Specifications* requirements. The Department Inspector shall visually inspect or verify that these products or materials meet all the *Specifications* and any other contract requirements, and that the delivered products or materials match the certification document descriptions in expected appearance and size, and are free from defects and contamination.

Product certification from an approved aggregate source should include the bill of lading/shipping ticket with the phrase "Certified for FDOT" or "Cert. for FDOT", FDOT Source number, date, FDOT material code, aggregate description, and quantity in tons.

In some instances, the Department requires that manufacturers submit samples of certified materials for independent verification purposes. The Department Inspector shall collect the sample or verify that the sample has been submitted for testing.

## (a) Product Certification

Certification per product, per project is required in the **Specifications** and as shown in **Section 5**, **Materials Manual**, **Topic No. 675-000-000**. The PA shall be responsible for obtaining the certification prior to allowing the incorporation of any products into the project.

## (b) Approved Products and Producers

The Department maintains a list of products and producers acceptable for use on construction projects. Products and producers will be included on Department lists when documentation (certification and periodic test results) is received assuring the material conforms to **Specifications** requirements. The Department Inspector shall verify that such approved products and producers meet **Specifications** requirements. These lists are available at: **Approved Product List** and **Production Facility Listing**.

## (2) Visual Examination

The **Specifications** provide guidelines concerning material that may be accepted by visual examination, for example certain materials incorporated into Witness-and-Hold projects. Visual Inspection may also be an alternate method of acceptance for sampling and testing when the material quantity meets the definition of small quantities. The Inspector should visually inspect or verify that the delivered products or materials match the expected appearance and size specified in the **Contract Documents**, and are free from defects and contamination.

Effective: July 1, 2002 Revised: October 3, 2019

## (3) Sampling and Testing

## (A) Resident Level Responsibilities

It is the PA's responsibility to ensure that only materials meeting the *Specifications*, or properly documented and approved exceptions, are incorporated into the project. MAC contains several reports and search screens that can be used to track the status of samples for each project. The PA will make sure the samples are current **at all times** by ensuring prompt entry of sample data and field test results into MAC. The PA will finalize all project samples and create comparison packages for materials that require comparison. When the samples do not meet the comparison criteria (i.e., "Does Not Compare" in MAC), the PA will ensure that Resolution sampling and testing is performed, that the Resolution samples and test results are entered in a timely manner, and are included in the comparison packages. When it is not possible to perform a required comparison and/or Resolution, the PA will denote it was not possible on the comparison package and include the reason for not performing the required testing.

## 5.8.7 Materials Acceptance Resolution

If a material is designated by the Materials Certification Review personnel to require resolution of the material acceptance, it will be promoted to the Materials Acceptance Resolution (MAR) process in MAC. All materials with acceptance issues will be promoted to MAR and final resolution determined. The life cycle of the issue will depend on the original issue and the nature of the material acceptance needing resolution. Some issues can be resolved directly by the PA without additional input. Some issues will require input from the District Materials and Research Engineer (DMRE), the District Construction Engineer (DCE), and the Director, Office of Construction (DOC). This procedure is outlined in the *Material Acceptance Resolution Flow Chart (Attachment 5.8-1)*.

Regardless of the final resolution, the PA must provide detailed descriptions of the issue including location information.

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## (1) Materials Acceptance Resolution by Specifications

For straightedge deficiencies, the procedures shall follow the requirements of <u>CPAM</u> <u>Section 11.5</u>, <u>Testing and Correcting Asphalt Pavement Surface Deficiencies</u>.

For other material acceptance within **Specifications**, the PA will document the final resolution on the MAR issue in MAC. These determinations are designated by selecting one of the following options:

- a) Asphalt Follow-up Sample Passed The material is resampled and the results are acceptable in accordance with *Materials Manual Section 3.1 District Materials Activities for Asphalt Pavement Construction*.
- **b)** Complete Removal and Replacement The Contractor chooses to remove the material and replace it without requesting an <a href="Engineering Analysis Report">Engineering Analysis Report</a> (EAR).
- c) Material Rejected for Use The material was sampled from a stockpile and the material is removed from use on the project before it is placed.
- d) Pay Reduction per Specifications The **Specifications** allow a pay reduction to be assessed if a material falls within the pay reduction criteria.
- e) Reworked and Remixed The material allows for rework, and sample is taken for the rework that designates that the reworked material is acceptable.

## (A) Resident Level Responsibilities

If the material is accepted based on the *Contract Documents* (i.e., Leave in Place at No Pay or Pay Reduction per *Specifications*), the PA will document the final resolution on the MAR issue in MAC. Once the PA has recorded the final recommendation, the issue is considered resolved. The PA will enter additional payment information in MAC if the final resolution includes reduced payment. The payment information is not relevant to the final resolution, but is recorded to assist Construction personnel with tracking the payment requirement.

## (2) Determining the Use of an EAR

If the material is determined to be defective in accordance with *Specifications Section* 6-4 and the Contractor requests the use of an EAR in accordance with the material specific *Specifications* to determine the materials acceptance resolution, the PA, DMRE, and DCE must determine if an EAR will be used. Material not meeting any of the method of acceptance requirements is considered to be defective. Defective material is limited to requirements related to material acceptance. For example, improper Maintenance of Traffic is not a valid reason for defective material. However, defective material is not exclusive of material failing acceptance limits. For example, material required to be tested by a qualified technician, but tested by someone not holding the appropriate qualification at the time of testing is considered defective, regardless of the whether or not the test results pass the acceptance limits. There must be an evaluation of the defective material to determine if the defect requires analysis by EAR or other means of addressing the defect to ascertain the final resolution. The decision will be made based on the nature, location, severity and/or frequency of the defect.

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Table 5.1

EAR Decision Table

PA Recommends	EAR	EAR	No EAR	No EAR
DMRE Recommends	No EAR	EAR	EAR	No EAR
DCE Recommends	EAR	No EAR	No EAR	EAR
Final Decision	EAR Required	DOC makes final decision	DOC makes final decision	EAR Required

## (A) Resident Level Responsibilities

The PA will document their recommendation for the use of an EAR on the *MAR* issue by selecting the option "EAR" or "No EAR" in MAC.

Once the determination for the use of an EAR is made, the PA will coordinate with the DMRE regarding the scope of the EAR. The PA will

provide the EAR scope to the Contractor and the EAR will be performed. The PA will attach the EAR to the specific MAR issue under the documents tab in MAC.

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## (B) District Level Responsibilities

The DMRE will determine if an EAR is needed and document their recommendation on the MAR issue by selecting "EAR" or "No EAR" in MAC. Once the determination for an EAR has been made, the DMRE will recommend the EAR scope including types of testing needed to ensure the EAR will yield the necessary information to determine the resolution of the defective material.

The DCE will determine if an EAR is needed and document their recommendation on the MAR issue by selecting "EAR" or "No EAR" in MAC.

If the DCE and DMRE concur, the DCE's determination is final.

If the DCE and DMRE do not concur, follow the direction provided in the appropriate column of *Table 5.1* based on the recommendations provided by DCE, DMRE and PA.

NOTE: This is not the final resolution of the material, but only addresses whether or not an EAR will be allowed to be used to determine the final material disposition.

## (C) Central Office Responsibilities

If the DCE and DMRE do not concur, follow the direction provided in the appropriate column of *Table 5.1* based on the recommendations provided by the DCE, DMRE and PA. The DOC will make the final decision in applicable cases.

## (3) Determining the Use of Delineation

Some materials are allowed by **Specifications** to use delineation as the method to determine the material acceptance resolution. If the MAC Spec Material Id allows for delineation, additional information must be provided. The Contractor must request the use of delineation from the PA.

## (A) Resident Level Responsibilities

The PA will document their recommendation for the use of delineation on the MAR issue by selecting "No EAR – Delineation", "EAR", or "No EAR" in MAC. The "No EAR – Delineation" option is only available when *the MAC* Spec Material Id indicates delineation is allowed based on the **Specifications** requirements.

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## (B) District Level Responsibilities

The DMRE will review the PA's recommendation. The DMRE will provide a recommendation of "No EAR – Delineation", "EAR" or "No EAR" in MAC.

The DCE will review the PA and DMRE recommendation for the material resolution. The DCE will provide a recommendation of "No EAR – Delineation", "EAR" or "No EAR" in MAC.

If the DCE concurs with the DMRE, the DCE's recommendation is used as the final resolution.

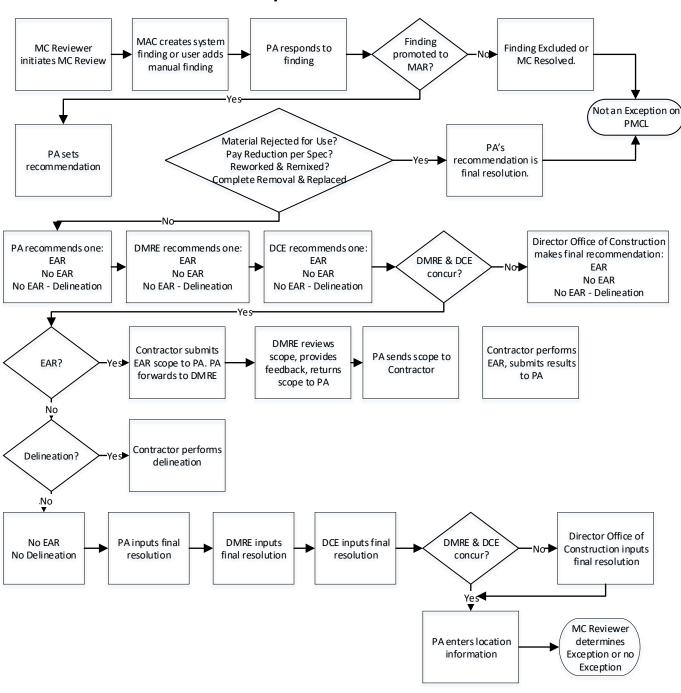
If the DCE does not concur with the DMRE's recommendation, the issue is elevated to the DOC for final decision, when DMRE designates "EAR" and DCE designates "No EAR- Delineation" or "No EAR". Otherwise, EAR is required. (i.e. Direction for these cases follow *Table 5.1* as well.)

### 5.8.8 Attachments

Attachment 5.8-1
Material Acceptance Resolution Flow Chart

Effective: July 1, 2002

Revised: October 3, 2019



Control of Materials 5.8-9

#### Section 5.9

# STATE CONSTRUCTION OFFICE PROCESS REVIEW OF CONSTRUCTION ENGINEERING AND INSPECTION

#### 5.9.1 Purpose

This section describes the State Construction Office (SCO) Process Review procedures for its Specialty Engineers and Specialists reviewing Construction Engineering and Inspection (CEI) processes in the Districts. The purpose of this Process Review procedure is to provide a uniform, statewide, documentable, management system to ensure CEI requirements are being met and include an emphasis on training and educating field staff when errors or deficiencies are found. The procedure applies to all construction personnel administering construction contracts of any type.

This chapter also addresses the Central Office role in assurance of the district's compliance with this chapter via Process Reviews. This process does not require mandatory process reviews to be conducted by the District, Resident or Project level staff, but this is optional to the Districts if they wish to develop such a review process.

# 5.9.2 Authority

Sections 20.23(4)(a) and 334.048(3), Florida Statutes

#### 5.9.3 Definitions

Refer to the Introduction section of this *Manual*.

#### 5.9.4 Overview

This Process Review procedure and guidance document explains what the Florida Department of Transportation's construction organization must do to conduct an effective Statewide Quality Assurance (QA) program. The goal of the Process Review program is to continually improve CEI performance.

In order to accomplish this goal, the procedure requires staff from the State Construction Office, the State Materials Office, the Federal Highway Administration (optional) and the

Effective: July 1, 2002

District Construction Office (optional) to review the performance of personnel charged with CEI duties.

Construction staff from the Central Office and the State Materials Office conduct Process Reviews to determine how well CEI personnel are performing the most important responsibilities they are assigned. These responsibilities are referred to as Critical Requirements and they are displayed on the SCO website under Construction QA Critical Requirements Lists. The Process Review team will use the QA Critical Requirements Lists and QC Guidelists in their evaluation of the field personnel performance. District personnel are encouraged to continue use of the QA/QC critical requirements and guidelists during their day to day operations.

The results of Process Reviews are reported to the District Construction Engineer (DCE) with the District Process Review representative, where applicable, in a closeout meeting prior to the review team returning to the Central Office. Additionally, each review team will issue a PowerPoint report of their findings to the District Secretary, District Director of Transportation Operations, Chief Engineer, Director of Construction, and DCE. The report should emphasize findings of areas where the District is performing well; cite the areas where improvements were needed and the steps taken during the review to correct those areas, and how well the QA/QC critical requirements and guidelists were being followed. Reviewers also record innovative CEI practices that are discovered during reviews so that these may be considered for implementation as improved ways of doing business in the future. The Reviewers should emphasize what is being done well and educate the correct method in areas found to be lacking.

The Process Review procedure also provides a process for reporting training needs and innovative practices to higher levels of management in order to ensure that this vital information is addressed properly and is communicated to everyone who might also benefit from it. When needs for improvements are found, the DCE or the District Process Review participant is tasked with evaluating the other Residencies or Operations Centers to determine if the same need exists in the other locations. Central Office Process Reviewers are tasked with the responsibility to determine in remaining reviews if similar training needs exist in other districts which would indicate a potential need for Statewide Training on the subject.

# 5.9.4.1 Review Frequency

Construction staff from the Central Office will perform Process Reviews of the CEI processes for which they are responsible. The Process Reviews on most categories will be done as a minimum once every two years per District.

Effective: July 1, 2002

The SCO lead reviewer should contact the DCE to find out who will be the District's contact person for Process Reviews. The lead reviewer will work with that person to schedule Process Review dates, the specific job sites to be reviewed, and a closeout meeting with the DCE.

#### 5.9.4.2 Review Participation and District Response

#### **District Level Responsibilities**

The DCE is responsible for all QA activities at the District Level. The primary focus of the District Level activities will be to implement the actions and training recommended by QA Reviews. During the SCO Process Reviews, the District is encouraged to provide a knowledgeable staff member to participate in the review and escort the Process Review team during its visits to various district offices and jobsites. The DCE or delegate will participate in a brief kick off meeting at the beginning of the Process Review and will also participate in a closeout meeting at the conclusion of the Process Review.

#### **5.9.4.3 Process Review Performance**

#### **Central Office Level Responsibilities**

Process Reviews will be assigned by the Director, Office of Construction to various members of the Director's staff in accordance with the **QA Category Responsibility Table** published on the website of the SCO. The Assigned Staff will schedule the review with the DCE or delegate at least 30 days in advance. The assigned Reviewer will solicit the participation of the State Materials Office (where appropriate), the Federal Highway Administration (where appropriate), and may also wish to solicit the participation of a specialist from one of the districts or other offices when that specialist can bring a level of expertise to the review not available in the SCO. This person would participate in Process Reviews for that area of expertise conducted in all the districts.

If a Process Review results in finding an opportunity for improvement, those findings should be discussed with the field staff involved in order to educate them regarding that area for improvement. Those opportunities for improvement should also be discussed with the DCE at the closeout meeting. The DCE should ensure that the findings are discussed at the next Resident and District level staff meetings. Where findings have statewide significance, the Process Review team is tasked with communicating in writing to the SCO their findings for presentation at the next DCE Meeting or immediate distribution to all districts and for consideration of future statewide training opportunities.

A Process Review Report (Report) shall be made in a PowerPoint presentation format

Effective: July 1, 2002

by the review team member from the SCO for every Process Review performed, within 14 days of the completion of the review. The *Report* will be uploaded to the SCO SharePoint Site and the review team member will notify the Director of Construction the Report is complete and ready for distribution. The Director shall email a link of the Report to the District Secretary, Chief Engineer, Director of Transportation Operations and DCE. The **Report** shall state the Process Review date, category reviewed, locations reviewed and personnel involved and describe the kickoff and closeout meetings held with the DCE or delegate. The Report shall comment on each of the Construction QA Critical **Requirements** to the effect that they are or are not being accomplished. The **Report** may, at the Reviewers discretion, also comment on any of the **QC Guidelist** items to the effect that they are or are not being accomplished. Where ever the *Report* notes that a **QA Critical Requirement** or **QC Guidelist** item is not being accomplished satisfactorily, this may be considered as an opportunity for improvement. The Report shall also recommend the appropriate corrective actions and or training required for the area of improvement so the Districts CEI Staff can start performing the critical requirement or quidelist task correctly.

When a response from the district is required, the *Report* should clearly state the District Action Items on which a response is required and the DCE should respond to the action items within 30 days of receiving the *Report*. Official responses shall be recorded on the response slides provided in the *Report* and those slides emailed to the Director of Construction, to be incorporated back into the official *Report*.

The findings and dispositions of each Process Review will be maintained on the SCO SharePoint site.

Effective: July 1, 2002

# Guidance Document 5-9 Conducting a Process Review

#### I. OVERVIEW

This guidance document is intended to be used by a Process Reviewer. By fully using these *Guidelines*, a reviewer will be aware of important QA requirements that should be examined during a review. The review must cover the following major QA concerns: Verification that Critical Requirements are being met, verification that actions and training recommended in previous QA Reviews have been implemented.

#### II. VERIFICATION OF CRITICAL REQUIREMENTS

**Guidelist Possession** – This is strongly encouraged for all technicians but not mandatory. The **QC Guidelists** include critical requirements and many other requirements that QA and QC personnel must be familiar with, so it is important that those working for the Florida Department of Transportation have access to a current copy of the **QC Guidelists** readily available.

Critical Requirements Verification - The reviewer must conduct process reviews on Construction Engineering and Inspection (CEI) personnel as if they were, reviewing the field CEI effort. This means that the reviewer must check the QC performance of inspectors and other CEI staff for compliance with the requirements of a specific assessment category. If the reviewer finds Critical Requirements (CR) that have significant Opportunities for Improvement (OFIs), the reviewer may also want to check non-critical requirements since OFIs on Critical Requirements may be an indication that non-critical requirements may also show opportunities for improvement.

QA Log - The DCE is encouraged to maintain a log containing a copy of all District *QA Review Reports* performed in the last four years. This *Log* should be made available upon request

Effective: July 1, 2002

#### Section 5.10

Effective: December 17, 2008

Revised: June 25, 2019

#### VERIFICATION INSPECTION AND TESTING

#### **5.10.1** Purpose

This section provides minimum verification inspection and testing frequencies when they are not established in the **Specifications** or at the "Discretion of the Engineer." The purpose is to monitor and verify the Contractor's construction processes to ensure construction and material quality comply with **Specification** requirements.

#### 5.10.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 5.10.3 Scope

This document applies to project personnel, namely Verification Technicians, Project Administrators, and Project Managers, in establishing the minimum verification inspection and testing frequencies when they are not established in the *Specifications* or at the "Discretion of the Engineer."

# 5.10.4 Inspection Frequency

# 5.10.4.1 Asphalt

# (A) Resident Level Responsibilities

In addition to the frequency of verification, resolution, and independent verification of material properties and construction inspections required by the **Specifications**, Qualified Asphalt Technicians shall also perform inspection and verification activities randomly at the job site and asphalt plant to evaluate the reliability and uniformity requirements of Contractor's Quality Control operations. The Quality Control (QC) and Verification (VT) Technicians shall document the findings and results in the **Asphalt Roadway – Daily Report of Quality Control – Automated Version, Form No. 675-030-20A and the Asphalt Roadway – Verification Report, Form No. 675-030-21,** 

respectively. Asphalt plant information shall be uploaded into the *Materials and Certification (MAC)* database. Straightedge testing information shall be uploaded into MAC, however, other Roadway inspection information is not required to be entered into *MAC*. *Frequencies for various Inspection and Verification activities* are as follows:

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Tack Coat Spread Rate Once / Day

Asphalt Mix Spread Rate (Yield) Once per layer / Day

Asphalt Mix Temperature Twice / Day

Depth and Cross Slope (Milling)

Tangent Sections: 10 / lane mile

Transition Sections: At control points in plans.
Super-elevated Sections: Minimum of 3 measurements.

Milled Surface Texture Once / Day

Cross Slope (Paving)

Tangent Sections: 10 / lane mile

Transition Sections: At control points in plans.
Super-elevated Sections: Minimum of 3 measurements.

Milling and paving cross slopes shall be documented in the **Cross Slope Measurement Data Form** – **Automated Version, Form No. 700-010-99** and the findings of milling surface texture shall be documented in the Remarks Section of the **Asphalt Roadway** - **Daily Report of Quality Control-Automated Version, Form No. 675-030-20A**.

In addition to the above verifications and inspections, the Roadway Verification Technician (VT) shall also monitor and inspect the Contractor's construction processes in accordance with the *Statewide Construction Inspection Guidelists (SCIG)* as specified in *CPAM Section 3.2* at a frequency of once per day during production. For example, the Asphalt Roadway VT shall use SCIG Category No. 7B to ensure asphalt pavement is being constructed consistently and accurately in accordance with Contract Documents.

The frequencies stated above are minimum frequencies. If visual inspection of the performance indicates the need, the frequency shall be increased to ensure a project's construction and material quality comply with the **Specifications**.

#### 5.10.4.1.1 Corrective Action

# (A) Resident Level Responsibilities

The inspector shall inform the Contractor's Quality Control (QC) Manager about any deficiencies and advise the QC Manager to take corrective action immediately. Once the corrective action has been taken, the inspector shall perform a re-check. If the recheck indicates the construction is still not in compliance with the **Specifications**, the inspector shall advise the Project Administrator (PA) about all identified deficiencies. The PA shall take appropriate action to ensure the issues are resolved by the contractor.

Disposition of deficiencies shall be handled in accordance with the **Specifications**.

### 5.10.4.2 Density Cores

#### (A) Resident Level Responsibilities

The inspector shall mark the locations of QC and IV density cores, as well as, any cores cut for delineation testing or Engineering Analysis Report (EAR) testing purposes by spray painting each core location using a Florida Department of Transportation (FDOT) stencil. FDOT stencils can be obtained from the District Materials Offices (DMOs).

Effective: December 17, 2008

Revised: June 25, 2019

Project Documentation

## Section 5.11

#### FINAL ESTIMATES DOCUMENTS

#### **5.11.1** Purpose

This procedure describes methods for the Resident Office (RO), both Department and Consultant Construction Engineering and Inspection (CCEI) staff, to use in processing progress and final estimates for payment in SiteManager. After the final plans, quantities, required construction documentation, and final measurements are verified per the ROs Quality Assurance (QA) plan, the final estimate is submitted to the Contractor for acceptance with the *Offer Letter*, and the *Final Estimate Documents* are submitted to the District Final Estimate Office (DFEO).

#### 5.11.2 Authority

Sections 20.23(3) (a) and 334.048(3), Florida Statutes (F.S.)

#### 5.11.3 References

Sections <u>337.11</u>, <u>337.16</u>, <u>337.141(4)</u>, <u>337.145</u>, and <u>120.57</u>, Florida Statutes (F.S.)

Rules <u>14-22.012</u>, <u>14-22.0141</u>, and <u>14-24.001</u>, Florida Administrative Code (F.A.C.)

#### **5.11.4** General

#### (A) Personnel Qualification

The person(s) responsible for preparing monthly and final estimates and submitting the *Final Estimate Documents* to the DFEO shall be Construction Training Qualification Program (CTQP) Final Estimate Level II qualified. See the <u>State Construction Training website</u> for more information.

#### (B) Quality Assurance

The person(s) responsible for preparing and submitting the *Final Estimate Documents* shall abide by the quality assurance requirements of *CPAM Section 3.5* and the Consultant Construction Engineering and Inspection Scope of Service requirements (when applicable).

Edition: August 1, 1999

Revised: October 18, 2019

Project Documentation

#### (C) Document Submittal

Documents required to close out a project will vary from project to project. It is the responsibility of the Project Administrator (PA)/District Final Estimates Manager (DFEM) to check the Contract and **Specifications** requirements to ensure that all essential **Final Estimate Documents** are submitted and complete.

- (1) The initial notification and collection of required documents is the responsibility of the PA. Any outstanding Contractor documents must be requested from the Contractor with instructions to forward them to the District Final Estimates Office (DFEO)/ Resident Office (see <a href="Attachment 5-11-1"><u>Attachment 5-11-1</u></a> for *Notice of Outstanding Documents*) prior to submitting the *Offer Letter* to the Contractor.
- (2) Prompt review and approval of the documents submitted by the Contractor are very important steps in contract closure. Ultimately, the receipt of the contract required documents controls the establishment of the payoff date for the contract. These documents are strictly under the control of the Contractor. When complete documents are received by the Department, the payment clock begins and interest can be assessed on monies due if a delay is experienced in the final payment of the contract.
- (3) The Contractor shall use the official forms provided by the Department for each required document. Return any other forms the Contractor may attempt to use within twenty (20) days of receipt with a notification stating that the submitted forms are unacceptable, and request that the Contractor execute the documents on the official forms provided by the Department. Include copies of the official forms.
- (4) The time of receipt is the time the intended recipient acquired the document. If any e-mail or electronic document is received after 5:00 PM Eastern Standard Time (EST) [4:00 PM Central Standard Time (CST)], the document will be considered as received the next business day.

# 5.11.5 Progress Estimates

Monthly progress estimates are prepared and submitted for each project underway as determined by each District, by no later than the first Tuesday following the Sunday cutoff each month. Dates may be adjusted in some situations to allow for holidays and the end of the fiscal year. It is necessary that all progress estimates be received in the Office of the Comptroller, Disbursement Operations, no later than 8:00 a.m. on the fifth working

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day (Friday) after the cutoff date. Cutoff estimate dates are located on the Construction website at the following link:

#### http://www.fdot.gov/construction/CONSTADM/EstimatesCutOff.shtm

The monthly progress estimate is prepared to show the quantity increases (sometimes decreases) for all items completed, underway, or stockpiled for use on the project. For items underway, the estimate of work completed must be made in accordance with **Specifications Section 9-5** and by using the **Items Eligible for Partial Payment by Contract** report in the Payltem Tracking System (PTS). (The generic **Items Eligible for Partial Payment** report link is available below.) Partial payment for stockpiled material, when requested by the Contractor, will be in accordance with Section **5.11.5(C)**.

#### **PAY ITEMS ELIGIBLE FOR PARTIAL PAYMENT**

The Resident Office will enter quantity changes into SiteManager via the PayItem Tracking System (PTS).

A certification by the contractor that subcontractors and suppliers of material and equipment have been paid their proportionate share from the last progress payment is required each month. This is required in **Specifications Section 9-5.6** and shall be explained at the preconstruction conference.

A special effort must be made to see that all items that require *Certification of Quantities* from the Contractor be paid on a progress estimate prior to the final estimate. This will ensure that the subcontractors are paid in a timely manner.

Any bonus or incentive payments should be paid as soon as practical and can paid by a progress estimate up to and including the final estimate. It is incumbent on the responsible RO personnel to notify the DFEO of any incentive payments due to the Contractor in order for the encumbrance process to be made.

After final acceptance of the work, progress estimates may be processed to pay any remaining work items, and any bonus or incentive payments on the contract in accordance with the *Specifications*. This will help ensure the *Offer of Final Payment* will be a zero-amount due, when possible.

If the estimate needs to be modified, changes can be made if the next approval level within SiteManager rejects the estimate.

A "Hold" or "Block" should only be used in the *Electronic Estimates Disbursement* (*EED*) payment system for negative estimates when the Contractor owes the Department,

or on positive estimates when the Contractor does not submit contract required paperwork. Estimates must be processed thru EED in numerical order. For more information and examples, see **SharePoint FAQ** (Internal link).

#### (A) Contractor Certifications

#### (1) Form 700-010-52, Contractor's Affidavit Vehicle Registration

The Contractor is required to furnish an affidavit before any progress payments are made stating that all motor vehicles operated or caused to be operated on the project are registered in Florida. Progress payments will be withheld if this document is not received. Only the prime Contractor is required to provide this certification on a one-time basis at the beginning of the project.

# (2) Form 700-020-02, Construction Compliance with Specifications and Plans

This form states that all Quality Control functions and all Quality Control sampling and test results are in substantial compliance with the pertinent specification requirements. Any outstanding issues or exceptions are listed on this form. This form is required <u>each month</u> prior to estimate submittal and a final version documenting all exceptions is required before the final estimate can be processed.

If the PA has not received these certifications in time to send them with the estimate to the District Office, the estimate will not be forwarded. The certification is not required if a contract doesn't have any materials that require Contractor Quality Control per **Specifications Section 105**.

**NOTE**: The Contractor must submit *Form 700-020-02* marked as Final to process the final estimate. It must indicate the entire contract duration and detail all exceptions to Contractor Quality Control sampling and testing as required by the Plans and *Specifications*.

# (3) Form 700-010-38, Certification Disbursement of Previous Periodic Payment to Subcontractors

This form states that the subcontractors have been paid their proportionate share from the last progress payment. The Contractor is required to submit this form <u>each month</u> prior to estimate submittal; except for the first estimate since there is no previous payment to

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disburse. If this certification is routinely late, then non-compliance letters should be issued and sent to the contractor.

**NOTE**: The above form, is not needed to process the final estimate, since *Form 21-A* contains essentially the same certification and is required for project closeout.

#### (4) Quantity Certifications

See **CPAM Section 5.14** for more information.

#### (B) Roadway and Bridge Daily Work Report (DWR)

The **Daily Work Report (DWR)** within SiteManager is used on each project. It is a recordation of events, data, occurrences, instructions, situations, circumstances, and work performed each day during a construction project. Data is collected on every phase of work performed by a Contractor, Subcontractor, or Utility Company. Recorded information must be clear, detailed, accurate, complete, and objective. Anyone reading the project DWR should be able to comprehend the project status and determine the work performed.

**NOTE**: *Form 700-010-13*, the *Daily Report of Construction*, also known as "the Diary" is still used for Construction Projects that are not in SiteManager, such as Short Duration Emergency contracts (some of these are in SiteManager), and Local Agency Program (LAP) contracts.

It is mandatory that documentation be maintained to justify quantity increases (sometimes decreases) for the monthly progress estimates. The use of these reports will prove to be helpful and may be considered adequate documentation; however, any method that provides complete and accurate records of pay quantity changes is acceptable.

The reports are not to be considered for final payment purposes when reflecting quantities. Quantities that appear on the DWR are typically not recorded with appropriate computations and measurements at the site and are crudely done with no intent for final payment. Most often these entries will be duplications of past entries. Therefore, actual quantities for final payment purposes shall be entered in the Payltem Tracking System (PTS) and recorded on the appropriate *Field Records* or backup documentation (such as spreadsheets) with actual measurements, dimensions, and computations to substantiate the payments.

**NOTE**: For detailed instructions on completion of the DWR, see *CPAM Section 5.1* and the <u>SiteManager Quick Helps</u>.

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#### (C) Payment for Stockpile Material

Partial payments will be allowed for new materials that will be permanently incorporated into the project and that are stockpiled on the project, in approved locations in the vicinity of the project, and in approved locations remote from the project.

This procedure and *Form 700-010-42*, *Certification and Request for Payment for Stockpiled Materials*, shall be explained at all preconstruction conferences. Partial payments will be controlled by the following provisions in addition to the *Specifications*:

#### (1) Certification and Request for Payment for Stockpiled Materials

Prior to any payment for materials being included in a progress estimate, Form 700-010-42, Certification and Request for Payment for Stockpiled Materials, is executed by a person employed by the prime contractor in a supervisory capacity, and all accompanying invoices must be in the project records. The request for partial payment for materials stockpiled off site shall be submitted in a timely manner. Payment for such items is to be based on the invoice price including delivery charges for delivered materials. The certification/request form must contain verification from the vendor that the material has been fabricated for specific use on the project; the material meets all the contract requirements, and is properly stored in a secured manner for the sole use of the prime contractor and the specified project.

All materials must be stockpiled in a manner such that it is readily discernible that such materials are being reserved for exclusive use of the project under which payment is requested. An aggregate for use in asphalt mixes or Portland cement concrete pavement must be in a stockpile set aside for exclusive use in producing mix for Department projects. If a stockpile contains material for more than one Department project, a control procedure submitted by the Contractor and approved by the Engineer/Administrator must be established to properly allocate costs between projects.

### (2) Location of Stockpiled Materials

Most of the materials eligible for partial payment will be stockpiled "in the vicinity of the project." Fabricated structural steel, precast prestressed elements, precast drainage structures and any other items specified in the special provisions may be stockpiled at approved

locations other than "in the vicinity of the project," such as the precast yard or fabricator facility.

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"In the vicinity of the project" is defined as a location readily accessible to the PA or other designated Department representative for verification of quantities and periodic review to ascertain that materials are reserved for exclusive use of the projects under which payment is made.

#### (3) Verification of Stockpiled Materials

Prior to entering payment for stockpiled material on a progress estimate, the PA must verify that the quantity of material for which the Contractor has requested payment is in fact stockpiled at the location designated. For aggregates: measurements, calculations, or documented observations to approximate the quantity of material in each stockpile must be made.

If a material is stockpiled at a precast yard or structural steel fabrication plant, verification may be by a written statement from the Department's representative at that facility.

The PA, prior to submitting each progress estimate, must verify that materials for which payment has been made on earlier progress estimates remain stockpiled as designated and stored in a manner so as to prevent deterioration and damage or have been incorporated in the project. As stockpiled materials are incorporated into the project, the PA must adjust payments accordingly.

#### (4) Materials Certification

The PA must ascertain prior to payment that the materials for which payment is requested comply with applicable *Specifications*. Material invoices that are used to determine the amount of partial payment for fabricated structural steel materials shall have attached with the invoice test data showing approval and compliance with the *Specifications*. The test data and the invoice shall contain identifying mark numbers and weights for each fabricated component as detailed on approved shop drawings together with the price per pound and the total amount of the invoice. Invoices that are submitted without the information described shall not be used as a basis of partial payment.

#### (5) Proof of Payment

The Prime Contractor must provide proof of payment to its subcontractors and vendors before the next estimate after the partial payment is initially made.

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A certification by the Contractor that it has paid its subcontractors their proportionate share from the last progress payment, as defined in *CPAM Section 5.11.5(A)(3)*, Form 700-010-38, Certification Disbursement of Previous Periodic Payment to Subcontractors, is acceptable for this action.

#### (6) Documentation

The EDMS shall include all information on the material being stockpiled; i.e., name and address of supplier; how material was verified and eligible for payment including the place, date, and the individual who has examined the stockpiled materials; calculations on how payments for materials are determined, calculations should also indicate which is stockpiled and which is installed materials; all invoices (especially prestressed products and structural steel) must include the pay item numbers; and inspector's identification numbers or stamp; and paid invoices and other documents as may be required by this procedure.

#### (D) Retainage

Retainage shall be in accordance with **Specifications Section 9-5**. Some contracts may have special provision requirements, which change the standard schedule (10%).

#### (1) Calculating Retainage:

Apply all adjustments (Fuel & Bit, CPF, Liquidated Damages, etc.) except retainage to the estimate in SiteManager, and run the SiteManager Pay Estimate Report (previously known as the TSO estimate). Take the Amount Payable under the "CHANGE THIS ESTIMATE" column, move the decimal point one (1) place to the left (10%), and round to the nearest penny. This is the amount of retainage to withhold. Go back to any project with earnings and apply the Retainage as a Contract Adjustment, and process the estimate again.

#### (E) Liquidated Damages

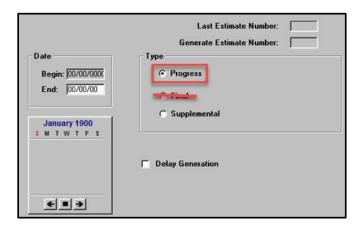
When the Contract time is exceeded, liquidated damages must be withheld from the contractor. The contractor is charged for the defaulting days, which are the calendar days between expiration of the present contract time and the cut-off date of the estimate. This amount is to be calculated and entered on the estimate worksheet. For multi-job contracts, liquidated damages will be pro-rated between jobs based on the original contract amount.

When **Supplemental Agreements** and time extensions are pending that would add sufficient contract time so that the contract time is not exceeded, liquidated damages may not be assessed pending execution of these instruments.

#### 5.11.6 Final Estimate

After the final quantities are paid on the last progress estimate, the final estimate will be processed in SiteManager using a progress estimate with final approval level set as *Electronic Estimate Distribution (EED) Finals*.

**NOTE**: Use the "*Progress*" type radio button (pictured below) when processing <u>all</u> estimates in SiteManager. Do not use the "*Final*" type radio button. When the "*Final*" type is used, the system will not allow additional changes and will close out the project.



The Final Estimate should be zero, when possible, except for the case of overpayment, it will be negative. The RO will include the Final Estimate SiteManager Pay Estimate Report (previously known as the TSO estimate) with the *Offer Letter*.

#### (A) Verification of the Final Estimate

The RO should verify that all entries for each pay item in the Contract are shown on each Summary of Quantities sheet in the *Final As-Built Plans*. The final quantities shall be cross referenced to the *Pay Item Summary & Certification Sheet* generated from SiteManager in Ad-Hoc after the final estimate is generated.

The final quantities and payment shall include:

- (1) Arbitration rulings as they are approved.
- (2) Court orders or other legal actions received from the Department's Office of General Counsel (OGC).
- (3) Pay adjustments for bituminous materials and fuels, when applicable.
- (4) Adjustments for any failing materials including any quality assurance penalties. Each penalty should be shown separately.
- (5) Contract Time: The contract time overrun or underrun should be determined and the following applied when appropriate:
  - (a) The appropriate liquidated damage dollar amounts on federal aid and non-federal aid projects.
  - (b) Any incentive/disincentive amounts.
- (6) All other contract specific payments and adjustments.

The RO shall review the total effect of claim settlements, liquidated damages, pay adjustments, penalties, and line item and contract adjustments to ensure that duplicate payments are not made.

**NOTE**: Items requiring a Certification of Quantities to be provided by the Contractor shall be reviewed by the RO. The RO will use reasonable investigation during the estimate period, to ensure to the best of his/her knowledge, these quantities are correct. If an error or omission is a result of erroneous information provided on these Certifications, the RO will not be held responsible for these quantities in the **Certified Final Estimate Documents**.

#### (B) Retainage Reduction

Issuance of a progress estimate to reduce retainage to \$1,000 is subject to the following provisions:

- (1) The amount retained is sufficient to cover any possible decrease in the quantities shown on the last paid estimate tabulation, plus any amounts the Department elects to deduct for unsatisfied claims or defective work as provided in **Specifications Section 9-5**.
- (2) All submittals required by the Contract, such as invoices, Equal Employment Opportunity reports, materials certifications, certification of materials procured (excluding Contractor's letter of acceptance of final amount due and *Form 21-A* release), have been received. When retainage is reduced, include the District Construction Engineer (DCE) and the District Final Estimate Manager (DFEM) on the correspondence.

#### 5.11.7 Offer Letter

Within 30 days of Final Acceptance and upon completion of the review process and production of the final estimate, notify the Contractor of the results of that review and of any documents necessary to close out the contract (i.e. list pending Supplemental Agreement numbers, all items not within it, or list pay item numbers waiting for certification) with the *Offer Letter*.

There are two versions of the *Offer Letter*: An *Offer of Final Payment* or a *Request for Refund* letter (see <u>Attachment 5-11-02</u>, *Letters 5-11-01* through *5-11-06*).

- (1) The *Offer of Final Payment* letter is issued when the Contractor is offered a positive, preferably zero, final amount due.
- (2) The Request for Refund letter is issued when the Contractor has been overpaid and is offered a negative amount due. The letter will request the Contractor to write the Department a check in the amount overpaid.

**NOTE**: Submittal of the *Offer Letter* will only be made once. Revised *Offer Letters* are <u>not allowed</u>. This is very important to avoid interest accrual due to delayed payment to the Contractor.

The following guidelines will be followed:

- (1) CCEI will follow procedures as outlined in the Scope of Services and shall utilize its company letterhead for the *Offer Letter*.
- (2) All in-house personnel will use Department letterhead for the **Offer Letter**.
- (3) The **Offer Letter** should be submitted to the DFEO for review and approval prior to sending to the Contractor. The **Offer Letter** for Public Private Partnerships (P3) contracts will include the Final Payment Schedule (provided by the Office of Comptroller during DFEO review) and shall be approved by State Final Estimates Engineer prior to submission to the Contractor.
- (4) The *Offer Letter* shall be sent electronically to the Contractor with electronic read and delivery receipt requested, so that a record is made of the Contractor's receipt of the *Offer Letter*. The DFEO shall be included on all correspondence regarding the *Offer Letter* and read/delivery receipts.
- (5) Notes shall reflect that all further correspondence concerning submittal of required contract documents shall be forwarded to the DFEO and the letter shall include the appropriate email address and name of the DFEM.
- (6) Send the *Offer Letter* to the following interested parties:
  - (a) Surety Company (Surety)
  - (b) Accounts Receivable (AR) Administrator in the Office of Comptroller General Accounting Office (OOC-GAO) when the *Offer Letter* is a *Request for Refund*.
  - (c) SMO when the Materials Certification has not been received by the DFEO with all exceptions acceptably resolved.
- (7) The first section of the Offer Letter contains information as to the amount due or owed on the final estimate and includes any estimates issued before the final estimate that are "held" or "blocked" by the OOC or the District in EED.

- (a) Acceptance Letter: There are two types of acceptance letters: one for a Regular Acceptance and one for a Qualified Acceptance. The Acceptance Letter shall be executed by the Contractor. (See Attachment 5-11-2, Letters 5-11-07 and 5-11-08.)
- (b) Form 700-050-21, Contractor's Affidavit and Surety Consent (21-A).

**Note:** for projects Let July 2016 and forward, the corporate and/or surety seal will not be required when digitally executed. The same document would require corporate and/or surety seal if executed by wet-ink signature (never mix wet ink and digital in same document). This also applies to **Form No. 700-050-22**, **Form 21-A (Modified) Surety Takeover.** 

- (c) Form 700-020-02, Construction Compliance with Specifications and Plans
- (d) Any wage rate requirements.
- (e) Any mill tests and analysis reports needed to complete testing requirements on the contract.
- (f) As-built drawings and certified surveys
- (g) Any other contract specific documents, the Contractor is required to turn over to the Department prior to the conclusion of the contract, including material tickets needed to calculate final payment and warranty documents.
- (9) If there are estimates "held" or "blocked" in EED, the RO should notify the DFEO. These estimate amounts need to be reflected on the Offer Letter to the Contractor.
- (10) Attached to the **Offer Letter** will be the SiteManager Pay Estimate Report (previously known as the TSO estimate) final estimate,

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**Acceptance Letter**, contractor survey, and other contract appropriate documentation.

NOTE: On contracts using "No Excuse Bonuses", the Contractor shall provide in writing a full and complete waiver of any and all claims against the Department to be eligible for the bonus payment provision per *Special Provision Specifications Section 8-13.1*. Collection of this waiver letter is mandatory for the Contractor to be eligible for the bonus payment.

#### 5.11.8 Certified Final Estimate Documents

#### (A) Final Plans and Estimate Transmittal Form

Upon completion of a contract, all *Final Estimate Documents* must be submitted by the RO to the DFEO within 30 days of Final Acceptance. *Form 700-050-20*, the *Final Plans and Estimate Transmittal*, is used to document the items submitted including, but not be limited to, the following: a tabulation of the *Final As-Built Plans*, *Field Records*, and other required documents showing the title and general description of the contents of each item, as well as:

- (1) Pending **Supplemental Agreements** which have not been submitted to the District Office (include information as to the scope, the approximate cost and the additional contract time involved and the **Agreement**.)
- (2) Any unresolved claims which may be pending at the time the estimate is submitted.

#### (B) Documentation of Contract Time

Maintain the documentation of all contract time changes occurring during the life of the contract in EDMS. The documentation shall contain the following:

(1) Notice to Proceed Letter (NTP)

The NTP is prepared in letter form and is sent via e-mail by the appropriate District Construction Office to the Contractor. The NTP notifies the Contractor to begin work on the project in keeping with the time limitations stipulated in the Contract Documents. This letter is to be included as part of the Contract Time folder. (See <a href="Attachment 5-11-2">Attachment 5-11-2</a>, Letter 5-11-12)

(2) All letters granting an extension of contract time.

- (3)Any executed or pending **Supplemental Agreements**, **Work Orders**, or *Unilateral Payments* that affect contract time (Do not include backup documentation for these documents in the time file).
- (4) Any other documents such as court orders, takeover agreements that affect contract time.
- Ensure the time summary included on Form 700-050-28 shows the (5) correct accounting of the contract time, both state and federal aid, including the original contract time, the time added by each supplemental agreement, time extension, and any other documents affecting contract time.
- (6)Notice of Project Beginning Memo
  - This notice document is sent by the appropriate Resident Office (a) as a memo to the DCE (copy contractor and the District's distribution list). It notes the first chargeable day, the first actual day of work, and the contract duration of the project. (See **Attachment 5-11-2**, *Letter 5-11-11*.)
- (7)Final Acceptance Letter
  - This Letter is sent by the appropriate Resident Office to the (a) Contractor and should include the final acceptance date, actual contract time used, and any warranties and length of warranties associated with the contract.

NOTE: EACH DOCUMENT REQUIRED UNDER THIS SECTION SHOULD CONTAIN THE BREAKDOWN OF FEDERAL AID PARTICIPATION AND THE ACTION TAKEN BY THAT DOCUMENT. In the event that a response has not been received on projects wherein FHWA has retained responsibility for the determination of FHWA participation and certification acceptance projects, a District's request shall be submitted and included in the time folder. These projects can include Projects of Corporate Interest (PoCI) and Projects of Division Interest (PoDI). The DFEM shall follow up on the status of the participation request.

On FHWA PoDIs which are not governed by a project specific PoDI plan wherein FHWA has retained responsibility for the determination of FHWA participation, the DCE has the responsibility of determining and approving federal aid participation in time changes, therefore all item-changing documents on this type of project must show the breakdown of federal aid participation.

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#### (C) Explanations of Overruns and Underruns

An explanation of variations between the designer's original estimated quantities and the construction final quantities must be made. **This is a very important document**. **It is suggested the PA prepare it**. When these variations have been properly researched, accurate explanations can be made. These explanations are manually entered for items that have significant overruns or underruns and in the order the items are shown on the contract.

- (1) Items paid under Final Measure Quantity, Plan Quantity or Lump Sum Concept that have no change or have changes which are not significant need not be explained on the overruns and underruns document. A change is considered significant when its dollar value exceeds \$10,000.
- (2) Deviation of Plan Dimensions by the Contractor equaling the aggregate change of \$10,000.00 must be explained on the overruns and underruns document.

The PA will generate an *Over Runs - Under Run Report* located on the Estimates Tab of the Statewide Construction Dashboard, which can be found on the State Construction Office's Internal Website, under the "Ad-Hoc Report System". Export the file to a Microsoft Excel or Word document and save this report to a hard drive. When the report is opened in Excel or Word, the PA can edit the document to provide the justifications needed. The report will generate all pay items on a project, but one cannot edit a report in the Construction Dashboard System. <a href="Attachment 5-11-3">Attachment 5-11-3</a> shows an example of an *Over Runs - Under Runs Report* exported to Excel and edited to comply with the current requirements below.

Guidelines for documenting and submitting explanations of overruns and underruns:

- (a) Each contract item's overrun/underrun shall be summarized from the brief notes and remarks recorded in the Plan Summary Box at the time the final quantities are calculated.
- (b) Explanations for Federal Aid participating and non-participating items shall be shown separately.
- (c) Contracts that include more than one job will have the overrun and underrun explanations broken down for each job.

(d) **Supplemental Agreements** that alter the original plan quantities more than \$10,000.00 should be tabulated as explanations of overruns and underruns for the appropriate items.

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- (e) Initial Contingency Pay Items shall be explained with the descriptions of each *Work Order* written against the initial Contingency Pay Item.
- (f) **Contingency Supplemental Agreements (CSA)** added to the contract to provide additional funding for unforeseen additional work shall be explained with the descriptions of each **Work Order** written against each **CSA**.
- (g) These explanations are to be submitted with the *Final Estimate Documentation*. The DFEM will submit to the Federal Highway Administration (FHWA) on all FHWA Projects of Corporate Interest (PoCI) and on those FHWA Projects of Division Interest (PoDI) when identified in the project specific PoDI plan.
- (h) Final quantities are subject to change during the checking of the final estimate. This may also necessitate a change or correction in the explanation of an overrun or underrun. Therefore, the original electronic version sent to the DFEM shall be plainly marked as tentative.

**NOTE**: Requests for additional funding must be based on reviewing the project and estimating the overruns. See *CPAM Section 7.3.6.4* that covers this process.

# (D) Form 700-050-28, Final Estimates Office Record of Final Plans and Documents

This form was developed to aid in organizing and completing the transmittal packages. The RO's project personnel are responsible for initiating this form for all *Final Estimate Documents*. This form is generated by accessing the Department's *Final Estimate Status* application located on the *Construction Automated Reporting System (CARS)* menu, which is found on the Construction Office's internal website. The majority of items below will be populated automatically within the form (provided the information is input properly into SiteManager). If data is incorrect or errors are found, the PA can make corrections in SiteManager.

- (2) Contract Time shown in calendar days with Federal Aid Participation noted, including; Granted Days, Time Extensions, Calendar Days Allowed, Calendar Days Elapsed, Calendar Days Overrun or Underrun, and associated liquidated damages, penalties and/or incentive dollar amounts (if applicable).
- (3) Supplemental Agreements (SAs)/Work Orders, Contingency SAs and a statement of Contract Monies.
- (4) Other dates such as Plans Received, Certification of Compliance with Specifications & Plans, Certification of Materials, Notification of Findings Letter(s), Acceptance Letter(s), Overpayment Letter, etc. will be automatically generated by SiteManager.

The RO will be responsible for inputting additional information that is not automatically generated by SiteManager including but not limited to the Resident Engineer, CCEI company name and any adjustments to the contract time. Once all information has been completed the DFEO will "validate" this form which then is automatically transferred to EDMS for retention.

#### (E) Job Correspondence

All correspondence related to final estimates and/or final pay quantities on each project and maintained by the PA or Resident Office (RO) shall be submitted along with the *Final Estimate Documents*. Each document must be entered into EDMS. Documents used to substantiate a final pay quantity will be referenced by EDMS document number where appropriate (i.e. *Final As-Built Plans*, Pay Item Summary and Certification, and Final Plans and Estimate Transmittal).

All pertinent correspondence that is received by the PA after the *Final Estimate Documents* are turned in shall be forwarded to the DFEO for inclusion in with the Job Correspondence submittal folder.

# 5.11.9 Notification of Findings

If the DFEO finds discrepancies or errors in the final estimate during the Post Audit Review (PAR), the contractor will be sent a *Notification of Findings (NOF)* detailing the

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changes. The Contractor has a right to accept or reject any or all of the changes listed in the NOF.

The Senior Project Engineer and PA shall be contacted and given the chance to answer the PAR findings (monetary and/or procedural). The response will detail corrections to improve the Final Estimates Process in a positive manner.

**NOTE**: If an overpayment is found based on the PAR, the <u>CEI</u> responsible for that contract is responsible for recovering the funds due the Department.

# 5.11.10 General Liability Claims: Processing Insurance Claims against the Contractor's General Liability Insurance

Insurance claims are covered under the Contractor's general liability insurance. Such claims include personal injury, damage to vehicles in an area under construction, over spray on a vehicle due to bridge painting, structural damage to a home in the area of pile driving, etc. These types of claims shall be referred to the Contractor for attention. The particulars of the claim shall be sent to the Investigations Supervisor of the Office of General Counsel at <a href="mailto:dotclaims.review@dot.state.fl.us">mailto:dotclaims.review@dot.state.fl.us</a>. (See <a href="mailto:dotclaims.review@dot.state.fl.us">Attachment 5-11-2</a> for Sample <a href="mailto:dotclaims.review@dot.state.fl.us">Letters 5-11-9</a> and <a href="mailto:dotclaims.review@dot.state.fl.us">5-11-10</a> following this Chapter). To assist Department employees in processing and forwarding such claims, the Office of the General Counsel has developed <a href="mailto:dotclaims.review@dot.state.fl.us">General Counsel</a> has developed and the Department of Insurance in processing these claims. This procedure may be obtained from the Office of General Counsel.

#### 5.11.11 Attachments

Attachment 5-11-1	Notice of Outstanding Documents
Attachment 5-11-2	Final Estimates Boilerplate Letters
Attachment 5-11-3	Explanation of Overruns and Underruns

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# Attachment 5-11-1 Notice of Outstanding Documents



RICK SCOTT GOVERNOR 605 Suwannee Street Tallahassee, FL 32399-0450

MIKE DEW SECRETARY

Edition: August 1, 1999

August, 1, 2017

Mr. Contractor, Inc. 2000 Sunshine Lane Any Town, Florida 32308

RE:

Federal Aid Project Number: MY-M-6234(8) Financial Project ID: 1979341 52 02

Contract Number: T3103

County: Leon

#### Gentlemen:

Before the final estimate can be finalized, and the offer made to you, the following information, as required in Section 9-8.1 of the Specifications, must be submitted to this office.

- 1. Mill Test and Analysis Report;
- 2. Federal Wage Rate Affidavit
- 3. Construction Compliance with Specifications and Plans Certification Form

Your cooperation in quickly submitting any outstanding documents will expedite the processing of closing out this contract.

Very Truly Yours, J. C. Long 』で、こっっ。 Resident Office

KB/sv

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# Attachment 5-11-2 Boilerplate Letters

Final Estimate Boilerplate Letters can be found on the **State Final Estimate SharePoint site** (Internal Use Only) in editable format.

**NOTE**: The letters are used to convey necessary information to concerned parties throughout the close out process. The letters and memos are templates containing common boilerplate language. The DFEO representative will choose the appropriate paragraphs for a specific contract and delete the paragraphs and instructions which do not apply. No boilerplate letter can cover all situations that might arise. Occasionally, it may be necessary to insert additional paragraphs drafted to fit the circumstances arising on a specific contract (such as addressing bonds or value-added items).

#### **OFFER LETTERS**:

Offers of Final Payment	
Letter 5-11-01	Offer of Final Payment (Single Project)
	Offer of Final Payment
	(Single Project - DB-Finance & Build Finance Projects ONLY)
	Offer of Final Payment (Multiple Projects)
	Offer of Final Payment
(IV	Iultiple Projects - DB-Finance & Build Finance Projects ONLY)
Requests for Refund	
	Paguest for Pofund (Single Project)
Letter 5-11-05	
Letter 5-11-06	Request for Refund (Multiple Projects)
ACCEPTANCE LETTERS	:
Letter 5-11-07	Acceptance Letter for Offer of Final Payment
	Acceptance Letter for Request for Refund
Letter 3-11-00	
GENERAL LIABILITY CLAIM LETTERS:	
Letter 5-11-09	Property Damage Claim Acknowledgement
	Notice of Property Damage Claim (to Contractor)
TIME NOTICE LETTERS:	
Letter 5-11-11	Notice of Project Beginning Memo
	Notice to Proceed
	1100000
CLOSEOUT LETTERS:	
Letter 5-11-13	LFA Closeout
_	

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Attachment 5-11-3 **Explanation of Overruns and Underruns** 

Contract ID: T2513 Proj. ID: 42975125201 Managing District: 02 FAP No.: 2955307I

Proj. ID: 42975125201

ITM\_CD Desc UntMea OrgQty InstQty QtyPaid AmtPaid SA Amt UntPri Qty Qty% ChgInAmt
REMOVAL OF EXISTING CONCRETE

0110 4 PAVEMENT SY 1391.000 802.000 19,248.00 .00 24.00 -589.00 -42.34 - 14,136.00

Explanation: The underrun was a result of removing only the necessary amount of existing slope pavement to construct the concrete gravity wall. All removal areas were field measures and documented on lat/dat sheets.

SUPERPAVE ASPHALTIC CONC, TRAFFIC
0334 1 13 C TN 4891.200 4217.800 4217.800 430,215.60 .00 102.00 -673.40 -13.77 - 68,686.80

Explanation: The underrun was a result of placing the overbuild asphalt necessary to correct the cross slopes on SR-208 and the adjacent ramps as depicted in the Contract plans.

ASPHALT CONCRETE FRICTION
0337 7 43 COURSE,TRAFFIC C, FC-12.5, TN 2515.900 2637.000 2637.000 316,440.00 .00 120.00 121.10 4.81 14,532.00

Explanation: The overrun was a result of placing the friction course as depicted in the Contract plans and within the allowable spread rate tolerances of up to 105% of the project average spread rate target.

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# Section 5.12 FINAL AS-BUILT PLANS PROCESS

#### **5.12.1 Purpose**

This procedure defines the process for preparing *Final As-Built Plans*. The standards provided are applicable to recording final quantities, revisions, and changes during construction in the *Final As-Built Plans*, as well as detailing the process to digitally sign and seal revisions and changes, where applicable.

#### 5.12.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 5.12.3 References

Section 337.015(3), 471.025, and 668.003(3), F.S.

Rule 61G15-23 and Rule 61G15-27.001, F.A.C.

**Standard Specifications for Road & Bridge Construction** 

Review and Administration Manual, Topic No. 700-050-05

FDOT Design Manual, Topic 625-000-002

CADD Manual, Topic No. 625-050-001

Records Management Procedure, Topic No. 050-020-025

#### **5.12.4 General**

One complete set of the original Contract Plans, digitally signed and sealed by the Engineer of Record (EOR), shall be saved in the Department's collaboration site [currently ProjectSolve Sharepoint (PSSP)]. A separate complete set of extracted (i.e. EOR digital signature removed) Contract Plans shall be maintained as the *Final As-Built Plans* for each construction project in the Department's collaboration site.

Contents of the *Final As-Built Plans* will vary, but shall always contain those sheets necessary to completely cover all work performed. The *Final As-Built Plans* shall include all revisions and changes, both design and construction, that indicate precisely how the project was constructed. At the conclusion of the project, the *Final As-Built Plans* shall be made available for review to the District Final Estimates Office (DFEO).

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## 5.12.5 Digital Signing, Sealing, and Certifying for As-Built Plans

The Department requires the use of digital certificates acquired from a Public Key Infrastructure (PKI) approved provider on the **Business Identity and Credentials** section of the **GSA IDManagement.gov Trust Services List** when signing documents digitally. The digital certificate contains a unique digital ID that can be validated for authenticity. **Section 668.003(3), F.S.** defines using a certificate as a digital signature. For more information on digital signatures:

#### http://www.fdot.gov/Construction/eConstruction/DigitalSignatures.shtm

**Rule 61G15.23, F.A.C.** states that affixing a digital signature shall constitute the signing and sealing of engineering work as defined in **Section 471.025, F.S.** The pictorial representation of the seal is not required. Affixing a digital signature can be done in two ways:

- (1) <u>Digitally signed</u> means the document is locked to prevent any modifications to the document. Modifications to the document after the digital signature is applied will invalidate the digital signature. The document must be extracted to "break" the certificate and allow editing. Contract Plans and revisions from the EOR are digitally signed.
- (2) <u>Digitally certified</u> means the document is digitally signed, but will allow markups and additional digital signatures to be added without breaking the original certificate. Markups are akin to "post its" in the paper world. Markups "float on top of" the signed document and are not bound by the digital signature. Digital signatures can still be validated after markups are added. The *Final As-Built Plans* shall be <u>digitally certified</u> by the responsible professional engineer (PE) prior to submittal to DFEO.

# 5.12.6 Receiving the Set of Contract Plans

# (A) District Level Responsibilities

The District Construction Office is responsible for providing the Contract Plans and Back up Files to the Resident Office (RO) for use during construction.

# (B) Resident Level Responsibilities

The original electronic Contract Plans set should be saved to the Original Plans folder within the Department's collaboration site upon receipt. The Contract Plans should be extracted by the RO, separated into the different components (if not provided by component), then saved to the As-Built Plans folder within the Department's collaboration

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site. Any and all changes made to the contract will be electronically reflected on the extracted set of plans within the Department's collaboration site. No pages shall be discarded from the extracted set of plans. All revisions will be added to the extracted set of plans. This extracted set of plans is the *Final As-Built Plans* and will be made a part of the *Final Estimates Documentation*.

## 5.12.7 Updating the Plans after Contract Award

## (A) Revisions by EOR

There are situations when it is necessary or desirable to require the modification of the Contract Plans by the EOR after a project is awarded: the Contract Plans may have contained errors or omissions; field conditions may have changed; or the scope of the project may have been revised. Once the EOR has provided the electronically revised sheet(s) to the District, it is the responsibility of the Resident Engineer to ensure the sheet(s) are saved in the collaboration site. The revised sheets will be extracted from the signed and sealed file and inserted into the *Final As-Built Plans* file. The original sheet(s) will be voided out.

# (B) Changes by Resident Office

Once all changes are reflected on the *Final As-Built Plans* (the extracted set of plans from <u>CPAM Section 5.12.6 (B)</u>), the responsible Engineer will "<u>flatten</u>" the changes into the document to incorporate the changes. The responsible PE will <u>digitally certify</u> the document to sign and seal the *Final As-Built Plans*. By certifying the document, it allows the DFEO to apply markups during the Post Audit Review (PAR). The markups applied by the DFEO are not bound by the digital signature, but "<u>float on top</u>" of the *Final As-Built Plans*.

When the responsible PE makes changes to the Contract Plans that reflect the as-built conditions of a project, the responsible PE is not considered a "successor engineer". There is no requirement that the same PE who designs the project must perform the as-built services, therefore, a PE who only prepares, and digitally signs and seals the as-built drawings is not a "successor engineer" as discussed in *Rule 61G15-27.001, F.A.C.* and need not follow the provisions of that Rule.

For changes not made by the EOR, the proper statement of disclaimer is required on the *Final As-Built Plans*. The statement will be added to the *Final As-Built Signature Sheet(s)*. This language should note that, by signing and sealing the disclaimer, the responsible PE is only taking responsibility: (1) for the changes in the plans and not the entire set of plans; (2) and for the specific change(s) only shown in redline, not for the entire page.

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(1) Disclaimer to use when changes have been made:

"The above named professional engineer shall be responsible for the following changes, indicated in redline revision, in accordance with Rule 61G15-23.004, F.A.C. This project was constructed in substantial compliance with these plans as provided by the Engineer of Record."

(2) If *Final As-Built Plan* sets have no changes, the responsible PE shall digitally sign and seal the *Final As-Built Signature Sheet(s)* with a disclaimer that states:

"This project was constructed in substantial compliance with these plans as provided by the Engineer of Record. These plans reflect "as-built" conditions and no changes were made to the plan sheets."

If the RO choose to use CADD to make changes, the requirements in this chapter, and the *CADD Manual* must be met. The RO should use the cloud revision utility from the Bar Menu in MicroStation or other mark-up tools in other software. The *CADD Manual, Section 5.7* describes the process of generating the proper naming convention and standards for updating the CADD files electronically. If changes are performed other than by cloud revision, such as completely manipulating the native CADD file, all changes will conform to the same procedures and requirements outlined in the *CADD Manual, Chapters 2, 4 & 5* and the *FDM Chapters 130 and 131*. After the native CADD file has been revised to reflect as-built conditions, a PDF version shall be provided for submittal with the *Final As-Built Plans*.

# (C) As-Built Drawings by Contractor and Revisions by Contractor or Specialty Engineer

As-Built Drawings by Contractor required by the **Specifications** for miscellaneous items (such as Intelligent Transportation Systems (ITS), signals, conduit, and lighting) and revisions to the Contract Plans made by the Contractor's EOR or a Specialty Engineer shall follow the criteria in the **Specifications** (including but not limited to **Section 611, 630, and 715**) and **FDM** for revisions. As-built Drawings and revisions shall be submitted in PDF format. It is recommended that As-built Drawings required by the **Specifications** be entered into EDMS and the EDMS document number referenced on the **Final As-Built Plans** in the applicable location. Revisions to the Contract Plan sheets should be inserted in the **Final As-Built Plans** per **CPAM Section 5.12.8(B)**.

**NOTE 1**: Feature Import Templates (as required in *Specifications 611-2.3*) should be submitted by the Contractor to the Project Administrator (PA) for review and acceptance. The PA will submit the Feature Import Templates to the District Traffic Operations with

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the As-Built Plans for entry into the Department's ITS Facility Management (ITSFM) system.

#### 5.12.8 Final As-Built Plans Process

The *Final As-Built Plans* shall be updated with all additions, deletions, and changes clearly delineated to reflect the actual conditions of the project as the job progresses. Quantities should be entered within 30 days of pay item closeout. Delaying updates to the *Final As-Built Plans* increases the risk of errors and omissions.

Attachment 5.12-1A and Attachment 5.12-1B are flow charts of the Final As-Built Plans Process.

The *Final As-Built Plans* will be <u>digitally certified</u>, per <u>CPAM Section 5.12.5</u>, to allow the DFEO personnel to make comments where appropriate. No pages shall be discarded from this set.

## (A) Marking Conventions

The following procedure shall be performed when making changes to the *Final As-Built Plan* set(s):

## (1) Resident Level Responsibilities

All changes by project personnel shall be made electronically on the *Final As-Built Plan* Set(s) with redline revision. It is recommended to cloud changes on plan sheets.

All changes by the Quality Assurance project personnel shall be made electronically in orange.

# (2) District Level Responsibilities

All markups by the Initial Reviewer during the District's Quality Control (QC) or Independent Assurance (IA) Review shall be made with blue line revision.

All markups by the Overviewer during the Post Audit Review (PAR) shall be made with green line revision.

If a consultant is hired, on behalf of the DFEO, they shall follow the appropriate marking conventions for the role they are supplementing. The function of the DFEO Initial Reviewer and Overviewer are detailed in the **Review and Administration Manual, Section 3.5**.

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**NOTE 2**: The use of layers to further differentiate markups/comments within the *Final As-Built Plans* PDF file(s) is encouraged, but not required. If layers are utilized, ensure layer names are appropriate for the type of mark up (i.e. position/name of personnel, such as Inspector, Contract Support Specialist, or PA) or type of review (IA, QA, QC, or PAR). (Also see requirement under **CPAM Section 5.12.8(B)(2)b.**)

## (B) Plan Set Sheets

If an entire plan sheet is revised, the original plan sheet shall have **VOID** imprinted using red text on it and the new plan sheet shall be inserted after the original (old) sheet in the set of *Final As-Built Plans*, with the exception of the *Key Sheet*. The voided *Key Sheet(s)* should follow the revised *Key Sheet(s)*. All revised sheets will be defined on the *Key Sheet(s)* of the appropriate component.

## (1) The Key Sheet

The **Key Sheet** of each component of **Final As-Built Plans** shall show the following data (see **Attachment 5.12-2** for example **Key Sheet**):

- (a) **Final As-Built Plans** shall be prominently redlined across the top of the sheet in place of or above the "Contract Plans" preprinted line and those words shall be lined through or completely deleted.
- (b) On the right side and near the lower corner, the following information shall be displayed in red ink on the *Key Sheet*:
  - (i) Name of Prime Contractor
  - (ii) Name of Prime Consultant Construction Engineering Inspection (CCEI) (If In-House Project, so state)
  - (iii) Name of District Secretary
  - (iv) Name of Resident Engineer
  - (v) Name of FDOT Project Manager
  - (vi) Name of Project Administrator
  - (vii) Date Work Started
  - (viii) Date of Final Acceptance

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(c) A complete **Component Index** of the documents (with corresponding EDMS document numbers) related to the plan component shall be shown on the left side of the **Key Sheet**, **not to exclude the following:** 

- (i) Additional plans, such as shop and working drawings, etc.
- (ii) Other As-Built Drawings, such as Jack & Bore, Boring Path Reports, Bore Logs, Plowing, or Signalization shall be listed as well.
- (iii) All project descriptions, Financial Project ID Numbers, length, etc., shown on the *Key Sheet* shall be corrected to agree with the actual construction.

**NOTE 3**: It is the responsibility of the Resident Engineer to ensure Boring Path Reports meet the requirements of the **Specifications** prior to acceptance and payment.

## (2) The Design and Final As-Built Signature Sheet

Each plan component will have its own *Final As-Built Signature Sheet(s)* inserted behind the respective *Key Sheet(s)*. <u>Attachment 5.12-3</u> is an example *Final As-Built Signature Sheet*. The *Final As-Built Signature Sheet* can be downloaded from the State Construction As-Built Plans website at:

#### http://www.fdot.gov/construction/eConstruction/AsBuiltPlans.shtm.

If a Design Signature Sheet(s) is included in a plan component from the EOR, it will not be voided when inserting the *Final As-Built Signature Sheet*. All changes made in the field not requiring an engineering evaluation will be indexed on the *Final As-Built Signature Sheet(s)* and <u>digitally certified</u> and signed and sealed by the responsible PE. *Rule 61G15.23, F.A.C.* requires text to be included with a digital signature to indicate a document has been digitally signed and sealed and printed copies are not considered signed and sealed. The Department's recommended signature appearance to comply with this requirement is shown in <u>Attachment 5.12-3</u>.

- (a) The responsible engineer must include the company name and address, for each component's *Final As-Built Signature Sheet(s)*.
- (b) All changes to the *Final As-Built Plans* during construction shall be shown on the *Final As-Built Signature Sheet(s)* for each component. The information shall include:
  - (1) Sheet number on which the change is shown in the plans

(2) A brief description of the change

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If more space than provided is needed, an additional page(s) can be added to the *Final As-Built Plans*.

(c) As the project progresses, each person applying markups or changes to the *Final As-Built Plans* and all reviewers throughout the project shall print his/her name followed by the applicable position/reviewer type, the change/review date, and his/her agency/company name on the *Final As-Built Signature Sheet*. This applies to all project personnel (SPE, PA, CSS, Inspectors), all QA/QC/IA reviewers (internal company reviews and Department reviews), and DFEO staff after final acceptance. If more space than provided is needed, an additional page can be added to the *Final As-Built Plans*.

## (3) Typical Section Sheets

Authorized changes to the typical section shall be marked appropriately. Documentation for such changes shall be included as a part of the *Final Estimates Documentation*. Some typical examples include:

- (a) Increase or decrease in thickness
- (b) Change in type of material
- (c) Substitution of pay items
- (d) Change in limits of work
- (e) Addition/Deletion of items of work
- (f) Other Geometric designs (such as varied cross slope)

## (4) Summary of Pay Items

The *Plan Summary Sheets* for each of the major groups of pay items are to be included in the *Final As-Built Plans*. Pay item quantities shall be updated on the Summary of Pay Items in the appropriate *Pay Item Summary Box* as detailed in *CPAM Section 5.13*.

## (5) Plan Sheets

The *Plan Sheet* details for all the major groups of plans become the permanent historical record of the construction project. All changes in construction that would constitute a conflict in this record shall be clearly delineated on the *Final Plan Sheets*. Insert changes and cross out all incorrect data. The following changes must be noted:

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(a) Changes to the horizontal and vertical alignments as shown on the original Contract Plans

- (b) Stations or equations that have been introduced or revised during construction
- (c) Intersection and crossover details that have been modified or relocated
- (d) Inlets, manholes, box culverts, and end walls that were added, relocated, revised, or deleted
- (e) All sidewalk that was modified in thickness or otherwise, and all curb and gutter, and shoulder gutter that was added, revised, or deleted
- (f) All driveways that were not shown on the original Contract Plans, or were shown but are no longer in existence, or were modified in thickness or otherwise
- (g) All ditch locations and grades that were adjusted during construction
- (h) Changes in fencing items, including gate location
- (i) Sign locations changed and pavement markings that were modified
- (j) All signal details that changed during construction
- (k) All Bridge, Approach Slab, and Lighting details that are different from the actual construction
- (I) Bench Marks (BM) and their descriptions that were set during construction shall be added to the profile portion of the *Plan Sheets*
- (m) All Utility relocates and/or conflicts shall be reflected on the **Utility Adjustment Sheets**

## (6) Summary of Drainage Structures, Optional Materials Tabulation and Drainage Structure Sheets

Changes shall be made on the *Final As-Built Plans* set, to reflect:

- (a) Plan lengths changed to reflect the actual construction length when an authorized field change is made or a plan error is noted
- (b) Changes in flow line elevations shall be shown on the *Plan Profile Sheets*
- (c) Changes in stations or offset dimensions

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(d) Changes in size of structures

- (e) Added/Deleted structures
- (f) Type of pipe material and thickness used at each structure shall be shown on the *Drainage Structures Sheets* and the *Optional Materials Tabulation Sheets*. The as-built column will be checked to indicate what type of pipe material and thickness was used at each structure.
- (g) Types of inlets and manholes constructed shall be indicated
- (h) When the method of measurement is plan quantity for cross drain and storm sewer pipes, plan errors shall be distinguished from field changes due to different tolerances being applicable.
- (i) **Lateral Ditch Sheets:** All adjustments in horizontal alignment of flow line grade shall be delineated on the **Plan and Profile Sheets**. The cross-section shall be adjusted to reflect the change if a pay quantity adjustment is required.

## (7) Cross-Section Sheets

The disposition of the *Cross-Section Sheets* with regard to a set of *Final As-Built Plans* depends on the method of payment set up for the earthwork items (refer to the *Special Provisions* of each Contract).

- (a) Excavation Borrow Pits, Excavation Subsoil, and Excavation Channel on <u>Cubic Yard Basis</u>: Final *Cross-Section Sheets* and volumetric computations are to be prepared and included in the *Final As-Built Plans*. They are required to reflect the actual work accomplished and are the basis of final pay quantities. The original plan cross-sections shall remain a part of the *Final As-Built Plans*.
- (b) Embankment, Regular Excavation, and Lateral Ditch Excavation on Cubic Yard <u>Plan Quantity Basis</u>: The original design cross-sections are used as the basis for both plan and final pay quantities and to control grading operations. They are to be retained as part of the *Final As-Built Plans*. Additional cross-sections to correct plan errors and/or to reflect field changes are prepared and added to the *Final As-Built Plans*. Detailed instructions pertaining to earthwork are included in *Section 5.16*.

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## (8) Final As-Built Bridge Plans

The Structures Designer and Facilities Engineers need to have accurate bridge records available for inspection, maintenance, rehabilitation, and emergency repair operations, and any future widening operations. The following information shall be recorded and/or referenced on the proper matrices, plans sheets, log books, and forms for bridge projects:

- (a) As-Built load rating calculations, input files, output files and load rating summary sheets or letter from EOR stating that the as-bid load ratings represent the as-built condition. Clearly list casting dates and stressing dates for all post-tensioned concrete components in the as-built load rating calculations. Load Ratings, based on as-built condition shall be recorded on the appropriate forms and entered into EDMS in the appropriate group and document type with structure number identified.
- (b) Drill Shaft Inspection Records shall be recorded and appropriately marked as permanent record and inputted into EDMS. Reference the EDMS number within the *Final As-Built Plans*.
- (c) Pile Driving Log Books/Pile Driving records shall be recorded and appropriately marked as permanent record and inputted into EDMS. Reference the EDMS number within the *Final As-Built Plans*.
- (d) All crack observations on the structures shall be documented either through detailed sketches or "Crack Maps", it is the responsibility of the CCEI Inspector to perform this inspection (as outlined in the *CPAM Section* 10.3.5).
- (e) Shop Drawings shall be inputted into EDMS. Reference the EDMS number within the *Final As-Built Plans*.
- (f) Engineer approved repairs due to Request for Corrections (RFC) not included in the *Final As-Built Plans*. For further explanation see *CPAM Section 8.11*.

The above items should be stored in EDMS in the appropriate directory and the EDMS document number should be referenced on the *Final As-Built Plans* in the applicable location. Original documents may be turned over to the District Structures and Maintenance Engineers for their use. Ensure all documents have been Quality Control reviewed to ensure correctness and legibility.

The electronic design files for the Category II (see *FDM Chapter 121* for category definitions) bridge plans will be updated to reflect as-built conditions in the native CADD format. The Districts will have the option to have the appropriate EOR or the CCEI

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consultant perform this CADD service. The plans shall be submitted with the *Final Estimates Documentation*. The EOR shall update the bridge load ratings based on the as-built bridge plans or review load ratings submitted by the Contractor's EOR for contractor initiated revisions per *CPAM Section 10.11*.

The RE will markup sheets requiring minor (non-engineering evaluation) as-built changes and show those changes on the *Final As-Built Signature Sheet(s)*. For major changes, the RE will send these revisions back to the appropriate EOR as outlined in *FDM Chapter 131*. Any revisions made by value engineering decisions will be digitally signed and sealed by the Contractor's EOR. This may be a Cost Savings Initiative Proposal (CSIP) redesign or an original design of certain components including Shop Drawings. The Contractor's EOR will send the signed and sealed plan revisions back to the RE for inclusion into the *Final As-Built Plan* set.

Prior to submittal of the *Final Estimates Documentation*, the electronic as-built bridge plans will be secured with a digital certification.

## 5.12.9 Design-Build Final As-Built Plans

Design-Build *Final As-Built Plans* shall be provided to the Department meeting the requirements of the Request for Proposal (RFP) and Design-Build Specifications. It is not necessary to apply a digital signature to each page of the Release for Construction Plans; one signature will suffice for the entire document. Any required changes to the *Final As-Built Plans* by the Department shall meet the requirements found within *this section of CPAM* and the responsible Engineer shall apply the appropriate statement of disclaimer per <u>CPAM Section 5.12.7(C)</u>.

## 5.12.10 Changes after Submittal of Final Estimates Documentation

## (A) Resident Level Responsibilities

It will be the ROs responsibility to make any changes, required due to findings by the DFEO during the Post Audit Review (PAR), that modify the *Final As-Built Plans*. All changes will be made in accordance with this Manual.

Exception to the above: Updates to an item's quantity by the DFEO after submittal of the *Final Estimates Documentation*, with no corresponding modifications to the Plans, will not require changes or new digital signature by the RO.

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## 5.12.11 Final As-Built Plans Handling Process

## (A) District Level Responsibilities

After the final close-out/PARs, the DFEO will ensure all required documents are included in the electronic files in EDMS.

Projects pending litigation will be kept available until they are finalized.

The Department's procedure for Record Retention shall be adhered to as outlined in the *Records Management Procedure, Topic No. 050-020-025*.

## 5.12.12 Attachments

Attachment 5.12-1A	Final As-Built Plans Process (Resident Office
Attachment 5.12-1B Fina	l As-Built Plans Process (District Final Estimates Office
Attachment 5.12-2	Key Shee
Attachment 5.12-3	Final As-Built Signature Shee

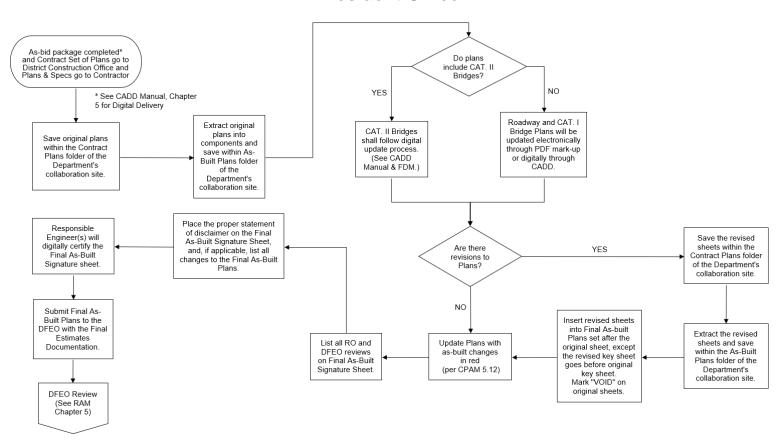
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# Attachment 5.12-1A FINAL AS-BUILT PLANS PROCESS Resident Office

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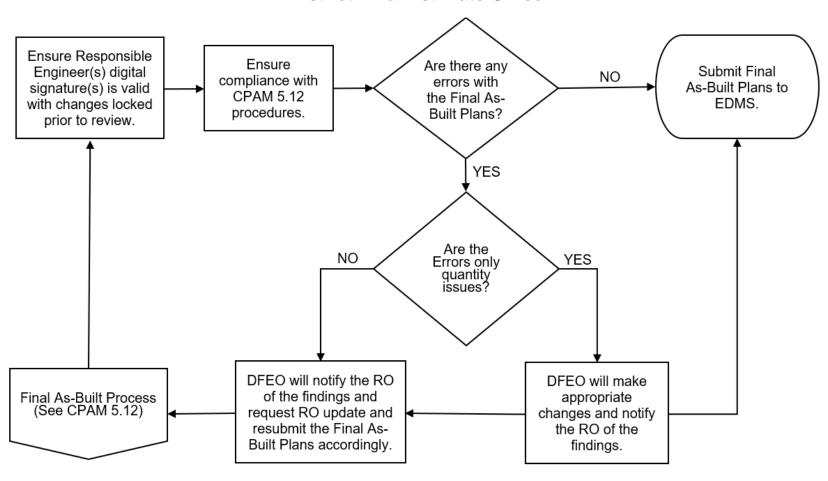


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# Attachment 5.12-1B FINAL AS-BUILT PLANS PROCESS District Final Estimate Office

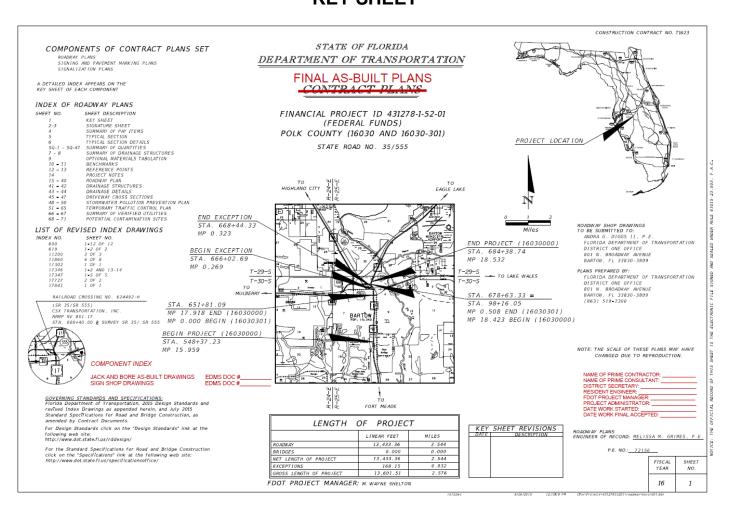
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## Attachment 5.12-2 KEY SHEET

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Revised: July 7, 2020



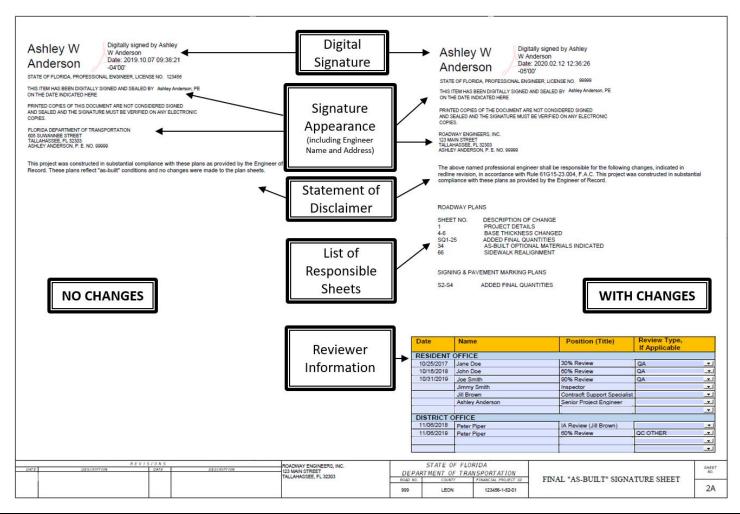
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## Attachment 5.12-3 FINAL AS-BUILT SIGNATURE SHEET

Effective: August 1, 1999

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### Section 5.13

### **PLAN SUMMARY BOXES**

## **5.13.1** Purpose

This chapter provides instructions for the Department's Construction personnel in charge of compiling and documenting the information necessary to substantiate the final pay quantities. The final pay quantities will be documented in the *Plan Summary Boxes* located on the Summary of Quantity Sheets in the Final As-Built Plans.

## 5.13.2 Authority

Sections 20.23(3) (a) and 334.048 (3), Florida Statutes (F.S.)

### 5.13.3 References

Sections 337.11(10), 337.145(1) (2) and 334.044(30), F.S.

**FDOT Design Manual** 

**Review & Administration Manual** 

Computer Aided Design and Drafting (CADD) Manual

**Structures Manual** 

**Basis of Estimates (BOE) Manual** 

## 5.13.4 General Concept

The **Plan Summary Boxes** were created to replace the Computation Book. The Engineer of Record (EOR) is required to provide either a .DWG file in AUTOCADD or Civil 3D or a .DGN file in MicroStation or Geopak and backup calculations in Excel spreadsheets to support the pay item quantities shown in the Contract.

The method used by EOR to develop design quantities for pay items **IN NO WAY** reflects the method to be used to determine final pay quantities.

For Design requirements regarding the *Plan Summary Boxes*, quantities, and supporting calculations for roadway projects, please see the *CADD Manual*, *Chapter 4*. Design requirements for bridge projects can be found in the *Structures Manual*. Also see the *FDOT Design Manual* for further requirements. A list of all the *Plan Summary Boxes* and their descriptions is available in the *Basis of Estimates (BOE) Manual, Chapter 8*.

The Construction personnel will document the Final Quantities in the **Plan Summary Boxes** and reference to any supporting computations for all changes made during construction.

## 5.13.5 Resident Office Responsibilities

Construction staff have the following responsibilities regarding *Plan Summary Boxes*:

- (A) A responsible person shall spot check Plan Quantity (PQ) Designer quantities. If a dispute arises before or during the construction of a project involving quantities for one or more of the plan quantity items, address and correct the quantities in the following manner:
  - (1) PQ Errors of Minor Nature: an example would be if the EOR reported 100 LF of curb and gutter rather than the actual quantity of 1,000 LF. In this case, a simple correction would suffice.
  - (2) PQ Errors of Major Nature: an example would be if the EOR omitted the southwest quadrant of an intersection. Errors of major nature are to be resolved by the EOR. Construction will request, in writing, that the EOR submit detailed documentation or verify the concern for the plan quantity item(s) in question, per the <a href="BOE Manual">BOE Manual</a>, Chapter 8. The EOR shall submit the supporting documentation within five (5) business days of the request from Construction.
- (B) Any markups in the *Plan Summary Boxes* will be made using red font color throughout the construction and final acceptance phases. For the District Final Estimates Offices (DFEO) color convention see <a href="Section 5-12">Section 5-12 of this Manual and Chapter 4 of the Review & Administration Manual</a>.
- (C) Place red check mark in the final quantities column of the Plan Summary Box when there are no changes to the contract quantity. Enter the final quantity when the contract quantity differs from the final quantity. See *Attachments 5-13-1A and 5-13-2A*. See *Attachment 5-13-3A* for a Lump Sum Project Summary of Quantities Sheet.
- (D) All back up documentation will be referenced in the *Plan Summary Boxes*.
- (E) To add a new **Plan Summary Box** to the original plans during construction, refer to the **CADD Manual** and **Section 5.14** of this **Manual**.

## 5.13.6 Basis of Estimating

A standard method of calculation and rate of application has been established for each pay item, so all design estimating functions will use the same method and rate for contingent items.

The basis of estimating, and the accuracy required, are shown in the **Basis of Estimates Manual**.

## 5.13.7 Final Estimates Backup Documentation

All backup documentation for each pay item within a Summary Box will be referenced in the Final As-Built Plans. Standard construction forms, such as Site Source Records, are used to record field measurements for final quantities. All required field measurements shall be recorded on the appropriate form. See **Section 5.14** of this **Manual** for information on all Site Source Records to be used for back up documentation.

Only final measured pay items should be final measured. Plan quantity items are not final measured. Only field changes and plan errors are measured and documented on the appropriate forms, as stated in **Section 5.14** of this **Manual**.

All changes in rates of application, limits, etc., shall be documented in the **Plan Summary Box** along with the revised quantities. All backup calculations of final quantities will be referenced.

All changes by Supplemental Agreements (SA) and/or Work Orders must be reflected in the quantities with their supporting computations.

## (A) Backup Documentation Submittal Options:

## (1) Using the Excel CADD Zip File:

Construction personnel may use the Excel version of the *Plan Summary Box* that is in the CADD [FPID].zip file included with the project delivery. (See *Section 5.14* of this *Manual* or the *CADD Manual* for further instructions.)

- a) The remarks column on the right side of each *Plan Summary Box* should be used to reference where to find supporting documentation or show changes.
- b) Additional information (i.e. explanations, comments, and calculations) can be recorded in the "Final Backup" tab of each *Plan Summary Box* Excel workbook file when necessary. (See *Attachment 5-13-1A* and *5-13-1B* for an example.)

c) A PDF of the Excel file (*Plan Summary Box*) with references to all the necessary backup information can be inserted into the Final As-Built Plans behind the original Summary of Quantity Sheet, which will be voided. The .xls version shall be input into EDMS.

d) Regardless of how the backup is created, indicate in the "Remarks Column" of the *Plan Summary Box* where the backup can be found.

### (2) Using the Final As-Built Plans file

- a) The "Remarks Column" on the right side of each *Plan Summary Box* can be used to reference where to find supporting documentation or show changes. (See *Attachment 5-13-2A* and *5-13-2B* for an example.)
- Department forms, or Excel or Word formatted documents can be used to show any changes or backup calculations to substantiate a quantity change.
- c) Backup documentation shall be input into EDMS. If files contain computerized calculations, input into EDMS in the native file format (i.e. .xls, not PDF) for verification purposes.
- d) Always reference where to find the backup documentation on the *Plan Summary Box*.

## 5.13.8 Form 700-050-10, Pay Item Summary and Certification Sheet

This form shall be generated at the end of the project, to incorporate all the necessary data, such as pay items, quantities, adjustments, Supplemental Agreements (SA), and Work Orders. This document will be submitted with the Final Estimates Documentation. The steps below explain how to locate this form:

- Access the Employee Portal@MyFDOT
- Select Office Sites
- Select Construction Intranet Address
- Select Ad-Hoc Report System
- Select Statewide Construction Dashboard
- Select the Estimates tab
- Select Pay Item Summary and Certification Sheet Report

To create the report, enter the contract number, select the desired output format (i.e. PDF or HTML) and select Submit. The *Pay Item Summary and Certification Sheet* will be generated by obtaining data from SiteManager.

## 5.13.9 Attachments

Attachment 5-13-1A Exce	I Plan Summary Box	and Backup	Documentation	Example
Attachment 5-13-1B E	Excel Plan Summary	Box Backup	Documentation	Example
Attachment 5-13-2A	Plan Summary Box	and Backup	Documentation	Example
Attachment 5-13-2B	Plan Summary	Box Backup	Documentation	Example
Attachment 5-13-3A	Plan Summary E	Box for a Lur	np Sum Project	Example

Plan Summary Boxes 5-13-5

## **ATTACHMENT 5-13-1A**

## EXCEL PLAN SUMMARY BOX AND BACKUP DOCUMENTATION EXAMPLE

Construction   Cons	2		1004												
Second Control   Seco		PAY ITEM DESCRIPTION	LUCAI	LOCATION		AREA	A #	DTH	E UNI	QUANT	ITY	TO	AL		
Company   Comp			STA. TO STA.			10	Ę	W W		P F		PF		MOTES	HEMARKS
5   ADJUSTMENTS   EDMS 665543   11   12   13   14   14   15   15   16   16   16   16   16   16		OPTIONAL BASE GROUP 9	105+00 TO 225+00		RT		17550.0	24.0	SY	46800.00		46800.0	✓		FINAL QUANTITY
5   ADJUSTMENTS   EDMS 665543   11   12   13   14   14   15   15   16   16   16   16   16   16	7											1			
10	8				1										SEE CPF AND OTHER
12	9				1										ADJUSTMENTS
12         13         14         15         16         17         18         19         20         21         22         23         24         25         26         27         28         29         30         31	10														EDMS 665543
13         14         15         16         17         18         19         20         21         22         23         24         25         26         27         28         29         30         31	11											[			
14         15         16         17         18         19         20         21         22         23         24         25         26         27         28         29         30         31	12														
15         16         17         18         20         21         22         23         24         25         26         27         28         29         30         31	13														
16         17         18         19         20         21         22         23         24         25         26         27         28         29         30         31	14														
17       18       19       20       21       22       23       24       25       26       27       28       29       30       31	15														
18       13       20       21       22       23       24       25       26       27       28       29       30       31	16														
15       20       21       22       23       24       25       26       27       28       29       30       31	17														
20	18														
21	19														
22 2 3 2 4 2 5 5 5 6 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	20														
23	21														
24	22														
25	23														
26	24														
27 28 29 30 31	25				l										
28	26														
29	27														
30 31	28					L								L	
31	29				l										
31	30				[]										
	31														

## ATTACHMENT 5-13-1B EXCEL PLAN SUMMARY BOX BACKUP DOCUMENTATION EXAMPLE

PAY ITEM	DETAILED		DFEO REMARKS
NUMBER	REMARKS	SHEET/CELL	DESCRIPTION
285-709	CPF Adjustment Calculations		
	CPF Lot 1 = 1.03 = + 0.03% 17,541	SY	
	CPF Lot 2 = 0.98 = - 0.02% 3,780	SY	
	CPF Lot 3 = 0.99 = - 0.01% 1,659	SY	
	Unit Price = \$ 50.35		
	Lot CPF Unit Price Adjusted	Unit Price	
	1 0.03 \$50.35/SY + \$1.5	1*	*Round to two decimal points for Dollar Amount
	2 -0.02 \$ 50.35/SY - \$ 1.0	1	
	3 -0.01 \$50.35/SY -\$0.5	0	
	Total Line Item Adjustments in SiteManage	r:	
	CPF 1.03 = +\$ 1.51/SY X 17,541 SY = + \$26	486.91	
	CPF 0.98 = - \$ 1.01/SY X 3,780 SY = - \$ 3,	817.80	
	CPF 0.99 = - \$ 0.50/SY X 1,659 SY = - \$ 8	4.50	

Example of CPF backup calculation within the 'Final Backup' tab of the Excel CADD file.

## ATTACHMENT 5-13-2A PLAN SUMMARY BOX AND BACKUP DOCUMENTATION EXAMPLE

	SUMMARY OF CURB & GUTTER AND/OR TRAFFIC SEPARATORS													
PAY ITEM	PAY ITEM DESCRIPTION	LOCATION	SIDE	AREA	UNIT	QUANTITY							DESIGN	CONSTRUCTION
NO.	PAT ITEM DESCRIPTION	STA. TO STA.	SIDE	ID	UNII	GROSS	DEDUCTIONS		NET LENGTH	7			NOTES	REMARKS
		436+26.88				LENGTH	TYPE	LENGTH	P F	Р	F	F		
0520 1 7	CONSRETE CURB & GUTTER, TYPE E	436+36.88 to 436.77.27	LT		LF	131.7			131-7 141.7	963	9	73		Plan Error; see backup
1		465+06.43 to 465+48.14	LT		l	134.9			134.9	l	1			documentation & plan
		493+76.01 to 494+15.18	LT			130.1			130.1					Quantity Analysis 65453
		518+97.00 to 520+22.96	LT			303.4			303.4	1				
		556+13.32 to 556+52.73	LT			129.7			129.7	1				
		578+55.13 to 578+95.88	LT			133.3			133.3 🕌 🗸					
										1	[			

The plan summary box shown is within the Final As-Built plans file. The plan error is shown in red font and the backup calculation are referenced using an EDMS number. See the next sheet for a backup documentation example.

## ATTACHMENT 5-13-2B PLAN SUMMARY BOX BACKUP DOCUMENTATION EXAMPLE

STATE OF FLORIDA DEPARTMENT OF TRANSPORTATION
FINAL MEASUREMENTS "MISCELLANEOUS"

700-050-61 CONSTRUCTION 12/07 Page No. 1\_\_\_ of \_\_1\_

	<del>{                                     </del>
<sup>2</sup> ay item #: 520	-17 CONCRETE CURB AND GUTTER, TYPE E
Plan ERROR; S	TA.436+36.88 SHOULD HAVE BEEN 436+26.88
3ross Length F	PQ from STA 436+36.88 to 436+77.27 =131.7 LF
Plan Error from Added addition	n STA 436+26.88 to 436+77.27 = 141.7 LF nal of 10 LF
Unit Price = \$ 1	4.00 per LF
Total PQ = 963	LF
Plan Quantity A	inalysis:
10 LF X \$ 14.00	= \$ 140.00 < \$ 5,000
(10 ÷ 963) 100 =	= 1.03% < 5% both scenarios do not qualify to change PQ.
<del>[[] ] ] ] [ ] [ ] [ ] [ ] [ ] [ ] [ ] [</del>	PQ of 963 LF
Therefore Pay I	* * * * * * * * * * * * * * * * * * *
Therefore Pay I	
Therefore Pay I	65453

Plan Summary Boxes 5-13-9

## ATTACHMENT 5-13-3A PLAN SUMMARY BOX FOR A LUMP SUM PROJECT

					5	SUMMARY	OF SI	DEWALK					
LOCATION		4054	4" 6"					0561611	CONCEDUCTION				
	SIDE	AREA ID	LENGTH	WIDTH	052	2 1	052	2 2	0527	2	DESIGN NOTES	CONSTRUCTION REMARKS	
STA. TO STA.	1	10			5	Υ	5	SY		F	NOTES	REMARKS	
SIA. IU SIA.					P	F	Р	F	P	F			
419+28.59 to 419+33.63	LT	26675							9.9	<b>~</b>			
422+73.57 to 422+83.04	RT	31077							21.0	<b>~</b>			
423+18.74 to 423+30.78	RT	31082							24.1	<b>~</b>			
429+65.05 to 429+70.88	LT	26678							10.6	<b>~</b>			
430+19.20 to 430+26.44	LT	26679							13.5	~			
435+96.64 to 435+98.65	LT	31163							8.1	~			
436+01.16 to 436+05.41	RT	26685							9.4	<b>~</b>			
436+05.77 to 436+14.92	LT	31162							25.2	<b>~</b>			
436+08.65 to 436+13.65	LT	31165							10.0	<b>~</b>			
436+13.66 to 436+18.04	RT	26686							10.1	<b>~</b>			
436+61.18 to 436+77.77	LT	26683							38.6	~			
436+64.53 to 436+76.29	RT _	26687					~~	$\sim\sim$	26.1	~ <b>~</b>	$\sim\sim\sim$	~~~~	
417+29.56 to 417+34.56	LT	, , ,	, , ,	, ,	, , ,	4.5	, ,	, , ,	, , ,			ROADWAY PLANS, SHEET	
418+75.92 to 418+81.82	LT					1.0						ROADWAY PLANS, SHEET	
419+32.12 to 419+38.12	LT					1.0						ROADWAY PLANS, SHEE	
430+40.84 to 430+57.73	LT					0.5						ROADWAY PLANS, SHEET	
			SUL	B-TOTAL:									
				TOTAL:	l								

For lump sum projects, the tracking of pay item quantities is not required. However, it is good practice to insert a red check mark within the summary boxes as the work is completed. Any field changes should be noted in red.

Plan Summary Boxes 5-13-10

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## Section 5.14

## FIELD RECORDS AND CONTRACTOR'S CERTIFICATIONS

#### 5.14.1 **Purpose**

This procedure describes the methods of maintaining the various field records required by the Department to substantiate final estimates quantities. The methods outlined are generally applicable to any field notes, but they are particularly pertinent to those used in the calculation or verification of final pay quantities.

The Contractor's Certification of Quantities forms are also described herein. These Certification forms are required by the Department for the Contractor to document and certify the quantities of specific installed items for which payment is included in a monthly estimate.

#### 5.14.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 5.14.3 References

### **Standard Plans**

Construction Automated Reporting System (CARS) Menu – Internal Link National Institute of Standards and Technology (NIST) Handbook-44

#### 5.14.4 Field Records

Field Records should be prepared assuming that the user has no familiarity with the work being recorded. The *Field Records* are important site source records for establishing pay quantities. They may be required as evidence in any arbitration or lawsuit. All Field **Records** shall be submitted as part of the **Final Estimates Documentation**. Below is the allowed type of *Field Records*:

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**Project Documentation** 

#### (A) Standard Bound Field Book

A Surveying/Engineering field book that is typically hard covered. Most have gridlines, table, or graph paper. Its pages are typically waxed or specially coated to withstand moisture from ruining its contents. These book covers are typically bright orange or yellow in color.

#### (B) **Site Source Records/Forms**

Any supporting documentation (spreadsheet, electronic tabulation, etc.) or Department form use to substantiate final quantities.

#### (C) Form 700-050-61, Final Measurement Miscellaneous

This form simulates a *Field Book* page and is preferred over standard bound field books, since it results in savings to the Department and it can be maintained electronically.

#### **General Instructions** 5.14.5

- (A) Identify the front cover of each Standard Field Book used by including the Federal Aid Project Number, Financial Project Identification Number, Contract Number, Field Book Number, State Road Number, and the general contents of that book in bold letters. On the back binding (spine) of each *Field Book*, show the Field Book Number and the Financial Project Identification Number. (See **Attachment 5.14-1** for Sample Field Book Identification.)
- When the Final Measurement Miscellaneous Form is utilized, include the (B) same project information listed in (A) above at the top of each form used. It is recommended to maintain these forms electronically; therefore, it is unnecessary to bind these forms together and provide Field Book Numbers.
- (C) Each *Field Book* shall be clearly indexed with a complete list of the contents beginning on the first lined page, which is to be numbered page one. All following pages that are used to record notes shall be numbered sequentially in the upper right corner of each page.
- The date, weather conditions, and the name(s) of the field party shall be shown (D) on the Field Records and at the beginning of each day's notes. Well documented *Field Records* are indispensable in the event of litigation.

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(E) Corrections shall be made by striking through the incorrect data and inserting the correct data. All corrections shall be initialed and dated by the person making the correction.

- (F) Do not cut or otherwise remove pages from any *Field Book*. If an entire page is found in error, mark the original page as **VOID**, initial, date, and make a note referring to the page where that item of work was corrected.
- (G) Keeping notes on loose-leaf or scratch pads and transferring them to the *Field* **Books** or *Final Measurement Miscellaneous Form* is prohibited. Field notes shall be entered directly into the field book or the Department's form as the site source document.
- (H) Field Records shall always be legible [especially when inputted into the Electronic Document Management System (EDMS)], and include sufficient sketches and explanatory notes to convey the intent to a person who is not familiar with the job. Pay item numbers, original/final x-sections, and other relevant information shall be included. Good sketches are most important when recording final measurements. The details of the sketches shall be sufficient to clearly show the extent of the work as well as any exceptions.
- **(I)** Use standard symbols and abbreviations. Keep the notes simple and avoid making ambiguous statements.
- (J) Show all pertinent measurements and observations. Use a degree of accuracy that is consistent with operations. If there is any doubt about the need for data, record it. Review the data for accuracy and completeness before leaving the field.

NOTE: Ensure that Plan Quantity Pay Items are not field measured. Only measure field changes or plan errors for Plan Quantity Pay Items.

- (K) A complete summary shall be made for each item at the end of its field notes. The summary total for each item will then be checked by the personnel doing the final estimate and entered on the Summary of Quantity Sheet(s). The summary, and the *Field Record* shall be properly cross-referenced.
- (L) Keep the calculations and measurements for Federal Aid participating and nonparticipating items separated. This also applies to Utility Work by Highway

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## Contractor Agreements (UWHCA) and Locally Funded Agreements (LFAs).

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- (M) When more than one project (state or federal) is constructed under the same Contract, separate *Field Records* shall be kept for each project, keeping measurements and other data separate for each project.
- (N) Field Records for projects let under separate contracts shall never be recorded in the same Final Measurement Miscellaneous Form or Field Book.
- (O) All **Field Books** shall be scanned into EDMS for submittal with the **Final Estimates Documentation**. The original **Field Book** may be destroyed.
- (P) When documenting any data on the grid sheets, neatness, and legibility give credence to the accuracy of field notes and the calculations which they support.
- (Q) **Field Records** containing alignment data shall contain all the necessary information for horizontal control for new construction projects and major widening projects.
- (R) Form 700-010-60, Pile Driving Record:
  - (1) Individual pile record data is entered on the *Pile Driving Record* forms by bent or pier numbers.
  - (2) Data for alignment and pile driving shall be entered on the *Pile Driving Record* forms. These are permanent records and will be retained until the structure is removed.
- (S) Form 700-050-53, Final Measurements Site Source Record: This form is used to document quantities using the Latitude and Departure method. A Technician may use as many pages as needed for individual pay items.

#### 5.14.6 Tabulation Forms

**Tabulation Forms** are site source records for establishing pay quantities.

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## (A) Form 700-050-54, Daily Report of Truck-Measured Material Site Source Record

This form is used to record truck quantities. When the final quantities are determined by certification/measurements of loose volume in truck bodies, the following procedures will satisfy the requirements for final pay records:

- All trucks shall have an assigned unique number, along with the manufacturer's certification, or permanent decal, showing the truck capacity rounded to the nearest tenth of a cubic yard and placed on both sides of the truck. This includes the truck body capacity only, and any sideboards added will not be included in the certified truck body capacity provided by the contractor. The Project Administrator (PA) will randomly check the certified capacity on a selective number of trucks for accuracy by using Form 700-050-54A, Truck Measured Sketch (Regular Bed) and/or Form 700-050-54B, Truck Measured Sketch (Irregular Shape Bed). This will not require the field personnel to climb into the body of the truck. When applicable, sideboard measurements will be transposed on these sheets and added to the certified capacity.
- (2) Using the trucks unique identification number and capacity, this form is used to record the quantity for each truck as it delivers a load of the material to the project.
- (3) The volume entered on this form for borrow material shall reflect the struck-measured volume (the dry measure having the contents leveled off and not heaped). The use of the struck-measured capacity shall apply to trucks, pans, or any other means of transport used. Documentation on loose volume bases, as measured in other hauling equipment, shall be made at the point of dumping on the construction site.
- (4) The PA shall request, at the *Preconstruction Conference*, that the Contractor provide a list of trucks to be used on Department's projects, along with their assigned numbers and their certified capacities. This list shall be submitted with the *Final Estimates Documentation*.
- (5) A separate line on the form will be used for each truck showing:
  - (a) Hauling company

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(b) Truck number

- (c) Capacity certified
- (d) Load count & time recorded
- (e) Total volume for that truck that day
- (f) Inspector's signature and title at the bottom of the page
- (6) Typical materials paid for by volume and recorded on the form include:
  - (a) Borrow material
  - (b) Stabilizing material
  - (c) Cover material for prime coat, asphalt membrane interlayer or spread footings

## (B) Form 700-050-56, Daily Log Sheet Miscellaneous Tabulation Form Site Source Record

This form is used when material is paid by weight. The *Field Records* are also kept for each truck load of material hauled each day and signed by the Inspector. This form is only used for Riprap and Sand-Cement Riprap. The Department's Engineering Quantities Program is available to verify quantities for payment and Plan Summary Boxes.

- (1) **Riprap**: quantities used and approved in each day's operation shall be recorded in this form. In the Remarks column, include the station, offset, and structure number of the placement location.
  - (a) Measure in tons, in surface dry natural state, by railroad scales, truck scales, or barge displacement. See <a href="Attachment 5.14-2">Attachment 5.14-2</a> for Barge Displacement Calculation example.
  - (b) Ensure concrete removed from an existing structure (per plans) and paid for as Removal of Existing Structures is not paid for again as Riprap.
  - (c) For a toe wall, only the volume of sand-cement riprap, concrete blocks, or poured-in-place concrete placed within the neat lines

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> shown in the plans shall be included in the volume calculation of the final toe-wall quantities. See **Attachment 5.14-3** for Toe Wall Calculations example.

- (2) Sand-Cement Riprap: Document the volume (in cubic yards) of sand used in the sand-cement mixture per day or for each location. If the sand cement is proportioned by weight, use the conversion factor for sand of 85 lbs/ft<sup>3</sup>, per **Specifications Section 530-4.1**. Delivery tickets showing the batch weights of sand and cement used shall be submitted. (See **Attachment 5.14-4** for a Delivery Ticket sample.)
  - When the pay quantity for sand cement is determined by the (a) volume of sand, calculations from sketches and dimensions of the batch box capacity (or other approved measure) should be verified.

Payment for riprap shall not be made solely on the quantity delivered by truck and placed by the Contractor. For example, the quantity of riprap for a triple concrete pipe 84" in diameter is 31.1 CY and this quantity shall be adhered to as maximum payment. No compensation will be made for material placed that is beyond the neat lines shown in the plans. A sketch of the riprap structure must be submitted with authorized dimensions and volume calculations if not constructed according to Plans. This sketch must be included in the *Field Records*. (See Attachments 5.14-5 and 5.14-6 for an example of a Riprap Sketch and Sand Cement Riprap Pay Analysis.)

To achieve this objective, the PA must maintain and exercise control of the riprap placement operation as follows:

If during the course of riprap placement, the PA determines that the Contractor is placing the material too thick or beyond required limits, the PA must submit written notification to the Contractor. In addition, the Inspector shall include the station, offset structure, and the words "Partial Pay" or "No Pay" on the form collected for materials which are either partially or completely placed outside the limits authorized by the PA.

**NOTE**: When box beam scales are used and the net weight is given automatically, only the net weight is required to be recorded.

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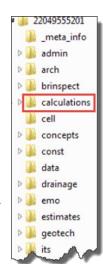
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### (1) Resident Office Responsibility

The material quantities represented in the forms shall be reconciled. Multiple trucks may be recorded on one form as long as each individual truck is identified by number and company name.

Department forms shall be cross-checked with the Contractor or subcontractor's records on a regular basis (daily or weekly). Any differences that may exist in pay quantities will be reconciled immediately. This systematic comparison of source records will avoid misinterpretations concerning final pay quantities.

A summary shall be made from the form totals in the **Plan Summary Boxes**. Additional summary boxes can be created from the Excel spreadsheets included in the **CADD\_[FPID].zip file**, in the **Calculations** directory. (See figure.)



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The output shall be submitted with the final estimate and shall be cross-referenced in the Plan Summary Boxes.

#### 5.14.7 Contractor's Certification of Quantities

## (A) Form 700-050-62, Contractor's Certification of Quantities (MOT, Signs, etc.)

This form is currently provided in the *Construction Forms* application located on the CARS Menu. The Contractor will document and certify all 102 pay items. This form will be sent to the Department's collaboration site by the PA, once the project is awarded and before Contractor begins work, for the Contractor's use. All MOT pay items within a Contract will be listed on the form.

The form shall be signed by both the Contractor's Authorized Agent and the Worksite Traffic Supervisor, then submitted monthly to the PA for payment. The PA will submit these certifications with the *Final Estimates Documentation*. The Contractor's Authorized Agent must be an employee of the Prime.

This form is not required on Lump Sum and Design Build contracts.

**NOTE 1**: Cones are paid for under the MOT LS pay item.

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**NOTE 2**: MOT LS pay item 102-1 is NOT adjusted by construction for overruns/underruns using the secondary units of days, see Item 102-1 of the **Basis of Estimates Manual Pay Item Database**.

## (B) Form 700-050-67, MOT Painted Pavement Markings, Daily Worksheet and Form 700-050-68, Contractor's Monthly Certifications of Quantities

These forms are to be used by the Contractor for all the Traffic Striping and Marking pay items. These forms include the following pay items: 701, 702, 705, 706, 709, 710, 711, 713, and 102 striping items. The 102 striping pay items are also listed in this worksheet to eliminate the need for filling out two different forms.

The Contractor is responsible for the measurements/counts for these items and payment for the certified quantities shall be approved by the Engineer. If the Engineer disputes a quantity certified by the Contractor, the Engineer must request justification for the disputed quantity from the Contractor. The Engineer must document in great detail if the quantity certified is not approved.

The form shall be signed by both the Contractor's Authorized Agent and the Worksite Traffic Supervisor, then submitted monthly to the PA for payment. The PA will submit these certifications with the *Final Estimates Documentation*. The Contractor's Authorized Agent must be an employee of the Prime.

This form is not used on Lump Sum and Design-Build contracts. See *CPAM Section 6.2* for more information.

**NOTE 1**: For the Lump Sum Pay Item 710-90, the Contractor should document the quantity as a percentage (in decimal form) on the daily worksheet, so when monthly certified sheet is tabulated the cumulative quantity is reported. The total quantity should be 1 Lump Sum (LS) once the Contractor completes this pay item.

**NOTE 2**: Payment under the Lump Sum Pay Item 710-90 shall only be made when the final lift of asphalt placement is complete. All intermediate stages of asphalt placement requiring striping are paid under the appropriate pay items.

**NOTE 3**: The Department's representative is not required to check or record MOT Signs and Striping quantities on a daily basis. During the estimate period, random spot checks shall be made and documented. These checks can be achieved in a combined effort with the Contractor. This approach should minimize disputed quantities. The Contractor is responsible for supplying the Department with accurate documentation of quantities.

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### (C) Form 700-050-70, Traffic Marking Certification (Worksheet)

This form is used for recording Initial Retroreflectivity Reading of White/Yellow Pavement Markings, Thickness, and Wet Weather in accordance with *Florida Method FM 5-541*, per *Specifications Section 710*.

The Contractor has the responsibility of measuring, recording, and certifying the Retroreflectivity on the Department's approved form and submitting to the PA. This form is signed by the Contractor or his representative and the Worksite Supervisor. The Department reserves the right to test the markings after three (3) days of receipt of the *Contractor's Certification*. Failure to allow the Department to complete this task will result in non-payment to the Contractor.

This form shall also be utilized on Lump Sum and Design-Build Projects. See *CPAM* **Section 6.2** for more information.

## 5.14.8 Approved Products List (APL) Item Records

## (A) Contractor Responsibilities

The Contractor should provide APL numbers corresponding to pay items intended for use on the project to the PA (or designee) for record and verification. This includes items incorporated in the project on a permanent basis and all MOT items.

On projects with a Non-Standard Job Guide Schedule (JGS), the Contractor shall include all APL Spec Categories used on the project under the APL tab in the Materials Acceptance and Certification program (MAC).

## (B) Resident Office Responsibilities

The PA (or designee) shall verify the APL information for specification conformance before the item is placed on the project and entered into the Pay Item Tracking System (PTS) application by the PA (or designee) prior to payment on the monthly estimate. For instructions, see the **PTS Handbook**.

PAs shall confirm that all APL method of acceptance requirements are listed on the JGS on projects with a Standard JGS in the MAC System. On projects with a Non-Standard JGS, the PA shall ensure the Contractor has included all APL Spec Categories used on the project under the APL tab. Material Certification (MC) Reviewers will review the JGS and confirm that product(s) are included in PTS for each Spec Category as part of the

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MC Review in MAC and coordinate with the PA if there are any questions about the use of APL products.

## 5.14.9 Notifying the District Materials Office of Rock Base Measurements

### (A) Resident Office Responsibilities

The PA shall notify the District Earthwork Coordinator or designee of the anticipated date and time of base measurements, whenever there is a measurement that requires Construction Training and Qualification Program (CTQP) qualified Earthwork Technicians to perform field measurements of base thickness. This notification process is the only efficient way the District Materials Office Staff can learn of upcoming base depth measurements.

## 5.14.10 Bulk-Weight Final Pay Records

Certified weight tickets for certain bulk weight shipments are acceptable as final payment records under the following conditions:

- (A) All weighing is done on state certified scales. The ticket must indicate gross, tare, and net weight.
- (B) The State of Florida will recognize any scale that has been certified by a state agency outside Florida using traceable standards. All 50 states have adopted and use the same laws as *Florida NIST Handbook-44*.
- (C) Project personnel will record each truck number and time of loading, on *Form 700-050-56*, *Daily Log Sheet Miscellaneous Tabulation Form Site Source Record* at the rail head site.
- (D) All rail cars are visually inspected to ensure all material has been unloaded.
- (E) Material remaining in cars after job completion is to be hauled by truck to state certified scales and determine gross, tare, and net weights to make appropriate deductions from the car weights.
- (F) Hauling will be done in covered trucks to minimize loss of material. The single car weight is more accurate than weighing numerous trucks and with the *Form 700-050-56*, *Miscellaneous Tabulation* system as outlined above.

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## **5.14.11 Fuel and Bituminous Adjustments**

#### (A) **Fuel Adjustments**

On Contracts with an original Contract Time in excess of 120 calendar days, the Department will make price adjustments on each applicable progress estimate to reflect increases or decreases in the price of gasoline or diesel from those in effect for the month in which bids were received. (See Specifications Section 9-2.1.1.) When an estimate is generated, Fuel Adjustments will be automatically calculated per the Specifications using pre-determined fuel factors for applicable pay items and the Price Index Tables. A complete list of Items that require fuel adjustments can be found on the Department's Construction Web site at:

### http://www.fdot.gov/construction/fuel&bit/Fuel&Bit.shtmh

**NOTE 1**: Fuel adjustments for this list of pay items will be generated automatically in SiteManager for conventional Contracts.

NOTE 2: Manual fuel adjustments shall be made in SiteManager for Contracts that call for Black Base Option only.

Fuel adjustment for the following pay items will be calculated in the *Fuel Adjustment* Report:

Clearing and grubbing

Black base option

Structural Steel

Composite base option

#### (1) **Fuel Adjustment Report**

To access the *Fuel Adjustment Report*, follow the steps below:

- Access the **Construction Infonet** Internal Link
- Select Ad-Hoc Report System
- Select Statewide Construction Dashboard
- Select the Estimates tab
- Select Fuel Adjustment Report With NEW Base Options

The steps below explain how to create the *Fuel Adjustment Report*.

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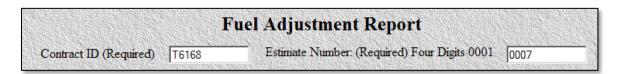
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Enter the Contract ID and the estimate number the Adjustment Report is being created for. The estimate number is a four-digit field. Reports can only be created for one estimate at a time.

Over Ride Index Flag

Yes

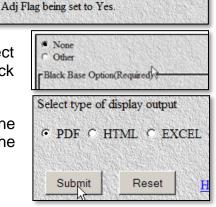
No



If the Fuel Adjustment "flag" was not set in SiteManager, select the "Over Ride Index Flag" option and generate the report.

If there is not an All Black Base Option or Composite Base Option included in the Contract, select the "None" radio button on the main screen, then click Submit to generate the report.

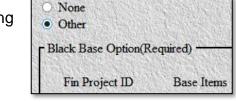
Enter the adjustments manually in SiteManager as a line item adjustment as required. The report cannot write the adjustments back to SiteManager.



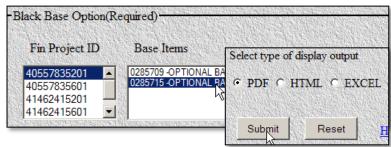
This will over ride the need for the Price Index

## (2) Using the Black Base or Composite Base Option

If there is an All Black Base or Composite Base Option, select the "Other" radio button. After selecting the "Other" radio button, the FIN Project ID and the Base Items fields will be populated with any associated pay items to the contract.



Select the FIN Project ID and Optional Base Item to calculate the fuel adjustment for the Black Asphalt quantity. If paying for a mixture of optional bases on this estimate, the Daily Work Report (DWR)

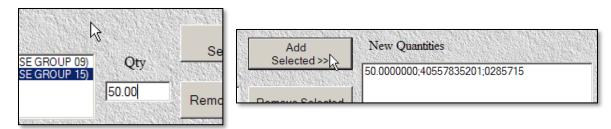


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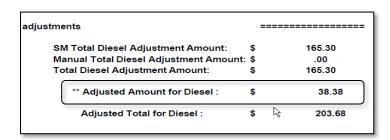
quantity will be the total of Asphalt and Limerock pay areas. Only enter the quantity of Black Base (or Composite Base) and select Add Selected. Repeat as needed, then select Submit.

In this example, the DWR quantity is 192.24 SY, of which, only 50.0 SY is Asphalt Base.

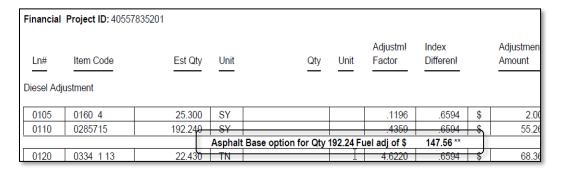


### (3) Sample Fuel Adjustment Report

Below is an example of the report showing the adjustment amount for diesel for the Asphalt Base. The adjustment amount generated in this report (\$38.38) needs to be added to SiteManager as a manual line item adjustment.



However, if all the DWR quantity (192.24 SY) is Asphalt Base, enter this amount into the quantity field. This will make the adjustment on all of the DWR quantity.



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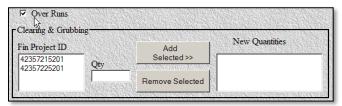
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#### (4) Using the Clearing & Grubbing or Steel LS overrun

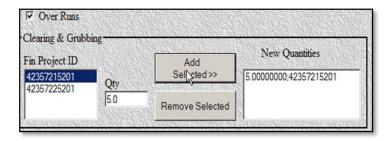
To use the Clearing and Grubbing Overrun part of the *Fuel Adjustment Report*, the Acres that this LS pay item is to be adjusted by must be known. The Steel overrun portion will work in a similar way.

**NOTE**: The report will allow overrun adjustments on estimates regardless of whether a payment on the Clearing and Grubbing pay item or the Steel Item was made. A \$0.00 Work Item on a DWR for Clearing and Grubbing or the Steel LS pay item will be required.

The FIN Project ID list will automatically be populated when the "Over Runs" box is checked.



After selecting the project to which the adjustment will be made, enter the quantity (in Acres) of the overrun adjustment. Then select the "Add Selected" button to add the quantity to the "New Quantities" box. (See below.)



By selecting the "Submit" button, the report will be generated. The overrun of Clearing and Grubbing can be found under the Diesel and Gasoline adjustment for this pay item. The project personnel will need to make individual line item adjustments for each dollar amount associated with Clearing and Grubbing in SiteManager.

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				Department ted Fuel Ac		•			
Vendor Id: Contract II Sys Unit C		Vendor Na For Est Nb		DERSON COLU		Pay Period	l: 01/19/2009 <b>t</b>	o 02/1	5/2009
•	Project ID: 423572	15201	1						
Ln#	Item Code	Est Qty	Unit	Qty	Unit	Adjustment Factor	Index Difference		Adjustment Amount
Diesel Adju	stment		_						
0075	0110 1 1	.900	LB	2.900	AC	45.6400	-2.1755	\$	-259.15
				Item 0110 1	1 Over Run	5.000 A	Cadjof \$		-496.45 **
0085	0120 1	3895.000	CY			.2015	-2.1755	\$	-1,707.57
0095	0285709	6181.000	sY			.4359	-2.1755	\$	-5,862.06
0100	0327 70 8	6307.000	SY			.0912	-2.1755	\$	-1,251.31
0105	0334 1 24	5222.980	TN			4.6220	-2.1755	s	-52,522,81

The report will automatically add the total dollar amount for all Diesel adjustments.

Total Diesel Adjustment Amount:	\$ -61,343.75
** Adjusted Amount for Diesel :	\$ <b>-</b> 755.60 ⊾
Adjusted Total for Diesel :	\$ -62,099.35

## -\$259.15 + -\$496.45 -755.60

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## (B) Bituminous Adjustment

Contracts will receive a bituminous adjustment if the Contract has an original contract time of more than 365 calendar days or more than 5,000 tons of asphalt concrete. The Department will adjust the price for bituminous material, excluding cutback and emulsified asphalt to reflect either increases or decreases in the *Asphalt Price Index (API)* of bituminous material from that in effect during the month in which bids were received. (See *Specifications Section 9-2.1.2*.) The Department will determine the API for each month and post it on the Construction website. When an estimate is generated, Bituminous Adjustments must be calculated per the *Specifications* using the *Asphalt Price Index* and the PA must add a manual line item adjustment to the estimate. *Asphalt Price Indexes* can be found on the Department's Construction website at:

## http://www.fdot.gov/construction/fuel&bit/Fuel&Bit.shtm

For each monthly progress estimate, the Contractor will prepare, sign, and submit to the PA a *Contractor's Certification of Quantities* using the Department's current approved *Form 700-050-66*, which can be found at:

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#### http://www.fdot.gov/construction/fuel&bit/FuelForms.shtm

This form will include the tonnage placed and accepted for the asphalt items that will receive a bituminous adjustment during the progress estimate. Adjustments will only be made on work accepted by the Department. If an adjustment is made and the work is later determined to be unacceptable, a deduction to the adjustment will be made on the next progress estimate. The asphalt items will be reported on the lead FIN Project ID in order to receive payment. (See <a href="Attachment 5.14-7">Attachment 5.14-7</a> for a sample Contractor's Certification of Quantities.)

**NOTE**: The Department will make a Bituminous Adjustment for Polymer PG76-22 Binder on all Contracts. The Criteria for Polymer PG76-22 will be as stated above. When a Composite Base item is specified in the Plans, a price adjustment for bituminous material will apply to that asphalt portion of the base only, according to **Specifications Section 9-2.1.2**.

#### (C) Resident Office Responsibility

The Resident Office (RO) personnel will verify monthly the fuel and bituminous material on projects that meet the criteria specified in **Specifications Section 9**. Fuel and bituminous adjustments will be based on the index of the estimate period the work was completed, not the estimate period of payment. This is especially important for adjustments made after final acceptance.

Example 1: After final acceptance, the project personnel found that fuel adjustments for black base were not applied during the contract. The project personnel would manually calculate the fuel adjustments based on the index for each estimate period the asphalt was completed, not the fuel index for the month of the final estimate.

Example 2: Asphalt was placed on the mainline for payment during the May estimate period, but 50 feet required removal and replacement due to a material failure. The contractor performed the removal and replacement during the July estimate period. When the bituminous adjustment corrections are made, the removal correction will be made at the May index, and the placement will be at the July index.

The PA shall ensure the running total of each item's tonnage in the **QCRR** for the period represented and compare to the **Certification of Quantities** submitted. Any discrepancies shall be resolved with the Quality Control (QC) Manager before authorizing

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payment on the progress estimate. If a *Certification of Quantities* has been determined to show tonnage that wasn't accepted on the project, the QC Manager must be notified for justification and/or correction. The Certification of Quantities must be inputted into EDMS for reference as *Final Estimates Documentation* backup.

**NOTE 1**: Bituminous Certifications that have been approved and paid on a previous progress estimate should not be retracted and revised. Bituminous corrections are allowed, but should be done on the current/next progress estimate. For the removal and replacement asphalt adjustment process, see Example 2 above and **CPAM 11.4.4.3**.

**NOTE 2**: For Fuel and Bituminous Material Adjustments on Lump Sum, Design-Build, and other Alternative Contracts, refer to *CPAM Section 6.2*.

#### 5.14.12 Cutoff Period

All *Certifications of Quantities* worksheets submitted by the Contractor need to represent the amount of material placed on the project and accepted by the Department for the estimate cutoff period. The estimates cutoff dates are provided on the State Construction Office website:

#### http://www.fdot.gov/construction/CONSTADM/EstimatesCutOff.shtm

The Contractor must request payment by submitting a *Certification of Quantities* no later than twelve o'clock noon Monday after the estimate cut-off or as directed by the PA. This is in accordance with *Specifications*. The Contractor's submitted quantities must be approved by the PA. Any disputed quantities need to be reconciled as soon as possible.

All digital signatures must be verified prior to acceptance by the Department. The RO must ensure each digital signature is from an approved digital signature authority and valid at the time the document was signed. The RO must also verify the document was not altered after the digital signature was applied.

#### 5.14.13 Forms

The forms referenced in this manual can be found on the Department's website: <a href="https://fms.fdot.gov/">https://fms.fdot.gov/</a>. Official forms provided by the Department shall be used without alteration or modification.

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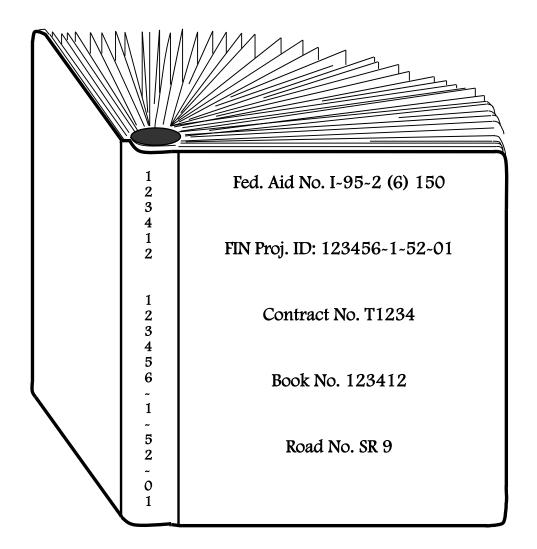
## 5.14.14 Attachments

Attachment 5.14-1	Field Book Identification
Attachment 5.14-2	Barge Displacement Calculation
Attachment 5.14-3	Toe Wall Calculation
Attachment 5.14-4	Delivery Ticket
Attachment 5.14-5	Sketch of Riprap Structure
Attachment 5.14-6	Sand Cement Riprap Pay Analysis
Attachment 5.14-7	

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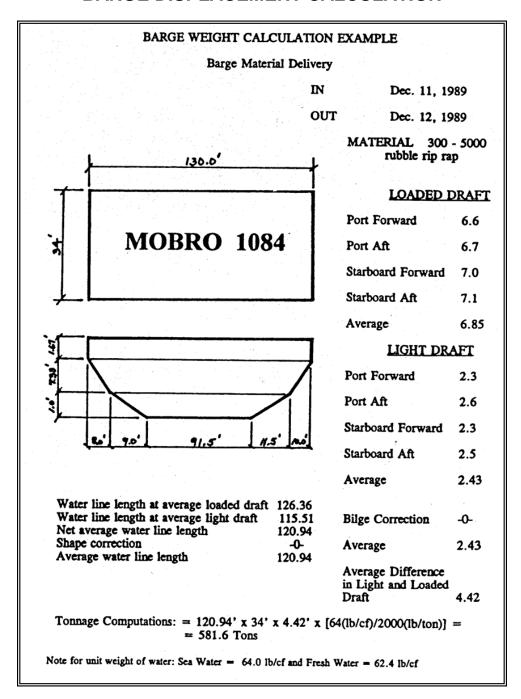
## Attachment 5.14-1 FIELD BOOK IDENTIFICATION



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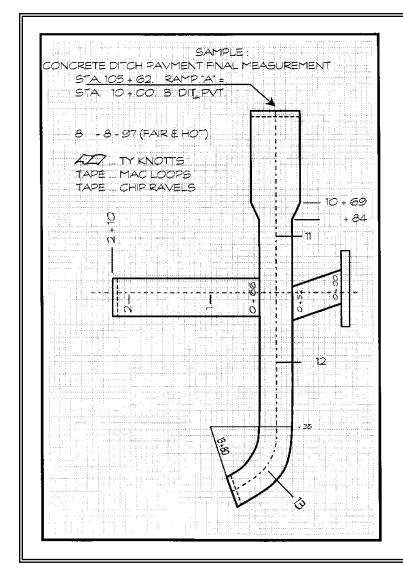
## Attachment 5.14-2 BARGE DISPLACEMENT CALCULATION

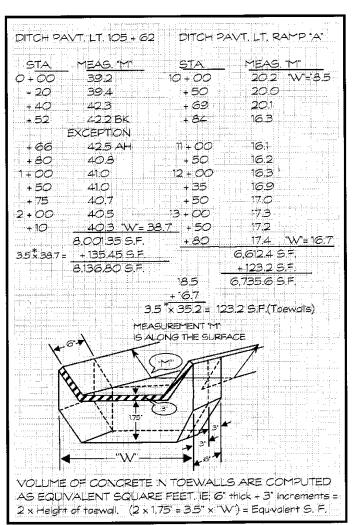


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## Attachment 5.14-3 TOE WALL CALCULATION





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## Attachment 5.14-4 **DELIVERY TICKET**

	DA MINING & MATER CONCRETE PRODUCTS LEE DIVISION STREET ET MYERS ELORIDA 331			
)4	511.EL1, 1 1. III E10, 1 E01101101	Del. Ticket		
		Date 19		
DOT Class	DOT MIX NO.	Cubic Yards This Load	Cubic Yards This Load	
Arrived	Discharged	Cubic Yards Total Today		
site Water Addition	Mixing Revolution			
FIRST DELIVERY AND	ON EACH CHANGE	OF AGGREGATE WEIGHTS		
Amount	Air MBVR	Amount	ζ.	
	Retarder MBL	-80		
oisture Amount	11012101	Amount	ž.	
	Fly Ash			
oisture Amount		e Amount		
	Cousr Agg. DOT Pit	# S.C		
Amount	Fine Agg. DOT Pit #	s.c		
f this ticket constitutes certific			<b>D</b> .	
	DOT Class Arrived  Distite Water Addition gals./cu. yd.  FIRST DELIVERY AND  Amount  oisture Amount  Amount	DOT Class DOT Mix NO.  Arrived Discharged  Site Water Addition gals./cu. yd.  FIRST DELIVERY AND ON EACH CHANGE  Amount Retarder MBL  Oisture Amount Fly Ash  Oisture Amount Courr Agg. DOT Pit #  If this ticket constitutes certification to the accuracy of the	DOT Class   DOT Mix NO.   Cubic Yards This Load	

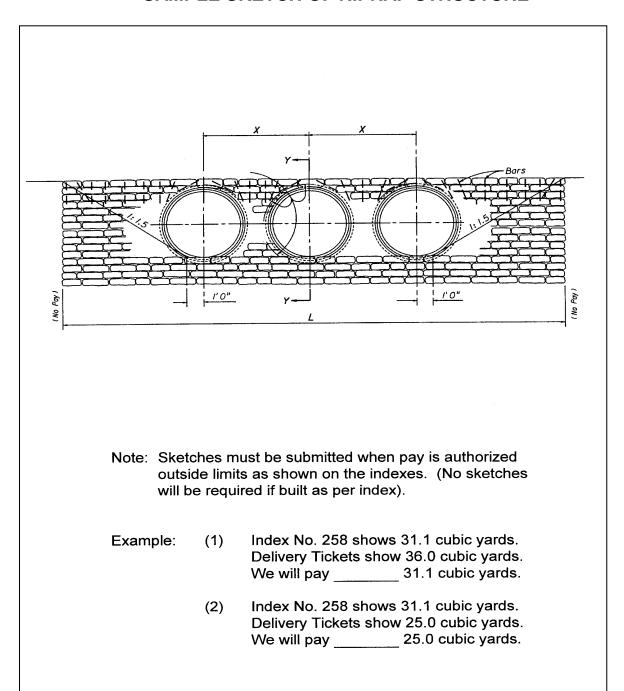
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## Attachment 5.14-5 SAMPLE SKETCH OF RIPRAP STRUCTURE



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## Attachment 5.14-6 SAND CEMENT RIPRAP PAY ANALYSIS

#### Step 1 STRUCTURE QUANTITY DETERMINATION

Approved Quantity Dimension = 31.1 cu. yds.

#### Step 2 DELIVERY QUANTITY DETERMINATION

Prebag ticket Delivery tickets Example Tally Book Summary

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Delivery tickets must be submitted showing the weights of sand & cement actually used for each delivery Ticket.

Jan. 9, 1990 = 8 cy = sand = 18,360 lbs. = cement = 4,064 lbs. Jan.10,1990 = 8 cy = sand = 18,360 lbs.= cement = 4,064 lbs. Jan.11,1990 = 8 cy = sand = 18,360 lbs. = cement = 4,064 lbs. Jan.12,1990 = 8 cy = sand = 18,360 lbs. = cement = 4,064 lbs.

32 cu. yds.

Note: Whichever is the lesser of Step 1 or Step 2 above, shall be paid. In the above example the structure quantity should be paid. If the delivery ticket quantity had been less than the structure quantity, the actual quantity delivered would have been paid.

#### Step 3 5:1 DETERMINATION

- Computations to check for the actual ratio of the 5:1 mix: I.
  - 18,360 lbs sand + 85 lbs/cf = 216 cf
  - 4,064 lbs cement + 94 lbs/cf = 43.2 cf

216 + 43.2 = 5.0, therefore this is a 5:1 mix, as required.

- CONSIDER: If the 5:1 mix had not been achieved, and the mix was allowed to be placed II. on the project, the following documentation is required:
  - C-165 with negotiated pay reduction. Α.
  - Supplemental Agreement revising the unit price. B.

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## Attachment 5.14-7 **CONTRACTOR'S CERTIFICATIONS OF QUANTITIES** (FORM 700-050-66)

Contractor's Certification of Quantities Asphalt Mixes with Modified and Unmodified Binders (Conventional Projects) Certification No. 9					
Financial Project ID:	654321-52-	01			
Contractor:	We Got Asp	ohalt, Inc.			
Contract Number:	X1234				
From (Mo/Day/Yr):	01/16/17	То	(Mo/Day/Yr):	02/19/17	
•	es with Un	modified Binde	•	Lower)	
Pay Item Number:		Tonnage Placed			
Pay Item Number:		Tonnage Placed	i:		
Additional Gallons (A	ARMI*):				
Base Index Month:	May-15	Base Asphalt I	Price Index:	1.9365	
Current Index Month:	Feb-17	Current Asphalt I	Price Index:	1.8230	
		Asphalt Index	Difference:	-0.0167	
Asphalt Mix	ces with N	lodified Binders	(PG 76 & I	Higher)	
Pay Item Number:		Tonnage Placed	i:		
Pay Item Number:		Tonnage Placed	i:		
Pay Item Number:		Tonnage Placed	i:		
Base Index Month:		Base Polymer I			
Current Index Month:		Current Polymer	Price Index:		
		Polymer Index	Difference:		
(ASP		sphalt Material ATED PERMEAB	LE BASE)		
Pay Item Number:		Tonnage Placed	i:		
Base Index Month:		Base Asphalt I	Price Index:		
Current Index Month:		Current Asphalt I	Price Index:		
		Asphalt Index	Difference:		
		Navigation and	d Printing F	unctions	
	Go '	To Main Sheet	Go To La	ast Month Sheet	
Effective January 2007 Letting FORM: 700-050-66 (7/21/2015)	Save	As Month Sheet	Remove L	ast Month Sheet	

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## **EXAMPLE OF A CONTRACTOR'S CERTIFICATION OF QUANTITIES** (FORM 700-050-66) Continued

	STATE OF FLORIDA, DEPARTM	IENT OF TRANSPOR	RTATION	FORM 788-858-66 CONSTRUCTION
	ITRACTOR'S CERTIFIC			12/17
ASPRALIT	(CONVENTIONAL			CERTIFICATION NO.
FINANCIAL PROJECT ID.	654321-52-01			9
CONTRACTOR	We Got Asphalt, Inc.			
CONTRACT NO.	X1234			
PERIOD REPRESENTED BY CER FROM (MO/DAY/YF 01/16/17		TO (MO/DAY/	YR) <u>02/19/17</u>	_
ASPHALT MIXES WITH UNIN	ODIFIED BINDERS (F	PG 67 & LO¥	ER)	
BASE PRICE INDE> 1.9365 (	CURRENT PRICE INDEX:	1.8230	_INDEX DIFFERENCE	E:0.0167_
		TONNAGE		MONTHLY PAYMEN"
PAYITEM NUMBEF 334-1-13		341.4	4,974	-\$83.07
PAYITEM NUMBEF				
PAYITEM NUMBEF				
GALLONS OF ASPHALT CEMEN	T USED IN MIX: *		4,974	-\$83.07
ADDITIONAL GALLONS (ARMI):				
TOTAL GALLONS:			4,974	
TOTAL MONTHLY PAYMENT:				-\$83.07
ASPHALT MIXES VITH MOD	DIFIED BINDERS (PG	76 & HIGHEI	3)	
BASE PRICE INDE>(	CURRENT PRICE INDEX:		_INDEX DIFFERENCE	<u></u>
		TONNAGE	GALLONS	MONTHLY PAYMEN"
PAYITEM NUMBEF				
PAYITEM NUMBEF				
PAYITEM NUMBEF				
TOTAL GALLONS OF POLYMER	USED IN MIX: *			
TOTAL MONTHLY PAYMENT:				
ASPHALT MATERIAL (ASPI	HALT TREATED PER	MEABLE BA	SE)	
BASE PRICE INDE>(	CURRENT PRICE INDEX:		_INDEX DIFFERENCE	<u></u>
		TONNAGE	GALLONS	MONTHLY PAYMENT
PAY ITEM NUMBEF				
TOTAL MONTHLY PAYMENT:				
I certify that, based on my personal know tons and gallons (metric tons and liters)				, the
×				
Contractor's Authorized	d Agent	_	Name of Comp	any and email address

Effective: August 1, 1999 Revised: July 16, 2019

#### Section 5.15

Effective: August 1, 1999

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#### FINAL MEASUREMENTS

## **5.15.1** Purpose

To provide requirements and techniques to ensure that Final Measured, Plan Quantity, and Lump Sum Pay Items are accurately and efficiently prepared and documented.

Measurements for bituminous material, earthwork, loose volume material in trucks, and Contractor certified quantities are addressed in other sections of *CPAM*.

## 5.15.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 5.15.3 Reference

Standard Specifications for Road and Bridge Construction

Construction Project Administration Manual (CPAM)

Basis of Estimates Manual (BOE)

## 5.15.4 Final Measured Pay Items

On many items, quantities for progress and final estimates must be documented by measurements in the field as the work is actually accomplished. This type of measurement is considered to be Final Measured. The monthly progress estimate is generated to reflect the work completed during this period by summarizing the final measured quantities recorded. When the project is completed, the *Final As-Built Plans*, *Field Records*, and other Department approved forms are submitted, along with the other final estimate data, to substantiate the final quantities. Final measurement of pay quantities generally fall into one of the following categories:

- (A) **Area Measurement Pay Items:** When items are paid for on the basis of the area of the finished work, the dimensions for calculating these areas shall be documented in the *Field Records*. This shall be done in accordance with one of the following methods:
  - (1) The length shall be the dimension shown on the plans or the station-tostation dimension actually constructed within the project limits

designated by the Engineer. The width shall be the dimension actually

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- constructed within the neat lines shown in the plans or designated by the Engineer/Project Administrator (PA) within the project limits.
- (2) The length and width shall be measured in place, usually with length measured along the centerline of the construction work, and width measured at a right angle to the tangent of the centerline.
- (3) Stations and offsets must be recorded and used as latitudes and departures to calculate area. Curve corrections to account for a curved baseline must be applied to area calculations. When the baseline used for measuring areas is neither the project's centerline of construction nor a baseline for stationing shown in the plans, the baseline must be straight lined with beginning and ending points referenced to the centerline of construction by station and offset. The Final Measurements option of the FDOT Engineering Quantities Programs can be used to verify quantities.
  - **NOTE 1**: When changes to area measurement pay items are encountered in the field, the backup documentation and calculations must be incorporated in the *Final As-Built Plans* or reference to the appropriate supporting documents must be made in the Plan Summary Boxes located within the Summary of Quantity Sheets in the Plans for final area measurements.
  - **NOTE 2**: If computer programs are used, the calculations shall be checked and the site source measurements submitted with the computer output.
- (B) **Linear Measurement Pay Items:** The dimension documented for items paid for on the basis of linear foot shall be the length shown on the plans and in the Plan Summary Box or the length measured along the finished surface of the item.
- (C) **Volumetric Measurements Pay Items:** Field quantities for items paid for on the basis of volume in cubic units, are usually determined by one of the following methods:
  - (1) For final measure concrete pay items, the area and thickness installed per the Specifications are used to determine the final quantity.

**NOTE 3**: Per **Specifications 346**, concrete pay adjustments for low strength concrete are required when acceptance strength test results fall more than 500 psi below the specified minimum strength. See **Attachment 5-15-1** for examples of pay adjustments for low strength concrete calculations.

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- (2) For Subsoil and Channel Excavation, cross-section notes (and sketches) are recorded along both the original surface and the surface of the completed work. The volumes are calculated by hand or by use of approved computer programs. Cross-sections with end area and volume computations can also be used advantageously in calculating buildup volumes of spalled concrete members.
- (D) **Per Each Measurement Pay Items:** Items paid for as a unit, such as fence gates or inlets, shall be tabulated by location in the Plan Summary Boxes.

## 5.15.4.1 Spalled Concrete

The Spalled Areas option of the FDOT Engineering Quantities Programs can be used to verify quantities. See <a href="Attachment 5-15-2"><u>Attachment 5-15-2</u></a> for examples of spalled concrete sketches. For more information, see <a href="Standard Plans"><u>Standard Plans</u></a> *Index 353-001*.

## 5.15.4.2 Prestressed Concrete and Steel Piling

The final quantity for prestressed concrete and steel piling will be based on the length of piling furnished, driven, and accepted, including any adjustments authorized and approved by the Engineer. Refer to <a href="Attachment 5-15-3">Attachment 5-15-3</a>, Prestressed Concrete Piling Payment Table and <a href="Attachment 5-15-4">Attachment 5-15-4</a>, Steel Piling Payment Table. It is essential that the **Field Records** are complete and clearly support the final pay quantity.

Ensure there is no duplication of payment when cutoffs are transported to another bridge under the same contract for use as buildups or permanent piles. Also ensure there is no duplication of payment if the pile is extracted and driven elsewhere (the pile will be paid for at 30% of the contract unit price). See *CPAM 10.1* for further information.

## 5.15.4.3 Concrete Sheet Piling

The final quantity for Concrete Sheet Piling is the length of piling completed and accepted. Verify the pay quantity based on the actual width of piling used, per **Specifications Section 455-11.7**. Ensure **Field Records** clearly document the top of pile and bottom of pile elevations constructed in the field. Check for compliance with the plan elevations. See **CPAM 10.1** for more information.

#### 5.15.4.4 Drilled Shaft

The final quantity for Drilled Shafts is the length, in feet, completed and accepted as determined by **Specifications Section 455-23.1**.

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Drilled Shaft Logs are permanent records and shall be submitted with the *Final Estimates Documentation*.

The Contractor is allowed to supply a Drilled Shaft casing with an inside diameter smaller than the specified Drilled Shaft diameter. In this case, the Contractor is required to provide an additional length of drilled shaft at no cost to the Department. The additional length required is determined by the following relationship. See *CPAM 10.5* for more information.

Additional Length= 
$$\frac{(D_1 - D_2)L}{D_2}$$

where:

D<sub>1</sub> = casing inside diameter specified = shaft diameter specified

 $D_2$  = casing inside diameter provided ( $D_2$  =  $D_1$  minus twice the wall thickness)

L= authorized shaft length below ground for temporary casing methods or below casing for permanent casing methods.

## 5.15.5 Lump Sum Pay Items

Where the pay quantity for an item is designated to be a Lump Sum (LS) and the plans show an estimated plan quantity (secondary units), compensation for that item will be adjusted proportionately when a plan change results in a significant increase or decrease in the quantity from the estimated plan quantity (see **Specifications Section 9-3.2.1**). When the plans do not provide secondary units, establishment of a new unit price through a Supplemental Agreement (SA) shall compensate the Contractor for changes in the cost of completing the item. Likewise, when it is apparent that miscellaneous items, such as maintenance of traffic or grading, have been included in the LS price for clearing and grubbing, any adjustment in the final LS price shall be negotiated and documented by SA.

**NOTE 4**: The MOT LS pay item 102-1 is NOT to be adjusted by construction for overruns/underruns using the secondary units of days.

NOTE 5: For Lump Sum Projects, see CPAM 6.2.

## 5.15.5.1 Clearing and Grubbing

Example of adjustment to LS Clearing and Grubbing pay item:

Plan Quantity (PQ) = 1 LS (20 AC) Change in Plan Quantity = 1.23 AC Unit Price = \$13,290

Final Pay Quantity = 
$$\frac{PQ \text{ (Secondary Units)} + Change in PQ \text{ (Secondary Units)}}{PQ \text{ (Secondary Units)}}$$

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$$=\frac{20 \text{ AC} + 1.23 \text{ AC}}{20 \text{ AC}} = \frac{21.23 \text{ AC}}{20 \text{ AC}} = 1.0615 \text{ LS} = 1.062 \text{ LS}$$

The PA must verify and correct the quantity before any adjustment to the LS item is made.

## 5.15.6 Plan Quantity Pay Items

Plan Quantity Items under *Specifications Section 9-3* are based on backup information and calculations by the Designer. Documentation requirements are as follows:

- (A) The Plan Summary Boxes will show the Pay Item, Pay Item Description, Unit of Measure, Quantity, Location, and Stationing.
- (B) Area ID numbers are listed in the Plan Summary Boxes to reference corresponding area shapes within the Design files. For more information on how to find these areas, use the resource called <u>MicroStation Basics for Construction</u> on the State Construction website.
- (C) Should a dispute arise involving quantities for one or more of the plan quantity items, the Construction Office will request in writing, that the Designer provide detailed documentation or verify the concern for the plan quantity item(s) in question. The backup documentation must be produced within five (5) working days of the request from Construction per **BOE Chapter 8**.
- (D) <u>Plan Quantity Items will not be final measured</u>. Only changes in the field or plan errors, as set forth in **Specifications Section 9-3**, are required to be

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- documented as final measurements (see *CPAM 5.15.4*). The Construction Office will not make detailed calculation entries when no changes are made.
- (E) When no changes are made and only Plan Quantity is paid, a simple red check (✓) should be shown under the "F" or "Final" column within the Plan Summary Box. If a change occurs, then the differing quantity should be shown in the "Final" column of the Plan Summary Box. Add reference under the "Remarks" column on where the backup documentation can be found and mark up the station columns to the correct information, if necessary.
- (F) Deviation from the Plan Dimensions: **Specifications Section 9-3.4** requires 5% or \$5,000 change for earthwork and \$100 for other items.
- (G) When changes in limits are authorized, the PA must show the revised quantities by showing revisions alongside the original Designer's calculations. If an additional area is added, the PA should show the area under a new empty row within the same pay item in the Plan Summary Box, and reference to the appropriate supporting documents must be made under the "Remarks" column. Additional plan sheets with Plan Summary Boxes can be added to the *Final As-Built Plans*, if empty rows or extra space is not available.
  - **NOTE 6**: Do not remove Designer quantity and/or work. Strike through and notate corrections appropriately.
- (H) Some method must be employed by the PA to prove or revise the Plan Quantity. Some of the suggested methods are as follows:
  - Field measure
  - (2) Scale from plans
  - (3) Station to station calculations
- (I) Plan Quantity Items on multiple-financial projects under one contract (multi-FINs) are to be evaluated per contract total, not per project total. Evaluation for multi-FINs must employ a correction to the "contract total." See <a href="Attachment 5-15-5"><u>Attachment 5-</u>15-5</a> for examples of Plan Quantity analysis on multi-FINs.
  - **NOTE 7**: When two or more projects are on the same contract and the total combined change falls below the Plan Quantity parameters as outlined in **Specifications Section 9-3.2.1**, no change is made to the Plan Quantity.

(J) The PA must make his/her own analysis of the accuracy of plan quantity items. It is not the intent of the Plan Quantity concept to require laborious measurements, but rather to save man hours through less field survey work.

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## 5.15.6.1 Type 'A' and Type 'B' Fencing

Type 'A' and Type 'B' Fencing are Plan Quantity pay items. The Payment for **Extra Length Posts** will require an invoice from the Contractor. Compensation will be at invoice price plus 10%, per **Specifications Section 550-6.2**. The invoice will be submitted with the **Final Estimates Documentation**.

Example: Contractor submits an invoice for 20 extra length posts at an invoice price of \$250.00.

10% of Invoice =  $$250.00 \times 10\% = $25.00$ 

Invoice + 10% = \$250.00 + \$25.00 = \$275.00

A positive line item adjustment will be made to compensate the Contractor in the amount of \$275.00. It is recommended to reference the Construction *Electronic Document Management System (EDMS)* document number for the invoice in SiteManager.

## 5.15.6.2 Steel Sheet Piling

The final quantity for Steel Sheet Piling is the plan quantity area, in square feet completed and accepted. Ensure *Field Records* clearly document the top of pile and bottom of pile elevations constructed in the field. Check for compliance with the plan elevations.

#### 5.15.6.3 Concrete Structures

The final quantity for concrete is the plan quantity volume, in cubic yards completed and accepted. Ensure deductions and allowances are made appropriately per **Specifications Section 400-22.2**.

**NOTE 8**: Transitional sections and end sections are included in plan quantity of traffic railing pay items. See *CPAM 10.2* and *CPAM 10.3* for more information.

## 5.15.6.4 Movable Bridges

Movable Bridges are project specific. See the *Technical Special Provision (TSP)* for method of measurement and basis of payment.

#### 5.15.6.5 Timber Structures

The final quantity for Timber Structures is the plan quantity, in feet board measure, completed and accepted. Ensure the nominal commercial sizes shown in the plans or specified by the Engineer were used to calculate quantities. The lengths shall be the overall lengths of the pieces as shown in the plans or the lengths actually incorporated in the structure if less than those shown in the plans.

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#### 5.15.6.6 Steel Grid Floors

The final quantity for Steel Grid Floors is the plan quantity area, in square feet, completed and accepted. Station to station lengths and widths may be used in the calculation of the dimensions actually constructed within the limits designated by the Engineer for changes to the plan quantity. Determine that the proper deduction has been made for open joints in the floor as required to calculate plan quantity. See *Specifications Section 504* for more information.

## 5.15.6.7 Reinforcing Steel

The final quantity for Reinforcing Steel is the plan quantity, in pounds, incorporated into the completed work and accepted as determined by **Specifications Sections 415-7** and **415-8**.

## 5.15.7 Degree of Accuracy

Degrees of Accuracy for pay items shall be as indicated in **BOE** Chapter 2.

#### 5.15.8 Attachments

Attachment 5-15-1	. Examples of Pay Adjustments for Low Strength Concrete
Attachment 5-15-2	Examples of Spalled Area Sketches
Attachment 5-15-3	Prestressed Concrete Piling Payment Table
Attachment 5-15-4	Steel Piling Payment Table
Attachment 5-15-5	Examples of Multi-FIN Plan Quantity Analysis

# Attachment 5-15-1 EXAMPLES OF PAY ADJUSTMENTS FOR LOW STRENGTH CONCRETE

## (A) Linear Foot Pay Item Example:

Given Information:

- Item #521-5-5, Concrete Traffic Railing (42" Vertical Shape)
- One pour today was 14 CY and covered 98.7 LF = 99 LF of railing
- Unit Price = \$575.00/LF
- Quantity of Concrete within the LOT = 14 CY
- 3 Cylinders were taken for the LOT. After 28 days, all cylinders failed.
- Required Strength of Class II Concrete = 3,400 Pounds per Square Inch (psi)
- Average Actual Cylinder Strength (after 28 days) = 2,850 psi

Payment Reduction per **Specifications Section 346-11.7**:

 $\mbox{Reduction in Percentage of Strength} \ = \frac{\mbox{Specified Minimum Strength} \ - \ \mbox{Actual Strength}}{\mbox{Specified Minimum Strength}}$ 

$$= \frac{3,400 \text{ psi} - 2,850 \text{ psi}}{3,400 \text{ psi}} = \frac{550 \text{ psi}}{3,400 \text{ psi}} = 0.1618 = 16.18\%$$

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Multiply the unit price by the reduction in percentage of strength by the quantity affected to determine the amount to deduct:

Reduction in Pay =  $$575.00/LF \times 16.18\%$  (use all decimals) x 99 LF = \$9,208.46

Apply the reduction as a negative line item adjustment of -\$9,208.46 with remarks of "Reduction in Pay is due to 16% Compressive Strength Failure".

## (B) Cubic Yard Pay Item Example:

Given Information:

- Pay Item #400-4-2: Concrete Class IV Endwalls
- This LOT represents 3 failed cylinders and 25 CY.
- Unit Price = \$570.00/CY
- Pay Item is paid to the 10th of a CY
- Required Strength of Class IV Concrete = 5,500 psi
- Average Actual Cylinder Strength (after 28 days ) = 5,000 psi

Payment Reduction per **Specifications Section 346-11.7**:

$$\mbox{Reduction in Percentage of Strength} \ = \frac{\mbox{Specified Minimum Strength} \ - \mbox{ Actual Strength}}{\mbox{Specified Minimum Strength}}$$

$$= \frac{5,500 \text{ psi} - 5,000 \text{ psi}}{5,500 \text{ psi}} = \frac{500 \text{ psi}}{5,500 \text{ psi}} = 0.0909 = 9.09\%$$

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Multiply the unit price by the reduction in percentage of strength by the quantity affected to determine the amount to deduct:

Reduction in Pay =  $$570.00/CY \times 9.09\%$  (use all decimals) x 25 CY = \$1,295.45

Apply the reduction as a negative line item adjustment of -\$1,295.45 with remarks of "Reduction in Pay is due to 9% Compressive Strength Failure".

## (C) Each Pay Item Example (with Partial Payment):

Given Information:

- Pay Item #425-1-351: Inlets, Curb, Type P-5, <10'</li>
- Contract Plan Quantity = 7 EA
- Unit Price = \$3,300.00/EA
- Partial Pay: 65% paid for bottom and 35% for top
- 18 CY was placed for 7 inlet tops
- Required Strength of Class II Concrete = 3,400 psi
- Average Actual Cylinder Strength (after 28 days) = 3,275 psi

Payment Reduction per Specifications Section 346-11.7:

 $\mbox{Reduction in Percentage of Strength} \ = \frac{\mbox{Specified Minimum Strength} \ - \ \mbox{Actual Strength}}{\mbox{Specified Minimum Strength}}$ 

$$= \frac{3,400 \text{ psi} - 3,275 \text{ psi}}{3,400 \text{ psi}} = \frac{125 \text{ psi}}{3,400 \text{ psi}} = 0.0368 = 3.68\%$$

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Equivalent quantity effected due to partial pay = Quantity affected  $\times$  partial pay percentage =  $7 \text{ EA} \times 35\% = 2.45 \text{ EA}$ 

Multiply the unit price by the reduction in percentage of strength by the equivalent quantity affected to determine the amount to deduct:

Reduction in Pay = \$3,300.00/EA x 3.68% (use all decimals) x 2.45 EA = \$297.53

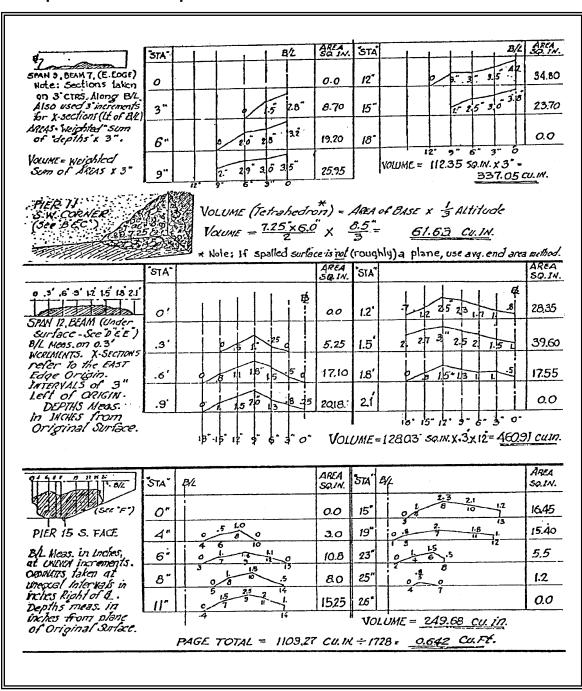
Apply the reduction as a negative line item adjustment of -\$297.53 with remarks of "Reduction in Pay is due to 4% Compressive Strength Failure".

## Attachment 5-15-2 SPALLED AREAS SKETCHES

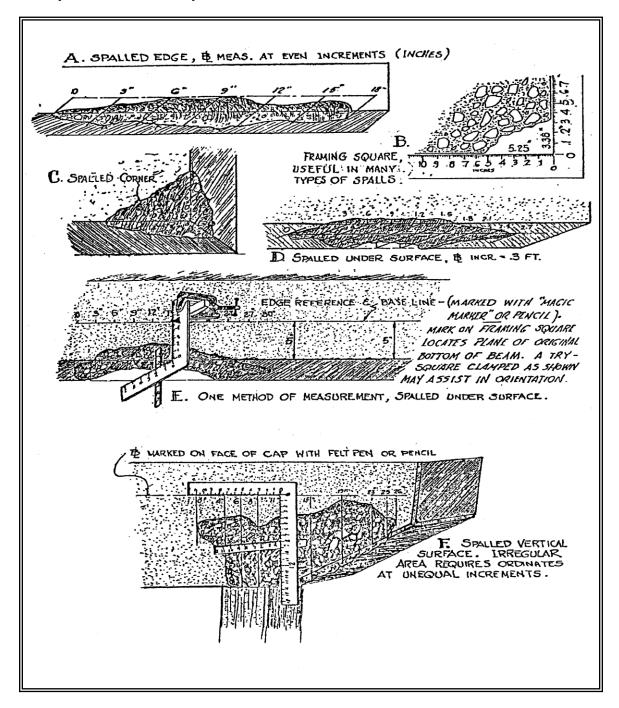
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#### (A) Spalled Area Example 1



## (B) Spalled Area Example 2



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## Attachment 5-15-3 PRECAST CONCRETE PAYMENT SUMMARY TABLE

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ITEM	2-22-2017 PAYMENT	455 SPEC.
Prestressed Concrete Piling	Piling bid price, Feet	455-12.2
Prestressed Concrete test Piling	Piling bid price, Feet	455-12.4
Cut-off (remaining piling)	No Payment 455-12.12	455-11.2.4
Driving of Test Pile Splice	No Payment 455-12.12	455-12.4
	No Payment	400-12.4
Replacing Piles - Broken and irreparable piling, or mislocated piling and	- No payment	455-11.2.7
Contractor is responsible-extract and replace	- No payment	455-11.2.7
Piling driven below cut-off without achieving bearing and the	- Unforeseeable Work	455-11.2.7
Engineer elects to extract pile and replace		
<ul> <li>Broken and irreparable piling, or mislocated piling and</li> </ul>	<ul> <li>Unforeseeable Work; pay piling furnished bid</li> </ul>	455-11.2.7
Department is responsible – extract and replace - "Undamaged" Pile extracted and driven somewhere else	price	455 11 2 7
Damaged or misplaced piling, and replacement is required	Paid at 30% of contract unit price for piling     Pay for both original and replacement piling	455-11.2.7 455-11.2.7
and Department is responsible	under piling furnished	455-11.2.7
Extracting of original pile to substitute for longer pile in lieu	- Pay original pile length + additional	455-11.2.7
of splicing and build-up of original pile	authorized build up + 30 Ft. of piling	
	furnished for extracting original pile	
Set-Checks & Redrives		
Test piles: Engineer may elect to interrupt pile driving up to 4	- No Payment	455-11.9
times on each test pile performed the day of and the working day following initial driving (i.e. 4 total set checks		455-5.12.1
included in cost)		455-11.9
Each additional set check determined necessary by the	- 10 feet piling furnished bid price	100 11.0
Engineer after the 4 previously mentioned above and within		
1 working day following initial driving		455-11.9.3
<ul> <li>Any redrive after the working day following initial driving</li> </ul>	<ul> <li>20 feet piling furnished bid price</li> </ul>	
Draduction viles: 2 get shooks performed the day of initial	- No Pavment	455 5 10 4s
Production piles: 2 set-checks performed the day of initial driving and working day following initial driving.	- No Payment	455-5.10.4a 455-11.9.2
Any additional set check performed the day of initial driving	- 10 feet piling furnished bid price	455-11.9.2
and working day following initial driving.		
<ul> <li>Any redrive after the working day following initial driving</li> </ul>	<ul> <li>20 feet piling furnished bid price</li> </ul>	455-11.9.3
Dynamic Load Tests		
Test Piles: Prices include instrumentation, materials and labor.	- No Payment	455-11.5
Production piles: Authorized by the Engineer for hooking up	20 feet piling furnished hid price	455-12.5.1 455-11.5
the instrument and begin driving	- 20 feet piling furnished bid price	455-11.5
- Instrumentation on set-checks	- No Payment	455-11.5
Splices (Build-up) ≤ 5 feet below cut-off elevation		
Test Piles:		
- Material and labor	- No payment	455-11.8
- Pile Build-up length	- No additional Payment	455-11.4
- Build-ups, for test purposes only, left in place as permanent	- 9 feet of Production Pile	455-11.8
Production Pile		
Production Piles:		
- Materials and labor	- 9 feet of Production Pile	455-11.8
- Piling Build-up length	No additional payment	455-11.8
Splices (Build-up) > 5 feet below cut-off elevation		
Test Piles:		
- Splice Length Authorized –Non driven	- Length in feet of Production Pile bid price	455-11.8
- Splice Length Authorized - Driven for test purposes only	- Length in feet of Test Pile bid price	455-11.8
- Splice (Material and Labor)	- 30 feet Production Pile bid price	455-11.8
- Driving of Splice for test purposes only	- No payment	455-11.2.6
Production Pile:		
- Splice Length Authorized	- Length in feet of Production Pile bid price	455-11.8
- Driving of Production Pile splice	- 10 feet Production Pile bid price	455-11.2.6
- Splice (Material and Labor)	- 30 feet of Production Pile bid price	455-11.8
Static Load Tests	- Static Load test bid price	455-11.11
Preforming (Paid under either Test Pile or Production Pile)	- 30% of piling per foot	455-11.12

## Attachment 5-15-4 STEEL PILE PAYMENT SUMMARY TABLE

Effective: August 1, 1999 Revised: June 19, 2019

ITEM	PAYMENT	455 SPEC.
Piling Length	Piling bid price, Feet	455-12.3
Test Piling	Piling bid price, Feet	455-12.4
Point Protectors	Per each authorized, furnished & installed	455-11.3.2
Cut-Off	No Payment	455-12.11
Driving of Test Splice	No Payment	455-12.4
Set-Checks & Redrives		
Test piles: - Engineer may elect to interrupt pile driving up to 4 times on each test pile performed the day of and the working day following	- No Payment	455-11.9.1 455-5.12.1
initial driving (i.e. 4 total set checks included in cost).  - Each additional set check determined necessary by the Engineer after the 4 previously mentioned above and within 1	- 10 feet piling furnished bid price	455-11.9.1
working day following the initial driving  - Any re-drive after 1 working day from end of initial driving	- 20 feet piling furnished bid price	455-11.9.3
Production piles:     Engineer may elect to interrupt pile driving up to 2 times on each production pile performed the day of and the working day following initial driving (i.e. 2 total set checks included in cost).	- No Payment	455-5.10.4a 455-11.9.2
Each additional set check determined necessary by the     Engineer after the 2 mentioned above and within 1 working day following the initial driving	- 10 feet piling furnished bid price	455-11.9.2
Any re-drive after 1 working day from end of initial driving	- 20 feet piling furnished bid price	455-11.9.3 455-5.10.4b
Dynamic Load Tests		
Test Piles: - Prices include instrumentation, materials and labor	- No Payment	455-11.5 455-12.5.1
Production piles:     Authorized by the Engineer for hooking up the instrument and begin driving	- 20 feet piling furnished bid price	455-11.5
- Instrumentation on set checks	- No Payment	455-11.5
Splices		
Test Piles: - Splice Length Authorized – Non driven - Splice Length Authorized - Driven for test purposes only - Splice (Material and Labor) - Driving of Splice for test purposes only	Length in feet of Production Pile bid price     Length in feet of Test Pile bid price     20 feet Production Pile bid price     No Payment	455-11.4 455-11.8 455-11.8 455-11.2.6
Production Pile: - Splice Length Authorized - Driving of production pile splice - Splice (Material and Labor)	<ul><li>Length in feet of Production Pile bid price</li><li>No Payment</li><li>20 feet Production Pile bid price</li></ul>	455-11.8 455-11.2.6 455-11.8
Static Load Tests		
- Static Load Tests	- Static Load test bid price	455-11.11
Preforming (Paid under either Test Pile or Production Pile)	- 30% of piling per foot	455-11.12

## Attachment 5-15-5 MULTI-FIN PLAN QUANTITY ANALYSIS

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#### (A) Plan Quantity Does Not Change

Given Information:

- Pay Item #160-4: Type B Stabilization
- Contract Plan Quantity = 70,000 SY
- Unit price = \$1.00/SY

Plan Quantity Analysis				
Contract T1234	Original Plan	Plan Errors		
	Quantity			
Project 1 of 2	50,000 SY	(-) 8,000 SY		
Project 2 of 2	20,000 SY	(+) 10,000 SY		
	70,000 SY	(+) 2,000 SY		

What is the Final Pay Quantity for each job?

Step 1: Determine if the error exceeds 5%:

$$\frac{\text{Total Contract Plan Error}}{\text{Contract Plan Quantity}} = \left(\frac{2,000 \text{ SY}}{70,000 \text{ SY}}\right) \times 100 = 2.9\% < 5\%$$

Step 2: Determine if the error exceeds \$5,000:

Total Contract Plan Error × Unit Price

$$= 2,000 \text{ SY} \times \$ 1.00/\text{SY} = \$2,000.00 < \$ 5,000.00$$

Both calculations in Step 1 and Step 2 do not qualify to change the original plan quantity for the contract; therefore, plan quantity for both projects will be paid due to final adjustment being less than 5% and less than \$5,000.00.

Final Type B Stabilization Quantity for Project 1 of 2 = 50,000 SY

Final Type B Stabilization Quantity for Project 2 of 2 = 20,000 SY

## (B) Plan Quantity Does Change

Given Information:

- Pay Item #160-4: Type B Stabilization
- Contract Plan Quantity = 70,000 SY
- Unit Price = \$1.00/SY

Plan Quantity Analysis				
Contract T4321	Original Plan	Plan Errors	Field	
	Quantity		Changes	
Project 1 of 2	50,000 SY	- 3,000 SY	- 320 SY	
Project 2 or 2	20,000 SY	+ 8,000 SY	- 400 SY	
	70,000 SY	+ 5,000 SY	- 720 SY	

What is the Final Pay Quantity for each job?

Step 1: Determine if the error exceeds 5%:

$$\frac{\text{Total Contract Plan Error}}{\text{Contract Plan Quantity}} = \left(\frac{5,000 \text{ SY}}{70,000 \text{ SY}}\right) \times 100 = 7.1\% > 5\%$$

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Step 2: Determine if the error exceeds \$5,000:

Total Contract Plan Error × Unit Price

$$= 5,000 \text{ SY} \times \$1.00/\text{SY} = \$5,000$$
 (Equal to \\$5,000)

Only one of the criteria above must be met for plan errors to qualify for additional payment. Although the error did not exceed \$5,000, it did exceed 5% and qualifies for additional payment.

**NOTE 9**: All Field Changes will be added or subtracted under each job for final pay regardless of plan errors.

Project 1 of 2:		Project 2 of 2:		
Original Plan Quantit	ty = 50,000 SY	Original Plan Quantity = 20,000 S		
Plan Error =	-3,000 SY	Plan Error =	+8,000 SY	
Field Change =	-320 SY	Field Change =	-400 SY	
Final Quantity =	46,680 SY	Final Quantity =	27.600 SY	

## Section 5.16 EARTHWORK NOTES AND DOCUMENTATION

## **5.16.1** Purpose

This section includes the accepted methods for recording cross-section notes for final pay quantities and provides procedures for documenting various excavation items, such as channel, borrow, and subsoil excavation. Guidelines for verifying earthwork items and FDOT radial survey requirements for construction surveys are also defined in this section. It is not the intent of these procedures to supersede the requirements in the *Surveying and Mapping Handbook*, but to enhance the process for documentation of quantities for the submittal of the *Final Estimates Documentation*.

## 5.16.2 Authority

Section 20.23(3)(a), and Section 334.048(3), Florida Statutes (F.S)

#### 5.16.3 Reference

Rule 5J-17.051, Florida Administrative Code (F.A.C.)

Rule 5J-17.052, F.A.C.

Rule 5J-17.053, F.A.C.

**Surveying and Mapping** (Procedure Topic 550-030-101)

## 5.16.4 Minimum Requirements for Final Measured Earthwork Pay Item Notes

Cross-section notes are an important part of the Final Estimates field records for earthwork quantities. The following requirements are specifically written for final pay earthwork notes and are intended as minimum standards for any required note keeping. The Project Administrator (PA) shall ensure that minimum standard requirements are met.

(A) The *Form 700-050-61*, <u>Final Measurement Miscellaneous</u> or *Field Books* shall be used. (See *CPAM 5.14* for requirements.) The use of the *Final Measurement Miscellaneous Form* is preferred, since it results in savings to the Department.

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- (B) Contractor's records are not acceptable to meet these minimum requirements. As an exception, Contractor's survey notes may be used if obtained by a joint survey under the responsible charge by the Department or its representative.
- (C) Identify Centerline or Baseline (CL/BL) shots, as well as their location in reference with the CL/BL (i.e., left or right). Sketches shall be plain and legible, and spaced, so that figures are not written over one another. See the <a href="Surveying and Mapping Handbook">Surveying and Mapping Handbook</a> for guidance. When recording data, use a 2H or 3H pencil; never use a pencil soft enough to blur.
- (D) Rod readings for earthwork notes (ground shots) are to be recorded to the nearest tenth (0.1) of a foot. The rod readings on paved surfaces will be recorded to the nearest hundredth (0.01) of a foot.
- (E) Check Levels: run a complete set of levels/bench loop from the first to the last Bench Mark (BM) on the job, turning through all existing BMs, without adjusting the height of instruments (HI) or "correcting up" for any differences at individual benches. If the Check Levels are within Third Order Accuracy, no additional check levels will need to be run. Third Order Accuracy requires the closure to be within:

0.05 ft. 
$$\times \sqrt{\text{(distance in miles)}}$$

- (F) Project BMs shall only be used after a complete set of levels/bench loop has been run. The HI is established from shots made to the BM's. For hand-recorded notes, record the HI to the nearest hundredth (0.01) of a foot (or better) above the first cross-section to which it applies and at the top of the following pages until a different HI is established. <u>Underscore each HI with double lines</u>. Show BM location by description or station and offset in field notes and cross reference to the field record and page where BM elevations have been reestablished or verified. These cross-section level notes must carry the same closure tolerance as running check levels.
- (G) Temporary Bench Marks (TBM) should be set only after the project check levels have been completed, and shall be accomplished by running a complete set of levels/bench loop from one of the project BMs to the TBM and back or to another established project BM.
- (H) When multiple HIs are required within only one cross-section, clearly indicate by brackets or other means to which HI the different shots are referenced.

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  (I) The use of Direct Rod Readings are not acceptable.
- (J) The same baseline and stationing of cross-sections must be used for both the original and final cross-sections. Care must be exercised where match lines are required to ensure that proper stationing on each baseline is reconciled, and that proper ties are made. Stations at which cut or fill begin (daylight lines) must be identified in the notes.
- (K) The maximum distance between cross-sections shall be 100 feet for flat terrain, and 50 feet for rolling terrain or closer where conditions warrant. In all cases, the breaks in terrain that will substantially affect the final quantities must be reflected in the notes.
- (L) To determine the volume at any station or run of stations, each station must have an original terrain cross-section (Existing Ground), final constructed cross-section, and the design plan template. Full cross-sections must be taken at all stations. Half sections are not acceptable for earthwork purposes.

## 5.16.5 Minimum Field Records for Plan Quantity Pay Items

Payment for Regular Excavation, Lateral Ditch Excavation, and Embankment made under the plan quantity concept are subject to the minimum standards as stated herein.

Field cross-sections shall be required if the Department or the Contractor contends that there is a quantity error. If either party questions the plan quantity in accordance with **Specifications Section 9-3**, perform the data collection according to the methods outlined herein.

The PA shall verify a project's original plan terrain and final surfaces for conformity with the design plan template through field survey, or by an alternate method approved by the District Final Estimates Manager (DFEM) or the District Construction Engineer (DCE). The following information shall be used in the determination of survey method, or to request a waiver of Department survey requirements.

## 5.16.5.1 Original Plan Terrain

Verify the method(s) used to derive the original plan terrain cross-sections (i.e., location survey, aerial photos, old as-built, etc.) with the Engineer of Record. Also confirm the project's location and type (i.e., urban, rural, limited access, resurfacing, etc.).

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Site inspection by the PA may be required to check for changed conditions, such as commercial development, city or county projects, excessive erosion, or work performed by FDOT Maintenance. Other verification or quick checks, such as spot elevation checks, slope stake verification, etc., may be required by the DFEM/DCE prior to waiving any survey requirements. *Form 700-050-61*, *Final Measurement Miscellaneous* (preferred) or *Field Books* shall be used to record the data collected during field and/or quick checks.

The PA will submit *Form 700-050-35*, <u>Earthwork Survey/Cross-Sections Waiver</u> to the DFEM/DCE for approval. The DFEM/DCE will consider such things as type of work, monetary exposure, possible claims, and additional considerations before a waiver of survey is issued.

**NOTE**: A Survey Waiver Request is not required on Design Build contracts. However, a complete set of levels/bench loop run is needed on all projects despite the type.

The PA will submit written notification to the Contractor of the Department's findings regarding acceptance or rejection of the Original Ground line (i.e. Original Plan Terrain) as shown in the plans, and obtain the Contractor's concurrence for actions taken. (See <u>Letter 5-16-1</u>.) Should the Contractor refuse to respond or reject the actions taken, a second notification may be submitted advising the Contractor of the requirements as the Claimant per **Specifications Section 9-3**. (See <u>Letter 5-16-2</u>.)

## 5.16.5.2 - Cross-Sections to Verify Pre-Construction Terrain

When required, cross-sections to verify the pre-construction terrain line must be taken before the clearing and grubbing operation to adequately address existing terrain conditions at full station locations shown in the plans.

New construction projects will require complete original cross-sections to be taken at intervals as directed by the DFEM/DCE. Major widening projects may also require cross-sections. The original ground line elevations are to be taken at break points shown in the plans and at other break points found to exist in the field within the Right-of-Way limits. See the **Surveying & Mapping Handbook** for further guidance.

The Contractor shall be notified in writing if there could be substantial change in endareas where the Department is taking cross-sections. The survey notes along with any revisions to the original plan terrain lines resulting from the Department's survey will be provided to the Contractor. Should the Contractor wish to dispute the Department's survey, they must acquire their own survey of the disputed area, certified by a Professional Land Surveyor, and at no expense to the Department. This field survey must

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be completed before any clearing and grubbing operations. (See *Specifications Section 9-3.2*.)

If supplemental field cross-sections show a significant difference, as defined in **Specifications Section 9-3.2.1**, quantity adjustments will be considered.

If a deviation exists between the original plan terrain line and the preconstruction survey terrain line, the latter will replace the original plan terrain line at the cross-section stations.

The *Final As-Built Plans* will be annotated with corrections to plan quantity (Areas/Volumes) regarding erroneous cross-sections discovered by the preconstruction survey. All corrections and markups shall be done in red. The closest cross-section on either end of the area surveyed will be struck through on the *Final As-Built Plans*. A new quantity shall be calculated by the approved method for the area surveyed using the design plan template and the terrain lines with the replacements mentioned earlier. This information shall be submitted to the Contractor and the DFEM as soon as possible. A terrain comparison can increase or decrease the quantities. Before allowing an adjustment, the difference in the increases and decreases (net result) must be checked against the limit set in the *Specifications Section 9-3.2*. Verify the Contract's Special Provisions for changes on the amount of this limit.

## 5.16.6 Minimum Requirements for Final Measured Pay Items

#### 5.16.6.1 Field Notes for Borrow Excavation

Final Cross-sections are required on all projects with Borrow Excavation if the shoulder elevations move out horizontally and/or vertically. A waiver of survey or alternate method may be approved by the DFEM or the DCE. Listed below are some examples where surveys may be eliminated:

- (A) Milling and resurfacing projects where shoulder elevation does not change
- (B) Projects that involve only earthwork around box culvert extensions
- (C) Projects that involve restoring eroded sections

Fluff and shrinkage shall be considered when vehicle load count is involved in reconciling quantities. A suggested formula for calculating **the Equivalent Truck Measured Volume** is:

Compacted Fill Volume  $\times$  (1+shrinkage factor)  $\times$  (1+fluff factor)

**NOTE**: Shrinkage and fluff factors must be entered as a decimal.

#### **EXAMPLE**:

Compacted Fill Vol.: 1 CY Shrink Factor: 20% Fluff Factor: 20%

 $1.00 \text{ CY} \times 1.20 \times 1.20 = 1.44 \text{ CY}$ 

Project flushed slopes that are constructed of borrow material and proposed for final payment are to be cross-sectioned. Any volume that is determined to be above the project template must be deducted.

Determine the volume of borrow placed in areas beyond the project's subsoil lateral limits (unauthorized excavation) and deduct this volume from the proposed borrow pay. Account for shrink and fluff.

NOTE: For truck measured borrow requirements, see CPAM 5.14.

#### 5.16.6.2 Field Notes for Subsoil Excavation

The notes for subsoil excavation shall be detailed. Notes to explain the disposition of this material shall be freely used. Below are the minimum standards for these field notes: (See *Figures* <u>5.16-1</u> through <u>5.16-4</u>).

- (A) The authorized limits of muck excavation, as staked in the field, shall be recorded in the earthwork notes for each pocket of muck excavation and should conform to control slopes set up by the **Standard Plans Index 120-001**, or as shown in the plans.
- (B) The listing of the limits is generally generated from the plan depth and checked as they are staked in the field. If, during the excavation, the muck is found to be deeper than the plan depth, the *Final As-Built Plans* shall be corrected by striking through the original limit and recording the new authorized limit. As such, *field records* (i.e. field book) should be included, dated and initialed.
- (C) If subsoil excavation is required in an area where ditch excavation or the roadway template falls below the original terrain, the roadway template must be developed to determine the authorized subsoil excavation. This condition shall be noted in the field notes.

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- (D) If extra depth muck excavation (depths greater than 5 feet) is encountered, a list of the controlling elevations shall be recorded. (See *Figures* <u>5.16-5</u> through <u>5.16-7</u>).
- (E) The maximum interval for subsoil cross-sections shall be 50 feet. The beginning and ending of excavation shall always have a full cross-section and should be identified with a note (Begin Cut or End Cut), or designated as a zero area.
- (F) Partial sections must be extended to the match line to produce a complete cross-section for each station.
- (G) The earthwork notes for subsoil excavation shall always include a note for each pocket of excavation explaining the disposition of the unauthorized excavated material.
- (H) Where subsoil excavation extends outside the plans lines or authorized by the PA (including allowable tolerances) and the space is backfilled with roadway or borrow excavation, the net fill, plus shrinkage allowance shall be deducted from additional authorized regular excavation or borrow excavation quantity, as applicable. (See **Specifications Section 120-13**).
- (I) When embankment or regular excavation is paid for under the Plan Quantity concept, original cross-sections for subsoil excavation are used as the basis for both plan and final pay quantities. Any roadway areas within the subsoil limit in which the plan originals are found to be out of tolerance, as specified in the **Specifications Section 9-3.2.1**, shall be re-cross-sectioned for all earthwork items affected. Original cross-sections shall be produced and imported using the original design files from the engineer of record.
- (J) Station's pluses needed to obtain the maximum 50 feet interval or to obtain begin and end sections may be interpolated from the original plan terrain sections.
- (K) The baseline (or centerline) used for location original cross-sections is the centerline of survey. When the centerline of construction, as used for final cross-sections and control slope limits, is different from the location centerline, some method must be employed to make the two centerlines compatible with each other. The horizontal alignment shift may be done through the use of *Trimble*.

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#### 5.16.6.3 Field Notes for Channel Excavation

Channel Excavation is not a plan quantity item since constant scouring and shoaling is normal in locations where this item is used.

- (A) Preconstruction sections shall always be taken prior to beginning of excavation.
- (B) Final sections are always required and must be plotted in conjunction with the template to determine the limits of final pay quantity.
- (C) If shoaling occurs after final cross-sectioning and prior to final acceptance of the job and the Engineer authorizes the shoaled material to remain in place, recross-sectioning must be done. The volume of any such material remaining within the limits of channel excavation shown in the plans shall be deducted from the measured quantity of Channel Excavation.

## 5.16.7 As-Built Surfaces for Compliance

The PA is required to document the project's as-built surfaces for compliance with plan dimensions.

The following **field checks** shall be used to require survey or to request waiver of survey.

- (A) As soon as final dressing in a section of the project is done, quick checks such as spot surveys, slope, or slope stake verification shall be performed at intervals or in areas deemed necessary by the DFEM/DCE.
- (B) The date, weather conditions, and the names of the individuals within the field crews shall be recorded on the page where each day's notes begin or a record stored within the data.
- (C) The DFEM/DCE will consider such things as monetary exposure, possible claims, as well as supplemental information if a waiver of survey is issued.
- (D) The PA will notify the Contractor of the Department's findings.
- (E) If the quick checks of the as-built cross-sections reveal any substantial differences from the plan template, then it will be necessary to either re-grade such areas to bring them into conformance (this is done at the Contractor's expense) or reduce the pay quantities for the appropriate earthwork items

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within the areas not constructed to plan dimensions. Selection of which method to use is at the Department's discretion. The decision shall be based on the circumstances which exist on the particular project.

- (F) Deductions for areas not constructed to plan dimensions will require a full cross-section survey to be taken at plan intervals or in areas designated by the DFEM/DCE.
- (G) The plan quantity (Areas/Volumes) between the as-built and plan cross-sections as well as the closest cross-sections extended on either end of the area surveyed will be struck through in red on the *Final As-Built Plans*. A new quantity must be calculated by the approved method for the area surveyed using the plan template and the as-built lines with the replacements mentioned earlier. This information will be submitted to the Contractor and the DFEM. Before allowing an adjustment, the difference (net result) must be checked to see if it exceeds the limit set in the *Specifications Section 9-3.2* or the Contract's Special Provisions, as applicable.
- (H) An adjustment in quantity for the surveyed areas corresponding to the appropriate earthwork items shall be calculated by an approved method. The Department encourages the use of *Trimble Business Center (Trimble)* to be used for earthwork volume calculations and adjustments for plan quantity items. However, another approved software can be used or the PA and/or PE may manually calculate these adjustments. If provided by the Engineer of Record, .GEN files can be used to generate earthwork quantities.
  - (1) Approved software must have the capability to compare surfaces, calculate volumes, and produce reports that detail earthwork quantities within the proper limits.
  - (2) Where any software has been used to calculate the earthwork volumes, the required compatible electronic files (e.g. Land XML) must be submitted with the *Final Estimates Documentation* so calculated quantities can be verified.
  - (3) When adjustments for plan quantity items are developed, then cross-sections for terrain comparison and as-built template comparison shall be plotted along with the original design plan template and original plan terrain on cross-section sheets, in the same size and scale as the record set of plans for the project. This can be done manually or it is acceptable

to create a plot of any changes using an approved surface-to-surface comparison software and insert into the *Final As-built Plans*.

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(I) No adjustment will be made unless the dollar value of the quantity adjustment exceeds the limit set in *Specifications* for the Contractor's failure to construct to plan dimensions. Any adjustment for final cross-section revisions in earthwork items is further limited to significant differences as defined in the *Specifications Section 9-3.2* unless, in the opinion of the Engineer, a deliberate attempt has been made to optimize the tolerances to increase borrow excavation in fill sections, or to decrease the required volume of roadway or lateral ditch excavation, or embankment. In such cases, appropriate measurements shall be taken and reductions in pay quantities shall be applied. The grading tolerance, as defined in *Specifications Section 9-3.2* or *120-12*, will not be used or considered as a pay tolerance, nor shall the tolerance be construed as defining a revised authorized template.

**NOTE**: The above guidelines are not applicable to trench widening projects where the plan quantity for roadway excavation is based on the net volume of the base trench. In this case, verification of the original plan terrain elevation is not required, but final cross-sections will be required if the shoulder elevations change horizontally or vertically, provided the project has a borrow pay item. If revision to plan quantity for roadway excavation is required, the computations will be based on the theoretical change in volume only for changes that exceed the limits set forth in the **Specifications Section 9-3.2**.

## 5.16.8 Electronic Data Collection on Construction Projects

## (A) Requirements:

The methods described herein apply to surveys being performed on all Department contracts with automatic or semi-automatic total station equipment (radial survey).

**NOTE**: All survey data generated for construction must adhere to the Department's surveying standards.

In making the decision to use radial survey methods with total station equipment, the Consultant must assure the Department that the following field survey and data processing requirements can be met:

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- (1) Sufficient project control data (horizontal and vertical) exists or can be established to provide for all radial survey coverage.
- (2) Perform radial survey that meets the Triangulated Irregular Network (TIN) criteria for generating a Digital Terrain Model (DTM).
- (3) Software to compute an acceptable DTM from the radial survey data points and break line data point strings.
- (4) Field check the DTM surface, using cross-sections or profiles extracted from the DTM as compared to actual supplemental field survey.
- (5) Compute cross-sections from the DTM surfaces, perpendicular to defined alignments.
- (6) Compute earthwork volumes using Department approved surface to surface comparison software and methods.
- (7) Furnish all deliverables in a file format that is compatible with Department software, as defined in these procedures or in the contract scope of services.

## (B) Project Control System:

Radial surveys must be referenced to the same project control system (baseline/centerline coordinates and benchmark datum) that was used for the Location and Design work. This basic requirement is to ensure that all survey information for the project can be related to the same reference system. This requirement can be met by occupying the existing control points that were established during the original ground survey. Or, if additional control is needed, the existing control system may be extended by:

- (1) Running a set of levels/bench loop through the required point or points.
- (2) Setting an unknown point, occupying it with the total station instrument and taking sufficient observations to define its position relative to the existing control system, as further described later.
- (3) Using technology, such as Global Positioning System (GPS), and a set of levels/bench loop to supplement existing survey control.

#### (C) Calibration of Conventional Total Station equipment:

The surveyor must take every precaution to ensure that the total station equipment is properly calibrated and is obtaining accurate field data. To identify systematic errors inherent in any angle-measuring device, an axis test of the instrument will be performed on a regular interval, at least once weekly.

An acceptable axis test consists of pointing at a fixed target three or more times in the Face 1 (direct) telescope orientation and recording the horizontal direction (H) and vertical direction (V) readings for each pointing. Then, transiting or "flipping" the telescope and pointing at the same target an equal number of times in the Face 2 (reverse) telescope orientation and recording those values. The values of the horizontal and vertical angle for each pointing at the target are used to perform the computations to determine if the instrument is in need of adjustment.

Each year and whenever the difference between the mean of the direct and the mean of the reverse readings depart from 180 degrees by more than 30 seconds, the instrument must be taken out of service and be adjusted for collimation error.

Readjustment of the instrument's crosshairs and the level bubbles shall be done whenever their misadjustments affect the instrument reading by the amount of the least count, as specified for the Third Order Class II surveys. The total station instrument and retro-reflector prisms should be serviced on a regular basis and checked frequently on a calibration baseline of known distance.

## (D) Establishing Position and Orientation of the Surveying Instrument:

When collecting field data by radial survey, there are two acceptable methods of establishing position and orientation of the instrument:

- (1) Setup Over Known Control Point: The instrument is setup over an existing control point, or one that can be related to the CL/BL of the project by the geometry and elevations furnished. The (XYZ) coordinate of the point setup over must be known. The height of the instrument above the control point must be measured and recorded. When the above is done, the position of the instrument has been established.
  - (a) To establish orientation of the instrument, a back sight will be made by pointing to a target of a known height on a second control point with a known (XYZ) coordinate. The instrument's

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- (b) At the end of the field survey operations, the user shall again sight the original back sight control point and record the measurements, to ensure that the instrument was not disturbed during survey operations.
- (2) Setup over an Unknown Point: When the instrument must be set-up in a location that does not have a prior known (XYZ) coordinate or is not tied to the control geometry and project bench mark datum, a semipermanent monument should be set to perpetuate the location of the setup position. A bridge spike, hub and tack, iron rod, or equivalent marker, which will last throughout the data gathering operations, will serve this purpose. When the instrument is set-up, the height of the instrument above the set monument will be measured and recorded.
  - (a) To establish the position of, and orient the instrument setup over the unknown point, the setup must be tied by field measurements to two points of known position. A back sight will be made to the first control point with a known (XYZ) coordinate. The horizontal measuring circle will be "zeroed" and HVD measurements will be made and recorded. A second control point with known coordinates will be selected and HVD measurements made and recorded. If available, a third control point with known coordinates may be selected and measured as a check on the position of the instrument. Target heights will also be recorded for all measurements.
  - (b) With the setup position properly established, radial measurements (HVD) to additional new survey points may then be made and recorded. All horizontal angular values will be expressed as angles measured in the direct (Face 1) position.

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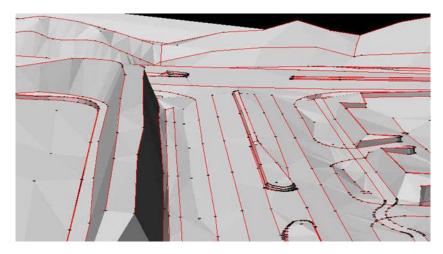
(c) At the end of the field measurements, the observer shall always sight the original back sight and take check measurements and record them. Again, this is to ensure that the instrument has not been disturbed during survey operations.

#### (E) Field Observations (HVD) for DTM Surveys:

Radial survey procedures may be used to determine preconstruction surface elevations; and as the work of excavation or fill is accomplished, radial survey procedures may be used to determine final surface elevations. From DTM surfaces derived from radial survey methods, cross-sections can be generated as needed. This makes the DTM a valuable method for quantity surveys, since cross-sections can be generated at any interval along an alignment on any of the DTM surfaces.

(1) Collect data points that represent surface elevations on the ground at reasonable proximity to accurately represent the surface. It is also important to define breaklines along boundaries in the terrain where sharp or abrupt changes in surfaces occur. Break lines along the terrain "discontinuities" will be defined by the surveyor, by indicating the connection of points representing the break line profiles.

Below is an example of a terrain surface defined by points and breaklines:



The Department requires that the field measurements (raw field data) be recorded and submitted in an acceptable format, as backup records for all DTM's.

- (2) Most electronic data collectors (i.e., FDOT's Electronic Field Book) are capable of recording HVD data. If the Consultant elects to use a data collection system that only produces (XYZ) coordinates, the raw field data (HVD) must be recorded in the field records. Reduced data, (XYZ) coordinates, alone will not be acceptable.
- (3) To assist in verifying the field notes and as an aid in checking the reduced data, the survey party shall prepare a sketch or layout of each setup and the area covered by observations. The sketch shall show the setup point, the back sight point(s), and the identification data for the location of all field data taken from the setup position.
- (4) **Figures** 5.16-8 through 5.16-11 provide examples of manual field records used in lieu of electronically data collected records.

#### (F) Generating the DTM Surfaces:

Surface-modeling techniques, such as using triangles to represent small continuous surface areas are known as the Triangulated Irregular Network (TIN). TIN has become the standard for terrain modeling for meeting engineering requirements. Each vertex of a triangle in the TIN is formed by a field measured data point, and is located by its (XYZ) coordinate. The TIN model is constructed by connecting these survey data points to their nearest neighboring points (in XY), forming a network (surface) of irregular triangles.

- (1) It is important that the survey crew understand the TIN methodology and the assumptions made by the software when they are taking the survey data points for a DTM using the TIN method.
- (2) Before the working cross-sections are generated for earthwork computations, the DTM surfaces shall be field checked using randomly generated cross-sections or profiles extracted from the model. These cross-sections and profiles are then compared to actual ground shots taken to determine if the model matches the real-world terrain surface. This quality control check shall be performed before TIN data is used in quantities calculations.

#### (G) Cross-Sections from DTM Surfaces:

Once the DTM surface has been computed and field checked, cross-sections may be computed at the specified interval along the CL/BL. If final quantities are to be compared

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to original plan quantities, the location of TIN extracted cross-sections must be the same as the cross-sections contained in the design plans.

- (1) Field measured quantities, such as subsoil excavation, may be referenced to a construction-established baseline, as long as the original and final measurements are from the same reference.
- (2) Design cross-sections, preconstruction cross-sections, and final cross-sections must all be compared in order to determine final pay quantities. It is absolutely essential that all field data be referenced to the same alignment and station values.

#### (H) Survey Deliverable Data:

Requirements necessitate the retention of surveying records and backup data to support the quantity computations. This requires that the Resident Office (RO) personnel deliver certain data in a format that can be retained, verified, and, if necessary, be used to replicate the processed data at some future point in time. For products that need to be signed and sealed by a surveyor, reference *F.A.C.* "Standards of Practice – Professional Matters in Surveying and Mapping."

- (1) When radial survey is used, project personnel shall use the approved survey data formats authorized for use on FDOT surveys. *Trimble* or any other FDOT approved software should be used to calculate final pay earthwork volumes. If a consultant or CEI prefers to use any other software for radial surveying than that authorized for use by FDOT, they must show the Department's District Location Surveyor (DLS) that an alternate system is able to produce the electronic files required for delivery to the Department as outlined later in this section. Prior to the work commencing, the consultant must receive an approval letter signed by the DLS stating that a proposed alternate system is able to produce the electronic files required by the Department.
- (2) The RO personnel shall submit:
  - (a) The pre-construction survey data files produced by the data collection system used to gather the data, regardless of format.
  - (b) The original field survey measurements in the approved file format for raw survey measurements at FDOT (.XML forkmat).

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- (c) Any changes not observed in the field must be annotated in redline markup on the *Final As-Built Plans* and include an explanation of each change.
- (d) The reduced and processed field survey data in the standard .XYZ or .TXT file format.
- (e) The survey control used to reduce and process the original field survey data in the .CTL file format.
- (f) All output reports generated by the programs used to reduce and process the field survey data.

**NOTE**: It is the responsibility of the DLS or the delegate to verify survey data processing results before being acceptable to the Department.

- (3) At the completion of work, submit to the DLS or the delegate all files described herein, any additional reports and forms required by the DLS, such as a **DTM Certification Form** (if applicable), and a **Project Certification Letter**.
- (4) All reports related to the project.
- (5) All output files for interfacing to *Trimble*, including alignment and other geometric data (profiles) in .XML file format.
- (6) All graphics files of plan metric detail in both 2D and 3D MicroStation or AutoCAD file format.
- (7) All DTM TIN models represented as 3D MicroStation or AutoCAD files.
- (8) A project Journal file that describes:
  - (a) For each DTM, a description of the surfaces, DTM settings used, survey data used to define the surface(s). The Journal shall include the alignment names and scan/pattern lines used to cut cross-sections, cross-section file names with their usage/application, and contour settings.
  - (b) For each output report generated, describe the purpose of the report and the information needed to re-generate the report.

(c) For each output file, describe the purpose of the file and the information needed to re-generate the file.

Edition: August 1, 1999

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- (9) All data submitted must be identified with the Financial Project Identification Number(s), State Roadway Number(s), Consultant Identification (names, addresses, etc.), and Contract number.
- (10) No project will be considered acceptable or complete until all deliverables are submitted and approved by the appropriate FDOT authority.

## 5.16.9 Boilerplate Letters

Final Estimate Boilerplate Letters can be found on the <u>State Final Estimate SharePoint</u> <u>site</u> (Internal Use Only) in editable format.

**NOTE**: The letters are used to convey necessary information to concerned parties throughout the close out process. The letters and memos are templates containing common boilerplate language. The DFEO representative will choose the appropriate paragraphs for a specific contract and delete the paragraphs and instructions which do not apply. No boilerplate letter can cover all situations that might arise. Occasionally, it may be necessary to insert additional paragraphs drafted to fit the circumstances arising on a specific contract (such as addressing bonds or value-added items).

Letter 5-16-1	Preconstruction Survey Waiver Letter
Letter 5-16-2	.Follow-up Preconstruction Survey Waiver Letter

## **5.16.10 List of Figures Following This Chapter**

Figure No. 5.16-1	Original Subsoil-Cross-section Notes
Figure No. 5.16-2	
Figure No. 5.16-3	Subsoil-Cross-section Limits Notes
Figure No. 5.16-4	Final Subsoil-Cross-section Notes
Figure No. 5.16-5	
Figure No. 5.16-6	Extra-Depth Muck Case I
Figure No. 5.16-7	Extra-Depth Muck Case II
Figure No. 5.16-8	Manuscript Field Book Notes
Figure No. 5.16-9	Example Field Survey .TXT File
Figure No. 5.16-10	
	Notes on Grid Paper

Figure 5.16-1
ORIGINAL SUBSOIL – CROSS-SECTION NOTES

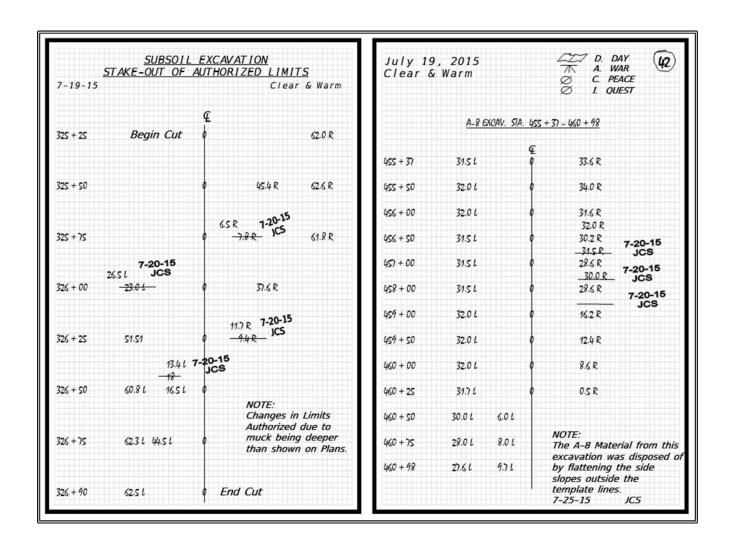
	ORIGIN A-	-8 EXC				Fair &	3, 2015 Hot		{} <del>K</del> 00	D. DAY A. WAR C. PEACE I. QUEST	
.B.M. # 224.76	48.61		43	1.85		For B.	M. Descr # 87514	iption 2 Page	14		
						48.61					
32S + 29	3.8 25	4.5 0	4.2 25	4.0 50	5.0 60	6.2	6.2 80				
32S + S0	S.1 2S	5.2 0	S.S 2S	6.3 S0	6.6 56	7.8 64	7.9 75	7.2 40	6.7 100		
326 + 00	6.1 60	6.5 40	7.8 30	9.6 23	11.0 4	11.0 0	10.7 10	10.4 25	4.8 38	7.7 43	7.2 75
326 + 50	11.3 30	11.2 50	12.0 40	10.8 25	7.9 15	6.2	4.5 50				
327 + 00	12.8 80	12.5 62	9.4 50	7.0 20	7.0	6.2 25					
BM # 22		4.76		43.85 43.89	s						

Figure 5.16-2
FINAL SUBSOIL – CROSS-SECTION NOTES

B.M. # 224.76	48.61		43.8	5	
325 + 29	Begin	4.8	5.2	5.0	
	Cut	62	63	65	
325 + 50		5.2	9.2	9.2	7.0
		45	60	64	72.5
325 + 75		5.5	10.8	10.7	5.7
		7	28	41	62
326 + 00		7.0	14.8	14.8	14.8
		30	1	Ö	15
326 + 25		9.5	10.8	14.8	14.9
		50	45	29	n
326 + 50		11.0	15.0	15.0	11.2
		62	SS	43	20
326 + 75		11.2	12.9	12.6	8.4
		62	59.5	\$1.5	44
326 + 90	End Cut		12.2	12.5	11.9
			64	62	60

July 2 Fair &	3, 2015 Hot		ZZZ D. DA A. WA Ø C. PEA Ø I. QUE	AR ICE
For B. See FB	M. Descr # 87514	iption 2 Page		51
48.61				
5.2	5.3	6.3		
80	86	91		
1.7	1.2	3.2		
)S	85	95		
9.0				
38				
12.0	7.3			
0	12			
			NOTE:	
7.0 13			The A-8 Material from this excavation was disposed of by flattening the side slopes outside	
			the template lines. 7-25-15 JCS	

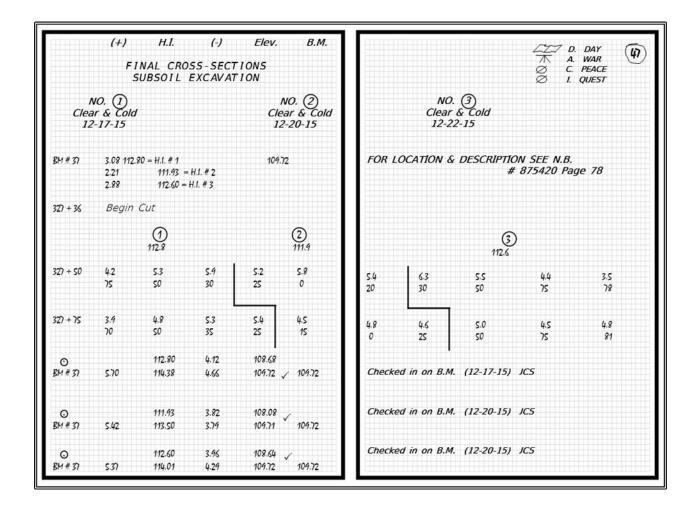
Figure 5.16-3
SUBSOIL – CROSS-SECTION LIMITS NOTES



Edition: August 1, 1999

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Figure 5.16-4
FINAL SUBSOIL – CROSS-SECTION NOTES



Edition: August 1, 1999 Revised: September 30, 2019

# Figure 5.16-5 CONTROL ELEVATIONS FOR EXTRA-DEPTH MUCK

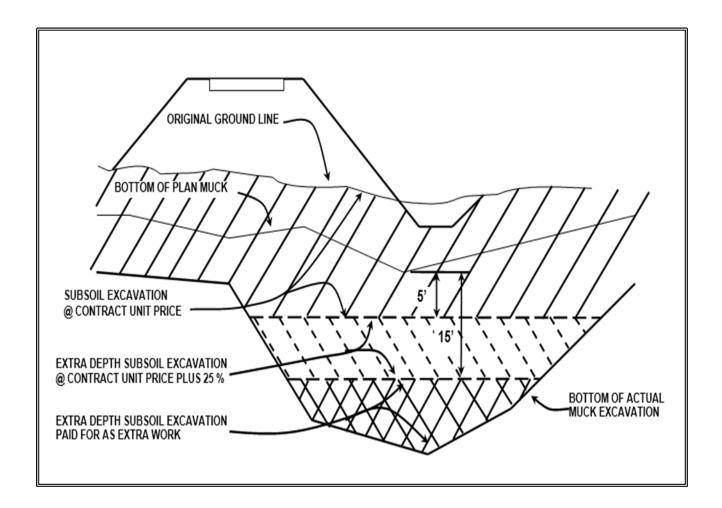
		M A-8 EXC m Contract		
		Low Pt. Dist.	Corr.	Control Elev.
1SS + 37	62.0	30.0 R	- 5.0	\$7.0
156 + 00	62.3	28.S R	- <b>s</b> .0	\$7.3
156 + 50	62.7	26.0 R	- 5.0	\$7.7
157 + 00	63.3	24.3 R	- S.O	\$8.3
158 + 00	63.5	20.5 R	- <b>5.0</b>	58.5
159 + 00	63.7	21.2 R	- 5.0	58.7

<u>S1</u> <u>CON</u>	TROL ELEV	<u>T OF</u> /ATIONS		
			50	I. B. TIRRED
	ly 22, 2015 ear & Hot		<b>™</b>	I. SEAY Y. U. PROP
1SS + 37	\$7.0 \$0	\$7.0 0	\$7.0 \$0	
156 + 00	\$7.3 \$0	<i>ດ</i>	\$7.3 \$0	
156 + 50	57.7 S0	\$7.7 0	\$7.7 \$0	
157 + 00	58.3 50	\$8.3 0	58.3 50	
158 + 00	28.S	58.5 0	58.5 50	
159 + 00	58.7 50	58.7 0	58.7 50	

## Figure 5.16-6 EXTRA-DEPTH MUCK CASE I

#### CASE I:

IN EVERY CASE, THE POINT OF REFERENCE FOR DETERMINING EXTRA DEPTH SUBSOIL EXCAVATION SHOULD BE THE LOWEST ELEVATION THAT MUCK IS SHOWN ON THE PLAN CROSS-SECTION AND THIS ELEVATION PROJECTED HORIZONTALLY ACROSS THEIR ENTIRE CROSS-SECTION IN MAKING THIS DETERMINATION. EACH CROSS-SECTION SHALL BE CONSIDERED SEPARATELY.

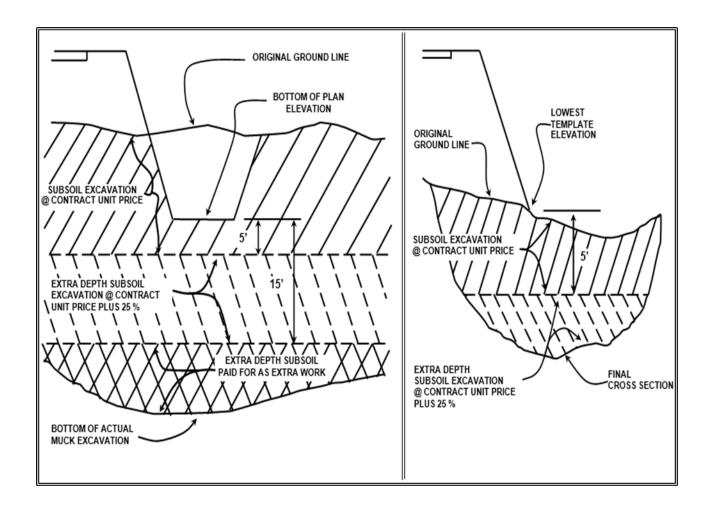


Edition: August 1, 1999

## Figure 5.16-7 EXTRA-DEPTH MUCK CASE II

#### CASE II:

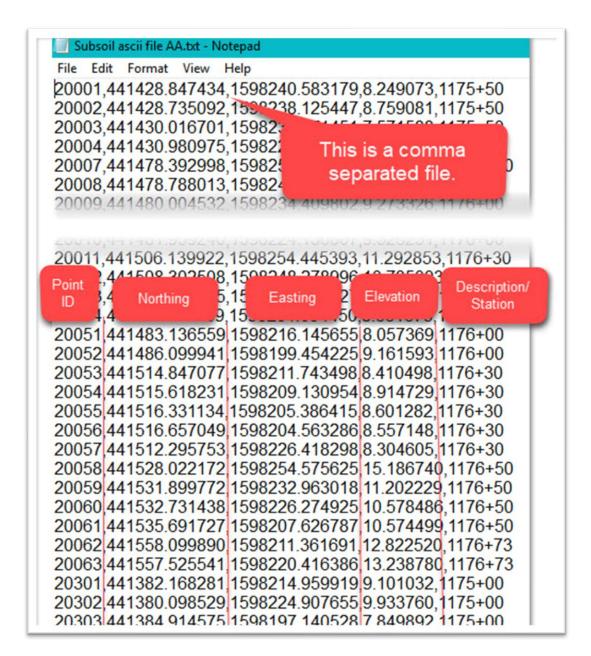
WHEN SUBSOIL EXCAVATION IS ENCOUNTERED WHERE NONE WAS SHOWN ON THE PLANS, EITHER IN SEPARATE AREAS OR AS AN EXTENSION TO AREAS THAT WERE SHOWN, THE POINT OF REFERENCE SHALL BE THE LOWEST ELEVATION ON THE GRADING TEMPLATE.



# Figure 5.16-8 MANUSCRIPT FIELD BOOK NOTES

MANUSCRIPT FIELD BOOK NOTES-FDOT RADIAL & DTM FIELD SURVEYS READER INFORMATION:
DATE: 05-26-15
INSTRUMENT NAME:   Top Con GTS-38
INSTRUMENT SETUP INFORMATION:
NAME OF POINT OCCUPIED:
BACKSIGHT NO. 1
NAME OF CONTROL POINT SIGHTED:   STAMPING:   Jones 1926   (XY AND Z MUST BE KNOWN)   FEATURE INFO:   Brass Disk   SURFACE:   N/A   ON   OFF
BACKSIGHT NO. 2
NAME OF CONTROL POINT SIGHTED:         C-2           STAMPING:          oues 1936 AZ_MK          (XY AND Z MUST BE KNOWN)           FEATURE INFO:         Brass Disk         SURFACE:         N/A         ON         OFF           HORIZ ANGLE (DDDMMSS)         65 28 46         VERT ANGLE (DDDMMSS)         40 0 1         OFF           DISTANCE:         428.75'         SLOPE         √         HORIZONTAL           TARGET HEIGHT:         C0'         Y:         400 495.204         Z:         COMMENTS:
BACKSIGHT NO. 3
NAME OF CONTROL POINT SIGHTED:         STA 12 + 75           STAMPING:         (NY AND Z MUST BE KNOWN)           FEATURE INFO:         Nail in Cap         SURFACE:         N/A         ON         OFF           HORIZ ANGLE (DDDMMISS)         69 51 58         VERT ANGLE (DDDMMISS)         90 0 2         DISTANCE:         SLOPE         HORIZONTAL           TARGET HEIGHT:         50         Y:         Z:         Z:
COMMENTS: PC of 3 26 30 curve on Broward Bivd Connector (Note: Horiz. Angle mandatory. Vert. Angle & distance optional)

Figure 5.16-9
EXAMPLE FIELD SURVEY .TXT FILE

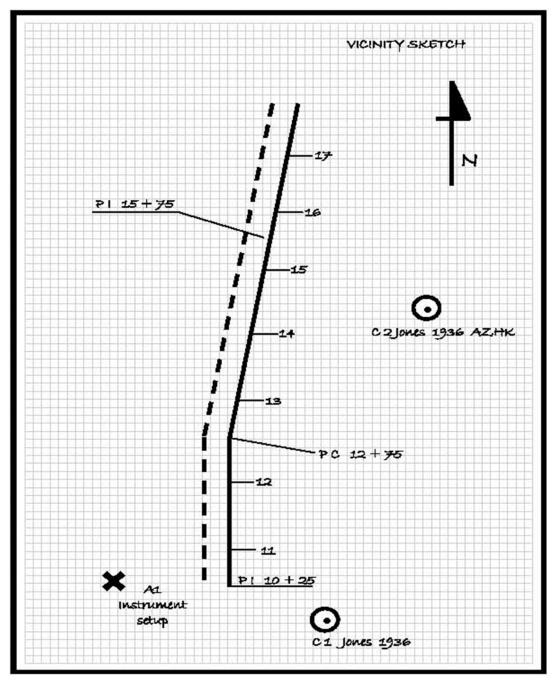


# Figure 5.16-10 MANUSCRIPT FIELD BOOK NOTES

MANUSCRIPT FIELD BOOK NOTES – OBSERVATION:	FDOT RADIAL & DTM FIELD SURVEYS OBSERVATION:
FOINT NAME         EP - 1           FEATURE:         SURFACE:         Ground         ✓ ON         OFF           GEOMETRY:         ✓ POINT         CURVE         CURVE         CURVE         CURVE         CURVE         STORE         MORIZANGE         STORE         MORIZANGE         STORE         MORIZANGE         TARGET HEIGHT         STORE         ✓ HORIZANGE         TARGET HEIGHT         STORE         ✓ HORIZANGE         MORIZANGE         TARGET HEIGHT         STORE         ✓ HORIZANGE         MORIZANGE         MORIZANGE	FEATURE:
OBSERVATION:	OBSERVATION:
POINT NAME	FOINT NAME
OBSERVATION:	OBSERVATION:
POINT NAME	POINT NAME
CHAIN E	ELD NOTES
× <del>1</del>	SURFACE:ONOFF
COMMENTS: EOP @ inlets & midway betwee	n inlets 5 shot at PC
NOTE: A DETAILED SKETCH OF THE VICINITY M	UST BE ATTACHED TO THESE NOTE FORMS.

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Figure 5.16-11 NOTES ON GRID PAPER



#### **CHAPTER 6.1**

Effective: July 1, 2002

Revised: January 27, 2020

## **UNPAID BILLS PROCESSING**

### 6.1.1 Purpose

To provide a uniform standard for withholding progress payments due to nonpayment of bills by Contractors on all contracts (construction or maintenance).

### 6.1.2 Authority

Section 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 6.1.3 References

Sections 337.11(11)(a)-(c) and 255.05, F.S.

Rule 14-22, Florida Administrative Code (F.A.C.)

Section 9-5.6 of Standard Specifications for Road and Bridge Construction

#### 6.1.4 Definitions

Refer to the Introduction section of this Manual

#### 6.1.5 General

There are two distinct cases in this procedure. One is for subcontractors and suppliers for which the prime Contractor is required to certify previous progress payment(s). The second is for sub-subcontractors or material suppliers to subcontractors for which the prime Contractor is not required to certify previous payments. These second or lower tier subs/suppliers should seek the advice of legal counsel to protect their rights.

## 6.1.6 Certification Requirements

The prime Contractor shall certify that he/she has paid all subcontractors and suppliers their pro-rata share of previous progress payments. Any false certification submitted by

the Contractor is grounds for denial or revocation of Certification of Qualification or determination of Contractor Non-Responsibility per *Rule Chapter 14-22, F.A.C.* 

Effective: July 1, 2002

Revised: January 27, 2020

#### **Resident Level Responsibilities**

No progress payment shall be made after the initial payment until the Contractor provides the certification (*Certification Disbursement of Previous Periodic Payments to Subcontractors, Form No. 700-010-38*). The certification applies to previous progress payments, less any agreed upon retainage between the Contractor and subcontractor.

The certification must be completed as per the instructions on the form or it will be deemed incomplete and non-responsive. If the Contractor's submittal is deemed non-responsive, the matter should be sent to the Contractor describing any deficiencies as shown in the guidance documents and should be discussed with the Contractor. The progress estimate payment will not be made until a complete certification has been received.

An exception to the withholding of a progress estimate will be made if the Contractor:

- (1) Provides detailed reasons for not making payment of the pro-rata share of progress payment and;
- (2) Furnishes written notification of the same to the Department and affected subcontractor(s) and/or suppliers. Note: a copy of this documentation MUST be attached to the certification or it is incomplete.

## 6.1.7 Receipt of Unpaid Bill Notice from Subcontractor or Supplier

## (A) Resident Level Responsibilities

Upon receipt of unpaid bill notice, the Resident Engineer will send a letter as shown in Guidance Documents (Letter 6-1-A) for this section, including a copy of the unpaid bill claim, to the prime Contractor, initiating an investigation into the claim. The Resident Engineer will send a copy of the letter and claim to the District Final Estimates Manager (DFEM). The Resident Engineer will investigate any good cause of nonpayment. If the Resident Engineer determines that good cause is demonstrated then progress payments will continue. A good cause is when the prime Contractor and the subcontractor/supplier have a legitimate dispute as to whether or not the money is due and the prime Contractor is only withholding the amount in dispute. The Resident Engineer is not to decide the dispute or determine who might win the dispute. The Resident Engineer must only determine whether a legitimate dispute exists. However, if the Resident Engineer

determines that good cause is not demonstrated then the next progress estimate will be withheld. During the investigation, progress payments will continue. The Resident Engineer shall coordinate the review with the DFEM and the Office of Construction throughout the duration of the investigation.

Effective: July 1, 2002

Revised: January 27, 2020

If a monthly certification is not received and good cause for the same is not demonstrated, the Resident Engineer will notify the District Construction Engineer who will then determine whether to withhold payment of the next progress estimate.

Should a notification of unpaid bills be received following Final Acceptance, the Resident Office will forward it to the DFEM.

#### (B) District Level Responsibilities

The District Final Estimate Manager (DFEM) will record any unpaid bill claim into the tracking system.

Should a notification of unpaid bills be received following Final Acceptance, the DFEM will follow instructions provided in the *Final Estimates Review and Administration Manual, Topic No. 700-050-005 (Section 5.5.5).* 

## 6.1.8 Receipt of Unpaid Bill Notice from Second Tier Subcontractors/Suppliers

## (A) Resident Level Responsibilities

The Resident Engineer will send second tier (or lower) subcontractors/suppliers a letter as shown in Guidance Documents (<u>Letter 6-1-B</u>) for this section, stating they do not fall within the class of claimants entitled to protection under *Section 337.11, Florida Statutes*, and they should consult with their attorney on how to further protect their rights. A copy of the letter will be sent to the DFEM.

### (B) District Level Responsibilities

The DFEM will input the claim into the tracking system.

### 6.1.9 Notice to Contractor of Withholding

#### **Resident Level Responsibilities**

The Resident Engineer must notify the Contractor in writing (Letter 6-1-C) of the Resident Engineer's intent to make a recommendation to withhold payment for the lack of certification or lack of demonstration of good cause. This written notification must include the specific reasons for withholding payment and specific actions required of the Contractor to gain release of payment. A copy of this notification must be sent to the District Final Estimates Office and District Construction Office along with backup correspondence.

Effective: July 1, 2002

Revised: January 27, 2020

### 6.1.10 Withholding of Payments

#### **Resident Level Responsibilities**

The Resident Engineer will prepare the documentation for the disputed progress estimate and forward it to the District Construction Engineer.

After progress estimates have been processed, the District Construction Engineer will hold the disputed progress estimate until he receives notice of Contractor compliance from the Resident Engineer. At that time, the progress estimate for payment will be released. The Resident Office will inform the DFEM of Contractor compliance, so that the issue may be resolved in the tracking system.

## 6.1.11 Processing for Falsification of Payment Certification

#### (A) Resident Level Responsibilities

If the Resident Engineer discovers that the Contractor does not have good cause for withholding payment to the subcontractor and/or suppliers and/or withholding sums more than the amount in dispute and in his opinion the prime Contractor has submitted a false certification of payment, the Resident Engineer must submit to the Director, Office of Construction a memorandum or email transmitting, on a monthly basis starting from the month a false certification may have occurred until the unpaid bill is resolved, all the appropriate documentation related to the non-payment, including copies of the unpaid bill notice and correspondence between the Department, the prime Contractor and the subcontractor/supplier, copies of monthly certifications, copies of sublet with the affected subcontractor/supplier and copies of monthly estimates highlighting payment to the prime Contractor for work performed by the subcontractor/supplier.

## **Guidance Letters**

Unpaid Bill Guidance Letters can be found on the <u>State Final Estimates</u> <u>SharePoint site</u> (Internal Use Only) in editable format.

## **Guidance Letters:**

Letter 6-1-A	Unpaid Bill to Suppliers and/or Subcontractors (1st Tier)
Letter 6-1-B	Unpaid Bill Notice from 2 <sup>nd</sup> Tier Subcontractor/Supplier
Letter 6-1-C	Incomplete Certification of Previous Payment to Subs

Construction Project Administration Manual Effective: August 1, 1999
Contract Payment Revised: February 25, 2020

## Section 6.2 ALTERNATIVE CONTRACTS

### 6.2.1 Purpose

This section provides computation and documentation methods for Alternative Contracts, as well as establishes procedures and guidelines required by Alternative Contracts for the Project Administrator (PA) and staff to use in building and supporting the specific contract requirements. This section also summarizes the required records for processing the *Final Estimates Documentation* on Alternative Contracts. It is not the intent of these procedures to supersede the Contract Documents, but to enhance the process of the *Final Estimates Documentation* submittal. The documents required to close out a final estimate will vary from contract to contract. It is the responsibility of the Resident Office (RO) to ensure that the Contractor complies with the Contract Documents.

## 6.2.2 Authority

Section 20.23(3)(a), Florida Statutes Section 334.048(3), Florida Statutes

#### 6.2.3 Reference

Section 337.11(7)(a), Florida Statutes

Section 337.11(4), Florida Statutes

Section 337.18(4)(a), Florida Statutes

Section 20.23(4)(a), Florida Statutes

Section 337.025, Florida Statutes

**Alternative Contracting** website at:

http://www.fdot.gov/construction/AltContract/AltContract.shtm

Construction Project Administration Manual (CPAM), Topic No. 700-000-000

FDOT Standard Specifications for Road and Bridge Construction

**Design-Build Specifications Boilerplate** 

**Special Provisions - Workbook** 

**FDOT Design Manual** 

SiteManager User's Handbook

**Attachment A – Florida Transportation Commission Report** 

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### **6.2.4** Types of Alternative Contracts

#### 6.2.4.1 Contracts with Lane Rental Fees

The Lane Rental concept requires either the Contractors bidding on a project to determine a number of days that a lane will be closed during work or the engineer/designer to set the total allowable number of lane rental days in the contract. A fee is established during design and placed in the contract to be assessed for each day or half-day of lane closure(s) in excess of the number of total lane rental days originally bid by the Contractor. (See Contract for the applicable days). Once the number of lane rental days used exceeds the total number of lane rental days bid, the predetermined lane rental fee will be multiplied by the excess time defined in the contract and the result will be deducted from the progress estimate payment.

All lane closures shall be documented on *Form 700-050-57*, *Lane Rental Site Source Record*. Beginning and ending times, locations and unit of measure (i.e., full or half days) shall be tabulated for each lane rental to be charged. The actual full or half day lane rental shall be charged on the day in which the ending time falls. For example, if a lane closure begins at 8:00 p.m. on Monday and reopens at 6:00 a.m. the next day (Tuesday), a half-day lane rental will be reported for Tuesday on the *Lane Rental Site Source Record*, The Contractor and PA shall mutually agree upon the twenty-four (24) hour clock beginning and ending times for lane rental purposes. Such agreements shall be recorded in the Preconstruction Conference Minutes. (*Special Provision (SP) Section 2-5.1*, *SP0020501LR*.)

Both the Inspector and Contractor shall sign the *Lane Rental Site Source Record* agreeing to the total days charged. The signed form shall be submitted with the *Final Estimates Documentation*. The Final Lane Rental Incentive/Disincentive dollar amount will be shown as a contract adjustment to the progress estimate on which it is to be paid, using the SiteManager code, *Lane Rental Incentive-Disincentive* (*LRID*). Appropriate adjustment comments will be included when the adjustment is created. See the *SiteManager User's Handbook* for more information on adjusting an estimate.

In addition to the Daily Lane Rental Fee provided in **Special Provision Section 2-5.1**, **SP0020501LR**, a Damage Recovery/User Cost will be assessed against the Contractor if all lanes are not open to traffic during the times as shown in the Traffic Control Plans. (See **Special Provision Section 8-13.1**, **SP0081300IDLR**.) Costs will be assessed beginning at the appropriate time as shown in the Traffic Control Plans and continue until all lanes are open as recorded by the Engineer. The District Construction Office (DCO) will determine the dollar amounts for the assessment using the FDOT Road User Cost

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(RUC) Software. The assessment will be included in **Special Provision Section 8-13.1 SP0081300IDLR**. (See example below.)

First 30 minutes and under: \$		
Each additional 30 minute period o	r portion thereof: \$	
Such costs will not exceed \$	over a 24 hour period.	

At the discretion of the Engineer, damage recovery/user cost will not be assessed for failure to open traffic lanes if such cause is beyond the control of the Contractor, i.e., catastrophic events, accidents not related or caused by the Contractor's operations.

The Department will have the right to apply as payment on such damages to any money which is due to the Contractor by the Department.

## 6.2.4.2 Contracts with A + B Bidding

The <u>A+B bidding</u> concept is a cost-plus-time method of bidding, which enables each Contractor to bid the number of days in which the project can be completed, thus allowing the Contractor to control the important element of time.

In the A+B bidding method, a dollar value for each Contract day is established by the Department prior to the project being advertised. The Contractor will receive an incentive payment for the Daily Value amount specified in **Special Provision Section 3-1, SP0030100AB** for each calendar day the work is completed ahead of the Original Contract Time bid. If the Contractor completes the project late, a disincentive and the appropriate liquidated damages will be assessed, per **Special Provision SP0081300AB**. For the purpose of the calculation of the incentive, the Original Contract Time will not be adjusted for weather, unforeseen conditions and extra work as approved. The number of days bid is multiplied by the daily road user cost to determine the value of the Contractor's time bid. The District Construction Office (DCO) will determine the daily road user cost using the FDOT Road User Cost (RUC) Software. (See **Special Provision Section 8-13.1, SP0081300AB**.)

The **Daily Work Report (DWR)** and **Diary** in **SiteManager** will serve as the supporting documentation for appropriate payment as outlined in **CPAM Section 5.1**. The following statements shall be recorded in both reports:

- 1. Today is the first day or the beginning milestone day of the A+B bidding phase of this Contract;
- 2. Today is the last day of the A + B bidding phase of this Contract.

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The final incentive/disincentive dollar amount of the A+B bidding concept will be shown as a Contract adjustment to the progress estimate on which it is to be paid, using the SiteManager code, **A+B Incentive-Disincentive** (**ABID**). Supporting remarks shall be included when the adjustment is created. See the <u>SiteManager User's Handbook</u> for more information on adjusting an estimate.

#### 6.2.4.3 Contracts with No Excuse Bonus

The No Excuse Bonus concept is intended to shorten the construction time that would normally be required to perform the work by providing the Contractor with a substantial bonus to complete a project (or phase of the project) within the timeframe specified in the Contract, regardless of any problems or unforeseen conditions that might arise. The bonus is tied to a "drop-dead" date (time frame) that is either met or not met. This date can be a milestone within the project or final completion. Time extensions are not allowed for the purpose of the bonus.

The **Daily Work Report** and **Diary** in **SiteManager** will serve as the supporting documentation for payment as outlined in **CPAM Section 5.1**. The following statements shall be recorded in both reports:

- 1. Today is the first day or the beginning milestone day of the No Excuse Bonus phase of this Contract.
- 2. Today is the last day of the No Excuse Bonus phase of this Contract.

The final dollar amount of the No Excuse Bonus will be shown as a Contract adjustment to the progress estimate on which it is to be paid, using the SiteManager code, **No Excuse Bonus** (**NEXB**). Supporting remarks shall be included when the adjustment is created. See the <u>SiteManager User's Handbook</u> for more information on adjusting an estimate.

## **6.2.4.4 Liquidated Savings Contracts**

The <u>Liquidated Savings</u> concept is used to reward the Contractor for each calendar day the Contract is completed and accepted prior to the expiration of allowable Contract Time. Contract Time is adjusted for time extensions under this concept.

The **Daily Work Report** and **Diary** in **SiteManager** will serve as the supporting documentation for payment as outlined in **CPAM Section 5.1**. The following statements shall be recorded in both reports:

- 1. Today is the first day or the beginning milestone day of the Liquidated Savings phase of this Contract.
- 2. Today is the last day of the Liquidated Savings phase of this Contract.

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The final dollar amount of the Liquidated Savings will be shown as a Contract adjustment to the progress estimate on which it is to be paid, using the SiteManager code, **Liquidated Savings** (**LSAV**). Supporting remarks shall be included when the adjustment is created. Payment shall be made to the Contractor on a progress estimate after final acceptance in accordance with **Specifications Section 5**. See the **SiteManager User's Handbook** for more information on adjusting an estimate.

#### Example 1:

Contract days allowed = 200

Days used to complete project = 180

Days to receive an adjustment = 20

Amount Shown in Contract for early completion = \$2,000/day

Progress estimate reflects 20 days x \$2,000/day = \$40,000 in liquidated savings

If time negotiations for unforeseen conditions, extra work and weather days are in progress with the Contractor after project final acceptance, payment shall be based on the PA's documented days until a settlement is agreed upon with the Contractor.

#### **EXAMPLE 2:**

Contract days allowed = 200

Days used to complete project = 200

Days to receive an adjustment = 0

Negotiation (time extension) for extra work

Project Administrator Records = 30 days

Contractor Claims = 60 days

Amount Shown in Contract for early completion = \$2,000/day

Progress estimate reflects 30 days x \$2,000/day = \$60,000 until an agreement is reached

## 6.2.4.5 Lump Sum (LS) Contracts

There are no pay items on LS contracts. The Documents required to close out a final estimate on LS projects will vary from contract to contract. It is the responsibility of the PA and the District Final Estimates Manager (DFEM) to determine that all required documents are complete and accompany the *Final Estimates Documentation* in accordance with the Contract and Specifications on Lump Sum Projects.

Changed conditions, extra work and unforeseen work must be negotiated and resolved with the Contractor utilizing Supplemental Agreements (SA) and/or Work Orders (WO) on

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Contingency Supplemental Agreements. See <u>CPAM 7.4</u> for additional information on *Contingency Supplemental Agreements and Work Orders*.

Since there is only one LS pay item on these contracts, other items included in payment will be discussed, such as adjustments, as well as submittal documentation requirements.

All documents and records will be submitted and exchanged electronically using the Department's collaboration site, and uploaded into the Department's Electronic Document Management System (EDMS). These documents and requirements can be viewed at (internal link):

http://fdotwp2.dot.state.fl.us/enterpriseinformationassets/fdotenterprisesearch/edocument/edocsearch.aspx

#### (A) Adjustments Included in Payment

All tables listed in *Special Provision SP0090103LS* apply to Deficiencies, Asphalt Pay Adjustments, Asphalt Overbuild, Foundation, and Quality Adjustments. Those tables listed are to be completed with a predetermined unit price if these specific areas are included in the Contract. If no prices are shown in the Contract specifying that adjustment will be made, contact the District Specification Engineer to determine if this was an oversight. If so, the District Specification Engineer will supply this information. Otherwise, the unit price will be determined based on statewide averages. A Work Order (WO) will be required to amend the Contract.

#### (1) Adjusted Pay for Deficiencies

**CPAM 5.8** describes the decision process for determining what deficient material will be left in place at no pay or removed and replaced. Documentation for these adjustments shall be submitted with each monthly progress estimate and included in the **Final Estimates Documentation**. (See the **Special Provision Section 9-2.2, SP0090103LS**.)

### (a) Leave in Place at No Pay

The PA will apply a reduction in the lump sum payment due to deficient material left in place at no pay. The negative pay adjustment will be based on the unit prices shown in **Special Provision Section 9-2.2, SP0090103LS**, **Table 9-1**. The adjustment will be entered as a line item adjustment in the progress estimate. Appropriate remarks will be included when the adjustments are created.

The PA will document that all adjustments are correct and have met the criteria as set forth in the Contract. Documentation of all failures shall be submitted with

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the *Final Estimates Documentation*. (See *CPAM Section 6.2.5* for examples of deficiency area evaluation.)

Pay adjustment is calculated by using the following formula:

(Quantity Reduced) × (Unit Price from Table 9-1)

## Example of Deficiency Adjustment Unit Prices Table 9-1

Item Description	Unit	Unit Prices
Optional Base/Superpave	SY	\$8.78
Superpave (Traffic level B)	Ton	\$48.62
Superpave (Traffic level C)	Ton	\$52.99
Asph. Conc. Friction Course (FC-6)	Ton	\$56.79

Concrete failures will be adjusted in accordance with the current **Contract Document Specifications**.

#### (b) Remove and Replace

When it is determined that deficient material will be removed and replaced at no cost to the Department, this material will be identified as such in the Quality Control Roadway Report (QCRR). No other adjustments are necessary.

## (2) Asphalt Pay Adjustments

Asphalt pay quantity adjustments apply to asphalt items listed in Contract **Sections 234**, **337** and **339**.

A negative adjustment in pay is made when the asphalt quantity placed is less than the adjusted quantity defined in *Special Provision Section 9-2.2.2 SP0090103LS*.

a) Any quantity placed over the adjusted quantity will not be paid.

Compare the total placed to the adjusted (required) quantity.

- Total Placed > Adjusted Quantity = No adjustment
- Total Placed < Adjusted Quantity = Reduction in pay

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#### (3) Asphalt Overbuild

An adjustment in payment will be made on asphalt overbuild used for cross-slope correction when called for in the plans.

- a) A negative adjustment will be made when the quantity of material placed is less than the adjusted quantity defined in **Special Provision Section 9-2.2.2, SP0090103LS**.
- b) A positive adjustment will be made if the material placed exceeds the adjusted quantity with no negative effect to the correction of the crossslope.

Adjustment in pay for overbuild is calculated by using the formula below:

[(Quantity Placed)-(Adjusted Quantity)] × (Unit Price from Table 9-2)

## Example of Asphalt Overbuild Adjustment Unit Prices Table 9-2

Item Description	Unit	Unit Prices
Superpave (Traffic level B)	Ton	\$48.62
Superpave (Traffic level C)	Ton	\$52.99

#### (4) Foundation Adjustments

Adjustment (additions or deletions) in the lump sum payment for the total project quantity will be made for quantities installed of piling and drilled shafts determined from the pile/drilled shaft elevations shown in the Contract Documents. (**See Special Provision Section 9-2.2.4, SP0090103LS**.) The PA will base the adjustments in payment on the unit prices as shown in **Table 9-3**.

## Example of Piling and Drilled Shafts Adjustment Unit Prices Table 9-3

Item Description	Unit	Unit Prices
Concrete Piling Prestressed (18")	LF	\$45.25
Concrete Drilled Shafts (30")	LF	\$80.33
Concrete Piling Prestressed (36")	LF	\$69.33

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#### (5) Quality Adjustment

Quality adjustments include CPF adjustments for asphalt, Smoothness (Straightedge and or Laser Profiler) adjustments for asphalt and concrete pavements, Concrete Pavement Strength of Material adjustments and Plastic Properties adjustments.

Quality adjustments will be made based on the unit prices provided in **Special Provision Section 9-2.2.5, SP0090103LS, Table 9-4**.

## Example of Quality Adjustment Unit Prices Table 9-4

Item Description	Unit	Unit Prices
Optional Base/Superpave	SY	\$8.78
Superpave (Traffic Level B)	Ton	\$48.62
Superpave (Traffic level C)	Ton	\$52.99
Friction Course (FC 6)	Ton	\$56.79

All adjustments will be shown on *Form 700-050-10*, *Pay Item Summary and Certification Sheet* as a line item adjustment.

**NOTE**: The PA should emphasize the Contractor's responsibility to provide accurate reports (i.e., quantities (SY), overlapping joints, exact widths being placed, and correct tonnage).

An adjustment for smoothness will be made based on the criteria specified in the **Contract Specifications Section 330**, if applicable.

## (6) Adjustment to the Lump Sum Payment for Increase or Decrease in Items of Work

If the PA determines that an item originally shown in the contract plans is not needed on a project, such as a pipe culvert, an inlet, a manhole, a mitered end section, etc., a negative adjustment will be made based on the actual cost of that item (minus any costs incurred prior to the date the Engineer determined the item was not needed) and the Contractor will retain ownership. (See **Special Provision Section 9-2.2.6**)

If it is determined that additional items or alterations in the character of work are needed, the Contractor will be paid in accordance with **Standard Specification Section 4-3.2**.

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#### (7) Retainage

The Department will withhold 10% of the amount due on the current estimate as retainage when the percent of allowable Contract Time used exceeds the percent of the Contract amount earned by more than 15%. Retainage will not be withheld until 75% of the Contract Time has elapsed. This amount will not be released until payment of the Final Estimate (See *Specifications Section 9*).

After the PA approves the Contractor's certified monthly estimate, payment will be made based on the work the Contractor performs less any retainage amount withheld, per provisions in the Contract. The Contractor's Certified Monthly Estimate payments shall be approximate only and shall be subject to decrease (overpayments) or increase (underpayments).

#### (8) Fuel Adjustments

On Contracts with an original Contract Time in excess of 120 calendar days, the Department will make price adjustments on each applicable progress estimate to reflect increase and decreases in the price of gasoline and diesel from those in effect during the month in which bids were received. The Contractor will not be given the option of accepting or rejecting these adjustments. Price adjustments for these fuels will be made only when the current fuel price (CFP) varies by more than 5% from the price prevailing in the month when bids were received (Base Fuel Price - BFP), and then only on the portion that exceeds 5%. (See **Design-Build Specifications Section 9**.)

Fuel Adjustments for asphalt quantities will only be made on work accepted by the Department up to 100% of the adjusted quantity as defined in **Special Provision Section 9-2.2.2 SP0090103LS**. The adjusted quantity shall include any Engineer approved changes. Any quantities exceeding the adjusted quantity, which are not Engineer directed, will not be subject to any payment.

Fuel adjustments for non-asphalt items, will only be made on the work accepted and eligible for payment, not to exceed the approved Schedule of Values. If an adjustment is made and the work is later determined to be unacceptable, a deduction to the adjustment will be made on the next progress estimate.

The Contractor will certify the number of gallons of fuel (gasoline and diesel) used on the Contract during the period represented by each Contractor's Certified Monthly Estimate. The fuel adjustment to be paid is generated by the *Contractor's Certification of Fuel Adjustment* for each monthly estimate. The *Contractor's Certification for Fuel Adjustment* is an automated Excel worksheet provided by the Department to calculate gallons of gasoline and/or diesel for the different items

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that will receive a fuel adjustment. Gallons (gasoline or diesel) will be derived from the pre-determined *Standard Fuel Factors* for the items receiving a fuel adjustment. On the *Contractor's Certification of Fuel Adjustment*, the Contractor will enter the data as follows:

- 1) "Setup" tab (pictured below):
  - a) Contract and Contractor's information, worksheet number, and the dates of the period the certification covers.
  - b) The Base Fuel Price (index) for the month the Contract was bid (BFP) and the Current Fuel Price (index) for the month of the current estimate (CFP).
  - c) The Average Price Indexes are posted on the Construction Office website at:

## https://www.fdot.gov/construction/fuel-bit/fuel-bit.shtm

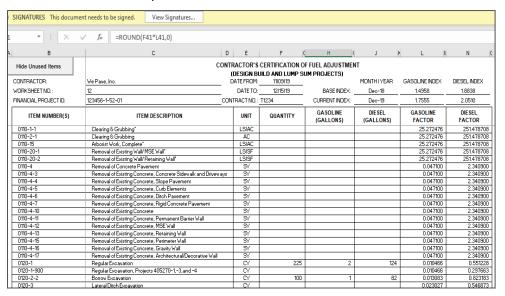
C		d and Lu	on of Fuel Adjustmen ump Sum Projects) 12	t		
Financial Project II	D: 123456-1-5	2-01				
Contracto	We Pave,	nc.				
Contract Numbe	r: <u>T1234</u>					
From (Mo/Day/Y	r): <u>11/09/19</u>		To (Mo/Day/Yr):	12/15/19		
	Month / Year		Gasoline Index	Diesel Index		
Base Index:	Dec-18	_	1.4958	1.8838		
Current Index:	Dec-19	_	1.7555	2.0510		
Index Difference:			0.1849	0.0730		
Go To Main Sheet  Effective January 2013 Letting (Revision 12/10/19)						

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2) On the "Main Sheet" ("FuelWS" tab), enter the quantities that represent the work performed during the period included in the progress estimate (since the previous estimate cut-off date) based on the Schedule of Values (SOV). The PA shall review and reconcile any differences on the certified monthly progress estimate before processing for payment.

**NOTE**: Lump Sum and Design-Build projects have no pay items, only descriptions of pay items as noted in the SOV. Therefore, if the equivalent description of a pay item is not included in the *Contractor's Certification of Fuel Adjustment*, such item will not receive a fuel adjustment.

a) Select "Hide Unused Items" (top left) to show only items with recorded quantities.



b) The calculated total gallons (gasoline and diesel), index difference and fuel adjustment for the month's certified progress estimate will be populated on the bottom of the worksheet. (See example below.)

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* : × ✓	fx C	D E	F (	н і	J	k L N	N C
Show All Items	CONTR			F FUEL ADJUST	MENT		
CONTRACTOR:	We Pave, Inc.	DATE FROM:	11/09/19		MONTH / YEAR	GASOLINE INDEX	DIESEL INDEX
WORKSHEET NO.:	12	DATE TO:	12/15/19	BASE INDEX:	Dec-18	1.4958	1.8838
INANCIAL PROJECT ID:	123456-1-52-01 CG	ONTRACT NO.:	T1234	CURRENT INDEX:	Dec-19	1.7555	2.0510
ITEM NUMBER(S)	ITEM DESCRIPTION	UNIT	QUANTITY	GASOLINE (GALLONS)	DIESEL (GALLONS)	GASOLINE FACTOR	DIESEL FACTOR
0120-1	Regular Excavation	CY	225	2	124	0.010466	0.551228
0120-2-2	Borrow Excavation	CY	100	1	82	0.013083	0.823183
Jpdated 12-10-2019		TOTAL (G	ALLONS)	3	206	MONTHLY MONE	TARY AMOUNT
Quantity for LS pay items =	Total Quantity of Secondary unit X % of work completed	INDEX DIF	FERENCE	0.1849	0.0730	\$0.55	\$15.04
Sify that, based on my personal kno culations based on Specifications.	widge and well-founded belief following my own reasonable investigation, to	3 0	tons and Rers) represe	inted by this Certification a	re true and correct.		
	X Joe Doe			We Pi	ave, Inc / email@pave.o	com	
				(Name of Company a			

c) The Contractor or Contractor's authorized agent will sign and date the *Contractor's Certification of Fuel Adjustment*.

The RO personnel will spot check the base and monthly indexes, item quantities and adjustment amount, and ensure that the information recorded on the *Contractor's Certification of Fuel Adjustment* is true and correct. The RO personnel will enter the adjustment amount in SiteManager as a line adjustment.

**NOTE**: The RO personnel shall ensure that the Contractor certifies the calculated gallons and submits the *Contractor's Certification of Fuel Adjustment* with the Contractor's Certified Monthly Estimates, as required in the *LS* and *Design-Build Specifications Section 9-11*.

#### (9) Bituminous Adjustment

On Contracts with an original Contract Time of more than 365 calendar days, or more than 5,000 tons of asphalt concrete, the Department will adjust the bid unit price for bituminous material, excluding cutback and emulsified asphalt, to reflect increases or decreases in the Asphalt Price Index (API) of bituminous material from that in effect during the month in which bids were received. The Contractor will not be given the option of accepting or rejecting this adjustment. Bituminous adjustments will be made only when the current API (CAPI) varies by more than 5% of the API prevailing in the month when bids were received (BAPI), and then only on the portion that exceeds 5%. (See the *LS* and *Design-Build Specifications Section 9*.)

The Contractor's Certification of Quantities – Bituminous and Polymer Material (Design-Build and Lump Sum Projects) is an automated Excel worksheet provided by the Department to calculate gallons of bituminous material and is available at the State Construction Office website below. The Contractor will enter the API for the month the contract was bid and the index for the month of the

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current progress estimate. These price indexes are posted on the Construction Office website at:

#### https://www.fdot.gov/construction/fuel-bit/fuel-bit.shtm

Adjustments will only be made for asphalt accepted by the Department up to 100% (105% for contracts Let after 1/1/2020) of the adjusted quantity as defined in **Special Provision Section 9-2.2.2 SP0090103LS**. The adjusted quantity shall include any Engineer approved changes. Any quantities exceeding the adjusted quantity, which are not Engineer directed, will not be subject to any payment. If an adjustment is made and the work is later determined to be unacceptable, a deduction to the adjustment will be made on the next progress estimate.

For contracts let prior to July 1, 2017, which are not utilizing adjusted quantity, adjustments will be based on the quantity placed, not to exceed the total design spread rate tonnage. Per *Special Provision Section 9-2.2.2 SP0090103LS*, any quantity exceeding the design spread rate specified in the Contract Documents shall not be paid. Therefore, tonnage exceeding the design spread rate, which are not Engineer directed, will not be eligible for payment, including bituminous adjustment.

The Contractor will certify the number of gallons of bituminous material used on the Contract during the period represented by each Contractor's Certified Monthly Estimate. The bituminous adjustment to be paid is generated by the *Contractor's Certification of Quantities – Bituminous and Polymer Material (Design-Build and Lump Sum Projects)* for each monthly progress estimate. On the *Contractor's Certification of Quantities*, the Contractor will enter the data as follows:

- 1) In the "Setup" tab, enter the following information:
  - a) Contract and Contractor's information, worksheet number and the dates of the period the worksheet covers.
  - b) The Base Average Price Index (BAPI) for the month the Contract was bid and the Current Average Price Index (CAPI) for the month of the current progress estimate.
  - c) The tonnage of asphalt and polymer material placed and accepted during the period included in the progress estimate. (See *Example: Contractor's Certification of Quantities Setup.*)
- 2) On the "Main Sheet" (BituminousWS" tab), enter the tonnage that represents the bituminous and/or polymer material placed during the

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period included in the progress estimate (since the previous estimate cutoff date).

The RO is responsible for spot checking the base and monthly indexes, tonnage quantities and adjustment amount, and ensure that the information recorded on the *Contractor's Certification of Quantities* by the Contractor is true and correct. The RO will enter the adjustment amount in SiteManager as a line adjustment.

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## **EXAMPLE: CONTRACTOR'S CERTIFICATION OF QUANTITIES - SETUP**

SIGNATURES This document n	eeds to be signed. View Signatures				
ertificationNumber	- : × ✓ fx 8				
Contractor's	FGHIJ KLMNO PQF Certification of Quantities Worksheet with Modified and Unmodified Binders				
(Desig	n Build and Lump Sum Projects) Worksheet No. 8				
Financial Project ID:	123456-1-52-01				
Contractor:	We Pave, Inc.				
Contract Number:	T1234				
From (Mo/Day/Yr):	03/21/20126 To (Mo/Day/Yr): 04/17/16				
Asphalt Mixes w Asphalt Tonnage Pl Additional Gallons (A	FEGERAL P.				
*Asphalt Rubber Membrane Interla	A CONTRACT OF THE PROPERTY OF				
TO A STATE OF THE STATE OF THE PERSON AND THE	Aug-15 Base Asphalt Price Index: 1.9241				
Current Index Month:	Apr-16 Current Asphalt Price Index: 1.3943				
Asphalt Mixes Polymer Tonnage Pl	with Modified Bonders (PG 67 & Higher) laced: 2510.1				
Base Index Month:	Aug-15 Base Polymer Price Index: 2.4110				
Current Index Month:	Apr-16 Current Polymer Price Index: 1.9182				
(A Asphalt Tonnage Pl	Asphalt Material ASPHALT TREATED PERMEABLE BASE) laced:				
Base Index Month:	Base Asphalt Price Index:				
Current Index Month:	Current Asphalt Price Index:				
	Navigation Functions				
Effective January 2007 Letting	Go To Main Sheet Go To Last Month Sheet				
(Updated 11/07/2016)  Save As Month Sheet  Remove Last Month Sheet					

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#### **EXAMPLE: CONTRACTOR'S CERTIFICATION OF QUANTITIES - MAIN SHEET**

MARKED AS FINAL An author has marked this work	book as final to discourage editing. Edit Anywa
▼ :	$\times$ $\checkmark$ $f_x$
A B C D E F	G H I J K L
CONTRACTOR'S CERTIFICATION	OF OLIANTITIES WORKSHEET
ASPHALT MIXES WITH MODIFIED	AND UNMODIFIED BONDERS
(DESIGN BUILD AND LUI	
WORKSHEET NO.	8
FINANCIAL PROJECT ID. 123456-1-52-01	
CONTRACTOR We Pave, Inc. CONTRACT NO. T1234	
PERIOD REPRESENTED: FROM (MO/DAY/YR) 03/21/20126	TO (MO/DAY/YR) 04/17/16
ASPHALT MIXES WITH UNMODIFIED BINDERS (PG 67	& LOWER)
ASPHALT TONNAGE PLACED  GALLONS OF ASPHALT CEMENT USED IN MIX*	638.9 TN 9308 GA
ADDITIONAL GALLONS (ARMI*)	3300 GA
TOTAL GALLONS	9308 GA
BASE ASPHALT PRICE INDEX FOR (8/2015): CURRENT ASPHALT PRICE INDEX FOR (4/2016):	1.9241 1.3943
ASPHALT PRICE INDEX DIFFERENCE:	-0.4336
MONTHLY DOLLAR AMOUNT:	-4,035.95
ASPHALT MIXES WITH MODIFIED BINDERS (PG 76 &	
POLYMER TONNAGE PLACED GALLONS OF POLYMER USED IN MIX*	2510.1 TN 36569 GA
TOTAL GALLONS	36569 GA
BASE POLYMER PRICE INDEX FOR (8/2015): CURRENT POLYMER PRICE INDEX FOR (4/2016):	2.4110 1.9182
POLYMER PRICE INDEX DIFFERENCE:	-0.3723
MONTHLY DOLLAR AMOUNT:	-13,614.64
ASPHALT MATERIAL (ASPHALT TREATED FERMEABL	E BASE/
ASPHALT TONNAGE PLACED  GALLONS OF ASPHALT CEMENT USED IN MIX*	
BASE PRICE INDEX FOR ():	
CURRENT ASPHALT PRICE INDEX FOR (): ASPHALT PRICE INDEX DIFFERENCE:	
MONTHLY DOLLAR AMOUNT:	
I certify that, based on my personal knowledge and well-founded by tons and gallons (metric tons and liters) represented by this Certif	
* Calculations based on Specifications.	ication are true and correct.
3/8/2017	
X Joe Doe	We Pave, Inc. ∤ email@pave.com
Contractor's Authorized Agent	Name of Company and email address
Signed by:   Joe Doe	

On this application, the Contractor shall enter quantities of asphalt placed and accepted that represents the work performed during the period of the Contractor's

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Certified Monthly Estimate. The Contractor shall record the gallons of bituminous material Asphalt Content or Polymer on the Contractor's Certified Monthly Estimate and submit with the worksheet attached. The PA shall review and reconcile any differences on the monthly progress estimate before processing for payment.

**NOTE**: The RO shall ensure that the Contractor records the calculated gallons and submits the *Contractor's Certification of Quantities* with the Contractor's Certified Monthly Progress Estimates, as required in the *LS* and *Design-Build Specifications Section 9-11*.

#### (B) Submittals

The following documentation items are required to be submitted per Specifications and Procedures:

#### (1) Job Guide Schedule (JGS)

Per *Specification Section 105-2*, the Contractor will prepare and submit to the PA a JGS using the Materials Acceptance and Certification (MAC) program, 21 calendar days, prior to commencement of construction. The Contractor will update the Job Guide Schedule in MAC to include the quantities and any additional material placed since the previous submittal, and submit it to the PA prior to each monthly progress estimate. Payment of any progress estimate not accompanied by an up-to-date JGS may not be authorized. The Contractor will maintain the JGS in MAC throughout the project. PA will review and accept the JGS before the Contractor can commence work activities that require testing. At final acceptance, the Contractor will submit a Final Job Guide Schedule that includes all materials used on the project. The Final JGS will be in the same format as the monthly reports. Materials not included on the Job Guide Schedule will be accepted in accordance with *Special Provision SP0060100LS* and/or other pertinent contract documents.

Instructions on how to create a Non-Standard JGS for non-conventional projects (i.e., Lump Sum, Design Build, etc.) can be found at:

http://www.fdot.gov/materials/mac/training/jgs.shtm

## (2) Schedule of Values (SOV)

The Contractor is required to submit a SOV within 21 days after contract award or at the pre-construction conference, to the Engineer for approval prior to any work. The SOV is assigned to the work activities with quantities totaling up to the 1 Lump Sum contract amount. The SOV is the basis for determining the monthly payments.

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The quantities are compared with project schedule to determine the percentage earned, which is the portion of the work completed each month.

#### (3) Pay Item Summary and Certification Sheet

The PA will create *Form 700-050-10*, *Pay Item Summary and Certification Sheet* which shall show the original Lump Sum amount with each adjustment, additions or deletions identified on a separate line (i.e., SA numbers and any adjustments specified in *Special provision SP0090103LS* or *Design-Build Specification Section 9*). A Final Lump Sum amount with required signatures will be shown. *Form 700-050-10* can be generated using the State Construction Office <u>Ad-Hoc Report System</u>.

#### (4) Federal Aid Pass Package

For all Federal-Aid Participation contracts, the District Final Estimates Office Manager (DFEM) will submit the *Federal Final Pass Package* documentation to the Federal Highway Administration (FHWA) Office. See the package checklist and required documentation Office of Construction (Final Estimates) <u>SharePoint site</u>, and the <u>Review and Administration Manual</u> for closeout requirements.

#### (5) Certified Monthly Estimate and Payment

The Contractor will prepare and submit the Contractor's Certified Monthly Estimate to the PA for approval and processing according to the timeframe specified in the Contract Documents. (See *Special Provision SP0090103LS* or *Design-Build Specifications Section 9*.) The certified monthly estimate will be submitted by the Contractor based on the completion or percent completion of major, well-defined tasks as defined in the approved pay out Schedule of Values (SOV). Any applicable adjustments shall be reflected on the current progress estimate.

The PA will not process any monthly estimate for payment until the Contractor's certified monthly estimate is received and approved. The Contractor's certified monthly estimate must include the required *Form 700-010-38*, *Certification of Previous Periodic Payment to Subcontractors* and the *Form 700-020-02*, *Construction Compliance with Specifications and Plans*.

NOTE: Form 700-050-62, Contractors Certification of Quantities – MOT, Signs and Form 700-050-67/68, MOT – Painted Pavement Markings Daily Worksheet & Certification of Quantities, are not required on Lump Sum and Design Build Projects. However, the Traffic Marking Certification Worksheet, Form 700-050-70 is required, see CPAM Section 5.14.6(E).

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#### (6) Shop Drawings

If applicable, the submittal of an approved set of shop drawings will be required by the Contractor.

#### (7) Final As-Built Plans

The PA will update the *Final As-Built Plans* as the project progresses. The complete *Final As-Built Plans* set, signed and sealed by the Resident Engineer (RE), will be submitted with the *Final Estimates Documentation*. Refer to *CPAM Chapter 5.12* for *Final As-Built Plans* requirements.

**NOTE**: For Lump Sum Projects, the Designer is required to provide an estimated quantity in the Summary of Quantity Sheets in the plans by location, but should not have totals. Construction Inspection personnel should not be required to document quantities except for asphalt and other items subject to pay adjustments as defined in the Lump Sum Guidelines. Final quantities will be documented on the appropriate forms (e.g. QCRR) but not entered in the summary boxes by the CEI (See *FDOT Design Manual, Chapter 140.*) An example of a Lump Sum Project Schedule of Values can be found at:

http://www.fdot.gov/construction/LumpSum/LumpSumMain.shtm

**NOTE**: EDMS, the Ad-Hoc Report System and SharePoint sites are not accessible outside the FDOT firewall.

## 6.2.4.6 Design-Build Contract

This section summarizes the required records for processing the *Final Estimates Documentation* on a Design-Build project.

Design Build Projects are Lump Sum Projects; however, the Department assigns the design and construction to one firm, sometimes allowing construction to begin before plans are completed. Therefore, construction could begin before and during the design phase. This provides a single point of contact for quality, cost and schedule from design through construction thus reducing change orders and claims due to errors or omissions.

**NOTE**: Since Design Build contracts are LS contracts, many of the required pay adjustments and submittal documentation are the same. To avoid redundancy, references and/or links have been placed throughout this section for information that applies to both Lump Sum and Design Build contracts and the differences have been indicated below.

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#### (A) Adjustments Included in Payment

Calculations for adjustments in payment for Design Build Contracts are the same as Lump Sum contracts, *except* the six-month Statewide pay item averages (using the dates six months prior to the letting date for this Contract) are used in lieu of the unit prices from Tables 9-1, 9-2, 9-3, and 9-4. See **Section 6.2.4.5(A)**.

#### (1) Retainage

Retainage withheld shall be in accordance with the **Design-Build Specifications** at the following link:

http://www.fdot.gov/programmanagement/Implemented/DesignBuild/Default.shtm

#### (2) Fuel Adjustment

Fuel Adjustments for asphalt quantities, will only be made on work accepted by the Department up to 100% of the adjusted quantity as defined in **Design Build Specification Section 9-2.3.2**. The adjusted quantity shall include any Engineer approved changes. Any quantities exceeding the adjusted quantity, which are not Engineer directed, will not be subject to any payment.

Fuel adjustments for non-asphalt items, will only be made on the quantity placed not to exceed the payout schedule provided in the Schedule of Values. If an adjustment is made and the work is later determined to be unacceptable, a deduction to the adjustment will be made on the next progress estimate.

#### (3) Bituminous Adjustment

Adjustments will only be made for asphalt accepted by the Department up to 100% (105% for contracts Let after 1/1/2020) of the adjusted quantity as defined in **Design Build Specification Section 9-2.3.2**. The adjusted quantity shall include any Engineer approved changes. Any quantities exceeding the adjusted quantity, which are not Engineer directed, will not be subject to any payment. If an adjustment is made and the work is later determined to be unacceptable, a deduction to the adjustment will be made on the next progress estimate.

For contracts let prior to January 1, 2017 which are not utilizing adjusted quantity, adjustments will be based on the quantity placed and eligible for payment, not to exceed the total design spread rate tonnage. Per **Design Build Specification 9-2.3.2**, any quantity exceeding the design spread rate specified in the Contract Documents shall not be paid. Therefore, tonnage exceeding the design spread

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rate, which are not Engineer directed, will not be eligible for payment, including bituminous adjustments.

#### (B) Submittals

Refer to <u>Section 6.2.4.5 (B)</u> for all submittal information, except see below for the following requirements on Design Build contract.

#### (1) Schedule of Values (SOV)

The Design-Build firm is required to submit a SOV to the Department for review and approval. The SOV approved by the Department will be the basis for determining each monthly progress estimate and the final estimate. The SOV is assigned to the work activities with quantities totaling up to the 1 Lump Sum contract amount. No estimates requesting payment shall be submitted prior to the Department approval of the SOV.

The Resident Engineer will make partial payments on monthly estimates based on the estimated amount of work that the Contractor completes during the month (including delivery of certain materials) based on the Contractor approved payout schedule (as provided in the SOV). The quantities will be compared with the Project schedule to determine the percentage earned. The percentage shall be that portion of the work completed as compared to the total work contracted.

#### (2) Record Set of Plans (Final As-Built Plans)

The Design-Build Firm will identify and update the As-Built Plans as the project progresses. All changes made subsequent to the "Released for Construction" Plans shall be signed and sealed by the EOR. The Design-Build Firm will submit the As-Built Plans to the PA prior to project completion. The Resident Office responsible engineer shall review the As-Built Plans and verify that all changes initiated by the Design-Build Firm or the Department are reflected in the form of revisions. The responsible engineer shall review, accept, and sign and seal the *Final As-Built Plans*, according to *CPAM 5.12*, as a condition precedent to the issuance of Final Acceptance.

**NOTE**: For Design-Build Projects, the Designer is not required to provide quantities with matrixes in the plans, except for Asphalt. If the original quantities are provided with the matrix the final amount is not required to be entered.

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#### 6.2.4.7 Contracts with Incentive/Disincentive

The <u>Incentive/Disincentive</u> (I/D) concept is designed to reduce the overall Contract Time by giving the Contractor an incentive for every day that the Contract is completed early and a disincentive for everyday that the Contract is completed late.

The **Daily Work Report** and **Diary** in SiteManager are the supporting documentation for payment as outlined in **CPAM Section 5.1**. Each set of the above project forms will show the following statements:

- 1. Today is the first day or the beginning milestone day of the Incentive/ Disincentive phase of this Contract.
- 2. Today is the last day of the incentive/disincentive phase of this Contract.

The final dollar amount of the incentive/disincentive will be shown as a Contract adjustment to the progress estimate on which it is to be paid, using the SiteManager code, **Incentive-Disincentive** (**INDI**). Supporting remarks shall be included when the adjustment is created. See the <u>SiteManager User's Handbook</u> for more information on adjusting an estimate.

#### 6.2.4.8 Push-Button Contracts

This section is not intended for Fast Response nor Emergency Contracts.

This section summarizes the administration of Push-Button contracts. It is not the intent of these procedures to supersede the Contract Documents, but to enhance and provide clarification of the procedures. It is the responsibility of the Resident (RO) to ensure that the Contractor complies with the Contract Documents.

The Department executes Push-Button contracts to expedite critical highway construction needs via a competitively bid indefinite quantity contract. The Push-Button contract establishes a pre-determined list of pay items to assist in estimating and controlling the cost of the work and the contract is administered through the issuance of Work Documents.

**NOTE 1**: Requirements for Federally Funded Design-Build Push-Button (DBPB) contracts can be found in the <u>Design Build Procurement and Administration</u> Procedure and the <u>DBPB Boilerplate RFP</u>.

**NOTE 2**: All Push-Button contracts should be recorded in SiteManager each month. Non-renewable contracts should be paid through the *Electronic Estimate Disbursement* 

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**(EED) System.** This is accomplished by setting the last approval to **EED** for all estimates except those that are generated as part of the **Final Estimates** process. Those will be set to **EEDFINLS**. Renewable Push-Button contracts should be paid through District Financial Services.

#### (A) Development of the Work Document

The Work Document is the method of conveying the scope and construction plans for Push Button Contracts. Once a request for specific work with preliminary plans is reviewed by the assigned Department office or section (i.e., Traffic Operations, Drainage, etc.), the preliminary plans are distributed for review. Plans are reviewed using the Electronic Review Comment (ERC) system, in accordance with **CPAM Section 1.1**.

Phase reviews can be combined at the discretion of the Design Project Manager and the District Construction Project Manager. Once all comments are addressed, the Draft Work Document is sent to the District Operations Center.

#### (1) Resident Office (RO) Responsibilities

Upon receipt of the Draft Work Document, the RO will review the plans using the sample checklist as shown in *Guidance Document 1-1-A* in *CPAM Section 1.1.9*. The RO personnel will ensure that:

- 1. The scope of work is constructible.
- 2. All proposed pay items are available in the Push Button Contract.
- 3. All new pay items are biddable.
- 4. Adequate right of way is present to complete the work as proposed.
- 5. Easements and license agreements have been executed for all work proposed outside of the right of way.
- 6. The Traffic Control Plan is feasible.
- 7. Local agency commitments have been identified.
- 8. Specified construction time is adequate, based on established production rates, anticipated procurement time of materials, anticipated holidays/special events, and utility relocation schedules.
- 9. All required permits have been obtained.
- 10. Ensure all Contractor Insurance Certificates required by the contract are current.
- 11. Potential environmental issues are identified.
- 12. Apparent conflicts with utilities have been addressed.

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13. Necessary utility relocations have been identified.

14. Utility relocation schedules are achievable.

The Project Administrator (PA) will submit all issues and/or findings to the Design Project Manager for corrections. After the necessary corrections are made, the Design Project Manager will issue the corrected Work Document to the Operations Center for execution with a transmittal memorandum (see Figure 6.2-3).

Upon receipt of the transmittal memorandum and Work Document, the PA will submit the Work Document to the Contractor for review. The correspondence to the Contractor will include the following:

- A deadline for the Contractor to submit any concerns about the scope of work. The deadline must be appropriate for the scope of work and not exceed 14 calendar days.
- 2. Formal cost proposal request from the Contractor for each proposed pay item that is not included in the original Push-Button Contract.
- 3. Anticipated procurement times request from the Contractor for any materials that are not readily available.

## (B) Inspection Staff

Each Work Document requires inspection staff. The PA must request the issuance of a Consultant Construction Engineering and Inspection (CCEI) Task Work Order through the Continuing Services Consultant Inspector contract from the CCEI Project Manager after receipt of the Draft Work Document.

## (C) Supplemental Agreements (SA) – Form No. 700-010-45

## (1) Project Administrator (PA) Responsibilities

Prior to execution of the Work Document, review and negotiate if necessary, the cost proposal from the Contractor for any additional pay items or contract funds needed to complete the scope of work shown in the Work Document. Execute a SA, in accordance with the following guidance and in accordance with *CPAM Section 7.3*, for any pay items on the Work Document that are not included in the original Push-Button contract or for additional funds required to complete the scope of work in the Work Document.

When processing an SA, include a tabulation of pay items that contains the pay item description, quantity, unit price, extended price and total dollar amount for all pay items.

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Due to the budgetary ceiling associated with Push-Button contracts, a line item must be added with the description "Budgetary ceiling items – for accounting purposes only," for a negative amount totaling the dollar amount of the added pay items. Use the Generic Contract Change Item 9999-3, with a quantity of 1.0 LS. The net amount of the SA must equal Zero Dollars (\$0.00). Do not report any work or adjustments against this negative pay item.

The budgetary ceiling for Push-Button contracts shall be One Million and 00/100 Dollars (\$1,000,000.00). (See <u>Topic No.: 350-020-200 - Contract Funds Management - Funds Approval</u> for additional information.) However, the Construction Project Manager has the authority to increase the contract amount by way of an SA. When adding work covered under Local Funds, a separate financial project number is needed to track the local agencies funds.

The use of Work Orders, Initial Contingency pay items, and Contingency Supplemental Agreements on Push-Button contracts are **not allowed**. Funding for extra work required on Push-Button contracts shall be accomplished either by the issuance of subsequent Work Documents, when existing pay items in the contract are sufficient to address the required extra work, or SAs, when additional pay items are required.

#### (D) Contract and Work Document Administration

### (1) Contract Notice to Proceed (NTP)

The District Construction Office will issue and submit the Contract NTP letter to the Contractor notifying the beginning of Contract time on the project documents. This NTP is for the overall contract. The charging of Contract Time will be in accordance with <a href="Push-Button Specification">Push-Button Specification</a> SP0050100PB – Control of the Work. This letter is to be included as part of the Contract Time documentation.

#### (2) Work Document NTP

After all the Contractor's concerns have been addressed and the Contractor's cost proposal is accepted, the PA will issue the Work Document NTP to the Contractor. (See <u>Figure 6-2.4</u>.) The start times and allowable completion times on the Work Document NTP only apply to the Work Document, not to the overall contract. Ensure that the Work Document NTP addresses the following:

- a) Established Work Document begin and end construction dates.
- b) Allowable Work Document construction time in calendar days.

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c) The late penalty amount as established under **Supplemental Specification Section 5-1.7 "Work Documents/Liquidated Damages"** of the Push Button contract.

d) Requirement for the Contractor to provide written notification to the Department at least five (5) days before beginning any work. This notice must include the work activities and associated pay items, and hours of work. (This is especially critical for signing and pavement marking work, since the Contractor may be on site for only a few hours.)

After receipt of the initial Work Document, the Contractor will respond and begin work within fourteen (14) calendar days and within five (5) days of the receipt of any subsequent Work Document, in accordance with the Contract Specifications. (See **Section 5-1.7, SP0050100PB**.)

If the Contractor does not begin work by the end of the day specified in the Work Document, or if the assignment of the work on the Work Document is not completed within the number of days stipulated in the Work Document, the Department will assess the Contractor liquidated damages, per **Section 5-1.7 SP0050100PB** and **Specification Section 8-10.2**.

#### (3) Contract Time and Work Document Construction Time

Contract Time is the time stated for the overall Push Button Contract. Work Document Construction Time is the time stated for the work included in each individual Work Document. The PA will distribute the Notice of Beginning Work and Completion of Construction Contracts.

## (a) Weather/Holiday Time Extensions

Weather and holiday time **will not** be granted for the overall contract. A Weather/Holiday letter is issued for each Work Document (see <u>Figure 6.2-5</u>) when a controlling item of work is delayed by weather or holidays.

## (b) Time Extensions

The PA may grant an extension to the allowable Work Document Construction Time when a controlling item of work is delayed by factors unforeseen or factors not reasonably anticipated. Granting an extension of the allowable Work Document Construction Time does not extend the overall Push Button contract time. The time extension to a Work Document is granted by a letter. (See <a href="Figure 6.2-6">Figure 6.2-6</a>.)

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Contract time extensions can be issued at the discretion of the Construction Project Manager and District Construction Engineer. (See <u>Figure 6.2-7</u>.) A contract time extension might be necessary when a Work Document is issued too close to the end of the original contract time.

#### (4) Pre-Work Conference

Upon execution of the contract and for each Work Document issued, the Department will determine if a Pre-Work Conference is warranted. If it is determined a Pre-Work Conference is needed, the PA will schedule it prior to commencement of work. The Pre-Work Conference should include a representative from the Contractor, each proposed Subcontractor, affected Utility Agency Owners (UAO), affected municipalities, the Design Project Manager, the Engineer of Record and the Department (See *CPAM Section 3.1*). At the Pre-Work Conference, the Contractor shall submit the following (as appropriate for the specific Work Document):

- a) Work schedule.
- b) Contact persons, including after hours and emergency contacts
- c) Proposed subcontractors, material suppliers, submittals and certifications
- d) Locations of staging areas
- e) Shop drawings (For Signalization projects, **Submittal Data Traffic Control Equipment, Form No. 750-010-02**, must be submitted with the shop drawings.)
- f) Certificate of Maintenance of Traffic Supervisor
- g) Vehicle registration affidavit
- h) Erosion and Storm Water Pollution Prevention Plan
- i) Maintenance of Traffic Plan
- i) Quality Control Plan
- k) List of Traffic Signalization Material to be used on the project (the PA will send the list of materials to Traffic Operations)

Prior to the start of work, the PA will ensure the following are completed:

- a) Coordination of work with local municipalities. Ensure event coordination is done.
- b) Coordination of staging areas with the Construction Environmental Coordinator.
- c) Notification of local stakeholders of impending scope of work and work schedule.

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d) Lane closure notification to the Department's Public Information Office.

#### (5) Subcontracting Work

To determine if the Contractor has performed 40% or more of the work, in accordance with *Standard Specification 8-1*, *Subletting or Assigning of Contracts*, verify the amount subcontracted for each Work Document separately prior to entry into SiteManager. Since Push-Button contracts are based on expended pay item quantities in accordance with the actual plans, the subcontract amount must be entered in SiteManager as a lump sum amount. The lump sum entry is required, because SiteManager does not allow subcontracts to overrun contract quantities. Therefore, the subcontracted amount cannot be tracked via SiteManager directly.

#### (6) Equal Opportunity Compliance

The Contractor is responsible for Disadvantage Business Enterprise/Minority Business Enterprise (DBE/MBE) data reporting in the *Equal Opportunity Compliance System (EOC)* on all Construction contracts, including Push Button contracts. For more information see:

http://www.fdot.gov/equalopportunity/eoc.shtm

## (7) Materials Acceptance and Certification

Entry into the *Materials Acceptance and Certification (MAC)* system is required on all materials samples in accordance with the contract documents. (See *CPAM Section 5.8*)

Follow all contract requirements for quality control, materials testing, and certification, unless no testing is required per contract. Contracts shall follow the final materials certification process once work on the entire contract is completed.

- a. Each Work Document is regarded as a separate project for the purpose of determining testing requirements for Specifications containing minimum quantity thresholds. Materials with random number testing requirements shall have testing performed on the first lot to ensure testing requirements are met.
- If each Work Document is submitted to MAC under one contract, the final material certification will encompass all Work Documents. If each Work Document is submitted into MAC as separate contracts, a final materials

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certification will be submitted for each Work Document (i.e., contract in MAC).

#### (8) Final Inspection

Conduct a Final Inspection for each Work Document. The Final Inspection should involve all stakeholders, including representatives from the District Maintenance Office, and, if applicable, any Maintaining Agencies.

### (E) Monthly Estimate, Payment and Submittals

- Plan Quantity payment does not apply, since the contractor does not bid on the scope of contract plans, but on estimated requirements and historical needs. The actual payment under the awarded contract is based on actual quantities completed and accepted (SP0030100PB - Award and Execution of Contract).
- 2. Enter a **Daily Work Report** into SiteManager for each day of the contract, including days where there are no active work documents to ensure accurate accounting of total contract time. (See **CPAM Section 5.1**.)
- 3. Monthly Estimates are prepared and submitted following the first Tuesday following the Sunday cutoff each month. (See *CPAM Section 5.11*). Contractor's certifications are required to be submitted no later than twelve o'clock noon Monday following the Sunday cut-off each month (*CPAM Section 5.14*.)
- 4. Fuel adjustment (**Specification 9-2.1.1 Fuels**) applies to all Push Button contracts with a duration greater than 120 calendar days. (See **CPAM Section 5.14**.)
- 5. Bituminous adjustment (**Specification 9-2.1.2 Bituminous Material**) applies to Push Button and Renewable Push Button Contracts, when the estimated bid quantity for asphalt is greater than 5,000 tons or the contract duration is greater than 365 calendar days. (See **CPAM Sections 5.14** and **11.4**.)
- 6. Composite pay factors for asphalt quality apply to all Push Button contracts per the applicable Specifications. (See *CPAM Section 11.4*)
- 7. The Contractor must submit a completed **Construction Compliance with Specifications and Plans Form No. 700-020-02**. This form is required every month after the first Work Document has been issued, regardless if a monthly estimate is processed or not. This form is not required if no Work Document has been issued for the entirety of the contract to date. (See **CPAM Section 5.11**.)
- 8. The Contractor must submit a completed *Disbursement of Previous Payments* to *Subcontractors Form No. 700-010-38*. This form is not required for the first

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Monthly Estimate processed on a contract but is required for each successive Monthly Estimate. (See *CPAM Section 5.11*.)

#### (F) Contract and Work Document Final Estimates

Upon completion of all work related to a Work Document, the PA will complete the following:

- 1. Prepare the *Final Estimates Documentation*, including *Final As-Built Plans*, and submit to the District Final Estimate Manager within 30 days of Final Acceptance of each Work Document.
- Obtain warranty documentation and submit to the Department's Warranty Coordinator. Enter all warranty information into the *Contract Information and Monitoring (CIM) System*.
- 3. Obtain acceptance documentation from the local maintaining agency for traffic signals, lighting, irrigation, and landscaping.
- 4. On Work Documents that include signalization, the following must be completed:
  - a. Final Acceptance of Traffic Signal Installation(s) and Transfer of Maintenance, Form No. 700-010-22
  - b. Finalized **Submittal Data Traffic Control Equipment**, **Form No. 750-010-02**
  - c. Digitally signed and sealed as-built plans from the Contractor Also distribute to Traffic Operations, the maintaining agency, and input into the *Electronic Document Management System (EDMS)*.
  - d. The As-Built Documentation required by **Specifications Section 611**, including the As-Built Drawings and the Feature Import Templates for the Department's ITS Facility Management (ITSFM) System, shall be submitted by the Contractor, reviewed by the PA for accuracy, and submitted to the District Traffic Operations Office.

Upon completion of the contract time, the following must be prepared:

#### 5. Resident Final Estimates Responsibilities

a. Ensure the *Final Estimates Documentation* is complete and accurate according to *CPAM*. Conduct periodic quality assurance reviews on each Push Button Contract at the frequency determined by the Resident Office Final Estimate Quality Assurance Plan.

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 Summarize each Work Document using an Excel spreadsheet. The summary must include descriptions, quantities and unit prices for each Pay Item that was installed.

- c. Make sure the cumulative amount from all Work Documents issued under this contract, matches the quantities for each pay item. Resolve all discrepancies and meet with contractor to resolve any outstanding issues (i.e. missing certifications, final quantities, or quality adjustments).
- d. Final Materials Certification is required for all Push Button Contracts.

#### 6. District Final Estimates Responsibilities

a. Review the complete *Final Estimates Documentation* according to Final Estimates *Review & Administration Manual*. Conduct periodic quality control reviews on active push button contracts at the frequency designated by the District Final Estimates Quality Control Plan.

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# Figure 6.2-1 Example of Asphalt Adjustment in Design-Build / Lump Sum Projects

Quantity Placed > Adjusted Quantity

Original P	lan Q	uantities:	Quantities	Placed:		
Area 1:		2,516.7 TN	Area 1:	2,656.3 TN	@	G <sub>mm1</sub> : 2.579
Area 2:		1,287.2 TN	Area 2:	1,264.6 TN	@	G <sub>mm2</sub> : 2.562
Area 3:		386.1 TN	Area 3:	402.2 TN	@	G <sub>mm<sub>3</sub></sub> : 2.567
Total	=	4,190.0 TN	Total =	4,323.1 TN	_	3

A. Calculate the Tonnage-Weighted Average Gmm:

$$\begin{split} = \frac{\sum (\mathsf{Tonnage}_n \times \mathsf{G}_{\mathsf{mm}_n})}{\mathsf{Total \ Quantity \ Placed}} &= \frac{\left(\mathsf{Tonnage}_1 \times \mathsf{G}_{\mathsf{mm}_1}\right) + \left(\mathsf{Tonnage}_2 \times \mathsf{G}_{\mathsf{mm}_2}\right) + \left(\mathsf{Tonnage}_3 \times \mathsf{G}_{\mathsf{mm}_3}\right)}{\mathsf{Tonnage}_1 + \mathsf{Tonnage}_2 + \mathsf{Tonnage}_3} \\ &= \frac{(2,656.3 \times 2.579) + (1,264.6 \times 2.562) + (402.2 \times 2.567)}{2,656.3 + 1,264.6 + 402.2} \\ &= \frac{6,850.60 + 3,239.91 + 1,032.45}{4,323} \\ &= 2.573 \end{split}$$

B. Calculate the Adjusted Quantity:

Adjusted Quantity = 
$$\left(\frac{\text{Original Plan Quantity}}{\text{Design }G_{mm}}\right) \times \left(\text{Tonnage Weighted Average }G_{mm}\right)$$

$$= \frac{4,190}{2.540} \times (2.573)$$

$$= 4,244.4 \text{ TN}$$

C. Compare the total quantity placed to the required total (Adjusted Quantity):

Total Quantity Placed > Required Total 4323.1 TN > 4,244.4 TN

The Required Total was exceeded. Therefore, no asphalt adjustment is necessary.

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# Figure 6.2-2 Example of Asphalt Adjustment in Design-Build / Lump Sum Projects

Quantity Placed < Adjusted Quantity

Superpave (Traffic level C)

Original Plan Quantities:

Original Pi	iaii G	tuanilies.	Quantitie	S Flace	a.		
Area 1:		2,787.5 TN	Area 1:		2,613.6 TN	@	$G_{mm_1} = 2.579$
Area 2:		1,357.3 TN	Area 2:		1,394.4 TN	@	$G_{mm_2} = 2.562$
Total	=	4,144.8 TN	 Total	=	4,008.0 TN	_	

Quantities Placed:

A. Calculate the Tonnage-Weighted Average G<sub>mm</sub>:

$$= \frac{\sum (Tonnage_n \times G_{mm_n})}{Total \ Quantity \ Placed} = \frac{(Tonnage_1 \times G_{mm_1}) + (Tonnage_2 \times G_{mm_2})}{Tonnage_1 + Tonnage_2}$$

$$= \frac{(2,613.6 \times 2.579) + (1,394.4 \times 2.562)}{2,613.6 + 1,394.4}$$

$$= \frac{6,740.5 + 3,572.5}{4,008.0}$$

$$= 2.573$$

**B.** Calculate the Adjusted Quantity:

Adjusted Quantity = 
$$\left(\frac{Original\ Plan\ Quantity}{Design\ G_{mm}}\right) \times (Tonnage\ Weighted\ Average\ G_{mm})$$

$$= \frac{4,144.8}{2.540} \times (2.573)$$

$$= 4.198.6\ TN$$

C. Compare the total quantity placed to the required total (Adjusted Quantity):
Total Quantity Placed < Required Total</p>

The Total Quantity Placed is <u>less</u> than the Required Total Quantity. Therefore, a <u>reduction</u> in payment for the amount not placed is needed.

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#### **D.** Calculate the Reduction in Pay:

Table 9-1

Item Description	Unit	Unit Prices
Optional Base/Superpave	SY	\$8.78
Superpave (Traffic level B)	Ton	\$48.62
Superpave (Traffic level C)	Ton	\$52.99
Asph. Conc. Friction Course (FC-6)	Ton	\$56.79

Pay Reduction = (Total Qty. Placed - Adjusted Quantity) × (Unit Price per **Table 1**)
= (4,008 - 4,198.6) × (\$52.99)
= - 190.6 TN × \$52.99
= - \$10,099.89

A reduction of \$10,099.89 will be made as a line item adjustment to the 1 LS item.

#### **NOTES:**

For Design-Build projects, use the 6-month Statewide pay item averages to calculate the adjustment in pay. For LS projects, use the unit prices in *Table 1*, *Section 9* of the Contract *Specifications* to calculate the adjustment in pay.

Enter a new Lump Sum Line Item Adjustment in SiteManager.

**NOTE:** For LS projects with multiple Financial Identification Numbers (FIN), follow the criteria in *CPAM 11* 

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## Figure 6.2-3 Example of Transmittal Memorandum

**MEMORANDUM** 

Date: (DATE)

To: xxxx xxxx, xxxx Operations Engineer

From: xxxx xxxx. District Traffic Operations Engineer

Subject: Transmittal of Work Document No. XXXX

Financial Project ID: xxxxxx-x-xx

Federal Project ID: xxxx
Contract No.: xxxxxxx
County: xxxxxxx
Description: xxxxxxx

The design for the referenced Work Document has been completed and is being transmitted for implementation. The summary of the work includes, xxxx xxx xx.

Please refer to the attached Work Document.

## Attached are the following Items:

Yes□ No□ A	Approved Plans (X copies)
Yes□ No□ □	Department's Contract Time
Yes□ No□ F	Required Permits (if yes, list agencies and number of copies)
Yes□ No□ L	Jtility Clearance Letter
Yes□ No□ F	Rail Clearance Letter
Yes□ No□ C	Cost Estimate
N P	onstruction/For Inspection flaintenance Pesign Prod. Mgmt. Orainage

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## Figure 6.2-4 Example of Work Document Notice to Proceed

(DATE)

(CONTACT PERSON) (PRIME CONTRACTOR) (ADDRESS) (CITY, STATE ZIP CODE)

**SUBJECT:** Letter of Authorization / Notice to Proceed

Financial Project ID: Federal Job Project ID:

Contract No.:

Work Document No.:

Description:

Dear Sir or Madam:

In accordance with the above referenced agreement between the (CONTRACTOR) and the Florida Department of Transportation, you are hereby authorized to begin work on Work Document (# ###########), which is attached.

The allowable construction time for the subject Work Document commences on (DATE) and concludes on (DATE) (## CALENDAR DAYS ALLOWED). Failure to complete the work by (Completion Date) will result in the assessment of liquidated damages pursuant to Section 5-1.7 of the Contract.

Please notify me five (5) calendar days prior to beginning work.

Should you have any questions or concerns, please contact me at (###) ###-####.

Sincerely,

(SIGNATURE) (NAME), (TITLE) (LOCATION)

Initial/initial Attachment

CC: (NAME OF CPM), Construction Project Manager

File

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## Figure 6.2-5 Example of Weather / Holiday Letter

(DATE) (CONTACT PERSON) (PRIME CONTRACTOR) (ADDRESS) (CITY, STATE ZIP CODE)

SUBJECT: ADJUSTMENT TO WORK DOCUMENT TIME FOR THE EFFECTS OF

INCLEMENT WEATHER / HOLIDAYS ON PUSH-BUTTON CONTRACT

Financial Project ID: Federal Project ID:

Contract No.: County: Description:

Dear Sir or Madam:

The daily reports documenting the effects of inclement weather have been evaluated for the period beginning (Month XX, Year through Month XX, Year). It has been determined **XX** calendar day(s) meet(s) the criteria established by the contract for granting additional Work Document time due to the effects of inclement weather.

Holidays have been evaluated for the period beginning (Month XX, Year through Month XX, Year). It has been determined <u>XX</u> calendar day(s) meet(s) the criteria established by the contract (*Standard Specifications Section 8-7.3.2*) for granting additional Work Document time due to Holidays.

Your company has ten (10) days from the receipt of this notice to appeal the number of days granted herein. Any such appeal must be accompanied by all available specific facts that support your position. Failure to make an appeal or to provide the specific facts supporting your position within ten (10) days from receipt of this notice shall constitute a waiver of any rights to appeal the Department's decision at a later date. Appeals should be made to the (The appropriate Operations Office and address).

Sincerely,

(NAME OF PE)
Project Engineer

Initial/initial Attachment

cc: Appropriate Department Personnel, File

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## TIME EXTENSION – WEATHER/HOLIDAY NOTIFICATION TO CONTRACTOR

1. DATE: (Month Day, Year)

2. CONTRACTOR: (Name)

3. FIN. NO.: (XXXXXX-XX-XXXXX)

4. WORK DOCUMENT NO.: (XXXXX)

5. FOR PERIOD BEGINNING: (Month Day, Year)6. THROUGH: (Month Day, Year)

7. NUMBER OF LOST DAYS: (XX)

8. ESTIMATE MONTH: (Month Year)

9. PROJECT ENGINEER: (First & Last Name)

Weather Days Granted + Holiday Days = Time this Period

(XX) + (XX) = (XX)

#### TOTAL GRANTED THIS PERIOD = (XX)

DAY	<u>DATE</u>	CONTRACT DAY #	EXPLANATION OF CONDITION
(XXXX)	(XX/XX/XXXX)	(XXX)	(Designate Holiday or Weather Day)
(XXXX)	(XX/XX/XXXX)	(XXX)	(Designate Holiday or Weather Day)
(XXXX)	(XX/XX/XXXX)	(XXX)	(Designate Holiday or Weather Day)

Construction Project Administration Manual Effective: August 1, 1999
Contract Payment Revised: February 25, 2020

## Figure 6.2-6 Example of Work Document Time Extension

(DATE)

(CONTACT PERSON) (PRIME CONTRACTOR) (ADDRESS) (CITY, STATE ZIP CODE)

File

SUBJECT: WORK DOCUMENT TIME EXTENSION

Financial Project ID: Federal Project ID: Contract No.:

County:
Description:

The Department and (CONTRACTOR) have agreed to extend the Work Document allowable completion time by (NUMBER OF DAYS) non-compensable days. This extension is required for the capability of this Contractor to complete a Work Document consisting of (DESCRIPTION OF WORK DOCUMENT). The overall contract time remains the same.

If necessary, a separate Weather Letter will be used to grant additional time to this Work Document for any weather that has affected the controlling work activity.

By your acceptance of this extension of Work Document Allowable Time, you agree to pursue no further claim in connection with the above request. Please sign and return one copy of this letter to District (#) Construction at (EMAIL ADDRESS OF DISTRICT CONSTRUCTION OFFICE) to acknowledge your agreement with these terms and conditions.

		Sincerely,	
		(NAME OF PA) Project Administrator	
	ns and Conditions Accepted: ME OF CONTRACTOR)		
By: _	· 	Date:	
	l/initial hment		
cc:	(NAME OF CONSTRUCTION ENGINEE (NAME OF CPM), Construction Project I		

Construction Project Administration Manual Effective: August 1, 1999
Contract Payment Revised: February 25, 2020

## Figure 6.2-7 Example of Contract Time Extension

(DATE)

(CONTACT PERSON) (PRIME CONTRACTOR) (ADDRESS) (CITY, STATE ZIP CODE)

File

SUBJECT: CONTRACT TIME EXTENSION

Financial Project ID: Federal Project ID: Contract No.:

County: Description:

The Department and (CONTRACTOR) have agreed to extend this Contract by (NUMBER OF DAYS) non-compensable days. This extension is required for the capability of this Contractor to complete a Work Document consisting of (DESCRIPTION OF WORK DOCUMENT).

If necessary, a separate Weather Letter will be used to grant contract time for any weather that has affected the controlling work activity on this Work Document.

By your acceptance of this time extension, you agree to pursue no further claim in connection with the above request. Please sign and return one copy of this letter to **District (#) Construction at (EMAIL ADDRESS OF DISTRICT CONSTRUCTION OFFICE)** to acknowledge your agreement with these terms and conditions.

Sincerely

		Sincorory,
		(NAME OF DCE) District Construction Engineer
Terms and Conditions Accepted: (NAME OF CONTRACTOR)		
By: _		Date:
Initial/initial Attachment		
CC:	(NAME OF CONSTRUCTION ENGINEER), Construction Engineer (NAME OF CPM), Construction Project Manager (NAME OF PA), Project Administrator	

Construction Project Administration Manual Effective: August 1, 1999
Contract Payment Revised: February 25, 2020

# Attachment A: Florida Transportation Commission Report

## (A) Florida Transportation Commission Report Values

- Report is run quarterly starting at the beginning of the fiscal year (July).
- Construction contract types pulled are "Construction Contract(CC)",
   "Construction Design Build(CDB)", "Construction Design Build Finance(CDBF)",
   "Construction Design Build Low Bid", "Construction Design Build Finance
   Operate Maintain(CDBO)", "Construction Lump Sum(CLS)", "Construction
   Streamline(CSL)", & "Construction Hold Witness(CHW)".
- It is a cumulative report. It contains contracts that have reached "Passed" status within the fiscal year you are running the report for (July June). This date is pulled from SiteManager.
- Excludes
  - Work Types Maintenance Other (I), and Traffic Operations (X7)
  - Letting Status of Rejected(R) and Canceled(C)
- Any charged day on a diary in SiteManager is considered a day used

## (B) Time

Percent Time = (Days Used – Weather Days – Holiday Time Extension Days)/Original Days

Weather Days = All Change orders coded type WE

Holiday Time Extension Days = All change orders coded type HTEX

**Note 1**: Weather Days includes all weather related and recovery days.

Note 2: WEA1 and WEA2 and Hurricanes

#### (C) Money

Percent Money = Actual Expenditure/Adjusted Original Amount

Actual Expenditure = All Expenditures and revenue for Phase 52, 56, 57, and 58

Adjusted Original Amount = (Awarded Contract Amount – Contingency Amount)

**Note 1**: 5A = Construction Contract Bonus. See **5A Fund Types**.

Construction Project Administration Manual Effective: August 1, 1999
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**Note 2**: Actual Expenditure Does Not Include Innovative Contract Adjustment Payments (<u>5A funds</u>)

Note 3: Adjusted Original Amount Does Not Include Hurricanes.

#### (D) 5A Fund Types (Innovative contract adjustments):

- ABID A+B Incentive-Disincentive
- INDI Incentive-Disincentive
- LRID Lane Rental Incentive-Disincentive
- LSAV Liquidated Savings
- NEXB No Excuse Bonus

#### (E) Time Extensions

Change Order types:

- EA (Time Extension Agreement)
- CO (Change Order)
- HTEX (Holiday Time Extension/Special Events)
- WE (Weather Days' Time Granted)

## (F) SA Days

Approved SA Days: Change Order Types:

- SA (Supplemental Agreement)
- UN (Unilateral Payment)
- CN (Contingency Supplemental Agreement)

## Section 7.2

Effective: July 1, 2002

Revised: June 3, 2020

#### TIME EXTENSIONS

## 7.2.1 Purpose

To provide a uniform process for administering construction contract time extension requests and for documenting, executing and distributing time extensions.

## 7.2.2 Authority

Sections 20.23(3)(a), 334.048(3), Florida Statues (F.S.)

#### 7.2.3 Reference

337.015, Florida Statutes (F.S.) Articles 8-6 and 8-7, Specifications for Road and Bridge Construction

FHWA Approved: February 6, 2015

#### 7.2.4 General

This section will address the three specification conditions that will occur.

- (1) The granting of time extensions to account for effects of inclement weather: These contracts will contain specifications requiring an ongoing evaluation to occur and time adjustments, when justified, will be granted by the Districts. This condition is covered in detail under **Section 7.2.5**.
- (2) The granting of time extensions for reasons other than the effects of inclement weather, Holidays or Special Events. The contract specifications and operating procedures for these contracts will require early identification and resolution of time extension requests. This condition is covered in detail under **Section 7.2.6**.
- (3) The granting of time extensions to account for effects caused by the suspension of contractor's operations for Holiday(s) and Special Events as defined in *Specification 8-6*, contract plans or Request for Proposal. These contracts will contain specifications requiring an evaluation to occur and time adjustments, when justified, will be granted by the Districts. This condition is covered in detail under *Section 7.2.7*.

Time Extensions 7-2-1

## 7.2.5 Time Extensions for Delays Caused by Weather

## **Resident Level Responsibilities**

## 7.2.5.1 Weather Delays to Controlling Items of Work

Extensions of contract time for delays caused by the effects of inclement weather are justified only when rain or other inclement weather conditions or related adverse soil conditions prevent the Contractor from productively performing controlling items of work resulting in:

Effective: July 1, 2002

Revised: June 3, 2020

- (1) The Contractor being unable to work at least 50% of the normal work day on predetermined controlling work items; or
- (2) The Contractor must make major repairs to work damaged by weather, provided the damage was not attributable to a failure to perform or neglect by the Contractor.

## 7.2.5.2 Project Administrator's Weather Time Recommendations

The Project Administrator will continually monitor the effects of weather and when found justified, recommend to the Resident Engineer time extensions, on either a bimonthly or monthly basis. The Contractor will not be required to submit a request for additional time due to the effects of weather. The following procedures are to be followed in completing these time extensions.

- (1) The Project Administrator will be directly responsible for accurately documenting weather data for each assigned construction project and the extent that work is performed on a controlling item of work on the *Daily Work Report*.
- (2) The Project Administrator will make a recommendation to the Resident Engineer to grant time as a result of the effects of weather as defined. The recommendation will include a copy of the *Daily Work Report* and the *Work Plan Controlling Item of Work, Form No. 700-010-15* as back-up if a Critical Path Method schedule is not a contract requirement. This recommendation may not be contingent on whether the Contractor actually appears at the project on any given day but had intentions of doing so. If it is reasonable to conclude, based on the weather forecast, that there is little likelihood of productive work being accomplished on a controlling work item for 50% of that day, a time extension should be granted and the Contractor should not be expected to mobilize labor and equipment that day. Such determinations can be made in advance for a period no greater than a week.

## 7.2.5.3 Weather Delays For Projects

Time extensions will be granted on a contract day per delayed day.

(1) The contractor provides a schedule which identifies the intended work week, thus determining the scheduled work days and the controlling items of work. If inclement weather effects the contractor's ability to productively perform controlling items of work on one of the scheduled work days as allowed by **Specification 8-7**, a day is granted. Weekend days are eligible for weather days provided the weekend day is a scheduled workday and is shown as a scheduled workday on the accepted schedule or Work Plan -Controlling Item of Work, Form No. 700-010-15. The Project Administrator and the Contractor's representative must agree ahead of time as to the controlling items of work and the number of days of the week to be worked. No weather delays will be recognized before the Contractor actually begins work or attempts to begin work in accordance with the approved project work schedule. Weather days will be granted only during the authorized Contract Time Period.

Effective: July 1, 2002

Revised: June 3, 2020

(2) The Resident Engineer will notify the Contractor of the number of weather days granted. This notice will be sent out either on a bimonthly or monthly basis. See *Guidance Document 7-2-A* for a sample letter.

## 7.2.6 Time Extensions Not Related to Weather Delays, Holidays or Special Events

## **Resident Level Responsibilities**

Contract time extensions will be considered only for the reasons set forth under the terms of the contract. A time extension letter shall not be used to document a contract time reduction. A **Supplemental Agreement** or **Work Order** must be used for that purpose. Time extensions may be granted during the contract time period or authorized extensions of the contract time period. The time needed by a Contractor for permit applications and approval is not an allowable reason to grant additional contract time, except as may be allowable under the provisions of **Specification 120-6.2**. The following establishes the process for evaluating, documenting and making decisions to approve or deny time extensions.

The Contractor has access to all the required construction forms through

the Department provided web-based collaboration site and is to electronically submit all written communication associated with the Contract through the site in accordance with **Specification 4-1**.

Effective: July 1, 2002

Revised: June 3, 2020

- (2) When the Contractor submits a request for a time extension after the commencement of a delay and in accordance with **Specification 5-12 and 8-7**, the standard time extension request form shall be used.
- (3) When the Contractor submits a time extension request after the elimination of the delay and in accordance with **Specification 5-12 and 8-7**, the standard time extension request form shall be used.
- (4) The Resident Engineer shall provide written acknowledgment of each Contractor's time extension request. If the information submitted on the standard form is determined to be incomplete or fails to meet the requirements of the contract for consideration as a time extension request, the Resident Engineer will reject it. See *Guidance Document 7-2-D* for a sample response for these actions.
- The Resident Engineer has the authority to approve time extension (5) requests up to a cumulative maximum of thirty (30) days or 5% of the original contract time, whichever is greater. The District Construction Engineer (DCE) shall approve all time extension requests in excess of thirty (30) days or 5% of the original contract time, whichever is greater. Documentation of the reasons for decisions on granting or denying time extension requests shall be maintained in the project file. When a decision on approval for a time extension is made by the DCE, the DCE will inform the Resident Engineer of that decision including the reasons for it. The Resident Engineer will send a letter to the Contractor granting the additional time or denying the request. The denial or approval should include a concise response explaining the findings and decision for each issue raised by the Contractor's request. Time granted as part of a work order does not require a separate letter to the contractor. All backup documentation would still be required in the project file.

Time extension approval letters not related to Weather, Holidays and Special Events shall include the following standard disclaimer statement:

"By your acceptance of this time extension, you agree to pursue no further claim in connection with the above request. Please sign and return one copy of this letter, to acknowledge your agreement with these terms and conditions."

Terms and Conditions Accepted

(Contractor's corporate name)		
Ву:	Date:	

Effective: July 1, 2002

Revised: June 3, 2020

## 7.2.7 Time Extensions for Delays Caused by Suspension of Contractors Operations for Holidays and Special Events

## **Resident Level Responsibilities**

## 7.2.7.1 Suspension of Contractors Operations – Holidays and Special Events Delays to Controlling Items of Work

Extensions of contract time caused by the suspension of contractor's operations for Holidays and Special Events as defined in **Specification 8-6** are justified only when said suspension prevents the Contractor from productively performing controlling items of work.

## 7.2.7.2 Project Administrator's Recommendation

The Project Administrator will monitor the effects that Holidays and Special Events as defined in *Specification 8-6* have on controlling items of work and recommend to the Resident Engineer Holiday and Special Event related time extensions. The Contractor is to submit a written request to work on a Holiday or Special Event at least ten (10) days in advance of the requested date and receive written approval from the Engineer. The Department will grant contract time for each day noted in the Specification or on the Plans, even if the Holiday or Special Event falls on a contract day shown in the contractor's schedule as a non-work day. An exception to this would be if the contractor requested and received approval from the Department to work on a holiday or special event day as allowed for in Specification 8-6.4. Holiday or Special Event time extensions do not require DCE approval and do not count toward the time extensions approval thresholds under **Section 7.2.5 (5)**. Holiday or Special Event days will be granted only during the authorized Contract Time Period.

The contractor provides a schedule which identifies the intended work week, thus determining the scheduled work days and the controlling items of work. If the contractor is unable to productively perform controlling items of work due to the suspension of operations for a defined Holiday or Special Event, the contractor would be granted time for the Holiday or Special Event suspension.

The Resident Engineer will notify the Contractor of the number of days granted

related to the Holiday or Special Event suspension. See *Guidance Document* 7-2-B and *Guidance Document* 7-2-C for sample letters.

Effective: July 1, 2002

Revised: June 3, 2020

### 7.2.8 Appeals

### **District Level Responsibilities**

In the event the Contractor appeals the Department's decision, the DCE will evaluate any new facts. All needed coordination will be accomplished with the district's support staff, the district's legal counsel, the central office staff and the FHWA. The DCE will coordinate with the District Director of Operations and the District Secretary to notify the Contractor of the results of the Department's review of the appeal.

## 7.2.9 Federal-Aid Participation

### 7.2.9.1 FHWA Projects of Division Interest

Construction projects with Federal funding require that Department staff must have considered and decided on Federal-Aid participation or requested Federal-Aid participation in any time extension. The FHWA shall decide the amount, if any, of Federal-Aid participation time extensions granted for Projects of Division Interest (PODI). The District will determine the amount on Delegated Federal-Aid projects.

## **Resident Level Responsibilities**

On PODIs, a letter shall be prepared by the Resident Engineer on In-House CEI projects and the Department's Construction Project Manager on Consultant CEI Projects, requesting FHWA for Federal Aid participation based on the facts stated in the letter. See *Guidance Document 7-2-E* for a sample letter.

When the copy of the request for a time extension indicating FHWA denial (partial or whole) is received, the Resident Engineer on In-House CEI projects and the Department's Construction Project Manager on Consultant CEI Projects, will decide whether or not to appeal the decision.

When the appeal of the FHWA's denial of a time extension receives another denial, such denial may be considered final FHWA determination, and their copy of the transmittal will be distributed as previously described.

## 7.2.9.2 Delegated State Oversight Projects

Neither FHWA approval nor State Construction Office concurrence in Federal Aid participation is required for time extensions granted on FHWA Delegated Projects.

Effective: July 1, 2002

Revised: June 3, 2020

## (A) Resident Level Responsibilities

The Resident Engineer's staff shall develop the contract change document, submit the document to the DCE for review and solicit a determination of FHWA participation before any time extension is granted.

## (B) District Level Responsibilities

The DCE shall determine the number of days eligible for Federal Aid participation. The guidelines contained in the latest version of the *Florida Federal-Aid Partnership Agreement, Procedure No. 700-000-005*, *CPAM 7.3.11.1*, as well as past precedents, should be used in determining Federal Aid participation. The DCE shall approve, in writing, the number of days determined to be Federal-Aid Participating or Non-Participating. The approval from the DCE, identifying the number of days which are Federal-Aid Participating or Non-Participating, shall be maintained in the project file. An email from the DCE or delegate will suffice as documentation of approval. The DCE can delegate such approval authority to a person within District Construction Office staff, but not to a Resident Engineer. Such delegation shall be maintained on file in the District Construction Office.

## 7.2.10 Contract Change Tracking System

## **District Level Responsibilities**

Within fifteen (15) calendar days after the date of a time extension letter, the DCE, or designee, shall decide upon the final contract change coding and enter the time extension information into SiteManager and/or the Contract Change Tracking System. Time Extensions granted for Weather, Holidays and Special Events are to be entered into SiteManager only and are not to be entered into the Contract Change Tracking System. All other Time Extensions granted to the Contractor are to be entered into both systems. If the DCE's designee is not a member of the District Construction Office staff, the DCE's delegation shall be maintained on file in the District Construction Office. Further, if the DCE's designee is not a member of the District Construction Office staff, the DCE shall develop a quality assurance process to ensure accurate contract change coding and compliance with this section. Such process shall be documented and maintained on file in the District Construction office.

For an explanation of the codes involved, see the information published under "Coding Contract Changes" heading as an attachment to *CPAM Section 7.3* on the State Construction Office website at: <a href="http://www.dot.state.fl.us/construction/Manuals/cpam/New%20Clean%20Chapters/CodingContractChanges.pdf">http://www.dot.state.fl.us/construction/Manuals/cpam/New%20Clean%20Chapters/CodingContractChanges.pdf</a>

Effective: July 1, 2002

Revised: June 3, 2020

## 7.2.11 Quality Control Process for Contract Changes

### **District Level Responsibilities**

The DCE shall develop a process to annually review a representative sample of all time extensions to ensure such changes were necessary and comply with the construction contract documents. Such process will be documented and maintained on file in the District Construction Office for State Construction Office and FHWA review

## Guidance Document 7-2-A SAMPLE WEATHER LETTER TO CONTRACTOR

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Contractor's NAME ADDRESS CITY, STATE, ZIP CODE

Re: Adjustment to Contract Time for the Effects of Inclement Weather

Financial Project ID:

Project No.: State Job No: Contract No.: F.A.P. No.: County:

Dear Sir or Madam:

The daily reports documenting the effects of inclement weather have been evaluated for the period beginning (date) through (date). It has been determined (number) of calendar day(s) meet the criteria established by the contract for granting additional contract time due to the effects of inclement weather. It has been determined that (number) contract day(s) will be added to the total authorized contract time.

Your company has ten (10) days from receipt of this notice to appeal the number of days granted herein. Any such appeal must be accompanied by all available specific facts that support your position. Failure to make an appeal or to provide the specific facts supporting your positions within ten (10) days from receipt of this notice shall constitute a waiver of any rights to appeal the Department's decision at a later date.

Sincerely,

Resident Engineer

cc: District Construction Engineer

## Guidance Document 7-2-B SAMPLE HOLIDAY LETTER TO CONTRACTOR

Date:

Contractor's NAME ADDRESS CITY, STATE, ZIP CODE

Re: Adjustment to Contract Time for the Effects of Holiday Suspensions

Financial Project ID:

Project No.: State Job No: Contract No.: F.A.P. No.: County:

Dear Sir or Madam:

Since your firm did not request to work during the holiday period specified above, as outlined in **Specification 8-6.4**, the Daily Report documenting this holiday period have been evaluated. It has been determined (*number*) calendar day(s) meet(s) the criteria established by the Contract for granting additional time due to the suspension of operations for this holiday period. Pursuant to **Specification 8-7.3.2**, (*number*) contract day(s) will be added to the total authorized contract time.

Your company has ten (10) days from receipt of this notice to appeal the number of days granted herein. Any such appeal must be accompanied by all available specific facts supporting your position. Failure to make an appeal or to provide the specific facts within ten (10) days from receipt of this notice shall constitute a waiver of any rights to appeal the Department's decision at a later date.

Sincerely,

Resident Engineer

cc: District Construction Engineer

## Guidance Document 7-2-C SAMPLE SPECIAL EVENT LETTER TO CONTRACTOR

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Contractor's NAME ADDRESS CITY, STATE, ZIP CODE

Re: Adjustment to Contract Time for the Effects of Special Event Suspensions

Financial Project ID:

Project No.: State Job No: Contract No.: F.A.P. No.: County:

Dear Sir or Madam:

Since your firm did not request to work during the Special Event period specified above, as outlined in **Specification 8-6.4**, the Daily Report documenting this Special Event period have been evaluated. It has been determined (*number*) calendar day(s) meet(s) the criteria established by the Contract for granting additional time due to the suspension of operations for this Special Event period. Pursuant to **Specification 8-7.3.2**, (*number*) contract day(s) will be added to the total authorized contract time.

Your company has ten (10) days from receipt of this notice to appeal the number of days granted herein. Any such appeal must be accompanied by all available specific facts supporting your position. Failure to make an appeal or to provide the specific facts within ten (10) days from receipt of this notice shall constitute a waiver of any rights to appeal the Department's decision at a later date.

Sincerely,

Resident Engineer

cc: District Construction Engineer

## **Guidance Document 7-2-D**

## SAMPLE LETTER RESIDENT ENGINEER TIME EXTENSION RESPONSE

	Date: NAME/ADDRESS ATE, ZIP CODE	
SUBJECT:	Time Extension Request Financial Project ID: Project No.: State Job No: Contract No.: F.A.P. No.: County:	
Dear Sir or I	Madam:	
	e), you submitted a request for an extension of the contract time for Stat	е
completion of	st has been received by this office and is presently under review. Upon of the Department's review, you will be notified of the approval or denial of the ion. It is anticipated that this notification will be given on or before (date)).	
`	nation you submitted is incomplete and is being returned. Upon receipt of formation, we will continue to process your request.)  or	)f
`	est fails to meet the requirements of the contract for consideration as a time or the following reasons:)	е
	(State Reasons)	
	Sincerely,	
	Resident Engineer	
cc: Distri	ct Construction Engineer	

#### **Guidance Document 7-2-E**

# SAMPLE LETTER TO FHWA REQUESTING CONCURRENCE AND PARTICIPATION OF AN APPROVED TIME EXTENSION UNDER FHWA PROJECT OF DIVISION INTEREST

Date:

Mr. (Division Administrator) Division Administrator Federal Highway Administration 545 John Knox Road, Suite 200 Tallahassee, Florida 32303

Attention: (Area Engineer)

Subject: Recommendation on Time Extension Request

Financial Project ID:

Contract No.:

Federal Aid Project No.: Contractor's Request No.:

Enclosed is a copy of the District staff's evaluation of the subject time extension request. Our analysis concludes the following time extension item(s) is/are justified:

(List each item identified by the time extension, the number of days requested, and the number of days to be granted. Include a short summary of the basis for the decision to grant or not grant time.)

We respectfully request FHWA concurrence and participation.

Sincerely,

Resident Engineer or Construction Project Manager

Effective: July 1, 2002 **Contract Modifications** Revision: October 28, 2019

### Section 7.3

## SUPPLEMENTAL AGREEMENTS AND UNILATERAL PAYMENTS

### 7.3.1 Purpose

To provide a uniform procedure for District Construction Offices to initiate, document, execute and distribute construction contract changes by Supplemental Agreements and Unilateral Payments.

### 7.3.2 Authority

Sections 20.23(3)(a), 334.048(3) Florida Statues (F.S.)

### 7.3.3 Reference

334.185, 337.11(9), 337.11(12), 337.185, 339.135(6)(a), Florida Statutes (F.S.)

Federal Aid Policy Guide (23 CFR 635)

FHWA Approved: February 26, 2015

Chapter 7, Section 4 - Contingency Supplemental Agreements

Procedure No. 375-020-010, Errors Omissions, and Contractual Breaches by Professional Engineers on Department Contracts

Procedure No. 700-000-005, Florida Federal-Aid Partnership Agreement

Section 4, Standard Specifications for Road and Bridge Construction

#### Identifying the need for a Supplemental Agreement or 7.3.4 **Unilateral Payment**

#### 7.3.4.1 Supplemental Agreements or Unilateral Payments shall be used to:

- (A) Clarify the plans and specifications of a contract.
- Provide for unforeseen work, grade changes, or alterations in plans that could (B) not reasonably have been contemplated or foreseen in the original plans and

specifications.

- (C) Change the limits of construction to meet field conditions.
- (D) Provide a safe and functional connection to an existing pavement.
- (E) Settle contract claims (for **Supplemental Agreements** only).
- (F) Make the project functionally operational in accordance with the intent of the original contract.
- (G) Expand the physical limits of a project only to the extent necessary to make the project functionally operational in accordance with the intent of the original contract. The cost of any such additional work extending the physical limits of a project shall not exceed \$100,000.00 or ten (10) percent of the original contract price, whichever is greater.
- (H) Give effect to the negotiated settlement of a dispute.

#### Unilateral Payments will be used to pay the Contractor 7.3.4.2 for work performed on a project when:

- (A) The Contractor agrees to perform the work at an agreed upon cost but refuses to timely execute a **Supplemental Agreement** to allow timely payment for the work by the Department or,
- (B) The Department and the Contractor cannot agree on the cost of additional work, and the Contractor refuses to execute a **Supplemental Agreement** or,
- (C) The Department determines it is in its best interest to make a *Unilateral Payment* for work the Department directed to be performed in lieu of pursuing a Supplemental Agreement.
- (D) The Department and Contractor cannot agree on the value of work deleted from the Contract. All unilateral payments should be 1 lump sum using the 9999 5 UNILATERAL PAYMENTS (S/M ONLY) pay item, except as indicated lump sum contracts below. It is recommended that all unilateral payments have a positive unit price to ensure the 230 funds are allocated properly. If the circumstances require a negative unilateral payment, contact the State Final Estimates Office and/or State System Section for further direction.

When work is deleted from a Lump Sum Contract, an encumbrance should be processed through the Contract Funds Management System to reduce the contractual obligation commensurate to the value of the negative Unilateral Payment. The estimate should be loaded into SiteManager with the 'reduced' regular work amount (total work less the negative Unilateral Payment amount). The negative Unilateral Payment should not be loaded into SiteManager as it will be reflected in the reduced amount of regular work. Contact the State Final Estimates Office and/or State System Section for further direction. The supporting documentation for the negative encumbrance should be included as documentation for the negative Unilateral Payment.

## 7.3.5 Initiating Supplemental Agreements and Unilateral Payments

The District Operations staff will ensure that the terms of all **Supplemental Agreements** and **Unilateral Payments** are in the best interest of the Department and comply with procedures, specifications, and statutory requirements governing construction contract administration.

Before a **Supplemental Agreements** or **Unilateral Payment** can be issued against any Non-State Highway System (Off-System), federally funded project being constructed by the Department for a Local Government, the Project Administrator shall ensure that the Design Project Manager has obtained a Maintenance Agreement (MOA) between the Department and the Local Government (Refer to **Financial Provisions for All Department Funded Agreements, Procedure 350-020-301**). The Maintenance Agreement shall establish that the Local Government is responsible for additional project costs determined to be Federal Aid Non-Participating.

All **Supplemental Agreements and Unilateral Payments**, including those initiated in response to contract claims, will be supported and documented by an **Engineer's Estimate** and an **Entitlement Analysis** (see **Guidance Document 7-3-A**). Lump sum items shall not be used without detailed itemization stating the quantities and unit prices the lump sum item was based on.

For Lump Sum contracts, including Design-Build contracts, supplemental agreements should be included within the lump sum line item for the entire contract amount. When work is either deleted or added, the SA will address the original LS bid item by deleting it. Then, the SA will address the addition or deletion of additional work by adding the LS pay item 0999 2 LUMP SUM CONTRACT, ALTERNATIVE BIDDING with the new unit price. The new unit price is calculated by either subtracting or adding the dollar change to the bid unit price to come up with the new unit price. There may be several instances of this happening on a single contract depending on how much work is added or deleted throughout the life of the contract. Do not overrun the 1 LS pay item. See *CPAM 7.3.4.2* for more information credits on projects.

When a **Supplemental Agreement or Unilateral Payment** must be initiated on a project with consultant-prepared plans and contract documents, refer to **Procedure No. 375-020-010**, **Errors, Omissions, and Contractual Breaches by Professional Engineers on Department Contracts**.

Effective: July 1, 2002 **Contract Modifications** Revision: October 28, 2019

#### **Significant Changes** 7.3.5.1

All significant changes causing an increase or decrease in the unit cost of a pay item must be documented with a completely executed Supplemental Agreement or Unilateral Payment. Note that either of these types of contract changes will require an Entitlement Analysis and an Engineer's Estimate. Certification of availability of funds must be obtained from the Comptroller's Office prior to directing the Contractor to perform the work when the change results in an increase in the cost of the project.

#### **Project Limit and Construction Limit Extensions** 7.3.5.2

#### (A) **Resident Level Responsibilities**

Section 337.11(9)(b), F. S. states that Supplemental Agreements may only be used to expand the physical limits of a project only to the extent necessary to make the project functionally operational in accordance with the intent of the original contract. The cost of any such agreement extending the physical limits of a project shall not exceed \$100,000, or ten (10) percent of the original contract amount, whichever is greater. For this section, the term physical limits means the length or width of any project and specifically includes drainage facilities not running parallel to the project.

Authorization from the Director, Office of Construction is required before extending the project limits (as depicted on the contract plans) to perform work other than feathering (milling and resurfacing), friction course placement, guardrail, drainage, signing, pavement marking, sidewalk, and transitions for maintenance of traffic. Authorization from the District Construction Engineer (DCE) is required before extending the project limits (as depicted on the contract plans) to perform feathering (milling and resurfacing), friction course placement, guardrail, drainage, signing, pavement marking, sidewalk, and transitions for maintenance of traffic. Authorization from the Director, Office of Construction is required before extending the construction limits (as depicted on the contract plans) on any project.

On FHWA Projects of Division Interest (PODI), FHWA concurrence for project limit and construction limit extensions must be obtained in accord with CPAM Section **7.3.10.2**.

Prior to processing a project limit or construction limit extension, for Departmentprepared plans, notify the Department's Engineer of Record. For consultantprepared plans, notify the Department's Design Project Manager.

#### **District Level Responsibilities** (B)

The DCE shall approve project limit (as depicted on the contract plans) extension

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requests to perform feathering (milling and resurfacing), friction course placement, guardrail, drainage, signing, pavement marking, sidewalk, and transitions for maintenance of traffic. The DCE recommendation must be included on all requests for extending project limits (as depicted on the contract plans) to perform work other than feathering (milling and resurfacing), friction course placement, guardrail, drainage, signing, pavement marking, sidewalk, and transitions for maintenance of traffic. The DCE recommendation must be included on all requests for extending construction limits (as depicted on the contract plans).

## (C) Central Office Level Responsibilities

The Director, Office of Construction will review project limit (as depicted on the contract plans) extension requests to perform work other than feathering (milling and resurfacing), friction course placement, guardrail, drainage, signing, pavement marking, sidewalk, transitions for maintenance of traffic, and construction limit extension (as depicted on the contract plans) requests to assure they have received the recommendation of the District Construction Engineer and that they comply with Section 337.11(9)(b), F.S.

#### **Plan or Specification Changes** 7.3.5.3

#### **Resident Level Responsibilities** (A)

All changes to the contract plans or specifications must be documented with a completely executed Supplemental Agreement or Unilateral Payment, with prior certification of availability of funds from the Comptroller's Office required.

Prior to initiating a plan or specification change, for Department-prepared plans, notify the Department's Engineer of Record. For consultant-prepared plans, notify the Department's Design Project Manager.

Prior authorization from the Director, Office of Construction shall be obtained before implementing any changes to contract specifications on all contracts (including District let contracts).

On FHWA PODIs, FHWA concurrence for plan and or specification changes must be obtained in accordance with **CPAM Section 7.3.10.2**.

When a Supplemental Agreement or Unilateral Payment documents plan changes, the plan sheets being revised and the date of revision for each must be listed in the document.

#### **District Level Responsibilities** (B)

The District Construction Engineer's recommendation must be included on all

requests for contract specification changes. The DCE may authorize a no-cost change which extends the material acquisition or flexible start time after issuance of the Notice To Proceed.

For projects on which the DCE has authorized the above change, the DCE also has the authority to revise, by no cost specification change, the submittal times for the Project Schedule and Quality Control Plan.

## (C) Central Office Level Responsibilities

The Director, Office of Construction will review and approve any changes to contract specifications.

## 7.3.5.4 Quantity Overruns

The passage and signing into law of *HB 1681 (2005)* eliminated the requirement of a *Supplemental Agreement* for major quantity differences resulting in the Contractor's work effort exceeding the original contract amount by more than five (5) percent. Therefore, to manage the potential overrun of quantities on contracts the Department has implemented the following procedure.

## (A) Resident Level Responsibilities

Without encumbering any additional funds, projects with an original contract amount of \$5 million or less, may incur overruns to the current contract amount up to the Allowable Unencumbered Overruns Amounts (AUOA) which is calculated as follows. To find the AUOA, the initial Contingency Pay Item amount is subtracted from the Original Contract amount and the result is multiplied by two and one-half (2.5) percent. Although overruns up to the AUOA may be paid as unencumbered disbursements, management encourages project managers to program and encumber additional funds for any outstanding unencumbered overrun amount prior to the expenditures exceeding the contract amount. Overruns in excess of the AUOA must have additional funds encumbered prior to the authorization of the work that will cause the contract (not pay item or project) to overrun.

Projects with an original contract amount more than \$5 million are required to have additional funds encumbered to cover overruns to the contract (not pay item or project) on regular work prior to the authorization of the work that will cause the contract (not pay item or project) to overrun. Contingency funds may not be used for overruns.

In the interest of proper construction contract administration, it is essential that dollar amounts of overruns and underruns be tracked in an overrun/underrun log throughout the life of the project.

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Construction Project Managers are encouraged to keep this log as a Microsoft Excel spreadsheet file, however, a hard copy will be acceptable. For each overrun or underrun, this log should include the pay item, the quantity, the location, the dollar amount involved and a brief explanation of the reason for the overrun or underrun. An immediate, comprehensive analysis of the impact on the final contract amount of any substantial overrun or underrun in one or more pay items should also be made as soon as the probability of such a substantial overrun or underrun becomes apparent. Reasons for all overruns or underruns should be documented in the overrun/underrun log mentioned above when those overruns or underruns occur. An accumulation of overruns could result in a net overrun requiring justification and documentation to be included with a funds encumbrance request approved by the Comptroller's Office.

If funds are not approved/encumbered prior to overrunning the current contract amount on contracts greater than \$5 million, or the net overruns exceed the AUOA on contracts for \$5 million or less, then an after the fact memo to the Department's Comptroller from the Turnpike Executive Director or District/Assistant Secretary, as appropriate, will be required. The letter should request authorization for an after-the-fact funds approval detailing the situation, the cause of non-compliance, and the measures put into place to prevent a repeat occurrence of noncompliance.

**NOTE:** Any price adjustment for a significant change involving an increase in quantity to a Major Item of Work will apply only to that portion of the work in excess of one hundred twenty-five (125) percent of the original contract quantity for that item. In case of a decrease in the original contract quantity below seventy-five (75) percent of the original contract quantity, the price adjustment will apply to the actual amount of work performed. Such adjustments must be documented on a fully executed Supplemental Agreement.

#### **District Level Responsibilities** (B)

The District Federal Aid Coordinator will request federal funds approval by initiating a federal authorization request through the Federal Aid Management Office in the Office of Work Program. The Authorization Request must be in one of the following status states: Reviewed, Certified, Transmitted or Approved in order to encumber the funds though the Contract Funds Management system (CFM). The CFM system will check Financial Management system (FM) daily to see if the authorization has been approved and if so, CFM will change the encumbrance to Status 10 (available for payment). Payments for contract overruns will not be made until the Authorization Request is approved by the Federal Highway Administration (FHWA). In order to ensure prompt payment on these projects, the Federal Aid Coordinator must be informed of the expected payout date. Function (work activity) code 240 must be used for monitoring and tracking expenditures related to overruns. Requests for additional funding must be based on an analysis

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of the project and calculated estimated overruns.

**NOTE:** When projects are authorized with Federal Funds, the District Federal Aid Coordinator must submit an *Authorization Request* for changes to the project A justification for these changes must be given to the Federal Aid Coordinator for all adjustments to the initial authorization. The justification does not need to be in detail but should include all major pay items that are overrun, such as asphalt, etc., (not 20 pcs of guardrail, 60 lag bolts, 30 posts). However, an analysis of the contract and an explanation of the work or material required shall be included for anticipated future overruns. In some cases, a FHWA PODI may require more detailed information in order for the Authorization Request to be approved by FHWA. Failure to comply with this will prolong the process for obtaining approval from FHWA, and reimbursement for costs could be jeopardized.

#### Establishing Fair and Equitable Value for Significant 7.3.6 Change

### **Resident Level Responsibilities**

Additional work of the type for which a contract unit price is provided shall be paid at such contract unit price unless the additional work constitutes a significant change.

Additional work of the type for which no contract unit price is provided will be paid at negotiated prices or pursuant to **Standard Specification 4-3.2**. After notification has been given by the Construction Project Manager to the Engineer of Record or to the Design Project Manager, the Engineer of Record should be invited to participate in negotiations/determinations of prices for the added work if the cost of the work involves potential premium costs. The Construction Project Manager should not delay the contract administration process with the Contractor waiting on the Engineer of Record to participate.

The Engineer will typically attempt to negotiate with the Contractor, as outlined below, to resolve all outstanding issues, including time adjustments and attempt to reach an agreement on fair and equitable prices for a significant change.

For any contract change involving monetary compensation:

- As soon as a need for additional work is established, the Resident Engineer's (1) Project team should prepare an Entitlement Analysis and an Engineer's Estimate (Refer to Guidance Document 7-3-A).
- (2) The Resident Engineer's Project team should then begin negotiations for the work. The Resident Engineer's Project team shall make an appropriate revision to the amount of the *Engineer's Estimate* if new information is recognized, supported, and documented during negotiations (See Guidance Document 7-3-A for revision details). NOTE: Where the dispute has been considered by a Disputes Review Board (DRB) acting in accord with

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procedures established under the contract, the recommendations of the DRB should be given consideration in negotiations. However, the DRB recommendations are not binding on the Department or the Contractor and should be considered important, but not controlling, factors in negotiating revisions to the amount of the Engineer's Estimate.

(3) For additional assistance in valuing contract changes, the Office of Construction may be contacted in accordance with the District's guidelines on such contacts. The District Construction Engineer shall approve any request for review by Central Office staff. The District Construction Engineer will set the District's guidelines which establish when such contacts are appropriate.

The assistance of the Office of Construction may be requested by email from the DCE to the Director, Office of Construction.

- (4) If the negotiations have not resulted in an agreement and the Department may be liable for delays, the Resident Engineer's Project team should then immediately request an encumbrance for the part of the total contract change costs estimated to be due to the Contractor. Certification of availability of funds must be obtained from the Comptroller's Office prior to directing the Contractor to perform the work when the change results in an increase in the cost of the project. Once the Comptroller's Office certifies the funds availability, the Resident Engineer's Project team should then direct the contractor to proceed with the work while continuing to negotiate a **Supplemental Agreement** to cover it until the work is completed or negotiations are terminated.
- (5) If the work has been completed and Contractor and the Department still cannot agree on the compensation owed to the Contractor, then:
- a. Where the Resident Engineer's Project team (or higher District management personnel, as determined by the District) determines that no further upward revision of the *Engineer's Estimate* is justified, then the Resident Engineer's Project team will attempt to negotiate a settlement at or below an amount considered reasonable to avoid delay to the project due to continued escalation. If the Contractor accepts the Department's offer, the individual authorizing that decision for the District will attach a signed and dated cover sheet to a package containing the most recently amended *Engineer's Estimate*. This cover sheet will be labeled *Negotiated Settlement amount*. The sheet will show only the increase in the amount paid to settle that is justified solely to avoid delay to the project by continued escalation. A *Supplemental Agreement* to settle the issue will then be prepared; or,
- b. If the Contractor refuses to accept the maximum amount developed in the previous scenario; the Resident Engineer's Project team will prepare a *Unilateral Payment* to pay the Contractor the amount of the justified costs. The method to calculate these costs is stated in *Standard Specification 4-3* and the *Engineer's Estimate* and *Entitlement Analysis* must be adjusted accordingly. The methods of calculating any claims settlement costs beyond those developed under *Standard Specification 4-3* are covered in *Standard Specification 5-12*; and, regarding such costs, it should be noted

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that only delay costs will be considered. The Contractor will then be required to handle any further request for compensation as a claim in accordance with **Specification 5-12.3**. Refer to **CPAM Section 7.5**.

(6) Idle asphalt plants should only be compensable for delays if the plant is dedicated to the project. If the asphalt plant provides asphalt to multiple projects or sells commercially and not dedicated to the project, it would not be compensable for delays.

If a claim includes costs for a non-dedicated idle asphalt plant, the costs should be removed from the subject claim.

## 7.3.7 Determining and Documenting the Basis for Contract Time Adjustments

## **Resident Level Responsibilities**

When the value of a contract is increased or decreased due to work added, work deleted, or a significant change, a statement of adjustment of contract time shall be included in the negotiations between the Department and the Contractor, and included in the **Supplemental Agreement or Unilateral Payment** documenting work added, work deleted, or a significant change (Refer to the **Guidance Document 7-3-A and 7-3-D** regarding additional contract time). Additional time should be commensurate with the estimated effects the changes will have on the critical path of work shown on the approved work schedule except when the approved work schedule is clearly not representative of actual project performance. When additional time is granted because critical path of work is delayed, the supporting documentation for the contract change shall list the critical path work delayed and number of non-overlapping delay days attributable to each.

When a *Unilateral Payment* is executed in lieu of a *Supplemental Agreement*, additional contract time will be determined by the Engineer based on the impact to controlling items of work shown on the approved work schedule except when the approved work schedule is clearly not representative of actual project performance. Any additional contract time due the Contractor for work paid by *Unilateral Payment* will be granted on the *Unilateral Payment* document. The *Unilateral Payment* document will include the reasons for all time extensions.

## 7.3.8 Obtaining Department Legal Approval

## **Resident Level Responsibilities**

**Section 334.185, F. S.**, requires the Department's legal staff to review and comment on all contracts prior to award, and on all proposed contractual changes, to determine the legal responsibility for construction, material, or design failures, and to advise on ways to minimize responsibility for such failures.

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It is also important that close coordination between the construction staff and legal staff be maintained during the *Supplemental Agreement* negotiations process to ensure all applicable legal requirements are fulfilled and to obtain legal advice on matters related to contract disputes.

Each District will obtain legal review for **Supplemental Agreements** to construction contracts and **Unilateral Payments** from its respective District General Counsel prior to forwarding these documents to the Contractor for execution or notice respectively.

Space has been provided on the Supplemental Agreement, Form No. 700-010-45 and the Unilateral Payment, Form No. 700-010-05, to document Department legal review. The **Supplemental Agreement** document shall be reviewed by a Department attorney to document legal review prior to forwarding the Supplemental Agreement to the Evidence of the legal review shall be retained in the Contractor for execution. Supplemental Agreement file as part of the backup documentation. Each Unilateral **Payment** shall be reviewed and signed by a Department attorney. A copy of any contract change document sent to the Contractor for execution shall be maintained in the project files until and unless it is superseded by a copy of the same contract change executed by the Contractor without alteration. Note that in case of a Supplemental Agreement, the Contractor will receive a fully executed copy only at the conclusion of the process. If a Contractor modifies a Supplemental Agreement, the Supplemental Agreement is to be revised with the new language that both parties agree to and the revised document is to be resubmitted to the Contractor for execution. NOTE: No Supplemental Agreement altered unilaterally by the contractor shall be accepted by the Department without the review and approval of the District Chief Counsel. Where paragraph 4 of the Supplemental Agreement has been altered, the review and approval of the Director, Office of Construction and the Office of General Counsel is also required before accepting the altered **Supplemental Agreement**.

## 7.3.9 Requesting Certification of Funds from the Department's Comptroller's Office

## **District Level Responsibilities**

- (1) The District budget/work program staff will review all funds requested, to determine that the work program can support the expenditures prior to transmitting the funds request back to the District Construction Engineer or designee. The Contract Funds Management (CFM) will check the Financial Management system to verify that sufficient remaining authorization has been pulled before certifying availability of funds. The District Work Program Office must ensure the authorization has been approved. The authorization must be approved before work begins.
- (2) For a **Supplemental Agreement**, the District Construction Engineer or designee must obtain funds approval through the CFM system prior to obtaining approval of the Secretary or designee on a draft copy of the **Supplemental Agreement** and prior to

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transmitting the **Supplemental Agreement** to the Contractor or giving the Contractor written notice to proceed with the work. For a **Unilateral Payment**, the District Construction Engineer or designee must obtain funds approval through the CFM system prior to obtaining the approval of the Secretary or designee on a draft copy of the **Unilateral Payment** and prior to giving the Contractor notice to proceed with work which will be documented and paid with a **Unilateral Payment**.

- (3) The CFM system is located on the Comptroller's website. To obtain access to the CFM system, the requestor must have completed the training course for the CFM system provided by District/Central Train the Trainer personnel.
- (4) When funds are encumbered for construction contract changes on separate projects within the same contract with different fund categories, these changes must be documented separately for each fund category. The District Construction Engineer or designee will request funds approval for the project whose number is indicated in the request for certification of availability of funds as designated by the District Operations staff.
- (5) Funds certified for **Contingency Supplemental Agreements** and funds made available for **Work Orders** by Contingency Pay Items may only be used temporarily for **Unilateral Payments** if the conditions for that use set forth in the **CPAM Section** on **Contingency Supplemental Agreements** are met. (See **CPAM Section 7.4**).
- (6) For **Supplemental Agreements** issued for unforeseen utility work during construction, the District Construction Engineer or designee must notify the District Office of Work Program (immediately, but no later than the business day following the identified need for such a **Supplemental Agreement**) requesting Local Funds for Unforeseen Work (LFU) funds be programmed to the project commensurate to the value of the **Supplemental Agreement**. This notification shall be made via e-mail, with copies to the Comptroller, Financial Development Office and Central Office Work Program. The e-mail notification shall include: Contract Number, Financial Project Number, **Supplemental Agreement** Number, Utility Agency/Owner and the amount of the **Supplemental Agreement**.

# 7.3.10 Obtaining Federal Highway Administration Approval and Participation for Construction Contract Changes on Federal Aid Projects

#### 7.3.10.1 General

Federal Aid participation in all changes to Department Construction Contracts shall be determined as required by *Federal Aid Policy Guide 23, CFR Section 635.120*.

The following project changes are a representative sample of Federal Aid Non-

#### Participating work:

Spare parts turned over to the maintaining agency and not incorporated into (A) the construction.

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- (B) Material or equipment called for in the plans but not used in the construction.
- (C) Closed drainage systems on structures not justified in the environmental process.
- (D) Fishing Piers.
- (E) Drainage items, including water retention ponds, not supported through the environmental process.
- (F) Premium costs due to design or CEI errors or omissions.
- (G) Sole source items unless specifically approved by the Federal Highway Administration.
- (H) Construction changes for items that were set up as alternate bid items.
- (I) Repairing items that had not been properly maintained through regular maintenance (cleaning/desilting pipe, etc.)
- (J) Additional contract time and/or costs for utility or right of way delays beyond what was identified in the contract documents.
- (K) Additional contract time and/or costs to attain greater vertical or horizontal bridge clearance than deemed necessary to fulfill the intent of the original project documents.
- (L) Additional contract time and/or costs due to arbitrary one foot or less backwater criteria in construction or reconstruction of Interstate Highway Bridges.
- (M) MOT items for Federal Aid Non-participating time extensions.
- (N) Work resulting from insufficient subsoil investigation.
- (O) Claim Settlement Costs paid solely to avoid the risk associated with failing to settle the claim as defined in CPAM Section 7.3.4.
- Repair or replacing existing and installed items due to 3<sup>rd</sup> party damages or (P) theft.

- (Q) Regular maintenance items such as moving and litter removal
- (R) Adjustment of private facilities (ie: signs, fences, irrigation) unless covered as a part of a right-of-way agreement or permit

#### 7.3.10.2 **FHWA Projects of Division Interest**

### **Resident Level Responsibilities**

The Resident Engineer on In-house CEI projects and the Department's Construction Project Manager on Consultant CEI projects shall solicit FHWA approval of and participation in all construction contract changes on all FHWA Projects of Division Interest (PODI). Federal-Aid participation shall be documented on the FHWA Approval - Major and Minor Construction Changes, Form No. 700-010-47, FHWA refusal to participate in any construction contract change should be followed-up with an additional attempt to obtain Federal Aid participation by supplying all necessary additional information or explanations. The Resident Engineer on In-house CEI projects and the Department's Construction Project Manager on Consultant CEI projects should solicit the reason for any FHWA refusal to participate in any construction contract change. Such reason for nonparticipation shall be noted in the FHWA Approval - Major and Minor Construction Changes form or attachment thereto. Should FHWA refuse to supply a reason, such refusal should also be noted in the document or on the attachment as part of the pertinent information included in the complete contract change package.

(1) Major Changes - All major changes in the plans and specifications must be approved in writing by FHWA on the FHWA Approval - Major and Minor Construction Changes form prior to approval of the changes by the Secretary or designee prior to giving the Contractor written notice to proceed with work. When emergency or unusual conditions exist, FHWA may give tentative prior approval verbally and ratify such approval in writing as soon thereafter as practical.

Major changes include the following:

Revisions of geometric design (main roadway, ramps, frontage roads, or crossroads) including any project and construction limit extensions.

(NOTE: Project and Construction Limit Extension approval requests must be forwarded through the State Construction Office in accord with CPAM Section 7.3.5.2).

- Revisions of pavement structural sections.
- Revisions in conflict with standards.

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Revisions, additions, deletions, or relocation of structures.

- Any changes in the plan access control.
- Any changes that alter specifications, special provisions or other contract requirements, including previously approved provisions.
- Any changes in material type or quality.
- The grant of any additional contract time in a **Supplemental Agreement**.
- Any time extensions.
- Any adjustments to the contract made by the engineer because of a significant change when acceptable prices cannot be obtained through negotiations.
- Contract claim settlements.
- **Supplemental Agreements and Unilateral Payments** that total \$50,000.00 or more, or five (5) percent or more of the original total contract amount, whichever is less.
- Substantial overruns or underruns.

FHWA prior written approval for all major changes in the plans and contract provisions shall be documented on the *FHWA Approval - Major and Minor Construction Changes* form. FHWA may give tentative prior verbal approval for major changes, when justified by emergency or unusual conditions. When this occurs, it shall be documented on the *FHWA Approval - Major and Minor Construction Changes* form. The document should note who granted the verbal approval, the date granted, and who received the verbal approval before submitting that document for FHWA written approval. That document shall be submitted for FHWA written approval as soon as practical following receipt of verbal approval.

A copy of all pertinent information justifying the request for FHWA approval and participation must be included with the document prepared for FHWA approval. Such information shall include, but not be limited to:

- The reasons for quantity overruns and underruns.
- The *Entitlement Analysis*, the *Engineer's Estimate* and, where claim settlement costs have been incurred, a *Statement of Claim Settlement Cost* (see *CPAM Section 7.5.3* for a description of that statement).

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> Documentation of concurrence from the Director, Office of Construction for all changes to contract specifications and extensions of the project and construction limits.

- All related correspondence that may be pertinent to FHWA concerns.
- (2) **Minor Changes** All minor changes in the plans and specifications shall be approved in writing by FHWA retroactively. All project changes other than major changes shall be classified as minor changes.

FHWA retroactive written approval for all minor changes shall be documented on *FHWA Approval - Major and Minor Construction Changes, Form No. 700-010-47*. FHWA may elect to approve minor changes by having the document sent to them for signature or by signing the document at the time of a routine field visit.

A copy of all pertinent information justifying the request for FHWA approval and participation must be included with the document prepared for FHWA approval. Such information shall include, but not be limited to, the basis for determining the need for the changes, the *Engineer's Estimate*, and the *Entitlement Analysis*, the basis for determining changes to contract time, and all related correspondence which may be pertinent to FHWA concerns.

(3) **Minor Overruns or Underruns** - Minor overruns or underruns will not require prior FHWA approval. Such overruns or underruns will be reviewed for approval by FHWA in its review of the project final estimate.

## 7.3.10.3 District Oversight (Delegated) Projects

Neither FHWA approval nor Director, Office of Construction concurrence in Federal Aid participation is required on Delegated Projects.

## (A) Resident Level Responsibilities

The Resident Engineer's staff shall develop the contract change document, submit the document to the District Construction Engineer for review and solicit a determination of FHWA participation before any payment is made on the contract change or any item included in the contract change.

## (B) District Level Responsibilities

The District Construction Engineer shall determine the Federal Aid participation in accordance with the guidelines shown in *CPAM Section 7.3.10.1*. The District Construction Engineer can delegate such approval authority, in writing, to a person within the District Construction Office staff, but not to a Resident Engineer. Such

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delegation shall be maintained on file in the District Construction Office. Approval shall be documented in writing showing the amount of federal aid participation for all pay items included in the contract change and must be signed and dated by the District Construction Engineer or delegate and included in the project file for that contract change. An email from the District Construction Engineer or delegate will suffice as documentation of approval.

#### 7.3.11 Documenting and Approving the Work; Issuing the Notice to **Proceed with the Work**

### **Resident Level Responsibilities**

The District Construction Engineer or designee must obtain funds approval though the Contract Funds Management System (CFM) prior to the Secretary or designee approving the work on Supplemental Agreement, Form No. 700-010-45, and before giving the Contractor written notice to proceed with the work.

If the Department and the Contractor agree on the need for and cost of the work, the Engineer shall accomplish the following before authorizing the Contractor to proceed with the work:

- (1) Prepare an Engineer's Estimate, Entitlement Analysis and a draft copy of the Supplemental Agreement form used for approval of form and language.
- (2)Ensure that the District Construction Engineer or designee has obtained a certification of the availability of the required funds from the CFM System (see CPAM Section 7.3.10).

If the Department and the Contractor cannot agree on the cost and or time allowed for some of the work, then the terms of the **Supplemental Agreement** may be changed by adding an exception to paragraph (4) of the document that reserves the right of the Contractor to dispute only that portion of the costs and or time on which the Department and the Contractor cannot agree. Such modifications shall only be made with the assistance and approval of the District Legal Counsel, the Director, Office of Construction and the Office of General Counsel. The District Construction Staff shall obtain the approval of the District Legal Counsel for such modifications before forwarding for the Director, Office of Construction's and the Office of General Counsel approval. When such modifications are initiated by the Department, the approval of the District Legal Counsel, the Director, Office of Construction and the Office of General Counsel shall be obtained before forwarding the **Supplemental Agreement** to the Contractor for signature. When such modifications are made unilaterally by the Contractor to the signed copy the Contractor returns to the Department, the approval of the District Legal Counsel and the Director, Office of Construction shall be obtained before returning a fully executed copy of the Supplemental Agreement to the Contractor.

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If the Department and the Contractor cannot agree on the terms of a **Supplemental Agreement**, or the Contractor fails to timely execute **Supplemental Agreement**, Form **No. 700-010-45**, the Department has unilateral authority to pay the Contractor the sums the Department determines to be due the Contractor for work performed on a project. The Department shall make a **Unilateral Payment** considered fair and equitable by the Department for work ordered and documented by the Department on the **Entitlement Analysis** and **Engineer's Estimate**. Such payment shall be made by executing **Unilateral Payment**, **Form 700-010-05**, in lieu of the **Supplemental Agreement** document. All other requirements of this section will apply.

If the Department and the Contractor cannot agree on the cost of the work, and the Contractor has stated his refusal to execute any **Supplemental Agreement** for the issue, then a **Supplemental Agreement** need not be prepared. The Engineer will document the Contractor's refusal to execute a **Supplemental Agreement**. A **Unilateral Payment** may be used to pay the Contractor the sums the Department determines to be due the Contractor for work performed. For a **Unilateral Payment**, the District Construction Engineer or designee must obtain funds approval from the CFM System and the Secretary or designee must approve the work prior to giving the Contractor notice to proceed with work that will be documented and paid with a **Unilateral Payment**.

Such unilateral authority for the Department to pay the Contractor does not preclude or limit the rights of the Department or the Contractor to negotiate and agree on the cost of the work. By acceptance of any such *Unilateral Payment*, the Contractor does not waive any rights for payment by the Department for additional sums that the Contractor claims are due for the work.

Notice to proceed with work to be documented with a **Supplemental Agreement** or **Unilateral Payment** may be issued by the Resident Engineer after sufficient funds have been encumbered and the work has been tentatively approved by the Secretary or designee.

After issuing the notice to proceed, the Engineer shall ensure timely preparation of the **Supplemental Agreement**, since the Contractor cannot be paid for the work until the **Supplemental Agreement** document has been completely executed.

A *Unilateral Payment* document shall be timely prepared and executed by the Department and presented to the Contractor when required. Payment will be made based on a *Unilateral Payment* document only after completion of the work described therein to the satisfaction of the Engineer.

#### 7.3.12 Forms and Guidance Documents

The following forms are available on the Office of Forms and Procedures Web sites:

**Contract** Funds Management Access Request: http://fdotsp.dot.state.fl.us/sites/OOC/CFM/Shared Documents/CFM Access.docx

**Supplemental Agreement, Form No. 700-010-45.** Execution of contract changes by both the Contractor and the Secretary or designee.

Unilateral Payment, Form No. 700-010-05. Unilateral execution of contract changes by the Secretary or designee.

FHWA Approval - Major and Minor Construction Changes, Form No. 700-010-47. FHWA approval of construction changes and approval for Federal Aid participation on FHWA Projects of Division Interest.

The following guidance documents are available at the end of this section:

Guidance Document 7-3-A Documenting the "Engineer's Estimate", the "Basis for

Estimate", and the "Entitlement Analysis" for a Contract Change Impacts.

Guidance Document 7-3-B Sample - Transmittal Letter for Unilateral Payment. Guidance Document 7-3-C, Examples of Premium Cost Determinations.

#### 7.3.13 **Executing and Processing Supplemental Agreement and Unilateral Payment Documents**

## **District Level Responsibilities**

A **Supplemental Agreement** or **Unilateral Payment** must not be dated prior to the date of certification of availability of funds by the Comptroller's office.

Supplemental Agreements and Unilateral Payments shall be dated and effective on the same date as the date of Execution by the Department.

Supplemental Agreements and Unilateral Payments will incorporate the same numbering system used for the SiteManager program contract modification number. No Unilateral Payment shall have the same number as a Supplemental Agreement or a Contingency Supplemental Agreement to that contract.

- (2) Only the Secretary of Transportation can delegate authority for approval and execution of **Supplemental Agreements** and **Unilateral Payments**. That authority is delegated as follows:
  - For contract changes up to \$150,000, all **Supplemental Agreement** and *Unilateral Payment documents* shall be approved by the Resident Engineer and shall be executed by the District Construction Engineer;
  - b. For contract changes more than \$150,000 and up to \$500,000, all Supplemental Agreement and Unilateral Payment documents shall be

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approved and executed by the District Construction Engineer; and

- For contract changes more than \$500,000.00 and up to \$1,000,000, all **Supplemental Agreement** and **Unilateral Payment** documents shall be approved and executed by the District Director of Transportation Operations, except as follows, the District Construction Engineer may execute the Supplemental Agreement and Unilateral Payment documents after the District Director of Transportation Operations has approved a draft copy of that Supplemental Agreement or Unilateral **Payment** showing the language and terms being used. A copy of that Supplemental Agreement or Unilateral Payment shall be sent to the Director, Office of Construction; and
- For contract changes more than \$1,000,000, all **Supplemental** Agreement and Unilateral Payment documents shall be approved and executed by the District Director of Transportation Operations, except as the District Construction Engineer may execute these Supplemental Agreement and Unilateral Payment documents after the District Director of Transportation Operations has approved a draft copy of that Supplemental Agreement or Unilateral Payment showing the language and terms to be used. For contract changes more than \$1,000,000.00, the District Construction Engineer or District Director of Transportation Operations, as appropriate, may execute these documents after the Director, Office of Construction has approved a draft copy of the document showing the language and terms to be used. Director, Office of Construction approval may be obtained via email provided all electronic correspondence documenting said approval is maintained in the contract change file.

In all cases of Supplemental Agreement and Unilateral Payment documents greater than \$500,000, review and execution by a Special Counsel for Construction in Central Office is required.

The above limits apply regardless of whether the amount is an increase or decrease to the contract.

Payment will be made on *Unilateral Payment* documents only after the work has been completed to the satisfaction of the Engineer.

In the event that an agreement with the Contractor is concluded after a Unilateral Payment has been executed and processed for that work, a standard Supplemental Agreement will be executed to document any additional reconciliation required. A Work *Order* shall not be used for this purpose.

**NOTE:** The *Unilateral Payment* document will not be rescinded.

(3) All original **Supplemental Agreement** documents must be executed based on the appropriate organizational structure below.

- a. Execution by the Contractor
  - Corporation

Must be executed by the President or Vice President or, if executed by another person, must include a certified copy of that person's authority to bind the Corporation. When the **Supplemental Agreement** is not executed by either the President or Vice President, then a Corporate Resolution which designates those individuals who have authority to legally bind the Corporation should be obtained.

The Seal of the Corporation must be affixed for a wet ink signature.

The above signature must be attested by the Secretary of the Corporation (or an Assistant Secretary) for a wet ink signature.

Partnership

Must be executed by a person with authority to bind the company and must include a certified copy of that person's authority to bind the company. The signature must be witnessed by two persons for a wet ink signature.

Joint Venture

Must be executed by the attorney-in-fact currently on file with the Department.

Manager-Managed Limited Liability Company (LLC)

Must be executed by a managing member of the LLC or, if executed by another person, must include a certified copy of that person's authority to bind the Company.

The above signature must be attested by managing member of the LLC for a wet ink signature.

Member-Managed Limited Liability Company

Must be executed by a majority-in-interest of the members of the LLC or, if executed by another person, must include a certified copy of that person's authority to bind the Company.

The above signature must be attested by managing member of the LLC for a wet ink signature.

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b. Execution by the Surety (only required when the cumulative value of all contract changes on this contract will exceed 25% of the original contract amount as a result of this contract change.)

- The Seal of the Surety must be affixed.
- If the attorney-in-fact for the Surety is not a Florida Resident Agent, the document must be counter signed by a Florida Resident Agent.
- The Surety's attorney-in-fact and Florida Resident Agent must attach their *Power of Attorney*, which must be original, or be certified by manual signature, unless an original signature is on file with the Department, or unless evidence is furnished that the Surety has authorized the use of facsimile signatures.
- The Power of Attorney must not contain a limit less than the total contract amount including the amount increased by all contract changes. The Power of Attorney must be certified as valid as of the date the Agent executes the Supplemental Agreement.
- (4) All **Supplemental Agreement** documents are to be processed within the following timeframes:
  - Thirty (30) days are allowed from the day the negotiations with the Contractor are finalized until the **Supplemental Agreement** is mailed to the Contractor for execution.
  - Ten (10) days are allowed for the Contractor to receive, execute, and return the Supplemental Agreement to the Department.
  - Five (5) days are allowed after receipt for the Department to execute the Supplemental Agreement and enter document information into the Contract Change Tracking System and CES/TRNS\*PORT program.
  - After entry of document information into the CES/TRNS\*PORT program and receipt by the Comptroller's Office of a progress estimate showing completed work, the Comptroller's Office will make payment for that work on the progress estimate.

## 7.3.14 Obtaining a Revised Project Schedule

## **Resident Level Responsibilities**

A revised project schedule should be requested at the time the Contractor executes a **Supplemental Agreement** or the Engineer grants additional contract time by **Unilateral** 

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**Payment** if the contract has an original contract time of ninety (90) days or more, and the time granted is fifteen (15) days or more. The contract duration, the amount of time granted, the status of work progress, and any special circumstances that may exist will also indicate the appropriateness of requesting a revised schedule. When additional time is granted and a revised schedule is not requested, the basis for that decision must be documented in the project files by the Resident Engineer.

When additional time is granted, back-up documentation for the contract change shall list the controlling items of work delayed and number of non-overlapping delay days attributable to each item.

## 7.3.15 Distributing Executed Supplemental Agreement and Unilateral Payment Documents

## **District Level Responsibilities**

After final execution, the District Construction staff will distribute copies of the **Supplemental Agreement, Form No. 700-010-45** or **Unilateral Payment, Form No. 700-010-05** to:

- Comptroller's Office \* One copy.
- District Construction Engineer \* One original of each with all attachments including a copy of all plan sheets revised by the Supplemental Agreement or Unilateral Payment and, where applicable copies of the FHWA Approval Major and Minor Construction Changes, Form No. 700-010-47 and the State Construction Concurrence, Form No. 700-010-43.
- Contractor One original of the Supplemental Agreement or Unilateral Payment and a copy of all plan sheets revised by the Supplemental Agreement or Unilateral Payment.
- Director, Office of Construction \* (ONLY on projects with an original contract amount exceeding \$10 million.) One copy of each with all attachments including, where applicable copies of the FHWA Approval Major and Minor Construction Changes, Form No. 700-010-47 and the Director, Office of Construction, State Construction Concurrence, Form No. 700-010-43. Distribution will be made to the Director, Office of Construction prior to submitting an estimate for payment of the work.
- Resident Engineer \* One copy of each with all attachments including a copy of all plan sheets revised by the Supplemental Agreement or Unilateral Payment and, where applicable, copies of the FHWA Approval Major and Minor Construction Changes Form and the Director, Office

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of Construction, State Construction Concurrence, Form No. 700-010-43.

- State Materials Office \* One copy of the Supplemental Agreement or Unilateral Payment (Only on contracts where the State Materials Office is providing the materials certification).
- **District Materials Office \* One copy of the Supplemental Agreement or** Unilateral Payment (Only on contracts where the District Materials Office is providing the materials certification).
- District Director for Production \* (at the discretion of the District) One copy of the Supplemental Agreement or Unilateral Payment.
- Design Project Manager \* Responsible for managing the Design Consultant on contracts with consultant-prepared contract documents - One copy of the Supplemental Agreement or Unilateral Payment document.
- Surety One copy of the Unilateral Payment document. (Only required when the cumulative value of all contract changes on this contract will exceed twenty five (25) percent of the original contract amount as a result of this contract change.)

\* **NOTE:** Distribution to this party should be made by either sending an electronic copy of the documentation or by sending the Electronic Document Management System Document Number via email.

A copy of all pertinent information must be attached to the **Supplemental Agreement or** Unilateral Payment documents distributed to the Director, Office of Construction, the District Construction Engineer and the Resident Engineer. The attachments mentioned in this section include but are not limited to:

- The **Entitlement Analysis**, the **Engineer's Estimate** and, if there are claim settlement costs paid solely to avoid the risk of failing to resolve the disputed issues, the Statement of Claim Settlement Costs.
- The reasons for any quantity overruns or underruns and extra work.
- Documentation of the Contractor's refusal to execute a Supplemental Agreement where this occurs.
- Documentation of concurrence from the Director, Office of Construction for all changes to contract specifications and extensions of the project and construction limits.

#### 7.3.16 **Contract Change Tracking**

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## **District Level Responsibilities**

Within fifteen (15) calendar days after payment on an approved estimate of all or a portion of the work identified within the Supplemental Agreement or Unilateral Payment, the District Construction Engineer or designee shall decide upon the final contract change coding and enter the **Supplemental Agreement or Unilateral Payment** information into the Contract Change Tracking System and SiteManager. If the DCE's designee is not a member of the District Construction office staff, the DCE's delegation shall be maintained on file in the District Construction office. Further, if the DCE's designee is not a member of the District Construction office staff the DCE shall develop a quality assurance process to ensure accurate contract change coding and compliance with this section. Such process shall be documented and maintained on file in the District Construction office.

For an explanation of the codes involved, see the information published under "Coding Contract Changes" heading as an attachment to this section on the State Construction website http://www.fdot.gov/construction/Manuals/cpam/New%20Clean%20Chapters/CodingCo ntractChanges.pdf

#### 7.3.17 **Quality Control Process for Contract Changes**

## **District Level Responsibilities**

The District Construction Engineer shall develop a process to annually review a representative sample of all contract changes to ensure such changes were necessary and comply with the construction contract documents. Such process and reviews will be documented and kept on file in each District for State Construction Office and FHWA review.

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#### **Guidance Document 7-3-A**

# Documenting the "Engineer's Estimate," the "Basis for Estimate," and the "Entitlement Analysis" for a Contract Change

#### **Documenting the Engineer's Estimate:**

The *Engineer's Estimate* serves two purposes. First it is an independent estimate of the additional cost and time prepared by the CEI staff for each contract change. Second, it documents the final disposition of each contract change after completion of any negotiations. The following documents should be included in the documentation:

- Basis for Estimate
- Engineer's Estimate
- Contractor's Quote
- Final Disposition

#### **Basis for Estimate:**

The Basis for Estimate is a statement explaining the methods used to compute estimated costs and time associated with a contract change.

A Basis for Estimate could be but is not limited to:

- Review of historical bid prices.
- Review of area and/or regional averages.
- Review of recent winning bids on a Department contract.
- Overrun at a unit price included in the original contract.
- The documented actual costs of the Contractor.
- Using the resource approach, a detailed estimate of the quantities and unit costs of the manpower, material and equipment resources required.

#### **Estimate:**

The estimate is the cost and time estimate as determined from the above method.

If the resource approach is used, the estimated cost impacts should be based on the costs of equipment, labor, material and supplies anticipated, as well as, General Liability Insurance and Bond, subcontracted work and mark-ups for each shown in **Standard** 

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**Specifications, Section 4-3**. Note that the work associated with contract changes is occasionally complete before settlement is reached. When this happens then no estimate is prepared.

If the estimate includes contract time impacts, the time estimate should be commensurate with the estimated effects the changes have on the controlling items of work shown on the approved work schedule except when the approved work schedule is clearly not representative of actual project performance.

The *Engineer's Estimate*, including the attached basis, should be labeled *Engineer's Estimate* and must be signed and dated by the Engineer producing the estimate. The *Engineer's Estimate* may subsequently be amended by adding a cover sheet to the original estimate. The cover sheet must state the new justifiable amount of contract days and/or dollars for one or more of the issues covered in the estimate and the reason for each such change. This amendment should be labeled Amendment to *Engineer's Estimate* and it should be signed and dated by the Department's Engineer producing the amended estimate. An *Engineer's Estimate* should be prepared prior to the Engineer receiving the contractors price proposal for work.

#### Contractor's Quote:

This is the contractor's proposal of additional costs and time for the contract change.

#### **Final Disposition:**

Once the Estimate and Contractor's quote are compared by the CEI, and negotiations are completed, the CEI will prepare a listing of agreed costs/time and a statement to explain how the final costs and time due were determined.

#### Examples:

- Contractor agreed to costs/time proposed by the Department.
- After negotiations the Department agreed to accept the contractor's price/time OR agreed to accept a price/time above the Engineer Estimate in order avoid delay or further cost/time impact to the project.
- Department agreed to pay for change based on actual costs.

#### **Documenting the Entitlement Analysis:**

In the *Entitlement Analysis*, the preparer should mention each of the contract change issues as follows. For each issue, state description and reason for each change A copy of project correspondence must be attached to and made a part of the *Entitlement Analysis*. This can be an email from the Engineer of Record as an example. The *Entitlement Analysis* should be signed and dated by the Engineer producing it.

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#### **Dispute Review Board Recommendations:**

Where a Dispute Review Board (DRB) has considered a dispute and has made recommendations, the recommendations should ALWAYS be included in the required documentation for that contract change.

The impact of the DRB's recommendation on Entitlement should be discussed in and made a part of the Entitlement Analysis only when the Department's engineer feels the DRB recommendation contains sufficient new information to change his or her previous decision on the degree (percentage amount) of the Contractor's entitlement to recover the total reasonable quantity of additional compensation and contract time associated with the dispute.

The impact of the DRB's recommendation on Entitlement or Quantum should be discussed in and made a part of the Engineer's Estimate only when the Department's Engineer feels the DRB recommendation contain sufficient new information to change his or her previous decision on the total reasonable quantity of additional compensation and contract time associated with the dispute.

Where the Department accepts the DRB's ruling and the quantity of additional compensation and contract time associated with the dispute exceeds the amounts of the most recently updated *Engineer's Estimate* and *Entitlement Analysis*, then the DRB's recommendation should be used as justification for and made a part of the **Statement of** Claim Settlement Costs (see CPAM Section 7.5.3).

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## Guidance Document 7-3-B Sample - Transmittal Letter for Unilateral Payment

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## **Guidance Document 7-3-C Premium Costs Determinations**

Premium Costs are defined as dollar amounts paid to a Contractor for non-value added Delays, inefficiencies, rework, or extra work as shown below other than those caused by the Contractor and/or his subcontractors or suppliers will be considered as non-value added work. Non-value added work can occur in three distinct situations:

- 1. Work delays or inefficiencies. In this situation, premium costs are the total delay/inefficiency damages paid to the Contractor.
- Rework. Premium costs are the dollar amount of the original items of work 2. that have to be removed and the costs to remove these items.
- Extra work. In this situation, premium costs are computed as the net 3. difference between the final agreed prices paid to the Contractor and the Engineer's Estimate.

#### NOTE:

- All extra work does not necessarily result in premium costs.
- All extra work that is determined to be the result of design errors or omissions does not necessarily result in premium costs.
- Contract increases due strictly to overruns of contract pay items are not premium costs, unless those contract pay item overruns are associated with re-work.
- Premium vs. Non-premium is not determined by whether the plans were designed by a production Consultant.
- Premium costs are strictly a numerical calculation: the difference between the amount paid vs. what we should have paid.

Premium Cost associated with issues determined to have the following Avoidablity Codes shall also be coded with Cost Recovery Code R – Action Recommended:

Avoidable: Production Consultant

Avoidable: Consultant CEI

Avoidable: 3<sup>rd</sup> Party

The following are examples of premium cost determinations.

### **Work Delay or inefficiency**

#### Example 1:

During construction of a roadway widening project, it was discovered that the planned surcharge would affect an existing buried fiber optic line that was not scheduled to be relocated. The impact to the fiber optic line was that it would not be able to withstand the planned settlements due to the surcharge. The Department delayed the Contractor's work in this area to allow the utility owner to relocate its fiber optic cable. The Contractor was able to mitigate the majority of the delay by working in other areas and on other

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phases of work. Submitted extra costs for delays and inefficiencies agreed to by the Department for this issue was 100% premium cost.

#### Example 2:

A Contractor submits a claim for delays and inefficiencies on a project. The Department disputes the claims entitlement but settles the issue to avoid future litigation. Settlement costs paid for this issued would be 100% premium cost.

#### Example 3:

A Contractor submits a claim for delays and inefficiencies on a project. The Department disputes the claims entitlement so the Contractor takes the matter to a DRB. The DRB rules entitlement and quantum for the issue. The Department accepts the ruling and pays the quantum. Quantum for this issue would be 100% premium cost.

#### Example 4:

A Contractor mobilized to a project to begin test pile driving. It was then discovered that an existing utility cable, that according to the Utility relocation schedule should have been relocated, was still active. The Contractor had to stop all work on this critical path activity in this area until the new line was installed and the old line abandoned. All costs associated with this delay (overhead, idled equipment and labor, any demobilization or remobilization) are premium costs. Cost recovery from the utility company should be recommended.

#### Rework

#### Example 1:

The Contractor built driveway as identified in plans. The Department directed the Contractor to remove that driveway and place it at a different location due to agreement with local owner. Payment was handled as an overrun to existing pay items. The cost of the original driveway and it's removal is 100% premium cost.

> **NOTE:** Any time any existing pay item is paid as an overrun to compensate a Contractor for rework, the cost of the original work is now non-value added and must be accounted for as premium cost.

#### Example 2:

The Department directs the Contractor to remove some installed 30" RCP and replace it with 36" RCP. Since contract did not include pay item for 36" RCP, a Supplemental Agreement was required. The cost of removal of 30" RCP, the cost of the installed 30" RCP that was removed, and the cost difference of 36" RCP over what would have been considered a reasonable bid price are 100% premium costs.

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#### **Extra Work**

#### **EXAMPLE 1:**

On a Lump Sum milling & resurfacing construction project let in January 2008, the Department discovers in January 2009 that an error has been made by the Engineer of Record. The EOR has omitted a turn lane from the construction plans which was identified as required when the project was in the early design stages. The Contractor has completed all paving operations except for the Friction Course. The District decides to proceed with adding that turn lane to the project. The Engineer has determined that this issue qualifies as a "significant change" as defined in Standard Specification 4-3.1 due to a change in the character of the work. The Contractor submits a price to the Department for mobilizing of grading equipment, excavation, stabilization, base, additional asphalt costs due to pricing increases above the 2008 bid prices, overhead and additional time to perform the work. The Contractor's price is reviewed and accepted by the Department. The premium costs associated with this issue would be:

- •Price difference between asphalt quoted in the 2008 bid vs. the pricing quoted when the work is added in 2009
- Mobilization of grading equipment
- Overhead costs associated with added time to complete turn lane

#### Example 2:

On a Pay Item reconstruction construction project let in January 2008, the Department elects to add a turn lane to the project in January 2009. The Contractor has completed all grading and paving operations except for Friction Course. The Engineer has determined that this issue does not qualify as a "significant change" as defined in Standard Specification 4-3.1 due to the fact that there is no change in the character of the work nor do any of the work items associated with this change meet the definition of a "Major Item of Work" which will be increased by 125% or decreased below 75% of the original Contract quantity. The Contractor submits a price to the Department for remobilizing of grading equipment, overrun of existing items for: excavation- stabilization-base, additional asphalt costs due to pricing increases above the 2007 bid prices, overhead and additional time to perform the work. The Contractor's price is reviewed and accepted by the Department with the exception of the asphalt price increases. The premium costs associated with this issue would be:

- Remobilization of grading equipment
- Overhead costs associated with added time to complete turn lane

#### Example 3:

A utility conflict was discovered with a proposed drainage installation. The Contractor has

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to stop, move to another location until further direction given. The direction given is to construct a conflict manhole. Premium will be the contractor's labor/equipment costs to stop and move, costs to move back to the original site, and the cost <u>differential</u> between conflict manhole as agreed to and the price if in the original contract.

#### Example 4:

After drainage work was completed, a low spot is discovered that requires another inlet and pipe to correct the situation. In discussing this with the Engineer of Record it's discovered that the Department furnished the survey for the project. The project included the inlet and pipe items needed to do the work, but the contractor would not accept these costs because the extra work was an isolated condition, the drainage was sub-contracted work and the subcontractor was off the project. Premium costs would be the costs for subcontractor to re-mobilize, demobilize, and the cost differential between the inlet and pipe prices agreed to and the bid unit prices. Note: In order for the Department to accept the contractor position, the Engineer must determine that this represents a significant change per Standard Specification 4-3.1 and there is justification for not overrunning the inlet and pipe pay items.

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## **Guidance Document 7-3-D Contract Time Adjustments**

The contractor is required to submit and maintain a project schedule that details the timing for controlling items of work or critical path activities from start to finish of the project. The schedule should depict the planned operation by day or week and the operation may take the form of a critical path. A review of the critical path activity can identify the impacts to controlling items of work or critical path activities.

If work covered by a contract change affects controlling items of work or critical path activities, a change in the contact time may be warranted. If the controlling items of work or critical path activities are unaffected, a change in contract time is not warranted.

Occasionally, there are events that are beyond the control of the contractor which affect either controlling items of work or critical path activities and are acceptable to support an extension of contract time (i.e. hurricanes). But there are events that are normally considered to be under control of the contractor which do not warrant a time extension (i.e. plant breakdown, suspensions for violation of safety or environmental regulations)

#### Contract time granted

The contractor encountered existing drainage structures during the removal of a 48" pipe across a road. Due to the nature of the work specified, this additional structure removal required the use of additional equipment not anticipated and additional man hours not originally accounted for. As a result, two additional days were granted due to the impact on production to this controlling work item or critical path activity. An Engineer's Estimate was prepared detailing the additional equipment and man hours required to complete this work and an analysis for additional granted time was attached to the Supplemental Agreement as back up showing the impacts to this controlling item of work or critical path activity.

#### Contract time not granted

The contractor submitted a request for time delays associated with a changed condition based on the soil that was available from the ponds. The type of soil material resulted in additional effort to dry the soil before use. The contractor contends this resulted in 17 delay days in drying the material thereby delaying completion of the project. Department performed its own independent analysis and reviewed the delays requested during the time frame and the weather days granted to insure there was no overlap. The Department determined no controlling items of work or critical path activities were affected by this alleged delay and the end date of the project was not impacted. As a result, no time was granted to the contractor.

#### Concurrent delays resulting in contract time granted

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The contractor submitted a request for time delays associated with paving the roadway due to the revisions needed to the maintenance of traffic contract plans. The contractor is requesting a 3 day time extension. The Department performed an independent evaluation of the impact and determined the controlling items of work or critical path activities were affected in waiting to obtain the revised maintenance of traffic plans. However, it was learned that contractor's asphalt plant was broke down for 5 days during this 3 day time extension request and the contractor was unable to produce asphalt during these 5 days. Per **Specification 4-3.2.1**, the contractor shall be entitled to a time extension for each day that a controlling work item is delayed by the Department, but shall have no right to nor receive any monetary compensation for any indirect costs for any days of concurrent delay. As a result, the contractor is entitled to three noncompensable days.

#### Section 7.4

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March 26, 2019

## CONTINGENCY SUPPLEMENTAL AGREEMENTS AND WORK ORDERS

#### 7.4.1 Purpose

To establish a uniform procedure for initiation, execution, and distribution of *Contingency Supplemental Agreements* and *Work Orders*.

## 7.4.2 Authority

Sections 20.23(3)(a), 334.048(3) Florida Statutes (F.S.)

#### 7.4.3 Reference

334.185, 337.11(1), 337.11(9), 339.135(6)(a), Florida Statutes (F.S.)

FHWA Approved: April 16, 2015

Construction Project Administration Manual Chapter 7, Section 3 - Supplemental Agreements and Unilateral Payments

Section 4 of the Standard Specifications for Road and Bridge Construction

Procedure No. 375-020-010, Errors, Omissions, and Contractual Breaches by Professional Engineers on Department Contracts

Procedure No. 350-020-200 Contract Funds Management Funds Approval

#### 7.4.4 Definitions

Refer to the Introduction section of this *Manual*.

## 7.4.5 Identifying the Need for a Contingency Supplemental Agreement or Work Order

## **Resident Level Responsibilities**

The Project Administrator shall initiate a request for a **Contingency Supplemental Agreement** when it is determined that additional work is necessary and the amount of such work exceeds the amount not committed against the **Initial Contingency Amount Pay Item**.

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The Project Administrator shall initiate a request for subsequent **Contingency Supplemental Agreements** when it is determined that additional work is necessary and the amount of such work exceeds the amount not already committed against any previously executed **Contingency Supplemental Agreement**.

The Project Administrator shall initiate a request for a *Work Order* when it is determined that additional work is necessary and the amount of such work is less than the amount not committed against the *Initial Contingency Amount Pay Item* or a *Contingency Supplemental Agreement*.

## 7.4.6 Funding

Work Orders may be funded through an Initial Contingency Amount Pay Item (999-25); or a Contingency Supplemental Agreement. These funds shall not be used for SUPPLEMENTAL AGREEMENTS or UNILATERAL PAYMENTS except as shown in CPAM Section 7.4.6.2. Function (work activity) codes established by the Office of Comptroller for monitoring Department expenditures require these costs be identified separately.

## 7.4.6.1 Maximum Funding Limits

## **District Level Responsibilities**

The following funding limits have been established for all **Contingency Supplemental Agreements** and the **Initial Contingency Amount Pay Item**.

- (1) If the Proposal Budget Estimate\* is \$5,000,000 or less, the amount authorized shall not exceed five percent (5%) of the Original Contract Amount or \$50,000, whichever is less.
- (2) If the Proposal Budget Estimate is more than \$5,000,000, the amount shall not exceed one percent (1%) of the Original Contract Amount or \$150,000, whichever is less.

\* The Proposal Budget Estimate should only include amounts programmed as Phases 52 and 56. Amounts programmed as other Phases (i.e. Phase 58) and amounts associated with DO NOT BID Items and Speed &Law Enforcement Officer items should not be considered as part of the Advertised Budget Amount for the purpose of establishing maximum funding limits for *Contingency Supplemental Agreements* or the *Initial Contingency Amount Pay Item*.

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In the event multiple projects are included in the contract, the funding limits referenced above would apply to the contract as a whole: therefore, the prorated amount of the funds encumbered to the individual projects on the contract under a *Contingency Supplemental Agreement* or the *Initial Contingency Amount Pay Item* will not exceed the funding limits set forth above with the following exception. The District Secretary may request an exception to these funding limits for a specific *Contingency Supplemental Agreement* as stated in *CPAM Section 7.4.8.2*.

In the event the contract is locally funded or is associated with a *Locally Funded Agreement*, contingency fund amounts from the local entities are allowed on the contract to the extent money is on deposit with the Department and not subject to the thresholds set above. Contingency funds from local entities will have their own pay item to keep them separate from other contingency amounts.

## 7.4.6.2 Funds Used for Expediting Unilateral Payments

In order to make timely payment to the Contractor via a *Unilateral Payment* in accordance with *CPAM Chapter 7.3*, the District may temporarily borrow funds, which have already been encumbered for a *Contingency Supplemental Agreement* on the same project, and have not yet been used to fund a *Work Order*. The following process will be applied:

- (1) The District Construction Engineer (DCE) or designee must obtain funds approval through the Contract Funds Management (CFM) System for the required amount of funds for the *Unilateral Payment*.
- (2) The **Contingency Supplemental Agreement** to be used must be in an executed status.
- (3) The DCE or designee will reduce the Florida Account Information

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Resource (FLAIR) "6"s line by the requested amount and re-encumber on a new FLAIR "6"s line with a Function Code/ Work Activity of 230 to indicate a *Unilateral Payment* through the Contract Funds Management (CFM) system.

- (4) The FLAIR contract amendment file will be updated to indicate the change. The funds for the *Unilateral Payment* will be placed in a pending status (03).
- (5) The DCE or designee's encumbrance request will be approved by the CFM system when the encumbrance is processed through FLAIR and then the *Unilateral Payment* can be executed.

The funds for the *Unilateral Payment* will remain in a pending status (03) (unable to pay) until an executed copy of the *Unilateral Payment* document is received by the appropriate Disbursement Operations Office/Financial Services Office (DOO/FSO) and the funds "borrowed" are re-encumbered against the original *Contingency Supplemental Agreement*. This re-encumbering of the "borrowed" funds is to be done through the standard encumbrance request process.

**NOTE**: The request to re-encumber the "borrowed" funds must explain that the funds being encumbered are to replace contingency funds that were used for an expedited *Unilateral Payment*. This information is to be in the brief description field and must reference the specific *Contingency Supplemental Agreement* number.

## 7.4.7 Initial Contingency Amount Pay Item

## **District Level Responsibilities**

The Department has created an *Initial Contingency Amount Pay Item* that can be included in a contract prior to bid. The *Initial Contingency Amount Pay Item* has been established for funding additional work. The *Initial Contingency Amount Pay Item* is an alternate method of obtaining funds for performing additional work, as opposed to obtaining a funds approval from the Office of the Comptroller and executing a *Supplemental Agreement* or a *Contingency Supplemental Agreement*. The funds encumbered for this pay item will be available for *Work Orders* just as *Work Orders* are used on a *Contingency Supplemental Agreement*, but without the delay caused by obtaining funds approval and preparing and executing a *Contingency Supplemental Agreement*. When the funds made available by the *Initial Contingency Amount Pay Item* are at least 50% authorized for payment and the Project Administrator has

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determined that additional work is necessary in accordance with *CPAM Section 7.4.5*, a funds approval for the additional funds must be received from the Office of Comptroller, and a *Contingency Supplemental Agreement* must be prepared and executed to provide additional contingency funds. An *Initial Contingency Amount Pay Item* quantity cannot overrun.

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The *Initial Contingency Amount Pay Item* that has been established for use is 999-25. The *Initial Contingency Amount Pay Item* will be based on the Department's estimate for the construction contract subject to the limitations in *CPAM Section 7.4.6.1*.

Per the *Work Program Instructions*, the *Initial Contingency Amount Pay Item* shall be shown as Federal-Aid non-participating in the AASHTOWare Project Preconstruction system. This pay item is to be used solely for *Work Orders* needed during project construction. The final FHWA participating or FHWA non-participating determination of funds associated with *Work Orders* issued against the *Initial Contingency Amount Pay Item* will be per *CPAM Section 7.4.9.7*. The designer must not associate any pay item notes or work items identified in the plans with this pay item.

The District Estimates Coordinator must enter an amount for this pay item in accordance with the limits established in *CPAM Section 7.4.6.1*. This pay item should be initiated at the same time that the contract duration is provided.

The *Initial Contingency Amount Pay Item* shall not be included in Fast Response and/or Push-button Contracts.

Before an *Initial Contingency Amount Pay Item* can be established on any Non-State Highway System, federally funded project to be constructed by the Department for a Local Government, the Design Project Manager shall obtain a Maintenance Agreement between the Department and the Local Government (Refer to *Financial Provisions For All Department Funded Agreements, Procedure 350-020-301*). The Maintenance Agreement shall establish that the Local Government is responsible for additional project costs determined to be Federal Aid Non-Participating.

## 7.4.8 Contingency Supplemental Agreement

#### 7.4.8.1 **General**

A **Contingency Supplemental Agreement, Form No. 700-010-79**, authorizing commitment of funds for an amount not to exceed the limits defined above shall be executed for the encumbered funds designated for additional work after the

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funds approval has been received from the Office of Comptroller. Only the

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Secretary of Transportation can delegate authority for approval and execution of Contingency Supplemental Agreements by the Department. The Secretary delegates the authority for Department approval of Contingency Supplemental Agreements and the authority for Department execution of Contingency Supplemental Agreements, in accordance with the limitations described in CPAM Chapter 7.3.14. A Contingency Supplemental Agreement shall not be executed until the DCE or designee has obtained funds approval for that Contingency Supplemental Agreement through the CFM system. Work Orders shall not be executed against the Contingency Supplemental Agreement until the Contingency Supplemental Agreement authorizing commitment of the funds has been executed.

Contractor execution of **Contingency Supplemental Agreements** shall be in accordance with **CPAM Chapter 7.3.14**.

In order to ensure that funds are readily available for additional work, a **Contingency Supplemental Agreement** for an additional amount not to exceed the limits defined in **CPAM Section 7.4.6** may be executed prior to executing **Work Orders** that deplete all funds committed by a previous **Contingency Supplemental Agreement or Initial Contingency Amount Pay Item** for that project. See **Contract Funds Management Funds Approval, Procedure No. 350-020-200** for restrictions.

All terms specified on the *Contingency Supplemental Agreement* shall apply; no additional terms or disclaimers concerning costs of additional work shall be accepted. The terms of the *Contingency Supplemental Agreement* shall not be modified. If an agreement for performance of additional work or a contract change cannot be obtained between the Department and the Contractor within the terms of the *Contingency Supplemental Agreement* or *Supplemental Agreement* then a *Unilateral Payment* document shall be prepared and executed (refer to *CPAM Chapter 7.3*).

**Contingency Supplemental Agreements** shall not be issued against Fast Response and/or Push-button Contracts.

Before a **Contingency Supplemental Agreement** can be issued against the contract, 50% of the **Initial Contingency Amount Pay Item** must be authorized for payment. Include with the request for **Contingency Supplemental Agreement** an **Initial Contingency Amount Pay Item** funds authorization summary.

Before a second or subsequent *Contingency Supplemental Agreement* can be issued against the project, 50% of the previous *Contingency Supplemental Agreement* for the project must be authorized for payment. Include with each request for additional *Contingency Supplemental Agreement*, a commitment summary showing that a minimum of 50% of the funds associated with the previous *Contingency Supplemental Agreement* has been authorized for payment. As an exception; in the event a contract has local funds involved, and the local funding entity has placed the money on deposit with the Department, then the previous *Contingency Supplemental Agreement* must be in a status 10. However, the 50% authorization restriction for *Work Orders* issued against previous *Contingency Supplemental Agreements* will not apply to *Contingency Supplemental Agreements* will not apply to *Contingency Supplemental Agreements* funded solely by those local funds.

Before a **Contingency Supplemental Agreement** can be issued against any Non-State Highway System, federally funded project being constructed by the Department for a Local Government, the Project Administrator shall ensure that the Design Project Manager has obtained a Maintenance Agreement between the Department and the Local Government (Refer to **Financial Provisions For All Department Funded Agreements, Procedure 350-020-301**). The Maintenance Agreement shall establish that the Local Government is responsible for additional project costs determined to be Federal Aid Non-Participating.

## 7.4.8.2 Funds Approval from the Office of the Comptroller for a Contingency Supplemental Agreement

## **District Level Responsibilities**

Funds approval from the Office of the Comptroller is required before executing a Contingency Supplemental Agreement. A funds approval from the Office of the Comptroller not to exceed the limits defined in CPAM Section 7.4.6.1, except as shown in this subsection, may be requested by the DCE or designee through the CFM system. Funds shall be encumbered using the project number for which the funds will be used. Funds may be encumbered separately and or concurrently for more than one project included in the contract. Where funds are encumbered on multiple projects within one contract, the limits stated in CPAM Section 7.4.6.1 apply to the contract as a whole; so that the pro-rated amount of funds encumbered to the individual projects on the contract under a Contingency Supplemental Agreement will not exceed the limits set forth in CPAM Section 7.4.6.1. Funds encumbered for one project number cannot be used on a different project number

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included in the same contract.

The District Secretary may request an exception to the above limits by providing the Comptroller with the reason(s) for the exception. The Comptroller must approve such exception prior to funds approval. The District Secretary may delegate authority to request an exception to the District Director of Operations.

A funds approval from the Office of the Comptroller not to exceed the limits defined in *CPAM Section 7.4.6.1* may be requested for not more than one additional *Contingency Supplemental Agreement* prior to the complete depletion of all previous encumbrances for *Contingency Supplemental Agreements* on that contract by executed *Work Orders*.

Uncommitted **Contingency Supplemental Agreement** funds and **Initial Contingency Amount Pay Item** funds should be unencumbered after Final Acceptance.

Upon Final Acceptance, the District Final Estimates Engineer (or delegate) shall submit a statement by e-mail to the Contract Funds Payment Section, with the following certification: "I certify that the contract is in Final Acceptance status; that the funds are not needed for the Regional Disputes Review Board, and that the uncommitted contingency amount is \$\_\_\_\_\_\_\_."

## 7.4.8.3 Numbers, Dates, Codes

## **District Level Responsibilities**

The first *Contingency Supplemental Agreement* Item Number on a contract shall be *Item No. 9999 21;* the second *Contingency Supplemental Agreement* Item Number on the contract shall be *Item No. 9999 22;* etc.

No two (2) **Contingency Supplemental Agreements** to any construction contract shall be dated with the same date. No **Contingency Supplemental Agreement** shall be dated with the same date as a **Standard Supplemental Agreement** or **Unilateral Payment** to the contract. **Contingency Supplemental Agreements**, **Standard Supplemental Agreements** and **Unilateral Payments** will incorporate the same numbering system used for the SiteManager program contract modification number.

No Contingency Supplemental Agreement can have the same number as a

**Standard Supplemental Agreement** or **Unilateral Payment** to that contract. A **Contingency Supplemental Agreement** must not be dated prior to the date of funds approval from the Office of Comptroller.

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All executed **Contingency Supplemental Agreements** shall be entered into the **Contract Change Tracking System** and the AASHTOWare program per the requirements of **CPAM Section 7.3**. **Supplemental Agreement Description Code No. 850** shall identify all **Contingency Supplemental Agreements**.

#### 7.4.8.4 Contract Time

No additional contract time shall be granted on a **Contingency Supplemental Agreement**.

#### 7.4.8.5 Document Distribution

#### **District Level Responsibilities**

When a **Contingency Supplemental Agreement** has been executed authorizing funds for additional work, the executed document with all supporting documentation shall be immediately distributed as follows:

- (1) **Disbursement Operations Office /Financial Services Office\*** One (1) copy.
- (2) **DCE\*** One (1) original.
- (3) **Contractor** One (1) original.
- (4) **Resident Engineer\*** One (1) copy.
- (5) **Director, Office of Construction\*** (ONLY projects with an original contract amount exceeding \$10 million.) One (1) copy.

\*<u>Note:</u> distribution should be made by either submitting an electronic copy of the documentation or by submitting the Electronic Document Management System Document Number via email.

#### 7.4.9 Work Orders

#### 7.4.9.1 General

A Work Order shall not be executed before the Contingency Supplemental

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The Work Order for Unforeseen Additional Work form (No. 700-010-80) shall be used to document additional work or contract changes in accordance with

**Agreement**, which that **Work Order** is a part of, has been executed.

**CPAM Section 7.3.5.1** with the following restrictions:

- **Work Orders** shall not be written to include normal overruns of existing contract items for work at established contract unit prices shown in the contract documents.
- **Work Orders** shall not be used to settle certified claims or certified requests for equitable adjustment.
- **Work Orders** shall not be used to reconcile any agreement made with the Contractor subsequent to the completion of work related to a previously executed and processed **Unilateral Payment** document.
- **Work Orders** shall not be used to settle costs associated with unforeseen utility work during construction, unless the Utility Agency/Owner has funded the contingency item upon which the **Work Order** will be drawn.
- **Work Orders** should not include lump sum items without a detailed itemization stating the quantities and unit prices the lump sum item was based on.
- **Work Orders** may be used to document the Department's reimbursement to the Contractor for the Contractor's fee payments made to the individual board members of a Regional Disputes Review Board (RDRB) for those board members participation in RDRB meetings held to resolve disputes related to the contract.
- **Work Orders** may be used, along with the appropriate approvals from the Director, Office of Construction, and the FHWA as documentation to effect a specification change or extend the physical limits of a project (see **CPAM Section 7.4.9.6**).

The terms of the *Work Order* shall provide for full and complete settlement of all issues described therein.

## **Resident Level Responsibilities**

Authority for Department execution of *Work Orders* is delegated to the Project Administrator provided the cost included as part of the *Work Order* is within the financial limitations of *CPAM Chapter 7.3.13* and the Project Administrator has obtained prior approval of the Resident Engineer or District Construction Engineer as appropriate.

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Contractor execution of **Work Orders** may be performed at the project level (Project Superintendent, Project Manager, etc.). A Power of Attorney or Corporate Resolution for **Work Order** execution shall not be required.

A **Notice to Proceed** with work to be documented by a **Work Order** shall be issued to the contractor by the Resident Engineer after the Project Administrator has confirmed that sufficient funds are available in the **Initial Contingency Amount Pay Item or Contingency Supplemental Agreement** established for funding the additional work. The **Notice to Proceed** shall include sufficient detail to adequately describe the additional work.

When additional work or a contract change is identified, a *Work Order* shall be executed to document a complete DESCRIPTION of the additional work to be performed and the REASON why this work is necessary with references to the contract for entitlement.

The *Work Order* shall designate whether or not the work described results from a Design Error or Omission.

The Project Administrator shall comply with the requirements of *Procedure No.* 375-020-010, *Errors, Omissions, and Contractual Breaches by Professional Engineers on Department Contracts,* when a *Work Order* indicates the work described is the result of a Design Error or Omission.

## 7.4.9.2 Numbers, Dates, and Codes

## **Resident Level Responsibilities**

The first *Work Order* authorizing additional work to be performed, or a contract change, against an executed *Contingency Supplemental Agreement* or a *Contingency Pay Item* respectively shall be *Work Order No. 01*; the second *Work Order* authorizing additional work to be performed, or a contract change, against the same executed *Contingency Supplemental Agreement* or

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Contingency Pay Item shall be Work Order No. 02; etc. This numbering sequence shall be repeated with each Contingency Supplemental Agreement or **Contingency Pay Item**.

#### Example:

Contract Number	T1234				
Financial Project Number	123456-1-52-01			654321-1-52-01	
Pay Item Number	999-25-01 (Initial)	9999-21- 01 (CSA 1)	9999-22- 02 (CSA 2)	999-25-01 (Initial)	9999-21- 01 (CSA 1)
	WO 01	WO 01	WO 01	WO 01	WO 01
	WO 02	WO 02	WO 02	WO 02	
	WO 03	WO 03			

A Work Order must not be dated or executed prior to the execution date of the **Contingency Supplemental Agreement** authorizing commitment of the funds.

All Work Orders shall be entered into the Contract Change Tracking System with description codes. For an explanation of the codes involved, see the information published under "Coding Contract Changes" heading on the State Construction Office website.

#### 7.4.9.3 **Documentation & Costs**

## Resident Level Responsibilities

Work Order documents and/or all supporting documents shall address the following in sufficient detail to adequately explain the additional work to anyone not familiar with details of the project. An Entitlement Analysis and Engineers Estimate shall be included in the supporting documentation for each Work Order which increases or decreases costs

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and/or time to the project or contract.

- (a) What work was done?
- (b) Why the work was necessary?
- (c) Cite references to the contract which establish contractor entitlement.
- (d) Why the costs and time extensions were considered reasonable?

All costs for additional work shall be:

- a) Negotiated and documented on the *Work Order* and attachments thereto, including the basis for all negotiated costs, or;
- b) Justified through an analysis or comparison of reasonable costs, or;
- c) Based on material invoice costs and labor payroll costs including mark-ups shown in *Sub-Article 4-3.2 of the Specifications*. Work Sheets itemizing the costs will be attached. No disclaimers or clauses allowing the Contractor to reserve its rights to request other costs shall be accepted. If an agreement on costs cannot be obtained as shown above, the additional work will be administered in accordance with *CPAM Section 7.3*.
- (2) The *Work Order* shall identify any Premium Cost associated with additional work. The supporting documentation for all *Work Orders* shall include a Premium Cost analysis and Premium Cost determination. When Premium Cost is identified, reasons justifying FHWA participation shall be included in the supporting documentation for the *Work Order*.

The total cost documented in any **Work Order** shall not exceed the limits defined above. More than one **Work Order** can document additional work associated with any incident.

When the work associated with one incident is to be performed in phases, a separate *Work Order* may be executed to document the description, reason, and costs of each phase of the work, respectively.

When the work associated with one incident, or one phase of the work associated with one incident, is to be paid from funds committed in part by more than one *Contingency Supplemental Agreement*, or by a combination of the *Initial* 

Work Order respectively.

Contingency Amount Pay Item and any subsequent Contingency Supplemental Agreement, a separate Work Order shall be executed to identify the Contingency Pay Item and each Contingency Supplemental Agreement committing each part of the funds, respectively. Each Work Order shall contain the same total work description, reason, and total negotiated cost for the work described, and the part of the total cost to be funded by the Initial Contingency Amount Pay Item or Contingency Supplemental Agreement identified in the

Work Orders shall be executed authorizing work committing all remaining funds available from an *Initial Contingency Amount Pay Item* or an executed Contingency Supplemental Agreement prior to executing a Work Order committing funds from any successive Contingency Supplemental Agreement for the project.

The total cost of all additional work associated with any incident shall not exceed the limits defined in *CPAM SECTION 7.4.6* regardless of the *Contingency Pay Item* or the number of *Contingency Supplemental Agreements* which authorize commitment of funds for the work or the number of *Work Orders* executed to authorize the work associated with that incident. The *Work Order* shall contain the same project number as the *Contingency Supplemental Agreement* authorizing commitment of the funds if funds are provided by a *Contingency Supplemental Agreement*. Adjustments may be necessary when the Department and the Contractor agree to pay for the cost of the work associated with a *Work Order* based on agreed upon unit prices and estimated quantities and must then execute a lump sum *Work Order* before the work is performed. When this occurs, the agreed upon unit prices and estimated quantities should be stated in the description of work in the *Work Order*.

When the net cost for the actual quantities of additional work exceeds the estimated amount shown in the *Work Order*, another *Work Order* may be prepared and executed to pay for that portion of the actual quantities exceeding the estimated amounts. The description of work in this adjustment *Work Order* should reference the original *Work Order* and should state the additional quantities and agreed on unit prices upon which it is based.

When the net cost for the actual quantities of additional work are less than the estimated amount shown in the *Work Order*, another *Work Order* should be prepared and executed in a negative amount to reduce the Contractor's final pay for that portion of the actual quantities under running the estimated amounts. The description of work in this adjustment *Work Order* should reference the original

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**Work Order** and should state the reduction in the original quantities and unit prices agreed on, upon which it is based.

For *Work Orders* issued against the *Contingency Pay Item*, markups by the Contractor for contract bond are not allowed as this bond amount has been included as part of the bid. A Bond markup as allowed by the *Standard Specifications* is allowable for work paid from funds drawn against any *Contingency Supplemental Agreement*.

**Note:** When making payments on estimates, do not pay an aggregate percentage of the pay item for the *Work Order* resulting in a partial payment amount greater than is justified by the work completed. In this way, the *Work Order* for a negative amount and the balance of the original *Work Order* can be paid on the same estimate. This will avoid any adverse impact to the Contractor's cash flow from the *Work Order* for a negative amount.

## 7.4.9.4 Funds Used for Credits on Projects

A **Work Order** may be used for the purpose of documenting the deletion of work for Lump Sum projects (receiving credits from the contractor for deleted work). This will be accomplished by selecting the proper type "**Adj. for deleted work-LS jobs only**" in SiteManager while doing the Line Item Adjustment. This adjustment will be made to the Lump Sum Project Bid Item. This ensures that funding is credited back to the proper function (usually 200 or 203), and not to the contingency funds (202).

A **Work Order** may be used for the purpose of documenting the deletion of work for Bid Item projects (receiving credits from the contractor for deleted work). This will be accomplished by selecting the proper type "**Credit for contract change**" in SiteManager while doing the Line Item Adjustment. This adjustment will be made to the Bid Item projects. This ensures that funding is credited back to the proper function (usually 200 or 203), and not to the contingency funds (202).

#### 7.4.9.5 Contract Time

## **Resident Level Responsibilities**

Additional contract time required for performing additional work or a contract change may be granted on a *Work Order*. Time extensions will be determined based upon impacts caused by the additional work to controlling items of work as

shown in the Contractor's approved work progress schedule. The *Work Order* shall document the reasons for all time extensions. Approval authority for time extensions is outlined in *CPAM Section 7.2*. The Project Administrator shall obtain

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prior approval of either the Resident Engineer or DCE, as appropriate, for all **Work Orders** which include time extensions in accordance with **CPAM Chapter 7.2.5** and include such approval in the supporting documentation for the **Work Order**.

## 7.4.9.6 Director, Office of Construction Authorizations

## (A) Resident Level Responsibilities

Prior authorization from the Director, Office of Construction shall be obtained before implementing project limit extensions, construction limit extensions, or changes to contract specifications on all contracts as required by **CPAM 7.3.5**.3

## (B) District Level Responsibilities

The DCE shall recommend requests for extending project limits, extending construction limits, or contract specification changes as required by *CPAM 7.3.5*.3 The DCE may also authorize a no cost specification change which extends the material acquisition or flexible start time after issuance of the Notice to Proceed. These recommendations and authorizations shall be documented, attached to the contract change and placed in the contract *Work Order* file. Where the recommendation or authorization is transmitted by e-mail, a copy of that e-mail originating from the DCE is acceptable. A copy of the notification letter to the contractor regarding the project limit extension, construction limit extension, or specification changes will also be placed with the contract change in the *Work Order* file.

## 7.4.9.7 FHWA Approval

## **District Level Responsibilities**

FHWA concurrence will be obtained by the Project Administrator on in-house CEI projects and by the Department's Construction Project Manager on Consultant CEI projects for FHWA Project of Division Interest (PODI) projects when required.

CPAM Section 7.3.10, Obtaining Federal Highway Administration Approval and Participation for Construction Contract Changes on Federal-Aid

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**Projects**, lists a representative sample of contract changes that are Federal-Aid non-participating.

FHWA written approval for additional work or contract changes shall be obtained retroactively and documented on the Work Order. FHWA may elect to approve additional work by having the Work Order sent to them for signature or by signing the **Work Order** at the time of a routine field visit.

The FHWA determines the participation on PODI projects; the DCE shall determine the Federal-Aid participation on Delegated Projects. The DCE can delegate such approval authority to a person within District Construction office staff, but not to a Resident Engineer. Such delegation shall be maintained on file in the District Construction Office.

Written documentation of the DCE's Federal-Aid participation decision on Delegated Projects shall be included in the **Work Order** back up documentation file. An e-mail from the DCE or delegate is an acceptable form of documentation approval.

#### 7.4.9.8 Accounting

## Resident Level Responsibilities

Requests for payment of work authorized by the *Initial Contingency Amount Pay* Item or an executed Contingency Supplemental Agreement shall be made separately for each Work Order and in accordance with the Federal Participation/Non-Participation schedule for the Work Order. Any Work Order may be partially Federal participating. Two Work Orders need not be executed to separate Federal participating and Non-Federal participating work. portion of the work authorized by a specific Work Order was completed during the payment period, then the quantity will be shown as a percentage of the lump sum.

Each successive Work Order authorized by an Initial Contingency Amount Pay Item or Contingency Supplemental Agreement will require additional adjustment or adjustments be added to the pay estimate.

The total of the unit prices of the added items shall not exceed the limits defined above.

Comments shall be added to the estimate on each adjustment to reflect the **Work** 

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**Order** number or other pertinent information as deemed necessary.

Contact the District SiteManager Coordinator and / or refer to the **SiteManager User Handbook** regarding the pay item adjustment issues discussed in the previous paragraphs. The **SiteManager User Handbook** and contact information for District SiteManager Coordinators is available on the State Construction Office website under the heading SiteManager at the following URL. https://www.fdot.gov/construction/trnsport/trnsport.shtm

## 7.4.9.9 Contract Change Tracking Systems

## **District Level Responsibilities**

Within fifteen (15) calendar days after payment on an approved estimate for all or a portion of the work identified within the *Work Order* document, the DCE or designee shall decide upon the final contract change coding and enter the *Work Order* information into the *Contract Change Tracking System* and *SiteManager*. If the DCE's designee is not a member of the District Construction Office staff, the DCE's delegation shall be maintained on file in the District Construction Office. Further, if the DCE's designee is not a member of the District Construction Office staff, the DCE shall develop a quality assurance process to ensure accurate contract change coding and compliance with this section. Such process shall be documented and maintained on file in the District Construction office.

For an explanation of the codes involved, see the information published under "Coding Contract Changes" heading as an attachment to *CPAM Section 7.3* on the State Construction Office website at: <a href="Coding Contract Changes">Coding Contract Changes</a>

#### 7.4.9.10 Document Distribution

## **Resident Level Responsibilities**

- (1) When **Work Orders** have been executed the **Work Order** and all supporting documentation as designated below shall be immediately distributed as follows:
- (a) Disbursement Operations Office /Financial Services Office\* one (1) copy when requested

attachments

(b)

DCE\*- One (1) original of the Work Order with a copy of all

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- (c) **Contractor –** One (1) original of the **Work Order** only.
- (d) **Director, Office of Construction\*** (ONLY projects with an original contract amount exceeding \$10 million.) One (1) copy of the **Work Order** with a copy of all attachments. Distribution will be made to the Director, Office of Construction, prior to submitting an estimate for payment of the work.
- (e) **Resident Engineer\*** One (1) copy of the **Work Order** with a copy of all attachments.
- (f) **District Director for Production\*** (at the discretion of the District) One (1) copy of the **Work Order**.
- (g) Design **Project Manager\*** responsible for managing the Design Consultant on contracts with Consultant prepared contract documents One (1) copy of the **Work Order**.
- (h) State Materials Office\* One (1) copy of the *Work Order*.

\*Note: distribution should be made by either submitting an electronic copy of the documentation or by submitting the Electronic Document Management System Document Number via email.

- (2) Attachments indicated below shall be distributed with the **Work Order**.
- (a) Documentation forming the basis for all costs.
- (b) Copies of all documentation forming the basis for all time extensions, including a statement of the critical work items delayed showing the non-overlapping delay days attributable to each critical item of work delayed.

## 7.4.10 Quality Control Process for Contract Changes

## **District Level Responsibilities**

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The DCE shall develop a process to review a representative sample of all contract changes to ensure such changes were necessary and comply with the construction contract documents. Such process and reviews will be documented and kept on file in each district for review by the State Construction Office and FHWA.

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#### Section 7.5

#### CONSTRUCTION CONTRACT CLAIMS

## 7.5.1 Purpose

To describe the contract administration procedure to be followed for documenting and analyzing construction contract claims to ensure comprehensive and supportable recommendations are developed for use in the resolution of claims.

## 7.5.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes

#### 7.5.3 References

337.11(8), 337.185 and 337.221, Florida Statutes

Federal Aid Policy Guide (23 CFR 635.124)

FHWA Approved: May 11, 2015

#### 7.5.4 Definitions

Refer to the Introduction section of this *Manual*.

#### **7.5.5** Notice

## **Project Level Responsibilities**

**Specifications 5-12 and 8-7.3.2** requires that the Contractor provide notification in writing to the Project Administrator (PA) when the Contractor intends to file a claim and documentation of the work effort resulting from such claims. Notice must be given before the Contractor begins any work on which the claim is based. The notification by the Contractor allows the PA the opportunity to mitigate the impacts of the claim or begin documenting the impacts and actual costs associated with the claim. Failure of the Contractor to notify the PA before beginning work on disputed items of work waives the Contractor's right to claim (refer to **Specifications 5-12 and 8-7.3.2**). If the Contractor has failed to afford the Engineer the opportunity to keep strict account of the actual labor, material, equipment and time used by failing to provide written notice of intent to file claims

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before beginning the work on which the claim is based, the Contractor will be paid no claim settlement costs (see definition of **Statement of Claim Settlement Costs CPAM Section 7.5.4**). Specifically, the Contractor will be paid no more for each claim issue than the amount calculated by multiplying the amount of the most recent Engineer's Estimate for that issue multiplied by the percentage shown for that issue in the most recent Entitlement Analysis. Refer to **Guidance Document 7-3-A** for a description of an Engineer's Estimate and an Entitlement Analysis.

Enforcement of the written notice requirement is important in effective management of claims. If the Contractor indicates verbally during the prosecution of the work that added costs are being incurred, or changes to the contract document are occurring, the PA should instruct the Contractor to immediately provide the required written notice of the intent to file any claims. Any verbal notices should be recorded immediately on the *Daily Work Report* in the "Comments" section. If the Contractor says the impact of the claim is ongoing, record any information inconsistent with that view. It should be made clear to the Contractor that adequate written notice of intent to file a claim is required if the claim or any portion of the claim is to be considered by the Department.

The PA can accept a notification of intent to file a claim only from the prime Contractor. The notice of intent should contain:

- (1) A statement as to what changed, including a description of the nature and extent of the change.
- (2) An indication of who directed or what caused the change.
- (3) A description of how the change has or will impact the Contractor, including reference to any impacted critical activities on the Contractor's latest accepted schedule update.
- (4) A statement of damages, or an estimate of damages, if available, detailing the amount of compensation, time and/or other adjustment to the contract that is being requested.

## 7.5.6 Claim Recognition

## **Project Level Responsibilities**

The PA is responsible for recognizing a claim situation, and usually makes the initial determination whether an adjustment or a demand made by the Contractor is contested and processed as a claim, or is resolved by a routine **Supplemental Agreement**. The

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recognition of a claim or an adjustment with the potential to escalate to a claim is extremely important so that steps can be taken to resolve the claim in a timely manner. Although claims occur for many different reasons, they are usually based upon an adjustment or alleged adjustment in the Contractor's operation.

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#### 7.5.7 Coordination

## **Project Level Responsibilities**

After receiving the Contractor's written notice of intent to claim or becoming aware of a possible claim, the PA will notify the Resident Engineer.

## **Resident Level Responsibilities**

The Resident Engineer will inform the District Construction Engineer (DCE) of the notice of intent to claim. When a written notice of intent to claim is received, a copy of the notice should be sent to the DCE immediately,

When a written notice of an intent to claim is received, the Resident Engineer shall immediately send a copy of the notice to any Third Party involved (County, Utility owner or others).

## **District Level Responsibilities**

The DCE will inform the FHWA Transportation Engineer when a notice of intent to claim and/or when a written claim has been received from the Contractor on FHWA Project of Division Interest (PODI) projects. A copy of the notice of intent to claim and/or a copy of the written claim received from the Contractor on FHWA PODI projects will also be sent to the State Construction Office.

The DCE will inform the State Construction Office, the Office of General Counsel (attention: Special Counsel to Construction), District Chief Counsel and the Office of Inspector General on all projects where the DCE has received the notice of intent to claim and the amount of the claim is estimated to be \$150,000 or more.

## 7.5.8 Claims Involving a Utility

## **Project Level Responsibilities**

If a claim involves a utility, the PA must also immediately notify the affected utility owner that the Contractor has notified the Department of its intention to file a claim. Notification

to the utility may initially be verbal, but must be immediately followed by a letter signed by the Resident Engineer as described below.

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## **Resident Level Responsibilities**

The Resident Engineer must immediately notify by letter the affected utility owner that the Contractor has notified the Department of its intention to file a claim (refer to Sample Letter No. 1, Utility Company Notification, Guidance Document 7-5-A).

#### **Assistance** 7.5.9

#### **District Utilities Office** (A)

## Resident Level Responsibilities

If a claim involves a utility, the District Utilities Office shall be asked to provide a review of all pertinent documents to assist with determining if the claimed changed condition was caused by the Utility's failure to perform work in accordance with the utility work schedules or other relocation agreements.

#### Office of General Counsel (B)

## **Resident Level Responsibilities**

The Office of General Counsel shall be asked to provide legal review of all pertinent documents and to identify potential legal liabilities, rights, obligations and confidentiality. For additional assistance on difficult claims, the Office of the General Counsel may be contacted in accord with the district's guidelines on such contacts. The DCE shall approve any request for review by the Central Office.

## **District Level Responsibilities**

The DCE will set the district's guidelines on when such contacts are appropriate. The Office of the General Counsel can be contacted as follows:

Telephone: Voice: (850) 414-5265

Fax: (850) 414-5264

FDOT Office of the General Counsel Attention: Special Counsel to Construction 605 Suwannee Street, Mail Station 58

Tallahassee, Florida 32399-0458

# 7.5.10 Coordinating Claim Response Development with FHWA and State Construction Office Staff on Federal Aid Participation (F.A.P.) Projects

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## **Resident Level Responsibilities**

On Federal Aid projects, the extent of Federal Aid participation is determined on a case-by-case basis. For this reason, it is important that early coordination be made with the FHWA. The Resident Engineer should discuss the merits of the claim and the basis for the Department's position on the claim, with the FHWA Transportation Engineer and the State Construction Office. For more on F.A.P. dollar amount determinations see *CPAM Claim Settlement, Section 7.5.21*.

#### 7.5.11 Minimum Documentation

Justification for all contract claims for which payment includes Claim Settlement Costs, requires, at a minimum, three (3) pieces of written documentation. The first two are drafted by the project level staff while the last is drafted by the Resident Engineer's staff. Justification for contract claims for which payment does not include Claim Settlement Costs, requires at a minimum the Entitlement Analysis and Engineers Estimate.

## **Project Level Responsibilities**

- 1) An Entitlement Analysis showing the percentage entitlement for each of the various claim issues and the reasons supporting the Contractor's entitlement (refer to CPAM Guidance Document 7-3-A). For those claims in excess of \$150,000 draft Entitlement Analysis should be prepared and submitted to the DCE for review prior to finalization of the claim documentation.
- 2) An Engineer's Estimate, which will be stated in dollars for extra work and days for any impacts to controlling items of work or critical path activities (see definitions in *CPAM, Section 7.3.4 and CPAM Guidance Document 7-3-A*). For those claims in excess of \$150,000 a draft Engineer's Estimate should be prepared and submitted to the DCE for review prior to finalization of the claim documentation.

## **Resident Level Responsibilities**

3) A Statement of Claim Settlement Cost, identifying those costs the Department

does not believe it owes the Contractor but is willing to pay to avoid the risks associated with not resolving the claim (see definitions in *CPAM*, *Section 7.5.4*).

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For all claims, the Entitlement Analysis and the Engineer's Estimate shall be done before starting negotiations with the Contractor. It is advisable, but not mandatory, that the Entitlement Analysis and the Engineer's Estimate be committed to writing before starting negotiations with the Contractor. It is mandatory that the Entitlement Analysis, the Engineer's Estimate and a **Statement of Claim Settlement Cost** (if there are any) shall be committed to writing before sending the contract change document to the Contractor for signature.

# **District Level Responsibilities**

For those claims in excess of \$150,000 the draft Entitlement Analysis and Engineer's Estimate will be prepared and submitted to the DCE by the Resident Engineers staff and shall be submitted to the District Chief Counsel for review prior to finalization of the claim documentation.

## 7.5.12 Comprehensive Documentation

# **Project Level Responsibilities**

To be worthwhile, documentation must include all relevant facts and be objective in its coverage. Frequently the most valuable sources of information are the daily and weekly construction project reports of the *Project Diary* which are produced by the Department's CEI project staff. *CPAM Section 5.1* provides guidance for completing these reports and should be reviewed by the project CEI staff carefully when a claim situation arises to ensure that they are complete and factual.

**Specifications 5-12, 8-7.3.2** and **100** require specific content in the Contractor's written notice of intent to claim including information on equipment, delays, and the reason for the claim. In addition to the normal, required daily documentation specified above, a claim file should be established for every "Notice of Intent" filed by the Contractor. The PA shall review these notices along with **Specifications 5-12, 8-7.3.2** and **100**. Where the Contractor's notice of intent to claim is incomplete or untimely the PA shall notify the Contractor of that defect in writing. Both the Contractor's notice of intent to claim and the PA's response shall be included in the claim file. The weekly statements of cost provided by the Contractor pursuant to **Specification 5-12** should also be reviewed as received, with notations indicating any conflicts or inconsistencies with the Department's project records or observations of project personnel. The weekly statements of cost with appropriate notations should be placed in the claim file along with the independent

records maintained by project personnel. If the Contractor fails to provide the weekly statements of cost, the PA or designee shall notify the Contractor in writing of their obligation under the contract documents to keep such records and provide them weekly to the Department. Copies of this correspondence shall be included in the claim file. The claim file is also to include any notifications to utilities or property owners that are affected by the claim as well as any correspondence received from the Contractor relating to the identified claim issue(s).

# **Resident Level Responsibilities**

The Resident Engineer should also review the **Project Diary** documents for completeness when a claim or disputed work is involved. For a list of the **Project Diary** documents see the definition of **Project Diary** in **CPAM Section 5.1.4, Project Diary**.

#### 7.5.13 Concurrent Documentation

## **Project Level Responsibilities**

Concurrent documentation is often a major factor in determining the weight or impact of a given document during administrative and legal considerations. A brief note on the **Daily Work Report**, which was made at the time of a particular occurrence, will often have more validity than a carefully worded, memo to the file prepared weeks or months after the fact. Project personnel are to make notes and comments on the **Project Diary** reports and documents (see definition **CPAM Section 5.1.4**) to describe events or record their observations of the situation at the time of occurrence, and take dated photographs or video records of the conditions. These notes should be objective and professional, relating to the facts, without bias or opinions.

# 7.5.14 Record of Contractor's Equipment, Labor and Material

# **Project Level Responsibilities**

When the PA receives a notice of intent to make a claim from the Contractor, the Contractor's equipment, labor and material used on the disputed work must be documented. The PA must keep an accurate record of the types of equipment, including equipment serial numbers, and lengths of time each piece of equipment is used in performing disputed work, required to be on standby, or idled because of the disputed work. The number of workers, their job classification and time spent in performing the work related to the claim must be recorded as well as material types and quantities of each material type used. On larger projects, with multiple claims, location of crews by

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foreman and station number should be recorded on the daily construction project report. Accurately tracking this information will allow the Contractor's statement of damages to be verified upon submittal.

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#### **7.5.15** Claim File

## **Project Level Responsibilities**

Once a claim situation has been identified by receipt of a written notice from the Contractor of the Contractor's intention to make a claim, the PA should establish a separate file and keep copies of all documents related to the claim.

# **Resident Level Responsibilities**

The Resident Engineer and PA may share the same file if they work in the same office. These claim files will serve as the primary source of information relating to the claim. These files should be kept current and orderly, such that a review of the files will provide a full understanding of the claim and a logical progression of events. Contact the District Chief Counsel or the Office of the General Counsel to determine if and how these claim files or other related files should be stamped or marked to be treated as "Attorney's Work Product." Such claim files are privileged information to assure the confidentiality of the Department's claim analysis and recommendations during certain claim settlement investigations undertaken with direction of legal counsel.

#### 7.5.16 Sources of Documentation

# **Project Level Responsibilities**

Good documentation comes from many sources and in various forms. Some of the most important types of documentation are excerpts from the contract documents specifically related to the claim issue. These should be made part of the supporting documentation in the claim file. When notice of intent to file a claim is given to the Department, the first thing that the PA must do is research the contract documents to determine exactly what the contract says with respect to the claim. All pertinent drawings, notes, specifications, and special provisions should be included or referenced in the claim file. Project personnel must remain aware of the many sources, which can provide information regarding a claim, and make the required effort to review those sources and document the findings. *Guidance Document 7-5-B* provides a listing of these sources.

#### 7.5.17 Contractor's Submission of Claim

## **Project Level Responsibilities**

The Contractor's notice requirements and the content of the Contractor's written claim submission, including the Contractor's certification of the truthfulness of that written claim submission, are stated in *Specification 5-12*. These requirements are to be enforced. Refer to *CPAM Section 7.5.5* for a discussion of the calculation of compensation when the Contractor has failed to file a timely notice of intent to claim. At some point, either after completing the work or resolving the situation over which the Contractor has submitted a notice of intent to file a claim, the Contractor should submit a claim package to the PA stating the amount of compensation and contract time or other adjustments to the contract that are being requested.

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- (1) The PA should encourage the Contractor to submit the claim package for review as soon as possible. It is the prime Contractor's responsibility to submit claims. Claim packages will not be accepted from a subcontractor.
- (2) It is incumbent upon the Contractor to provide a complete claim package. The claim package should state the Contractor's position and the alleged reasons for the claim. The claim package should explain how the Contractor was impacted and what the costs associated with the impacts were. The impacts and cost should be certified in accordance with **Specification 5-12** to be accurate and complete to the best of the Contractor's knowledge and stated in enough detail to support the resolution of any claim determined to have merit.
- (3) With the exception of claims certified in accordance with Specification 5-12.9, if adequate detail is not provided in the Contractor's submission of the claim package, the PA should clearly specify the additional information needed, and return the claim package to the Contractor. If the PA finds the claim to be without merit, the reasoning for this determination should also be clearly provided to the Contractor. The Contractor should determine the amount of damages asserted due in a claim situation and present those damages to the PA for review.
- (4) For claims against utilities, upon receipt of any written notice of intent to claim or any written claim package materials from the Contractor: the PA shall immediately discuss the merits of the claim with the Resident Engineer. A copy of the written notice of intent to claim and or any written claim package materials from the Contractor shall be sent to the Resident Engineer.

# **Resident Level Responsibilities**

(5) For claims against utilities, upon receipt of any written notice of intent to claim or any written claim package materials from the Contractor: The Resident Engineer shall forward a copy of the Contractor's intent to claim notice and any related claim materials received from the Contractor to the utility owner. Refer to **Sample Letter No. 1, Utility Company Notification**, (**Guidance Document 7-5-A**). After discussing the merits of the claim with the PA, a copy shall also be sent to the DCE.

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(6) For claims against utilities, upon receipt of a complete claim package, the Resident Engineer should consult with the District Utility Engineer and shall notify the utility owner in writing that the claim package has been received. The intent of this letter is to allow the utility owner the opportunity to investigate and negotiate a settlement directly with the Contractor if desired. Refer to **Sample Letter No. 2**, **Utility Company Notification**, (**Guidance Document 7-5-C**). With that notification letter the Resident Engineer shall also forward a copy of the Contractor's claim package to the utility owner.

## 7.5.18 Analysis of Claim Packages

## **Project Level Responsibilities**

Upon receipt of a complete claim package, the PA will review the claim and compile any additional documents deemed relevant and forward to the Resident Engineer for review.

# **Resident Level Responsibilities**

On claims of \$150,000 or more, informational copies of the complete claims package shall also be sent to the Office of the General Counsel, the Office of the Inspector General, and the State Construction Office through the appropriate channels. The reviewer should first prepare a draft Entitlement Analysis to determine if the claim is valid, and then, if entitlement is recognized, prepare a draft Engineer's Estimate to determine the extent of compensation. To perform these two steps, the reviewer must have all necessary facts relating to the claim available. Refer to *Guidance Document 7-3-A* for a description of an Engineer's Estimate and an Entitlement Analysis.

# **District Level Responsibilities**

The DCE shall approve any request for review by the Central Office, in accordance with the guidelines of *CPAM 7.5.9(B)*. described herein.

## (A) Establishing the Facts

## **Project Level Responsibilities**

The availability of facts will vary depending on the level of review. As a claim is processed for higher level review, all pertinent facts must be provided to the next level. The first level of review for a claim will usually be at the PA's level. It is at this level that all facts are documented from project records and the original Entitlement Analysis and Engineer's Estimate are produced.

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The initial source of information and facts are contained in the Contractor's claim package. The project records must be reviewed to determine if the facts presented by the Contractor can be verified, and to determine if the Contractor's information is incomplete or misleading. Relevant additional information and any conflicting information should be identified. The reviewer should separate the facts into three categories: those the Department and the Contractor agree on; those which are unsubstantiated or incomplete; and those which are disputed by the Department.

For facts, which are disputed, the reviewer should identify what the correct facts are believed to be, with references to backup documentation.

Gathering and establishing of the facts should be done before beginning the two-step review process. The facts will need to be available to adequately perform each step.

# (B) Entitlement Analysis

# **Project Level Responsibilities**

The reviewer must first determine whether the claim has any basic merit, or whether it should be denied because there is no basis for entitlement. Input from the Office of the General Counsel should be obtained at this point to assess the potential legal liability. The reviewer should make this determination on the individual merits and available facts pertaining to the claim situation. When determining claim entitlement, the reviewer should address the following questions for each claim issue.

- (1) Did the Contractor provide the required notice of intent to claim?
- (2) Was there a change to the original contract requirement that led to the claim?
- (3) Who or what caused the identified change?

- (4) What were the impacts to the Contractor due to each identified change?
- (5) Were the impacts unexpected or unreasonable?
- (6) Could the Contractor have avoided any adverse impacts through proper action?

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- (7) Was it reasonable to have anticipated the identified changes at the time of bid?
- (8) Did the Contractor attempt to mitigate the claim or its effects?
- (9) Was complete claim documentation provided in the timeframe outlined in the contract or in accord with **Specifications 5-12 and 8-7.3.2**?
- (10) Determine any percentage of entitlement on each claim issue as follows:

When the items above completely support the Contractor's position, percent entitlement would be one hundred percent. When the items above completely refute the Contractor's position, the percent entitlement would be zero percent. When items above support only a partial entitlement based on the fact that the Contractor was partially responsible for the claim issue state the partial percentage of the total cost and time impacts the Contractor is entitled to recover along with the reasons supporting the Contractor's entitlement.

# (C) Extent of Compensation

# **Project Level Responsibilities**

Determining the extent of compensation is the second step in the analysis of a claim package after it has been determined that the Contractor has some entitlement for the claim. In this step, the reasonable costs the Contractor incurred must be determined.

The Contractor is responsible for providing a claim package, which includes a detailed breakdown of the costs incurred. These costs should relate to the impacts on the construction identified in step one which established the basis for eligibility. The State Construction Office's State Contract Administration Specialist may be contacted if the reviewer is unfamiliar with the Contractor's method of cost justification.

In determining the extent of compensation due in a claim situation, only the actual costs incurred by the Contractor are reimbursable, up to a reasonable amount. Compensation is not computed on a force account basis unless expressly provided for in the contract

documents. The following costs are frequently included in claim submissions:

**Operating Equipment Costs:** Compensation must be based on a supportable length of time for the equipment operation cost. The Contractor should provide the basis for the ownership or rental costs, and the operating costs. Equipment costs are to be determined as per **Specification 4** of the applicable contract specifications.

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Idle Equipment Costs: If idle equipment was identified as an impact in the eligibility step, then compensation must be based on a supportable length of time that required equipment was idle, and the actual ownership or rental costs incurred by the Contractor. Based upon the situation, it may be cheaper to keep idled equipment on the project site if demobilization and remobilization of that equipment will cost more than the idle equipment charges. Idle equipment charges must be determined in accord with **Specification 4** of the applicable contract specifications. Idle asphalt plants should only be compensable for delays if the plant is dedicated to the project. If the asphalt plant provides asphalt to multiple projects or sells commercially and not dedicated to the project, it would not be compensable for delays. If a claim includes costs for a non-dedicated idle asphalt plant, the costs should be removed from the subject claim.

**Labor Costs:** Compensation will be paid for actual costs based on documented work hours and certified payroll statements. Lost labor efficiency based on work elements performed out of sequence or over longer time frames than originally scheduled may be considered with proper documentation. Labor costs are to be determined as shown in **Specification 4** of the contract specifications.

**Material Costs:** Compensation will be paid for the actual cost of materials being used, based on a supportable quantity of materials and invoices showing the materials costs. A markup may be allowed as shown in **Specification 4** of the contract specifications.

**Unit Price Costs:** Compensation may be based on a unit price including material, labor, equipment overhead, and profit. If this method is used, the number of units involved should be verifiable and the unit price should be reasonable. The Contractor should be required to provide a breakdown of the unit price. Items priced at a unit price must be separated from other items in the claim since overhead and profit cannot be included twice. Lump sum items shall not be accepted without detailed itemization stating the quantities and unit prices the lump sum item was based upon.

**Delay Damages:** If delay was identified as an impact in the eligibility step, then compensation will be paid in accord with **Specification 4-3** for the delay. The Contractor should separately identify all associated delay costs so they can be verified and a determination made as to their reasonableness. The granting of additional contract time

must be reasonable and supportable based on delays in the controlling items of work.

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Indirect Costs, Expenses and Profit: Compensation for all indirect costs, expenses and profit of the Contractor, including but not limited to overhead of any kind, whether jobsite, field office, division office, regional office, home office, or otherwise will be paid in accord with *Specification 4-3*. Care should be used to ensure that profit is not allowed more than once, such as applying a profit markup to total cost which includes unit price items already allowing for profit. Anticipated profits should not be allowed due to the difficulty in verifying whether or not such profits are under the realm of Contractor risk. Profits or markups on the additional expenses Contractor's incur as a result of a disruption/delay claim are not allowed.

These costs are to be provided by the Contractor and may be subject to audit by the Department's Inspector General's staff.

**Prime Contractor Markups on Subcontract Invoices:** Markups are to be allowed as per **Specification 4-3**.

**Interest:** Compensation should not be allowed for any interest added to a Contractor's claim except as provided in the **Specification 9-9** for interest payments after the settlement of the claim.

**Insurance and Bond Premium:** General Liability Insurance and Bond Premium will be allowed as per **Specification 4-3**.

# 7.5.19 Negotiations and Resolution Processing

For any contract change involving monetary compensation see CPAM Section 7.3.

# 7.5.20 Claims Against Utility Performance

# **Project Level Responsibilities**

This section applies only to claims against the utility owner or its agents.

(1) If the utility owner, having been notified under **CPAM Section 7.5.8** of this procedure, fails to reach an agreement with the Contractor by 60 days after receipt of such notice, the Resident Engineer should schedule negotiations with the Contractor. Prior to negotiations the Resident Engineer shall notify the utility owner of time and location of the scheduled negotiations. Refer to **Sample Letter No. 3, Utility Company Notification**, (**Guidance Document 7-5-D**). A copy of the **Utility Company Notification** 

letter shall be sent to the Office of Comptroller-General Accounting Office, Locally Funded Agreement Section.

- (2) Representatives of the utility owner who may be in attendance at the negotiations meeting may present facts relating to the conditions that existed.
- (3) If necessary following negotiations, the Resident Engineer will initiate a request for funds and a **Supplemental Agreement** as appropriate to settle the claim and, within 60 days, make any necessary demands against the utility owner for reimbursement of costs for which the Utility was found to be responsible. Refer to **Sample Letter No. 4, Utility Company Notification of Demand for Reimbursement**, (**Guidance Document 7-5-E**). A copy of the **Supplemental Agreement** and **Utility Company Notification** letter shall be sent to the Office of Comptroller-General Accounting Office, Locally Funded Agreement Section.
- (4) If the claim is not settled within 60 days, the matter shall be referred to the Office of General Counsel for litigation. A copy of the referral notification to the Office of General Counsel shall also be sent to the Office of the Inspector General and to the Office of Comptroller-General Accounting Office, Locally Funded Agreement Section.
- (5) The collection of all funds due to the Department must be in accordance with the collection effort provisions outlined in *Procedure No. 350-060-303, Accounts Receivable*.

#### 7.5.21 Claim Settlement

(A) Federal Aid Participation (F.A.P.) Projects With Claim Settlements Less Than \$200,000

Claims on F.A.P. projects having claim settlements less than \$200,000, which do not involve claims for acceleration or delay, and are not the result of arbitration, court judgment or administrative review, shall be proposed for Federal Aid participation.

## (1) FHWA Projects of Division Interest

# **District Level Responsibilities**

The DCE shall prepare a letter asking for FHWA concurrence with the District's recommendations on PoDI projects. Refer to **Sample Letter** to FHWA Requesting Concurrence and Participation in a Claim Settlement, (**Guidance Document 7-5-F**).

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The FHWA will sign the letter indicating their disposition of the Department's request. This will be expressed in days and dollars. The letter will be returned to the DCE with a copy to the State Construction Office. The DCE shall note reasons for non-concurrence and any appeal made on the district copy.

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### (2) Delegated Projects

## **District Level Responsibilities**

The District Construction Engineer will determine FHWA participation on delegated projects. This will be done at the time of recommending approval for the Supplemental Agreement. The guidelines contained in the latest version of the *FHWA-FDOT Stewardship and Oversight Agreement, Procedure No. 700-000-005*, as well as past precedents and *CPAM Section 7.3.11* shall be used in determining Federal Aid participation.

# (B) F.A.P. Projects With Claim Settlements of \$200,000 or More

For any F.A.P. projects that have delay and/or acceleration claims, claim settlements totaling \$200,000 or more and claims involving arbitration, court judgments, or administrative board review shall be submitted to the FHWA for concurrence.

# **Resident Level Responsibilities**

For claims over \$200,000 and claims the district anticipates will be over \$200,000, the Resident Engineer will notify the State Construction Office of the claim by memo as soon as the Resident Engineer becomes aware of it.

# **District Level Responsibilities**

The DCE will keep the Director, Office of Construction advised of the progress in resolving the claim by forwarding to the State Construction Office copies of the Contractor's correspondence on the claim and copies of all letters from district personnel to the Contractor, offering or confirming a resolution of the claim.

The DCE shall prepare a formal request for FHWA participation, setting forth in writing the legal and contractual basis for the claim, together with the cost data and other facts supporting the settlement. The request will be sent to the Director, Office of Construction for concurrence. The Director will either send the claim back to the District for further review/clarification or forward the claim package to the FHWA with a letter of concurrence.

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## (C) Claim Settlement Greater Than \$500,000

## **District Level Responsibilities**

For each claim resolution resulting in a **Supplemental Agreement** or other contract modification that increases the value of the contract by more than \$500,000, the District Director of Operations will certify in writing that there are no facts or circumstances relating to the settlement, **Supplemental Agreement**, or other contract modification that would indicate that such was affected by any improper influences or by any improper intervention on behalf of the Consultant or Contractor by any state officer, state employee or any other person outside the Department. Place a copy of this certification in all the contract claim files mentioned in **CPAM 7.5.11** and attach a copy of it to all copies of the contract change used to pay the claim settlement which are distributed with back-up documentation in accord with **CPAM 7.3**. On Federal-Aid contracts only send a copy to the District Federal-Aid coordinator. Refer to **Sample Letter**, **Claims Settlement Certification**, (**Guidance Document 7-5-F**).

If a written request is submitted to the Department's Inspector General by the District Secretary or the Director, Office of Construction, then the Inspector General shall perform an independent audit on a claim which results in a settlement, *Supplemental Agreement* or other contract modification which increases the value of the contract by more than \$500,000 and shall determine whether the claim has been processed in accordance with all applicable laws, rules and procedures.

Claim Settlements greater than \$500,000 require the advance approval of the Chief Engineer.

# 7.5.22 Settlement Supplemental Agreement

# Resident Level Responsibilities

Once the Department has agreed on a resolution, participation has been solicited from FHWA and the availability of funds has been certified by the Comptroller's Office, the Resident Engineer's staff shall process a supplemental agreement to pay the claim in accordance with **CPAM Section 7.3**.

#### 7.5.23 Court Ordered Claim Settlement

## **District Level Responsibilities**

Upon receipt from the Department's attorney of a properly executed "Final Judgment" related to a court ordered payment, the DCE will produce a *Receiving Report and Invoice Transmittal* (*RRIT*), *Form No. 350-060-02*. The date of the Judge's signature of the "Final Judgment Against FDOT" must be placed on the line labeled "DATE SERVICES RECEIVED." The words "FINAL JUDGMENT MADE AGAINST FDOT" shall be typed in above the "DATE SERVICES RECEIVED" line. *Note:* the RRIT for a Claims Settlement must be properly coded for FHWA participation and non-participation by FHWA or the DCE's staff personnel. The RRIT will be executed by the DCE's staff personnel on the "SUBMITTED BY" line and by the DCE or his delegate on the "APPROVED FOR PAYMENT" line. The executed RRIT, the properly executed Final Judgment, and a cover memorandum from the DCE to the Department's Comptroller stating that this is an "URGENT CLAIM SETTLEMENT RESULTING FROM A FINAL JUDGMENT AGAINST FDOT" will then be submitted. The DCE will also send a copy of this package to the Department's attorney who had advised the district on this claim settlement.

Upon receipt of the package of documents from the DCE, the Department's Comptroller will calculate the amount of any post-judgment interest due and forward the package to the State Comptroller for payment with a letter stating the judgment amount and the amount of any post-judgment interest which may be due. If the Contract is still open, it may be possible to pay the Final Judgement by Supplemental Agreement if funds are available or can be made available. A copy of this cover letter will also be sent to the Department's Attorney and the DCE.

#### 7.5.24 Claim Denial

# **District Level Responsibilities**

The DCE shall send a letter to the Contractor denying the claim after consulting with the Office of General Counsel.

If any issues contained in the Contractor's claim merit full or partial pay but the Contractor refuses to settle that portion of the claim; then a unilateral payment may be used to make that payment as outlined in the discussion of unilateral payments or supplemental agreements in **CPAM 7.3**.

# 7.5.25 Claim Appeal

July 1, 2002

April 15, 2020

Effective:

Revised:

## **District Level Responsibilities**

When the Contractor will not accept the District's denial or settlement offer on a claim, then the appeal process will be governed by the contract.

Effective:

Revised:

July 1, 2002 April 15, 2020

**Note:** If the contract contains **Specification 8-3.7 Disputes Review Board**, then the appeal process must be handled by the Disputes Review Board before the Contractor can take the issue to arbitration or litigation as outlined in **Specification 8-3.7**.

## 7.5.26 Claim Records Storage and Retention

## **Resident Level Responsibilities**

All of the claim files mentioned in *CPAM 7.5.11* are to be combined into a single claim file and any of the following items not already included in that file are to be added to it including the claim package, the Entitlement Analysis, the Engineer's Estimate, the *Statement of Claim Settlement Costs*, related supplemental documentation, related review analysis, related recommendations, related settlement or denial documentation, related letters, related certifications and other related correspondence. This claim file shall be stored with the other project records. If a Consultant CEI was used on the project, the file should be given to the Construction Program Manager for storage. File retention, disclosure, exemptions, and privileges are subject to existing Florida law.

A flow chart of the claims process is shown on the State Construction Office website section for *CPAM*.

#### **Guidance Document 7-5-A**

#### SAMPLE LETTER NO 1 UTILITY COMPANY NOTIFICATION

ATZ Utility Cullibativ DATE.	XYZ Utility Company	DATE:
------------------------------	---------------------	-------

Subject: Notification of Claim to Utility Company No. 1

Financial Project ID: XXXXXX-X-XX-XX

FAP No.: XXX-X (XX)
Contract No.: XXXXXX

Local Description:

County: XXXXXXXXXXX

Dear Sir or Madam:

Please be advised that the Florida Department of Transportation has been notified by (<u>Contractor's Name</u>), the Contractor for the above referred project that they intend to submit a claim for additional compensation due to a changed condition caused by your company's alleged failure to perform work in accordance with the utility work schedules or other relocation agreements.

Pursuant to Florida Law your company may be responsible for these additional costs. This office will furnish you additional information in regard to the circumstances the Contractor is claiming. The Department will maintain records to document the conditions we observe during the period in question.

Sincerely,

Resident Engineer

cc: Contractor

Project Administrator
District Construction Engineer
District Utilities Engineer
Director, Office of Construction
Office of General Counsel
District Chief Counsel

#### **Guidance Document 7-5-B**

#### RESOURCES OF INFORMATION AND DOCUMENTATION

#### CONTRACT DOCUMENTS

- 1. Special Provisions
- 2. Plan Notes
- 3. Plan Drawings
- 4. Standard Plans
- Developmental Specifications
- 6. Supplemental Specifications
- 7. Standard Specifications
- 8. Contract Bid Proposal and Bid Tabulations
- 9. Technical Special Provisions

#### 2. PROJECT RECORDS

- 1. Daily and Weekly Reports of Construction
- 2. Test Reports
- 3. Progress Estimates
- 4. Daily Ledger
- 5. Weekly Estimate Worksheets
- 6. Utility Diaries
- Record of Preconstruction Reports and Records
- 8. Various Construction Reports and Records for Items of Work
- 9. Time Extensions
- 10. Change Orders
- 11. Supplemental Agreements
- 12. Shop Drawings
- 13. Work Progress Schedules and Revisions
- 14. Records of Equipment, Labor and Material Used on Claim Related Work
- 15. Unilateral Payments

#### 3. CONTRACTOR'S RECORDS

- 1. Time Sheets
- 2. Certified Payrolls
- 3. Material Invoices
- 4. Equipment Rental Invoices
- 5. Subcontracts
- 6. Prequalification Records

#### **Guidance Document 7-5-B**

#### 4. CORRESPONDENCE

- 1. Contractor's Notice of Intent to File Claim
- 2. Correspondence to and from Contractor
- 3. Correspondence to and from Designer
- 4. Inter-Department Correspondence and Memos
- 5. Correspondence to and from FHWA
- 6. Inspection Reports

#### 5. MISCELLANEOUS

- 1. Phone Records
- 2. Meeting Minutes
- 3. Photographs
- 4. Statements of Witnesses
- 5. Weather Data
- 6. As-Built Schedules
- 7. Estimates Desk Review
- 8. Designer's Files
- 9. Specifications and Estimates File
- 10. Utility Files
- 11. Video Recordings

## **Guidance Document 7-5-C**

# SAMPLE LETTER NO. 2 UTILITY COMPANY NOTIFICATION

XYZι	Itility Company		DATE:	
Subje	ct: Notification	of Claim to Utility (	Company No. 2	2
	Financial Pro FAP No.: Contract No Local Descri County:	.: ) iption:	XXXXXX-X-XX XXX-X-(XX) XXXXXXX XXXXXXXX	
Dear S	Sir or Madam:			
Departor added to perform Departor responses	tments Contractor for ditional compensation form work in accordar tment has received a	r the referenced p n due to a changed nce with the utility w detailed statemen ntractor to settle th	roject, had not d condition cau work schedules nt of claim from	I that (Contractor's Name), the tified us of its intent to submit a claim sed by your company's alleged failure s or other relocation agreements. The the Contractor. We, request that you notify this office within 15 days as to
	en achieved within 6			orogressing but a final settlement has up to 60 days, 120 days total) may be
Depar		a settlement with	the Contracto	the aforementioned time period, the r and seek reimbursement from your
				Sincerely,
				Resident Engineer
cc:	Contractor Project Administrate District Construction District Utility Engin Director, Office of C Office of General Co	n Engineer eer Construction		

District Chief Counsel

#### **Guidance Document 7-5-D**

# (a) SAMPLE LETTER NO. 3 UTILITY COMPANY NOTIFICATION

Date XYZ Utility Company Subject: Notification of Claim to Utility Company No. 3 Financial Project ID: XXXXXX-X-XX-XX FAP No.: XXX-X-(XX) Contract No.: XXXXXXX Local Description: XXXXXXXXXXX County: Dear Sir or Madam: By letter dated \_\_\_\_ we advised your company that (Contractor's Name), the Departments Contractor for the referenced project, has submitted a detailed statement of claim for additional compensation due to a changed condition caused by your company's alleged failure to perform work in accordance with the utility work schedules or other relocation agreements. INSTRUCTION: **USE ONLY 1** OF THE 2 FOLLOWING PARAGRAPHS Sixty days from the date of that letter have elapsed and we have not received any notification that your company has reached an agreement with the Contractor on a settlement of this claim. During this period we have not received a time extension request from your Company, stating that your company and the Contractor agree that negotiations are progressing and that a settlement is expected within the next 60 days. Accordingly, The Department intends to proceed with the negotiation of a settlement with the Contractor on this claim. - OR -Since 120 days from the date of that letter have elapsed and we have not received any notification that your company has reached an agreement with the Contractor on a settlement, The Department intends to proceed with the negotiation of a settlement with the Contractor on this claim. Please be advised that representatives of the Department and the Contractor will meet at (Time) at (location of meeting) to negotiate a settlement with the Contractor. We urge your attendance since the Department will seek reimbursement from your company of any costs that you are responsible for. Sincerely, Resident Engineer CC: Contractor Project Administrator

District Utility Engineer
District Construction Engineer
Director, Office of Construction
Office of General Counsel

District Chief Counsel
Office of Comptroller, Attention: General Accounting Office, LFA Section

#### **Guidance Document 7-5-E**

# SAMPLE LETTER NO. 4 UTILITY COMPANY NOTIFICATION OF DEMAND FOR REIMBURSEMENT

XYZ Utility Co	mpany	DATE:	
Subject:	Demand for Reimbursement		
	Financial Project ID: FAP No: Contract No:	XXXXXX-X-XX-XX XXX-X-(XX) XXXXXXX	

Local Description:

County: XXXXXXXXXXX

By letter dated (\_\_\_\_\_)\_your company was advised that (Contractors Name), the Departments Contractor for the referenced project, has submitted a detailed statement of claim for additional compensation due to a changed condition caused by your company's alleged failure to perform work in accordance with the utility work schedules or other relocation agreements.

A settlement meeting was held on (Date) between representatives of your firm, the Contractor and the Department's representatives in an attempt to settle the claim. The meeting resulted in an impasse between your firm and the Contractor.

The Department has reviewed the claim from the Contractor and has determined that the Contractor's claim is justified. The Department has entered into an Agreement with the Contractor to provide additional compensation in the amount of (\$ AMOUNT) to resolve the Contractor's claim associated with the changed condition caused by your company's failure to perform work in accordance with the utility work schedules or other relocation agreements.

The Department has also determined that your company is liable for costs in the amount of (\$ AMOUNT) and hereby demands reimbursement to the Department.

Sincerely,

Resident Engineer

cc: Contractor

Project Administrator
District Utility Engineer
District Construction Engineer
Director, Office of Construction
Office of General Counsel
District Chief Counsel

Office of Comptroller, Attention: General Accounting Office, LFA Section

## **Guidance Document 7-5-F**

# SAMPLE LETTER TO FHWA REQUESTING CONCURRENCE AND PARTICIPATION IN A CLAIM SETTLEMENT

Date

FHWA Division Administrator Federal Highway Administration 545 John Knox Road, Suite 200 Tallahassee, Florida 32303

	hassee, Florida 32303	
Attent	ntion: (Transportation Engi	neer)
Subje	ect: Recommendation for FHWA	participation in a claim settlement
	Financial Project ID: Contract No: FAP No: County: Contractor's Request No:	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
	osed is a copy of the Department's eva the Contractor's claim is justified in the	aluation of the subject claim. Our analysis concludes amount of \$
The D	Department respectfully requests FHW	/A concurrence and participation.
		Sincerely,
		District Construction Engineer
CC:	Director, Office of Construction Resident Engineer District Federal-Aid Coordinator	

## **Guidance Document 7-5-G**

# SAMPLE LETTER CLAIMS SETTLEMENT CERTIFICATION

terms of Sup	Section 337.221, Florida Statutes, the following certification is made as to applemental Agreement No, dated Month XX, 20XX, on Floring of Transportation Contract No. XXXXX:	
affirm the ne Supple by any	(NAME), District Director of Operations, hereby acknowledge, attest a that I have made reasonable inquiry and, based upon my personal knowledge a negotiations and circumstances; there are no facts or circumstances relating the lemental Agreement Nothat would indicate that the agreement was affect by improper influences or by any improper intervention on behalf of the Contract of the	as to g to ected
	(NAME) District Director of Operations	
Sworn to and	d subscribed to me this day of, 20XX.	
Distribution:	District Federal-Aid Coordinator (on Federal-Aid contracts only) All contract claims files mentioned in CPAM Section 7.5.7.4 Attach this letter to all copies of the contract change used to pay the claim settlement which are distributed with back-up documentation.	

## Section 7.6

# CONTRACTING FOR GOVERNOR DECLARED EMERGENCIES

## 7.6.1 Purpose

To establish a uniform procedure for the initiation, execution and administration of emergency contracts and to standardize the Department's responses to contractors related to impacts to construction projects in advance of and following natural disasters covered by Governor declared emergencies.

## 7.6.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 7.6.3 Reference

Title XVII, Chapter 252, F.S., Emergency Management Sections 4-3, 7-14, 8-7 and 104-7, Standard Specifications for Road and Bridge Construction Article IV, Section 1(a), Florida Constitution

# 7.6.4 Emergency Contracts

Form 375-040-61, Emergency Contract (herein referenced as H-Contract), Supplemental Agreement, Unilateral Payment, Work Order, or one of the Departments Standard Form Contracts with an "H" contract number, may be used to facilitate the contracting process for Governor declared emergencies as outlined in Emergency Procurement During Governor Declared Emergencies, Procedure No. 375-040-130. These contract forms are available from the Department's Infonet forms site and include detailed instructions for preparation and execution.

An *H-Contract* can be used to provide for emergency and/or permanent restoration on existing construction contracts. The emergency and/or permanent restoration work is to be negotiated with the contractor who has the existing construction contract without the need for competitive bids. Some advantages of using *H-Contracts* are: facilitated tracking, reporting, records retention, and federal reimbursement from either the Federal Highway Administration (FHWA) or the Federal Emergency Management Agency (FEMA). It is important to note that on state funded contracts, the Department will have

Effective: March 14, 2012

to enter into a separate H contract with the Contractor to be eligible for federal reimbursement without federalizing the existing construction project. To avoid federalizing a state funded project, any emergency damage repair eligible for federal reimbursement should be performed under a separate H contract.

Emergency related contracts will need an *H-Contract* number, the appropriate emergency financial numbers for each activity, and are to include all the emergency and/or permanent restoration work. Obtain the *H-Contract* number from the District Procurement Office and the emergency financial number from the District Work Program Office. The *H-Contract* should be fully executed by both parties prior to the emergency work starting, but shall be executed prior to the expiration of the Governor's declaration. Funding for the emergency work should be encumbered by the next business day following the work beginning or execution of the contract whichever is first.

When seeking FHWA reimbursement, attach the following to the *H-contract* **Supplemental Agreements**, **Unilateral Payments**, and/or **Work Orders**:

 Form 1273 – Required Contract Provisions Federal-Aid Construction Contracts – This form shall be attached to the H-Contract for construction related services where there is, or there is potential for, federal reimbursement. See link below:

https://www.fhwa.dot.gov/programadmin/contracts/index.cfm

 Wage Rate Tables – The appropriate wage rate table shall be attached if the services being provided are subject to the U.S. Department of Labor, Davis Bacon Act. See link below:

https://beta.sam.gov/search?index=wd&keywords=&sort=modifiedDate&wdType=dbra&page=1

A separate *H-Contract* may be issued with the Consultant Construction Engineering and Inspection (CCEI) managing the existing construction contract to oversee the emergency and/or permanent restoration work on existing construction contracts. Work is to be negotiated with the firm who has the existing CCEI contract. The contract must have the appropriate emergency financial number for each work activity to facilitate tracking, reporting, records retention and federal reimbursement (FHWA and FEMA). The appropriate emergency financial number should be obtained from the District Work Program Office. As with construction contracts, a separate H-Contract must be used on state funded projects seeking reimbursement to prevent federalizing the existing CCEI contract. Terms for Federal Aid contracts are found in Appendix I Form # 375-040-40. See link below.

Effective: March 14, 2012

## Form 375-040-40

**H-Contracts** related to reimbursement requests under the FHWA Emergency Relief (ER) program must be documented on a FHWA Detailed Damage Inspection Report (DDIR) to be completed by the Department and approved by FHWA. If practical, all DDIR's associated with the **H-Contract** should be referenced therein.

**Supplemental Agreements**, **Unilateral Payments**, and/or **Work Orders** can also be used for emergency and/or permanent restoration on existing construction contracts. Work is to be negotiated with the contractor who has the existing construction contract without the need for competitive bids. If these contract changes are used, they must have the appropriate emergency financial number for each work activity, and a contract change root cause reason code to facilitate tracking, reporting, records retention and federal reimbursement (FHWA and FEMA). The appropriate emergency financial number should be obtained from the District Work Program Office.

Do not use *H-Contracts*, *Supplemental Agreements*, *Unilateral Payments*, or *Work Orders* to contract with a local government for reimbursable FHWA funding. Form *350-000-15*, *Emergency Local Government Emergency Relief Reimbursement Agreement*, is to be used for this purpose. Emergency and permanent work to be performed by a Local Government shall be in accordance with *Emergency Procurement During Governor Declared Emergencies*, *Procedure No. 375-040-130*.

# 7.6.5 Governor Declared Emergencies

To account for the potential impacts natural disasters covered by Governor declared emergencies have on active construction projects, the following process will be utilized, pursuant to **Specifications 7-14 and 8-7.3.2**. Suspension and resumption of operations on projects shall be implemented by the Districts on a case by case basis. No statewide closures will be implemented in advance of a natural disaster covered by a Governor declared emergency unless directed by the Chief Engineer.

- 1. A State of Emergency must be declared by the Governor of the State of Florida.
- 2. During the period of the State of Emergency, the Department elects to compensate the Contractor for the following and/or grant time extensions for the following, where the Contractor has taken every reasonable precaution to prepare for the natural disaster covered by a Governor declared emergency:

Effective: March 14, 2012

 Damage to material that was incorporated into the projects and accepted by the Department prior to the natural disaster (Federal-aid participating\*; FHWA Emergency Relief (ER) eligible);

Effective: March 14, 2012

- Damage to stored materials at the project site that would otherwise be permanently incorporated into the project (Federal-aid nonparticipating\*; FHWA ER ineligible);
- Reconstruction of permanent or temporary erosion control features in accordance with sub-article 104-7.1 (Federal-aid participating\*; FHWA ER eligible);
- Taking down and replacing Maintenance of Traffic (MOT) devices as directed by the District Construction Office (Federal-aid participating\*; FHWA ER ineligible);
- Repair of damaged post-mounted MOT signs, deemed to be essential by the Engineer and damaged where left in place; and repair of damaged Changeable (Variable) Message Signs that were specifically directed by the Department to be placed on projects during the storm (Federal-aid participating\*; FHWA ER eligible);
- In the days immediately preceding a natural disaster covered by a
  Governor declared emergency, the Department may prohibit lane
  closures to allow departing travelers unrestricted egress from
  evacuation areas. These days, up to two (2) calendar days with
  prohibited lane closures, would not be eligible for compensation. For
  any days exceeding the two (2) calendar days, the Department will
  compensate idle equipment and labor per sub-article 4-3.2 for the days
  on which the contractor could have prosecuted the work but for the
  District directed suspension of operations (Federal-aid participating\*;
  FHWA ER ineligible);
- In the days immediately following a natural disaster covered by a Governor declared emergency, the Department may prohibit lane closures to allow returning travelers and assistance service vehicles unrestricted ingress to evacuation areas. These days, up to two (2) calendar days with prohibited lane closures, would not be eligible for compensation. For any days exceeding the two (2) calendar days, the Department will compensate idle equipment and labor per sub-article 4-3.2 for the days on which the contractor could have prosecuted the work but for the District directed suspension of operations. Each contract will be evaluated on a case by case basis and factors such as adverse conditions at the job site, loss of power, etc. shall be considered in the determination of whether the contractor could have prosecuted work (Federal-aid participating\*; FHWA ER ineligible).

<sup>\*</sup> Reference to "Federal-aid participating" in this section refers to use of

#### regular Federal-aid funds.

The Project Administrator and the Contractor must establish the extent of damage. The Department will pay these costs no later than the second (2<sup>nd</sup>) estimate following submittal by the contractor provided that all information and documentation requirements have been met.

No compensation will be paid to the contractor for the following items:

- Per day MOT devices not in place on a project;
- Damage to MOT devices, whether in place or elsewhere, except under the exception provided above;
- Temporary works or material damage, except under the exception provided above;
- Idle labor except as stated above;
- Idle equipment except as stated above;
- Reduced production rates due to effects of inclement weather;
- Loss of Profits: and
- Home Office Overhead, Jobsite Overhead, and any other Overhead except as stated above.
- 3. Pursuant to **Specification 8-7.3.2**, the Department may grant a non-compensable time extension for the effects of the inclement weather related to the natural disaster covered by a Governor declared emergency.

If project resources (equipment and/or personnel) documented to be allocated to critical path or controlling items of work are diverted for emergency work for other governmental agencies or for restoring water, electricity service, and signalization, the Department will grant non-compensable weather days equal to the duration those resources were reasonably diverted. For project resources that are documented to initially not be allocated to critical path but due to their diversion from the project become critical, the Department may consider granting non-compensable weather days only to the duration equal to the time documented to be on the critical path.

For contracts with No-Excuse Completion/Milestone/Incentive dates the Chief Engineer delegates authority to the District Construction Engineers (DCE) to approve requests to modify No-Excuse Completion/Milestone/Incentive dates which are the result of natural disaster covered by a Governor declared emergency. The Director, Office of Construction shall be sent copies of all No-Excuse Completion/Milestone/Incentive dates approved by the DCE.

All requests for modification of a No-Excuse Completion/Milestone/Incentive date

Effective: March 14, 2012

which are the result of a natural disaster covered by a Governor declared emergency in excess of four (4) days must be submitted to the Director, Office of Construction for review and recommendation to the Chief Engineer for review and approval/disapproval.

Such No-Excuse Completion/Milestone/Incentive dates will only be adjusted by the Department in its sole and absolute discretion, by action of the DCE or Chief Engineer as appropriate, based on the following criterion, and then only to the extent of whichever time calculation is greater:

- a. The amount of time that serious adverse conditions existed on the project (i.e., flooding, substantial erosion, etc.); and
- b. The amount of time that the Department suspended the Contractor's operations during normal (scheduled) work days (i.e., If contractor had fiveday work week scheduled or the contract prohibited work on Saturday and Sunday, then time will not be granted for such days).

There shall be no right of any kind on behalf of the contractor to challenge or otherwise seek review or appeal in any forum of any determination made by the Chief Engineer under this section.

- 4. The Contractor will be required to submit, at a minimum, the following below listed items, along with a certification under oath and in writing, in accordance with the formalities required by Florida law, that the request for compensation, time extension, or modification of a No-Excuse Completion/Milestone/Incentive date is made in good faith, that any supportive data provided are accurate and complete to the Contractor's best knowledge and belief, and that the amount of compensation or days requested accurately reflects what the Contractor in good faith believes to be well founded under the criteria provided above for consideration by the Department. Such certification must be made by an officer or director of the Contractor with the authority to bind the Contractor. Items required to be provided, and certified as to under oath and in writing, to the Department are:
  - a. A detailed description of the activities and justification, with associated dates.
  - b. A detailed cost estimate for work to be performed or actual costs for work already performed. Work should be priced based on bid items to the maximum extent possible or in accordance with **Specification 4-3.2**.
  - c. If applicable, listing of labor and idle equipment present at the job site the day prior to the suspension, (including its identification number with serial number, manufacturer, year manufactured, model and description), the

Effective: March 14, 2012

standby rate determined in accordance with **Specification 4-3.2** and the number of hours.

Effective: March 14, 2012

Revised: May 19, 2020

The above information shall be submitted no later than six weeks following the cessation of all natural disasters covered by a Governor declared emergency related impacts to the project or two weeks after Final Acceptance of the contract, whichever is sooner. A timely request is a condition precedent to any right for the Contractor to recover any time and/or compensation. Any request that fails to fully comply with the certification requirements will not be reviewed by the Department.

- 5. Incorporate the following into the terms of any **Supplemental Agreement** issued for the purpose of compensating the contractor for impacts caused by natural disasters covered by a Governor declared emergency:
  - "Notwithstanding the provisions of paragraph 4, this Supplemental Agreement is entered into pursuant to applicable provisions of the contract including Article 7-14 of the applicable Standard Specifications, and to the extent this Supplemental Agreement covers rebuild, repair, restore and make good costs under Article 7-14 it is expressly accepted by the Contractor as being the result of the exercise of the Department's discretion under Article 7-14. Further, it is expressly understood and agreed to by the Parties that any time adjustment or sum to be paid pursuant to this Supplemental Agreement shall have no precedential value for purposes of constituting a basis for determining any potential future grant of time or money on this or any other project, and the facts, basis for, and particulars underlying the granting of any time or money hereunder shall also be inadmissible in any administrative, arbitration or legal proceeding arising out of this project, or any other project, for purposes of or relating to a claim of entitlement to time or money, whether as a settlement document or otherwise. The Department and the Contractor agree that the contract time adjustment, if any, and the sum agreed to in this **Supplemental Agreement** constitute a full and complete settlement of any and all issues of entitlement to either time or money and the Contractor hereby accepts the terms of this Supplemental Agreement as full compensation for all costs of equipment, manpower, materials, overhead, profit and delay damages and for all their costs, whether direct or indirect, whether incurred now or in the future. related to any of the issues set forth in this Supplemental Agreement."
- 6. All time extensions and costs paid in relation to a natural disaster covered by a Governor declared emergency shall be coded as "weather related new work, repairs, overruns or contract changes due to declared emergency". Refer to **Section 7.3** of this **Manual** for the specific reason code for each natural disaster covered by a Governor declared emergency. See link below:

https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/construction/manuals/cpam/newcleanchapters/contractchangecodingdocumentcpam.docx?sfvrsn=bde2647 4

Pursuant to **Specification 8-7.3.2**, the Department's determination as to entitlement to time extensions related to natural disasters covered by a Governor declared emergency will be final, unless the Contractor can prove by clear and convincing evidence to a Disputes Review Board that the Department's determination was without any reasonable factual basis.

Pursuant to **Specification 7-14**, the Department's determination as to entitlement to compensation related to natural disasters covered by a Governor declared emergency will be final and there shall be no right of any kind on behalf of the contractor to challenge or otherwise seek review or appeal in any forum of any determination made by the Department under this provision.

Applicability of this section and/or specific inclusions and/or exclusions of items that are to be compensated which are related to natural disasters covered by a Governor declared emergency can only be appealed to the Director, Office of Construction.

### 7. FHWA ER on Active Construction Projects:

The primary intent of this section is to address the Department's and FHWA's position on reimbursing the contractor for damages on active construction projects as a result of natural disasters covered by a Governor declared emergency. It is FHWA's position that a roadway under construction should be treated the same as a roadway with an inherent deficient condition unless a roadway segment cross section has been completed in conformance with the project's contract requirements. Therefore, FHWA generally will NOT reimburse for fixing damages on active construction projects with ER funding unless damage occurs on a segment of the roadway in which the cross section has been completed. Regular federal aid funds may still be used for the repairs provided the repair work is determined to be outside the requirements of the construction contract, thus it is not the contractor's responsibility to make the repairs at no additional cost under the contract terms.

Below is the FHWA program position for reimbursement eligibility under the ER program:

a. Only those project sites sustaining a minimum of \$5,000 in repair costs and located in counties covered by a declared State of Emergency are eligible for reimbursement.

Effective: March 14, 2012

b. In addition to FHWA making an ER eligibility determination, the FHWA District Transportation Engineer must also determine if the repair is an Emergency Repair or Permanent Repair. Emergency Repairs are reimbursed at 100% if completed within 180 days after the event. Permanent Repairs are reimbursed at the normal pro-rata share for that particular facility (Interstate 90%, other 80%). FHWA approval must be obtained prior to performing repairs classified as Permanent Repairs. Permanent restoration requires contract acquisition under routine process design, bid, build. Upon design completion, project is advertised, let and awarded as required by FHWA. Any reimbursement request under the FHWA ER program must be documented on a *FHWA Detailed Damage Inspection Report* to be completed by FHWA.

- c. The following bulleted items may be eligible subject to review and approval by the FHWA District Transportation Engineer on a case by case basis:
  - Damage to material that was incorporated into the projects.
  - Reconstruction of permanent or temporary erosion control features in accordance with **Specification 104-7.1**.
  - Repair of damaged post-mounted MOT signs, deemed to be essential by the Engineer and damaged where left in place; and repair of damaged Changeable (Variable) Message Signs that were specifically directed by the Department to be placed on projects during the storms.

Effective: March 14, 2012

## Section 7.7

# **Payment and Recovery of Property Damage Costs**

## 7.7.1 Purpose

To establish a uniform procedure for the administration of property damage caused by a third-party occurring within construction projects.

## 7.7.2 Authority

Sections 20.23(3)(a) and 334.048 (3), Florida Statutes, F.S.

#### 7.7.3 Reference

Standard Specifications for Road and Bridge Construction Section 4, Article 4-4 Section 7, Articles 7-11 and 7-14

Construction Project Administration Manual Chapter 7 Section 3 Chapter 7 Section 4

Procedure No. 225-085-002, Submission and Recovery of Property Damage Claims Procedure No. 850-000-005, Maintenance Responsibilities on Construction Projects

# 7.7.4 Payment

Repair cost associated with damage to existing property and for damage to installed materials caused by known and/or unknown third parties will be determined in accordance with *Articles 4-4, 7-11, and 7-14* of the *Standard Specifications for Road and Bridge Construction*. Payment for eligible repairs will be made in accordance with *Chapter 7, Section 3* or *Chapter 7, Section 4* of this *Manual*. The Federal Highway Administration will not participate in the payment for third party damages. Payment must be coded as Federal Aid Nonparticipating.

# 7.7.5 Recovery of Property Damage Claims

# **Resident Level Responsibilities**

Effective: May 14, 2014

Revised: July 11, 2019

The Resident Engineer will initiate recovery of Department incurred costs associated with repairs to existing property and/or installed materials caused by known and/or unknown third parties in accordance with *Procedure No. 225-085-002*, *Submission and Recovery of Property Damage Claims*. When submitting *Property Damage Claims* to the Office of General Counsel, the Resident Engineer shall provide contact information (i.e. Name, Address, Phone Number, Email Address) for the individual who can substantiate damages and costs and who may be contacted by the Office of General Counsel.

Upon notice of receipt and amount of recovery by the Office of General Counsel, the Resident Engineer shall coordinate an encumbrance of the necessary funds and make payment of the prorated portion of the recovery amount (as applicable) to the contractor on the next monthly estimate as a line item adjustment. Notice received after the contract is closed will require the contract to be reopened, funds encumbered, and payment of the prorated portion of the recovery amount (as applicable) made to the contractor as a line item adjustment.

Effective: May 14, 2014

Revised: July 11, 2019

### Section 8.2

### **ENVIRONMENTAL COMPLIANCE**

## 8.2.1 Purpose

To ensure effective compliance within all areas of environmental concern during construction projects.

## 8.2.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 8.2.3 Reference

Form No. 650-040-001, Permit Transmittal Memorandum

Form No. 650-040-03, Stormwater Pollution Prevention Plan Construction Inspection Report

Form No. 650-040-07, Contractor Certification/NPDES Generic Permit for Storm Water Discharges from Construction Sites

Form Project Commitment Record

Section 403.077, F.S.

#### 8.2.4 Review

The Project Administrator shall review and be familiar with all contract documents for the project and the project site, including all the natural features protected by federal and state regulations.

## 8.2.5 Preconstruction Conference

#### **Project Administrator Responsibilities**

The Project Administrator shall send notification, including the date and time of when the Preconstruction Conference with the Contractor is scheduled to take place, to all Department offices and any regulatory or resource agencies having jurisdiction or input

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in the construction covered by the project permits.

- (1) The Project Administrator may schedule an internal meeting with Department personnel, including the District Environmental Administrator, Permit Compliance Coordinator, and District Permits Coordinator to discuss questions or concerns regarding permit requirements and/or the *Project Commitments Record* prior to the Preconstruction Conference.
- (2) The Preconstruction Conference shall include a comprehensive review of all permits and commitments to familiarize the Contractor with all permit and commitment requirements.
- (3) The Preconstruction Conference minutes shall reflect the details of the tasks, responsibilities, and discussions relating to environmental issues and copies should be furnished to all parties per *Construction Project Administration Manual (CPAM) Chapter 3.1.7*.

## 8.2.6 Monitoring Regulated Activities

### **Project Administrator Responsibilities**

The Project Administrator shall monitor all regulated activities to ensure that they are conducted in accordance with the permit(s) and all permit conditions are met.

- (1) When required, the Project Administrator will provide notifications, or verify contractor notification, to the regulatory agencies as directed by the permit. A copy of the notification letter (e.g. commencement of permitted activity) will be sent to the District Permits Coordinator and the Permit Compliance Coordinator.
- (2) The Project Administrator will monitor all permit expiration dates for projects under construction and will advise the District Permits Coordinator at least six months prior to an applicable permit's expiration date, if the permit will expire before the permitted activity is expected to be complete, so a permit extension can be sought.
- (3) Prior to Final Acceptance, the Project Administrator will ensure that the Contractor has provided signed and sealed as-built drawings and certified surveys for surface water management systems, bridge clearances, and

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authorized work as directed by the permit conditions and the contract documents.

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- (4) The Project Administrator will notify the applicable regulatory agencies, with reference to the applicable permit(s), of the completion of permitted activities immediately after the permitted activity is completed or as directed by the permit. The Resident Engineer/Consultant Resident Engineer will sign and seal all completion/certification statements when required by the permit. The office sending the notification will send a copy of the notification letter(s) to the District Permits Coordinator.
- (5) The Project Administrator will send a copy of the **Notice of Acceptance of Construction**, if applicable, and the **Notice of Completion of Construction** to the District Permits Coordinator.

# 8.2.7 Special Requirements of National Pollutant Discharge Elimination System (NPDES)

## (A) Project Administrator Responsibilities

The State of Florida Department of Environmental Protection Generic Permit for Storm Water Discharge from Large and Small Construction Activities contains specific management and reporting activities. The Project Administrator must ensure that the Contractor and each subcontractor that is directly involved in or responsible for installing, maintaining, and inspecting erosion control items, including environmental sampling and testing activities, must sign the certification statement, *Contractor Certification - NPDES Generic Permit for Storm Water Discharges From Construction Sites,* (Form No. 650-040-07). Under no circumstances shall any earth be disturbed until the contractor certification forms are signed. If the Contractor or any subcontractor refuses to comply with the requirements of the erosion control plan specification or to sign the required certification, the Project Administrator must notify the District Construction Engineer or designee and document all deficiencies associated with environmental compliance as described in the Contractor's Past Performance Rating System described in *Chapter 13.1* of *CPAM*.

The Project Administrator shall request verification of and familiarized themselves with all documents associated with the Contractor's NPDES permit.

The Project Administrator will verify that the Contractor posts a copy of the Notice of Intent (NOI), and copies of other applicable permits, in a prominent location on the construction site for public viewing in accordance with permit requirements and conditions.

The Project Administrator is responsible for verifying that all identified deficiencies are documented in the *Daily Work Reports* and corrected by the Contractor in a timely manner, in accordance with the permit requirements, and the applicable specifications.

## (B) Construction Engineer Responsibilities

The District Construction Engineer (or designee) will furnish a copy of the signed and completed **Storm Water Pollution Prevention Plan (SWPPP)** and certification statements to the District Permits Coordinator.

The District Construction Engineer (or designee) should notify the District Permits Coordinator of any changes in the project that may have an effect on the potential for discharges of pollutants to waters of the State. The following situations may require amendments to the SWPPP and notification to the District Permits Coordinator for possible permit modifications:

- 1) Changes in design, construction, operation, or maintenance activities; or
- 2) Addition of new discharge points (outfalls), changes in the location of the existing discharge points (outfalls), or when controls identified in the plan prove to be ineffective in preventing or controlling discharges of pollutants to the waters of the state:
- 3) Identification of a new Contractor or subcontractor(s) who will implement a part of the **SWPPP**.

Note: For projects not requiring a **Storm Water Pollution Prevention Plan (SWPPP)**, the District Construction Engineer (or designee) will furnish a copy of the contractor's Erosion and Sediment Control Plan to the District Permits Coordinator.

# 8.2.8 Special Requirements for the Code of Federal Regulation Title 40 Part 112 (Oil Pollution Prevention)

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## (A) Project Administrators Responsibility

Title 40 Code of Federal Regulations Part 112 (40 CFR 112) administered by the Environmental Protection Agency (EPA) entitled Oil Pollution Prevention, contains specific management and reporting activities for the above-ground, bulk storage of oil. The Project Administrator must ensure that all Contractors are aware of this regulation. The Contractor and each subcontractor shall account for all regulated bulk oil containers within the project limits for the duration of the project. All above-ground oil storage containers with a capacity of 55 gallons or greater shall be accounted for and if at any time the aggregate capacity of the above-ground oil storage tanks exceeds the 1,320 gallon threshold, the Contractor must have completed and implemented a Spill Prevention Control and Countermeasure Plan (SPCC) in accordance with 40 CFR 112 (This does not include "motive power" or "onboard" fuel containers used primarily to power the movement of equipment). The SPCC Plans shall be completed, maintained, and made available for review in accordance with 40 CFR 112. If at any time the aboveground oil storage containers capacity, within the project limits, exceed the 1,320 gallon threshold the PA shall request a copy of the SPCC Plan to ensure the plan requirements set forth in 40 CFR 112 are met.

If the Contractor or any subcontractor refuses to comply with the 40 CFR 112 or the required SPCC plan, the Project Administrator must notify the District Construction Engineer or designee and document all deficiencies associated with environmental compliance as described in the Contractor's Past Performance Rating System defined in *Chapter 13.1* of *CPAM*.

# 8.2.9 Reporting Requirements under Section 403.077, Florida Statutes

## (A) Project Administrators Responsibility

Section 403.077, F.S., entitled Public Notification of Pollution, contains specific management and reporting activities for the public notification of a reportable pollution release. During the project pre-construction conference, the Project Administrator shall notify all Contractors of this regulation and the related reporting requirements to Florida Department of Environmental Protections and/or the Division of Emergency Management State Watch Office. Any contractor or sub-contractor responsible for a reportable pollution release is required to notify the public in accordance with the above referenced statute. The contractor should provide copies of any public notification documents to the Project Administrator.

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If the Contractor or any subcontractor refuses to comply with section 403.077, F.S., the Project Administrator must notify the District Construction Engineer or designee and document all deficiencies associated with environmental compliance as described in the Contractor's Past Performance Rating System described in *Chapter 13.1* of *CPAM*.

If the Contractor fails to report a qualifying spill, the District Construction Engineer or designee upon notification from the Project Administrator shall ensure that the spill is reported by the District consistent with section 403.077, F.S.

#### 8.2.10 REPORTING AND ENFORCEMENT

- (1) Environmental issues that arise or are discovered during construction, whether or not covered by the contract documents, shall require immediate attention and action.
  - a) If environmental noncompliance conditions are discovered (such as runoff causing siltation of environmentally sensitive or protected areas, or violations of permit conditions) and the Contractor does not immediately take action to correct the problem, a stop work order should be issued to the Contractor for those activities causing the problem. The Project Administrator should notify the Resident Engineer, District Environmental Administrator, District Permits Coordinator and the appropriate Regulatory Agency immediately upon discovery of the violation. After consulting with the Resident Engineer and the District Environmental Administrator (if available), a stop work order should be issued no later than 48 hours after discovery of the violation if the Contractor fails to implement corrective actions or if otherwise deemed appropriate.
  - b) The Project Administrator should seek an effective solution by requesting assistance from the District Permits Coordinator, the District Environmental Administrator, or other district unit. The District can seek assistance from the State Construction Office, Office of General Counsel, and/or the Office of Environmental Management.
- (2) If the Contractor fails to comply with any federal and state environmental regulations, including permits conditions, and does not promptly (within 24 hours) identify and initiate the corrective actions for all deficiencies on the project site, the Project Administrator will document all environmental

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noncompliance in the Contractor Past Performance Rating system described in *Chapter 13.1* of the *CPAM*.

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## OPERATION WITHIN RAILROAD RIGHT OF WAY

## 8.3.1 Purpose

To describe requirements and procedures involving Department operations that take place within Railroad Company right-of-way and/or involve the construction or reconstruction of a rail or highway grade crossing and/or signals.

## 8.3.2 Authority

Section 20.23(3)(a), Florida Statutes

Section 334.048(3), Florida Statutes

#### 8.3.3 References

Sections 7-11.4 and 7-13, Standard Specifications for Road and Bridge Construction

#### 8.3.4 Plans for Track Embankment Protection

To obtain uniformity in administrative procedures for processing Contractor's detailed plans for track embankment protection within the railroad right of way, the following sequence must be followed.

# (A) Resident Level Responsibilities

- (1) The Contractor submits required plans to the Project Administrator as a result of instructions defined in plan notes and preconstruction conference.
- (2) The Project Administrator submits the Contractor's plans directly to the District Structures Engineer (Design), District Geotechnical Engineer, and District Rail Office, with a copy of the transmittal letter to the District Construction Engineer.

# (B) District Level Responsibilities

(1) The District Structures Engineer (Design) approves or disapproves the Contractor's plans based on the input from the District Geotechnical Engineer and the District Rail Office. If approved, the District Structures Engineer will distribute them

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according to District requirements. If disapproved, the plans will be returned to the Contractor for correction and reprocessing.

#### 8.3.5 Advance Notification

## **Resident Level Responsibilities**

The Contractor shall provide the Department's Project Administrator, the District Rail Office, and the superintendent of the rail company at least 72 hours advance notice of his intent to do any work within the railroad right of way or of any operation requiring the movement of employees, trucks or other equipment across the tracks at other than a public crossing. The Project Administrator is responsible for ensuring that the Contractor adheres to the schedule established by the 72 hours advance notification.

In most cases, the Railroad Company requires a 45-day advance notice prior to the Contractor performing any work within the railroad right of way due to the bidding process for flagman services. This will be stipulated in the special provisions.

## 8.3.6 Liability Insurance

## **Resident Level Responsibilities**

At the preconstruction conference or prior to work within the railroad right-of-way, the Contractor shall provide one original and one copy of the following to the Project Administrator, the District Rail Office and the Railroad Company:

- Contractor's Railroad Protective Insurance policy
- Contractor's Certification of Public Liability and Property Damage Liability Insurance and similar insurance on their subcontractors.

No work which affects the railroad will be allowed until both the railroad policy and the certificate have been approved by the Railroad Company or Companies involved for the time specified.

**Section 7-13** of the **Standard Specifications** includes more information on insurance requirements that may apply.

# 8.3.7 Watchman or Flagman Services

# **Resident Level Responsibilities**

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When protective services, such as watchmen or flagmen, are needed to ensure the safety of the railroad operations during Contractor activities within the railroad right-of-way, the Railroad Company will furnish such services. The Department will reimburse the Railroad Company for all valid charges. Project personnel will record on the daily work report all times during which a flagman was needed and present and submit weekly to the District Rail Office.

The Contractor shall schedule work in an effort to minimize the need for protective services by the Railroad Company and as further noted in the plans.

When a flagman is being used, the Contractor shall provide, through the Project Administrator and the District Rail Office, to the Railroad Company at least 24 hours notice when the flagman's services will no longer be needed. The railroad must be given 24 hours' notice or the Department will pay for the railroad's flagman until the 24-hour notice is given.

# 8.3.8 Advance Warning Signs, Pavement Markings, and Traffic Control Devices

All traffic control devices shall conform to the Manual on Uniform Traffic Control Devices.

During the entire period of construction operations at railroad crossings, it shall be the Contractor's responsibility to maintain in a satisfactory and clearly legible condition, the advance warning signs that are normally installed by railroad or state forces (Sign No. W10-1). When such signs are not to be installed by railroad or state forces, the Contractor shall install and properly maintain adequate temporary advance warning signs furnished by the Department.

# 8.3.9 Reporting Requirements

# (A) Resident Level Responsibilities

The **Notice of Utility Construction Work,** <u>Form No. 700-010-48</u>, has been developed for giving notification of construction work accomplished by Railroad Companies under terms of a Reimbursable Agreement. It must be used on all projects involving work by Railroad Company forces and/or their contractor. This form will be completed and distributed at the beginning and completion of reimbursable work.

The distribution as described on the bottom of the form will also include a copy to the District Rail Office. Copy numbers 3 and 4 will be forwarded to the Federal Aid Management Office, which will be responsible for forwarding one copy to the FHWA.

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**Note:** Since Federal reimbursement will be withheld until pavement markings and advance warning signs are in place, it is necessary to describe the condition of those items under the "Remarks" section of the form. The Project Administrator will arrange for the markings and signs to be placed when a highway construction project is involved.

## (B) District Level Responsibilities

When the reimbursable work is being performed other than in conjunction with highway construction, the District Rail Office will coordinate the placement of markings and signs.

When the work accomplished under an agreement involves the installation of a railroad crossing protective device, it is necessary that the following information be included in the "Remarks" section of the form:

- (1) Date of operational check,
- (2) Railroad, District Rail Office and FHWA personnel involved in the operational check, and
- (3) Results of the operational check.

Effective: July 1, 2002

## SHOP AND ERECTION DRAWINGS PROCESS

## 8.4.1 Purpose

To make Construction Engineering and Inspection (CEI) staff aware of their responsibilities with regard to administration of the construction project shop and erection drawing process.

## 8.4.2 Authority

Section 20.23(3)(a), Florida Statutes

Section 344.048(3), Florida Statutes

### 8.4.3 Reference

Section 5, Control of the Work, Standard Specifications for Road and Bridge Construction

# 8.4.4 Responsibilities

# (A) Resident Level Responsibilities

This process primarily involves the Contractor, Engineer of Record (EOR), CEI staff as well as District Design and/or Central Office staff and is governed by **Standard Specification 5-1.4** and the **FDOT Design Manual, Number 625-000-002, Chapter 267, Shop Drawing Submittals**.

CEI staff ensure that the parties involved perform timely reviews as well as track submittals through each stage of review and approval. CEI staff should remind the Contractor that **Specification 5-1.4** requires the submittal of a schedule of shop drawing submittals within 60 days of the start of the contract. A standing agenda item for discussion of the status of shop and erection drawings should be part of weekly construction progress meetings. Also at the meeting, the priority of submittals should be reviewed and adjustments to priorities agreed upon with the Contractor.

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CEI staff shall ensure that all approved shop and erection drawings are incorporated in the final As-Built drawings where appropriate.

#### 8.4.5 Flow of the Process

## (A) Resident Level Responsibilities

The FDOT Design Manual, Number 625-000-002, Chapter 267, Shop Drawing Submittals, Figures 267.11.1 through 267.11.4 are process flow charts that start from the time submittals leave the originator to the time that approved submittals are sent to the parties that require copies. Figure 267.11.1 charts the process for projects that require EOR review but do not require a review by the Department; *Figure 267.11.2* charts projects that require both EOR and Department review; and *Figure 267.11.3* charts projects that require only Department review. The Project Administrator shall consult the District Structures Design Office prior to the preconstruction conference to determine which process will apply to the project and the Contractor shall be informed of this at the preconstruction conference. For typical projects, the CEI staff receives copies of submittal transmittal letters from the groups involved in the process in order to track the progress of submittal reviews. With this arrangement, CEI staff does not receive the actual submittals until the process is complete but is aware of where they have been sent and who has possession. CEI staff shall confirm receipt of submittals by the various parties involved to track their location and review duration. The approving Engineer of Record or (when required), the Department Design Office (District or State), makes the final distribution of approved submittals.

For projects that are complex and/or have a large volume of shop drawings for which approval is on the critical path of the project, CEI staff should consider direct handling of all submittals to maintain control over the transmittal process. In this case, the Contractor would send submittals to the CEI staff and not to the Engineer of Record. The CEI staff would then transmit the submittals to the Engineer of Record and (when required) to the Department. Reviewed submittals are returned to the CEI for final distribution or returned to the originator to address review comments (see *FDM 267.11.4*).

# 8.4.6 Tracking Logs

## (A) Resident Level Responsibilities

CEI staff shall maintain a current tracking log. The tracking log shall contain the following information. Other information may be added as necessary:

- 1) Submittal/Transmittal Number.
- 2) Submittal Description: Example Seawall Layout Drawing Number 5.
- 3) Date the Contractor transmitted the submittal.
- 4) Engineer of Record review status: This is an indication of what the results of the review are, such as: Approved, Approved as Noted, Approved as Corrected, Revise and Resubmit, Not Approved.
- 5) Date the Engineer of Record submitted to the Department Design Office (when required).
- 6) Department Design Office review status (when required): This is an indication of what the results of the review are as listed in item 4 above.
- 7) Date the Engineer of Record or when required the Department Design Office, sent the submittal back to the Contractor.
- 8) Total duration of the review.
- 9) Comments: These may have to do with involvement of reviewers that are not usually part of the process, supplementary documents, final distribution of submittals to specific recipients, and any other information that warrants documentation due to some unique circumstance of the specific submittal being reviewed.

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## CONTRACT DELINQUENCY

## 8.5.1 Purpose

To provide an efficient, uniform method for identifying, monitoring, and acting upon delinquent contracts to encourage Contractors to concentrate their manpower and equipment on their delinquent contracts.

## 8.5.2 Authority

Sections 20.23(43)(a) and 334.048(3), Florida Statutes (F.S.)

## 8.5.3 References

Sections 120.57 and 337.16, F.S.

Rule 14-22.012, Florida Administrative Code (F.A.C.)

Standard Specifications, Section 8-8.2

#### 8.5.4 Definition

Refer to the Introduction section of this Manual.

## 8.5.5 Contractor Delinquency Report

#### **District Level Responsibilities**

Delinquent contracts are identified on the *Contractor Delinquency Report*. A preliminary *Contractor Delinquency Report* is emailed to the District Construction Engineers (DCE) each month by the Systems Section of the Office of Construction.

Contract Delinquency 8-5-1

1) Each DCE or a designee (Assistant DCE) will review the projects in their District appearing on the *Contractor Delinquency Report*, as well as any additional delinquent District contracts, within three (3) working days of receipt of the preliminary *Contractor Delinquency Report*.

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2) The District Construction Engineer makes recommendations for agency actions in a memorandum or electronic mail message to the Director, Office of Construction. Recommendations for actions on delinquent District contracts will be included.

## 8.5.6 Delinquency Notices

### **Central Office Level Responsibilities**

**Delinquency Notices** for all Department construction contracts, including District contracts, will be prepared by the Office of Construction to ensure uniform and consistent criteria for those actions, and signed by the Secretary of the Department of Transportation since they represent final agency actions. The Secretary of the Department has delegated to the Chief Engineer the authority to sign the **Delinquency Notice**. The **Delinquency Notice** will be sent via Express Mail, "next day delivery", and Email with Delivery/Read Receipt Requested.

**Delinquency Notices** will be issued by the Office of Construction when the allowable contract time for performing the work has expired and the contract work is not complete.

# 8.5.7 Suspension of Certificate of Qualification

## Central Office Level Responsibilities

A **Delinquency Notice** shall inform the Contractor of the Department's intent to suspend the **Certificate of Qualification** of the Contractor and its affiliates to bid on Department projects.

- (1) The written notice shall contain:
  - a) The specific facts which show that the Contractor is delinquent and which justify the suspension.
  - b) A statement that within ten (10) days of receipt of the notice of intent to suspend, the Contractor has the right to request an Administrative Hearing pursuant to **Section 120.57**, **F.S.**, by filing a written request with the Clerk of Agency Proceedings. The Contractor's request for hearing shall be in writing

Contract Delinquency 8-5-2

and shall be filed with the Clerk of Agency Proceedings, Mail Station 58, Haydon Burns Building, 605 Suwannee Street, Tallahassee, Florida 32399-0458 within ten (10) days of receipt of the notice of intent to suspend.

The request for hearing shall include:

- The name and address of the party making the request.
- A statement that the party is requesting a formal hearing. Florida
   Statutes require a formal proceeding whenever the proceeding involves
   a disputed issue of material fact, unless waived by all parties.
   Department policy is not to waive a formal proceeding in any case
   involving a disputed issue of material fact.
- All specific facts and circumstances that the Contractor believes legally excuse the unsatisfactory progress on the project.
- c) A statement that the suspension shall be conclusive and final agency action if no request for a hearing is filed with the Clerk of Agency Proceedings within ten (10) days of receipt of the notice of intent to suspend.

If the Contractor fails to file a request for hearing within ten (10) days of receipt of the notice of intent to suspend, the suspension shall become conclusive and final agency action, and the period of suspension of the *Certificates of Qualification* of the Contractor and its affiliates shall begin on the eleventh (11th) calendar day following the Contractor's receipt of the notice of intent to suspend, and shall continue as set forth in *Rule 14-22.012*, (F.A.C.).

If the Contractor files a timely request for hearing, the hearing shall be held within thirty (30) days after receipt by the administrative law judge of the request for hearing. The recommended order shall be issued within fifteen (15) days after the hearing.

If the Contractor is determined to be administratively delinquent, the **Certificates of Qualification** of the Contractor and affiliates shall be suspended for a period as set forth in **Rule 14-22.012, F.A.C.**, even if the delinquency is cured during the pending administrative proceedings.

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The suspension shall begin on the date of the final order and run continuously for the number of days the Contractor is determined to be delinquent as set forth in *Rule 14-22.012*, *F.A.C.* 

## 8.5.8 Administrative Hearings

### **District Level Responsibilities**

The District Construction Engineer and any necessary support staff will be required to defend the Department's position at any administrative proceeding pertinent to a declaration of delinquency by the Department.

## 8.5.9 Period of Suspension of Certificate of Qualification

When a Contractor is declared administratively delinquent, the period of suspension of the *Certificates of Qualification* of the Contractor and affiliates to bid on Department projects due to a final declaration of delinquency shall be for a period of time equal to the number of days between the calendar day that the allowed contract time expired and the calendar day of final acceptance of the work by the Department, plus additional days as may be required by *Section 337.16 (1)(c)*, *F.S.* 

# 8.5.10 Conditions of Suspension of Certificate of Qualification

During the period of suspension of the *Contractor's Certificate of Qualification*, the Contractor and affiliates may not bid on any Department contract, regardless of dollar amount, nor be a subcontractor on any Department contract.

# 8.5.11 Work Progress Schedule

## **Resident Level Responsibilities**

The Project Administrator will ensure that each Contractor submits to the Department, on a prescribed form, an acceptable work progress schedule for the project, showing in detail the working days on which he expects to begin and complete each of the various major items of work.

It is also important that when a contract time extension is granted or a significant amount of time is authorized by Supplemental Agreement, the Contractor be required to submit a revised work progress schedule for acceptance by the District Scheduling Engineer or Resident Engineer.

Contract Delinquency

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## 8.5.12 Contractor Suspension Report

## **Central Office Level Responsibilities**

The Office of Construction has developed and will maintain the Contractor Suspension Application and a copy of the *Contractor Suspension Report* will also be posted on the Office of Construction website. The Suspension Application identifies those Contractors whose Certificate of Qualification to bid on Department projects is currently or has previously been suspended, either due to the delinquent condition of a project or for other reasons which constitute good cause as per *Section 337.16, F.S.* 

This historical record of certificate suspensions will be used by the Office of Construction in administering **Section 337.16(1)(c)**, **F. S.**, which provides for an additional period of suspension of a **Contractor's Certificate of Qualification** to bid on Department projects as a result of repeated suspensions.

#### **District and Resident Level**

The Contractor Suspension Application allows all Districts to browse the entries and to request a printout of the current *Contractor Suspension Report*.

Contract Delinquency

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## CONTRACT DEFAULT

## 8.6.1 Purpose

To establish the definition of default and reasons for declaration of default as applied to all construction contracts entered into between the Department and Contractors; to establish remedies for completion of the defaulted contract; to establish cost liability and damage assessments; to establish details necessary for the pursuit of default proceedings.

## 8.6.2 Authority

Sections 20.23(43)(a) and 334.048(3), Florida Statutes (F.S.)

#### 8.6.3 Reference

Sections 120.57, 337.16(2), 337.18, F.S.

Florida Administrative Code (F.A.C.) 14-22

Article 8-9, Standard Specifications for Road and Bridge Construction

#### 8.6.4 Default Provision

The Department shall provide in its contracts for the determination of default on the part of any Contractor and on the part of any Surety for cause attributable to such Contractor or Surety.

#### 8.6.5 Reasons for Default

The Department will give notice in writing to the Contractor and its Surety of delay, neglect, or default, due to reasons stated in **Standard Specifications**, **Article 8-9**.

#### 8.6.6 Recourse and Remedies

If the Contractor, within a period of ten (10) calendar days after receiving the notice described above, fails to correct the conditions of which complaint is made, the Department shall, upon written certification from the Engineer of the fact of such delay,

neglect or default, and the Contractor's failure to correct such conditions, have full power and authority, without violating the contract, to take the prosecution of the work out of the hands of the Contractor and to declare the contract in default.

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Upon declaration of default, the Department shall look to the Surety to provide a completion Contractor to complete the work. If the Surety refuses to complete the work, becomes unacceptable or unreliable in satisfactory completion of the work, the Department will have full power to appropriate or use any and all materials and equipment on the site which are suitable and acceptable, and may enter into an agreement with others for the completion of the work under the contract, or may use other methods which in the opinion of the Engineer are required for the completion of the work in an acceptable manner.

If after the ten (10) day notice period, and prior to any action by the Department to otherwise complete the work under the contract, the Contractor should establish its intent to prosecute the work in accordance with the Department's requirements, the Department may elect to permit the Contractor to resume the work.

A Contractor declared in default by the Department does not have hearing rights pursuant to **Section 120.57, F. S.** for challenging the Department's declaration of default.

## 8.6.7 Cost Liability

All costs and charges incurred by the Department because of the Contractor's default, including the costs of completing the work under the contract, shall be charged against the Contractor and the Surety. In case the expense incurred by the Department is less than the sum which would have been payable under the contract if it had been completed by the defaulting Contractor or the Surety, the defaulting Contractor or the Surety shall be entitled to receive the difference. In case the expense exceeds the sum that would have been payable under the contract, then the Contractor and the Surety shall be liable for the amount of the excess.

In the event the Department elects to permit the defaulting Contractor to resume the work, any costs to the Department incurred by the delay, or for any reason attributable to the delay, will be deducted from any moneys owed the Contractor or which may become due under the contract.

The Department shall have no liability for anticipated profits for unfinished work on a contract that has been determined to be in default.

## 8.6.8 Determination of Number of Days of Default

For all contracts, regardless of whether the contract time is stipulated in calendar days or working days, default days shall be counted in calendar days.

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## 8.6.9 Liquidated Damages During Default

Should the Contractor or, in case of its default, the Surety fail to complete the work within the time stipulated in the contract, or within such extra time as may have been granted by the Department, the Contractor or, in case of its default, the Surety shall pay to the Department, not as a penalty but as liquidated damages, the amount due as determined by **Standard Specification**, **Article 8-10.2**.

In case of Contractor default and completion of the work by the Department, the Contractor and its Surety shall be liable for the liquidated damages under the contract, but no liquidated damages shall be chargeable for any delay in the final completion of the work by the Department due to any unreasonable action or delay on the part of the Department.

Permitting the Contractor to continue and to finish the work, or any part of it, after the expiration of the contract time allowed, including extensions of time granted the Contractor, shall in no way act as a waiver on the part of the Department of the liquidated damages due under the contract.

# 8.6.10 Termination of Contractor's and Surety's Responsibility

The contract will be considered complete when all work has been completed and has been accepted by the Department.

# 8.6.11 Default Proceedings

# (A) District Level Responsibilities

Since the primary responsibility for the implementation of the Department's transportation programs has been delegated to the Districts, each District Construction Engineer will be responsible for identifying conditions of delay, neglect, or default on the projects in his/her district. After consulting with the District Director of Operations, the District Construction Engineer will recommend that the Director, Office of Construction sends a **Notice of Default** to the Contractor.

The District Construction Engineer will keep the Director, Office of Construction apprised of developments on such project during the ten-calendar day periods.

Effective: July 1, 2002

Revised: February 11, 2020

## (B) Central Office Level Responsibilities

In conjunction with its monitoring function to ensure uniform compliance and quality performance by the Districts, the Office of Construction will review the Districts' recommendations in regard to declaration of default, consult with legal counsel, and issue the written notice of intent to default to the Contractor and its Surety.

If the Contractor, within ten (10) calendar days after receipt of the **Notice of Intent to Default**, does not correct the conditions of which complaint is made, final Agency action, in the form of a written **Notice of Default**, taking the prosecution of the work out of the hands of the Contractor and declaring the contract in default, will be issued by the Chief Engineer or designee.

If the Surety becomes unacceptable or unreliable in satisfactory completion of the work, the Director, Office of Construction will issue a written **Notice of Intent to Default** to the Surety. And if the Surety, within ten (10) calendar days after the Notice of Intent to Default, does not proceed to correct the conditions of which complaint is made, final Agency action, in the form of a written **Notice of Default**, taking the prosecution of the work out of the hands of the Surety and declaring the Surety as unacceptable and unreliable, will be issued by the Chief Engineer or designee.

The Department shall refuse to accept as a Surety on subsequently awarded contracts, to any company, that it deems to be unreliable or otherwise unsatisfactory as a result of its actions on a previously awarded contract.

# 8.6.12 Suspension of Certificate of Qualification

Department *Rule 14-22, Florida Administrative Code (F.A.C)* allows the Department to suspend, for a specified period of time, or revoke, or deny for good cause, any Contractor's qualification to bid. A suspension, revocation, or denial for good cause shall prohibit the Contractor from bidding on any Department contract regardless of the dollar amount of the bid, and from acting as a material supplier, subcontractor or a Consultant on any Department contract or project during the period of suspension, revocation, or denial. Good cause shall include if the Contractor defaults on any Department contract or the contract surety takes over any Department contract from the Contractor.

## **Central Office Level Responsibilities**

A notice of the Department's intent to suspend, revoke, or deny any Contractor's qualification to bid on Department contracts as a result of default on a previously awarded contract is subject to the Contractor's right to request an Administrative Hearing pursuant to **Section 120.57**, **F.S.** and Department **Rule 14-22 F.A.C.** 

- (1) The written notice shall contain:
  - (A) The specific facts relied upon to show that the Contractor has defaulted on a Department contract, justifying the suspension.

Effective: July 1, 2002

Revised: February 11, 2020

(B) A statement that within ten (10) days of receipt of the *Notice of Intent* to suspend, the Contractor has the right to request an Administrative Hearing pursuant to *Section 120.57, F.S.*, by filing a written request with the Clerk of Agency Proceedings. The Contractor's request for hearing shall be in writing and shall be filed with the Clerk of Agency Proceedings, 605 Suwannee Street, Tallahassee, Florida 32399-0458 within ten (10) days of receipt of the notice of intent to suspend.

The request for hearing shall include:

- The name and address of the party making the request.
- A statement that the party is requesting a formal hearing. Florida Statutes require a formal proceeding whenever the proceeding involves a disputed issue of material fact, unless waived by all parties. Department policy is not to waive a formal proceeding in any case involving a disputed issue of material fact.
- All specific facts and circumstances that the Contractor believes legally excuses him from the Department's determination of default.
- (C) A statement that the suspension shall be conclusive and final agency action if no request for a hearing is filed with the Clerk of Agency Proceedings within ten (10) days of receipt of the notice of intent to suspend.
- (D) If the Contractor fails to file a request for hearing within ten (10) days of receipt of the notice of intent to suspend, the suspension shall become conclusive and final Agency action.

(E) If the Contractor files a timely request for hearing, the hearing officer shall hold a hearing within thirty (30) days of receipt of the request for hearing. The officer shall complete and submit to the Agency and all parties a recommended order within fifteen (15) days after the hearing.

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Revised: February 11, 2020

# 8.6.13 Contractor Suspension Report

A list of Defaulted Contractors whose Certificates of Qualification has been suspended or revoked, and unacceptable Sureties will be shown in the Contractor Suspension Application maintained by the Office of Construction, and made available on the Office of Construction website at the following hyperlink.

https://www.fdot.gov/construction/legal/NewSuspension.shtm

Effective: February 9, 2006

Revised: February 11, 2020

# CONTRACTOR NON-RESPONSIBILITY FOR CONSTRUCTION CONTRACT

## 8.7.1 Purpose

To provide guidance for complying with Florida Administrative Code Rule 14-22.0141, Contractor Non-responsibility.

## 8.7.2 Authority

Section 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 8.7.3 References

Section 337.16(2), F.S.

Rule 14-22.0011 and 14-22.0141, Florida Administrative Code (F.A.C.)

#### 8.7.4 General

The Department considers Contractor performance on construction contracts to be a critical issue. On construction contracts of \$250,000 or less, all Contractors are presumed to be responsible Contractors and allowed to bid if and only if they comply with requirements that are included in the bid package. Contractors who demonstrate an inability or unwillingness to comply with contract requirements in a timely and proficient manner on a project will be declared non-responsible, and their bidding privileges suspended. The Department will review the performance of each Contractor on construction contracts of \$250,000 or less and prepare a **Contractor Past Performance Report, Form No. 700-010-25**. If a Contractor is deemed deficient in performance, that Contractor will be suspended from bidding on all Department projects for a specified period of time.

# 8.7.5 Declaration of Contractor Non-Responsibility

The Contractor may be declared non-responsible and bidding privileges suspended and, if applicable, Certificate of Qualification revoked when, it is determined by the Department that one of the following applies:

(a) The Contractor becomes insolvent or is the subject of a bankruptcy proceeding;

Effective: February 9, 2006

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- (b) The Contractor defaults on any Department contract or the contract surety takes over any Department contract from the Contractor;
- (c) The Contractor is suspended for good cause from qualification to bid or denied qualification to bid by any public agency;
- (d) The Contractor or affiliate(s) has been convicted of a contract crime within the jurisdiction of any state or federal court within the previous three years;
- (e) The Contractor made or submitted to the Department false, or fraudulent statements, documents, or other submittals in any bid proposal to the Department, any application for a Certification of Qualification, any certification of payment pursuant to 337.11(11), F.S., or in any administrative or judicial proceeding;
- (f) The Contractor fails to comply with contract requirements, in terms of payment or performance record, or to timely furnish contract documents as required by the contract or by any state or federal statute or regulation;
- (g) The Contractor wrongfully employs or otherwise provides to any employee or officer of the Department compensation or any pecuniary or other benefit with the intent to influence the employee or officer's official action or judgment;
- (h) The Contractor is an affiliate of a Contractor whose certification of qualification has been suspended or revoked and the affiliate is dependent upon such Contractor for personnel, equipment, bonding capacity or finances;
- (i) The Contractor fails to register motor vehicles that he/she operates in this state pursuant to *Chapter 320, F.S.*; or
- (j) The Department documents instances of poor or unsatisfactory performance, deficient management resulting in project delay or poor quality workmanship as evidenced by a score of 69 or less on the Contractor Past Performance Report.

#### 8.7.6 Determination

### (A) Resident Level Responsibilities

If any of the conditions enumerated in 8.7.4 (a) through (j) occur, the Resident Engineer or his designee will review the project circumstances and facts and make a recommendation of non-responsibility to the District Construction Engineer.

## (B) District Level Responsibilities

The District Construction Engineer shall review the recommendation made by the Resident Engineer and in the event of concurrence, shall make recommendations for non-responsibility actions to the Director, Office of Construction with all the project circumstances and facts included.

## (C) Central Office Level Responsibilities

The Office of Construction shall review the project circumstances and facts and make a recommendation of non-responsibility. The suspension period for non-responsibility shall be determined in accordance with Rule *14-22.012*, *F.A.C*.

Non-Responsibility notices for all Department construction contracts, including District contracts, will be prepared by the Office of Construction to ensure uniform and consistent criteria for those actions, and signed by the Chief Engineer, or in his absence his delegate (Director, Office of Construction). Non-Responsibility notices will be sent via Express Mail, "next day delivery", and Email, Delivery/Read Receipt Requested.

During the period of suspension the Contractor and affiliates shall not bid on any Department contracts, regardless of dollar amount, nor be a subcontractor or a material supplier on any Department contract.

Any decision by the Department to suspend a Contractor(s) bidding privileges will be provided to the Contractor in accordance with *Rule 28-106.111*, *F.A.C*. The Department's action will become final unless a timely petition for a hearing is filed in accordance with Rules 28-106.104, 28-106.201, and 28-106.301, F.A.C.

Effective: February 9, 2006

Revised: February 11, 2020

Effective: July 1, 2002

Revised: April 13, 2010

## STATE ARBITRATION BOARD

## 8.8.1 Purpose

To enable the personnel of the Florida Department of Transportation to effectively communicate with the State Arbitration Board. The Board was established by the Legislature to facilitate the prompt settlement of claims arising out of construction contracts.

## 8.8.2 Authority

Sections 334.048, 337.185, and 120.68, Florida Statutes

FHWA Approved: July 28, 2004

## 8.8.3 Definitions

Claim: For the purpose of this section, a claim is the aggregate of all outstanding claims.

#### 8.8.4 General

The Board is a creation of the Florida Legislature. It is not part of the Department of Transportation and it has the authority to establish its own operating procedures. Therefore, this section includes only those activities required of Department personnel when interacting with the Board. Information and procedures are available on the Florida Transportation Builder's Association's web site, <a href="http://www.ftba.com/">http://www.ftba.com/</a>.

#### 8.8.5 Consideration of a Claim

The Board will consider a claim only after the project is final accepted by the Department. The claim must deal only with disputed issues that have been submitted to the other party of the contract and could not be resolved by negotiation.

If a Dispute Review Board (DRB) was constituted for the project, only issues that were heard by the DRB may be submitted to the Board.

State Arbitration Board 8-8-1

Statutory Law requires that the Board arbitrate every contractual claim in an amount up to \$250,000 per contract or, at the claimant's option, up to \$500,000 per contract or, upon agreement of the parties, up to \$1,000,000 per contract. As an exception, either party to the dispute may request binding private arbitration.

Effective: July 1, 2002

Revised: April 13, 2010

## (A) District Level Responsibilities

If the Department is filing a claim against a Contractor, the District Construction Engineer will make a request to the Board for an informational package. The Board will then send the forms and a copy of the procedure for initiating arbitration to the District Construction Engineer.

The "Request for Arbitration of a Claim" must be accompanied by a warrant made payable to the Board for the administrative fee established by the Board. The fee schedule is included in the procedure provided by the Board in their informational package.

The Board will set a time and date for the evidentiary hearing and notify the parties at least twenty one (21) calendar days in advance. This notice is sent to the District Director of Operations.

The Board will send a copy of the "Request for Arbitration of a Claim" package to the respondent. Normally, the respondent is the Department. If so, the package is sent to the District Director of Operations. The respondent prepares a rebuttal to the claim package and furnishes a copy to the party requesting arbitration and to each of the members of the Board ten (10) calendar days prior to the date scheduled for the evidentiary hearing. The Director, Office of Construction will be responsible for assuring the Board has an up-to-date list of Directors of Operations and their addresses.

Ascertain from the Contractor if he is going to have a legal counsel present at these proceedings. If so, immediately notify the Chief Civil Litigation Counsel in Central Office, Office of the General Counsel or the District's General Counsel to obtain representation.

The materials provided to the Board must be complete, clear and include all pertinent information.

# 8.8.6 Evidentiary Hearing and Order

The Board will hold an evidentiary hearing and will meet within sixty (60) calendar days to issue its written Order. The Board will deliver a copy of the Order and a certified copy of the transcript to the District Director of Operations and to the Contractor.

State Arbitration Board 8-8-2

The Board may also transmit an invoice for the Department's prorated share of the court reporting costs. The court reporting costs are to be paid using Receiving Report and Invoice Transmittal – Contracts (RRIT), Form No. 350-060-02.

Effective: July 1, 2002

Revised: April 13, 2010

The original Order of the Board and the certified transcript are to be stored in the project files in the Resident Office.

## (A) District Level Responsibilities

If the Department does not plan to appeal the Order, the District must encumber the appropriate funds to comply with the Order and prepare a final estimate to pay the amount of the order, and also specify the appropriate amount of Federal-Aid Participation. The estimate is then sent to the Contractor with a proposed acceptance letter identifying the arbitration number and amount. The Contractor signs the acceptance letter, returns it to the District Final Estimates Office and the Department pays the firm.

## 8.8.7 Appeal

## (A) District Level Responsibilities

There is a narrow basis for appeals as defined in **Section 120.68, Florida Statutes**. If the Department wishes to appeal the Order, the proper forum is through the District Court of Appeals. This must be initiated through your District General Counsel or the Chief Civil Litigation Counsel.

State Arbitration Board 8-8-3

Effective: October 24, 2002

Reviewed: March 5, 2020

Revised: April 9, 2018

## CONTRACT TERMINATION

## 8.9.1 Purpose

To establish a uniform procedure for termination of construction contracts entered into between the Department of Transportation (Department) and Contractors.

## 8.9.2 Authority

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

#### 8.9.3 Reference

Article 8-9, Standard Specifications for Road and Bridge Construction

Sections 120.57, and 337.18, F.S.

#### 8.9.4 Termination Provision

The Department shall provide in its contracts a provision for the determination of termination of any Contractor and unacceptability of any Surety for cause attributable to such Contractor or Surety.

#### 8.9.5 Reasons for Termination

The Department will give notice in writing to the Contractor of termination, for reasons stated in **Standard Specifications**, **Article 8-9**.

A Contractor whose contract is terminated by the Department does not have hearing rights pursuant to **Section 120.57**, **Florida Statutes**.

# 8.9.6 Termination Proceedings

## (A) District Level Responsibilities

Since the primary responsibility for the implementation of the Department's transportation programs has been delegated to the Districts, each District Construction Engineer will be

Contract Termination 8-9-1

responsible for identifying conditions meriting termination on the projects in his/her District. After consulting with the District Director of Operations, the District Construction Engineer will recommend that the Director, Office of Construction send a Notice of Termination to the Contractor.

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## (B) Central Office Level Responsibilities

In conjunction with its monitoring function to ensure uniform compliance and quality performance by the Districts, the Director, Office of Construction will review the District's recommendations of termination, consult with legal counsel, and provide a recommendation to the Chief Engineer.

The Secretary of Transportation appoints the Chief Engineer as a designee to issue a Notice of Termination of contract.

The Chief Engineer, based on the recommendations of the Director, Office of Construction, will issue the written notice of termination of contract to the Contractor and its Surety.

After the issuance of the Notice of Termination of Contract, the Office of Construction will distribute copies of such notice to the Contractor, Contractor Surety Company, District Construction Engineer, Comptroller, General Counsel, and other appropriate personnel.

Contract Termination 8-9-2

# NOISE, VIBRATION AND SETTLEMENT ABATEMENT

## **8.10.1** Purpose

To set forth an internal procedure for monitoring contractor's performance in controlling noise and vibration in compliance with the Contract Documents and applicable Laws.

## 8.10.2 Authority

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

#### 8.10.3 REFERENCES

Section 335.17 Florida Statutes (F.S.) Title 23, Part 772, Code of Federal Regulation Section 108, Standard Specifications

#### 8.10.4 **General**

This chapter emphasizes the enforcement of contract provisions requiring Districts and the State Construction Office to conduct Quality Assurance (QA) reviews of noise and vibration issues during construction.

## 8.10.5 Definitions

For the purpose of this procedure, all references to the Project Administrator (PA), the Resident Engineer (RE) or the Project/Program Manager (PM) who oversee Consultant CEI shall be either Florida Department of Transportation (Department) or Consultant personnel, whichever is applicable.

# 8.10.6 Resident Level Responsibilities

The RE (or PA) must ensure the Contractor performs the monitoring and inspection requirements indicated in the Contract Documents. The RE (or PA) must ensure the

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Topic No. 700-000-000Effective: October 21, 2004Construction Project Administration ManualRevised: May 16, 2018Administrative RequirementsReviewed: April 6, 2020

Contractor submits to the CEI office records of settlement and vibration continuously during the monitoring period. The RE (or PA) must verify the vibration and threshold limits are not exceeded. When any of these limits are exceeded or damage is detected, the RE (or PA) must ensure the Contractor performs a corrective action in accordance with sub-articles 108-2.1 and 108-2.2 of the Standard Specifications. When the Contract Documents specify a maximum noise threshold level, the RE (or PA) must ensure the Contractor submits to the CEI Office records of noise measurements on a weekly basis or as otherwise required by the Contract Documents, during the monitoring period. The RE (or PA) must verify the noise threshold limit is not exceeded. When this limit is exceeded, the RE (or PA) must ensure a corrective action plan is followed to meet the contract requirements.

The RE (or PA) shall review the project construction schedule and the nature of the activities generating noise and/or vibration, which may disturb residents or businesses in the area. Some Contracts include Special Provisions, Technical Special Provisions or Plan notes requiring special monitoring for noise, vibration or settlement monitoring as well as inspection and documentation of adjacent structures. Also, there may be working time restrictions (for example, night or weekend work). The RE, PA, and the inspection staff should review and become familiar with these documents.

The RE (or PA) shall ensure that the Construction Inspection *QA Critical Requirements* are met. The *QA Critical Requirements* are located at the following web site:

http://www.fdot.gov/construction/CONSTADM/Guidelist/GuideIndex.shtm

The RE (or PA) shall document any complaints received during construction. Documentation should include, at a minimum:

- a. The nature of the complaint.
- b. The name and address of the individual making the complaint.
- c. The area affected by the problem.
- d. The type of construction operation generating the noise and/or vibration.

Upon receiving any verbal or written complaints for noise, vibration or settlement, the RE (or PA) shall promptly request the Contractor to address it. In addition, the RE (or PA) shall:

- a. Make sure the Contractor documents the alleged damage and addresses it.
- b. If necessary, request the Contractor to measure and record noise and/or vibration levels, and conduct settlement monitoring.
- c. Review and file any documentation and monitoring report submitted by the

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Contractor or Contractor's specialty consultant.

d. Document any corrective action performed by the Contractor.

The RE (or PA) shall review any repeated noise or vibration complaints or any patterns of noise and vibration complaints including verbal complaints, particularly if the complaints are widespread or if a change of construction method is being proposed by the Contractor. The RE (or PA) shall also consider scheduling noise and/or vibration monitoring during construction operations utilizing a specialty consultant or the District Materials Office. Conduct the monitoring at noise and/or vibration sensitive sites or during specific operations for which complaints have been received. In addition, the RE (or PA) shall document any corrective action or modifications undertaken by the Contractor to its construction methods or schedule.

The RE (or PA) shall also contact property owners and arrange access to a property for inspection by the Contractor. The RE (or PA) shall prepare letters on behalf of the Department and deliver them to the property owners to allow inspection by personnel engaged by the Contractor. These letters shall be sent via Certified Mail. Property Inspection will be required in the following instances:

- To investigate a complaint by an owner that Contractor's activities have impacted or are impacting a property.
- To perform the inspections required in accordance with subarticle 108-2.1.4 of the Standard Specifications.

The RE (or PA) shall maintain, in the project files, the letters requesting access to properties and any responses received from the property owners in the project files. When an owner does not respond to a certified letter, the RE (or PA) shall document, in the project files, all attempts made to contact the owner to procure access to the property, including information showing whether the owner responded to the Department's requests.

# 8.10.7 District Level Responsibilities

The District Construction Office (DCO) shall perform QA reviews of the Residencies to verify that the Contractor is in compliance with all Contract Documents and with all applicable laws and commitments relating to noise and/or vibration mitigation. The DCO shall notify other appropriate State and Local Government Agencies in the event of complaints or non-compliance.

# 8.10.8 State Construction Responsibilities

State Construction Office shall perform Process Reviews of the Districts periodically.

## **CONTRACTOR INITIATED SUBMITTALS**

## **8.11.1** Purpose

The purpose of this section is to provide a standard procedure for the processing of Contractor initiated submittals related to the following issues: interpretation of the Contract Documents, notification of Contract Document errors or omissions and pay adjustment or entitlement; modification of Contract Documents initiated by the Contractor; and correction of noncomplying work.

## 8.11.2 Authority

Section 20.23(3)(a), Florida Statutes

Section 334.048(3), Florida Statutes

## 8.11.3 References

Section 336.045, Florida Statutes

#### 8.11.4 **General**

Contractor initiated submittals are routinely received by the Florida Department of Transportation during a construction project and pertain to a variety of issues that fall into three general categories: (1) Request for Information (RFI), (2) Request for Modification (RFM), and (3) Request for Correction (RFC). Refer to *CPAM Introduction* for the definition of these categories. It is the responsibility of the Construction Engineering and Inspection (CEI) staff to process these submittals in a timely and efficient manner and to track the stages of the process through issuance of an official response. These submittals shall be labeled accordingly as RFI, RFM or RFC on correspondence and in tracking logs. A description of the process for each of the three categories follows as well as a description of how submittals shall be tracked. The steps of the submittal process from start to finish for all three categories may vary to a minor degree; however, the contents of a routine tracking log presented in *CPAM Section 8.11.7* include items that are typical of the process and address most situations.

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For an RFI, RFM, or RFC concerning bridge or structures construction issues consult **CPAM Section 10.10** and other relevant Sections in **CPAM Chapter 10** for resolution of such issues.

## 8.11.5 Request for Information (RFI)

RFI's pertain to issues that are not necessarily the responsibility of the Contractor to resolve such as errors or omissions in the contract documents caused by the Engineer of Record (EOR) or by the Department in preparing the contract documents. There are three general types of RFI's and a description of each follows. Under certain circumstances, as specified below, the PA may respond to the Contractor without consulting with others such as the EOR or Department staff if there is no doubt about the accuracy of the response. However, in most cases or if there is doubt, the PA shall consult with the EOR or Department personnel including but not limited to the Construction Project Manager, Resident Engineer/Operations Center Manager or experts in the following offices: District Construction, District Structures Design, District Roadway Design, District Materials, State Construction and State Materials. Under certain circumstances, resolution of the RFI will require a Supplemental Agreement in order to formally revise the contract documents due to errors, omissions or conflicts.

- (1) Contract Document Interpretation: When a provision, detail or drawing in the contract documents seems to have more than one meaning, have an unclear meaning or have conflicts between plans and specifications, in the opinion of the Contractor, the Contractor shall submit a request to the PA for interpretation of the issue by the Department. The PA may respond back to the Contractor without consulting with others such as the EOR or Department staff if there is no doubt about the accuracy of the response; otherwise, the individuals or offices listed above shall be consulted.
- (2) Contractor Identified Errors, Omissions or conflicts: When the Contractor identifies errors, omissions or conflicts in the contract documents that may impact the project then they shall be identified in a Contactor submittal sent to the PA for resolution by the Department. This type RFI submittal by the Contractor will not be considered "Notice of Claim." A Notice of Claim must be submitted in accordance with Specification 5-12.2. The PA shall consult with the appropriate individuals or offices identified above in order to determine if there really is an error, omission or conflict and if there is, a Supplemental Agreement to officially revise the contract documents to correct the error, omission or conflict may be required. The Department may not agree that there is an error, omission or conflict which may lead to additional cycles of submittal and response, to DRB action or to a claim.

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(3) Pay Adjustment or Entitlement: The Contractor may be entitled to an adjustment of pay or be entitled to pay not previously authorized. When the Contractor identifies one of these cases, a request shall be submitted to the PA that identifies the pay issues in question. The PA may respond back to the Contractor without consulting with others, such as the District Final Estimates Office, if there is no doubt about the accuracy of the response otherwise the appropriate individuals or offices listed above shall be consulted. The Department may not agree that there is a pay issue which may lead to additional cycles of submittal and response, to DRB action or to a claim.

## 8.11.6 Request for Modification (RFM)

The Contractor may seek to modify the contract documents or certain aspects of it to benefit his or her accomplishing of the work without diminishing the performance or durability of the finished work. Such modifications are routine during construction and may be due to constructability issues not foreseen in the contract documents or other such changes that prevent the Contractor from either accomplishing the work or accomplishing it in a timely way. The PA shall consult with the EOR and the Department prior to issuing a response; depending on the nature of the RFM this may include the Construction Project Manager, Resident Engineer/Operations Center Manager or experts in the following offices: District Construction, District Structures Design, District Roadway Design, District Materials, State Construction and State Materials.

## 8.11.6.1 Cost Savings Initiative Proposal (CSIP)

A Contractor may seek to significantly modify the contract documents and choose to initiate a formal CSIP to attain cost effectiveness or to enhance the quality of the work, per Section 4-3.9 of the Specifications. CSIPs are to be discussed prior to Contract Time beginning at a CSIP Workshop. CSIPs not identified at the time of the CSIP Workshop require a concept meeting between the Contractor and the Department. If possible, the Contractor should discuss the proposal with the PA prior to a formal submittal of the CSIP and based on this discussion the PA shall consult with the appropriate experts to determine if the Department is receptive to the CSIP.

If the Department is receptive to the CSIP then the Contractor shall submit the modification proposal along with supporting documents to the PA for processing. The PA shall transmit the proposal package to the appropriate experts for review and response. Department experts involved with the review may request additional supporting information from the Contractor in order to make a final decision on the proposal and there may be multiple cycles of submittals as a result. The final decision about whether to approve or disapprove

Effective: April 16, 2009

the CSIP rests with the District Construction Engineer or District Director of Transportation Operations. If the modification is approved then a Supplemental Agreement must be processed to officially reflect the changes to the contract documents.

## 8.11.7 Request for Correction (RFC)

When either the Contractor or the Department identifies noncomplying work that is the fault of the Contractor and that is not an elemental material issue, the Contactor is to submit a request for correcting the noncomplying work. Noncomplying work can be caused by Contractor mistakes or by damage and include some of the following examples: lack of concrete consolidation or; chipped, spalled, cracked, dented or gouged components caused by mishandling; or electrical and mechanical devices that fail to function or perform as specified. The Contractor's correction request shall include supporting documents that may require the involvement of the Contractor's Engineer of Record or a Specialty Engineer and shall be submitted to the PA for processing. The PA will forward the RFC to Departmental personnel for response as appropriate or as dictated elsewhere in the CPAM.

Supplemental sampling, testing, surveying and data collection may be required by Department experts involved with the review and additional supporting information may be requested from the Contractor in order to make a final decision on the request; multiple cycles of submittals may result. The final decision about whether to approve or disapprove the request shall be made by the District Construction Engineer after considering the recommendations of the EOR and the various supporting offices.

## 8.11.8 Tracking Logs

The CEI staff shall monitor the progress of Contractor initiated requests by maintaining a continually updated tracking log using an electronic spreadsheet. The spreadsheet should have the appropriate project identification information at the top of the sheet and should be entitled *Contractor Initiated Submittal Log*. The preferred practice is that each submittal type (RFI, RFC, RFM) have an individual spreadsheet; however, all three types of submittals may be tracked on the same spreadsheet, but if so, there shall be a spreadsheet column entitled "Submittal Type." CSIPs shall be identified as such in the RFM log. The tracking information for each request received from the Contractor should be entered on the spreadsheet in an individual row: one request, one row. If the reviewers of the request require the submittal of a significant amount of additional information then the resubmitted information should be treated as a new request with its own row. A spreadsheet shall contain the information that follows for the typical submittal process; however, depending on the project and submittal type more or less information may be appropriate as determined by the CEI staff.

Effective: April 16, 2009

- 1) Submittal Type: Enter RFI, RFM or RFC this column is not required if an individual spread sheet is used for each submittal type.
- **2)** Request (RFI, RFM or RFC) Number: A unique sequential number assigned by the CEI staff that identifies the request for ease of tracking.
- **3) RFI, RFM or RFC Number:** An identification number assigned by the Contractor for internal tracking purposes.
- 4) Reason for the Request: Provide a brief reason for the request.
- 5) In Reference to What Contract Document? If the request refers to a contract document then its type (standard specification, special provision, standard plans, plans sheet, shop drawing, etc.) and identifier (specification number, sheet number, etc.) shall be listed.
- 6) Resulted in a plans revision? If the resolution of the request results in a plans revision then a YES or NO shall be entered along with the revision number which reminds CEI staff to verify that the revision has been reflected in the as-built plans.
- 7) Date of Request: The date on the request as entered by the Contractor and which will usually be the date transmittal by the Contractor to the CEI staff.
- 8) Date Received: The date that the CEI staff received the request from the Contractor.
- 9) Reviewer Identification: If the CEI staff consults with other reviewers then list reviewer names and, if they work for the Department, the name of the office they work in, or if they work for a consultant, the name of the firm for which they work.
- **10) Date to Reviewer:** The date that the CEI staff sent the request or other information to reviewers (EOR, Department Offices, special consultants, etc.).
- **11) Date from Reviewer:** The date that the CEI staff received responses from reviewers.
- **12) FDOT Approval Date and Name:** The date that a Department official (include the Official's name) approved the response to the Contractor's request as prepared by the CEI staff. This is required if CPAM dictates FDOT consultation or if the CEI opts to involve the Department.

Effective: April 16, 2009

- 13) Contractor Preferred Response Date: A Contactor established date before which a response to the request is desired by the Contractor from the Department and which should be based on legitimate constraints in the approved schedule. The Contractor should not establish a date that requires a quick response if the decision will not impact an event that is scheduled months or years in advance of the request.
- **14) Response Date:** The date the CEI staff sent the Department's response to the Contractor.
- 15) Elapsed Time: Time in days from the "Date Received" to the "Response Date."
- **16) Response Description:** A brief description of the Department's response to the Contractor's request including the reasons for approving or disapproving the request.
- 17) Party in Control of the Response: The name of the party (EOR, Department reviewer, Consultant reviewer, approving official) that is in control of the request because the CEI staff is awaiting their response and which includes CEI staff members. This field may change often during the response preparation period.

Effective: April 16, 2009

### Section 8.12

### LOCALLY FUNDED AGREEMENTS

## **8.12.1** Purpose

This procedure defines the Locally Funded Agreement (LFA) projects and outlines the Resident Office's responsibility on these projects, as well as Utility Work by Highway Contractor Agreements (UWHCA).

## 8.12.2 Authority

Section 20.23(3)(a) and 334.048(3). Florida Statutes (F.S)

#### 8.12.3 References

Section 334.044(7), Florida Statutes (F.S.)

<u>Procedure No. 350-020-300</u> Locally Funded Agreements Financial Provisions and Processing

Procedure No. 700-050-005, Review & Administration Manual

<u>Construction Project Administration Manual (CPAM), Sections 5.6, 5.11, 7.4.6.1 and 7.5.20</u>

#### 8.12.4 General Information

A Locally Funded Agreement (LFA) project is legally binding, between the Department and one or more parties, which provide for the financial provisions, collection of funding and rendering of services and/or commodities, involving joint efforts which are mutually beneficial to all parties. For more information and other requirements on LFA's see <a href="Procedures 350-020-300">Procedures 350-020-300</a>. An LFA is not to be confused with other types of contracts, such as:

- Public Transportation Grant Agreement (PTGA) which used to be titled Public Transportation Joint Participation Agreement; See PTGA Procedures No. 725-000-005-i, for more information.
- 2. Utility Work (See *CPAM 5.6* and the *Utility Accommodation Manual (UAM)* for more information).

Effective: August 1, 1999

Revised: August 17, 2020

- 3. Local Agency Program (LAP) Projects (See the *LAP Manual Procedures 525-010-300* for more information.)
- 4. Temporary Signalization
- 5. Maintenance
- 6. Other Agreements (Lighting, Signals, Landscaping, etc.)

## 8.12.5 Resident Office Responsibility

Resident Office (RO) personnel shall ensure that the LFA work and work detailed in the UWHCA is built per Plans and that the final quantities are as listed on the Plan Summary Sheets. The Project Administrator (PA) will receive a monthly Contractor's Request for Payment. The PA is required to enter the quantities into SiteManager as part of the monthly estimate.

A boilerplate letter is signed by the LFA Agency or Utility, Contractor, Resident Office and the Department agreeing on all the final quantities. See **CPAM 5.11**, *Attachment 5-11-02*, *Letter 5-11-13*, *LFA or UWHCA Closeout Letter*. The Offer Letter is sent to the Contractor with final quantities for all the projects under that contract.

The Resident Office shall contact the District LFA Coordinator, District Utility Coordinator, or responsible party indicated on the completed *Form 350-020-03, Agreement Summary Sheet*, for any questions.

## 8.12.6 Project Administrator's (PA) Responsibility

The PA will have the LFA Agency or Utility sign off on the quantities on the boilerplate letter. This process is called the "Reconciliation of the LFA or UWHCA". These quantities are shown on the official estimate report in SiteManager. The boilerplate letter will be included with the *Final Estimates Documentation*.

The *Final Estimates Documentation* will include the item numbers involved and should be highlighted or a cost breakdown prepared by the PA showing all applicable pay items, their unit prices, quantities involved, individual pay item dollar costs, and the total dollar cost will suffice. This is the Reconciliation Package.

Effective: August 1, 1999

Revised: August 17, 2020

## 8.12.7 District Final Estimates Office (DFEO) Responsibility

The Reconciliation Package is submitted to the Central Office by the DFEO. For the DFEO closeout of an LFA, refer to the *Review and Administration Manual, Chapter 5*. The DFEO will coordinate with the District Utility Office as needed to closeout a UWHCA.

Effective: August 1, 1999

Revised: August 17, 2020

## Section 8.13

## PIPE INSPECTION, EVALUATION AND REPAIR

## **8.13.1** Purpose

To establish a standard procedure to ensure consistent review of all post installation pipe inspections associated with construction projects.

## 8.13.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 8.13.3 Reference

Section 430 of the Standard Specifications for Road and Bridge Construction

#### 8.13.4 Review

The Project Administrator (PA) will review all of the equipment, inspection, and reporting criteria for the post installation pipe inspection to ensure compliance with the Standard Specifications. Prior to final acceptance, the PA will evaluate the nature and severity of any observed defects and provide the Contractor with the Department's perspective on pipe repairs.

#### 8.13.5 Preconstruction Conference

#### **Project Administrator Responsibilities**

The PA, or their delegate, shall provide a comprehensive review of the equipment, inspection, and reporting criteria found in Section 430 of the Standard Specifications to familiarize the Contractor with all the requirements for the post installation inspection. Discussion topics should include:

- (1) Providing certification statements to the Department from the Contractor doing the work that the laser profiling and measurement technology is in compliance with the calibration criteria found on the Department's website.
- (2) Discussion of all components of the pipe inspection report to be submitted to the Department.

- (3) Providing the Department with a video report in the correct format and resolution.
- (4) Providing the Department with a video recording schedule and ensuring the video images are clear, easy to review, and are correctly identified with their respective project number, structure number, pipe type, and size, and any notes associated with the inspection.
- (5) Ensuring that all pipe runs are dewatered, free of silt, debris, and other obstructions prior to inspection.
- (6) Ensuring the video camera moves through all pipe runs at the speed designated in the Standard Specifications and that all defects are documented in their entirety.

## 8.13.6 Report Review, Evaluation and Repair Guidance

#### **Project Administrator Responsibilities**

The PA, or their delegate, is responsible for reviewing and evaluating the laser profiling and video inspection reports and to ensure the pipe videos and supporting documentation are available electronically in the project files (i.e. Project Solve Sharepoint PSSP and/or EDMS). The PA must ensure that each component of the pipe inspection process is in compliance with the Standard Specifications and completed before the culvert installation can be accepted.

#### 8.13.6.1 Report Review

The PA is responsible for ensuring that the report submitted by the Contractor meets the criteria found in Section 430 of the Standard Specifications before any defects are evaluated. If the Contractor fails to submit the necessary certifications or reporting requirements, the PA is responsible for contacting the Contractor to inform them that their submittal does not meet the Standard Specifications. The PA should be able to provide a list of deficiencies for the Contractor to review. Once any reported deficiencies have been resolved, the PA can evaluate it for pipe defects.

#### 8.13.6.2 Report Evaluation

When evaluating defects found in pipe inspection reports, the PA must consider the following policy previously set forth by the Department:

- (1) Cracking in concrete pipe: The Department relies on both the American Society for Testing and Materials (ASTM) C 76 and the America Association of State Highway and Transportation Officials (AASHTO) Load and Resistance Factor Design (LRFD) Chapter 27 when evaluating cracks in concrete pipe. Cracks less than 0.01" in width and less than 12" in length should be recorded as an observation but are not candidates for repair unless there is evidence of active infiltration. Any crack exceeding the length and width tolerances must be evaluated by a Specialty Engineer as being acceptable or in need of repair.
- (2) Stains in pipe: Stains in concrete pipe are not considered a defect in need of repair unless the stain, is associated with a crack in excess of the tolerances referenced in ASTM C 76 and AASHTO LRFD Chp. 27, is associated with active infiltration regardless of its location or size of crack, or it's associated with any other defect eligible for repair. Stains in aluminized steel pipe shall be evaluated to determine the presence of damage to the aluminized coating. Stains in thermoplastic pipe shall be evaluated to determine the presence of cracking.
- (3) Infiltration: The Standard Specifications require that Storm, Cross, and Gutter drains be water tight to 5 psi. If the Contractor has a leaking pipe, and states that the infiltration does not need to be repaired, he must demonstrate that the head pressure generated by the height of the water table exceeds that 5 psi requirement found in the Standard Specifications. If the water table head pressure does not exceed 5 psi at the top of the pipe then all infiltration must be repaired.
- (4) Joint gaps in optional pipe materials: The Standard Specifications do not have joint gap tolerances for metal, PVC, Polypropylene, or HDPE pipes. Since there is no joint gap tolerance for these pipe types, the Contractor is not required to repair joints with gaps in them. Repair is limited to hanging gaskets, joint damage, and infiltration.
- (5) Deflection: All optional pipe materials have a deflection tolerance of 5% or more of the certified actual mean diameter of the pipe. Any pipe with deflections greater than the 5% tolerance must be replaced or repaired at no cost to the Department. The only repair accepted by the Department is to remove the deflected sections and replace them using field joints.

#### 8.13.6.3 Repair Guidance

The Department maintains the expectation that all culvert installations will be defect free and installed in accordance with the Standard Specifications. In the event that a defect is found in a pipe run, the first option of the Department would be to remove and replace the defective pipe at no cost. In situations where this is not practical, then consideration should be given to different repair remedies.

Project Administrator Responsibilities: The PA is responsible for reviewing the proposed repair procedures submitted by the Contractor and coordinating the review of the proposed repairs with the District Drainage Office to ensure hydraulic capacity is maintained. Proposed repair procedures should conform to the Pipe Repair Matrix as found on the Department's website and the policy previously set forth by the Department. Specifically:

- (1) Use of Chemical Grout for repair: The Department does not accept the hand application of grout for pipe repair. All proposed grout repairs must utilize pressurized injection to ensure that the grout completely fills the defect and any voids associated with it.
- (2) Use of Cured in Place point repairs: The Department does not accept cured in place point repairs due to quality assurance and maintenance concerns. All point repairs proposed by the Contractor must consist of steel, aluminum, or rubber per Section 948 of the Standard Specifications.

In the event that a Contractor proposes a repair method that is not found on the Pipe Repair Matrix, it must be evaluated and accepted by the State Construction Office prior to use.

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#### Section 8.14

Effective: October 15, 2014

#### **VALUE ADDED FEATURES**

#### **8.14.1 PURPOSE**

To establish a standard administrative procedure for tracking and monitoring Value Added Features (VAF) for compliance with the contract specifications. The procedure sets forth the responsibilities for inspecting and accepting remedial work (RW) required to bring the features in compliance with the specifications. This procedure is primarily for the use of District Construction and Maintenance personnel responsible for monitoring and tracking VAF. In order to maximize the use of Department resources, the Department's routine Maintenance Inspection Program should be utilized as much as possible for inspections to evaluate projects with Value Added Features.

This procedure covers all VAF listed below. The VAF have certain procedural steps that are common to all, as well as steps that are unique to each. Therefore, the following includes one subsection for common procedural steps as well as individual subsections for each of the unique steps pertaining to the VAF.

#### 8.14.2 **AUTHORITY**

Sections 334.048(3) and 20.23(3)(a), Florida Statutes

#### 8.14.3 REFERENCES

The following contract specifications deal with Value Added Features (VAF):

- (1) Specification Section 338, Value Added Asphalt Pavement
- (2) Specification Section 338B, Value Added Reworked Asphalt Concrete Pavement
- (3) Specification Section 338C, Value Added Repaved Asphalt Concrete Pavement
- (4) Specification Section 355, Value Added Portland Cement Concrete Pavement
- (5) Specification Section 475, Value Added Bridge Components Design Build Only
- (6) Specification Section 570, Performance Turf
- (7) Specification Section 580, Landscape Installation
- (8) Specification Section 649, Galvanized Steel Strain Poles, Mast Arms and Monotube Assemblies

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(9) Specification Sections 701, 702, 709, 711 and 713 Traffic Stripes and Markings

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(10) Other Warranty Items

#### 8.14.5 **GENERAL**

The Districts will designate an individual or individuals from the Operations Center Offices/ Residence Construction Offices (OCO/RCO) as the District Warranty Coordinator (DWC). This individual administers the warranty program for the District. The common procedural steps primarily cover the duties of the District Warranty Coordinator (DWC) that must take place prior to the steps unique to each feature.

#### 8.14.6 COMMON PROCEDURE STEPS

- (1) The DWC shall develop and maintain a list of projects that have VAFs. The list should be updated by adding projects after award and execution of a project with value added features. The information gathered for each project should include, at a minimum, the identification of each VAF to be incorporated into the project and contact information for all individuals responsible for administration and performance of the feature. Once a VAF has been identified based on the contract, it can be selected from the pre-defined drop down menu in the CIM system. The durations for the warranty period for a VAF are pre-loaded by the CIM system based on the warranty duration designated by the specifications.
- (2) Project personnel responsible for the administration of the project should identify and enter the required warranty data into the CIM system prior to or at final acceptance of the project. Information pertaining to the VAF is identified in the applicable specifications for the contract. The appropriate contact information for each VAF should include the Responsible Party (RP) for the feature as well as the maintenance and construction personnel involved in the administration of the project. Project personnel responsible for entering the warranty information shall notify the appropriate DWC once the information has been entered into the system.
- (3) The DWC shall review the VAF data entered into CIM by the project personnel for accuracy and completeness. The DWC shall ensure that any revisions are addressed correctly. The DWC will be responsible for the administration of the warranty throughout the warranty period.
- (4) The DWC will be responsible for coordinating with the District and SMO personnel responsible for performing inspections or evaluations of the VAFs. Warranty inspections for the VAF shall, at a minimum, be done at intervals as assigned by the CIM system. The CIM tracking system will automatically notify the DWC of upcoming warranty inspection needs.

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(5) The inspections results, for the interim and final inspections shall be input into the CIM tracking system. All comments, reports, and inspection documentation generated during the inspection may be input in the CIM using the General tabs located in the upper right corner of the Value Added Feature page. Additional guidance on the use of the CIM Tracking system is provided by the "VAF User Guide" located in the upper left corner of the Value Added Feature page. Upon completion of the interim or final inspection of the feature, the status of the inspection shall be entered into the system as "COMPLETED" or "ONGOING". The warranty inspections status will be designated as "COMPLETED" when no deficiencies are found and "ONGOING" when deficiencies are detected. The "ONGOING" inspection status will remain until all deficiencies have been corrected.

- (6) The DWC will be responsible for coordinating the required remedial work performed by the RP and District personnel responsible for oversight and acceptance of the remedial work.
- (7) The DWC will coordinate a final inspection of the VAF to ensure that the final inspection occurs prior to the end of the warranty period. The Final inspection is defined in the contract and is to occur in advance of the warranty end date to allow for any administrative actions required under the warranty provisions for the feature. All notifications for required remedial actions shall be provided in writing to the RP prior to the end date of the warranty period. The DWC will document the RP's receipt of the notification. If corrections are needed for the project, the DWC will manage and coordinate the RW for the feature in accordance with the specifications and this procedure.
- (8) For Design Build Projects, the Contractor or the designated RP shall be responsible for the RW for the duration specified in the VAF specifications. The DWC should review the *Request for Proposal (RFP)* and the Contractors Technical proposal to determine the actual items and durations covered by the warranty provisions of the contract.

#### 8.14.7 DISPUTE RESOLUTION

The Statewide Disputes Review Board (SDRB), as provided in the appropriate specification, shall be used to resolve disputes that arise on contracts which contain VAF. A SDRB will be used to resolve all disputes that may develop involving the administration and enforcement of the specifications. The determinations of a SDRB shall be binding on both the RP and the Department, with no right of appeal by either party. The RP will be responsible for requesting and scheduling the disputes review board hearing. The DWC will coordinate all aspects of the hearing on behalf of the Department. SDRB decisions shall be sent to the State Construction Office for review.

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All correspondence and documentation pertaining to the SDRB proceedings shall be input into the CIM tracking system.

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#### 8.14.8 FAILURE TO PERFORM

Should the RP fail to timely submit and schedule a hearing before the SDRB, fail to satisfactorily perform the remedial work, or fail to compensate the Department for any remedial work performed by the Department which is determined to be the responsibility of the RP, the DWC, with concurrence from the DCE, shall provide notification to the Statewide Warranty Coordinator in the State Construction Office (SCO) to initiate the appropriate action in accordance with the specifications.

Upon notification by the District, the SCO will review and initiate the appropriate action pursuant to the terms of the contract. The SCO will review the contract as well as the information provided by the DWC and determine the appropriate action(s) to be taken in accordance with the terms of the contract.

The SCO will initiate available administrative or contractual actions as a result of the RPs failure to perform the contract requirements for VAF.

## 8.14.9 VALUE ADDED ASPHALT PAVEMENT (Spec. Section 338)

## 8.14.9.1 Pavement Performance Monitoring Operations

- (1) The DWC will be responsible for coordinating inspections of the value added asphalt pavement at intervals as prescribed by the specifications. The CIM tracking system will automatically notify the DWC of the need for inspections at pre-determined intervals. The CIM system allows additional interim inspections to be scheduled on an as needed basis. Any comments or notations pertaining to observations made during the inspections should be entered into the system using the notes tab on the VAF page. All pertinent documentation pertaining to the inspection/evaluation of VAF shall be entered into the system under the "File" tab as attachments for the inspection.
- (2) District inspection personnel should perform periodic inspections by driving through the project and randomly stopping at locations to visually inspect the pavement for any distresses. Pavement deficiencies shall be classified and documented in accordance with the "Category of Pavement" as defined by the Valued Added Asphalt Pavement specifications. The frequency of inspections shall be performed annually (as a minimum). Inspection personnel shall document the inspection results with photographs or video recordings and with sufficient detail to allow the DWC to determine whether further evaluation is required. The inspection results shall be sent to the DWC for review and disposition to the appropriate parties. The DWC will coordinate with the appropriate

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District Materials Office personnel and other Department personnel as required. All pertinent information and documentation shall be input into the tracking system. When possible, document the location where photographs were taken.

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#### 8.14.9.2 Assessment of Pavement Distresses

(1) The Department's Pavement Condition Survey (PCS) Program, along with observations and inspections by Department personnel, will be used as the basis for determining the extent and magnitude of the pavement distresses that exceed the threshold values defined by the specification. The Department, as a function of Pavement Management Program, annually surveys all highways on the State Highway System. The survey is conducted normally in the outside lane only. The Pavement Management Office analyzes the Pavement Condition Survey information and develops a report annually, providing information for all asphalt warranty projects exceeding the rut threshold. The report is available at the following link:

http://infonet.dot.state.fl.us/PavementManagement/OnlineReports/performanceInfo.htm

The Department will perform annual inspections (as a minimum) to monitor the pavement performance throughout the warranty period. If deficiencies are observed during the inspections, the observations shall be documented with sufficient supporting documentation to enable the DWC to determine if further evaluation is required. The District may, based on the visual observations during the interim inspections or the analysis of the annual Pavement Condition Surveys, request a more detailed PCS by contacting the SMO or using the online request form at the following link: <a href="https://www.fdot.gov/materials/pavement/performance/pcs/index.shtm">https://www.fdot.gov/materials/pavement/performance/pcs/index.shtm</a>

The DWC will be responsible for coordinating inspections during the warranty period. The DWC will notify the RP in writing when a PCS will be conducted.

(2) If the survey is conducted at or near the end of the warranty period, the SMO or DMO should be contacted sufficiently in advance of the expiration date to allow the survey to be conducted and notification (if required) to the RP within the timeframes established in the contract that remedial work will be required. The RP must receive written notification of "Required Remedial Action" prior to the expiration of the warranty period. The DWC will document the RP's receipt of notification. If no deficiencies are observed during the inspections (interim or final) the inspection result will be entered into the CIM tracking system as "COMPLETE" and no further action is required. All documentation produced as a result of the inspections shall be entered into the CIM tracking system. If the inspection reveals pavement deficiencies, the DWC will send a copy of the inspection report and all other documentation to the DMO for review. The DWC shall request the District Materials & Research Engineer (DMRE) to provide an

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assessment of the pavement distresses and provide recommendations as to whether remedial work is required and whether the remedial work is the responsibility of the RP.

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(3) The DWC will consult with the DMO and review the inspection information and the PCS (if performed) to determine whether immediate corrective work is required based on the type and severity of the pavement deficiencies. If the pavement distresses do not require immediate RW, the DWC will provide the RP with a copy of the results of the inspections (including the PCS if performed) for their review. The RP will be advised that the Department will monitor the pavement performance for the remainder of the warranty period and that RW will be required prior to the end date of the warranty period.

**Note:** The DWC should review the contract specifications carefully and adhere to the specified timeframes within the specifications.

## 8.14.9.3 Remedial Work Required

After review of the documentation and the recommendations of the DBE and DMRE, the DWC determines that RW is required, the DWC will immediately provide verbal or electronic notification (email) to the RP that RW will be required under the warranty provisions of the contract. The verbal or electronic notification shall be followed with written "Notice of Required Remedial Action" (Notice) to the RP by certified mail with the appropriate backup documentation including date of receipt of the Notice by the RP. The Notice shall be signed by the District Construction Engineer. The Statewide Warranty Coordinator in the SCO shall be copied on all correspondence pertaining to the remedial work. It is important to note that under Section 338 of the Standard Specifications, the Contractor may designate a RP for maintaining the Value Added Asphalt Pavement by using form *Value Added Assumptions of Obligations by a Subcontractor as the Responsible Party*, #700-010-53.

The Notice of Required Remedial Action shall request the RP provide the Department with its plan detailing how the RW will be accomplished and that repairs must begin within 45 calendar days of notification in accordance with the Value Added specifications. The RP will also be advised that, if they dispute the Departments findings, they are to provide written notification to the Department within 30 calendar days of receipt of the notification and to request a hearing before the SDRB. It will be the obligation of the RP to schedule and coordinate the hearing. A copy of the letter and accompanying documentation will be sent to the District Construction Office and the DWC will be responsible for coordination of the SDRB hearing or the RP's performance of the required RW.

## 8.14.9.4 Responsible Party Not Responsible for Remedial Work

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(1) If the RW is determined not to be the responsibility of the RP, the DWC will refer the issue to the DCE or the DME for a determination as to how the RW work will be accomplished. The DWC will notify the RP (in writing), that it is not responsible for the RW.

- (2) When the Remedial Work is completed, the DWC will update the CIM tracking system with all appropriate information.
- (3) The DWC will send a copy of the updated records from the tracking system to the RP for information if requested.

## 8.14.9.5 Performance of the Remedial Work by the Responsible Party

- (1) The DWC (or designee) will be responsible for coordinating the inspection and oversight on behalf of the Department to ensure that the construction operations of the RW are in compliance with all provisions of the contract specifications. The DWC (or designee) will arrange for a qualified inspector to monitor the construction activities of the RP for acceptance of the RW.
- (2) If any RW is unacceptable, the RP shall be required to correct the deficiency to the satisfaction of the Engineer in accordance with the specifications.
- (3) When the RW is completed and accepted, the DWC shall notify the RP in writing of acceptance of the work and update the information in the CIM tracking system for the project.

# 8.14.10 VALUE ADDED REWORKED ASPHALT CONCRETE PAVEMENT (Spec. Section 338B) and VALUE ADDED REPAVED ASPHALT PAVEMENT (Spec. Section 338C)

The administration of the warranty for Value Added Reworked Asphalt Concrete Pavement and Value Added Repaved Asphalt Concrete Pavement are similar to the administration of the Value Added Asphalt Pavement (Section 338) above, except that the Reworked and Repaved Asphalt Concrete Pavements are subject to a warranty period, and a warranty/maintenance bond, warranting the asphalt pavement for the duration of the warranty period.

The DWC shall be responsible for the administration of the Warranty after final acceptance of the Contract. If during the warranty period, deficiencies are detected that require remedial repairs, the DWC will coordinate all such requests with the Statewide Warranty Coordinator in the State Construction Office.

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Should any administrative actions become necessary under the Warranty/Bond provisions of the Contract, the DWC shall contact the Statewide Warranty Coordinator prior to notification of the Contractor.

## 8.14.11 VALUE ADDED PORTLAND CEMENT CONCRETE PAVEMENT (Spec. Section 355)

## **8.14.11.1 Pavement Performance Monitoring Operations**

(1) District inspection personnel should perform periodic inspections by driving through the project and randomly stopping at locations to visually inspect the pavement for any distresses. Concrete Pavement deficiencies shall be classified and documented in accordance with the threshold values established in the specification. RW of deficient concrete pavement areas shall be accomplished as defined in the specification. The frequency of inspection shall be performed annually (as a minimum). The DWC has the option to schedule intermediate inspections as deemed necessary. Inspection personnel shall document the inspection results with sufficient detail to allow the DWC to determine whether further evaluation is required. The inspection results shall be sent to the DWC for review and disposition to the appropriate parties. The DWC will coordinate with the appropriate DMO personnel and other Department personnel as required.

#### 8.14.11.2 Assessment of Pavement Distresses

(1) The Department's Pavement Condition Survey (PCS) Program along with observations and inspections by Department inspection personnel will be used as the basis for determining the extent and magnitude of the pavement distresses occurring on a project. The Department will perform annual inspections (as a minimum) to monitor the pavement performance throughout the warranty period. If deficiencies are observed during the inspections, the observations shall be documented with sufficient supporting documentation including photographs and video recordings to enable the DWC to determine if further evaluation is required. The District may, based on the visual observations during the interim inspections request a PCS by contacting the SMO or use the online request form at the following link:

https://www.fdot.gov/materials/pavement/performance/pcs/index.shtm

The DWC will be responsible for coordinating inspections during the warranty period. The DWC will notify the RP in writing when a PCS will be conducted.

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(2) If the survey is conducted at or near the end of the warranty period, the SMO or DMO should be contacted sufficiently in advance of the expiration date (not less than 45 days) to allow the survey to be conducted and notification (if required) to the RP that remedial work will be required. The RP must receive written notification of "Required Remedial Action" prior to the expiration of the warranty period. The contract may contain more specific notice requirements. All documentation produced as a result of the inspections shall be entered into the CIM.

(3) The DWC will consult with the DMO and review the inspection information and the PCS (if performed) to determine whether immediate RW is required based on the type and severity of the pavement deficiencies. If the pavement distresses do not require immediate RW, the DWC will provide the RP with a copy of the results of the inspections (including the PCS if performed) for their review. The RP will be advised that the Department will monitor the pavement performance for the remainder of the warranty period and the RP will be notified of any required RW prior to the end date of the warranty period. Upon completion of the interim or final inspection of the feature, the status of the inspection shall be entered into the system as "COMPLETED" or "ONGOING". The warranty inspections status will be designated as "COMPLETED" when no deficiencies are found and "ONGOING" when deficiencies are detected. The "ONGOING" inspection status will remain until all deficiencies have been corrected.

**Note:** The DWC should review the contract specifications carefully and adhere to the specified timeframes within the specifications.

## 8.14.12 VALUE ADDED BRIDGE COMPONENTS (Spec. Section 475) DESIGN BUILD PROJECTS ONLY

## 8.14.12.1 Bridge Components Covered By the VABC Specifications

The Value Added Bridge Components (VABC) specification provides a materials and workmanship warranty. For the purpose of this procedure, the prime contractor shall be the RP in accordance with the specifications. The components covered under the specifications are as follows:

- (1) Bridge Deck Expansion Joints Devices and Hardware
- (2) Coatings
- (3) Bearing Devices
- (4) Bridge Lighting/Electrical System
- (5) Drainage Systems

## 8.14.12.2 Determining the Category of Deficiency

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(1) The District Structures Maintenance Office (DSMO) is responsible for inspection of bridges on the State Highway System (SHS). Conventional bridges are required to be inspected at a minimum of every two years and bascule (movable) bridges are required to be inspected once per year. Bridge inspections shall be done in accordance with approved Department procedures. The bridge inspection report will identify deficiencies discovered during the routine inspections. The DWC will coordinate with the DSMO to identify bridges which contain VABC. The DWC will coordinate with the DSMO to ensure the features covered by the Value Added specifications are given the appropriate attention and documentation during the inspection process. The DWC shall coordinate with the DSMO to ensure that all inspection reports and supporting documentation are input into the CIM tracking system.

(2) The DWC will review the inspection report in conjunction with the DSMO and determine if RW is required. If the DWC/DSMO determines that RW is required, the DWC shall provide written notification to the RP that RW is required under the materials and workmanship warranty provisions of the contract. A copy of the inspection report with supporting documentation shall be provided with the notification. When deficiencies are identified, but immediate RW is not required, the "Element Inspection Notes" of the DSMO inspection report must be transmitted to the RP for information. The Element Inspection Notes provide the RP with information for making an informed decision about whether or not to perform preventive maintenance on a deficiency before it requires more expensive RW. On occasion, a deficiency will be reported by non-DSMO maintenance personnel, a local government or from the general public. The DSMO must be notified of the deficiency as soon as possible.

Once the deficiencies are determined to require RW based on the Element Inspection Notes the DSMO will notify the DWC of the RW priority via email, and will provide a description of the signing and traffic control required for the repairs. Emergency remedial work requires immediate verbal notification by the DSMO to the RP and the DWC. The verbal notification shall be followed-up with a DSMO Priority 1 Work Order; Non-emergency remedial work requires a priority 2 or 3 (routine priority) DSMO Work Order; and for deficiencies that do not require remedial work, Element Inspection Notes are required in lieu of a work order and these will be sent to the DWC with a copy to the SCO and the RCO.

## 8.14.12.3 Emergency Remedial Work-DSMO Work Order

(1) When the DWC receives verbal notification from the DSMO, the DWC will immediately provide verbal notification to the RP and to the RCO that will be performing inspection and acceptance of the RW. The DWC shall document the notification in the CIM Tracking System. The RCO shall follow-up verbal notification in writing and shall

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document the RW operations in the CIM Tracking System. RW shall be accomplished in accordance with the timeframes established in the specifications and in accordance with the contract specifications. RW required under the materials and workmanship warranty provisions of the contract shall be done at no additional cost to the Department.

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Revision: June 25, 2020

(2) The DWC must provide the RP with the details and location of the RW as well as the requirements for signing and maintenance of traffic. If the RP is unable to perform or refuses to perform the RW, the DWC should refer the issue to the District Construction Engineer (DCE) or the District Maintenance Engineer (DME) for a determination as to how the RW work will be accomplished. If the RW requires immediate traffic control and the RP is unable to provide it, then the Department will arrange for traffic control and the RP will be required to reimburse the Department for the expenses.

## 8.14.12.4 Responsible Party Unable To Perform

- (1) If the RP is unable to perform the RW, but acknowledges the responsibility, then the cost of performing the work with an alternative qualified contractor will be documented and reimbursed by the RP. The DWC will coordinate with the DCE or DME for the procurement of the alternative qualified contractor to perform the RW.
- (2) If the RW is determined to be urgent, the Department will provide traffic control as required, at the time of discovery. The RP shall assume the responsibility of the traffic control as soon as possible. The RP shall provide a verbal description of the traffic control plan which must be approved by the RCO. The RP shall follow-up the verbal request with a written Traffic Control Plan for approval as soon as possible.
- (3) If the RW is of an immediate concern and the RP is unable or unwilling to perform the RW, the Department will provide the traffic control as necessary based on the severity of the deficiency. The DWC will coordinate with the RCO and the DSMO to develop a work plan to accomplish the RW. The Department shall document all cost associated with the RW with intent to recover from the RP.

## 8.14.12.5 Performing and accepting remedial work

(1) Once the RP has an approved Work Plan and if applicable, a Traffic Control Plan, work may begin. The RCO in conjunction with the DSMO will inspect and document the RW for compliance with the contract specifications.

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(2) The RCO and DSMO will perform a joint final acceptance inspection and any unacceptable work will be corrected by the RP before final acceptance is issued.

Effective: October 15, 2014

## 8.14.12 PERFORMANCE TURF (Spec. Section 570)

## 8.14.12.1 Performance Monitoring

The administrative process for monitoring and tracking Performance Turf requires the establishment of a growing, healthy turf in accordance with the specification. The project personnel responsible for the administration of the contract shall be responsible for monitoring the turf installation and verifying establishment of the turf for the life of the contract. The project personnel shall document all inspection results into the CIM tracking system.

If the turf areas designated in the plans have not met the requirements as set forth in the Contract for establishment at the time that all other work is completed, the RP shall continuously maintain all turf areas until the requirements for established turf set forth in Section 570-4 of the specifications are met. Project personnel shall notify and coordinate with the DWC that the establishment period for a contract will continue after Final Acceptance of a contract. Upon notification by the contractor the DWC will schedule and coordinate inspections required by the contract.

- (1) After Final Acceptance, the DWC should continue conducting inspections of the turf at 90 day intervals during the establishment period to determine establishment. Provide results of the inspection to the RP within seven days of the date of inspection.
- (2) The DWC will review the inspection report in conjunction with project personnel and determine if RW is required. If the DWC/project personnel determines that RW is required, the DWC shall provide written notification to the RP that RW is required under the materials and workmanship warranty provisions of the contract. A copy of the inspection report with supporting documentation shall be provided with the notification.
- (3) Upon determination that the requirements of 570-4 have been met and an established turf has been achieved, ensure the RP has removed all erosion prevention and sediment control devices and release the RP, in writing, from any further responsibility.

## 8.14.12.2 Performance of the Remedial Work by the Responsible Party

(1) The DWC (or designee) will be responsible for coordinating the inspection and oversight on behalf of the Department to ensure that the operations of the RW are in

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compliance with all provisions of the contract specifications. The DWC (or designee) will arrange for a qualified inspector to monitor the construction activities of the RP for acceptance of the RW.

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- (2) If any RW is unacceptable, the RP shall be required to correct the deficiency to the satisfaction of the Engineer in accordance with the specifications.
- (3) When the RW is completed and accepted, the DWC shall notify the RP in writing of acceptance of the work and update the information in the CIM tracking system for the project.

## 8.14.13 PAINTED GALVANIZED STEEL STRAIN POLES, MAST ARMS AND MONOTUBE ASSEMBLIES (Spec. Section 649)

This section describes the administrative process for tracking and monitoring the performance of painted strain poles, mast arms and monotube assemblies for compliance with the specification. The strain poles, mast arms and monotube assemblies are subject to a warranty, provided by the fabricator, for adhesion and color retention of the coating system. The contract specifications require the fabricator of the strain poles, mast arms or monotube assemblies be listed on the Department's list of Prequalified Fabricators of Painted Galvanized Steel Strain Poles, Mast Arms and Monotube Assemblies which is maintained by the State Construction Office. The list can be accessed by the following link:

http://www.dot.state.fl.us/construction/ContractorIssues/PaintedPole/PaintedPoleSuppliers.shtm

Project personnel responsible for the administration of the contract shall inspect and monitor the installation of the strain poles, mast arms and monotube assemblies for compliance with the specifications. Any deficiencies or defects with the assemblies that require RW shall be coordinated with the Statewide Warranty Coordinator in the State Construction Office. Project personnel shall document all inspection and/or RW and enter the information into the CIM tracking system. Project personnel shall notify the DWC upon final acceptance of a project containing strain poles, mast arms and monotube assemblies. All documentation required by the specifications shall be scanned into the CIM tracking system.

Strain Pole, mast arms, and monotube assemblies are subject to a five (5) year warranty period. The DWC shall be responsible for the administration of the warranty after final acceptance of the contract. If during the warranty period, deficiencies are

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Il coordinate all such requests with

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detected that require remedial repairs, the DWC will coordinate all such requests with the Statewide Warranty Coordinator in the State Construction Office.

#### 8.14.14 TRAFFIC STRIPES AND MARKINGS

This section defines the administrative process for monitoring and tracking the performance of traffic stripes and marking installations in accordance with the contract specifications. The specifications provide for a 180 day Observation Period after Final Acceptance of the contract. The following sections contain this requirement: Sections 701, 702 709, 711 and 713. The DWC shall coordinate the inspection with the appropriate RCO/OCO. The results of the inspection shall be documented in CIM.

#### 8.14.15 OTHER WARRANTY ITEMS

This section is provided to allow warranty tracking for items of the work, which by agreement of the contracting parties, will be warranted for a specific period. The documentation which formalizes the agreement will be provided by the State Construction Office or District Construction Office. All documentation pertaining to the warranty shall be scanned into the CIM Tracking System. The DWC will be responsible for the administration of the warranty during the warranty period.

#### Section 9.1

Effective: July 1, 2002

Revised: September 30, 2020

#### MAINTENANCE OF TRAFFIC AND SAFETY

#### **9.1.1 Purpose**

To establish a uniform standard for inspection and review of Maintenance of Traffic (MOT) operations used in construction projects.

## 9.1.2 Authority

Section 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 9.1.3 References

FDOT Specifications, Section 8 and Section 102

Manual on Uniform Traffic Control Devices (MUTCD), Part VI

FDOT Standard Plans, Topic No. 625-010-003

#### 9.1.4 General

The Department oftentimes uses consultants in administering construction projects through engineering contracts. The authority of the Senior Project Engineer on Consultant Construction Engineering Inspection (CCEI) projects is identical to the Department Resident Engineer and shall be interpreted as such. Likewise, the role of the Consultant's personnel is identical to the Department's project personnel.

## 9.1.5 Selection of Traffic Control Plan (TCP)

A Traffic Control Plan (TCP) is included with each Department construction contract. The Contractor will furnish a letter to the Resident Engineer stating whether they plan to use the Department designed TCP or will submit an alternate TCP for approval. The alternate TCP must be signed and sealed by a Professional Engineer licensed by the State of Florida and shall be reviewed, discussed, and approved by the Resident Engineer.

When the Contractor proposes a modification to the TCP, particular attention must be given to the utility adjustment plan of the project and Utility Work Schedules. If the proposed TCP modification affects the Utility Work Schedule or

the planned utility adjustments, the Contractor shall have a new Utility Work Schedule executed by the District Utilities Administrator.

Effective: July 1, 2002

Revised: September 30, 2020

The Resident Engineer shall coordinate with the District Design, District Traffic Operations, District Utilities, and the District Construction Offices before approving/disapproving the proposed alternate TCP. Emergency Services should be notified in advance of any major modifications affecting traffic flow or patterns.

The TCP approval letter must include a statement to the effect that any additional costs or delays, including any increase to the cost for the utility work will be borne by the Contractor. The change will be documented by a Supplemental Agreement or Work Order with the Contractor's revised plans.

The Contractor will not begin work using an alternate TCP until the Resident Engineer has approved such plan.

## 9.1.6 Discussion of Traffic Control Plan at Pre-Construction Conference

The TCP to be utilized on the project, as detailed within the Contract, will be reviewed and discussed at the pre-construction conference. The review of the TCP shall consist of reviewing the different phases of work and the provisions to maintain traffic during each phase. Any errors or omissions shall be noted for corrective action.

The discussion at the pre-construction conference shall include:

- (1) Inspections performed by the Contractor and corrective actions taken,
- (2) Responsibilities of the Worksite Traffic Supervisor (WTS),
- (3) The Contractor's work notification to the Engineer,
- (4) Traffic safety,
- (5) Changes to the TCP,
- (6) Independent Channelizing Device Supplier,
- (7) Sign installations and removal or covering of existing signs,
- (8) Installation and removal of pavement markings,
- (9) Crash reporting,

- (10) Night work,
- (11) Flaggers,
- (12) Motorist Awareness System (MAS),
- (13) Work zone clearances,
- (14) Inactive work zones,
- (15) Portable changeable message boards, etc.
- (16) Proper use of Traffic Control Law Enforcement Officers,
- (17) Proper use of Speed Control Law Enforcement Officers.
- (18) Pedestrian and ADA accommodations, including proper closure of sidewalks in the construction area.

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(19) Impacts on utilities adjustments and/or schedule.

The Contractor's role in implementing any corrective actions must be clarified before the project begins. This will ensure that needed changes are performed with minimum disruption to work activities. A list of trained flaggers must be submitted to the Project Administrator before construction begins.

## 9.1.7 Work Zone Inspections

Project personnel shall perform work zone inspections. The Consultant CEI shall document all deficiencies in the weekly MOT Inspection Review Report, Form No. 700-011-37. Discuss any deficiencies identified with the Contractor and issue verbal warnings, deficiency warning letters and deficiency letters, as appropriate. Also, as required by the Contract Documents, the Contractor's WTS will perform inspections of the project. When possible, project personnel should perform work zone inspections with the WTS. If deficiencies are not corrected, then the Department/Representative will use the Contractor's Past Performance Rating, Section 2, Form No. 700-010-25 to enforce compliance.

## 9.1.8 Actions Due to MOT Deficiencies or Safety Concerns

(1) Any MOT deficiency that is considered an immediate safety deficiency (i.e. severe and life-threatening hazard) will require immediate corrective action by the Contractor. Additionally, if the Consultant CEI determines that any activity of the Contractor poses an imminent hazard to the public, the Consultant CEI shall direct the Contractor to immediately cease the

activity and to close the affected lanes of traffic until the deficiency is addressed.

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Revised: September 30, 2020

When defects, including but not limited to, structural cracks, are initially detected during bridge construction, the engineer of record, construction engineering inspector, design-build firm, or local agency that owns or is responsible for the bridge construction has the authority to immediately close the bridge to construction personnel and close the road underneath.

Failure by the Contractor to correct the safety deficiency immediately is basis for the Consultant CEI to suspend project operations and obtain other means to correct the hazard. The Consultant CEI should document the deficiency with photographs sufficient to support the action.

(2) If corrective action on the deficiencies of which the Contractor has been given written notification has not been corrected within the 24-hour time limit, the Project Administrator shall deduct payment for the uncorrected areas until corrective action is made and use the <u>Contractor's Past Performance Rating, Section 2, Form No. 700-010-25</u> to enforce compliance.

The WTS shall be disqualified if corrective action is not completed within the 24-hour time limit on three notifications to the Contractor within a twelve (12) months period.

The following shall apply to disqualification of WTS:

- <u>First Notification</u> Verbal (documented) warning
  If no other notifications are issued within one year (365 days) from
  the first notification, then the record of the first error shall be deleted
  from the WTS record.
- <u>Second Notification</u> Written warning
   If no other notifications are issued within one year (365 days) from
   the second notification, then the record of the first and second
   notifications shall be deleted.
- <u>Third Notification</u> Suspension of qualification (all projects)

This decision may be appealed to the District Construction Engineer. The District Construction Engineer's decision is final. Submit all Notifications issued to the WTS to the State Construction Office.

Prior to having the qualification reinstated, the WTS must take the required training course and pass the examination.

## 9.1.9 Other Requirements

Department personnel will report crashes occurring within the project limits as described in **Section 9.3.5, Report Traffic Crashes**.

Effective: July 1, 2002

Revised: September 30, 2020

# Section 9.2 (Deleted)

Effective: July 1, 2002 Revised: April 11, 2014

## Section 9.3

## WORK ZONE TRAFFIC INCIDENT EVALUATION AND REPORTING

## 9.3.1 Purpose

To standardize a procedure for reporting traffic crashes that occur in construction work zones and to analyze construction work zone operations at crash sites.

## 9.3.2 Authority

Section 334.048(3), Florida Statutes

Section 20.23(3)(a), Florida Statutes

#### 9.3.3 References

Title 23 Code of Federal Regulations (CFR), Part 630, Subpart J

## 9.3.4 Background

The Federal Highway Administration (FHWA) requires that each State develop a system to report traffic crashes in construction work zones. The crash reports are reviewed to locate and isolate problem areas to evaluate and enhance the safety measures in the work zone, if deemed necessary.

#### 9.3.5 Identification of Traffic Crashes

#### **Resident Level Responsibilities**

(1) When a traffic crash occurs within a work zone and is brought to the attention of the Project Administrator through actual observation, notification by others, or through signs of a crash aftermath (i.e. debris, extensive damage to work zone devices, etc.), contact state or local law enforcement agencies and/or county traffic engineering departments to obtain crash reports.

Effective: July 1, 2002

Revised: June 5, 2018

(2) Upon identification of a crash, the Project Administrator will conduct an evaluation of the maintenance of traffic features and devices in the immediate area of the crash site.

## 9.3.6 Reporting Traffic Crashes

#### **Resident Level Responsibilities**

- (1) Fill out the <u>Engineer's Maintenance of Traffic (MOT) Evaluation at Crash Site</u>
  <u>Form No. 700-010-64</u>, along with detailed diagrams and narratives. Minor crashes are defined as skid marks, damaged barricades, etc., and crashes in which there are no injuries or fatalities and less than \$1,000 of property damage. Major crashes are defined as crashes in which there are injuries, fatalities, or result in more than \$1,000 of property damage. If a major crash occurs or multiple minor crashes occur in the same vicinity, then the traffic control plan and traffic movements should be analyzed to determine the cause and subsequent corrective action.
- (2) Attach digital photos and a copy of the Traffic Control Plan (TCP) of the immediate area of the crash to the <u>Engineer's Maintenance of Traffic (MOT) Evaluation at Crash Site Form No. 700-010-64</u>. The photos should clearly portray the MOT setup and roadway conditions in the immediate vicinity of the crash site and any resulting property damage. Examples include but are not limited to impacts or damage to temporary barrier, crash cushions and other roadside safety hardware, traffic markings and signage, and vehicle damage.
- (3) Appropriate corrective action is to be taken immediately and noted on the form.
- (4) Attach any other supporting documentation, such as crash reports or driver information exchange reports, to the <u>Engineer's MOT Evaluation at Crash Site</u> <u>Form No. 700-010-64</u>. Do not wait for such documentation, complete the report immediately.
- (5) When a crash report contains information contrary to the facts that project personnel are aware of, and the crash report is correct, be sure to amend the *Engineer's MOT Evaluation at Crash Site Form No. 700-010-64*. If it is unclear if the crash report is correct, acknowledge the discrepancies on the *Engineer's MOT Evaluation at Crash Site Form No. 700-010-64*.
- (6) Discuss crashes and subsequent corrective actions at the weekly Progress Meetings.

Effective: July 1, 2002

Revised: June 5, 2018

#### 9.3.7 MOT Evaluation at Crash Site

Evaluate all possible factors to determine its cause and to make corrections that will reduce the probability of additional crashes. However, the occurrence of a crash does not automatically mean that a change in work zone traffic controls is required. Crashes usually are the result of a combination of factors.

Examine the relationship of the crash to the existing work zone traffic controls and evaluate signage, pavement markings, and all other temporary traffic control devices in the immediate vicinity of the crash site. A night inspection is required if the crash occurred at night. If any enhancements or corrective measures are to be taken, list them on the <u>Engineer's MOT Evaluation at Crash Site Form No. 700-010-64</u> and document the action on the Daily Work Report in Site Manager.

Do not make changes to the Traffic Control Plans which will change traffic patterns or movements without the approval of the Resident Engineer.

#### 9.3.8 Other Actions

The <u>FHWA "Emergency Reporting Procedures, Order 5181.1A"</u> has certain criteria for immediate reporting of incidents to their office. Criteria for reporting incidents can be found in paragraph # 6 of FHWA's Emergency Reporting Procedure, Order 5181.1A. Report these incidents to the District Traffic Safety Office, who will relay the information to FHWA.

The <u>Engineer's MOT Evaluation at Crash Site Form No. 700-010-64</u> should be prepared with photos attached and distributed within two weeks of the incident.

Email a copy of the <u>Engineer's MOT Evaluation at Crash Site Form No. 700-010-64</u> and other supporting documentation to the State Construction Engineer.

Effective: July 1, 2002

Revised: June 5, 2018

### Section 10.1

Effective: July 1, 2002

Revised: March 27, 2020

#### **PILES**

## **10.1.1** Purpose

To establish a procedure for obtaining production pile lengths and driving criteria to be used in structures. This chapter also provides the procedure for documentation of pile installation. This procedure applies to conventional projects; for Design Build projects refer to **Section 10.12**.

## 10.1.2 Authority

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

#### 10.1.3 References

Section 455, Standard Specifications for Road and Bridge Construction and any supplements thereto.

## 10.1.4 Scope

The principal users of this document include the State Construction Office District Materials and Research Offices (DMRO), District Construction Offices (DCO), District Operations Centers, the State Materials Office (SMO), and Construction Engineering and Inspection (CEI) firms working for the Department.

#### 10.1.5 Definitions

**District Construction Engineer (DCE):** The authority on the entire construction activity in the District.

**Construction Engineering and Inspection (CEI):** In this procedure, it refers to the Consultant personnel performing CEI services or the Florida Department of Transportation (Department) personnel group performing CEI services.

**Geotechnical Engineer:** In this procedure, the Geotechnical Engineer may be the District Geotechnical Engineer (DGE), any Department Engineer assigned for the project by the DGE, the Consultant Geotechnical Engineer working directly for the DGE,

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or the Geotechnical Engineer employed by the Department's Consultant CEI and performing under the direction of the DCE and DGE.

Effective: July 1, 2002

Revised: March 27, 2020

**Project Administrator (PA):** The Administrator who shall be responsible for the everyday construction activity at the project under the direction of the Resident Engineer/Senior Project Engineer.

**Resident Engineer (RE):** The Engineer supervising the CEI personnel and is responsible for the construction activities in the residency. In this procedure, this could be the Senior Project Engineer responsible for the construction activities of the project.

#### **10.1.6 General**

The steps to establish pile lengths and driving criteria consist of reviewing the Contractor's hammer system as detailed in the pile installation plan, recording test pile data, and setting of production pile lengths and driving criteria in accordance with **Section 455, Structures Foundations, Standard Specifications (Section 455)**. All documents referred in this section must be signed in accordance with section 4-1 of the Standard Specifications.

#### 10.1.7 Pile Installation Plan

## (A) Resident Level Responsibilities

The RE (or PA) shall receive from the Contractor at the preconstruction conference or at least thirty (30) days prior to the driving of the initial test pile a completed *Pile Driving Installation Plan Form, No. 700-020-01*. Within two (2) working days, the RE (or PA) shall forward the Pile Installation Plan (PIP), including the *Pile Driving Installation Plan Form* to the Geotechnical Engineer for review and recommendations.

The RE (or PA), within two (2) working days of receipt of the Geotechnical Engineer's comments shall forward them to the Contractor. The RE (or PA) shall perform a concurrent separate review of the PIP, incorporate their own comments to the ones received from the Geotechnical Engineer, and forward them to the Contractor.

The RE (or PA) shall contact as soon as possible the Geotechnical Engineer if the pile driving system does not appear to drive the piles satisfactorily. A satisfactory driving system means a system being able to drive the piles in compliance with all the requirements of **Section 455**.

If, after field observations and evaluation of dynamic test data and driving records, the Geotechnical Engineer recommends rejecting the PIP, the RE (or PA) shall notify the

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Contractor of this rejection within one (1) working day of receiving the recommendation for rejection. The notification shall contain the reason(s) for rejection of the PIP plan.

The RE (or PA) shall upload PIP submittals and Geotechnical Engineer's recommendations and comments into the Department's electronic document management system, including revisions and addenda.

# (B) District Materials and Research Office (DMRO) Level Responsibilities

Effective: July 1, 2002

Revised: March 27, 2020

The DGE shall make comments to the RE (or PA) on the driving system within five (5) working days of receiving the PIP.

If, after field observations, the pile driving system does not perform satisfactorily, the Geotechnical Engineer shall evaluate dynamic testing data, driving records, and other pertinent data. Additional dynamic testing may be required. If it is established that the driving system does not produce results within the specifications, the Geotechnical Engineer shall issue a notification to the RE (or PA) recommending the rejection of the PIP. The notification shall include the reasons for the rejection of the PIP. This notification shall be made immediately after evaluating the field and dynamic test data.

#### 10.1.8 Test Pile Installation

# (A) Resident Level Responsibilities

Test pile installation, whether it is for a permanent or temporary structure, shall be documented in the pile driving record. As soon as the Contractor's schedule for driving test piles is known, the RE (or PA) shall notify the Geotechnical Engineer of the schedule so the Geotechnical Engineer may observe the installation of the test piles to aid in setting production pile lengths.

Every test pile driven on the project shall be recorded electronically in the field in the *Pile Driving Log, Form No. 700-010-60*. It shall contain all the data and observations pertaining to the driving of the test pile. The test pile lengths and any special requirements for piles can be found in the plans or specifications.

Two to four pages of the *Pile Driving Log, Form No. 700-010-60* are dedicated for recording information relating to each pile driven. Page 1 contains the general information about the project, driving criteria, and procedures. Page 2 (there could be up to Page 4 depending on the pile length) contains the *driving log record* and comments. Additional guidance is provided in the Pile Driving log instructions. The test pile information must be completed as soon as practical. Note that for projects let after

June 30, 2020, a pile inspection device must be used for the inspection of test piles and production piles that displays and stores electronically the stroke in open-ended Diesel hammers, blows per foot and blows per minute for all hammers, and exports the electronic data into a file that produces or replicate the Department's Pile Driving Record form.

Effective: July 1, 2002 Revised: March 27, 2020

Most of the items on Page 1 are self-explanatory. The subcontractor's name should be noted only if someone other than the prime Contractor drives the piling.

The notes section shall describe any occurrences during the driving of the pile or any information that the recorder feels may be beneficial to the Geotechnical Engineer or the PA.

Page 2 (there could be up to Page 4 depending on the pile length) describes the actual pile driving. All of the field information shall be completed for each foot of driving. The specifications require the Contractor to furnish high and low ground elevations at each pile group and bent. This elevation shall be of the ground line, not of the water line.

The measured hammer energy is the hammer energy determined during driving by observed stroke lengths, pressure gauges or hammer instrumentation (other methods may be used when proposed and approved). Stroke/pressure details must be documented.

The pile rebound shall be monitored and recorded accurately with the amount of rebound shown in inches and the elevation limits of rebound shown.

The notes column must describe, accurately and completely, the manner in which the pile driving proceeded noting any irregularities, unexpected occurrences, deviations from driving criteria or procedures, actual elevations where the jets were turned on and off, relationship between the pile tip and jet tip, depth to which the pile penetrated under its own weight, spalling, cracks, where and when cushions were changed, etc.

Upon completion of test pile driving documentation, the inspector must sign the form in the appropriate place. The original is retained in the project files. A completed form is to be sent to the Geotechnical Engineer within 24 hours of completion for review and use in setting the production pile lengths.

Additional information will need to be sent to the Geotechnical Engineer to aid in setting pile lengths. This information would include field data notes, including notes obtained for the monitoring of equipment, any dynamic load test information obtained, static/Statnamic load test results, and any other information that explains or records the events occurring during the driving of the piles.

This information shall be attached to the test pile record. Construction Training Qualification Program (*CTQP*) qualified inspectors shall be employed to document the pile driving logs for both permanent and temporary piles.

Effective: July 1, 2002 Revised: March 27, 2020

# 10.1.9 Production Pile Lengths and Driving Criteria

Production pile lengths for permanent structures are established utilizing the results of the test pile program and contract documents.

### (A) DMRO Level Responsibilities

Within four (4) working days of the performance of the test pile dynamic and/or static load test data, the Geotechnical Engineer shall review and examine the test pile data and set up the production pile length. A Production Pile Lengths letter shall be sent to the RE recommending production pile lengths to be used on the project. Refer to Guidance Documents 10-1-A and 10-1-B for sample letters. This letter is to be signed by the Geotechnical Engineer. When the Geotechnical Consultant generates the letter, the DGE shall review the letter and recommend acceptance or rejection to the RE (or PA). The final produced letter submitted to the Contractor will include the signature of the DGE recommending acceptance of the Consultant's recommendations. A letter of recommendation (Driving Criteria Letter) containing pile driving criteria shall be sent to the RE (or PA) recommending the blow count criteria vs. stroke (or chamber pressure) for acceptance, practical refusal criteria, minimum tip elevation or penetration requirements, the maximum allowable strokes to control installation stresses, special instructions to increase or reduce the stroke, the pile driving equipment for which the criteria is applicable, and any other special considerations that the inspector should follow during the installation of the piles. If using a diesel hammer, a table of blow count versus stroke (open-end diesel hammers) or blow count versus chamber pressure (closed-end diesel hammers) shall also be furnished and attached to the Driving Criteria letter. For air hammers, the blow count shall be given for a fixed stroke determined as appropriate to mobilize capacity within the specifications. For hydraulic hammers, the blow count shall be given for one or more equivalent strokes, or one or more energy levels (measured automatically by a sensor) determined as appropriate to mobilize capacity within the specifications. This Driving Criteria letter must be prepared and submitted within three (3) working days of furnishing the Production Pile Lengths letter to the RE (or PA). Refer to Guidance Documents 10-1-C and 10-1-D for sample letters.

Production Pile Lengths and Driving Criteria letters shall include the dynamic load test data and wave equation analyses performed to establish authorized lengths and driving criteria.

#### (B) Resident Level Responsibilities

Upon receipt of the Production Pile Lengths letter from the Geotechnical Engineer, the RE shall approve the recommendation and send it to the Contractor within one (1) working day. Upon receipt of the Driving Criteria letter from the Geotechnical Engineer, the RE shall forward it to the Contractor within one (1) working day.

Effective: July 1, 2002

Revised: March 27, 2020

The RE (or PA) shall upload all test pile logs, the Production Pile Lengths letter and the Driving Criteria letter into the Department's electronic document management system, including the dynamic load test data and analyses data.

#### 10.1.10 Production Pile Installation

Pile driving of every production pile (permanent or temporary) shall be inspected and documented on the *Pile Driving Log* in accordance with Section 10.1.8 of this procedure. The RE (or PA) shall review the logs for accuracy.

Instrumented piles and instrumented set-checks shall be certified by the Geotechnical Engineer performing the instrumentation in accordance with section 10.1.12.

# (A) DMRO Level Responsibilities

Review instrumented Dynamic Load Test (DLT) information and make comments as required. Perform periodic review of all driving logs to verify compliance with specifications and driving criteria information.

# (B) Resident Level Responsibilities

The RE (or PA) shall upload all production pile driving logs, DLT data for all instrumented DLT (full length monitoring and/or set-checks), analysis outputs, certification letter produced in accordance with 10.1.12, and the DGE concurrence, into the Department's electronic document management system.

# 10.1.11 Pile Lengths and Driving Criteria for Temporary Piles

# (A) Resident Level Responsibilities

Upon receipt of the pile lengths and driving criteria packages from the Contractor, the RE (or PA) shall forward them to the DGE and the Geotechnical Engineer for review.

Piles

10-1-6

Upon receipt of comments from the Geotechnical Engineer, the RE (or PA), shall forward them to the Contractor.

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The RE (or PA) shall coordinate the activities to make sure the review process of this submittal is performed within the deadlines set forth by the specifications.

The RE (or PA) shall upload all test pile logs, and Production Pile Lengths and Driving Criteria letters and comments of Geotechnical Engineer for temporary piles into the Department's electronic document management system, including the dynamic load test data and analyses data.

#### (B) DMRO Level Responsibilities

Within three (3) working days of receiving the Production Pile Lengths letter, the Geotechnical Engineer shall perform a review of the proposed lengths and submit comments in a notification to the RE (or PA).

Within three (3) working days of receiving the Driving Criteria letter, the Geotechnical Engineer shall perform a review of the analysis, proposed blow count, and driving directions, and shall submit a notification to the RE (or PA) recommending approval or rejection of the driving criteria. If the Contractor submits lengths and driving criteria in one package, pile lengths comments and driving criteria recommendation for approval or rejection shall be performed within three (3) working days. If the Driving Criteria letter is not approved, the notification must include the reasons for rejection. Review comments, approvals, or rejection performed by a consultant geotechnical engineer shall be discussed with and concurred by the DGE before submitting them to the RE (or PA).

#### 10.1.12 Documentation for Instrumented Production Piles.

Any instrumented test and production pile (including temporary and permanent piles) shall be certified by the Dynamic Testing Engineer (DTE) performing the instrumentation regardless whether the DTE works for the CEI or for the DMRO. The DTE shall submit a signed and sealed letter per bent/pier with instrumented piles, certifying the capacity obtained in the instrumented piles to the RE (or PA) and the DGE, within two working days of finishing the pile installation in the bent/pier that is being certified. The letter shall include a table indicating the final capacity measured of every instrumented pile. When the capacity was measured during an instrumented set-check, the capacity shall be determined in accordance with the Soils and Foundation Handbook, Appendix F. The letter shall include the dynamic load test results along with any additional analysis performed to estimate capacity (CAPWAP for PDA or FDOT-

EDC method for EDC). In 100% instrumented piles, the certification letter shall include both production and test pile results.

Effective: July 1, 2002

Revised: March 27, 2020

#### (A) Resident Level Responsibilities

When the DTE works for the CEI, the RE (or PA) shall coordinate the activities to make sure the certification letter is submitted within the deadline specified above and the comments issued by the DGE office are addressed.

#### (B) DMRO Level Responsibilities.

The DGE office shall review the certification letter. When the DTE works for the DMRO the DTE shall address all DGE's comments and the DGE shall submit a concurrence email along with the revised certification letter to the RE (or PA) within four working days of finishing the pile installation of the particular bent/pier being certified. When the DTE works for the CEI the DGE shall submit comments or concurrence to the RE (or PA) within two working days of receiving the certified letter.

# **10.1.13 Training**

All FDOT and CEI personnel performing inspections of pile installation must hold the Construction Training Qualification Program (CTQP) as Pile Driving Inspector.

#### 10.1.14 Forms

The following forms are available from the Policy & Process Management Forms Library at <a href="https://fms.fdot.gov">https://fms.fdot.gov</a>:

700-010-60, Pile Driving Log

700-020-01, Pile Driving Installation Plan Form

#### **Guidance Document 10-1-A**

# SAMPLE LETTER No. 1 PRODUCTION PILE LENGTHS

(Date) (ADDRESSEE) Re: PRODUCTION PILE LENGTHS Financial Project ID: FAP No.: Contract No.: County: Structure # Dear ( \_\_\_\_\_): The District (put in which District, 1-7, or Turnpike Enterprise) Geotechnical Office has completed its review of the dynamic test/test load/core boring data for the subject bridge. The recommended production pile lengths are as follows: LOCATION PILE RECOMMENDED PILE SIZE LENGTH Recommended by: District Geotechnical Engineer Authorized for contract administration purpose by: Resident Engineer (Initials/Initials) State Construction Geotechnical Engineer CC:

State Structures Engineer's Office (State Geotechnical Engineer)

FHWA (only if Federal Aid oversight project)

#### **Guidance Document 10-1-B**

#### SAMPLE LETTER No. 2 PRODUCTION PILE LENGTHS

(Date) (ADDRESSEE) Re: PRODUCTION PILE LENGTHS Financial Project ID: FAP No.: Contract No.: County: Structure # The (Geotechnical Consultant Firm name) has completed its review of the dynamic test/test load/core boring data for the subject bridge. The recommended production pile lengths are as follows: LOCATION PILE RECOMMENDED SIZE PILE LENGTH Recommended by: Consultant Geotechnical Engineer Recommended for acceptance by: District Geotechnical Engineer Authorized for contract administration purpose by: Resident Engineer (INITIALS/INITIALS) CC: State Construction Geotechnical Engineer

State Structures Engineer's Office (State Geotechnical Engineer)

FHWA (only if Federal Aid oversight project)

# **Guidance Document 10-1-C**

# SAMPLE LETTER No. 3 DRIVING CRITERIA LETTER (OPEN-END DIESEL HAMMER)

(Date)

		( /
(ADDRESSI	EE)	
Finar FAP Conti Coun	ract No.:	
Dear (	):	
Firm name)	(put in which District, 1-8) Geotechnical Office (or Geotechnical Office) (or Geotechnical Offic	ile driving records,
	PIER) # for thefoot long, tons ( Kips) Nominal Bearin piles may be accepted if one of the following conditions is ac	
	<ol> <li>Practical refusal (20 blows per 1 inch or less with a hamileast ft and pile rebound less than 0.25 inch) is achidriving and the minimum tip elevation presented in the p A minimum of blows shall be required on a new cus practical refusal can be applied.</li> </ol>	eved during the lans is achieved.
2	2. The required blow count at the respective stroke height processed for the following table is achieved for 2 consecutive feet with less rebound and the minimum tip elevation is achieved. The the last two feet must be increasing. A minimum of be required on a new cushion before the criterion below care.	ss than 0.25 inch e blow count over olows shall be

	Stroke Height (ft)	Blows Per Foot		
	(several rows of stroke vs. Blow	. ,		
	XX.X	XX		
	XX.X	XX		
	XX.X	XX		
spe	n Material Definition: (Note: Include this paragracified) For purposes of penetration, firm mater rs a driving resistance of at least per foot,	ial is defined as the material that		
<u>drivi</u> blov	ing Requirements: (Indicate here at what maxing, and the instructions to gradually increase to count reduces significantly and may create teximum stroke allowed at any time of driving to p	he stroke, or reduce the stroke if the nsion stresses) (Indicate also the		
(Ind	icate special instructions for predrilling and per	forming if applicable)		
(Indicate instructions regarding pile cushions) (Indicate that a new pile cushion shall be used for every pile) (Indicate the thickness required for the cushion) (Include the expected number of blows a cushion will need to be replaced)				
base cons test	icate the equipment to which the criteria applied on the (Hammer Type), serial number sisting of inch thick of (Material) and ir piles. If there is a change in the driving systemew driving criteria can be determined.	, using a hammer cushion nch of (Material) as utilized during the		
Reco	mmended by:  Geotechnical Engineer (If a Cons	sultant generates the letter)		
Reco	mmended for acceptance by:			
	District Geot	echnical Engineer		
(Initia	ls/Initials)			
cc:	State Construction Geotechnical Engineer State Structures Engineer's Office (State Geo FHWA (only if Federal Aid oversight project)	etechnical Engineer)		

# **Guidance Document 10-1-D**

# SAMPLE LETTER No. 4 DRIVING CRITERIA LETTER (HYDRAULIC HAMMER)

(Date)

(ADDRES	SSEE	≣)
Fir FA Co Co	nanci P No Intra Junty	ct No.:
Dear (		):
Firm nam	e) h	(put in which District, 1-8) Geotechnical Office (or Geotechnical Consultant has completed its review of the dynamic load test data, pile driving records formation for the subject bridge. The recommended driving criteria are as
BENT (OI Pile Drivir production	ng fo	ER) # r thefoot long, tons ( Kips) Nominal Bearing Capacity es may be accepted if one of the following conditions is achieved:
	1.	Practical refusal (20 blows per 1 inch or less with a hammer equivalent stroke of at least ft (or an energy of K-ft) and pile rebound less than 0.25 inch) is achieved during the driving and the minimum tip elevation presented in the plans is achieved. A minimum of blows shall be required on a new cushion before practical refusal can be applied.
	2.	The required blow count at the respective equivalent stroke height presented in the following table is achieved for 2 consecutive feet with less than 0.25 inch rebound and the minimum tip elevation is achieved. The blow count over the last two feet must be increasing. A minimum of blows shall be required on a new cushion before the criterion below can be applied.

Min. Equivalent Stroke Height (ft	: <u>)</u> Blows	<u>Blows/minute</u>		
(or Min. Energy (K-ft)	Per Foot	Range (BPM)		
(one to three rows of stroke or Energy vs. Blows per foot and BPM)				
XX.X	XX	XX to XX		
XX.X	XX	XX to XX		
XX.X	XX	XX to XX		

Note: Energy to be measured by a (name of the remote device measuring energy)

<u>Firm Material Definition</u>: (Note: Include this paragraph if no minimum tip elevation is specified. This step may be omitted if dynamic load test data and other field observations indicate that all production piles will not reach the required blow count criterion until a minimum penetration of 20 feet is exceeded.) For purposes of penetration, firm material is defined as the material that offers a driving resistance of at least \_\_\_\_ per foot, at a minimum equivalent stroke (or minimum energy) of \_\_\_\_\_ ft (or K-ft).

<u>Driving Requirements:</u> (Indicate here at what maximum equivalent stroke and/or energy to start the driving, and the instructions to gradually increase the equivalent stroke, or reduce the equivalent stroke if the blow count reduces significantly and may create tension stresses) (Indicate also the maximum equivalent stroke (or energy) allowed at any time of driving to prevent excessive stresses)

(Indicate special instructions for predrilling and performing if applicable)

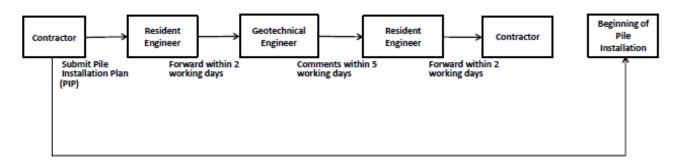
(Indicate instructions regarding pile cushions) (Indicate that a new pile cushion shall be used for every pile) (Indicate the thickness required for the cushion) (Include the expected number of blows a cushion will need to be replaced)

(Indicate the equipment to which the criteria applies) The above Driving Criteria are based on the (Hammer Type), serial number \_\_\_\_\_, using a hammer cushion consisting of \_\_\_\_\_ inch thick of (Material) and \_\_\_\_ inch of (Material) as utilized during the test piles. If there is a change in the driving system please notify us immediately so that a new driving criteria can be determined.

Reco	mmended by:		
		Geotechnical E	Engineer (If a Consultant generates the letter)
Reco	mmended for a	cceptance by:	
			District Geotechnical Engineer
/L - 'C' -	1. /1. 20 - 1. \		
(Initia	ls/Initials)		
CC:	State Construction Geotechnical Engineer State Structures Engineer's Office (State Geotechnical Engineer) FHWA (only if Federal Aid oversight project)		

#### Attachment 10-1 Flow Charts

#### REVIEW OF PILE INSTALLATION PLAN



Contractor shall submit PIP at the preconstruction conference or 30 days prior to beginning of pile driving

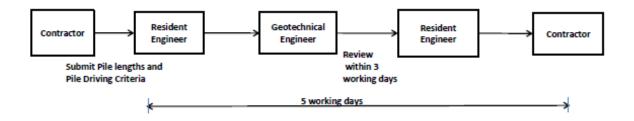
#### PRODUCTION PILE LENGTHS-PERMANENT PILES



#### **DRIVING CRITERIA-PERMANENT PILES**



#### PILE LENGTHS AND DRIVING CRITERIA-TEMPORARY PILES



Guidance Document Updated: May 1, 2020

# Section 10.2

#### PRECAST PRESTRESSED CONCRETE COMPONENTS

# **10.2.1** Purpose

To provide a process for the inspection, evaluation and disposition of prestressed concrete components including those not in compliance with the contract plans and specifications.

# 10.2.2 Authority

Sections 20.23(4)(a) and 334.048(3), Florida Statutes (F.S.)

#### 10.2.3 Reference

Section 450, "Precast Prestressed Concrete Construction," Standard Specifications for Road and Bridge Construction

#### 10.2.4 General

The responsibility of quality assurance (QA) during the production of prestressed concrete components is a primary function of verification inspection staff at the casting yard. The Construction Engineering Inspection (CEI) staff is primarily responsible for QA once components leave the casting yard and are shipped to the project site. Such efforts by CEI staff at the jobsite include inspections for damage during handling and erection, for defects discovered after delivery as well as overall compliance with the Contract Documents.

CEI staff must verify that prestressed products are stamped by the producer and that delivery tickets are signed and stamped and accompany all precast products that arrive at the jobsite in accordance with requirements of the *Materials Manual*. Delivery tickets must also be verified to contain certification of compliance with Buy America requirements.

# 10.2.5 Noncomplying Products

When major defects occur on prestressed products as defined in *Specification 450-12*, an Engineering Analysis Scope and ensuing Engineering Analysis Report (EAR) are required to be submitted to the Department, when required. The Producer may use a previously approved EAR with the permission and reevaluation of the deficiency by the original engineer for the disposition of an individual major defect. The Producer of a prestressed concrete product is the party expected to directly address the disposition of defects;

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Revised: August 11, 2020

however, the Contractor always has the total and final responsibility for the quality of all products incorporated on a project and must concur with all Producer proposals prior to review by the Department.

Noncomplying components containing specific defects or damage which are classified as minor by **Specification 450-12** are not covered by this procedure and are not subject to the disposition requirements in this procedure but instead must be repaired in accordance with **Specification 450-13**. However, if for a minor defect, an alternate nonstandard repair method not covered by **Specification 450-13** is proposed by the Producer or if the defect will be encased within the diaphragm concrete, then the same procedure outlined for major defects applies.

Precast prestressed products which require repair shall not be shipped to the project site from the casting yard until such repairs are complete and the product has been accepted by the Department. If the product is repaired and determined to be acceptable to the Department, the product may be stamped by the Producer as approved. Producer-stamped prestressed products arriving at the job site shall not be rejected by project personnel for reasons other than obvious shipping damage or other incurred major defects which makes the product unacceptable. If the CEI personnel on the project site have questions about the acceptability of stamped components, these questions shall be resolved only after consulting with the District Materials Verification personnel at the shipping point.

Beam end defects that begin within the limits of the diaphragm and extend beyond the limits of the diaphragm must be repaired prior to diaphragm construction. Cleaning and preparation of all defects prior to diaphragm concrete placement shall be in accordance with the Specification or as approved by the Engineer.

# 10.2.6 Repair Proposal Requirements

The Contractor's proposal must be prepared in accordance with **Specification 6-4.1** and **450-12** and the following:

(A) A completed **Noncomplying Prestressed/Precast Concrete Component Data Sheet (NCR), Form No. 700-030-10,** prepared by the Producer or Contractor and countersigned by the District Materials and Research Office (DMRO) or designee to indicate agreement with the described defect or noncompliance feature. If not in agreement with the information or description, the DMRO shall either reject the submittal indicating reason(s) for rejection or comment on the submittal as necessary. In the latter event, the preparer shall address any comments made. Supporting information may be attached including photos, sketches, crack maps or other records on the NCR.

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Revised: August 11, 2020

- Structures Revised: August 11, 2020

  (B) An EAR Scope is prepared and submitted by the Contractor (when applicable).
- (C) The District Structural Materials Engineer (DSME) evaluates the EAR Scope, accepting and/or commenting as necessary.
- (D) An EAR signed and sealed by the Contractor's Engineer of Record is submitted to the DSME for disposition.

#### 10.2.7 Review and Evaluation

#### (A) Resident Level Responsibilities

The PA will issue the official Department response to the Producer's EAR repair proposal upon consultation with the DSME for his or her recommendations on the disposition of the EAR. The Project Administrator must consult the Engineer of Record, and if necessary the District Construction Office and DMRO of the District in which the products are produced. For Category I structures, the Project Administrator must also receive concurrence from the District Structures Design Engineer. For Category II structures, the Project Administrator must receive concurrence from the State Construction Structures Engineer.

#### (B) District Level Responsibilities

The DSME will review the Contractor's Engineering Analysis Scope and either accept or reject/revise it. Upon acceptance of the Engineering Analysis Scope, the Contractor will submit a signed and sealed EAR or provide a previously used EAR repair method. When warranted the DSME will enlist the assistance of various offices within the Department (State Construction Office, District Structures Design Office, State Structures Design Office, State Materials Office) and the Engineer of Record, as deemed appropriate.

Upon completion of the evaluation, the DSME will make a recommendation to the Project Administrator of acceptance of the Contractor's EAR, recommend that a more satisfactory repair method be proposed or recommend rejection of the EAR. Department costs associated with proposal review shall be addressed per **Specification 450-12.2**.

# 10.2.8 Disposition and Distribution

# (A) Resident Level Responsibilities

Upon acceptance of the Contractor's EAR, the Project Administrator shall enter the findings into MAC and grant the Producer permission to proceed with repairs and submit the proposal and the disposition to the appropriate District and State personnel in addition to the following:

Effective: July 1, 2002

- 1. Collaboration site and/or EDMS
- 2. State Materials Office
- 3. DSME

The Department's Official response as transmitted by the Project Administrator will require one of three actions by the Producer as follows:

**Correct:** The Producer will be permitted to correct the defect and the correction may be witnessed by the DMRO. A credit to the Department may be required since the defective component, even if satisfactorily repaired, is not considered by the Department to be fully equivalent to a component that has never had a defect.

**Reject:** The Producer will not be permitted to correct the defect and the component must not be used on any Department project.

**Revise:** The Producer's EAR proposal is such that the Department cannot make a final decision about the proposal due to incomplete or unclear information and therefore, the Producer has the option of revising the EAR proposal and then resubmitting it to the Department.

If the Producer disagrees with any of the three (3) actions above, the Producer may appeal to the DCE of the project District for a hearing. The DCE shall have the discretion to hear or not hear the appeal but if heard, will make the final decision on the disposition of the defect.

Effective: July 1, 2002

Revised: August 11, 2020

#### Section 10.3

Effective: November 17, 2005

Revised: June 3, 2020

### **CONCRETE CONSTRUCTION**

# **10.3.1** Purpose

The purpose of this section is to ensure that CEI and Materials staff are aware of the inspection and monitoring responsibilities required to ensure quality cast-in-place concrete construction. This procedure is primarily intended to be used by CEI staff experienced in bridge construction.

# 10.3.2 Authority

Section 20.23(3)(a), Florida Statutes

Section 334.048(3), Florida Statutes

#### 10.3.3 References

Section 336.045, Florida Statutes

Florida Department of Transportation, **Standard Specifications for Road and Bridge Construction** 

# 10.3.4 Bridge Decks

#### 10.3.4.1 General

To verify the total thickness and the thickness of the concrete cover over the top mat of reinforcing steel in bridge decks, thickness measurements shall be made in the plastic concrete directly behind the final pass of the screed. A minimum of two measurements - the first representing the concrete thickness over the top mat of reinforcing steel and the second representing the thickness of the deck concrete - shall be made for each five hundred square feet of bridge deck. Measurement locations shall be spaced randomly to represent all areas of the bridge deck.

#### 10.3.4.2 Measurements - Total Deck Thickness

Measurements for deck thickness must be taken from the top of the deck to the top of forms in the portion of the deck between beam flanges or bays, in order to avoid including beam buildups in the measurement. For corrugated stay-in-place forms, total deck thickness measurements shall be taken from the upper surface of the corrugation. The use of aluminum probing/measuring devices is prohibited.

Effective: November 17, 2005

Revised: June 3, 2020

#### 10.3.4.3 Measurements - Concrete Cover Thickness

Measure the thickness of the concrete cover over the top mat of reinforcing steel by inserting a metal plate edgewise into the plastic concrete to the top mat of reinforcing steel. Orient the plate so that it is transverse to the topmost reinforcing bars. The plate should be in contact with at least two transverse reinforcing bars to ensure an accurate measurement.

#### 10.3.4.4 Documentation

Record thickness measurements in a permanent hardbound or electronic field notebook to be submitted with the final estimate records. The notebook shall contain the information that follows. Include in the notebook, all items necessary to provide clarity. Each bridge shall be listed separately. Information regarding the thickness measurements shall include the following under the appropriate span number:

- Financial identification number
- Contract number
- Bridge number and name (if applicable)
- Deck placement location (Station to Station)
- Offset distance right or left of centerline or profile grade line
- Date
- Time period (from AM/PM to AM/PM)
- Inspector's name
- The average thickness of concrete cover over the top mat of reinforcing steel with the average deck thickness computed for each deck concrete placement

District Construction Engineers or assigned designees are requested to monitor these records and assure compliance with specified plan dimensions. These measurements are made to provide the basis for making

corrections to deficient placements and corrections to construction techniques prior to subsequent deck placements.

Effective: November 17, 2005

Revised: June 3, 2020

#### 10.3.5 Mass Concrete

# 10.3.5.1 Background

During the curing process mass concrete elements generate high temperatures at their cores relative to those at their exterior surfaces. The term mass concrete refers to a designation given to concrete elements wherein control of concrete temperatures during the curing process is vital to an element's strength and durability while in service. The classification of an element as "mass concrete" typically is thought of as being due solely to volumetric and dimensional aspects of the element. While it is true that mass concrete is most often a concern for larger concrete elements, to assume that only such elements require mass concrete control provisions is incorrect as there are other aspects to be considered beyond just an element's geometry.

Per the Specifications, concrete temperatures must not exceed180°F at the core and temperature differentials between the core and exterior must be under 35°F. If these temperature limits are exceeded, there is the potential for crack formation or the development of delayed ettringite formation (DEF), a mineral byproduct of the curing process which can lead to reduced concrete strengths and/or cracking in the future.

To prevent temperature levels from exceeding the limits in the Specification, the Contractor must take action to utilize a suitable concrete mix design as well as properly insulate exterior surfaces of the concrete and where required, actively cool the core of the concrete component. These provisions must be detailed in the *Mass Concrete Control Plan (MCCP)*, a signed and sealed submittal developed by the Contractor's Specialty Engineer that also includes calculations of predicted temperatures during curing. The MCCP must be submitted and approved by the Department before construction of any mass concrete component can begin. The Contractor must demonstrate per the MCCP that temperature differentials and maximum core temperatures are being properly monitored by temperature monitoring devices within the concrete, to be read at 6-hour intervals or less.

# 10.3.5.2 Submittal and Acceptance of the Mass Concrete Control Plan

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Revised: June 3, 2020

# (A) Resident Level Responsibilities

The Contractor will be required to submit a *MCCP* to the Project Administrator at least 14 days prior to the first mass concrete placement.

The Project Administrator will review the Contractor's proposed *MCCP* for compliance with the requirements as set forth in the *Specifications*.

Within two working days of receipt of any *MCCP*, the Project Administrator will forward the *MCCP* along with his comments to the District Structural Materials Engineer or District Manager-Concrete Production and the State Structural Materials Engineer for their review.

The Project Administrator will notify the Contractor of either *MCCP* acceptance or rejection within ten working days of *MCCP* submittal by the Contractor. The Project Administrator may also request any additional information required and necessary *MCCP* re-submittals from the Contractor. Additional information required may extend the review and acceptance time. A *MCCP* re-submittal may require as much as an additional ten working days for review and acceptance which will be determined by the State Materials Office Reviewer.

**Project Administrator:** Mass concrete must not be placed before the Contractor has received the Department's full approval of the *MCCP*.

# (B) District Level Responsibilities

The District Structural Materials Engineer or District Manager-Concrete Production will review all *MCCPs* upon notification from the Project Administrator. The District Structural Materials Engineer or District Manager-Concrete Production will transmit his comments to the State Structural Materials Engineer within five working days of receipt of the *MCCP*.

# (C) Central Office Level Responsibilities

The State Structural Materials Engineer will timely review the *MCCP*, including comments from the Project Administrator and the District Structural Materials Engineer or District Manager-Concrete Production, documenting either *MCCP* acceptance or rejection with any qualifying notes or reasons for rejection, and notify the Project Administrator and the District Structural Materials Engineer or District Manager-Concrete Production accordingly. Reviews will be made so as to permit notification to the Contractor by the Project Administrator within ten working days from *MCCP* submittal. Any additional information required from the Contractor will be requested through the Project Administrator. Requirements for additional information may extend the time necessary for review. A *MCCP* re-submittal may require an additional ten working days for review and acceptance.

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Revised: June 3, 2020

# 10.3.5.3 Implementation of Accepted Mass Concrete Control Plans

# (A) Resident Level Responsibilities

The Project Administrator shall verify that the following Contractor actions are performed in compliance with the **Specifications** and the approved **MCCP**:

- (a) Mass concrete components are instrumented for measuring and recording temperature readings according to the approved *MCCP*.
- (b) The Mass Concrete Specialty Engineer, or his designee, has inspected the installation and has confirmed that it has been installed properly and functions according to the approved *MCCP* in accordance with the *Specifications*.
- (c) Temperature readings are obtained at intervals required by the *Specifications*. Temperature readings for a given element may be terminated only when <u>all</u> monitoring points within the element depict decreasing core temperatures and temperature differentials are in accordance with the *Specifications*. The Project Administrator shall verify that temperature readings are not discontinued until decreasing temperature differentials have been definitively confirmed. One or two temperature readings below the previous reading may not necessarily indicate that the maximum temperature differential has been reached. Temperature control mechanisms are to be left in place until core

temperatures are within 50°F of ambient temperature.

(d) Temperature readings are analyzed in a timely manner. The Contractor takes immediate action as directed by the Specialty Engineer if mass components exceed either the allowable temperature differential or core temperature during the monitoring period.

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Revised: June 3, 2020

- (e) The MCCP will be revoked when temperature control provisions have failed to prevent the temperature differential or the maximum core temperature from being exceeded. Revisions to the MCCP must be submitted to the Department for approval before any other mass placements can proceed.
- (f) In addition, for any noncompliant mass element an *Engineering Analysis Scope* must be submitted by the Contractor that describes the proposed approach in correcting the noncompliant element. If the *Scope* is approved, an *Engineering Analysis Report (EAR)* may be submitted by the Contractor's Engineer of Record containing the engineering analysis and recommended corrective actions to the noncompliant element.

Concrete temperatures and temperature differentials will vary with local ambient temperatures, heats of hydration produced by different cements, cement contents, cementitious material combinations, element geometry and other factors. The Contractor may request approval for reduced monitoring. The **Specifications** set forth the requirements necessary for reduced monitoring to be approved. The Project Administrator may allow reduced monitoring based on these requirements and previous successful implementations of the **MCCP** and compliance with the **Specifications**.

The Project Administrator will require all mass concrete temperature monitoring records for the project files within three days of the completion of temperature monitoring. The Project Administrator will forward all mass concrete temperature monitoring records to the District Structural Materials Engineer or District Manager-Concrete Production. The Project Administrator will review all mass concrete temperature monitoring records to ensure compliance with project **Specifications**.

Although established models are used to prepare *MCCPs*, maximum allowed temperature differentials may, at times, be exceeded when the Contractor

has an accepted **MCCP** and has adhered to the **MCCP** requirements. In such instances, the Project Administrator will ensure that:

Effective: November 17, 2005

Revised: June 3, 2020

- (a) The Contractor takes immediate action to limit further increase of temperature differentials or maximum core temperatures for that element.
- (b) The Contractor's submitted revisions to the **MCCP** address maintaining temperature differentials or core temperatures within the limit allowed by the specifications for future Mass Concrete placements.

When the maximum allowed mass concrete temperature and/or temperature differential is exceeded, the Project Administrator will transmit the Contractor's revised *MCCP* and the subsequent *Engineering Analysis Scope* to the District Structural Materials Engineer or District Manager-Concrete Production for review and acceptance.

# (B) District Level Responsibilities

The District Structural Materials Engineer or District Manager-Concrete Production will review and keep all mass concrete temperature monitoring records so he may advise the Project Administrator on mass concrete temperature control. These records shall include all temperature readings taken during curing. These records shall be transmitted to the District Structural Materials Engineer or District Manager-Concrete Production as soon as possible after collection. The District Structural Materials Engineer or District Manager-Concrete Production monitors the readings in order to determine if a Quality Assurance review is needed or if modification to the **MCCP** is necessary.

When the Contractor has an accepted **MCCP** and mass concrete temperature differentials or core temperature limits are exceeded, the District Structural Materials Engineer or District Manager-Concrete Production will review the Contractor's proposed revisions to the **MCCP** and the **Engineering Analysis Scope** for the noncomplying element. If the **Scope** is approved, the Contractor's Engineer of Record may submit an **EAR**. The District Structural Materials Engineer or District Manager-Concrete Production will review the **EAR** and make a recommendation of acceptance

or rejection of the noncomplying mass element to the Project Administrator. The District Structural Materials Engineer or District Manager-Concrete Production will notify the Project Administrator of the Department's acceptance or rejection of the Contractor's proposed revisions to the *MCCP* with any qualifying requirements or reasons for rejection.

Effective: November 17, 2005

Revised: June 3, 2020

# 10.3.6 Crack Inspection

# (A) Resident Level Responsibilities

# 10.3.6.1 Crack Inspection

Concrete components must have all visible surfaces inspected for cracks on the following three cycles:

- (1) As soon as concrete surfaces are fully visible after casting
- (2) Between 7 and 31 days after the component has been burdened with all dead loads, except for loads from components cast or mounted to the deck, and before Class 5 finish has been applied, if required in the Plans.
- (3) A minimum of 7 complete days after the bridge is fully open to the public for unrestricted use. Inspection of decks may be an exception to this cycle of inspection since close observation of all surfaces may not be justified if traffic disruption and/or maintenance of traffic costs are excessive as judged by the Project Administrator.

Unless there is a strong suspicion that cracks exist in the faces of buried components, inspection cycle 2 and 3 are not required for these components or for any other component faces that are permanently hidden from view. For underwater components per *CPAM 10.6*, inspection cycle 2 is not required unless there is strong suspicion of cracks whereas inspection cycle 3 is always required.

Concrete cracks are often only a few mils (1/1000 inch) wide and can be very hard to find. To aid in finding these cracks, use of the following equipment and methods should be considered:

- A magnifying glass
- Artificial light
- Spraying the concrete surface with water or observing it after it has

rained and is still damp

# 10.3.6.2 Documenting Observations

Document and maintain a record of each crack inspection indicating dates of inspection for all cast-in-place concrete elements, including those not exhibiting cracks at the time of inspection. Document all concrete cracks including width, length, depth (if possible), termination points, and location of cracks relative to a fixed reference point. A pocket microscope must be used to measure cracks 25 mils wide or less. Cracks that are less than 4 mils wide (hairline cracks) require less rigorous documentation as explained below. For bridge decks, perform all final deck crack measurements, after profile grinding and before transverse grooving. With concurrence of the District Materials Office, request that selected cracks be cored by the Contractor when an accurate measurement of crack depth cannot be determined by use of a mechanical probe. Consult with the District Materials Office and/or the State Materials Office for guidance and approval of location, depth and size of cores so that the most information will be gathered with the least effort and damage to the concrete. Documented cracks shall be monitored at an appropriate interval such as once a month as determined by the Project Administrator with input from the Engineer of Record (EOR) and State Construction Structures Engineer to determine if they are dormant or are active and continuing to grow. The date that cracks were first observed, and if known, what caused them shall be documented. Immediately report all cracks to the Project Administrator so that their status can be addressed appropriately.

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Detailed sketches or "Crack Maps" shall be prepared to scale in order to document the width, length, depth and location of all cracks discovered as specified above, including the name of the Inspector, date, weather conditions and other pertinent circumstances under which the cracks were discovered. Hairline cracks may be drawn in their approximate location on the Crack Map with a reference dimension from the edge of a component face to one end of the crack. For hairline cracks, location of both termination points, crack length, and depth are not required. If cracks are found, the CEI Inspector must notify the Project Administrator and/or Senior Project Engineer to determine what action should be taken to address the cracking.

All crack maps, inspection documentation and related documents must be entered into the Electronic Document Management System (EDMS) before the project is complete.

Effective: November 17, 2005

Revised: June 3, 2020

# 10.3.6.3 Disposition of Cracks

Follow the correct crack disposition administrative process as described in the *Crack Inspection and Repair Flow Chart, Attachment 10.3.6*, for structural and nonstructural cracks. The Senior Project Engineer or Project Administrator shall determine if the cracks are structural or nonstructural. See *Specification 400-21* for a definition of structural and nonstructural cracks. If technical assistance is needed to do this, consult the Construction Project Manager, EOR and District Structures Design Engineer for Category 1 bridges or the State Construction Structures Engineer for Complex Superstructure Members of Category 2 bridges. Cracks in the top slab of culverts that will be covered by embankment do not require repair as long as the EOR and District Structures Design Engineer agree that repair is unnecessary. For Category 2 bridges, the State Construction Structures Engineer will make the final determination of structural or nonstructural if the CEI staff is unable to do so.

If cracks are determined to be nonstructural, then the specific corrective action required of the Contractor is listed in Table 1 or 2 of **Specification 400-21**. However, to select the correct table listing, **Specification 400-21** requires the Project Administrator to determine a number of parameters including a representative surface area that a group of cracks falls within for measuring the significance of the cracks. The **Specification** refers to this surface area, measured in square feet, as a LOT.

Within a LOT, the greater the surface area is of all the cracks added together, the greater is the significance of the cracking as well as the corresponding action required to repair the cracks. The Project Administrator will have to use judgment in determining the area of a LOT and **Section 10.3.6.4** provides guidance for how best to do this. However, when a crack is too isolated to be grouped with other cracks to form a LOT (see LOT definition in **10.3.6.4**) then by using the respective table in **Specification 400-21**, a repair can be determined by first computing the average crack width (see Key of Abbreviations and Footnotes, Footnote (1), in **Specification 400-21** for how to compute the average crack width).

Once the average crack width is known, then select the appropriate table row for Crack Width Range that the average crack width falls within. Where this range horizontally intersects the appropriate table column for the Cracking Significance Range that is labeled "Isolated," will be the table entry for the required repair. When a LOT consists of more than one crack, the Project Administrator will determine the cracking significance and required repair for each crack by using *Tables 1 or 2*. This shall be done by first selecting the applicable Elevation Range then select the applicable Crack Width Range that the crack width of each individual crack falls within. Next, using the selected Crack Width Range, select the corresponding Cracking Significance Range in accordance with *Specification 400-21.3.1*, to identify the required repair method.

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Revised: June 3, 2020

For structural cracks, the Contractor must submit an Engineering Analysis Scope, signed and sealed by the Contractor's Engineer of Record, to determine the strength and durability of the Contractor's proposed repair. Once the Scope is approved an Engineering Analysis Report (EAR) may be submitted. If the project is a Category 1 bridge or a miscellaneous structure, the District Structures Design Office will review the Contractor's proposed repair as depicted in the EAR. If the project is a Category 2 bridge, the State Construction Office will review the Contractor's proposed repair as depicted in the EAR. The ultimate decision to accept or reject the Contractor's proposed repair rests with the District Construction Engineer who shall take into consideration the recommendations of the State Construction Structures Engineer or District Structures Design Engineer.

For all concrete cracking, it is the CEI's responsibility to utilize independent engineering judgment regarding LOT selection, significance and proposed disposition of all cracked concrete.

#### 10.3.6.4 LOT Size Determination

- (a) Deck Surfaces Determine LOT size as Follows (see *Attachment* 10.3.6-1, LOT Size Determination Examples, for example drawings):
  - Measure the "Longitudinal Crack Range (Lcr)" and the "Transverse Crack Range (Tcr)" when two or more cracks exist.

Where: L<sub>cr</sub> is the longitudinal distance from the first crack to the last crack in the LOT as measured by a tape in direct contact with the concrete surface and on an alignment parallel to the centerline of construction. Since cracks usually have an irregular alignment that is not a straight line, the distance from the first to last crack should start at the point on the first crack that represents the farthest possible point out and end at a point on the last crack that is the farthest out. This results in the maximum value of distance between the first and last crack.

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Revised: June 3, 2020

**T**<sub>cr</sub> is the transverse distance from first to last crack in the LOT as measured by a tape in direct contact with the concrete surface and on an alignment that is 90 degrees to the centerline of construction.

- Multiply L<sub>cr</sub> times T<sub>cr</sub> to get the "Preliminary Area" (A<sub>p</sub>) of the LOT.
- If A<sub>p</sub> is less than or equal to 100 square feet (ft²) then use 100 ft² for the "Final Area" (A<sub>L</sub>) of the LOT.
- If A<sub>p</sub> is greater than 100 ft<sup>2</sup> but less than 400 ft<sup>2</sup> then use A<sub>p</sub> for A<sub>L</sub>.
- If A<sub>p</sub> is greater than 400 ft<sup>2</sup> then create 2 LOTs.
- If  $A_p$  is greater than 800 ft<sup>2</sup> then create 3 LOT's and so on.
- (b) Surfaces Other Than Decks (footings, columns, caps, walls, etc.)

   A LOT must be contained within a single concrete face of a member (side, top, or bottom). Determine LOT size as Follows (see Attachment 10.3.6-1 for example drawings):
  - For vertical or predominantly vertical faces (sides of footings, columns and caps, etc), measure the Crack Range of the height dimension (H<sub>cr</sub>) and the Crack Range of the width dimension (W<sub>cr</sub>) when two or more cracks exist.

Where: **H**<sub>cr</sub> is the distance from the first crack to the last crack as measured by a tape in direct contact with the concrete

surface, including curved surfaces, and on an alignment that is vertical.

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Revised: June 3, 2020

**W**<sub>cr</sub> is the distance from the first crack to the last crack as measured by a tape in direct contact with the concrete surface, including curved surfaces, on a width alignment that is level.

- Multiply H<sub>cr</sub> times W<sub>cr</sub> to get the A<sub>p</sub> of the LOT.
- If  $\mathbf{A}_p$  is less than or equal to 25 ft<sup>2</sup> then use 25 ft<sup>2</sup> for the  $\mathbf{A}_L$  of the LOT.
- If A<sub>p</sub> is greater than 25 ft<sup>2</sup> but less than or equal to 100 ft<sup>2</sup> then use A<sub>p</sub> for A<sub>L</sub>.
- If A<sub>p</sub> is greater than 100 ft<sup>2</sup> then create 2 LOTs.
- If A<sub>p</sub> is greater than 200 ft<sup>2</sup> then create 3 LOTs and so on.
- For horizontal and predominately horizontal faces (tops and bottoms of footings and caps, etc.), measure the Crack Range of the longitudinal (parallel to the centerline of construction for the bridge) dimension (Lcr) and the Crack Range of the transverse (90 degrees to centerline of construction) dimension (Tcr) when two or more cracks exist.

Where: L<sub>cr</sub> is distance from the first crack to the last crack as measured by a tape in direct contact with the concrete surface, including curved surfaces, and on an alignment that is longitudinal.

 $T_{\text{cr}}$  is the distance from the first crack to the last crack as measured by a tape in contact with the concrete surface, including curved surfaces, and on an alignment that is transverse.

Determine LOT size for horizontal surfaces as specified for vertical surfaces above, using L<sub>cr</sub> and T<sub>cr</sub> instead of H<sub>cr</sub> and W<sub>cr</sub>.

# 10.3.7 Notifying the District Materials Office of Concrete Placements, Pre-operations Meetings, Reduced Concrete Sampling Frequencies and the Occurrence of Lumps and Balls

# (A) Resident Level Responsibilities

#### 10.3.7.1 Concrete Placements

The Project Administrator shall notify the District Structural Materials Engineer or District Manager-Concrete Production of the anticipated date and time of a placement whenever there is a cast-in-place (CIP) concrete placement that requires Construction Training and Qualification Program (CTQP) Qualified Concrete Field Technicians to perform field sampling and testing of concrete. Provide notification at least 48 hours prior to the beginning of the concrete placement whenever possible. Include in the notification names of technicians performing Verification Testing (VT) on behalf of the Department and if possible names of technicians in the Contractor's Quality Control Plan (CQCP) as listed in the Departments Materials Acceptance and Certification System (MAC) that will be performing field sampling and testing of the concrete.

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# 10.3.7.2 Pre-operations Meetings

The Project Administrator shall notify the District Structural Materials Engineer or District Manager-Concrete Production or designee at least 5 days prior to pre-operations meetings at which Department, CEI, Contractor, Concrete Producer and other involved personnel discuss a planned first-time placement of a significant CIP concrete component for any project (bridge, roadway, drainage, etc.). The Project Administrator should encourage the Contractor to invite a representative of the concrete producer to attend the pre-operations meeting.

# 10.3.7.3 Reduced Concrete Sampling Frequencies

**Specification 346-9.2.1**, allows the Contractor to reduce the frequency of concrete acceptance testing from every 50 cubic yards to every 100 cubic yards when a series of consecutive strength tests meet given criteria per the **Specifications**. The number of consecutive strength tests required for reduced frequency varies depending upon the class of concrete being used.

Requests for reduced sampling frequency must be approved by the Engineer and are allowed if mix designs are the same and produced at the same production facility on a given Contract.

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Revised: June 3, 2020

Prior to the first concrete placement of the project, the Project Administrator shall make the Contractor aware of this specification provision. When the Contractor requests a reduced sampling frequency, the Project Administrator shall obtain District Materials Office approval of the request prior to responding to the Contractor.

Once approval is given and the Contractor commences sampling at the reduced frequency, the Project Administrator shall monitor the Contractor's sampling and testing performance in order to verify that the specification criteria are being consistently met. If specification criteria are not being met with reduced sampling frequency, a return to the 50 cubic yard frequency will be instituted.

# 10.3.7.4 Occurrence of Lumps and Balls

When concrete is delivered to the project containing lumps and balls, which require removal prior to placement, the Project Administrator shall notify the District Materials Office as soon as possible. Conveyance equipment used during concrete placements with slump targets of 6 inches or greater are required to have grates installed for capturing lumps and balls.

# 10.3.8 Observing Concrete Consistency

# (A) Resident Level Responsibilities

A CTQP qualified Concrete Field Technician (CEI or Contractor) shall observe the consistency of the concrete as discharge begins for each truck arriving at the project site. The technician shall look for signs of excessive dryness or wetness and if in the technician's judgment, one of these conditions exists then discharge shall be stopped and a slump test shall be performed to verify that the concrete consistency is within the slump tolerance range. This shall also be done for loads that are scheduled for acceptance testing. If the slump test shows an out of tolerance condition then, per the specification, the load is considered as rejected. Placement of

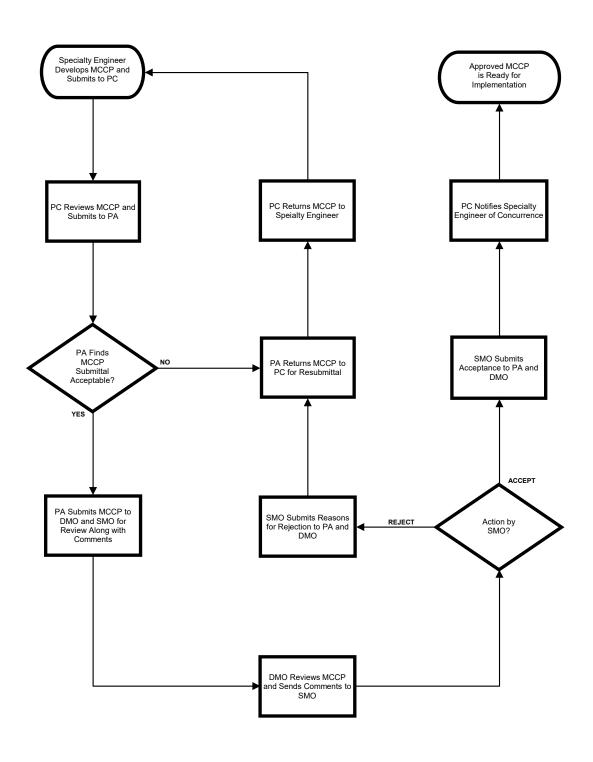
concrete that has already commenced prior to a failing plastic properties test will be accepted at reduced pay.

Effective: November 17, 2005

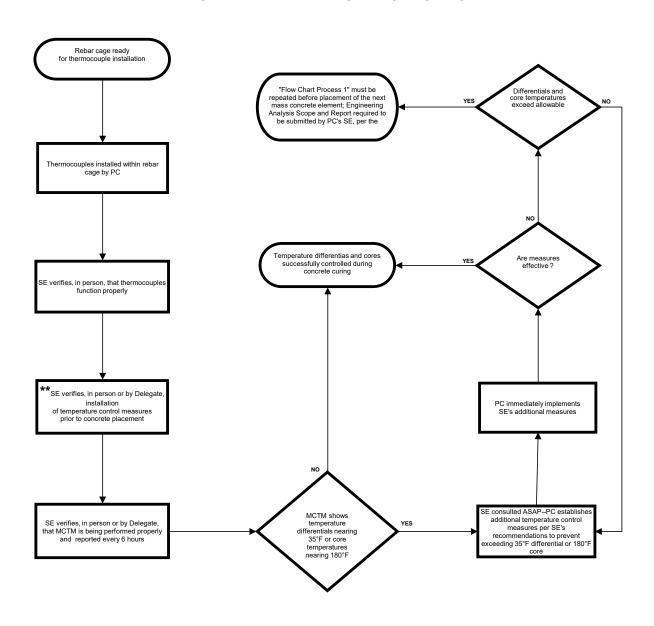
Revised: June 3, 2020

Prior to the start of any concrete placement on the project, the PA shall consult with the Contractor as to which technicians (CEI, Contractor or both) will be assigned the responsibility for observing concrete consistency as required above. Once an agreement is reached, the PA shall verify that the assigned technician, whether CEI or Contractor, is present and observing the concrete consistency during the initial discharge of all concrete loads.

# Attachment 10-3-5-1 CPAM SECTION 10.3 -- FLOW CHART PROCESS 1



# Attachment 10-3-5-2 CPAM SECTION 10.3 -- FLOW CHART PROCESS 2 CEI VERIFICATION \* PROCESS FOR CONTRACTOR MASS CONCRETE TEMPERATURE MONITORING



#### ACRONYM KEY

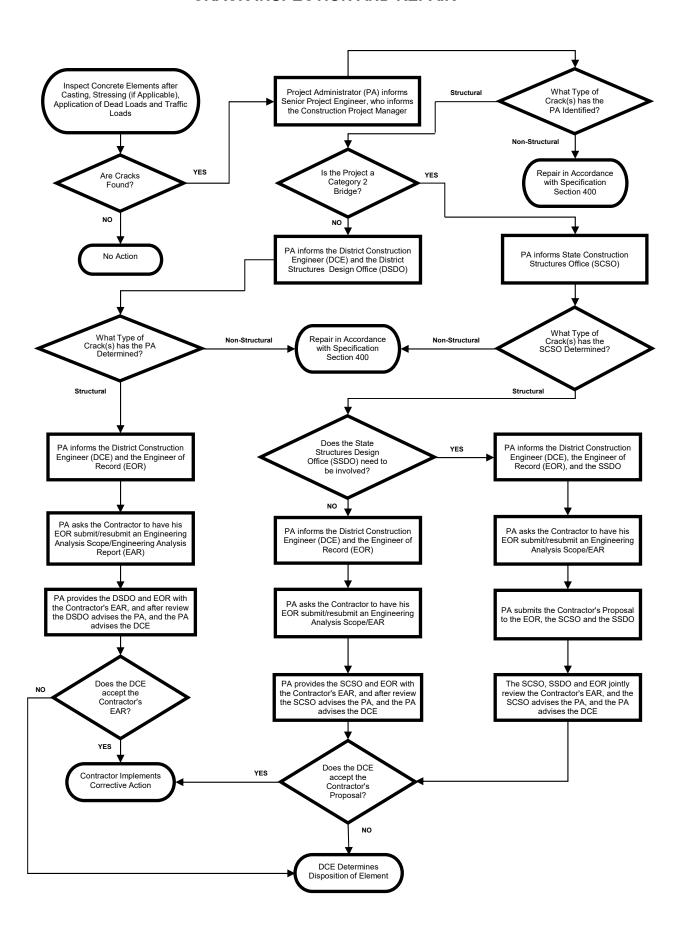
CEI ----- Construction Engineering and Inspection MCTM --- Mass Concrete Temperature Monitoring

PC ----- Prime Contractor SE ----- Specialty Engineer

\* Each step in this process should be verified by CEI staff

\*\*Examples of Temperature Control Measures include insulating blankets, external heat application and cooled mixing water

# Attachment 10.3.6 CPAM SECTION 10.3 -- FLOW CHART CRACK INSPECTION AND REPAIR



# **CPAM Attachment 10.3.6-1 LOT Size Determination Examples**

### **ACRONYM KEY**

A<sub>L</sub> -- Final LOT Area (ft<sup>2</sup>)

**A<sub>P</sub>** -- Preliminary LOT Area (ft<sup>2</sup>)

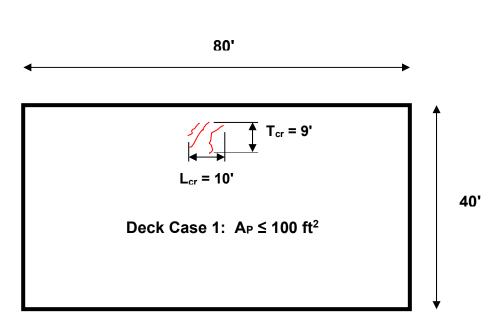
Hcr -- Distance from first crack to last Crack on a vertical height alignment within a LOT

Lcr -- Distance from first crack to last Crack on a longitudinal alignment within a LOT

Tcr -- Distance from first crack to last Crack on a transverse alignment within a LOT

W<sub>cr</sub> -- Distance from first crack to last Crack on a level width alignment within a LOT

## **DECKS**

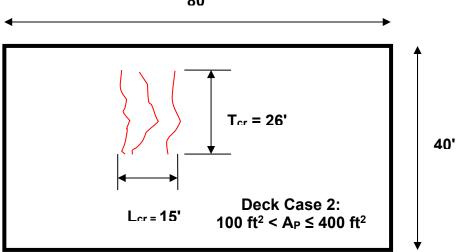


**Bridge Deck Plan View** 

## Lot Size Determination for Deck Case 1: A<sub>P</sub> ≤ 100 ft<sup>2</sup>

$$A_P = L_{cr} X T_{cr} = 10' X 9' = 90 \text{ ft}^2 < 100 \text{ ft}^2,$$

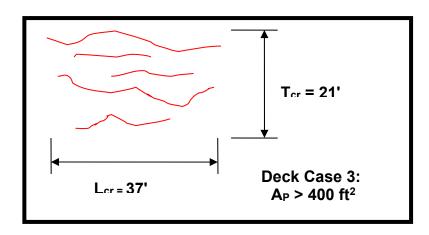
Therefore  $A_L = 100 \text{ ft}^2$ 



**Bridge Deck Plan View** 

## Lot Size Determination for Deck Case 2: 100 ft<sup>2</sup> < A<sub>P</sub> ≤ 400 ft<sup>2</sup>

$$A_P = L_{cr} \ X \ T_{cr} = 15' \ X \ 26' = 390 \ ft^2 < 400 \ ft^2,$$
 Therefore,  $A_L = 390 \ ft^2$ 



**Bridge Deck Plan View** 

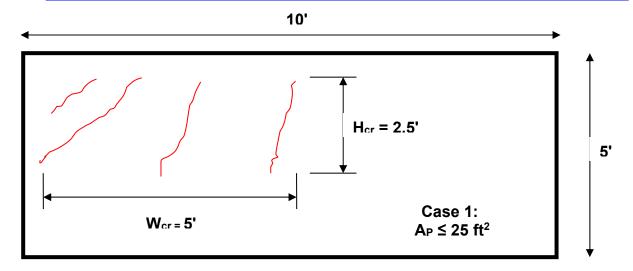
### Lot Size Determination for Deck Case 3: A<sub>P</sub> > 400 ft<sup>2</sup>

$$A_P = L_{cr} X T_{cr} = 37' X 21' = 777 ft^2 > 400 ft^2$$

Therefore, Use 2 LOT's each with A<sub>L</sub> less than or equal to 400 ft<sup>2</sup>

## FOOTINGS, COLUMNS, CAPS, ETC.

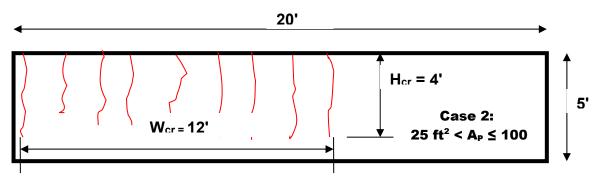
NOTE: LOT size may never exceed the area of a single component face



Vertical Face of a Footing, Column or Cap

### Lot Size Determination for Case 1: $A_P \le 25 \text{ ft}^2$

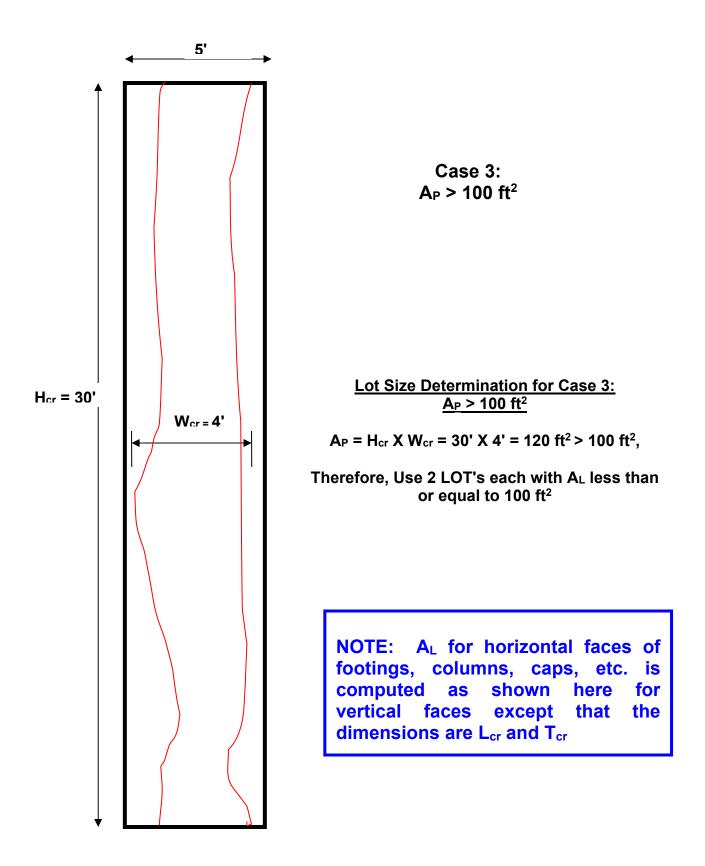
$$A_P = H_{cr} X W_{cr} = 2.5' X 5' = 12.5 ft^2 < 25 ft^2,$$
Therefore,  $A_L = 25 ft^2$ 



Vertical Face of a Footing, Column or Cap

### Lot Size Determination for Case 2: 25 ft<sup>2</sup> < A<sub>P</sub> ≤ 100 ft<sup>2</sup>

$$A_P = H_{cr} X W_{cr} = 4' X 12' = 48 ft^2 < 100 ft^2,$$
Therefore,  $A_L = 48 ft^2$ 



Vertical Face of a Footing, Column or Cap

### Section 10.4

## COATINGS AND ASBESTOS REMOVAL, HANDLING AND DISPOSAL AND STRUCTURAL STEEL COATING ISSUES

### **10.4.1** Purpose

To ensure hazardous or potentially hazardous waste including toxic metal (lead, cadmium, zinc, chromium, etc.) based paint residue or other waste material removed from bridges during repair, painting, demolition or disposal projects is identified, handled, stored, transported and disposed of in accordance with applicable local, state and federal regulations.

To ensure that asbestos-containing materials (ACM) are removed, handled, stored, transported and disposed of in accordance with the applicable local, state and federal regulations and to ensure that the human and natural environment are protected from exposure to airborne asbestos fibers.

The purpose is to heighten the awareness of Construction Engineering and Inspection (CEI) personnel (in-house and consultant) with regard to critical responsibilities for managing steel structure coating projects.

## 10.4.2 Authority

Section 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

### 10.4.3 Reference

29 CFR 1910

29 CFR 1926.62

29 CFR 1926.1101

40 CFR 61

40 CFR 261.24

40 CFR 763

Effective: July 1, 2006

Florida Department of Transportation Loss Prevention Manual (Topic No. 500-000-015)

Florida Department of Transportation Procedure Number 500-000-015, Loss Prevention Manual

Florida Department of Transportation, Standard Specifications for Road and Bridge Construction, Section 8-4, 110, 560 and 561

Florida Department of Transportation, Construction Training and Qualification Manual (CTQM), Chapter 8, Topic No. 700-000-001

### 10.4.4 Paint and Asbestos Removal, Handling and Disposal

### 10.4.4.1 General

Ensure that all painting, repainting, spot painting, removal or repairs that involve removal of materials that contain hazardous waste is done in conformance with this procedure and all local, state and federal regulations. The disposal of existing structures containing hazardous waste must also comply.

Ensure that the identification, abatement, handling and disposal of asbestos-containing materials are done in conformance with local, state and federal asbestos regulations and this procedure.

## 10.4.4.2 Construction Activities – Hazardous Coatings and Asbestos Removal

## (A) Resident Level Responsibilities

- (1) The Project Administrator must ensure that the Contractor's work plan and schedule complies with requirements of the *Specifications*. For removal of coatings containing hazardous materials, the Contractor's Lead in Construction Compliance Program must also meet the requirements of the Specifications. Ensure that the Contractor doing the painting and/or removal holds a QP2 certification from the Society for Protective Coatings (SSPC), Painting Contractor's Certification Program and that the certification remains active for the duration of the project. The Contractor shall not begin construction involving hazardous materials and coatings until the work plan has been reviewed and approved.
- (2) CEI inspectors involved in the inspection of paint projects must have proof of

Effective: July 1, 2006

successful completion of a bridge coating inspection course accredited by the Florida Department of Transportation prior to the start of work. For projects that have significant amounts of hazardous waste removal, CEI staff must have a certificate for successful completion of the following SSPC course: C-3, Lead Paint Removal. For a determination of what is deemed significant hazardous waste removal versus what is incidental, contact the State Chemical Material Systems Engineer of the State Materials Office. The CEI staff must also ensure that the Contractor conforms to the site-specific specification.

Provide all inspection personnel with the safety and environmental considerations required in accordance with **29 CFR 1926.62**.

- (3) All removal and disposal of existing structures and related debris containing hazardous waste shall be performed in accordance with the specifications and all local, state and federal regulations.
- (4) If asbestos containing materials (ACM) are identified on a bridge, an Asbestos Abatement Plan to remove the ACM must be developed by a Licensed Asbestos Consultant (LAC). The Asbestos Abatement Plan must be included in the scope of work for bridge demolition/renovation. Any asbestos abatement activities must be completed prior to bridge demolition and prior to conducting renovations that may disturb ACM.

If ACM were not identified prior to the construction phase, the Project Administrator shall notify the District Contamination Assessment Coordinator who will obtain the services of the Department's Asbestos Contractor or Contamination Assessment/Remediation Contractor (CAR) or a LAC, as appropriate, to determine the existence, nature and quantities of any suspect ACM and if needed, develop an Asbestos Abatement Plan. All removal, handling, storage, staging, transportation and disposal of existing structures containing ACM shall be performed in accordance with the site-specific asbestos abatement plans and specifications. The Project Administrator shall submit a notification to the Department of Environmental Protection (DEP) or the appropriate delegated local government agency prior to any bridge demolition, even if ACM is not identified using *DEP Form 62-257.900(1) Notice of Asbestos Renovation or Demolition*. The Contractor shall coordinate the work with the Engineer and the Department's CAR Contractor for the safe removal, handling, transportation and disposal of ACM prior to the commencement of any renovation or demolition activities. A staging area for the handling of asbestos-containing materials may be required.

## 10.4.5 Structural Steel Coating Issues

Effective: July 1, 2006

### 10.4.5.1 General

## (A) Resident Level Responsibilities

### **10.4.5.2 Monitoring for Compliance with Non-Department Documents**

Obtain copies of all documents referenced in the **Specification 560 and 561** that are published by Non-Department sources for the duration of the work. Verify Contractor compliance with these documents in the **Daily Work Report** or other appropriate project record. If the Contractor is not in compliance then the Project Administrator shall take appropriate action to correct the noncompliance.

### 10.4.5.3 Coating Inspection

The following issues shall be given special attention and their importance shall be emphasized in meetings and discussions with the Contractor.

- 1) Coating of bolts: Verify that bolts are prepared properly before painting and that they meet the specification cleanliness requirements before any paint is applied. Surfaces and edges of bolt heads and nuts must have the specified coating thickness and coverage, gaps between nuts and washers and between washers and plates must be sealed. When the Contract Documents call for bolts to be stripe coated by brush, verify that no other application method except a brush is used. See Specification 560-9.7, 560-10 and 561-9 for requirements related to coating of bolts.
- 2) Surfaces that are visually difficult to inspect and access: Pay particular attention to surfaces that are difficult to view and access and reinspect them as often as necessary to confirm that proper cleaning and coating has been performed. Particular attention should be given to areas where stripe coats are used.
- 3) Caulking gaps and seams: Verify that caulking of cracks, crevices and joints open less than ½ inch is performed in accordance with **Section 560-9.3** after intermediate coats have cured and prior to application of finish coats.
- 4) Testing for chloride, sulfate and nitrate concentrations: Testing for the presences of chlorides, sulfates and nitrates on surfaces to be painted is the responsibility of the

Effective: July 1, 2006

Contractor. The concentration of these contaminants is determined by using a Soluble Salts Test Kit. Testing is performed after washing and after the application of each coat of the coating system. Inspectors must be knowledgeable about this testing process in order to perform Contractor verification. See **Section 560-7.5 and 561-6.5**, for this testing.

**5) Stripe Coating:** *Specifications 560-9.7 and 561-8.7* require the stripe coating of welds, corners, crevices, sharp edges, bolts, nuts, rivets, and rough or pitted surfaces. Verify that two stripe coats are applied or that the correct number of coats are applied as specified by the Contract Documents.

Effective: July 1, 2006

### Section 10.5

Effective: July 1, 2002

Revised: April 8, 2020

### DRILLED SHAFTS

### **10.5.1** Purpose

To establish a procedure to monitor and document the installation of load test, methods and production drilled shafts for bridge and non-bridge structures and obtain drilled shaft lengths for bridges. This procedure applies to conventional projects; for Design Build projects refer to **Section 10.12**.

### 10.5.2 Authority

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

### 10.5.3 References

Section 455, Standard Specifications for Road and Bridge Construction and any supplements thereto

### 10.5.4 Definitions

**District Construction Engineer (DCE):** The authority on the entire construction activity in the District.

**Construction Engineering and Inspection (CEI):** In this procedure, it refers to the Consultant personnel performing CEI services or the Department's personnel group performing CEI services.

**Geotechnical Engineer:** In this procedure, the Geotechnical Engineer may be the District Geotechnical Engineer (DGE), any Department Engineer assigned for the project by the DGE, the Consultant Geotechnical Engineer working directly for the DGE, or the Geotechnical Engineer employed by the Department's Consultant CEI performing under the direction of the DCE and DGE.

**Project Administrator (PA):** The Administrator who shall be responsible for the everyday construction activity at the project under the direction of the Resident Engineer/Senior Project Engineer.

Effective: July 1, 2002 Revised: April 8, 2020

**Resident Engineer (RE):** The Department's local area representative who reports directly to the DCE and may be either a Department employee of the District or an employee of an engineering firm which is serving as the Department's Consultant CEI representative.

### 10.5.5 **General**

The steps to establish shaft lengths consist of approval of the Contractor's drilled shaft installation plan, recording of method shaft installation, monitoring and analyzing load test data, data from the core borings and pilot holes performed at every shaft location, if available., in accordance with **Section 455, Standard Specifications for Road and Bridge Construction**, and any supplements thereto.

All documents requiring a signature must be executed electronically by both parties in accordance with article 4-1 of the Standard Specifications.

### 10.5.6 Drilled Shaft Installation Plan

### (A) Resident Level Responsibilities

The RE (or PA) shall receive from the Contractor at the preconstruction conference a completed drilled shaft installation plan (DSIP). The plan shall provide detailed information about Contractor's equipment and methods suitable for the intended purpose and the materials encountered. The RE (or PA) shall submit this plan to the Geotechnical Engineer within two (2) working days for evaluation, review and recommendations.

The RE (or PA) shall perform a concurrent separate review of the DSIP and incorporate their own comments to the ones received from the Geotechnical Engineer. Within two (2) working days of the receipt of the Geotechnical Engineer's comments and/or recommendations, the RE (or PA) shall notify the Contractor of acceptance, rejection, or request additional information and/or changes that may be necessary to construct the drilled shafts. The letter of rejection shall contain the reason(s) for rejection of the plan.

All approvals given by the RE shall be subject to trial and satisfactory installation of the test hole, load test shafts, and production shafts.

Effective: July 1, 2002 Revised: April 8, 2020

## (B) District Materials and Research Office (DMRO) Level Responsibilities

Within five (5) working days of receiving the drilled shaft installation plan, the DGE shall make comments and/or recommendation to the RE (or PA) of the acceptance or rejection of the drilling system.

### 10.5.7 Method Shaft, Load Test shaft and Pilot Holes

As soon as the Contractor's schedule for pilot holes and installation of method shafts and load test shafts is known, the PA shall notify the Geotechnical Engineer of the schedule so the Geotechnical Engineer can be present.

### (A) Resident Level Responsibilities

A drilling log shall be maintained during pilot hole operations on the **Pilot Hole Log, Form No. 700-010-35** by the inspectors to record the soils and rocks encountered, and document rock core measurements during the drilling of the pilot hole. A drilling log shall be maintained during coring operations on the **Rock Core** page of the **Drilled Shaft for Major Structures, Form No. 700-010-85,** by the Department or by the CEI to document rock core measurements and rock description from cores taken at the base of the shaft.

Method shafts and load test shafts shall be documented as described in section 10.5.9.

Completed installation forms of the Pilot Holes, Method shaft and Load Test Shafts shall be sent to the Geotechnical Engineer within 24 hours of completion for review and use in the analysis and recommendations of the production shaft lengths.

### (B) DMRO Level Responsibilities

A representative of the DGE office shall be available on site or over the phone to assist the CEI and resolve questions during these initial phases of the drilled shaft construction. The DGE office shall assist the inspectors to monitor the drilled shafts and fill the inspection logs properly.

## 10.5.8 Production Shaft Length

Production shaft lengths are established utilizing the results of the pilot holes, test hole installation, and load test/core boring program and contract documents. Actual shaft length of a particular shaft may vary from the Plans length depending on the subsurface soil conditions encountered during shaft installation. (If no new information is available since the plans were developed, plan shaft tip elevations are the authorized tip elevations and no shaft authorization letter is required).

Effective: July 1, 2002

Revised: April 8, 2020

### (A) Resident Level Responsibilities

Upon receipt of the *Production Drilled Shaft Tip Elevations* letter from the Geotechnical Engineer, the RE shall approve the recommendation and send it to the Contractor within one (1) working day.

Completed forms shall be sent to the Geotechnical Engineer within twenty-four (24) hours of completion for review and use in recommending the production shaft lengths. All load test data, pilot hole logs and core boring reports, if any, shall also be sent to the Geotechnical Engineer within twenty-four (24) hours after being received from the Contractor. Installation of all drilled shafts including Test Holes, Load Test Shafts, major structure production drilled shafts, and drilled shafts for miscellaneous structures must be inspected by Construction Training Qualification Program (*CTQP*) Qualified Drilled Shaft Inspectors.

### (B) DMRO Level Responsibilities

Within seven (7) working days of receipt of the completed *Test Hole Logs, Pilot Hole Logs*, and any *Load Test Reports*, the Geotechnical Engineer shall write a *Production Drilled Shaft Tip Elevations* letter to the RE or higher authority recommending the shaft tip elevations to be used on the project. The RE or higher authority shall send this letter to the prime Contractor authorizing production shaft lengths as indicated in section 10.5.8 (A). A sample letter is included in this chapter. Refer to *Guidance Document 10-5-A* for sample letter and distribution.

If requested, the Geotechnical Engineer may make a telephone call or send an electronic mail to notify the PA of the shaft lengths. The Drilled Shaft installation documents for the *Test Hole Log*, *Load Test Report*, *Pilot Hole Log*, and any attachments shall be included with the letter of authorization.

### 10.5.9 Drilled Shaft Installation

### (A) Resident Level Responsibilities

Any Drilled Shaft installation shall be electronically documented in the field by the inspectors, on either *Drilled Shaft for Miscellaneous Structures, Form No. 700-010-84, or Drilled Shaft for Major Structures, Form No. 700-010-85 depending of the type of structure*. These forms contain several pages to document all the phases of the Drilled Shaft Installation. There are several areas on these forms to include notes and comments. These notes or comments may describe any relevant incidents that occurred during the shaft installation, or any information that the recorder feels may be beneficial to the Geotechnical Engineer/PA.

Effective: July 1, 2002

Revised: April 8, 2020

Completed installation forms for all production drilled shafts shall be sent to the Geotechnical Engineer within twenty-four (24) hours of completion of concrete placement for review.

### (B) DMRO Level Responsibilities

During production shaft installation, the GE may decide to lengthen the shaft based on the cores taken from the shaft bottom. In these instances, the Geotechnical Engineer will confirm with an electronic mail to the CEI the additional length required.

The GE will perform a review of the drilled shaft logs to ensure the performed construction procedures and constructed shaft tip elevations are in accordance with the contract documents. Based on the logs review and field observations, the GE will decide whether any integrity testing is required to ensure the quality of the foundations. Within two (2) working days after receiving the production drilled shaft logs, the GE will send an e-mail to the PA/RE to inform about the acceptance of the drilled shafts or the need for integrity testing prior to final acceptance of the shaft.

## 10.5.10 Drilled Shafts for Non-Bridge Structures

To improve the quality of the installation of Drilled Shafts for non-bridge structures, DCEs shall obtain technical support from the District Geotechnical Office on drilled shaft projects involving mast arms, cantilever signs, overhead truss signs, high mast light poles, or other non-bridge structures shown in the *Contract Documents*. This process includes review of DSIP, conduct at the earliest pre-drill/pre-concrete pour meetings, quality assurance

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checks and inspector assistance, etc. The RE (or PA) shall notify the District Geotechnical Offices of the construction schedules of the drilled shafts for non-bridge structures for the projects so they can schedule time to assist.

Effective: July 1, 2002

Revised: April 8, 2020

Completed installation forms for all production drilled shafts shall be sent to the Geotechnical Engineer within twenty-four (24) hours of completion of concrete placement for review.

Completed installation forms for all production drilled shafts shall be sent to the Geotechnical Engineer within twenty-four (24) hours of completion of concrete placement for review. The GE will perform a review of the drilled shaft logs to ensure the performed construction procedures and constructed shaft tip elevations are in accordance with the contract documents. Within two (2) working days after receiving the production drilled shaft logs, the GE will send an e-mail to the PA/RE to inform about the acceptance of the drilled shafts or the need for integrity testing prior to final acceptance of the shaft.

## **Guidance Document 10-5-A**

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		Resident Engi	neer	
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cc:	State Construction Geotechnical Engineer State Structures Design Engineer's Office (State Design Geotechnical Engineer) FHWA (only if Federal Aid oversight project)			

### Section 10.6

Effective: March 19, 2009

Revised: July 15, 2020

### UNDERWATER BRIDGE CONSTRUCTION INSPECTION

### **10.6.1** Purpose

The purpose of this section is to provide a standard procedure for conducting underwater bridge construction inspections on active bridge construction projects. The procedure specifies the type of bridge member that requires underwater inspection, the type of underwater inspection required and the frequency of inspections. The qualification requirements for firms and individuals performing underwater inspections are also specified.

### 10.6.2 Authority

Section 20.23(3)(a), Florida Statutes

Section 344.048(3), Florida Statutes

### 10.6.3 **General**

The contractual requirements for providing consultant CEI services for underwater inspections are specified in the Standard CEI Scope of Services **Section 9.3, On-Site Inspection**.

The individual responsible for scope of services development shall consult with the District Structures Maintenance Engineer and District Structures Design Engineer to determine if the project will utilize members with a history of underwater defects as described in **Section 10.6.4.1(a)**. If the project will utilize these type members then the CEI scope of services must include the higher level of underwater inspection effort required by **Sections 10.6.4.1(a) and 10.6.4.2(a)**. If the District chooses to have a comprehensive underwater debris survey done for the bed of the body of water on the alignment of the project prior to letting, then this should be added to the scope of services. These type surveys are not required by this procedure but they may be added at the discretion of the District.

Initial and progress inspections for projects must be performed by a commercial diving service or by a qualified bridge maintenance consultant. The diver/inspector in charge of the work in the field for the commercial diving service must have successfully completed

National Highway Institute (NHI) training course number 130091, Underwater Bridge Inspection, or an equivalent course as approved by the Project Administrator (PA). Assistant divers are not required to take the NHI course. In lieu of NHI course completion, the diver/inspector in charge may be a Certified Bridge Inspector (CBI). CBI certification is administered by the Department's Office of Maintenance, Structures Maintenance Section which issues inspector certificates as proof of certification. Inspectors/divers shall submit proof of successful NHI course completion or CBI certification to the PA prior to commencement of services.

Effective: March 19, 2009

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Initial and progress inspections for projects managed by in-house CEI staff may be performed by a commercial dive service, bridge maintenance consultant or by Department inspector/divers as determined by the District Construction Engineer based on consultation with the District Structures Maintenance Engineer. Commercial or consultant inspectors/divers must meet the NHI or CBI requirements above and may be provided through a District Construction Office General Engineering Consultant (GEC) services contract or through a local CEI consultant residency contract.

Final inspections for projects managed by CEI Consultants shall be performed by the CEI consultant or by a subconsultant; however, the firm providing the service shall be prequalified to perform bridge maintenance inspections and related services as required by *Florida Administrative Code (FAC) No. 14-75.003(5)(d)2, Qualification Requirements for Bridge Inspection Consultants*. Final inspections may also be performed by in-house Department CBIs. The decision to use Department inspectors will be determined by the District Construction Engineer based on consultation with the District Structures Maintenance Engineer.

Final inspections for projects managed by in-house CEI staff may be performed by Department CBIs or consultant inspectors. The decision to use Department or Consultant inspectors will be determined by the District Construction Engineer based on consultation with the District Structures Maintenance Engineer. If consultant inspectors/divers are used for in-house CEI projects then they must meet the requirements of *FAC 14-75.003* above and may be provided through a District Construction Office GEC services contract or through a local CEI consultant residency contract.

## 10.6.4 Underwater Inspection of Concrete Piles and Uncased Drilled Shafts

## 10.6.4.1 Initial Inspection

Initial inspections may include a search for prohibited underwater construction debris that may have been deposited by the Contractor during construction operations. The need for a debris inspection will be determined by the PA with concurrence of the Department's Construction Project Manager based on evidence that the Contractor's debris disposal practices are questionable.

Effective: March 19, 2009

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## (a) Voided piles, cylinder piles and uncased drilled shafts with concrete surfaces directly exposed to open water

The purpose of the initial inspection is to revise pile driving or drilled shaft installation procedures and/or designs if defects develop during installation of the first members of the project. An initial underwater inspection of members shall be performed after all foundation members of the first pier or bent have been installed and if possible, before member installation for the next pier or bent begins and before footing or cap formwork is placed. Inspection operations shall not delay or impact the Contractors construction operations. In certain environments, marine growth on the surface of members can advance enough to obscure the view of that surface within 7 days. The PA must determine if the rate of marine growth will affect inspection of underwater surfaces. During initial inspections, inspectors shall inspect visible submerged surfaces of designated members. If marine growth has obscured the view of concrete surfaces by the time inspections take place then perform inspections as covered in *FDOT Bridge Underwater Operations, Procedure No. 850-010-011*.

An initial inspection shall be performed for each member installation system defined herein as the combination of one type member with its corresponding installation equipment. Any significant change, as determined by the PA, of the installation system will require another initial inspection. The PA may also call for an initial inspection any time it is felt that member installation conditions (soil resistance, soil type, member depth, etc.) or procedures have changed enough to be considered a different installation system.

If the initial inspection reveals defects then the PA will take action as defined in applicable sections of the contract documents that may mandate repair, removal, etc. If action is not specifically covered by the contract documents then a written notice shall immediately be issued by the PA with a description of the defects and a request that the Contractor respond to the notice with a proposal for correcting current defects and for preventing future defects. The notice shall also recommend that the Contractor suspend the operation that is producing defects until an approved solution to the defect problem is agreed upon between the Department and Contractor. If the Contractor chooses not to suspend member installation operations after receipt of the defects notice, then the PA shall send a

letter to the Contractor advising that if member installation continues, it is at the Contractor's risk and the consequence could be mandatory removal of defective members. The PA shall consult with appropriate parties (Project and District Geotechnical Engineer, EOR, District Structures Design Engineer, State Construction Structures Engineer, etc.) to develop a response to the Contractor's proposal for preventing further defects and to determine what action will be required to correct existing defects in accordance with **Specification 6-4, 400-21 and CPAM Section 5.8.7, Materials Acceptance Resolution**.

Effective: March 19, 2009

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Once member installation operations resume, another initial inspection must be performed and if defects are not revealed then progress inspections as described herein shall be performed. When defects are not found during the initial inspection, then installation process and member design may continue contingent on the results of progress inspections.

### (b) Other members

The PA will decide if an initial inspection is needed based on the effectiveness of the installation system's performance after the first pier or bent has been completed. If the PA is confident that members are not developing cracks, spalls or other defects during the first installation then an initial underwater inspection should not be needed. However, if the PA is uncertain about the development of defects then an initial inspection should be considered and the Construction Project Manager and project Geotechnical Engineer shall be consulted for concurrence prior to proceeding with an inspection.

## 10.6.4.2 Progress Inspection

Progress inspections may include a search for prohibited underwater construction debris that may have been deposited by the Contractor during operations. The need for a debris inspection will be determined by the PA with concurrence of the Department's Construction Project Manager based on evidence that the Contractor's debris disposal practices are questionable.

## (a) Voided piles, cylinder piles and uncased drilled shafts with concrete surfaces directly exposed to open

The first and only progress inspection for bridges with 10 or less piers/bents having members exposed to open water (water piers/bents) shall be performed on all members in the pier/bent that contains the member closest to that representing 33% of all the members that will be installed in open water. An example is a bridge that has a total of 10 piers of

which 5 are water piers each with 10 piles which makes a total of 50 water pier piles. So, for this example the progress inspection will be performed on all piles in the second water pier because it contains pile 17 (33% of 50 = 17) of 50 or the pile that is closest to 33% of all water pier piles. For bridges with more than 10 water piers/bents, progress inspections shall be performed on all members in the water pier with the member closest to representing 25% of all water members installed and then again on all water members in the pier with the member closest to representing 65% of all water members installed. This selection criterion applies individually to each type member installation system that received an initial inspection. For example: if a bridge has 20 bents with solid 24 inch square piles and 10 piers with 30 inch square voided piles then one progress inspection would be performed at 25% and one at 65% for the 24 inch piles and one progress inspection would be performed at 25% and one at 65% for the 30 inch piles.

Effective: March 19, 2009

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During progress inspections, inspectors shall inspect visible submerged surfaces of designated members. If possible, the members in the progress inspection pier/bent shall be inspected before member installation for the next pier/bent begins and before footing/cap forms are installed. However, inspection operations shall not delay or impact the Contractors construction operations. Also, comply with **Section 10.6.4.1(a)** for determining the significance of marine growth with regard to a time limit for inspections. If all members in the progress inspection pier have been inspected before the end of the routine inspection team day, then as directed by the PA, the inspection team shall also inspect as many members as possible in adjacent piers before the end of the routine inspection team day.

If a progress inspection reveals defects, the PA will take action as defined in applicable sections of the contract documents that may mandate repair, removal, etc. If action is not specifically covered by the contract documents then a notice shall immediately be issued by the PA with a description of the defects and a request that the Contractor respond to the notice with a proposal for correcting current defects and for preventing future defects. The notice shall also recommend that the Contractor suspend the operation that is producing defects until an approved solution to the defect problem is agreed upon between the Department and Contractor thus preventing additional defects. If the Contractor chooses not to suspend member installation operations after receipt of the defects notice, the PA shall send a letter to the Contractor advising that if member installation continues, it is at the Contractor's risk the consequence of which could be mandatory removal of defective members. The PA shall consult with appropriate parties (Project and District Geotechnical Engineer, EOR, District Structures Design Engineer, State Construction Structures Engineer, etc.) in order to develop a response to the Contractor's proposal for preventing further defects and to determine what action will be required to correct existing defects in

## accordance with **Specification 6-4, 400-21** and **CPAM Section 5.8.7, Materials Acceptance Resolution**.

Effective: March 19, 2009

Revised: July 15, 2020

Once member installation operations resume, whether or not suspension has taken place, another initial inspection must be performed and if no defects are observed then progress inspections shall resume at a frequency determined by the PA with the concurrence of the Construction Project Manager. If defects are again observed, repeat this procedure.

### (b) Other members

When the PA determines that an initial inspection is needed then depending on the results of that inspection, the PA may also consider requiring at least one progress inspection to confirm that defects are not developing as member installation progresses. Anytime defects are observed, comply with the procedure herein.

### 10.6.4.3 Final Inspection (applies to all members covered by 10.6.5)

A final underwater inspection of piles, including fender piles, and uncased drilled shafts shall be performed prior to final acceptance of the project but not before the bridge has been carrying full unrestricted public vehicular traffic for at least 7 days. The written record of the bridge inspection shall be signed and sealed by a Professional Engineer registered in the State of Florida. Inspections shall be conducted in accordance *FDOT Bridge Underwater Operations, Topic No. 850-010-011* and be in full compliance with FDOT District Structures Maintenance Office procedures for routine underwater maintenance inspections. Prior to the start of any final inspection, the District Structures Maintenance Engineer (DSME) shall be consulted and inspections shall be performed according to the DSME's direction with concurrence of the Construction Project Manager. A copy of the records that are produced as a result of inspections shall be transmitted to the District Structures Maintenance Office and will be incorporated into the permanent bridge maintenance record and may serve as the official initial underwater bridge maintenance inspection report.

Final inspections shall include a search for prohibited underwater construction debris that may have been deposited by the Contractor during construction operations.

## 10.6.5 Underwater Inspection of Footings, Columns, Piers and Walls

## 10.6.5.1 Initial Inspection

An initial inspection will be required for the first members (footings, columns, piers or walls) constructed on the project that will be fully submerged during their service life. Cracks or other defects must be corrected prior to flooding the cofferdam. The initial underwater inspection of the first fully submerged members of the project shall not take place until the superstructure load, with the exception of traffic and pedestrian barriers, lighting, signing, signals, etc., has been applied to the pier and which shall be referred to as the "Initial Inspection Load".

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Footings that will be partially submerged (waterline footings) during their service life will receive a final underwater inspection only and will not receive an initial or progress inspection unless cracks above water are found during the routine inspection required by **CPAM 10.3.5**. If a crack starts above water and ends below the water then underwater inspection procedures herein for fully submerged components shall apply to that waterline footing.

A significant amount of time will pass between flooding of the cofferdam and completion of the deck so aquatic growth will have developed on submerged concrete surfaces to a degree that is governed by the aquatic environment. Because of the growth, both a level I and II underwater inspection shall be performed in accordance with *FDOT Bridge Underwater Operations, Topic No. 850-010-011*.

If defects are found during the initial inspection then the correction of defects, and prevention of further defects in members not yet built, shall be pursued by the PA in accordance with *Specification 6-4*, *Specification 400-21* and *CPAM Section 8.11*, with assistance from the following as needed: Construction Project Manager, District Materials Office, District Structures Design Office, State Materials Office, State Construction Office and State Structures Design Office. When defects are found in the first pier of the project, then an initial inspection shall be performed on the second pier of the project immediately or as soon as the Initial Inspection Load is applied. If defects are found in the second pier then the initial inspection process will continue to the third pier, and so on, until the PA has required initial inspection of all piers or until the PA is satisfied that the defects are unlikely to occur on subsequent piers due to a change in construction practice or other reason.

If no defects are found during the initial inspection of the first fully submerged members of the project then the PA has the option of either performing Progress Inspections as the project advances or to continue Initial Inspections due to existing defects of other members.

## 10.6.5.2 Progress Inspection

Progress inspections may include a search for prohibited underwater construction debris that may have been deposited by the Contractor during operations. The need for a debris inspection will be determined by the PA with concurrence of the Department's Construction Project Manager based on evidence that the Contractor's debris disposal practices are questionable.

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Once all Initial Inspections are complete then Progress Inspections shall be performed according to the provisions herein and in accordance with *FDOT Bridge Underwater Operations, Topic No. 850-010-011*. For bridges with 10 or less water piers, perform one progress inspection on the water pier closest to that representing 33% of all the water piers installed. For example, if the bridge has 12 total piers and 8 are water piers then 33% of 8 is 2.6 which rounded off is 3; therefore, the third water pier would receive the only progress inspection required if no defects are found. For bridges with more than 10 water piers, progress inspections shall be performed on the water pier closest to representing 25% of all water piers in the project and then again on the water pier closest to representing 65% of all water piers in the project. If the designated pier has been inspected before the end of the routine inspection team day, then as directed by the PA, the inspection team shall also inspect as many other piers as possible before the end of the routine inspection team day. If defects are found during a progress inspection, then the PA shall take action as described in *Section 10.6.5.1* for dealing with defects as well as with requiring inspection of other piers.

## 10.6.5.3 Final Inspection

A final underwater inspection of fully and partially submerged members including bulkheads, seawalls, etc. shall be performed prior to final acceptance of the project but not before the bridge has been carrying full unrestricted public vehicular traffic for at least 7 days. Perform final inspections of piers, footings, columns and walls in accordance with **Section 10.6.4.3**.

Final inspections may include a search for prohibited underwater construction debris that may have been deposited by the Contractor during construction operations. The need for a debris inspection will be determined by the PA with concurrence of the Department's Construction Project Manager based on evidence that the Contractor's debris disposal practices are questionable.

### Section 10.7

Effective: October 21, 2004

Revised: June 19, 2020

### POST-TENSIONED BRIDGES

### **10.7.1** Purpose

The purpose of this procedure is to direct Construction Engineering and Inspection (CEI) personnel in the inspection, monitoring and engineering duties required to assure quality post-tensioned (PT) bridge construction in compliance with the Contract Documents. This procedure is intended to be used by CEI staff experienced with PT bridge construction. This procedure includes PT system installation, post-tensioning operations, segment casting and duct filler injection operations. Duct filler material can be one of two types: flexible filler (wax) or grout filler.

### 10.7.2 Authority

Section 334.048, Florida Statutes

Rule Chapter 5J-17, Florida Administrative Code

## 10.7.3 CEI Responsibility Categories

In Person Observations: The responsibilities of this category require CEI staff to be physically present when a construction activity is being performed by the Contractor or shortly before an operation is to be performed and to visually verify that the activity is being performed in accordance with the Contract Documents. Responsibilities of this category also include personally performing, while in the field, surveying, documenting, testing and measuring. At a minimum, conduct a pre-operation meeting with the Contractor prior to the first time a construction activity of a given type (control survey, casting, erection, stressing, filler injection) is to be performed.

Verification of Contractor's Procedures and Records: The responsibilities of this category require CEI staff to review Contractor procedures and records to verify their accuracy and compliance with the Contract Documents. These reviews may not require CEI staff to directly observe the specific construction operation performed by the Contractor. Responsibilities involve review of Contractor calculations including the Geometry Control Manual, Casting Manual and Erection Manual; observation of Contractor Quality Control (QC) test procedures and other QC procedures, review of contractor survey data, verification of data collection form accuracy and completeness as well as other required Contractor records.

**Record Keeping:** The responsibilities of this category require CEI staff to gather and record data for entry into various forms and records. These forms and records shall be kept electronically by the CEI. Other forms may be developed by the CEI as necessary. CEI staff may use versions of Contractor forms or records that have been verified to be accurate and complete but any copies must have a statement of verification and include the initials of the CEI staff that performed the verification. The CEI must maintain independent copy of all such verified records.

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Revised: June 19, 2020

## 10.7.4 Additional Requirements

Verify that all Contractor operations are conducted in accordance with the following QC Guidelists:

8B Concrete Materials

10A Bridge Structures – General Concrete

10C Bridge Structures – Concrete Decks

10D Bridge Structures – Post-tensioning (PT)

## **10.7.5** Segmental Casting Yard Operations

### A. Activities Required Prior to Casting a Segment

- 1. In Person Observations
  - a. Survey tower and casting beds are rigidly constructed and will not deflect. Perform periodic independent surveys to verify tower position throughout the course of the project. Perform independent surveys to develop and maintain survey control data throughout the course of the project.

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- b. Record independent horizontal and vertical measurements at formwork control points for each segment. Verification measurements may be taken at the same time that Contractor QC measurements are taken. If permitted by the Contractor, Contractor survey equipment may be used by the CEI for performing formwork surveys prior to casting a segment.
- c. FORMS Observe and verify the following:
  - Forms are rigidly constructed and have sufficient strength to prevent deformation while supporting plastic concrete.
  - Form surfaces are in good condition.
  - Form and match-cast surfaces are coated with form release compound.
  - Mandrels or other devices used to secure duct openings and alignment at the bulkhead are rigid and properly positioned.
  - Form joints are sufficiently tight to prevent leakage of concrete paste.
- d. REINFORCEMENT Observe and verify the following:
  - Size, spacing, position, grade and cover are correct. For segmental construction, extra attention should be paid to reinforcing in pier segments and deviator segments.
  - Spacers, chairs and bolsters have sufficient strength to prevent deformation during concrete placement and are listed on the Department's Approved Products List.
  - Tie wires do not protrude into the concrete cover.

• Reinforcing and prestressing steel are free from loose rust, dirt, paint, etc.

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- Reinforcing is securely tied.
- e. DUCTS Observe and verify the following:
  - All PT system components must meet the requirements of Section 960 and be selected from the Structures Design Office (SDO) Approved PT Systems website. No substitutions, modifications, or deletions of any PT components are allowed without consent from the SDO and the SCSE, with the exception of mild reinforcing and prestressing steel.
  - Post-tensioning ducts are free from debris and are securely capped.
  - Pipe deviator position and rotation are correct.
  - Duct size, position, alignment and cover are correct. (For segmental construction, extra attention should be paid to ducts in pier segments and deviator segments.)
  - Ducts are properly sealed with no cuts, breaks, lips, kinks, dents, or unacceptable deviations.
  - Duct couplers are properly installed within the match-cast segment.
  - Diabolos are installed correctly per Plans and the approved Shop Drawings. Verify excess diabolo material is trimmed flush with concrete surface.

### 2. Verification of Contractor's Procedures and Records

- a. Prior to commencement of field survey operations, verify that the segment geometry control/adjustment methodology in the approved *Casting Manual* and *Geometry Control Manual* provide the accuracy and precision required in the Contract Documents.
- b. Segment geometry measurements are accurate and have been correctly recorded.
- c. Check Contractor's calculations for revised segment geometry to correct segment alignment per the casting curve.

### 3. Record Keeping

a. Generate and maintain independent records and geometry adjustment calculations for elevations and horizontal measurements at survey control points for comparison with the Contractor's records.

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b. Generate checklists to track the Observations and Verifications listed above. See Attachments 10-7-1(a) and 10-7-1(b) "Sample Segment Casting Record".

### **B.** Casting Activities

### 1. In Person Observations

- a. Concrete is placed according to the Contract Documents. Vibrators are only used in accordance with the **Specifications**. Areas prone to lack of concrete consolidation are adequately and thoroughly vibrated.
- b. Verify the Mass Concrete Control Plan (MCCP) has been approved by the Department (if applicable) and that monitoring of temperatures is being done per the *MCCP* and the *Specifications*. Consult *CPAM* 10.3 for additional guidance for CEI requirements regarding mass concrete.

### 2. Verification of Contractor's Procedures and Records

- a. Contractor concrete QC test specimens are taken from the point of placement.
- b. Curing compound application rate is calculated by contractor, that there are records documenting this and that it meets the requirements of the Contract Documents.

### 3. Record Keeping

a. Generate checklists to track the Observations and Verifications listed above.

### C. Post-Casting Activities

#### 1. In Person Observations

a. Record independent horizontal and vertical measurements at segment control points for each segment. Verification measurements may be taken at the same time that QC measurements are taken. If permitted by the Contractor, Contractor survey equipment may be used by the CEI for performing segment surveys. b. Visually inspect segment surface per **CPAM 10.3**. Use a pocket microscope to accurately measure crack widths smaller than 25 mils.

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- c. Follow CPAM 10.2 for the disposition of defects.
- d. All duct end openings are capped such that water or other foreign material cannot enter duct.
- e. Verify mass concrete temperature readings are within allowable Specification limits (if applicable).
- f. Lifting, transportation, and storage of segments are per **Specification 452-7**.
- g. If segment post-tensioning is required prior to removing the segment from the form, complete the procedures in **Section 10.7.5** (B) of this chapter.
- h. Mark segments which have passed all inspections and which are ready for delivery to erection site by means of a stamp applied with indelible ink. Record date that each segment is stamped.

#### 2. Verification of Contractor's Procedures and Records

- a. Elevations and horizontal measurements of as-cast segment are accurate and have been correctly recorded.
- b. Concrete has reached strength required in the Contract Documents prior to tendon stressing, removal from formwork and lifting as applicable.
- c. Segment dimensions agree with those required by **Contractor Casting Manual** and casting curve to within the tolerances specified in the Contract Documents.

### 3. Record Keeping

- a. Develop and maintain forms to track the Observations and Verifications listed above.
- b. Graphically depict crack maps, spalls, honeycombs, or other concrete surface flaws or repairs on an accurately scaled drawing of each segment (refer to **CPAM 10.3** for detailed requirements).

## 10.7.6 Field Construction Operations

### A. Segmental Erection Activities

### 1. In Person Observations

 All erection operations are in accordance with the Contract Documents and approved *Erection Manual*. Verify forces in temporary erection PT components.

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- b. Elevations and horizontal measurements at survey control points, and bearing seats are recorded before and after segment erection. Review QC survey information for compliance with theoretical alignment.
- c. Only approved shimming procedures and materials or other methods are used to correct vertical and/or horizontal misalignments. Notify the SCSE if shimming frequency exceeds every other segment for one full span or full cantilever.
- d. Duct couplers are correctly installed in all continuous ducts.
- e. Allowable mixing/application time of epoxy jointing material is not exceeded. Verify epoxy temperature limits are not exceeded.
- f. Epoxy jointing material between segments is uniformly applied immediately before segment erection. At closure pours, epoxy bonding compound, if used, has been uniformly applied on adjacent segments immediately before placing concrete.
- g. Contractor's method for preventing epoxy from falling beneath the bridge is effective.
- h. Verify PT ducts permit passage of a torpedo through duct immediately after initial stressing of bars or tendons.
- i. Epoxy "squeeze out" is visible along entire length of joint.

### 2. Verification of Contractor's Procedures and Records

- a. Check the Contractor's proposed Erection and/or Geometry Control Manual and method for calculating adjustments to elevations and horizontal measurements at survey control points.
- b. Contractor's Erection Manual and temporary loads are in accordance with the Contract Documents.
- c. Elevations and horizontal measurements at survey control points are accurate and have been correctly recorded.

d. Check calculations to adjust elevations and horizontal measurements at survey control points.

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- e. Verify the Contractor's proposed methods to correct vertical and/or horizontal misalignment.
- f. Proposed epoxy jointing material properties comply with the Contract Documents.

### 3. Record Keeping

- a. Generate independent records and geometry adjustment calculations for elevations and horizontal measurements at survey control points, for comparison with the Contractor's records.
- b. If cracks or spalls occur during erection or stressing, graphically depict crack maps or spalls on an accurately scaled drawing of each segment (refer to *CPAM 10.3.5* for detailed requirements).
- c. Develop and maintain epoxy jointing records of all epoxy jointing operations. See Attachment 10-7-2 "Sample Epoxy Joint Record".

### **B. Stressing Operations for all PT Bridge Types**

- 1. In Person Observations
  - a. PT steel is properly stored and protected.
  - b. PT steel is placed into the ducts properly without damage to prestressing steel or ducts with a clean strand surface.
  - c. Concrete has reached strength required in the Contract Documents prior to erection and tendon stressing.
  - d. Witness and record all PT stressing operations, including hydraulic jack gauge pressure readings and tendon or PT bar elongation measurements.
  - e. Stressing equipment is furnished by the supplier of PT system.
- 2. Verification of Contractor's Procedures and Records
  - a. Hydraulic jacks have been properly calibrated and certified calibration curves have been provided for each hydraulic jack, in compliance with the Specifications.

b. In-Place Wobble and Friction Tests and/or Tendon Modulus of Elasticity Tests have been performed and obtain test reports.

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- c. Verify the Contractor's procedures, measurement, calculation and documentation of tendon elongations, and documentation of hydraulic jack gauge pressure readings and jacking forces.
- d. The Project Administrator shall coordinate a resolution to all differences between the CEI and the Contractor in the measurement and/or documentation of tendon elongations. In the event that measured elongations do not match those predicted by the Specialty Engineer and/or differences exist between the CEI and the Contractor in the way hydraulic jack readings and/or elongations are recorded. the Proiect Administrator measured and contact the SCSE and notify the Contractor that his Specialty Engineer needs to be involved in resolving these differences. If approved by the SCSE, the stress in a tendon can be verified using lift-off tests at either the live or dead end of a tendon, if deemed appropriate, on a case-bycase basis.

### 3. Record Keeping

Develop and maintain independent stressing records of all PT stressing operations. See *Attachment 10-7-3 "Sample Stressing Record"*.

### C. Filler Injection Operations: Grout

- 1. In Person Observations
  - a. Air pressure tests are performed successfully.
  - b. Grouting equipment is tested for accuracy on each day of use before performing grouting operations.
  - c. Confirm location of all leaks and/or crossovers during the Duct Field Pressure Test for each tendon.
  - d. Field grout operations are performed as specified, within specified time, and in conjunction with specified tests. A minimum of two CEI Inspectors shall be present during field grouting operations, one to observe grout mixing and pumping operations, and one to observe grout discharge at outlet locations.
  - e. Confirm duct grout ports at high points and inlets and outlets located at anchorages have been drilled out, inspected for voids using a borescope, and vacuum grouted to fill voids where needed.

f. Confirm anchorages are as shown on the Design Standards and that all levels of protection at anchorages are in compliance with Specification 462-7.3.3.

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### 2. Verification of Contractor's Procedures and Records

- a. Verify acceptance of the Contractor's Grouting Operations Plan.
- b. Verify full-scale mockup was performed successfully.
- c. Prepackaged grout is on the *Approved Products List*, and proposed equipment is in compliance with the Specifications.
- d. Obtain grout manufacturer's Quality Control Data Sheets to obtain specific density and mixing parameters for each shipment of grout on the project. Verify time that grout has been stored on the project site does not exceed six months.
- e. Verify submittal of the Contractor's Grouting Report after each grouting operation.
- f. Verify the accuracy and completeness of the Contractor's Grouting Records after each grouting operation.
- g. Confirm all required grout testing have been performed and documented on the grouting record sheet. See *Attachment 10-7-4(a)* for required testing information.

### 3. Record Keeping

- a. Develop and maintain Grouting Records, separate from the Contractor's records. See *Attachment 10-7-4(a)* "Sample Grouting Record".
- b. Document the results of the post grouting inspection. See **Attachment 10-7-5(a)** "Sample Post-Grouting Inspection Record".

### D. Filler Injection Operations: Wax

#### 1. In Person Observations

- a. Air pressure and vacuum tests (when using vacuum assistance) are performed successfully.
- b. Confirm location of all leaks and/or crossovers during the Duct Field Pressure and Vacuum Tests (when using vacuum assistance) for each tendon.

c. Confirm wax temperature is within 212°F and 240°F per the Specifications and that the entire mass of wax is liquefied prior to commencement of injection.

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- d. Wax injection operations are performed as specified. A minimum of two CEI Inspectors shall be present during wax injection operations, one to observe wax pumping operations, and one to observe wax vacuum (when using vacuum assistance) and /or discharge operations at outlet locations.
- e. Confirm duct high points and anchorages have been visually inspected for voids, and address any voids using the methods described in the approved Wax Injection Operations Plan and Specification 462-7.4.2.1.
- f. Confirm anchorages are as shown on the Design Standards and that all levels of protection at anchorages are in compliance with Specification 462-7.3.3.

### 2. Verification of Contractor's Procedures and Records

- a. Verify acceptance of the Contractor's Wax Injection Operations Plan.
- b. Verify full-scale mockup test was performed successfully.
- c. Microcrystalline wax is on *Approved Products List*, and proposed equipment is in compliance with the Specifications.
- d. Obtain wax manufacturer's certification that the product meets the requirements of the Specifications. Obtain the manufacturer's Quality Control Data Sheets for each shipment of wax on the project.
- e. Verify submittal of the Contractor's Wax Injection Operations Report after each wax injection operation.
- f. Verify the accuracy and completeness of the Contractor's Wax Injection Records after each wax injection operation.

### Record Keeping

- a. Obtain written certification from the PT system manufacturer installation technician that the installation process is in conformance with the approved Wax Injection Operations Plan for the first two days of wax injection.
- b. Develop and maintain Wax Injection Records, separate from the Contractor's records. See **Attachment 10-7-4(b) "Sample Wax Injection Record"**.

c. Document the results of the post wax injection inspection. See Attachment 10-7-5(b) "Sample Post Wax Injection Inspection Record".

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#### E. Post Grouting Inspection of External Tendon Ducts and Couplers

- 1. In Person Observations
  - a. Inspect external tendon ducts and couplers for grout voids, fractured grout, delamination, as well as duct and coupler material punctures, splits or other damage by sounding them and by visual inspection of all visible duct and coupler surfaces. Sound each duct and coupler a minimum of seven days after grouting is complete by tapping the surface using a 16 ounce steel hammer. Use a tapping force that will not cause the duct or coupler material to split, dent, crush or incur any other damage and that will not cause fracturing, chipping or damage to the grout within the duct or coupler. Sound each duct and coupler at one foot intervals along their length and at each interval, as a minimum, tap them on the top sides and bottom.
  - b. Mark the limits of any defect on the surface of the duct or coupler with a high visibility permanent marker and when it can be determined for sounding or observation alone, label the defect type as one or more of the following: void, fracture, delamination, split, other.
- 2. Verification of Contractor's Procedures and Records

Verify that the Contractor repairs all defects. Before corrective action is taken, verify Contractor's proposed course of action in accordance with *CPAM 10.10.6.3*. Prior to the any void investigation, the Project Administrator shall contact the State Materials Office Corrosion and Durability Lab for guidance regarding how fluid contained in a void is to be captured as well as to establish what the State Material Office role will be in the investigation of the fluid.

#### Record Keeping

- a. Document the location and type of all defects found.
- b. Document all corrective actions.

#### F. Post Wax Injection Inspection of External Tendon Ducts and Couplers

1. In Person Observations

a. Inspect external tendon ducts and couplers for wax voids as well as duct and coupler material punctures, splits or other damage by sounding them and by visual inspection of all visible duct and coupler surfaces. For external tendons, note any spots along the length of accessible areas that are cool to the touch. Cool spots along ducts immediately after wax injection are indicative of voids present in the duct. Sound each duct and coupler between 24 and 48 hours after wax injection is complete by tapping the surface using a rubber mallet. Use a tapping force that will not cause the duct or coupler material to split, dent, crush or incur any other damage. Sound each duct and coupler at one foot intervals along their length and at each interval, as a minimum, tap them on the top sides and bottom.

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- b. Mark the limits of any defect on the surface of the duct or coupler with a high visibility permanent marker and when it can be determined for sounding or observation alone, label the defect type as one or more of the following: void, split, other.
- 2. Verification of Contractor's Procedures and Records

Verify that the Contractor repairs all defects. Before corrective action is taken, verify Contractor's proposed course of action in accordance with **CPAM 10.10.6.3**.

- 3. Record Keeping
  - a. Document the location and type of all defects found.
  - b. Document all corrective actions.

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### ATTACHMENT 10-7-1(a) SAMPLE SEGMENT CASTING RECORD

FDOT Project No:	Bridge No:	CEI Inspectors:	
Casting Date:	Segment Type: Pier / Typical / Dev	iator / Expansion Joint	Drawings Used:
Form Removal Date:	Curing Method:		

	Formwo	ork			
Item	Inspected & Date	Remarks			
Form Dimensions  Match Segment  Aligned					
Form Clean / Oiled Joints Tight / Sealed					
Form Ties / Supports Match Cast Debonding Agent					
Core Form Setup					
Form Venting					
Blockouts Installed					
Drip Edge Installed					
Blister Dimensions					
Deviator Dimensions					
Shear Keys (at Bulkhead)					
Alignment Keys (at bulkhead)					
Chamfer Form					
Duct/Anchorage Position					

Embedded Items							
Item	Inspected & Date	Remarks					
Access Openings							
Lifting holes / lugs							
All Debris Cleaned							
Embedded Bearing Plates							
Blockouts							
Geometry Control Insert							
PT Bar Sleeves							
Filler Vents							
Steel Pipe (at Deviator or Diaphragm)							
Drainage Opening							
Special Inserts for Erection Equipment							
Plumbing / Elec. Conduits							

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### ATTACHMENT 10-7-1(b) SAMPLE SEGMENT CASTING RECORD

Reinforcing							
Item	Inspected & Date	Remarks					
Bottom Slab, Web, Top Slab Rebar							
Blister Rebar							
Deviator Rebar  Diaphragm Rebar –  Position /  Congestion							
Cathodic Protection (if applicable)							
Bar Spacing Clear Cover (including tie wire)							
Bar stability - % tied - Walls							
Bar stability - % tied – Slabs							
Bar stability - % tied – Diaphragm/ Deviator							
Embedded PT anchorages							
Splice Lengths							
Local Zone Anchorage Reinforcement							
PT Duct alignment							
Duct couplers							
Ducts secure? Transverse Tendons Inserted							

Post Tensioning							
Item	Inspected & Date	Remarks					
Cantilever PT Ducts							
Cantilever PT Anchorages							
Transverse PT Ducts							
Transverse PT Anchorages							
Ducts Securely Tied							
Filler Outlets Plugged							
Ducts Capped							
Continuity PT Ducts							
Continuity PT Anchorages							
Filler Tubes							
Bulkhead Mandrels in Place							
Match Cast Duct Coupler							
Contingency Ducts							
Vertical PT in Diaphragm							
Horizontal PT in Diaphragm							
Vertical Web PT							
Deviator Pipe Orientation/ Rotation							
Temporary PT Ducts							

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#### ATTACHMENT 10-7-2 SAMPLE EPOXY JOINT RECORD

FDOT Project	No:			El Inspectors:			Contractor P	Contractor Personnel				
Bridge No:				Contractor:								
Manufacturer 8	Manufacturer & Epoxy Bonding Agent Components:											
Joint Location	Date	Ambient Temp.	Concrete Temp.	Lot Nos. (for all Epoxy Bonding Agent Compounds)	Time Mixing Started	Time Applied	Time Stressed	Epoxy Volume	Weather Conditions	Shims – TBR (Top, Bottom, Right, etc)		
Remarks: Method of App	olication; R	epairs (include l	ocations and reas	son for repairs)								
				minimum data collection requir						e attached		

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### ATTACHMENT 10-7-3 SAMPLE STRESSING RECORD

FDOT Project No: Tendon Position:								CEI Inspector(s	):			
Bridge No:				# of Strand	s/Diam:			Contractor:				
Location:				Strand Are	a:			Contractor Pers	sonnel:			
Jack No. End	1:			Elongation	in Jack:		(d)	_				
Jack No. End	2:			Jacking Fo	rce:			Date Installed:				
Gauge No. En	nd 1:			Reel/Heat #	t:			Date Stressed:				
Gauge No. En	nd 2:			Pack #:								
Theoretical Dead End Anchor Set:					Theore	etical Live End	Anchor Set:_					
Actual Dead E	End Anchor	Set:			Actua	I Live End Anc	hor Set:					
Theoretical Dead End Anchor Set (100%-20%):				(0	<u>:)</u> Theore	etical Modulus	of Elasticity:		(1	<u>')</u>		
Actual Modulus of Elasticity:				(0	<u>a)</u> Ratio	(R=f/g):		(R)				
Sequence	Tendon Number	Stressing Mode: Single End or Double End	20% Stressing Force Gauge Pressure	100% Stressing Force Gauge Pressure	Elongation at 20% Stressing Force (b)	Elongation at 100% Stressing Force (a)	Theoretical Elongation Between Wedges (e)	Expected Elongation 100%-20% (0.8x(e+d)+c)xR	Actual Elongation (a-b)	Percent Elongation Actual vs. Expected	Elongation Pass (P) of Fail (F)	
					, ,	, ,			•	•	•	
Notes:		•				·	·	•				
		measurement is Engineer of Red			ve End Anchor	Set is to be me	asured separate	ely and added to the	Expected Elon	gations.		
Remarks:												

# ATTACHMENT 10-7-4(a) SAMPLE GROUTING RECORD

Effective: October 21, 2004

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FDOT Project No: Grout Type:								Inspectors:							
Bridge N	o:					rout Manufa	cturer:			Contra	ictor:				
Location	:				L	ot Number:_				Contractor Personnel:					
Bag Weig	ght:				В	ag Date:				Bags (	Grout Batching	g):		_	
Bags (Gr	out Batchi	ng):			v	Vater (Grout	Batching):			Date:_					
Water/Cement Ratio:					rout Temper	ature:			Ambie	nt Temperatur	e:				
			Efflux		uidity Test)	Maximum	Estimated	Actual	Theoretical						
Tendon No.	Tendon Length	Bleed Test	Batch	High Point	Discharge	Pressure (psi)	Time (sec)	Time (sec)	Grout Volume	Grout Volume	Grout Volume	Post Grout Inspection	Tendon Installed	Tendon Stressed	
						(1-2-7	(333)	(000)							
	ı					1		I				ı			
Tendon #	#: <u></u>	Wick Ble	eed Test	Results:	15min:	30min:	_ 45min:	_60min:	120min:	180min:_	Air Test	Pressure Loss	<u>:</u>	_	
Tendon #	#: <u></u>	Wick Ble	eed Test	Results:	15min:	30min:	_ 45min:	_60min:	120min:	180min:	Air Test	Pressure Loss	<u>-</u>	_	
Tendon #	#: <u></u>	Wick Ble	eed Test	Results:	15min:	30min:	_ 45min:	_60min:	120min:	180min:	Air Test	Pressure Loss	<u>-</u>	_	
Tendon #	Tendon #: Wick Bleed Test Results: 19			15min:	_30min:	_ 45min:	_60min:	120min:	180min:	Air Test	Pressure Loss	Ē	_		
Tendon #	<b>#:</b>	Wick Ble	eed Test	est Results: 15min: 30min: 45min: 60min: 120i					120min:	180min:_	Air Test	Pressure Loss	<u>-</u>	_	
Remarks	:														
(Note wh	ether Stan	dard or N	lodified I	Fluidity to	est was used	, problems e	ncountered,	variations	to approved q	routing plan.	etc.)				
•						•	,				,				

ATTACHMENT 10-7-4(b)
SAMPLE WAX INJECTION RECORD

Effective: October 21, 2004

Revised: June 19, 2020

FDOT Pro	ject No:		w	ах Туре:		_	Inspectors:					
Bridge No	):		w	ax Manufacturer:			Contractor:					
Location:			Lo	ot Number:			Contractor Personnel:					
Ambient 1	Temperature:	:	Da	ate of Injection:								
Tendon No.	Tendon Length	Wax Locking Pressure (psi)	Vacuum Gauge Pressure (psi) / % Vacuum	Wax Temperature (°F)	Theoretical Wax Volume	Actual Wax Volume in Duct	Volume of Wax Discharged	Post Wax Injection Inspection	Date Tendon Installed	Date Tendor Stresse		
Tendon #	: Ai	r Test Pressure Lo	oss:\ oss:\	/acuum Loss (%) :	= (P1-P2)/P1*10	0%:						
				Vacuum Loss (%) = (P1-P2)/P1*100%:								
Remarks:												
(Note pro	blems encou	ntered, variations	to approved wax ii	njection plan, etc.)	)							

## ATTACHMENT 10-7-5(a) SAMPLE POST GROUTING INSPECTION RECORD

Effective: October 21, 2004

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FDOT Proje	ect No:			Inspe	ctors:			Bridge No:				
	Т	Т	1									
Anchor Location	Span	Tendon Designation	Location of Inspection	Void Found?	Anchor Cap  Estimate % of Void	Grout Condition (Solid/Wet/Soft)	Depth Probed with Wire	Void Found?	Depth of Borescope Inspection	Grout Tube Grout Condition (Solid/Wet/Soft	Exposed Strands?	Free Water?
		T			A 1 0		l			0.471		
Anchor Location	Span	Tendon Designation	Location of Inspection	Void Found?	Anchor Cap Estimate % of Void	Grout Condition (Solid/Wet/Soft)	Depth Probed with Wire	Void Found?	Depth of Borescope Inspection	Grout Tube Grout Condition (Solid/Wet/Soft	Exposed Strands?	Free Water?
Void in Exte	ernal Tendo	on Duct?d location belo	ow.									
(Shade in v	oided area)											
Notes:												

# ATTACHMENT 10-7-5(b) SAMPLE POST WAX INJECTION INSPECTION RECORD

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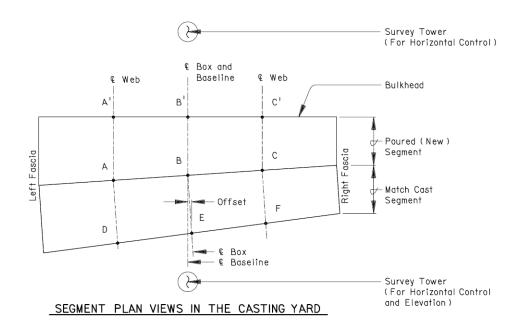
Revised: June 19, 2020

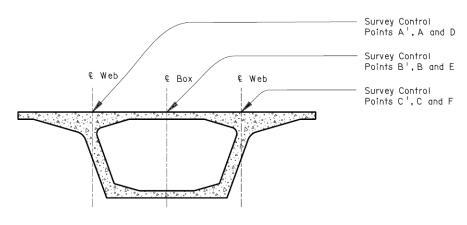
FDOT Project No	o:		Inspectors			Bridge No:			
				Anchor	Сар			Wax Tube	
Anchor Location	Span	Tendon Designation	Location of Inspection	Void Found?	Estimate % of Void	Depth Probed with Wire	Void Found?	Depth of Borescope Inspection	Exposed Strands?
				Anchor	Con			May Tube	
				Anchor	Сар			Wax Tube Depth of	
Anchor Location	Span	Tendon Designation	Location of Inspection	Void Found?	Estimate % of Void	Depth Probed with Wire	Void Found?	Borescope Inspection	Exposed Strands?
Void in External If yes, indicate s	Tendon Duct?	n below.							
(Shade in voided	d area)								
Notes:									

#### **ATTACHMENT 10-7-6** SAMPLE CASTING YARD SURVEY CONTROL POINTS FOR SEGMENTAL SUPERSTRUCTURES

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#### SEGMENT CROSS SECTION

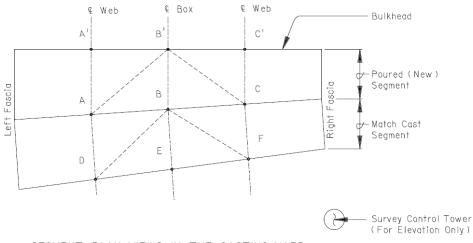
#### NOTES:

- I. The horizontal Baseline is established between Survey Towers, and the bulkhead is set perpendicular to this Baseline.
- Points B' and B are on the Baseline, and Point E is offset from the Baseline as shown.
   Horizontal Measurements are taken between Control Points A-A', B-B' and C-C'.
- 4. Elevations are taken at Points A', C', A, C, D and F.
- 5. All elevations and measurements are taken before and after casting the Poured (New ) Segment.

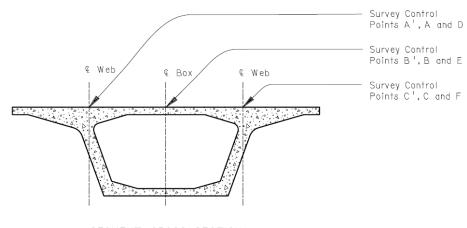
#### **ATTACHMENT 10-7-7** ALTERNATE SAMPLE CASTING YARD SURVEY CONTROL POINTS FOR SEGMENTAL SUPERSTRUCTURES

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SEGMENT PLAN VIEWS IN THE CASTING YARD



#### SEGMENT CROSS SECTION

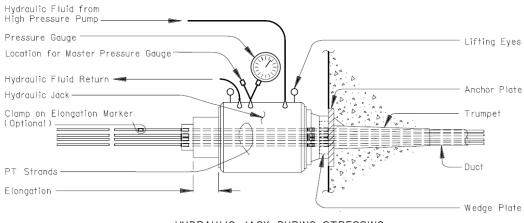
- I. Horizontal measurements are taken between Control Points A-A', C-C', A-B', C-B', A-D, C-F, B-D and B-F before casting the Poured (New) Segment.

  2. Elevations are taken at Points A', C', A, C, D and F before and after casting the Poured (New)
- Segment.
- 3. Horizontal measurments are taken between Control Points A-A , C-C , A-B and C-B after casting the Poured (New) Segment.

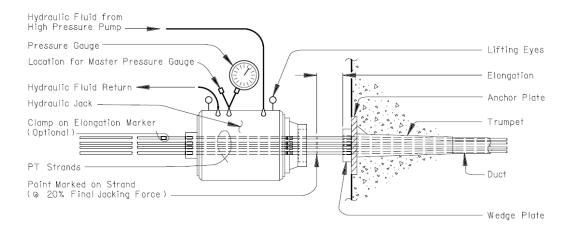
# ATTACHMENT 10-7-8 TENDON ELONGATION MEASUREMENT FOR A TYPICAL HYDRAULIC JACK

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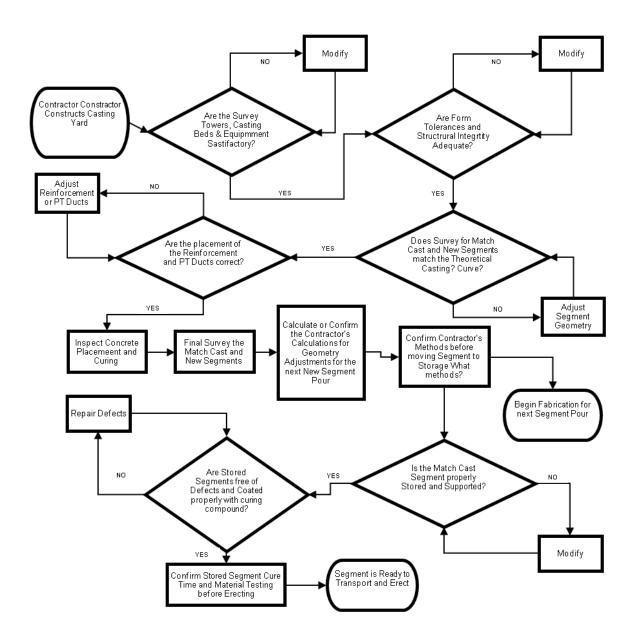
HYDRAULIC JACK DURING STRESSING



HYDRAULIC JACK AFTER STRESSING
(WHEN JACK IS PULLED BACK)

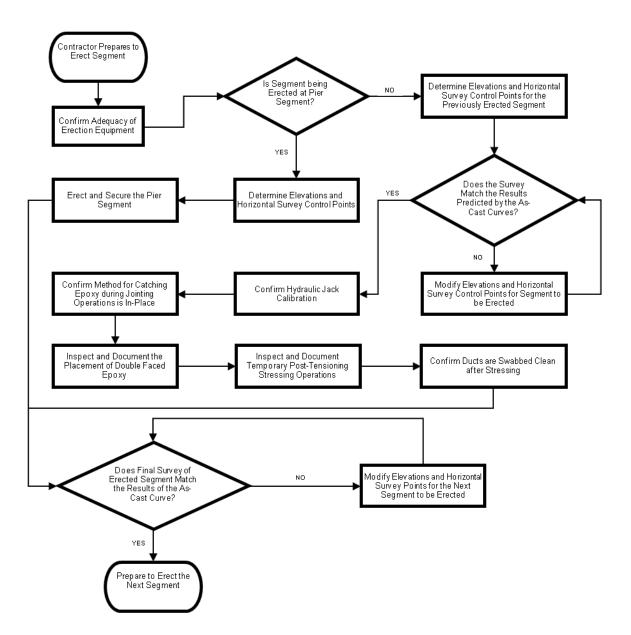
### ATTACHMENT 10-7-9 CASTING YARD AND SEGMENT FABRICATION

Effective: October 21, 2004



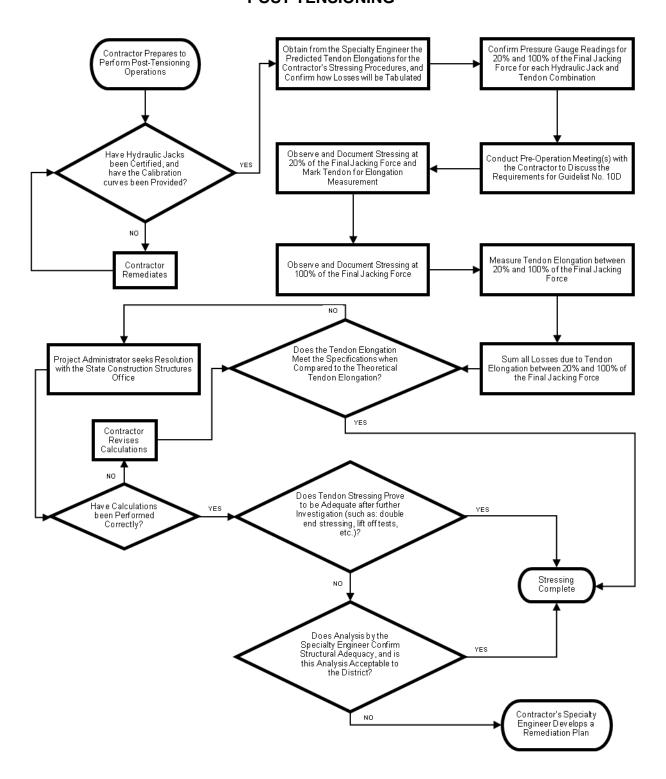
### ATTACHMENT 10-7-10 SEGEMENT ERECTION AND JOINTING

Effective: October 21, 2004



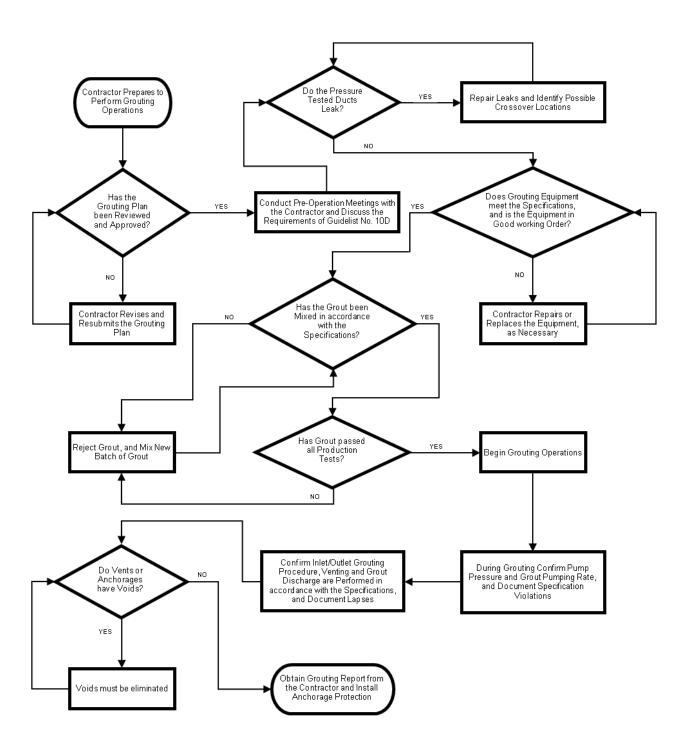
#### ATTACHMENT 10-7-11 POST TENSIONING

Effective: October 21, 2004



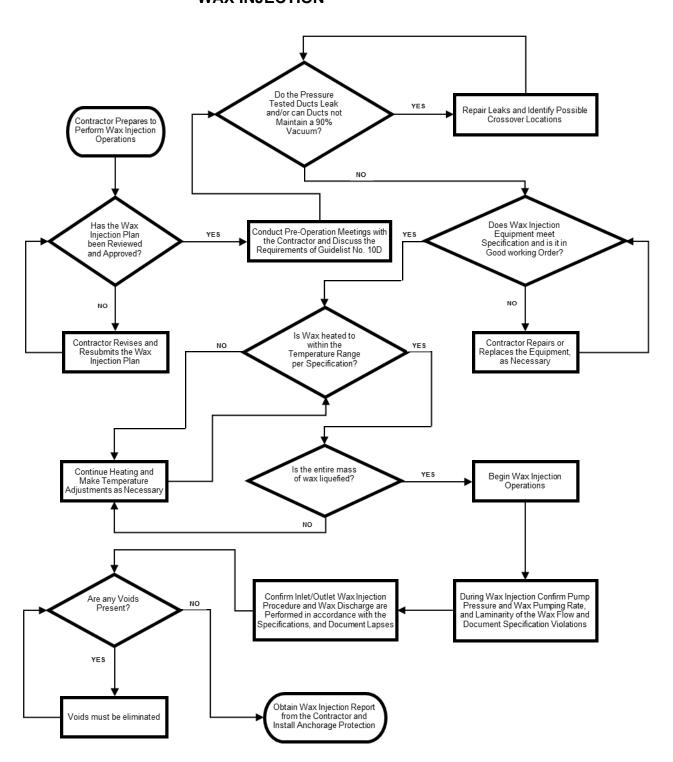
### ATTACHMENT 10-7-12(a) GROUTING

Effective: October 21, 2004



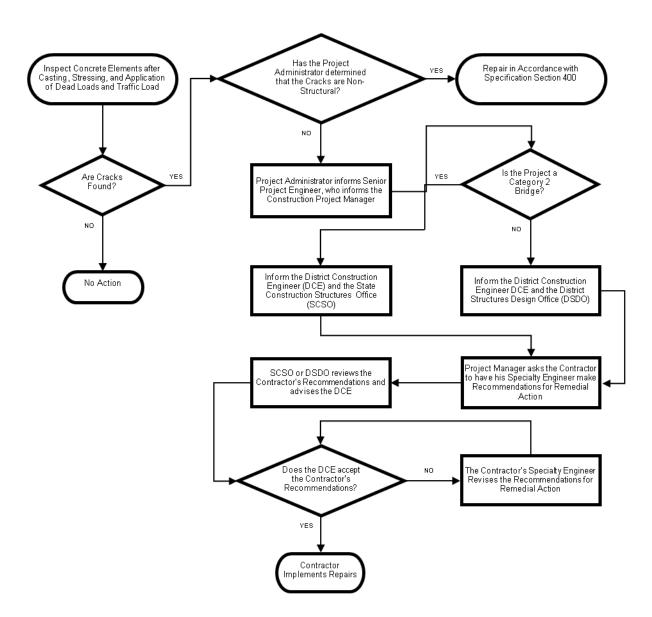
### ATTACHMENT 10-7-12(b) WAX INJECTION

Effective: October 21, 2004



### ATTACHMENT 10-7-13 CRACK INSPECTION AND REPAIR

Effective: October 21, 2004



#### Section 10.8

Effective: July 15, 2004

Revised: April 27, 2020

#### **AUGER CAST PILES**

#### **10.8.1** Purpose

To establish a procedure for the approval of the Contractor's Auger Cast Pile (ACP) Installation Plan, inspection and approval of mixing, pumping and demonstration of cement grout, and inspection and approval of piles installed in accordance with **Section 455, Structures Foundations, Standard Specifications** and any supplements thereto. This chapter also provides the procedure for the documentation of pile installation. This procedure applies to conventional projects; for Design Build projects refer to **Section 10.12**.

#### 10.8.2 Authority

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

#### 10.8.3 References

Section 455, Standard Specifications for Road and Bridge Construction and Supplements thereto.

#### 10.8.4 Definitions

**District Construction Engineer (DCE):** The authority for the entire construction activity in the District.

**Construction Engineering and Inspection (CEI):** In this procedure, it refers to the Consultant personnel performing CEI services or the Department's personnel group performing CEI services.

**Geotechnical Engineer:** In this procedure, the Geotechnical Engineer may be the District Geotechnical Engineer (DGE), any Department Engineer assigned to the project by the DGE, the Consultant Geotechnical Engineer working directly for the DGE, or the Geotechnical Engineer employed by the Department's Consultant CEI and performing under the direction of the DCE and DGE.

**Resident Engineer (RE):** The Engineer supervising the Project Administrator and is responsible for the construction activity in the residency.

**Project Administrator (PA):** The employee responsible for the everyday construction activity at the project under the direction of the Resident Engineer/Senior Project Engineer.

Effective: July 15, 2004 Revised: April 27, 2020

**Demonstration Pile:** The pile which the Contractor is asked to construct to demonstrate the dependability of the equipment, techniques, and source material prior to the start of production pile installation to the satisfaction of the Engineer (**Section 455-39.1**).

#### 10.8.5 Approval of Pile Installation Plan- Non-Bridge Foundations

#### (A) Resident Level Responsibilities

The RE (or PA) shall receive from the Contractor at the preconstruction conference or at least 30 days prior to the construction of a demonstration pile a completed *Auger Cast Pile Installation Plan (ACPIP)*. Within one (1) working day, the RE (or PA) shall forward the ACPIP to the Geotechnical Engineer for review and recommendations. The RE (or PA) shall perform a concurrent separate review of the ACPIP and incorporate their own comments to the ones received from the Geotechnical Engineer. The ACPIP shall be evaluated and approved separately from other Quality Control Plans submitted by the Contractor. If the Contractor includes the ACPIP in the Quality Control Plan submittal, the PA shall detach the ACPIP from the Quality Control Plan submittal and notify the Contractor in writing of such action.

The RE (or PA), within one (1) working day of receipt of the Geotechnical Engineer's comments and/or recommendations shall notify the Contractor of acceptance/ rejection or request additional information and/or changes that may be necessary for pile construction in accordance with the contract documents. The letter of rejection shall contain the reason(s) for rejection of the ACPIP.

### (B) District Materials and Research Office (DMRO) Level Responsibilities

The Geotechnical Engineer shall make comments and/or recommendations to the RE of the acceptance or rejection of the proposed pile installation equipment and techniques within five (5) working days of receiving the ACPIP.

#### 10.8.6 Demonstration Pile Installation- Non-Bridge Foundations

Effective: July 15, 2004

Revised: April 27, 2020

#### (A) Resident Level Responsibilities

Demonstration pile installation shall be documented by the inspectors on the *Auger Cast-in-Place Pile Installation Record, Form Number 700-011-03*. As soon as the Contractor's schedule for installation of the demonstration pile is known, the PA shall notify the Geotechnical Engineer of the schedule so the Geotechnical Engineer may observe the installation of the demonstration pile and approve the suitability of equipment, techniques, and source of materials.

The comments section of *Form Number 700-011-03* shall describe any occurrences during the installation of the pile or any information the recorder feels may be beneficial to the Geotechnical Engineer or the PA.

During the demonstration pile installation, the inspector and the PA must verify the equipment and techniques described in the approved ACPIP were used to install the demonstration pile and sign the form in the appropriate place documenting this. The original is retained in the project files. A completed form is to be sent to the Geotechnical Engineer within 24 hours of field work completion for review and acceptance.

Upon receipt of the letter from the Geotechnical Engineer recommending approval of the Contractor's means and methods of installation, the RE shall approve the recommendation and send it to the Contractor within one (1) working day.

#### (B) DMRO Level Responsibilities

Within two (2) working days of the receipt of the demonstration pile data, the Geotechnical Engineer shall review the demonstration pile data and give recommendations regarding the acceptance of the equipment, techniques and materials used during the demonstration pile installation. A letter, electronically signed, shall be sent to the RE with the recommendations. Refer to *Guidance Documents 10-8-A, 10-8-B* for *Sample Letters*.

#### 10.8.7 **Production Pile Installation- Non-Bridge Foundations**

Production pile installation shall be documented in the Auger Cast-in-Place Pile Installation Record, Form Number 700-011-03. Inspectors monitoring and documenting ACP installation, including demonstration and production piles, shall be Construction Training & Qualification Program (CTQP) qualified as Auger Cast Pile *Inspector*, or have taken and passed the Department's Computer Based Training (CBT) Auger Cast Pile Inspector's Qualification Course, before the beginning of the pile installation. The course is available at the following webpage:

Effective: July 15, 2004

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http://wbt.dot.state.fl.us/ois/AugerCastPileCBT/index.shtm

#### 10.8.8 Approval of Pile Installation Plan- Bridge Foundations

The Plans may include ACP for bridge foundations. In that situation, unless indicated otherwise in the Contract Documents, Developmental Specification Dev455ACP shall be followed for both bridge and non-bridge structures in the project.

A separate ACPIP must be submitted by the Contractor for bridge structures and nonbridge structures.

Approval, procedures and responsibilities shall be in accordance with section 10.8.5.

#### 10.8.9 Demonstration Piles, Load Test Piles, and Pilot Holes-**Bridge Foundations**

As soon as the Contractor's schedule for pilot holes and installation of demonstration piles and load test piles is known, the PA shall notify the Geotechnical Engineer of the schedule so the Geotechnical Engineer can be present.

#### (A) Resident Level Responsibilities

A drilling log shall be maintained during pilot hole operations on the **Pilot Hole Log**, Form No. 700-010-35 by the Contractor's Consultant performing the soil borings to record the soils and rocks encountered, and document rock core measurements during the drilling of the pilot hole.

Demonstration piles and load test piles shall be documented as described in section 10.8.6. Approval, procedures and responsibilities regarding the demonstration piles shall be in accordance with section 10.8.6.

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Revised: April 27, 2020

Completed installation forms of the pilot holes, demonstration piles and load test piles shall be sent to the Geotechnical Engineer within 24 hours of field work completion for review and use in the analysis and recommendations of the authorized production tip elevations

#### (B) DMRO Level Responsibilities

A representative of the DGE office shall be available on site or over the phone to assist the CEI and resolve questions during these initial phases of the ACP construction. The DGE office shall assist the inspectors to monitor the ACP and fill the inspection logs properly.

#### 10.8.10 Authorized Pile Tip Elevations- Bridge Foundations

Authorized production ACP tip elevations are established utilizing the results of the pilot holes, demonstration piles, load tests, rock core information and contract documents. Actual ACP depths may vary from those shown on the Plans depending on the subsurface soil/rock conditions encountered during ACP installation. If no new information is available since the Plans were developed, tip elevations on the Plans are the authorized tip elevations and no authorization letter is required.

#### (A) Resident Level Responsibilities

Upon receipt of the Authorized ACP Tip Elevations letter from the Geotechnical Engineer, the RE shall approve the recommendation and send it to the Contractor within one (1) working day.

Completed forms of demonstration piles, load test piles and pilot holes shall be sent to the Geotechnical Engineer within twenty-four (24) hours of field work completion for review and use in recommending the production ACP lengths. All load test data, pilot hole logs and core boring reports, if any, shall also be sent to the Geotechnical Engineer within twenty-four (24) hours after being received from the Contractor. Installation of all ACP including Demonstration Piles, Load Test Piles and production ACP for bridges must be inspected by personnel with **CTQP Qualification in Auger Cast Pile Inspector**.

#### (B) DMRO Level Responsibilities

Within four (4) working days of receipt of the completed Demonstration Logs, Pilot Hole Logs, rock core samples, and any Load Test Reports, the Geotechnical Engineer shall send an *Authorized Auger Cast Pile Tip Elevations* letter to the RE or higher authority recommending the ACP tip elevations to be used on the project. The RE or higher authority shall send this letter to the Prime Contractor authorizing production ACP tip elevations as indicated in section 10.8.10 (A). A sample letter is included in this chapter. Refer to Guidance Document 10-8-C for sample letter and distribution.

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Revised: April 27, 2020

If requested by RE or PA, the Geotechnical Engineer may make a telephone call or send an electronic mail to notify the PA of the ACP tip elevations.

### **Guidance Document 10-8-A**

### SAMPLE LETTER NO. 1 PRODUCTION AUGER CAST PILE INSTALLATION

(ADDRESSEE)	(DATE)
Financial Project ID: FAP No.: Contract No.: County:	
Dear ()	:
completed its review of the recommends acceptance of	strict, 1-7, Turnpike Enterprise) Geotechnical Office has demonstration pile data of the Auger Cast Piles and the installation of Production Piles with the equipment, naterials utilized during installation of the Demonstration
If you have any questions or r	equire further information, please let us know.
Recommended for acceptance	e by:
	District Geotechnical Engineer/Geotechnical Engineer
Authorized for contract admini	istration purpose by:
	Resident Engineer

### **Guidance Document 10-8-B**

### SAMPLE LETTER No. 2 PRODUCTION AUGER CAST PILE INSTALLATION

(ADL	DRESSEE)	(DATE)
Re:	Financial Pr FAP No.: Contract No County:	
Dear	. (	):
reconteching Pile.	oleted its revie mmends acce niques, and so	which District, 1-7, Turnpike Enterprise) Geotechnical Office has w of the demonstration pile data of the Auger Cast Piles and stance of the installation of Production Piles with the equipment, urce of materials utilized during installation of the Demonstration estions or require further information, please let us know.
Reco	ommended for	acceptance by:
		Consultant Geotechnical Engineer
Cond	currence by:	District Geotechnical Engineer (if required by District)
Auth	orized for cont	ract administration purpose by:
		Resident Engineer

### **Guidance Document 10-8-C**

#### **AUTHORIZED AUGER CAST PILE TIP ELEVATIONS**

(ADDRESSEE)			(DATE)	
Re: Financial Project II Contract No.: County: Structure #	D:			
Dear (		):		
	ata for the subje	ngineering Form) has comple ect bridge. Recommended Au s are as follows:		
LOCATION	PILE SIZE	RECOMMENDED PILE TIP ELEVATION	MINIMUM SOCKET LENGTH	
If you have any qu	estions or requi	ire further information, please	e let us know.	
Recommended by		chnical Engineer/ Geotechnic	cal Engineer	
Recommended for	acceptance by	: (when consultant generates	s the letter)	
	District Geote	echnical Engineer		
Authorized for con	tract administra	tion purpose by:		
	Resident Eng	jineer		
(INITIALS/INITIALS	,			
State Struct	tures Design Er	hnical Engineer ngineer's Office (State Desigr oversight project)	n Geotechnical Engineer)	

#### Section 10.9

Effective: November 3, 2005

Revised: June 19, 2020

## STRUCTURAL STEEL AND MISCELLANEOUS METAL COMPONENTS

#### **10.9.1** Purpose

The purpose of this procedure is to provide a process for the evaluation and acceptance of fabricated structural steel and miscellaneous metal components. This procedure addresses nonconforming components which are defective or damaged. Repeated production of nonconforming components is not acceptable, and the cause of such problems must be resolved.

#### 10.9.2 Authority

Section 334.048(3) and 20.23(3)(a), Florida Statutes

#### 10.9.3 Commercial Inspection of Fabricated Items

**Specification 105-1.2.3** directs the Contractor to submit to the Engineer a fabrication schedule for all items requiring commercial inspection. The Project Administrator shall forward this schedule to the State Materials Office upon receipt from the Contractor. If the Contractor has not provided this list within 30 days prior to beginning fabrication of elements (such as mast arms, overhead signs, plate girders, etc.) to the job site, direct the Contractor to comply with this requirement. Fabricated products must be scheduled for inspection in sufficient time to allow State Materials Office inspection prior to delivery to the jobsite.

### 10.9.4 Evaluation and Disposition of Components not in Compliance with the Contract Documents

#### 10.9.4.1 General

Components containing specific defects or damage covered by pre-established procedures in the Department approved Producer QC Plan shall be repaired in accordance with said procedures.

For defects or damage to components that do not conform with the Contract Documents, the Contractor must comply with **Specification 460-4.6**, which requires the submittal of a repair proposal to the Project Administrator and specifies what the contents of the proposal shall be. Components in the fabricating facility which

require repairs shall not be shipped to the project site until such repairs are complete and the member has been accepted by the Department. If the component is repaired and determined to be acceptable to the Department, the component shall be stamped or tagged by the fabricator indicating that it meets specification requirements. Producer-stamped members arriving at the job site shall not be rejected by project personnel for reasons other than obvious shipping damage which makes the member unacceptable. Questions of acceptability of stamped members, which have not incurred shipping damage, are to be resolved with proper input from the Quality Assurance Inspector (QAI) at the shipping point prior to rejection at the job site.

Effective: November 3, 2005

Revised: June 19, 2020

#### 10.9.4.2 Proposal Format and Requirements

The Contractor's proposal shall be in writing and include the following:

- (A) A cover page describing the nonconforming component and the proposed credit to the contract proportionate to the defect or specification nonconformance.
- (B) A completed **Nonconforming Structural Steel and Miscellaneous Metal Component Data Sheet (Data Sheet), Form No. 675-010-10**, prepared by the fabricator or Contractor and countersigned by the QAI to indicate agreement with the described defect or nonconformance feature. If not in agreement with the information or description, the QAI shall either reject the submittal indicating reason(s) for rejection or modify the submittal as necessary.
- (C) A list of supporting information such as sketches, documentation, calculations, etc., must be included in the appropriate space on the **Data Sheet**. Additional sheets may be attached as needed. All the supporting information required for the form must be prepared by, or be under the supervision of, the Contractor's Specialty Engineer who shall sign and seal the supporting information.
- (D) A structural and durability evaluation when nonconforming components exhibit deficiencies that affect the strength and/or serviceability of the component in the completed structure. The Contractor's Specialty Engineer must submit a signed and sealed structural and durability evaluation of the proposed repair and/or remediation of such components.

#### 10.9.4.3 Review and Evaluation

#### (A) Resident Level Responsibilities

The Project Administrator shall review the Contractor's proposal and enlist the assistance of the various offices within the Department, the Engineer of Record and the QAI as deemed appropriate. Upon completion of the evaluation, the Project Administrator may accept the Contractor's proposed repair method and cost reduction or reject the repair proposal.

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Revised: June 19, 2020

The Project Administrator shall send the Contractor's proposal to the Engineer of Record (EOR), the State Construction Structures Engineer (SCSE) and the State Materials Office (SMO) regarding disposition of the Contractor's proposal. The PA shall base the disposition of the Contractor's proposal upon comments and recommendations by the EOR, the SCSE and the SMO.

#### **10.9.4.4** Disposition and Distribution

#### (A) Resident Level Responsibilities

The Project Administrator shall indicate acceptance or rejection in the response and distribute and document the proposal and the disposition to appropriate District personnel in addition to the following:

- 1. Collaboration Site and/or EDMS
- State Materials Office
- 3. Quality Assurance Inspector

#### 10.9.5 Testing and Record Keeping for Structural Steel

### 10.9.5.1 Job Inspection Snug Tight Torque and Rotational Capacity Tests

Specification 460-5.4.8, Turn-of-Nut Tightening, requires a Job Inspection Snug Tight Torque (JIT) test be performed for each work shift. The test consists of determining a snug tight torque for a representative sample of 5 fastener assemblies of the type used on the day of the test. During the test, the assemblies are tightened to a snug tight condition after which a prescribed degree of nut turn is applied (Turn-of-Nut). The test is performed with the aid of a Skidmore-Wilhelm Calibrator device which measures the bolt tension in kips for a given fastener assembly tightness. The bolt assembly passes the test if the final tension after turning of the nut exceeds 1.05 times the minimum required fastener tension in Specification Table 460-6. For example, a 7/8-inch diameter bolt passes the test if the bolt tension after turn-of-nut is equal to or greater than 41 kips (1.05 times 39 kips from Table 460-6).

The Rotational Capacity (RC) Test required by **Specification 460-5.2.1** is performed according to **FM 5-581** or **5-582**, the Florida Methods of Test for Performing Rotational Capacity Test, Long Bolts and Short Bolts, respectively. The RC Test verifies that fastener assemblies can attain at least a 15% or greater increase in tension than the minimum required fastener tension. For example, the 15% minimum requirement of an ASTM F3125 A325 bolt is 45 kips for a 7/8-inch diameter (1.15 times 39 kips from Table 460-6). The RC test does not establish how much additional tension beyond the 15% minimum that the bolt can take before it fails. Results for Rotational Capacity Testing of Long Bolts can be documented using **Form 675-010-15a** and likewise for Short Bolts using **Form 675-010-15b**.

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Revised: June 19, 2020

In the past, there has been confusion about how to determine the starting tension and torque for the JIT test because some testers assume that the RC test snug tight torque should also apply to the JIT test. This makes the JIT test easier because it can be started basing a torque off of a predetermined tension. The starting tension in the RC test should not automatically be used for the JIT test as "snug-tight" and is different in the context of each test. Once the JIT test is begun and an initial trial torque is determined and applied, if the tension produced after the turn-of-nut is not 5% or greater than the minimum required fastener tension, then another trial with an increased initial torque must be performed and so on until the 5% is achieved. Once an acceptable trial torque has been determined for the first bolt assembly of the five tested for that LOT then the acceptable trial tension should also work for the remaining four assemblies.

All JIT and RC tests shall be observed in-person by a CEI inspector and all test data and results must be recorded either by the Contractor or by the CEI inspector and the test procedures shall be addressed in the Contractor's Quality Control Plan. If test data and results are recorded by the Contractor, the CEI inspector shall verify that the data is accurate and complete. A copy shall be retained in the CEI files for the project.

#### 10.9.5.2 Shear Connector Bend Tests

**Specification 502-4.8, Testing**, requires the Contractor to perform Shear Connector Bend Tests and the article specifies how the tests are to be performed. All Shear Connector Bend tests shall be observed in-person by a CEI inspector. The location of tested connectors and the results of the tests shall be recorded either by the Contractor or by the CEI inspector and the test procedure shall be addressed in the Contractor's Quality Control Plan. If test data is recorded by the Contactor, the CEI inspector shall verify that the data is accurate and complete. A copy shall be retained in the CEI files for the project.

#### Section 10.10

#### RESOLUTION OF BRIDGE CONSTRUCTION ISSUES

#### **10.10.1** Purpose

The purpose of this section is to make Construction Engineering and Inspection (CEI) personnel aware of the procedural requirements for resolving bridge construction project issues of varying complexity. Primarily this section addresses procedures of involvement by the State Construction Office (SCO) State Construction Structures Engineer (SCSE) but also details the involvement of District-level staff in bridge-related issues during construction.

#### **10.10.2 Authority**

Section 20.23(3)(a), Florida Statutes

Section 344.048(3), Florida Statutes

#### 10.10.3 Reference

Section 336.045, Florida Statutes

#### 10.10.4 General

To ensure proper resolution of bridge construction issues so as to maintain quality bridge construction, this section provides CEI Staff proper guidance for Departmental involvement on such issues. Such issues are typically submitted to the CEI in the form of one of the following Contractor initiated submittal types, guidance for which can be found in **CPAM Chapter 8.11**:

- Request for Information (RFI)
- Request for Modification (RFM)
- Request for Correction (RFC)

In general, the SCO is required to be involved with resolving all complex bridge construction issues but may be consulted on an as-needed basis for other issues. The District is to be involved with non-complex bridges and other issues needing resolution.

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Revised: April 30, 2020

Effective: April 16, 2009 Revised: April 30, 2020

This procedure describes the categories of bridges requiring either SCO or District involvement as well as how that involvement shall take place.

#### 10.10.5 Design Category 1 Members

Construction issues related to Category 1 (C1) Structures, as defined in the **FDOT Design** Manual, Number 625-000-002, Chapter 121 Bridge Project Development, do not typically require involvement by the SCSE. When these issues arise on a project, the CEI staff shall consult with the Engineer of Record (EOR) for design issues and bridge engineers in the following District offices, whether design or construction issues, as appropriate: District Construction, District Structures Design, District Materials and District Structures Maintenance. The District Structures Design Engineer must be given the option of reviewing any EOR recommendation, by an EOR established deadline, prior to finalizing any response back to the Contractor and CEI staff must verify that this takes place. The District Structures Design Engineer's failure to concur on or before the deadline, unless an extension is requested, shall signify that the District Structures Design Engineer chooses not to review. If engineers in these District offices are unable to address or resolve an issue then CEI staff should contact the SCSE for assistance and the procedures that prescribe SCSE involvement shall be the same as for members as set forth in CPAM **Section 10.10.6.** Issues related to bridge members with exceeding complexity of the C1 designation must be resolved with **CPAM 10.10.6**. For example, if issues arise on a bridge with long span curved steel box girders and the substructure has cast-in-place concrete columns, CPAM 10.10.5 shall be used for issues related to the column, with the stated exceptions, and CPAM 10.10.6 shall be used for issues related to the steel girders.

#### 10.10.6 Design Category 2 Members

Construction issues related to Category 2 (C2) Structures, as defined in the **FDOT Design Manual, Number 625-000-002, Chapter 121 Bridge Project Development** shall be resolved within the respective section of **CPAM Sections 10.10.6.1** through **10.10.6.3** by CEI staff with coordination from the EOR and SCSE. The SCSE will address complex construction issues directly and make recommendations back to the CEI staff for resolution. Obtain EOR input on complex issues either prior to or concurrently with SCSE input.

## **10.10.6.1 Contractor Initiated Changes for Complex Superstructure Members and Complex Issues**

When a Contractor proposes a change to the plans, shop drawings, specifications or means and approved methods plans (segment erection plans, post-tensioning plan, grouting plans, etc.) that are related to complex superstructure members or complex

issues, the SCSE and the EOR, shall be informed of the Contractor's intent. If possible, this should be done prior to a formal submittal from the Contractor to allow the Department to provide a preliminary response regarding acceptability of the proposal. For design related proposals, the EOR shall be the initial point of contact with confirmation to be provided from the SCSE. CEI staff shall inform the EOR of this concurrence requirement. For proposals that are not design related, the initial point of contact shall be the SCSE who shall provide a response. This preliminary process will eliminate unnecessary submittals by the Contractor along with the corresponding effort. Questions regarding the acceptability of a Contractor Initiated change shall be directed to the SCSE.

If the Department agrees to consider the proposal then the Contractor shall formally submit the proposal to the CEI staff with appropriate supporting documents. CEI staff shall inform the Contractor that the Department's agreement to consider the proposal in no way obligates the Department to approve the proposal or to reimburse the Contractor for any costs that the Contractor may incur to prepare the proposal. CEI staff shall transmit the proposal to the EOR for design related proposals for review and comment, concurrently to the SCSE, along with the desired response time. The EOR will prepare a response to the proposal after consultation with the SCSE, making every effort to stay within the desired response time, and submit it to CEI staff and the District Structures Design Engineer. Disposition and approval of the proposal will be at the discretion of the District Construction Engineer (DCE) or a designee prior to notification of the Contractor. For proposals that are not design related, the formal proposal shall be transmitted to the SCSE who shall provide a recommendation response within the requested time. The DCE or a designee must approve the SCSE recommendation prior to notification of the Contractor. The SCSE and/or EOR may also request additional supporting documents via the CEI staff after reviewing the initial proposal; the final response may be delayed pending their receipt. On occasion, more than one cycle of submittal of additional supporting documents by the Contractor may be required before a final response can be issued. The State Structures Design Office will work through, and be coordinated by, the SCSE if their involvement is required.

### 10.10.6.2 Contractor Noncompliance with Contract Documents for Complex Superstructure Members and Complex Issues

Following are examples of how a Contractor can be out of compliance with contract documents for complex superstructure members or complex issues:

- Structural components (rebars, tendons, ducts, bearings, etc.) are out of tolerance
- Post-tensioning strand elongation that is above or below the required value
- The misalignment of beams in relation to their bearings

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- Beam cambers that exceed specification tolerance
- Bolts are not installed and/or tightened according to specified procedures
- Grout or wax injection procedures are not in accordance with the approved injection plan

Unless the DCE directs the Contractor to remove and replace the member or component in question, when the forgoing examples or other complex noncompliance issues arise, notify the SCSE and EOR as soon as the issue is identified in order to assist in developing the Department response. Any documents submitted by the Contractor for disposition of the issue shall be forwarded to the SCSE, and the EOR for review. The SCSE and EOR may also request additional supporting documents after reviewing the initial information and final recommendations may be delayed pending their receipt.

Recommendations may include requiring compliance regardless of impact, waiver of the noncompliance, or acceptance of the noncompliance with modifications that make it the equivalent of being compliant. On-site meetings with the Contractor may be required to resolve the issue. The SCSE or EOR will make a recommendation to the CEI staff, copying the District Structures Design Engineer, about how to resolve the issue in question. However, the final resolution shall be approved by the District Construction Engineer prior to notification of the Contactor.

Resolutions that result in a change to the As-Bid plans or drawings must be reflected in the final As-Built plans and drawings in accordance with *CPAM Section 5.12*.

### 10.10.6.3 Resolution of Damage or Defects of Complex Superstructure Members and Complex Issues

Bridge members may be damaged during handling or placement. Examples include denting, kinking or buckling of steel girders during fabrication or erection; chipping, spalling or cracking of concrete beams during and after installation; or the damaging of concrete bridge segments during handling and erection. Some examples of typical bridge member defects include cracked concrete due to uncontrolled shrinkage; overstress or improper placement procedures; coating systems that do not adhere properly; secondary components such as bearings that are unacceptable for incorporation into the project; or machinery or electrical components that do not perform as intended. As soon as damage or a defect is discovered, the SCSE shall be notified in order to assist in developing proper disposition by the Department unless the DCE directs the Contractor to remove and replace the member, in which case notification of the SCSE is not required. If the damage or defect is design related, then the initial point of contact shall be the EOR who shall consult with the SCSE for concurrence of the Department prior to making a final disposition

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Revised: April 30, 2020

recommendation on the issue. CEI staff shall inform the EOR of this concurrence requirement. Disposition may include acceptance as-is, rejection of a member or component, or acceptance with corrective action and/or credit. The SCSE may also choose to attend on-site meetings with the Contractor or with experts involved with resolution of the issue and may choose to personally inspect the damaged or defective work in place. The SCSE or EOR will make a recommendation to the CEI staff about what action to take; however, final action shall be approved by the District Construction Engineer or a designee. Actions that result in a change to the As-Bid plans or drawings must be reflected in the final As-Built plans and drawings in accordance with *CPAM Section 5.12*.

#### 10.10.6.4 Provision of On-Site CEI Training

At the option of project CEI staff, the SCSE is available to perform on-site training in complex bridge construction and inspection topics for inspectors and other staff. The following training topics are offered:

- High strength bolt installation and inspection
- Stressing and inspection of Post-tensioning tendons
- Filler injection and inspection of Post-tensioning tendons

This training shall be requested by the Construction Project Manager or Resident Engineer. A minimum of four week's notice is preferred.

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#### Section 10.11

#### **GENERAL STRUCTURES CONSTRUCTION ISSUES**

#### **10.11.1 Purpose**

The purpose of this section is to establish procedures that are required for use on most or all structures projects and that cover a variety of issues as follows:

- 10.11.3 Notifying the District Structures Maintenance Engineer (DSME) of In-Service Dates and Acceptance Inspections
- 10.11.4 Notification and Monitoring of Load Rating Requirements
- 10.11.5 Electronic Filing of Bridge Construction Documents
- 10.11.6 Contractor Applied Overloads on Department-Owned Temporary Bridges
- 10.11.7 Temporary Bridge Activities

#### 10.11.2 Authority

Sections 20.23 (4)(a) and 334.048(3), Florida Statutes (F.S.)

## 10.11.3 Notifying the District Structures Maintenance Engineer of In-Service Dates and Acceptance Inspections

Within sixty (60) days of the start of work on the project and based on the Contractor's Accepted Work Progress Schedule, the Project Administrator (PA) will provide the DSME with the tentative date that each bridge will be put into service for public use referred to herein as the in-service date. If these dates change by more than three (3) months as the project progresses, the PA must notify the DSME of the revised dates as soon as possible.

The amount of time that District Structures Maintenance Inspectors will need to perform a pre-acceptance inspection will vary based on the size and complexity of the structure. Consequently, the amount of advance notice needed to schedule the inspection will also vary. Because of this the PA must contact the DSME early on in the Project to determine the amount of advanced notice required by maintenance inspection staff to perform their

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inspection. Accounting for the DSME's advanced notice duration, the PA must notify the DSME either the date the pre-acceptance inspection should begin or when the bridge is 90% complete, whichever comes first. When possible, the inspection by maintenance staff should coincide with the 90% inspection recommended by *CPAM Section 12.1* and in which the Construction Engineering and Inspection (CEI) staff and Contractor participate.

Prior to the start of inspection by maintenance inspection staff, the PA will confirm that the surfaces and components that will need to be inspected are fully accessible and visible for inspection. The PA will facilitate the need for access equipment with the Contractor. Maintenance inspection staff will provide a written report of findings to the PA that may require corrective action of defects or damage prior to final acceptance of the project or prior to the in-service date. Once the conditions reported by the DSME have been addressed by the Contractor, the results must be reported to the DSME who may choose to perform a follow-up inspection which may include the gathering of bridge data needed for the Bridge Management System (BMS).

One week prior to any bridge, temporary or permanent, being put into service for public use, the PA will notify the DSME of the final in-service date and time. This will allow the DSME to timely activate the bridge in the BMS to facilitate the issuance of permits to special vehicle operators requesting to use the bridge for an overweight and/or over-dimension load, as well as to inform the District Structures Maintenance Office (DSMO) of the existence of a temporary bridge.

The PA must notify the DSME of the final acceptance inspection, required by **CPAM Section 12.1**, at least 30 days in advance of performing the inspection when there is enough project time left to do so; otherwise, as much time in advance as possible. For bridges that the DSME has inspected prior to final acceptance and that have been in service, sometimes for an extended period of time, the CEI staff should pay particular attention to the final inspection of bridge elements that might have durability or performance problems within the first five years of service including: bearings, expansion joint seals and hardware, lighting and electrical systems, drainage systems, and coatings (paint systems for steel, etc.). Any problems with these elements must be reported to the DSME who may choose to perform a follow-up inspection of these elements.

### 10.11.4 Notification and Monitoring of Load Rating Requirements

The DSME is responsible for ensuring bridges in service have an accurate load rating including any bridge put into service before construction of the overall project is complete. The load rating must be performed in accordance with the applicable Office of Maintenance **Bridge Load Rating Manual, Topic Number 850-010-035**. For load ratings of temporary

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bridges constructed using temporary bridging provided by the Department, contact the Office of Maintenance, Structures Operations Section.

Typically, bridge load rating information for new bridges is contained in the Bridge Load Rating sheet of the As-Bid Plans. However, if there are significant structural changes to the As-Bid Plans during construction then the load rating may change and an As-Built load rating will need to be determined prior to putting the bridge into service. To make certain that the DSME receives an accurate load rating before a bridge is put into service during construction, the PA must notify the Engineer of Record (EOR), enough time in advance of the anticipated in-service date to allow the EOR to assess whether or not the As-Bid load rating has changed. The PA will provide As-Built information as requested by the EOR which may include materials testing results, bridge member dimensions, differences from predicted prestressed concrete beam cambers and build-up adjustments, or other strengthrelated data that differs significantly from the As-Bid plans. If the EOR determines that the load rating has changed then the Bridge Load Rating sheet in the As-Bid plans must be revised to reflect the As-Built load rating and this sheet along with the As-Built load rating must be transmitted to the DSME prior to putting the bridge into service. For example, if the predicted prestress concrete beam cambers based on field measurements differ by more than ± ½ inches from the theoretical "Net Beam Camber @120 Days" shown in the As-Bid plans, the EOR will revise the As-Bid load ratings if warranted. If the EOR determines that a load rating has changed significantly, particularly if reduced, then the PA will coordinate discussions between the EOR, District Structures Design Engineer, and the District Structures Maintenance Engineer to decide on an appropriate course of action. The revised Bridge Load Rating Sheet must be signed and sealed by the EOR and the sheet title changed to As-Built Bridge Load Rating and be added to the final As-Built plans transmitted to the Final Estimates Office at the conclusion of the project.

If the EOR and Senior Project Engineer (consultant CEI projects) or Resident Engineer (Inhouse CEI projects) agree that the As-Bid load rating does not need to be changed because there were no significant modifications to the bridge during construction then the EOR is required to submit a letter affirming this and must be signed and sealed and sent to the Senior Project Engineer/Resident Engineer with a copy to the DSME. The letter should indicate the source of information, as explained below, on which the EOR's opinion is based. The letter must be stored in the Electronic Document Management System (EDMS) by the CEI and included in the documents transmitted to the Final Estimates Office at the conclusion of the project. The EOR's basis that the As-Bid load rating is not in need of revision will be based on the final As-Built plans that are signed and sealed by the Senior Project Engineer/Resident Engineer. If final As-Built plans are not available prior to the inservice date of the bridge then the Senior Project Engineer/Resident Engineer must submit a signed and sealed letter to the EOR stating that the Senior Project Engineer/Resident

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Engineer has notified the EOR as the project has progressed of all changes to the bridge during construction which could impact the final load rating. In lieu of this statement, the letter may contain an attachment with preliminary As-Built plans showing all changes that could impact the final bridge load rating and state which information source is provided.

#### 10.11.5 Electronic Filing of Bridge Construction Documents

The DSMO utilizes several documents in EDMS. To facilitate access of these documents, bridge construction document profiles must be attributed according to the table below. The following structure number types and format must be entered into the document profile for these records as indicated:

**Bridge Number:** 6 digits, all numbers, and if more than one bridge is represented by the document then each bridge number must be separated by a comma.

**Overhead Sign Structure Number:** 6 digits, 5 of which are numbers, and the third digit from the left, which with rare exception, is the letter S for "Sign"

**Traffic Signal Mast Arm Structure Number:** same as Overhead Sign except the alphabetic character is M for "Mast"

**High Mast Light Pole Number:** same as Overhead Sign except the alphabetic character is P for "pole"

If there is uncertainty about the structure's number, consult the DSMO for guidance.

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BRIDGE CONSTRUCTION DOCUMENT PROFILE FIELDS							
DSMO Document Category	Construction Document Type	EDMS Group/ Type No.	EDMS Document Subject/Description				
As-Built Load Rating Documents	Supporting Calculations, Input Files, Output Files, Load Rating Summary Sheets, EOR Letter stating As-Built Load Rating same as As-Bid Load Rating	15/141	As-Built Load Rating				
Foundation	Pile Driving Records		Pile Installation				
Foundation Documents	Drilled Shaft Records	15/139	Drilled Shaft Installation				
Becamente	Geotechnical Reports & Related Docs.		General Geotechnical				
Defect/Damage Records and Documents	Crack Maps, Crack Dimension Tables, Crack Growth Monitoring Logs	15/141	Crack Monitoring				
	Request For Correction (RFC) Tracking Logs and Related Correspondence	13/141	Defect/Damage Resolution				
	Bridge Bearings	14/134	Bearings				
	Electrical Components	14/134	Electrical				
	Expansion Joints	14/134	Expansion Joints				
	Mechanical Components	14/134	Mechanical				
Shop Drawings	Substructure Members/Components	14/134	Substructure				
, ,	Superstructure Members/Components	14/134	Superstructure				
	High Mast Light Components	14/135	High Mast Lighting				
	Miscellaneous	14/136	Miscellaneous				
	Overhead Sign/Traffic Signal Structure Members/Components	14/138	Overhead Sign/Traffic Signal Structure				
Punch List Documents	Final Punch List, Explanation of how Punch List Items were Resolved	15/141	Punch List				
Post-Tensioned (PT) Bridge Records	Stressing Record/Log, Grouting Record/Log, Casting Record/Log	15/141	PT Bridge Record				

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# 10.11.6 Contractor Applied Overloads on Department-Owned Temporary Bridges

The intent of **Standard Specification 7-7.2**, in part, is to prevent the overloading of Department-owned temporary bridge components that might be damaged by such loads. These temporary bridge components are generally designed to carry loads that do not exceed those allowed in the **Florida Highway Patrol, Commercial Motor Vehicle Manual (CMVM)** and; therefore, are not designed to carry overloaded construction vehicles or construction cranes along with the objects they are lifting. Overloading of temporary bridge components can cause serious damage or failure.

Exceptions to the overload policy above are permitted if provided for by the Engineer of Record in the *Contract Documents*. The decision to allow erection overloads will be made prior to bid and will not be permitted through the use of a Cost Savings Initiative Proposal after bid. If overloads are permitted in the *Contract Documents*, then cranes and other heavy loads may only be applied for the purpose of erecting the temporary bridge. Temporary bridges may not be used for the purpose of constructing the permanent bridge.

If the *Contract Documents* allow it, and the Contractor wishes to apply overloads to the temporary bridge for the purpose of erecting the temporary bridge, then prior to the start of work the Contractor must submit shop drawings to the Florida Department of Transportation for approval, the contents of which will be specified in the *Contract Documents*. Typically, the shop drawings must include calculations, layout drawings, and erection drawings showing how the equipment is to be used so that the temporary bridge structure will not be overloaded. The Contractor's Engineer of Record must sign and seal the shop drawings. The PA will verify that the submittal package is in full compliance with the plans prior to submitting them to the State Structures Maintenance Office for review and approval.

If the shop drawings are approved then the PA must confirm that the magnitude of the applied overloads (cranes, construction vehicles, etc.) which may require the use of distribution mats and their specific loading positions on the deck of the temporary bridge, are in full compliance with the shop drawings at all times during the progression of construction.

When the plans do not specifically allow the temporary bridge to be overloaded for erection purposes then the Contractor must comply fully with the CMVM and the PA must monitor the Contractor's compliance for the duration of the project.

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#### 10.11.7 Temporary Bridge Activities

#### 10.11.7.1 Acquisition of Department-Owned Temporary Bridging

The acquisition of Department-owned temporary bridge components and hardware will be overseen by the PA using the process outlined in **Standard Specification 102-6.2.** Upon receipt of the Contractor's letter and accompanying requested components list, confer with the State Aluminum Structures Shop (SASS) as necessary to finalize the components list within the timeframe given in **Standard Specification 102-6.2**. Provide at least one inspector to attend the mandatory training described in **Standard Specification 102-6.2** along with the Contractor's representatives.

#### 10.11.7.2 Erection Verification

During the erection of temporary bridging, periodically verify that proper erection procedures are being followed by the Contractor. When temporary bridge components are supplied by the Department, the CEI will consult with the FDOT State Bridge Maintenance and Repair Engineer (SBMRE) of the State Structures Maintenance Office, for instruction regarding how verification is to be performed. Erection procedure violations by the Contractor must be brought to the attention of the SBMRE immediately and the SBMRE will make recommendations about corrective actions required of the Contractor. The PA must verify that recommended actions are implemented properly and in a timely manner. When the entire temporary bridge is supplied by the Contractor, the CEI must verify that the Contractor is constructing the temporary bridge in accordance with the signed and sealed shop drawings and erection plan. If the Contractor does not construct in accordance with the shop drawings and erection plan, the PA will bring this to the attention of the Contractor and any required corrective actions are required to be completed prior to use of the bridge by the public.

The State Structures Maintenance Office will perform a courtesy inspection of Departmentowned temporary bridges prior to their use by public traffic. The Project Administrator will notify the SBMRE at least 30 days in advance of opening to traffic to schedule the required inspection. The PA will coordinate with the Contractor to facilitate inspection of the bridge. Completion of corrective actions will be verified by the PA prior to opening any temporary bridge to the public.

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#### 10.11.7.3 Maintenance Monitoring

For Department-owned temporary bridges, CEI staff will monitor that the Contractor properly maintains the temporary bridge components once in service. CEI staff will consult with the SBMRE for instructions regarding what procedures to use for proper maintenance monitoring. Maintenance lapses by the Contractor must be brought to the attention of the SBMRE immediately and the SBMRE will make recommendations about corrective actions required of the Contractor. The PA will verify that recommended actions are implemented properly and in a timely manner. For Contractor supplied temporary bridges, the PA will verify that there is a Contractor-developed temporary bridge maintenance plan and that the Contractor is in compliance with the plan. The PA will discuss any maintenance plan noncompliance issues with the Contractor and corrective actions must be implemented in a timely manner.

#### 10.11.7.4 Return of Department-Owned Temporary Bridging

The PA will verify that the Contractor has notified the Department at least 10 days prior to return of any bridge components and that all bridge components are listed on the Detour Bridge Issue and Credit Ticket and signed by the Contractor. Adjustments to payments due to the Contractor for bridge components that are missing or damaged by the Contractor, components that are not properly packed or for components that are not returned within the specified time will be made in accordance with **Standard Specification 102-6.2**.

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#### Section 10.12

#### FOUNDATIONS ON DESIGN-BUILD PROJECTS

#### **10.12.1** Purpose

To establish a procedure for observing, reviewing, and accepting foundations installed by a Design Build Firm.

#### **10.12.2 Authority**

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

#### 10.12.3 References

Section 455, Standard Specifications for Road and Bridge Construction and Supplements thereto.

#### 10.12.4 Definitions

**District Construction Engineer (DCE):** The authority on the entire construction activity in the District.

**Construction Engineering and Inspection (CEI):** In this procedure, it refers to the Consultant personnel performing CEI services or the Department personnel group performing CEI services.

**Geotechnical Engineer:** The Engineer engaged by the Department to review all foundation construction documents submitted by the Design-Build (DB) Firm and provide recommendations to the CEI on foundation issues. In this procedure, the Geotechnical Engineer may be the District Geotechnical Engineer (DGE), any Department Engineer assigned for the project by the DGE, the Consultant Geotechnical Engineer working directly for the District Geotechnical Engineer, or the Geotechnical Engineer employed by the Department's Consultant CEI and performing under the direction of the DCE and the DGE. If the Geotechnical Engineer is engaged by the Consultant CEI, the District Level Responsibilities in this procedure will also be the Resident Level Responsibilities. The CEI Geotechnical Engineer shall coordinate with the DGE in performing his/her responsibilities.

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**Verification Testing Geotechnical Engineer (VTGE):** The Engineer engaged by the Department to perform verification testing. Verification testing could be dynamic testing and integrity testing. It could be the same geotechnical firm working for the CEI, DGE, in-house Department personnel from the DGE, or a consultant working directly for the DGE.

**Project Administrator (PA):** The Administrator responsible for the everyday construction activity at the project under the direction of the Resident Engineer.

**Resident Engineer (RE):** The Engineer supervising the CEI and responsible for the construction activities in the residency. In this procedure, this could be the Senior Project Engineer responsible for the construction activities of the project.

#### 10.12.5 Piles

#### 10.12.5.1 General

The DB Firm is responsible for the determination of pile lengths and driving criteria, and inspecting and recording the pile installation using the proper FDOT forms. The CEI must perform a review and verification of the work performed by the DB Firm.

It will be the responsibility of the CEI to plan and coordinate with the DGE and other parties involved to make sure the deadlines specified in the contract documents are met, including reviewing, rejecting or accepting submittals, performing verification tests, and providing results to the DB Firm.

#### 10.12.5.2 Acceptance of the Pile Installation Plan

#### (A) Resident Level Responsibilities

The RE (or PA) shall receive from the Contractor at the preconstruction conference or at least fifteen (15) days prior to driving the initial test pile a completed **Pile Installation Plan (PIP).** 

Within one (1) working day after receiving the PIP from the DB Firm, the RE (or PA) shall forward the document to the DGE and the Geotechnical Engineer for review and comments. The CEI shall perform a concurrent separate review of the PIP. For a revised PIP, the RE (or PA) shall forward the document to the DGE and the Geotechnical Engineer within the same day of receiving it.

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Within one (1) working day of receipt of the Geotechnical Engineer's comments, the RE (or PA) shall incorporate the CEI's comments and notify the Contractor of the acceptance or rejection and request additional information and/or changes that may be necessary to satisfy the Contract Documents. The letter of rejection shall contain the comments and reasons for rejection of the PIP. For a revised PIP, provide similar notification to the Contractor within one (1) working day after receipt of the Geotechnical Engineer's comments. The RE (or PA) must ensure that the deadlines allowed by the Specifications are met.

### (B) District Materials and Research Office (DMRO) Level Responsibilities

The Geotechnical Engineer shall make comments and/or recommendations to the RE (or PA) for the acceptance or rejection of the PIP within three (3) working days of receiving it. For a revised PIP, the Geotechnical Engineer shall make comments and/or recommendations within one (1) working day of receiving the PIP.

#### 10.12.5.3. Test Pile and Production Pile Installation

#### (A) Resident Level Responsibilities

The CEI must perform an over-the-shoulder inspection of the activities performed by the DB Firm during pile testing and production pile driving and ensure that the DB Firm is following FDOT procedures and documenting the installation using the proper FDOT forms. As soon as the Contractor's schedule for driving test piles is known, the RE (or PA) shall notify the DGE and the Geotechnical Engineer of the schedule so that they have the opportunity to observe the installation of the test piles.

The CEI must ensure the requirements in the Released for Construction (RFC) Plans, Specifications, accepted PIP, and other contract documents are followed throughout the installation of the test and production piles. In addition, the CEI personnel must observe over-the-shoulder and verify the driving criteria are followed during the installation of production piles.

The DB Firm is required to submit pile driving records within one (1) working day of driving piles. The CEI must forward this information to the DGE and the Geotechnical Engineer within one (1) working day.

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#### (B) District Level Responsibilities

Since the deadline to review Foundation Certification Packages is only one (1) working day, the DGE and the Geotechnical Engineer should start reviewing the production pile driving records as soon as possible prior to receiving the Foundation Certification Packages.

#### 10.12.5.4 Production Pile Lengths and Driving Criteria

Production pile lengths and driving criteria are established by the DB Firm utilizing the results of the test pile program and contract documents. Production lengths and driving criteria must be submitted by the DB Firm at least two (2) working days prior to the beginning of the production pile driving. The CEI is not required to submit a formal acceptance document on these submittals. However, if there are issues in the proposed lengths or driving criteria that are in conflict with the RFC Plans, accepted PIP, Specifications or other contract documents that may affect the integrity of the foundation, the RE (or PA) shall notify the DB firm upon receiving comments from the Geotechnical Engineer.

#### (A) Resident Level Responsibilities

Upon receipt of the production pile length and driving criteria letters from the DB Firm, the RE (or PA) shall forward the package to the DGE and the Geotechnical Engineer within one (1) working day. If comments are received from the Geotechnical Engineer (see item B below), forward them immediately to the DB Firm and request them to be addressed prior to driving piles.

#### (B) DMRO Level Responsibilities

Within one (1) working day of receiving the production pile length and driving criteria letters the Geotechnical Engineer shall perform a cursory review to check for problems in the letters such as whether the DB Firm used the correct nominal bearing resistance, that the lengths are determined based on dynamic test results and geotechnical conditions, that the blow count criteria were developed from analyses performed at the correct elevations, and whether there are stroke limitations in the letter to prevent pile overstress. Submit any concerns or comments to the RE (or PA).

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#### 10.12.5.5 Foundation Certification Packages

After completion of the piles driven in one foundation unit, the RE (or PA) will receive from the DB Firm a Foundation Certification Package.

#### (A) Resident Level Responsibilities

Upon receipt of the Foundation Certification Package from the DB Firm, the RE (or PA) shall forward the package to the DGE and the Geotechnical Engineer within the same working day and perform a concurrent review to verify that the package is complete. After the reviews are performed, the RE (or PA) shall notify the Contractor of the rejection or need for verification of the foundation unit within the same working day of receiving the notification from the Geotechnical Engineer.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall perform a review of the Foundation Certification Package to make sure it addresses all the requirements for acceptance (such as load capacity, integrity, settlements). Also, the Geotechnical Engineer shall verify that the language of the signed and sealed certification clearly certifies the foundation unit without disclaimers. Refer to *Guidance Documents 10-12-A*, for an *Example of Acceptable Language in Certification Letters*. The Geotechnical Engineer shall perform additional analyses to verify the accuracy of the driving criteria prior to receiving the packages. These analyses shall commence at the time the DB team submits the pile length and driving criteria letters. A careful review of the driving logs shall be performed to determine whether there is a need to perform verification testing.

Within one (1) working day of the receipt of the Foundation Certification Package, the Geotechnical Engineer shall submit a notification to the RE (or PA) recommending one of the following actions:

- Rejection of the Foundation Certification Package indicating the reasons for its rejection.
- Requesting a verification test and the verification test location.

If the Geotechnical Engineer has no comments on the foundation package, no notification is required.

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#### 10.12.5.6 Verification Testing and Acceptance

#### (A) Resident Level Responsibilities

If verification testing is required by the Geotechnical Engineer, the RE (or PA) shall request the DB firm perform a verification test on the pile selected by the Geotechnical Engineer. Once the Contractor indicates when the verification set-check test will be performed, the RE (or PA) shall schedule the VTGE to instrument the pile selected for verification.

After receiving a notification from the Geotechnical Engineer indicating that the verification testing is complete and no further action is required (see item (B) below), the RE (or PA) shall immediately forward the results of the verification testing to the DB Firm and notify it that no further action is required. If the Geotechnical Engineer finds the tested pile unacceptable, the RE (or PA) shall immediately notify the DB Firm, provide the DB Firm with the verification test results and request the DB Firm to follow the corrective procedures specified in the Specifications and other contract documents.

#### (B) DMRO Level Responsibilities

Within one (1) working day of testing, the Geotechnical Engineer shall provide the results of the verification testing to the RE (or PA). If the results are acceptable, the Geotechnical Engineer shall issue a notification to the RE (or PA) indicating that the verification testing is complete and no further action is required. If the verification test results are unacceptable, the Geotechnical Engineer shall issue a notification to the RE (or PA) recommending rejection of the foundation, provide the verification test results, and request the DB Firm to follow the corrective procedures specified in the Specifications and other contract documents.

#### 10.12.6 Drilled Shafts

#### 10.12.6.1 General

The DB Firm is responsible for the determination of drilled shaft lengths; tip elevations and rock socket lengths; inspection; and recording the drilled shaft installation using the proper FDOT forms. The CEI must perform a review and verification of the work performed by the DB Firm.

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It will be the responsibility of the CEI to plan and coordinate with the DGE and other parties involved in this procedure to make sure the deadlines specified in the contract documents are met; including reviewing, rejecting or accepting submittals, performing verification tests, and providing results to the DB Firm.

#### 10.12.6.2 Acceptance of the Drilled Shaft Installation Plan

#### (A) Resident Level Responsibilities

The RE (or PA) shall receive from the Contractor at the preconstruction conference or at least fifteen (15) days prior to installing the first shaft in the project a completed **Drilled Shaft Installation Plan (DSIP).** 

Within one (1) working day after receiving the DSIP from the DB Firm, the RE (or PA) shall forward the document to the DGE and the Geotechnical Engineer for review and recommendations. The RE (or PA) shall perform a concurrent separate review of the DSIP. For a revised DSIP, the RE (or PA) shall forward the document to the DGE and the Geotechnical Engineer within the same day of receiving it.

Within one (1) working day of receipt of the Geotechnical Engineer's comments, the RE (or PA) shall incorporate the CEI's comments and notify the Contractor of the acceptance or rejection and request additional information and/or changes that may be necessary. The letter of rejection shall contain the comments and reasons for rejection of the DSIP. For a revised DSIP, the RE (or PA) shall provide similar notification to the Contractor within the one (1) working day from receipt of the Geotechnical Engineer's comments. The RE (or PA) must ensure that the deadlines allowed by the Specifications are met.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall make comments and/or recommendations to the RE (or PA) of the acceptance or rejection of the DSIP within three (3) working days of receiving it. For a revised DSIP, the Geotechnical Engineer shall make comments and/or recommendations within one (1) working day of receiving the DSIP.

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#### 10.12.6.3 Test Shafts and Production Drilled Shafts Installation

#### (A) Resident Level Responsibilities

The CEI must perform an over-the-shoulder inspection of the activities performed by the DB Firm during installation of test shafts (test holes and load test shafts) and production drilled shafts and ensure that the DB Firm is following FDOT procedures and documenting the installation using the proper FDOT forms. As soon as the Contractor's schedule to construct the test holes and load test shafts is known, the RE (or PA) shall notify the DGE and the Geotechnical Engineer of the schedule so that they have the opportunity of observing the installation of the test shafts.

The CEI must ensure that the requirements in the RFC Plans, Specifications, approved DSIP, and other contract documents are followed throughout the installation of the test and production shafts. In addition, the CEI must observe over-the-shoulder and verify that the DB team is properly recording the drilled shaft construction.

The DB Firm is required to submit drilled shaft logs within 24 hours after concrete placement. The CEI must forward this information to the DGE and the Geotechnical Engineer within the same day. The Geotechnical Engineer may select a shaft for integrity testing after reviewing the drilled shaft logs. The RE (or PA) shall notify the DB Firm of any required integrity testing within one (1) working day of receiving this request from the Geotechnical Engineer, making sure the deadline allowed by the Specifications is met.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall review the production drilled shaft logs, determine if there are any potential quality problems, and decide if integrity testing is required. The Geotechnical Engineer shall submit the request to the RE (or PA) for integrity testing within one (1) working day after receiving the drilled shaft logs.

## 10.12.6.4 Pilot Holes, Production Drilled Shaft Tip Elevations and Minimum Rock Socket Lengths

Design production drilled shaft tip elevations, minimum rock socket lengths, and other criteria are established by the DB Firm utilizing the results of the geotechnical exploration, pilot holes, lab testing, and load testing results. Performance of pilot holes shall be witnessed by qualified geotechnical personnel supervised by the Geotechnical

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Engineer. The final design drilled shaft tip elevations and rock socket information may be presented in the RFC plans or may be submitted in a document package prepared by the DB Firm after the pilot holes and load tests are completed. The RE (or PA) shall forward this information to the DGE and the Geotechnical Engineer the same day this package is received.

#### (A) Resident Level Responsibilities

As soon as the Contractor's schedule to perform the pilot holes is known, the RE (or PA) shall notify the DGE and the Geotechnical Engineer of the pilot hole schedule so that the Geotechnical Engineer may schedule his/her personnel to witness the pilot hole operation.

The RE (or PA) shall forward the final design drilled shaft elevations and rock socket lengths package to the DGE and the Geotechnical Engineer within one (1) working day for review. Upon receiving the comments from the Geotechnical Engineer, the RE (or PA) shall forward them to the DB Firm on the same day.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall perform a review of the load test results, pilot hole, lab test information, calculations, and final drilled shaft tip elevations recommendations submitted by the DB Firm. Within three (3) working days after receiving the information, the Geotechnical Engineer shall make recommendations to the RE (or PA) of the acceptance or rejection of the proposed drilled shaft tip elevations. The letter of rejection shall contain the comments and reasons for rejection.

### 10.12.6.5 Foundation Certification Packages

After completion of the drilled shafts in one foundation unit, the RE (or PE) will receive from the DB Firm a Foundation Certification Package.

#### (A) Resident Level Responsibilities

The same day of the receipt of the Foundation Certification Package from the DB Firm, the RE (or PA) shall forward the package to the DGE and the Geotechnical Engineer. Perform a concurrent review to verify that the Foundation Certification Package is complete. After the reviews are performed, the RE (or PA) shall notify the Contractor of the rejection or need for verification of the foundation unit within the same working day of receiving the notification from the Geotechnical Engineer.

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#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall review the Foundation Certification Package to make sure it addresses all the requirements needed for acceptance (such as load capacity, integrity, and settlements). Also, the Geotechnical Engineer must verify that the language of the signed and sealed certification clearly certifies the foundation unit without disclaimers. Refer to *Guidance Documents 10-12-A*, for an *Example of Minimum Language in Certification Letters*.

Within one (1) working day of the receipt of the Foundation Certification Package, the Geotechnical Engineer shall submit a notification to the RE (or PA) recommending one of the following actions:

- Rejection of the Foundation Certification Package indicating the reasons for its rejection.
- Requesting verification tests and the verification test locations.

If the Geotechnical Engineer has no comments on the foundation package, no notification is required.

#### 10.12.6.6 Verification Testing

#### (A) Resident Level Responsibilities

If verification is required by the Geotechnical Engineer, the RE (or PA) shall coordinate with the VTGE. The results of the verification test shall be submitted to the DGE and the Geotechnical Engineer within two (2) working days after performing the test. After receiving a notification from the Geotechnical Engineer indicating that the verification testing is complete and no further action is required (see item (B) below), the RE (or PA) shall immediately forward the results of the verification testing to the DB Firm and notify it that no further action is required. If the Geotechnical Engineer finds any tested shaft unacceptable, the RE (or PA) shall immediately notify the DB Firm, provide the DB Firm with the verification test results, and request the DB Firm to address any deficient drilled shaft in accordance with the Specifications and other contract documents and submit a solution to the Department for review.

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#### (B) DMRO Level Responsibilities

After receipt of the verification test results from the RE (or PA), the Geotechnical Engineer shall review the results, determine the acceptability of the shaft or identify additional needs for verification testing, and provide recommendations to the RE (or PA) within two (2) working days.

If the verification testing is performed by the DGE (or a consultant working directly for the DGE), the Geotechnical Engineer shall coordinate with the DGE and shall submit the test results and recommendations to the RE (or PA) within two (2) working days of completing the test in the field.

If the results are acceptable, the Geotechnical Engineer shall issue a notification to the RE (or PA) indicating that the verification testing is complete and no further action is required. If the verification test results are unacceptable, the Geotechnical Engineer shall issue a notification to the RE (or PA) recommending rejection of the foundation, provide the verification test results, and request the DB Firm follow the corrective procedures specified in the Specifications and other contract documents.

#### 10.12.7 Auger Cast Piles

#### 10.12.7.1 General

The Design-Build (DB) Firm is responsible for the determination of auger cast pile lengths and inspecting and recording the pile installation using the proper FDOT forms. The CEI must perform a review and verification of the work performed by the DB Firm. Note that when the Department approves the use of ACP for bridges in the project, the DB team must prepare and submit a Modified Special Provision (MSP) for the Department's review and acceptance, to specify the requirements of the ACP installation.

### 10.12.7.2 Acceptance of the Auger Cast Pile Installation Plan

#### (A) Resident Level Responsibilities

The RE (or PA) shall receive from the Contractor at the preconstruction conference or at least fifteen (15) days prior to the installation of the demonstration pile a completed **Auger Cast Pile Installation Plan (ACPIP).** 

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Within one (1) working day after receiving the ACPIP from the DB Firm, the RE (or PA) shall forward the document to the DGE and the Geotechnical Engineer for review and recommendations. The CEI shall perform a concurrent separate review of the ACPIP. For a revised ACPIP, the RE (or PA) shall forward the document to the DGE and the Geotechnical Engineer within the same day of receiving it. When the Department approves using ACP for bridges in the project, separate ACPIPs must be submitted by the DB team to address the installation of non-bridge ACP and to address the installation of bridge foundations.

Within one (1) working day of receipt of the Geotechnical Engineer's comments, the RE (or PA) shall incorporate the CEI's comments, notify the Contractor of the acceptance or rejection, and request additional information and/or changes that may be necessary. The letter of rejection shall contain the comments and reasons for rejection of the ACPIP. For a revised ACPIP, the RE (or PA) shall provide similar notification to the Contractor within one (1) working day after receipt of the Geotechnical Engineer's comments. The RE (or PA) must ensure that the deadlines allowed by the Specifications are met.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall make comments and/or recommendations to the RE (or PA) of the acceptance or rejection of the ACPIP within three (3) working days of receiving it. For a revised ACPIP, the Geotechnical Engineer shall make comments and/or recommendations within one (1) working day of receiving the ACPIP.

### 10.12.7.3. Demonstration Pile, Load Test Piles and Production Piles Installation

#### (A) Resident Level Responsibilities

The CEI shall perform an over-the-shoulder inspection of the activities performed by the DB Firm during installation of demonstration auger cast piles, load test auger cast piles and production auger cast piles and ensure that the DB Firm is following FDOT procedures and documenting the installation using the proper FDOT forms. As soon as the Contractor's schedule to construct the demonstration piles and load test piles is known, the RE (or PA) shall notify the DGE and the Geotechnical Engineer of the schedule so that they have the opportunity of observing the installation of these piles. During the installation of demonstration auger cast piles, load test auger cast piles and production auger cast piles ensure the DB team furnish the Automated Monitoring

Effective: October 16, 2013

Equipment (AME), if required by the Specifications and submits the inspection installation records to the Geotechnical Engineer within 24 hours of the demonstration pile and load test pile installation. In addition, for bridge foundations, ensure the production logs are submitted within 24 hours.

The CEI must ensure the requirements in the RFC Plans, Specifications, accepted ACPIP, and other contract documents are followed throughout the installation of the demonstration, load test and production piles. In addition, the CEI must observe overthe-shoulder and verify that the required auger cast pile tip elevations and other design requirements established by the DB firm are followed during the installation of the demonstration pile and production piles.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall provide technical assistance as required by the CEI in resolving auger cast pile installation issues that may arise during construction. This assistance includes the observation of the demonstration piles, load test piles, field visits, reviewing Engineering Analysis Reports on piles that did not meet the Specifications requirements, and review of the Foundation Certification Packages.

# 10.12.7.4 ACP for Bridges- Pilot Holes, Production ACP Tip Elevations and Minimum Rock Socket Lengths

Design production ACP tip elevations, minimum rock socket lengths, and other criteria are established by the DB Firm utilizing the results of the geotechnical exploration, pilot holes, lab testing, and load testing results. Performance of pilot holes shall be witnessed by qualified geotechnical personnel supervised by the Geotechnical Engineer. The final design ACP tip elevations and rock socket information may be presented in the RFC plans or may be submitted in a document package prepared by the DB Firm after the pilot holes and load tests are completed. The RE (or PA) shall forward this information to the DGE and the Geotechnical Engineer the same day this package is received.

#### (A) Resident Level Responsibilities

As soon as the Contractor's schedule to perform the pilot holes is known, the RE (or PA) shall notify the DGE and the Geotechnical Engineer of the pilot hole schedule so

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that the Geotechnical Engineer may schedule his/her personnel to witness the pilot hole operation.

The RE (or PA) shall forward the final design ACP tip elevations and rock socket lengths package to the DGE and the Geotechnical Engineer within the same day is received for review. Upon receiving the comments from the Geotechnical Engineer, the RE (or PA) shall forward them to the DB Firm on the same day.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall perform a review of the load test results, pilot hole, lab test information, calculations, and final ACP tip elevations recommendations submitted by the DB Firm. Within three (3) working days after receiving the information, the Geotechnical Engineer shall make recommendations to the RE (or PA) of the acceptance or rejection of the proposed ACP tip elevations. The letter of rejection shall contain the comments and reasons for rejection.

#### 10.12.7.5 Foundation Certification Packages

After completion of the auger cast piles in one foundation unit, the RE (or PA) will receive from the DB Firm a Certification Package. For bridges, a foundation unit is defined as a group of piles in a pier or bent that share a common cap. For noise walls, a foundation unit is defined as a group of piles per wall segment or per full wall. For other miscellaneous structures, the contractor will submit a certification package per structure.

#### (A) Resident Level Responsibilities

Upon receipt of the Foundation Certification Package from the DB Firm, the RE (or PA) shall forward it to the DGE and the Geotechnical Engineer within the same working day and perform a concurrent review to verify that the package is complete. If after the reviews, verification testing is needed or the foundation package is considered deficient, the RE (or PA) shall notify the Contractor of the rejection of the foundation or the need for verification testing, within the same working day of receiving the notification from the Geotechnical Engineer.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall perform a review of the Foundation Certification Package to make sure it addresses all the requirements needed for acceptance (such as load capacity, integrity, and settlements). Also, the Geotechnical Engineer must

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verify that the language of the signed and sealed certification clearly certifies the foundation unit without disclaimers. Refer to *Guidance Documents 10-12-A*, for an *Example of Acceptable Language in Certification Letters*.

Within three (3) working days of the receipt of the Foundation Certification Package, the Geotechnical Engineer shall submit a notification to the RE (or PA) recommending one of the following actions:

- Rejection of the Foundation Certification Package indicating the reasons for its rejection.
- Requesting verification tests and the verification test locations.

#### 10.12.7.6 Verification Testing

In bridges, the Department may require verification load tests on selected ACP to confirm load capacity. The RE (or PA) shall coordinate with the DB Team to perform the selected verification tests. The verification load test reports shall be submitted to the DGE and the Geotechnical Engineer as soon as they are received from the Contractor. After receiving a notification from the Geotechnical Engineer indicating that the verification testing is complete and no further action is required (see item (B) below), the RE (or PA) shall immediately forward the results of the verification testing to the DB Firm and notify it that no further action is required. If the Geotechnical Engineer finds any tested ACP unacceptable, the RE (or PA) shall immediately notify the DB Firm and request the DB Firm to address any deficient ACP in accordance with the Specifications and other contract documents and submit a solution to the Department for review.

#### (A) Resident Level Responsibilities

If integrity verification is required by the Geotechnical Engineer, the RE (or PA) shall coordinate with the VTGE. The test shall be performed within one (1) working day after the DB Firm has been notified on the need of verification testing. The results of the verification test shall be submitted to the DGE and the Geotechnical Engineer within two (2) working days after performing the test.

When the Geotechnical Engineer selects piles for verification load testing, the RE (or PA) shall coordinate with the DB Team to perform the selected verification tests. The verification load test results shall be submitted to the DGE and the Geotechnical Engineer as soon as they are received from the DB team.

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Once the Geotechnical Engineer finishes the review of the verification load tests and any integrity verification tests, the RE (or PA) shall notify immediately the DB team whether the foundation is unacceptable and that corrective procedures in accordance with the Specifications or the Contract Documents must be performed, or that no further action is required.

#### (B) DMRO Level Responsibilities

After receipt of the integrity verification test results from the RE (or PA), the Geotechnical Engineer shall review the results, determine the acceptability of the shaft or identify additional needs for verification testing, and provide recommendations to the RE (or PA) within three (3) working days.

If the integrity verification testing is performed by the DGE (or a consultant working directly for the DGE), the Geotechnical Engineer shall coordinate with the DGE and shall submit the test results and recommendations to the RE (or PA) within three (3) working days of completing the test in the field.

When verification load tests are performed, if the verification load results are acceptable the Geotechnical Engineer shall issue a notification to the RE (or PA) indicating that the verification testing is complete, and no further action is required. If the verification load or integrity verification test results are unacceptable, the Geotechnical Engineer shall issue a notification to the RE (or PA) recommending rejection of the foundation and request the DB Firm follow the corrective procedures specified in the Specifications and other contract documents. The recommendation shall also include whether additional verification load testing is required.

#### 10.12.8 Spread Footings

#### 10.12.8.1 General

The Design-Build (DB) Firm is responsible for the determination of spread footing design, inspection and recording the footing construction. CEI must perform a review and verification of the work performed by the DB Firm.

Effective: October 16, 2013

#### 10.12.8.2 Spread Footing Construction

#### (A) Resident Level Responsibilities

The CEI must perform an over-the-shoulder inspection of the activities performed by the DB Firm during spread footing construction to ensure the DB Firm is following FDOT procedures and meets the requirements indicated in the RFC Plans, Specifications, and other pertinent contract documents. The CEI must observe and verify that the required foundation depths, dewatering, excavations, support of excavations, foundation subgrade materials, foundation materials and details, and foundation seals are in accordance with the design requirements established by the RFC Plans and Specifications.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall provide technical assistance as required by the CEI in geotechnical construction issues that may arise during construction. This assistance includes field visits, records review, reviewing Engineering Analysis Reports on questionable footings, field testing, and technical recommendations.

#### 10.12.8.3 Foundation Certification Packages

After completion of the spread footings in one foundation unit, the RE (or PA) will receive from the DB Firm a Foundation Certification Package. A foundation unit is defined as a spread footing.

#### (A) Resident Level Responsibilities

Upon receipt of the Foundation Certification Package from the DB Firm, the RE (or PA) shall forward it to the DGE and the Geotechnical Engineer within the same working day and perform a concurrent review to verify the package is complete. If after the reviews, the foundation package is considered deficient, the RE (or PA) shall notify the Contractor of the rejection of the foundation within the same working day of receiving the notification from the Geotechnical Engineer.

#### (B) DMRO Level Responsibilities

The Geotechnical Engineer shall perform a review of the Foundation Certification Package to make sure it addresses all the requirements needed for acceptance (such as load capacity, integrity, and settlements). Also, the Geotechnical Engineer must

Effective: October 16, 2013

verify that the language used in the signed and sealed certification letter clearly certifies the foundation unit without disclaimers Refer to *Guidance Documents 10-12-A*, for an *Example of Acceptable Language in Certification Letters*.

Within one (1) working day of the receipt of the Foundation Certification Package, if the certification is not acceptable, the Geotechnical Engineer shall submit a notification to the RE (or PA) recommending its rejection, including the reasons for rejecting it. If the Geotechnical Engineer has no comments on the Foundation Certification Package, no notification is required.

Effective: October 16, 2013

#### **Guidance Document 10-12-A**

### **Example of Acceptable Language in Certification Letters**

(ADDRESSEE)	(DATE)
Financial Project ID: FAP No.: Contract No.: County: Subject: Foundation Certification Le Project Name, Bridge/struc	
Dear ():	
consultant reviewed for this certification records/auger cast piles records, didata, integrity test data, spread foot piles/shafts/auger cast piles (selectiving/drilled shaft/auger cast pile (selectional position and axial alignment vexceeded, an evaluation must be incomples/spread footings meet the Design of the consultant position and axial alignment vexceeded.	leted a review of the (list the documents that the lication such as pile driving records/drilled shaft ynamic load test data, static, Statnamic, load test ing field inspection records, etc). All the production tone) were inspected by a CTQP certified pile select one) inspector under our supervision and the were verified. (Note: in case of tolerances being sluded in the package).  Certify that all these piles/drilled shafts/auger cast sign and Construction criteria established for this pacity including uplift, lateral stability, integrity, and
Submitted by:	
Firm's Name FPBE CAT	
Geotechnical Foundation Design Eng FBPE license #	gineer of Record Name

Effective: October 16, 2013

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#### Section 11.1

#### ASPHALT LOT DOCUMENTATION

#### **11.1.1 Purpose**

This procedure establishes guidelines for asphalt LOT documentation related to the daily measurement and documentation of bituminous quantities.

#### 11.1.2 Authority

Sections 20.23(3) (a) and 334.048(3), Florida Statutes (F.S.)

#### **11.1.3 General**

**Specifications Section 320** includes the requirements for asphalt plant operations. All asphalt plants shall have electronic weigh systems with automatic ticket printouts.

#### 11.1.4 Asphalt LOT Submittal Package

The *LOT Submittal Package* consists of information provided by the Contractor's Plant and Roadway Technicians and/or the Department's Plant and Roadway Verification Technicians. It is compiled by the the Department personnel which could include the Plant and Roadway Verification Technicians and/or Resident Office. It is recommended that a <a href="PDF Package">PDF Package</a> be used to assemble the *LOT Submittal Package* (see *Attachment 11.1-1*) and uploaded into *Project Solve SharePoint (PSSP)*, also known as the collaboration site. The Resident Office (RO) will ensure that the PDF package is complete.

Each LOT is either 2,000 or 4,000 Tons and Initial LOTs are always 2,000 Tons, per **Specifications Section 334-5.2**. The **LOT Submittal Packages** will be uploaded to the collaboration site when the LOT is paid and should include the following documentation:

#### (A) Asphalt Printed Tickets

- (1) There must be an original and at least one (1) legible copy. The original is retained by the Plant Verification Technician and one copy goes to the Roadway Verification Technician. See **Attachment 11.1-1b** for examples of asphalt tickets.
- (2) Tickets shall be grouped by LOT in the daily order of production. Each asphalt ticket will contain the following information:

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The Financial Project ID Number, contract number, date and time, mix design number, type of material, ticket number, Asphalt Contractor company name and address, truck number, load number, Gross, Tare and Net Weight in Tons, plant number, total accumulated daily quantity and the hand-written temperature.

The tickets shall be available for review by the Plant Verification Technician one day after production and shall become part of the **LOT** Submittal Package.

**NOTE**: Material of different types, pay items, waste, or private work for each day's production run shall be identified on the Quality Control Roadway Report (QCRR).

- (3)The original weight tickets (white tickets) shall be scanned into the **LOT** Submittal Package and the hard copies will be destroyed. It is also acceptable to receive scanned tickets from the Contractor. Scanned tickets must be checked and verified for accuracy and clarity by the RO before inclusion within the Lot Submittal Package and before destruction of tickets.
- (4) All projects let January 1, 2018 and after shall not be required to submit Form 700-050-72, Computer Summary of Quantities for Asphaltic Concrete.

#### (B) **Asphalt Plant – Composite Pay Factor Sheet**

The Contractor's test results for each Sublot are entered into *Materials Acceptance and* Certification (MAC) at the asphalt plant. The gradation, asphalt content, air voids and density together generate the *Composite Pay Factor (CPF)* for the LOT.

The CPF Sheet is now generated in MAC and is part of the Comparison Package Report which also contains the LOT Verification information. See Attachment 11.1-1c. The CPF Sheet is required for all Lot Submittal Packages regardless of testing. For non-tested lots, the *CPF Sheet* will show a CPF equal to 1.

#### **Asphalt Roadway - Verification Report** (C)

Form No. 675-030-21, Asphalt Roadway - Verification Report, is filled out by the Roadway Verification Technician. The technician enters and verifies the spread rate, the temperature, and bituminous materials used in each LOT. This will be submitted within the LOT Submittal Package in Excel Format. See Attachment 11.1-1d.

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This form contains the following information:

Financial Project ID Number, Material No., Type of Mix, Mix Design No., Intended Use, Plant No., LOT No., Intended LOT Size, Verification of Spread Rate, Verification results, Verification of Tack, and Verification of Established Temperatures.

#### (D) Asphalt Roadway – Daily Report of Quality Control Report (QCRR)

The final portion of the *LOT Submittal Package* contains *Form 675-030-20A*, *Asphalt Roadway - Daily Report of Quality Control*, also known as the *Quality Control Roadway Report (QCRR)*. See *Attachment 11.1-1e*. This form is furnished by the Department and is required to be submitted to the Project Administrator (PA) at the close of each lot or as requested by the PA. The QCRR calculates the spread rate and quantity adjustments automatically.

Each Contractor is required to record the placement of asphalt on the above form as the pavement operation progresses. The Contractor's Plant and Roadway Technicians are responsible for verifying the QCRR is filled out and correct. The Contractor is to ensure quality work. These reports are to be available for the Department's Plant and Roadway Verification Technicians at the place of production. The Roadway Verification Technician and the PA shall work together to ensure that the Contractor's quantities are correct on the QCRR and that the *LOT Submittal Package* is in order and ready to be submitted into the Collaboration Site. If corrections to the QCRR are required, the RO shall send the form back to the Contractor for resubmittal.

The QCRR shall be submitted in Excel format. Once the asphalt is completed and paid for, the final QCRR will be sent via email to the State Material's Office as a record of the as-built pavement data at the following email address: <a href="mailto:SMMACQCRRUpload@dot.state.fl.us">SMMACQCRRUpload@dot.state.fl.us</a>. The final QCRR submitted to the State Material's Office will be the final QCRR record in the Electronic Document Management System (EDMS). See CPAM 11.4 for further information.

All projects let January 2018 and after, will **not** be required to submit *Form 700-050-72*, *Computer Summary of Quantities for Asphaltic Concrete*, also known as the daily asphalt ticket cover. However, the same daily tonnage information can be produced by the QCRR through the Reports function within the spreadsheet. The Report – *Daily Tons by Intended Use* should be used to compare the daily tonnage documented within the QCRR and the asphalt tickets for accuracy. Since the Report – Daily Tons by Intended Use is within the QCRR, it is not required to be submitted separately. See *Attachment 11.1-1a* for an example of this report.

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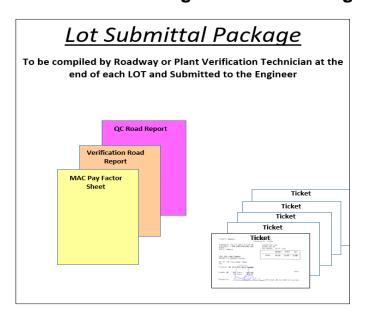
Asphalt

#### 11.1.5 Attachments

Attachment 11.1-1	LOT Submittal Package and PDF Package
Attachment 11.1-1a Qual	ity Control Roadway Report – Daily Tons by Intended Use
Attachment 11.1-1b	Asphalt Ticket Sheet Examples
Attachment 11.1-1c	CPF Sheet Generated in MAC
Attachment 11.1-1d	Asphalt Roadway - Verification Repor
Attachment 11 1-1e	Asphalt Roadway – Daily Report of Quality Contro

Asphalt

## Attachment 11.1-1 Lot Submittal Package and PDF Package



#### **PDF Package**

7_11_17 Lot 1.pdf	8/2/2017 2:51:00 PM	559.08 KB
Љ 7_13_17 Lot 1.pdf	8/2/2017 2:54:20 PM	535.56 KB
♣ 7_14_17 Lot 1.pdf	8/2/2017 2:58:49 PM	271.20 KB
♣ 7_16_17 Lot 1.pdf	8/2/2017 3:14:10 PM	712.17 KB
♣ 7_17_17 Lot 1.pdf	8/2/2017 3:07:21 PM	507.88 KB
♣ 7_18_17 Lot 1.pdf	8/2/2017 3:09:06 PM	580.94 KB
Љ 7_21_17 Lot 1.pdf	8/2/2017 3:10:06 PM	588.98 KB
↓ Lot 1 CPF.pdf	8/2/2017 1:25:49 PM	87.71 KB
📋 QC 7-21-17 Road Report Revised.xlsm	8/1/2017 7:08:09 AM	1.54 MB
TIII VT 7-11-17 asphalt report.xls	7/17/2017 5:29:45 PM	348.50 KB
TIII VT 7-13-17 asphalt report.xls	7/17/2017 5:29:37 PM	349.00 KB
TW VT 7-14-17 asphalt report.xls	7/17/2017 5:23:38 PM	348.50 KB
TW VT 7-16-17 asphalt report.xls	8/25/2017 8:13:52 AM	355.00 KB
TIII VT 7-17-17 asphalt report.xls	7/20/2017 9:32:27 AM	350.00 KB
TIII VT 7-18-17 asphalt report.xls	7/24/2017 11:16:15 AM	349.50 KB
TIII VT 7-21-17 asphalt report.xls	7/24/2017 11:12:45 AM	349.50 KB

The <u>PDF Package</u> should be used for assembly of the *LOT Submittal Package* prior to entry into the Collaboration Site. This example contains:

- (1) White: Top seven rows of PDF Asphalt tickets compiled for each day.
- (2) Yellow: The CPF Sheet generated in MAC in PDF
- (3) Pink: The QCRR in Excel Format
- (4) Orange: Seven Verification Technician's Reports in Excel Format

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# Attachment 11.1-1a Quality Control Roadway Report (QCRR):

#### DAILY TONS BY INTENDED USE F D 1 2 Sum of Quantity SP TL-C Waste (blank) **Grand Total** 4 5 (blank) 6 510.55 5.00 515.55 7/11/2017 7 490.83 5.00 495.83 7/13/2017 8 305.51 5.00 310.51 7/14/2017 9 7/16/2017 805.24 20.70 825.94 10 7/17/2017 597.19 597.19 11 7/18/2017 657.90 5.00 662.90 12 7/21/2017 637.44 10.08 647.52 13 7/23/2017 393.16 393.16 14 7/24/2017 471.96 5.00 476.96 15 416.22 5.00 7/25/2017 421.22 16 481.47 15.00 496.47 7/26/2017 17 7/27/2017 206.93 206.93 18 7/31/2017 19 Grand Total 5,974.40 75.78 6,050.18 20 21

This report, produced by the QCRR, shows the daily tonnage by intended use. It should be used to verify the daily tonnage documented within the QCRR compares to the asphalt tickets. This report is not required to be submitted separately and replaces the information previously provided by *Form 700-050-72, Computer Summary of Quantities for Asphaltic Concrete*.

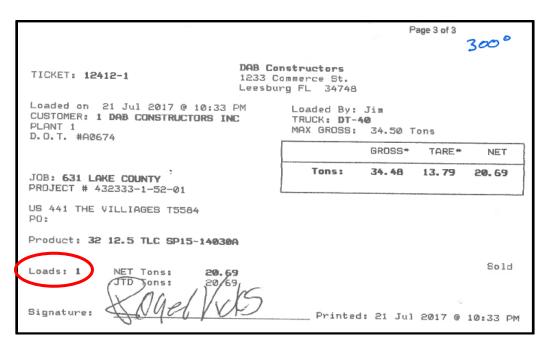
RPT - Daily Tons RPT - Daily Ton by Int'd Use ... 🕂 : 🕕

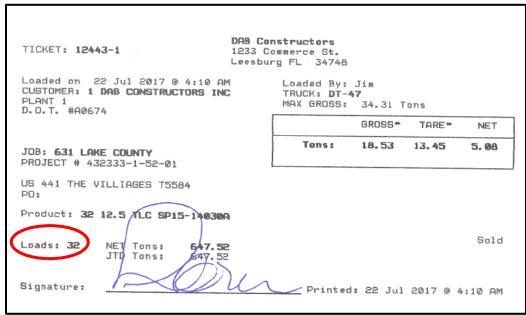
For example, on 7/21/2017, the report shows a Grand Total = 647.52 tons produced. However, only 637.44 tons were used and the remaining 10.08 tons were waste. **Attachment 11.1-1b** shows first load ticket and last load ticket. The final load ticket is for Load 32 on 7/21/2017 for a net total of 647.52 tons.

Asphalt

## Attachment 11.1-1b Asphalt Ticket Sheet Examples

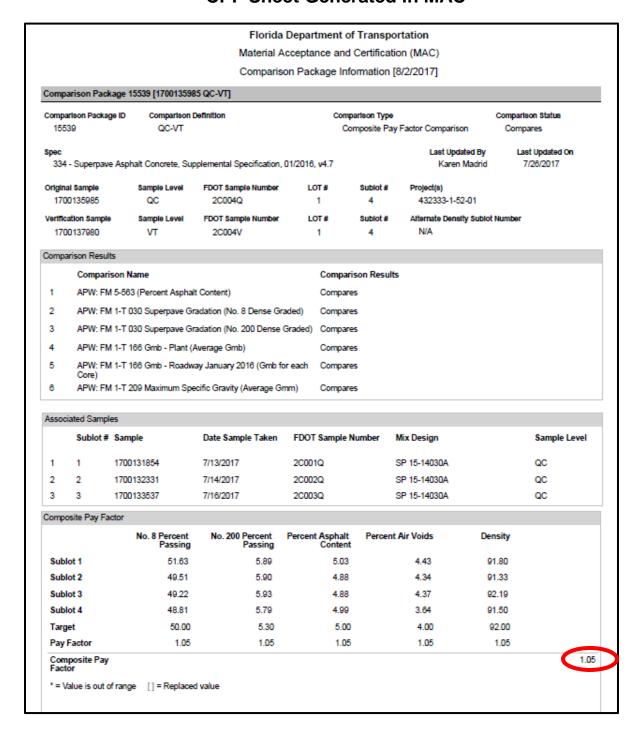
#### **EXAMPLE OF FIRST AND LAST TRUCK LOAD TICKETS - 1ST DAY'S RUN**





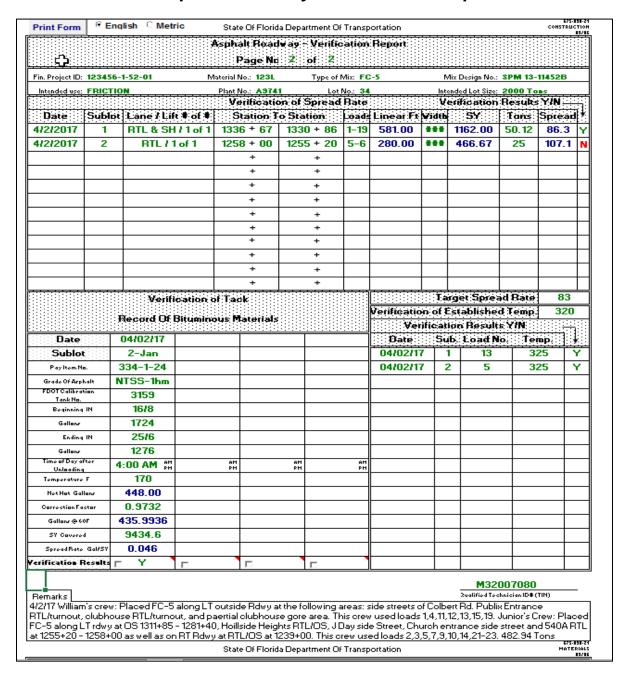
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### Attachment 11.1-1c CPF Sheet Generated in MAC



Asphalt

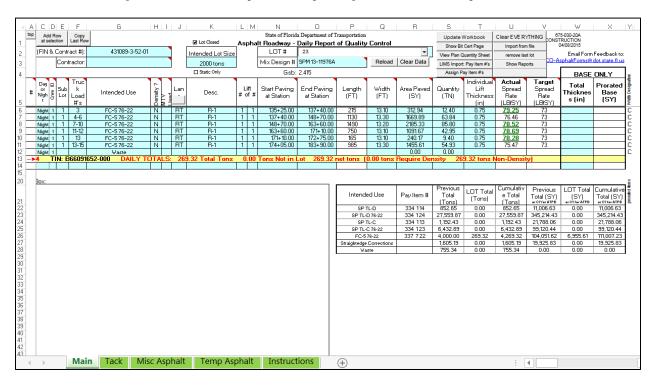
## Attachment 11.1-1d Asphalt Roadway – Verification Report



Form 675-030-21, Asphalt Roadway – Verification Report is a field form used to verify spread rate, temperature and bituminous materials

Asphalt

## Attachment 11.1-1e Asphalt Roadway – Daily Report of Quality Control



Form 675-030-20A, Asphalt Roadway - Daily Report of Quality Control is used to calculate spread rates and record asphalt and tack quantities.

#### Section 11.2

## ASPHALT MIX TEMPERATURE CONTROL

## **11.2.1** Purpose

To provide a uniform procedure for acceptance of asphalt mix, based on temperature, for both the Asphalt Plant and Asphalt Paving Construction Training Qualification Program (CTQP) Qualified Technician on Contractor Quality Control (CQC) projects.

## 11.2.2 Authority

Section 334.048 and 20.23(4)(a), Florida Statutes (F.S.)

Section 320 and 330, Standard Specifications for Road and Bridge Construction

## 11.2.3 Temperature Measurement Procedures

## (A) Resident Level Responsibilities

The Contractor's Technician, under the supervision of a CTQP Qualified Asphalt Plant Level II Technician, will take the temperature of the asphalt mix at the plant each day, for each design mix on the first five loads, and one every five loads thereafter. The Florida Department of Transportation's Qualified Asphalt Plant Level I or Level II Technician shall monitor and review the Contractor's plant temperature readings and take additional temperature measurements at a minimum frequency of two per day. Upon delivery of asphalt at the roadway, the Contractor's Technician under the supervision of a CTQP Qualified Asphalt Paving Level II Technician will take temperature readings at the roadway at the same frequency as at the plant. The following procedures should be followed:

(1) The frequency of the measurement may be increased, as deemed necessary, by the Department's Technician.

Effective: July 1, 2002

Revised: June 25, 2019

- (2) The temperature measurements taken by the Contractor's Technician at the plant shall be compared to the mix design's <u>mixing</u> temperature. The temperature measurements taken by the Contractor's Technician at the plant shall be recorded on the respective delivery tickets. The temperature measurements taken at the roadway shall be compared to the mix design's <u>compaction</u> temperature. The temperature measurements taken at the roadway shall be recorded on the front of the delivery ticket on the right hand side of the
- (3) The Department's Qualified Plant Technician or Paving Technician will verify Contractor's measurements periodically at a minimum frequency of twice per day.

Contractor's Technician's temperature reading taken at the plant.

- (4) Rejection of the hot mix asphalt on the basis of the mix temperature shall be made in accordance with the **Standard Specifications** and necessary corrective action shall be made immediately.
- (5) The Contractor's Technician will record the temperature on the delivery tickets for the loads rejected and notify the Department's Technician of any such rejection. Department's Technician will report any rejected loads on <u>Form No. 675-030-21</u>, **Asphalt Roadway Verification Report**.

#### 11.2.4 Corrective Action

#### (A) Resident Level Responsibilities

After corrective action is taken by the Contractor, the Contractor's Technician will monitor the next five loads produced to determine if the corrective action is effective. The Contractor and the Department will continue to monitor the loads until the average temperature of five successive loads is in compliance with Specification requirements at which time the Contractor's Technician can return to monitoring one out of every five loads.

Effective: July 1, 2002

Revised: June 25, 2019

Construction Project Administration Manual Effective: July 1, 2002 Revised Date: June 19, 2019

Asphalt

#### Section 11.3

### CATEGORIZING ASPHALT & OTHER BASE COURSES

#### 11.3.1 **Purpose**

This procedure provides a means for categorizing the different asphalt courses, mix types, and illustrate the units of measure.

#### 11.3.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 11.3.3 References

Standard Specifications for Road and Bridge Construction (Specifications)

#### 11.3.4 The Different Courses

Asphalt and other base courses discussed in this Section are: Superpave Asphalt Concrete, Composite Base, Optional Base (excluding asphalt base) and Reclaimed Asphalt Pavement (RAP) Base Courses.

## 11.3.4.1 Superpave Asphalt Concrete

Superpave mixes are categorized as fine graded.

Superpave mixes are divided into (A) Tonnage pay items and (B) Square Yard Pay Items Each of these categories is divided into individual pay item groups.

#### (A) **Tonnage Pay Items**

Tonnage pay items include Friction Courses, Structural Courses, Turnout Construction (Asphalt), and Miscellaneous Asphalt.

Compensation for Tonnage pay items shall be by automatic printer tickets, showing weights along with the Lot Submittal Package, and shall be submitted with the Final Estimates Documentation for the Contract.

Refer to **CPAM 11.1** for Asphalt LOT Documentation requirements.

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#### (1) Asphalt Concrete Friction Courses:

Friction course mixes are designated as FC-5, FC-9.5, and FC-12.5. These mixes must meet the plant and equipment requirements of **Specifications Section 320**, the general construction requirements of **Specifications Section 330**, Superpave Asphalt Concrete general requirements of **Specifications Section 334**, and Asphalt Friction Course general requirements of **Specifications Section 337**.

The pay quantity is based on the quantity placed on the project limited to a maximum of 105% of the adjusted plan quantity in accordance with *Specifications Section 337-11*.

Refer to **CPAM 11.4** for explanation and examples of asphalt adjustments.

#### (2) Asphalt Concrete Structural Courses:

Structural course mixes are designated as SP-9.5, SP-12.5, and SP-19.0. These mixes must meet the plant and equipment requirements of **Specifications Section 320**, and the general construction requirements of **Specifications Section 330 and 334**.

See **Specifications Section 334-3.2.1** for Mix Design Criteria and Traffic Level allowable substitutions.

The pay quantity is based on the quantity placed on the project limited to a maximum of 105% of the adjusted plan quantity in accordance with **Specifications Section 334-7**.

Refer to **CPAM 11.4** for explanation and examples of asphalt adjustments.

### (3) Turnout Construction (Asphalt only)

Asphalt used on turnout construction can be any material specified by the Department, except for open-graded friction courses. Asphalt turnout construction is a tonnage pay item, and in general, the Department's Engineer will accept the material on the basis of visual inspection, with no testing required.

See **Specifications Sections 320-3** and **286** for method of measurement and basis of payment.

**NOTE**: There will be no Composite Pay Factor (CPF) adjustment (paid as CPF of 1) or thickness adjustment on Asphalt Turnout Construction.

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#### (4) Miscellaneous Asphalt

Miscellaneous asphalt is used where vehicular traffic does not travel, such as median pavement, sidewalks, bicycle paths, and pavement under guardrail. The soil underneath these areas must be treated before asphalt is paved to prevent plant growth.

See **Specifications Sections 320-3** and **320-4** for method of measurement: The pay quantity is based on the quantity placed on the projects, limited to a maximum of 105% of the adjusted plan quantity for the pay item. For plan quantity calculation, a weight of 100 Lbs/SY per inch of design thickness of asphalt will be used.

See Specifications Section 339-8 for basis of payment.

Refer to **CPAM 11.4** for an example of how to pay for miscellaneous asphalt for up to 105%.

### (B) Square Yard Pay Items:

The only asphalt square yard pay item is Superpave Base (optional base asphalt). See **Specifications Section 285-3 Selection of Base Option** for optional base groups and structural numbers.

## (1) Superpave Base Courses:

Base course mixes are designated as B-12.5. However, the Contractor may use type SP-12.5 mixture (traffic level B, C, D, or E) instead of type B-12.5, per **Specifications 234-1**.

Superpave Base is paid for on an area basis and in square yards. The area is the plan quantity subject to provisions of *Specifications Section 9-3*.

- (a) The pay area shall not exceed 105% of the designed surface area.
- (b) There will be a Bituminous Adjustment where the plans include a typical cross-section which requires the construction of asphalt base option only, and only if the requirements of **Specifications Section 9-2.1.2** are met.
- (c) If plan quantity error exceeds the limitations established in **Specifications Section 9-3**, then record documentation for the change only. See **CPAM 11.4** for more information on Square Yard Asphalt Pay Items and examples.

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#### 11.3.4.2 Composite Base

Composite Base is a combination of granular material and asphalt. The Subbase (granular) is cored prior to placing asphalt. All areas over 1/2" or under 1/4" of specified granular thickness must be corrected prior to placing asphalt. The asphalt is placed according to *Specifications Section 234-8* and must be controlled within ± 5% of the specified spread rate. The average spread rate of the asphalt shall be converted to inches by reversing the formula specified in *Specifications Section 234-8.1* and added to the average thickness of the Subbase. The thickness adjustment is applied for the composite base pay item limited to a maximum 105% of the surface area, as specified in *Specifications Section 285-8*. (See example in *CPAM 11-4* "Adjustments" under "Appendix C: Composite Base Thickness Adjustment"). For Bituminous Adjustments on Composite Base, refer to *CPAM 11.4*. For the requirements of the mixture and CPF, refer to *Specifications Section 234* for Basis of Payment and *Specifications Section 334*.

## 11.3.4.3 Optional Base (Excluding Asphalt Base)

Optional base, such as Graded Aggregate, Limerock, Cemented Coquina, Shell Base, Shell-Rock, and Recycled Concrete Aggregate (RCA) is paid for on an area basis in square yards. The area is plan quantity subject to provisions of **Specifications Section 9-3**. See **Specifications Section 285**.

- (A) Optional base receives a thickness adjustment, and the pay area shall not exceed 105% of the finished surface area.
- (B) There will be no Bituminous Adjustments on the asphalt base where the plans include a typical cross-section indicating the option of using either Limerock or Asphalt as Base.
- (C) If plan quantity changes or errors exceed the limitations established in **Specifications Section 9-3**, then document the change only on the appropriate Department form.

**NOTE 1**: Documentation on Plan Summary Boxes and calculations could be shown on the Summary Box or submitted with the plans and referenced in the Summary Box.

**NOTE 2**: On Lump Sum & Design Build Projects the pay quantity is limited to 100% of the adjusted quantity per **Special Provisions**, **Section 9-2** and Design Build **Specifications**, **Section 9-2** for all Asphalt items. For all other adjustments, see **CPAM 6.2**. There will be no thickness Adjustments for Optional Base (excluding Asphalt Base).

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## 11.3.4.4 Reclaimed Asphalt Pavement (RAP) Base

RAP is used only on non-limited access paved shoulders, shared use paths, or other non-traffic bearing applications. See *Specifications 283*. For Payment see *Specifications 285*.

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## Section 11.4

### **ADJUSTMENTS**

#### 11.4.1 **Purpose**

This procedure provides guidance for determining the various pay adjustments associated with asphalt pay items (Pay Quantity Adjustments, Composite Pay Factor (CPF) Adjustments, and Bituminous Adjustments). Example calculations are provided in the Attachments at the end of this Chapter. Asphalt As-Built Data collection is also discussed.

#### 11.4.2 **Authority**

Sections 20.23(3)(a), and 334.048(3), Florida Statutes (F.S.)

#### 11.4.3 References

Sections 9, 234, 285, 286, 330, 334, 337 and 339 of the Standard Specifications for Road and Bridge Construction

#### 11.4.4 **Types of Adjustments**

## 11.4.4.1 Pay Quantity Adjustments

The Department will pay for the asphalt placed up to 105% of the Adjusted Plan Quantity on Asphalt Square Yard and Tonnage Pay Items.

**Exceptions**: Overbuild, Temporary Asphalt, and Driveway Asphalt Base (previously known as Turnout Construction (Asphalt)), and Asphalt Cubic Yard Pay Items (Asphalt Treated Permeable Base (ATPB)), do not receive pay quantity adjustments. Payment is made for the quantity that is placed.

Form 675-030-20A, Asphalt Roadway – Daily Report of Quality Control-Automated Version (known as the QCRR) has been updated to include automation of some adjustment calculations. The Contractor shall coordinate with the Project Administrator (PA) (or designee) to verify the Plan Quantity Tonnage and any Engineer directed change(s) to be entered in the QCRR. Once the asphalt is complete, the final QCRR will calculate the Tonnage-Weighted Average G<sub>mm</sub> (or G<sub>sb</sub> for Open Graded Friction Course (FC-5)) for each pay item based on the tonnages and mix designs used on the project.

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#### (A) Square Yard Pay Item Adjustments

The only Asphalt Plan Quantity Square Yard (SY) pay items are the Asphalt Base (Optional Base - Black Base) groups. Composite Base is included in this section.

The pay area will be determined based upon the following formula:

Pay Area (SY) = 
$$\frac{\text{Surface Area (SY) x Actual Quantity Placed (TN)}}{\text{Adjusted Plan Quantity Tonnage}}$$

### Where the Adjusted Plan Quantity (PQ) Tonnage is determined as follows:

Adjusted PQ (TN) = [Plan Surface Area (SY) x t (in) x Tonnage-Weighted Average G<sub>mm</sub> x 43.3 (Lbs/SY-in)] 2,000 Lbs/TN

#### And:

Plan Surface Area = PQ Area including any Engineer approved quantity revisions (SY) t = Plan Thickness (in)

43.3 = Conversion Factor (a constant derived by the State Material's Office) (Lbs/SY-in)

Tonnage-Weighted Average G<sub>mm</sub> =

$$\frac{(\mathsf{Tons}_{\mathsf{Mix}\;1})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;n})}{(\mathsf{Tons}_{\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})}$$

## The Pay Adjustment (SY) is determined as follows:

Pay Adjustment (SY) = Pay Area (SY) - Plan Quantity (SY)

The Pay Adjustment can be positive, negative, or zero. The positive adjustment is limited to 105% of the Plan Quantity (SY). Optional base items also receive fuel adjustments, if eligible.

See Attachment A for Example (1) Negative Adjustment; Example (2) Positive Adjustment within the 105% Limit; and Example (3) Adjustments Exceeding the 105% Limit.

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#### (B) **Composite Base**

Composite Base is a mixture of granular Subbase (White Base) and Asphalt Base. Composite Base is paid under pay item number 285-709 thru 285-715 (see **Specification** 285-3 and Table 285-1).

The Asphalt Base is a Type B-12.5 with a thickness of 4" to 7" thick (see **Specification** Section 285). The White Subbase has a thickness tolerance and will not receive a thickness adjustment (See Specification Section 290-4.3). The Asphalt Base spread rate is calculated from the equation for the Adjusted PQ Tonnage seen under CPAM 11.4.4.1, (A) (1). The adjustment will automatically be shown in the QCRR.

See *Attachment A*, Examples 1, 2 and 3 for the adjustment to the asphalt portion.

#### (C) **Cubic Yard Pay Item Adjustments**

The only Asphalt Cubic Yard Pay Item is Asphalt Treated Permeable Base (ATPB). This pay item does not allow for 105% pay adjustment. ATPB does receive CPF, Fuel, and Bituminous Adjustments (when applicable).

#### (D) **Tonnage Pay Item Adjustments**

#### (1) **Superpave Structural and Friction Courses**

The maximum tonnage paid will be based upon the following formula:

Maximum Tons Pay = Adjusted PQ x 1.05

Where the Adjusted PQ Tonnage is determined as follows:

$$\mbox{Adjusted PQ (TN)} = \frac{\mbox{PQ (TN) x Tonnage-Weighted Average } \mbox{G}_{\mbox{\scriptsize mm}}}{\mbox{Design } \mbox{G}_{\mbox{\scriptsize mm}}}$$

PQ (TN) = Original PQ, including any Engineer approved quantity revisions (TN)

Design G<sub>mm</sub> = 2.540 (for Dense Graded Structural Asphalt or Friction per **334-1.4** of the **Specifications**) or Design Gsb = 2.635 (for Open Graded Friction Course per Specifications Section 337-8.2) The Tonnage-Weighted Average G<sub>mm</sub> (or G<sub>sb</sub> for FC-5) is calculated within the QCRR for each pay item used. The equation for this is as follows:

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Tonnage-Weighted Average  $G_{mm} =$ 

$$\frac{(\mathsf{Tons}_{\mathsf{Mix}\;1})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;n})}{(\mathsf{Tons}_{\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})}$$

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See *Attachment A* for Example (4) No Adjustments; Example (5) Exceeding the 105% Adjustment; and Example (6) Within the 105% Adjustment.

#### (2) Miscellaneous Asphalt

The Designer quantity is determined based on a spread rate of 100 Lbs/SY-inch of design thickness of asphalt placed over the area in the plans.

The maximum tonnage paid will be based upon the following formula:

Maximum Tons Pay = Adjusted PQ x 1.05

Where the Adjusted PQ is determined as follows:

$$\label{eq:adjusted_Plan_Quantity} Adjusted \ Plan \ Quantity = \frac{PQ \ (TN) \ x \ Tonnage-Weighted \ Average \ G_{mm}}{Design \ G_{mm}}$$

And:

PQ (TN) = Original PQ, including any Engineer approved quantity revisions (TN)

The Tonnage-Weighted Average  $G_{mm}$  is calculated within the QCRR. The equation for this is as follows:

Tonnage-Weighted Average G<sub>mm</sub> =

$$\frac{(\mathsf{Tons}_{\mathsf{Mix}\;1})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;n})}{(\mathsf{Tons}_{\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})}$$

Design  $G_{mm} = 2.540$  (per 334-1.4 of the Specifications)

See **Attachment A** for Example (7) Payment up to 105% on Miscellaneous Asphalt.

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#### (3) **Driveway Asphalt Base**

Driveway Asphalt Base is also a tonnage pay item, however, it does not receive pay quantity adjustments. It does not receive a CPF adjustment (CPF = 1). It does receive Fuel and Bituminous adjustments, when applicable, per Specifications.

#### 11.4.4.2 Thickness Adjustments

#### (A) **Core-Out Adjustments (White Base)**

This section is for Optional Base Courses (white base only), such as Limerock, and Cemented Coguina. This pay item group (see Specifications Section 285) is Plan Quantity subject to the provisions of Specifications Section 9-3.2.

The thickness is cored in accordance with **Section 285-7** of the **Specifications**. The core-out report is used to calculate the average thickness.

The pay area is calculated as follows:

Pay Area (SY) = 
$$\frac{\text{Surface Area (SY) x Calculated Avg. Thickness (in) per 285-7}}{\text{Plan Thickness (in)}}$$

The pay area shall not exceed 105% of the Surface Area.

There will be no adjustment for base courses that are constructed using mixed-in-place material.

See **Attachment B** for Adjustment Examples.

## 11.4.4.3 Quality Adjustments

#### (A) **Composite Pay Factor (CPF) Adjustments**

A CPF is a combined pay factor that uses quality characteristics (i.e. Sieves, binder content air voids, and density) to determine the asphalt pay adjustment. Once a LOT is closed and it has been determined that a CPF adjustment must be made, the adjustment shall be made during the month the LOT is closed and paid accordingly on the next progress estimate.

CPF adjustments in SiteManager will be handled by adjusting the unit price by the appropriate CPF. These revised unit price adjustments can range from 75% to 105%.

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LOTs shall be grouped together for each unit price adjustment, when applicable. See Attachment C, Example (2)(B). Show the calculations under the pay item on the Plan Summary Box in the Plans or reference where calculations are shown. See Attachment **C**; Example (3).

CPF Adjustments apply to Superpave Base, Friction, Structural, Composite Base (Asphalt portion), and Asphalt Treated Permeable Base Courses.

There will be no CPF adjustments on Miscellaneous Asphalt, Driveway Asphalt Base, and Temporary Asphalt. The Department will not pay for temporary asphalt separately; it is always included in the quantity for another pay item, such as Temporary Detour. Miscellaneous Asphalt and Driveway Asphalt Base are not tested and are accepted on a visual basis. These pay items will have a CPF of 1 (i.e. no adjustment) unless they are included in the same LOT where areas requiring densities are, per **Specifications** Section 334-5.1.2. In this case, these pay items will have the same CPF as that LOT. If the whole LOT does not require density, that LOT will have a CPF of 1.

#### (1) **Square Yard Pay Items**

In some instances, the **QCRR** will show more or less square yards than the plan quantity. The Contractor should use due care when reporting square yards to accurately report the length and width of area being placed. The PA needs to use reasonable investigation to see if plan quantity is in error and warrants an adjustment.

The SY total for each lot, as reported and verified in the QCRR, will be used to apply the CPF Adjustment. Since this is a plan quantity pay item, the PA will ensure the area CPF adjustments are applied to does not exceed the total plan quantity (including engineer approved changes). However, after the SY pay items have been completed, a correction CPF adjustment must be made to ensure CPF adjustments are applied to the Final Pay Area. The final CPF adjustment will be applied using the average CPF for the line item adjustment quantity (calculated as the difference of the Final Pay Area and the plan quantity). See Attachment C; Examples 5 and 6.

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#### (2) Resident Office's Responsibility

The Engineer or designee shall calculate the unit price adjustment and enter the revised unit price adjustment and quantity on the monthly estimate.

The PA and the VT are responsible for verifying the Contractor's Quality Control (QC) Technician's test results entered in the Material's Acceptance and Certification (MAC) system and that the CPF reports are correct. The CPF adjustments shall be made at the closing of a LOT throughout the life of the Contract. See example of *LOT Submittal Package* (See *CPAM 11.1*). The reports along with the asphalt ticket packets shall be collected two working days after the closing of a LOT. The *LOT Submittal Package* shall be submitted with the Final Estimates Documentation electronically (the original asphalt tickets (white tickets) will be scanned into the *LOT Submittal Package*. The hard copies will be destroyed.

**NOTE**: It is the Resident Office's responsibility to ensure any errors found on the *QCRR* after final acceptance are corrected by the Contractor and the final QCRR in EDMS is replaced with the corrected version.

See *Attachment C*; Examples (4), (5), and (6) for CPF calculations.

## (3) Pay Factor Material Documentation - Materials Acceptance Resolution (MAR)

In some instances, the PA will require removal and replacement of tonnage within a LOT due to MAR – materials failure. This asphalt may be a partial sublot, an entire sublot, or an entire LOT. The QC Technician should identify the problem before an entire LOT is placed. The asphalt identified to be removed will be milled and replaced with asphalt either from the same LOT or from another LOT. If replaced with asphalt from a different LOT, the original *LOT Submittal Package* will be explained with remarks such as "No Pay" with reference to the new replacement *LOT Submittal Package*. The replacement material is to be paid in the *LOT Submittal Package* at the appropriate CPF for that lot's production with references and remarks to the defective material *LOT Submittal Package*. See examples on how to properly document Bituminous Certifications & CPF Corrections – Due to

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Remove and replace Asphalt at the following link: <a href="https://www.fdot.gov/construction/Asphalt/AsphaltMain.shtm">https://www.fdot.gov/construction/AsphaltMain.shtm</a>

**NOTE**: The **QCRR** should accurately reflect the asphalt placed in each LOT.

#### (a) Composite Pay Factors < 80 and ≥ 75

- Remove and replace the tonnage in this LOT at no cost to the Department. Notate LOT Submittal Packages as mentioned above.
- Obtain an Engineering Analysis, if agreed to by the PA, to determine if material may remain in place. If material is to remain in place, apply the CPF for this LOT. If the material is to be removed and replaced, notate *LOT Submittal Packages* as mentioned. See above.
- The Engineer, at his/her sole option, may perform an evaluation to leave the defective material in place and apply the CPF for this LOT, per **Specification 334-5.9.5**.

#### (b) Composite Pay Factor < 75

 Remove and replace the tonnage in this LOT at no cost to the Department. Notate LOT Submittal Packages as mentioned above.

## (c) Independent Verification (IV) Test Failure

 Remove and replace the tonnage in this LOT at no cost to the Department. Notate LOT Submittal Packages as mentioned above.

#### Example 1:

LOT 3 had asphalt for which the PA, after concurrence from the District Construction/Bituminous Engineer, required removal and replacement. The PA identified the area in writing to the Contractor. The Contractor removed the asphalt at the Contractor's expense and replaced with asphalt from LOT 5. The replacement asphalt will be paid based on LOT 5's CPF with remarks identifying the area and replacement tonnage represented in LOT 3.

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For example, the replacement tonnage equals 249 Tons. The *LOT Submittal Package* for LOT 3 will be explained with remarks as "No Pay" with reference to the replacement asphalt included in the *LOT Submittal Package* for LOT 5. The *LOT Submittal Package* for LOT 5 will clearly identify that 249 Tons was produced to replace defective asphalt produced in LOT 3, with references and remarks. The 249 Tons will be included in LOT 5 and paid at the LOT 5 CPF. See attached link on the Construction Website for another example.

http://www.fdot.gov/construction/Asphalt/PDFFiles/QCRR%20MAR%20Removal, %20Segregation,%20and%20Straightedge%20Corrections.pdf

## (d) Individual Quality Control (QC) Test

In some instances, an individual QC test will bring the CPF down and require removal and replacement (CPF <80). The original lot is then paid based on the outcome of the CPF ((a) or (b) above). The Contractor may perform an *Engineering Analysis Report* (*EAR*), if approved by the PA, to isolate the tonnage that needs to be removed rather than the entire LOT. The affected material will be deducted from the original *LOT Submittal Package*. The original *LOT Submittal Package* will be explained with remarks for this material as "No Pay" with reference to the new replacement *LOT Submittal Package*. The replacement material is to be paid in the LOT Submittal Package at the appropriate CPF for that lot's production with references and remarks to the defective material *LOT Submittal Package*.

**NOTE 1**: If all material in a sublot is removed and replaced, the QC test for that sublot will be thrown out and the CPF for the LOT will be based on the remaining sublot QC test results. MAC will automatically adjust the CPF accordingly.

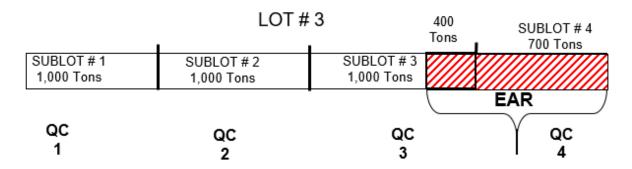
**NOTE 2**: When isolating tonnage where removal is required, the PA must evaluate the material between the previous QC test and the QC test that caused the LOT to fall into the Low Pay Factor and evaluate the material placed after previous or current QC test.

**NOTE 3**: It is recommended to deduct asphalt left in place at no pay due to an EAR from the pay item quantity, rather than make a line item adjustment, to more easily compare final quantities in SiteManager to the final quantities on the **QCRR**.

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See **Attachment C**; Example (1) E-mail from the District Material's Office to the PA with Number of Tests and Costs, Example (2)(A) Resolution Testing Costs on Website and Example (2)(B) for Reporting Cost Resolution Testing in SiteManager.

## Example of Documenting Low Pay Factor Material due to Quality Control Test Failure:



The production was shut down at 700 Tons production in Sublot #4 due to a QC failure. After an EAR was performed, it was determined that 400 Tons in Sublot #3 was also affected.

All of Sublot #4 was removed; therefore, the remaining 3 QC test results are used to determine the CPF. The 3 QC test results represent the remainder of the LOT. Total production for pay will be: 2,600 Tons in LOT #3 based on the 3 QC tests. The 1,100 Tons (400 Tons Sublot #3 and 700 Tons in Sublot #4) will be removed and replaced. The deduction will be handled in the remarks column of the *LOT Submittal Package* for LOT #3 with reference to the *LOT Submittal Package* where the replacement tonnage occurred. The replacement tonnage (1,100 Tons) will be paid at the CPF for the LOT that produced the replacement tonnage with explanation in the remarks column referencing this material to LOT #3. Once the tonnage in a LOT is reduced (due to a material failure), the PA will deduct the CPF adjustment in SiteManager.

The Fuel and Bituminous Adjustments will follow the same process as removal and replacement of asphalt material (on MAR's). For example: The Bituminous Adjustment for the asphalt that was rejected in the amount of 1,100 Tons will be deducted on the monthly bituminous certification submitted by the Contractor for the period reflecting Sublots 3 and 4 that were placed previously. Likewise, the monthly bituminous adjustment for the replaced 1,100 Tons of asphalt will be included on the monthly bituminous certification related to the period when the replacement will take place. Explanations and

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references will be made on the bituminous certification sheets and the LOT Submittal **Packages** in question to address the removal and replacement quantity.

See examples on how to properly document QCRR Corrections at the following link: http://www.fdot.gov/construction/Asphalt/PDFFiles/QCRR%20MAR%20Removal, %20Segregation,%20and%20Straightedge%20Corrections.pdf;

Guidance on how to Handle Bituminous and CPF Adjustments due to Removal & Replacement Asphalt can be found at:

https://fdotwww.blob.core.windows.net/sitefinity/docs/defaultsource/construction/asphalt/bituminous-certification-amp-cpf-corrections---dueto-remove-replace-asphalt.pptx?sfvrsn=7560716d\_2.

A Straightedge Deficiency Adjustment is a quality adjustment due to Workmanship and is not a material failure characteristic. See **CPAM 11.5** for Straightedge deficiency adjustments.

#### 11.4.4.4 Bituminous Adjustments

Asphalt produced and accepted on a project will receive a bituminous adjustment if requirements are met, per Specifications Section 9-2.1.2 (see note below for exceptions). The requirements are original Contract time of more than 365 calendar days or more than 5,000 Tons of asphalt concrete on conventional and Alternative Contracts.

There will be no Bituminous Adjustments on Optional Base Pay Items, unless the Designer specifies Black Base only on the Typical Section in the Plans.

Bituminous Adjustments will be made on Superpave Asphalt Base, Structural and Friction Courses, Driveway Asphalt Base, Asphalt Treated Permeable Base, on Miscellaneous Asphalt Pavement, and Asphalt Rubber Membrane Interlayer Pay Items.

The Department will adjust the price for bituminous material, excluding cutback and emulsified asphalt, to reflect increases or decreases in the Asphalt Price Index (API) of bituminous material in effect during the month in which bids were received. When an estimate is generated, Bituminous Adjustments must be calculated per **Specifications** and a line item adjustment will be applied in SiteManager by the PA. Bituminous adjustments will not be made on asphalt exceeding 105% of the adjusted plan quantity.

The API for Bituminous and Polymer (for Unmodified Binders 67 and lower, and for Modified Binders 76 and higher) are posted on the State Construction Office Website each month: FDOT-Construction-Fuel and Bituminous Materials.

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NOTE: When a Composite Base item(s) is specified in the Plans, a price adjustment for bituminous material will apply to the asphalt portion of the base only, according to Specifications Section 9-2.1.2.

#### **Contractor's Responsibility** (1)

It is the Contractor's responsibility to provide the Department a Certification of Quantities using the Department's forms available on the Construction's State website at: http://www.fdot.gov/construction/fuel&bit/FuelForms.shtm. Certification form will be turned in monthly to the PA for payment for all project types (conventional and alternative contracts).

#### (2) Cutoff Period

All **Certifications of Quantities** provided by the Contractor will need to represent the amount of material placed on the project and accepted by the Department during the estimate cutoff period. The estimate cutoff dates are provided on the State Construction Office Website at http://www.fdot.gov/Construction/CONSTADM/EstimatesCutOff.sh tm

Below is an example to show how the estimate cutoff dates are to be used in processing the Certification of Quantities submitted by the Contractor.

#### **EXAMPLE 1: CONVENTIONAL PROJECT**

The cutoff date for Progress Estimate #18 is June 9, 2019. See the snapshot of the cutoff dates that are listed on the State Construction Website below.

The Contractor's Certification of Quantities should reflect all material placed and accepted from May 20, 2019 thru June 9, 2019 (day after cutoff date of previous month to cutoff date of present month). On Conventional Projects, the Contractor will use Form 700-050-66, the Certification of Quantities for Bituminous Material. On this Form, the June bituminous index will be used. Once the Contractor fills out the Set-Up sheet and clicks on the "Form 66" tab (located at bottom of the Excel Spreadsheet) the form will appear filled out with quantities for pay. The Contractor will digitally sign this form and submit it to the PA monthly for payment. See Attachment D, Example (1)(A) and (1)(B) for an example of Form 700-050-66, the Certification of Quantities for Bituminous Material filled out by a Contractor for a Conventional Project

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#### **EXAMPLE OF THE CUT-OFF DATES FOR 2019 ON THE STATE CONSTRUCTION** WEBSITE

2019		
January 20, 2019	February 17, 2019	March 17, 2019
April 21, 2019	May 19, 2019	June 9, 2019 (2nd Sunday)
July 21, 2019	August 18, 2019	September 15, 2019
October 20, 2019	November 10, 2019 (2nd Sunday)	December 15, 2019

#### (3) **Resident Office Personnel Responsibility**

It is the responsibility of the Resident Office (RO) personnel to make sure that the Contractor submits the bituminous material certification monthly on each project that meets the criteria specified in **Specifications Section 9.** Once the Contractor submits a certification, the RO personnel, in charge of the Contract, will spot check the form for quantity errors, indexes, dates, etc.

It is the responsibility of the PA to enter bituminous adjustments as a line item adjustment in SiteManager. Bituminous adjustments can be negative or positive.

See How to Handle Bituminous and CPF Adjustments due to Removal Replacement Asphalt the following Link: at https://fdotwww.blob.core.windows.net/sitefinity/docs/defaultsource/construction/asphalt/bituminous-certification-amp-cpfcorrections---due-to-remove-replace-asphalt.pptx?sfvrsn=7560716d 2

## 11.4.5 As-Built Data Requirements

Asphalt As-Built Pavement Data will be collected on Form 675-030-20A, Contractor's Quality Control Roadway Report (QCRR) - Automated Version by submitting this excel file to the State Materials Office by email to the following address: SM-MACQCRRUpload@dot.state.fl.us after Final Acceptance. Form 700-050-12, Asphalt Roadway - As-Built Data, is not needed for projects using the automated QCRR.

The PA will be responsible for ensuring that this data is submitted accurately. Should errors be discovered after submittal, the QCRR shall be corrected and resubmitted with instructions that the form has been revised.

For projects let before July 2015 using the older *Form 675-020-20, Contractor's Quality* Control Roadway Report will need to submit Form 700-050-12, As-Built Pavement

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**Data** after paving operations are finished to provide a complete record of the composite make-up of the mainline pavement applied to each project (see note below). Once the form(s) have been completed, email the excel file(s) to the State Final Estimates Office. The objective is to provide a Pavement Design Engineer with sufficient information and necessary data that can be used to develop and apply proper engineering practices for future roadway development, design, and maintenance.

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**NOTE**: Only reflect pavement data for the mainline (through lane) on *Form 700-050-12, Asphalt Roadway – As-Built Data*. Data for ramps, shoulders, side roads, auxiliary lanes, or non-state road facilities is not needed. The Roadway VT should perform this operation and complete the form to reflect the actual pavement composition.

#### 11.4.6 Attachments

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#### 105% Adjustments on Square Yard Pay Items (Plan Quantity)

## (A) EXAMPLE (1): Negative Adjustment

Given:

A conventional project with Superpave Base Asphalt, Type B (12.5), Group 15 (Pay Item 285-715) contains the following criteria:

ATTACHMENT A

PQ Area = 46,800 SY

Unit Price = \$50.35 per SY

Design Thickness = 9"

 $G_{mm}$  used for PQ determination per Specification 334-1.4 = 2.540 for Dense Graded Asphalt

The Contractor will lay the 9" in 3 courses: 3" each course

The Design Spread Rate =  $G_{mm}$ , design x 43.3 (Lbs/SY-in) x thickness (in.)

$$= 2.540 \times 43.3 \text{ (Lbs/SY-in)} \times 9 \text{ (in)} = 989.84 = 990 \text{ Lbs/SY}$$

The Target Spread Rate per lift =

$$\frac{990 \text{ Lbs/SY}}{(3)}$$
 = 330 Lbs/SY (based on the Specifications 334-1.4)

From the Asphalt Roadway – Daily Report of Quality Control, three Design Mixes were used and their recorded tonnages:

Mix 1 with 17,451 Tons at  $G_{mm}$  of 2.561 Mix 2 with 3,780 Tons at  $G_{mm}$  of 2.599, and Mix 3 with 1,659 Tons at  $G_{mm}$  of 2.488

Total Tons Placed on the Project (Tonnage from QCRR) = 22,890 Tons No changes to PQ area. What is the Final Pay?

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NOTE 1: The QCRR will calculate the following. This is just an example. Outcome of

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#### Solution:

1. The Tonnage-Weighted Average G<sub>mm</sub> is calculated first.

Tonnage-Weighted Average G<sub>mm</sub> =

quantities may be different than QCRR outcome due to rounding.

$$\frac{(\mathsf{Tons}_{\mathsf{Mix}\;1})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;n})}{(\mathsf{Tons}_{\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})}$$

Tonnage-Weighted Average G<sub>mm</sub> =

$$=\frac{[(17,451 \text{ Tons})(2.561) + (3,780 \text{ Tons})(2.599) + (1,659 \text{ Tons})(2.488)]}{(17,451 \text{ Tons} + 3,780 \text{ Tons} + 1,659 \text{ Tons})}$$

= 2.562

2. The Adjusted PQ Tonnage is calculated second.

Adjusted PQ Tonnage

$$= \frac{[(PQ \text{ Area (SY)} \pm \text{Any Revisions})] \times [t \text{ (in)} \times G_{mm,avg} \times 43.3 \text{ (Lbs/SY-in)}]}{2,000 \text{ Lbs/Ton}}$$

$$= \frac{46,800 \text{ SY x 9 in x 2.562 x 43.3 Lbs/SY-in}}{2,000 \text{ Lbs/Ton}}$$

= 23,362.8 Tons

3. The pay area is then calculated.

Pay Area (per 234-9) = Surface Area 
$$\times \frac{\text{Actual Tonnage Placed}}{\text{Adjusted Plan Quantity}}$$

$$=46,800 \text{ SY} \times \frac{22,890 \text{ TN}}{23,362.8 \text{ TN}}$$

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#### = 45.853 SYThis is the Final Pay Area since 105% Designed Surface Area was not exceeded:

105% Designed Surface Area = 46,800 SY x 1.05= 49,140 SY

Pay Adjustment = PQ Area (SY) x 
$$\left[ \text{Ratio of } \frac{\text{(Tonnage Placed on Project)}}{\text{Adjusted PQ Tons}} - 1 \right]$$

$$= 46,800 \text{ SY x } \left[ \frac{22,890 \text{ Tons}}{23,362.8 \text{ Tons}} - 1 \right]$$

$$= 46,800 \text{ SY x } \left[ -0.0202 \right]$$

$$= -947 \text{ SY (the QCRR will automatically calculate the } -947 \text{ SY (+ or - due to rounding), under the "Pay Quantity Sheet").}$$

**NOTE 2**: This is where the PA or Project Personnel will do the line item adjustments:

- 1. Since there were no Plan Errors or Field Revisions in this example, the Contractor will receive payment for the full PQ Area of 46,800 SY on the line item in SiteManager for pay item 285-715 (Asphalt Base is a PQ SY pay item).
- 2. However, due to less asphalt being placed than planned (per **Specifications Section 330-6.1.5**, the spread rate is within plus or minus 5% of the target spread rate), there will be a pay adjustment. In this case, a minus 2% (the negative ratio of 0.0202) adjustment. This is within the 5% range, and since there were no other deficiencies, the Contractor will be deducted 947 SY: (- 947 SY x \$50.35/SY = -\$47,681.45). This will be entered in SiteManager manually as a negative Line Item Adjustment.
- Bituminous Adjustment: The Contractor will receive a Bituminous Adjustment for all the asphalt produced and accepted, per **Specifications**, if the Typical Section shows Asphalt Black Base Only. Bituminous adjustments will be paid for the Final Pay Area (in tonnage) for each pay item. If the Typical Section allows an Option for base (either white or black), a bituminous adjustment will not apply.

For black base only projects, a manual Correction Bituminous Adjustment will be made at the end of the contract to account for the difference between the tonnage placed and the final pay quantity (in tons).

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Correction Bituminous Adjustment Calculation:

Step 1: Convert Final Pay Area (SY) to Tonnage using the tonnage-weighted average Gmm

$$\frac{45,853 \text{ SY} \times 9 \text{ in} \times 2.562 \times 43.3 \text{ Lbs/SY-in}}{2000 \text{ lb/TN}} = 22,890 \text{ TN}$$

Step 2: Subtract Final Pay Area in Tonnage from Total Tonnage from QCRR

$$22,890 \text{ TN} - 22,890 \text{ TN} = 0 \text{ TN}$$

(No adjustment is necessary since the contractor did not place all the necessary asphalt for this project)

- 4. Fuel Adjustment: Fuel adjustments will be paid for the Final Pay Area for each pay item. Since we paid the full PQ on the Line Item (46,800 SY), SiteManager made an automatic Fuel Adjustment for this quantity. Therefore, when the manual - 947 SY deduction is made in SiteManager, a corresponding manual fuel adjustment will also be made in SiteManager (to reconcile the Fuel adjustments to the Final Pay Area). The manual fuel adjustment can be calculated using Contractor's Certification of Fuel Adjustment (DB/LS) Worksheet available on the Construction website. (See **CPAM 5.14** for Fuel Adjustments.)
- 5. CPF Adjustment: CPF adjustments will be paid for the Final Pay Area for each pay item. As the project progresses, CPF adjustments will be made for each LOT with the appropriate CPF and corresponding SY. (See calculations in Attachment C; Examples 5 and 6.) If the Contractor reports SY which exceeds the plan quantity, only the plan quantity (including approved Engineer changes) will be paid and used to calculate CPF adjustments. For this example, CPF adjustments will stop at 46,800 SY during construction.

Then a correction CPF adjustment will be made at the end of the project for the negative 947 SY to reconcile the CPF adjustments to the Final Pay Area. The correction CPF adjustment will be made using the average CPF associated with this pay item. See below.

```
Example 1a: If Average CPF LOTs (for this pay item) = 1.02:
  1.02 - 1 = 0.02
  0.02 \times 49.50/SY = 0.99/SY
```

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 $0.99/SY \times -947 SY = - 937.53$  (to be deducted as a negative CPF line item adjustment)

Example 2b: If **Average** CPF LOTs (for this pay item) = 0.99:

0.99 - 1 = -0.01

- $-0.01 \times 49.50/SY = 0.50/SY$
- $0.50/SY \times 947 SY = 473.50$  (This will also be a negative line item adjustment)

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## **ATTACHMENT A**

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## 105% Adjustments on Square Yard Pay Items (Plan Quantity)

## (B) EXAMPLE (2): Positive Adjustment within the 105% Limit

#### Given:

A project with Superpave Base Asphalt, Type B (12.5), Group 15 contains the following criteria:

PQ Area = 46,800 SY Unit Price = \$49.50/SY Contractor placed 24,340 Tons No changes to PQ area. Design Thickness = 9"

Three Design Mixes with recorded tonnages; they are:

Mix 1 with 18,451 Tons at  $G_{mm}$  of 2.561 Mix 2 with 4,780 Tons at  $G_{mm}$  of 2.599 Mix 3 with 1,109 Tons at  $G_{mm}$  of 2.488

What is the Final Pay?

**NOTE 1**: The QCRR will calculate the following. This is just an example. Outcome of quantities may be different than QCRR outcome due to rounding.

Tonnage-Weighted Average  $G_{mm} = \frac{[(18,451 \text{ Tons}) (2.561) + (4,780 \text{ Tons})(2.599) + (1,109 \text{ Tons})(2.488)]}{(18,451 \text{ Tons}) + (4,780 \text{ Tons}) + (1,109 \text{ Tons})}$   $= \frac{(47,253 \text{ Tons} + 12,423.2 \text{ Tons} + 2,759.2 \text{ Tons})}{24,340 \text{ Tons}}$   $= \frac{62,435.4 \text{ Tons}}{24,340 \text{ Tons}}$  = 2.565

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Adjusted PQ (TN)

$$= \frac{[(PQ \text{ Area (SY)} \pm \text{Any Revisions})] \times [(t \text{ (in) } \times \text{G}_{mm,avg} \times 43.3 \text{ Lbs/SY-in})]}{2,000 \text{ Lbs/Ton}}$$

$$= \frac{46,800 \text{ SY} \times (9 \text{ in } \times 2.565 \times 43.3 \text{ Lbs/SY-in})}{2.000 \text{ Lbs/Ton}}$$

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$$= 23,390.1$$
 Tons

Pay Area (per 234-9) = Surface Area 
$$\times \frac{\text{Actual Tonnage Placed}}{\text{Adjusted Plan Quantity}}$$

$$=46,800 \text{ SY} \times \frac{24,340 \text{ TN}}{23,390.1 \text{ TN}}$$

= 48,700 SY This is the Final Pay Area since 105% Designed Surface Area was not exceeded:

105% Designed Surface Area = 46,800 SY x 1.05= 49,140 SY

Pay Adjustment = PQ Area (SY) 
$$\times$$
 [Ratio of  $\frac{\text{(Tonnage Placed on Project)}}{\text{Adjusted PQ Tons}} - 1$ ]
$$= 46,800 \text{ SY} \left[ \frac{24,340 \text{ Tons}}{23,390.1 \text{ Tons}} - 1 \right]$$

$$= 46,800 \text{ SY} \times 0.0406$$

$$= 1,900 \text{ SY (This will be shown on the QCRR)}$$

NOTE 2: This is where the PA or Project Personnel will do the line item adjustments:

- 1. Since there were no Plan Errors or Field Revisions in this example, the Contractor will receive payment for the full PQ Area of 46,800 SY in SiteManager.
- 2. However, the Contractor placed more asphalt than planned (the 0.0406 is 104%), and since the placement is less than the 105% limit, there will be a pay adjustment. The Contractor will receive a positive Adjustment for the 1,900 SY in SiteManager as a manual line item adjustment.

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3. Bituminous Adjustment: The Contractor will receive a Bituminous Adjustment for all the asphalt produced and accepted, per Specifications, if the Typical Section shows Asphalt Black Base Only. Bituminous adjustments will be paid for the Final Pay Area (in tonnage) for each pay item. If the Typical Section allows an Option for base (either white or black), a bituminous adjustment will not apply.

For black base only projects, a manual Correction Bituminous Adjustment will be made at the end of the contract to account for the difference between the tonnage placed and the final pay quantity (in tons).

Correction Bituminous Adjustment Calculation:

Step 1: Convert Final Pay Area (SY) to Tonnage using the tonnage-weighted average Gmm

$$\frac{48,700 \text{ SY} \times 9 \text{ in} \times 2.565 \times 43.3 \text{ Lbs/SY-in}}{2000 \text{ lb/TN}} = 24,340 \text{ TN}$$

Step 2: Subtract Final Pay Area in Tonnage from Total Tonnage from QCRR

$$24,340 \text{ TN} - 24,340 \text{ TN} = 0 \text{ TN}$$

(No adjustment is necessary since the contractor did not place all the necessary asphalt for this project)

- 4. Fuel Adjustment: Fuel adjustments will be paid for the Final Pay Area for each pay item. Since we paid the full PQ on the Line Item, SiteManager made an automatic Fuel Adjustment for this quantity. Therefore, when the + 1,900 SY addition is made in SiteManager, a corresponding manual fuel adjustment will also need to be made, in SiteManager (to reconcile the Fuel adjustments to the Final Pay Area). The manual fuel adjustment can be calculated using Contractor's Certification of Fuel Adjustment (DB/LS) Worksheet available on the Construction website. (See CPAM 5.14 for Fuel Adjustments.)
- CPF Adjustment: CPF adjustments will be paid for the Final Pay Area for each pay item. The Contractor placed the plan quantity which was accepted on this project. As the project progresses, the CPF adjustments will be made for each LOT with the appropriate CPF and corresponding SY (See calculations in Attachment C; Examples 5 and 6.) If the Contractor reports SY which exceeds the plan quantity shown in the plans, only the plan quantity (including approved

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Engineer changes) will be paid and used to calculate CPF adjustments. For this example, CPF adjustments will stop at 46,800 SY during construction.

A correction CPF adjustment will be made at the end of the project for the positive 1,900 SY to reconcile the CPF adjustments to the Final Pay Area. The correction CPF adjustment will be made using the average CPF associated with this pay item. See Example 1a and 1b.

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# ATTACHMENT A 105% Adjustments on Square Yard Pay Items (Plan Quantity)

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#### (C) EXAMPLE (3): Adjustments Exceeding the 105% Limit

#### Given:

A project with Superpave Base Asphalt, Type B (12.5), Group 15 contains the following criteria:

PQ Area = 46,800 SY Unit Price: \$ 49.50/SY

Contractor placed Tons = 24,950 Tons

No changes to PQ Area Design Thickness = 9"

The three Design Mixes used and their recorded tonnages are:

Mix 1 with 18,451 Tons at Gmm of 2.561

Mix 2 with 4,780 Tons at G<sub>mm</sub> of 2.599

Mix 3 with 1,719 Tons at G<sub>mm</sub> of 2.488

What is the Final Pay?

**NOTE 1**: The QCRR will calculate the following. This is just an example. Outcome of quantities may be different than QCRR outcome due to rounding.

#### Solution:

1. Tonnage-Weighted Average G<sub>mm</sub>=

$$= \frac{(\mathsf{Tons}_{\mathsf{Mix}\ 1})(\mathsf{G}_{\mathsf{mm}\ \mathsf{Mix}\ 1}) + (\mathsf{Tons}_{\mathsf{Mix}\ 2})(\mathsf{G}_{\mathsf{mm}\ \mathsf{Mix}\ 2}) + (\mathsf{Tons}_{\mathsf{Mix}\ \mathsf{n}})(\mathsf{G}_{\mathsf{mm}\ \mathsf{Mix}\ \mathsf{n}})}{(\mathsf{Tons}_{\mathsf{Mix}\ \mathsf{1}}) + (\mathsf{Tons}_{\mathsf{Mix}\ 2}) + (\mathsf{Tons}_{\mathsf{Mix}\ \mathsf{n}})}$$

$$= \frac{[(18,451\ \mathsf{Tons})(2.561) + (4,780\ \mathsf{Tons})(2.599) + (1,719\ \mathsf{Tons})(2.488)]}{(18,451\ \mathsf{Tons}) + (4,780\ \mathsf{Tons}) + (1,719\ \mathsf{Tons})}$$

$$= \frac{(47,253\ \mathsf{Tons} + 12,423.2\ \mathsf{Tons} + 4,276.9\ \mathsf{Tons})}{24,950\ \mathsf{Tons}}$$

$$= \frac{64,253.1\ \mathsf{Tons}}{24,950\ \mathsf{Tons}}$$

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= 2.563

2. Adjusted PQ Tons = 
$$\frac{(\text{PQ Area SY \pm Any Revisions}) \times [(\text{t (in)} \times \text{G}_{\text{mm, avg}} \times 43.3 \text{ Lbs/SY-in})]}{2,000 \text{ Lbs/Ton}}$$

$$= \frac{(46,800 \text{ SY}) \times [(9 \text{ in } \times 2.563 \times 43.3 \text{ Lbs/SY-in})]}{2,000 \text{ Lbs/Ton}}$$

= 23,371.9 Tons

3. Pay Area (per 234-9) = Surface Area 
$$\times$$
  $\frac{\text{Actual Tonnage Placed}}{\text{Adjusted Plan Quantity}}$   
= 46,800 SY  $\times$   $\frac{24,950 \text{ TN}}{23,371.9 \text{ TN}}$ 

= 49,960 SY (105% Design Surface Area was exceeded, so the **Final Pay Quantity will be limited to 49,140 SY**)

105% Designed Surface Area = 46,800 SY x 1.05= 49,140 SY

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4. Pay Adjustment = PQ Area x 
$$\left[ \text{Ratio of } \frac{\text{Tons Placed}}{\text{Adjusted Quantity}} - 1 \right]$$
  
=  $46,800 \times \left[ \frac{24,950}{23,371.9} - 1 \right]$   
=  $46,800 \left[ 0.06752 \right] = 3,160 \text{ SY}$ 

Since the ratio of 0.0675 or 106% is greater than 105%, the Contractor can only receive up to 105% adjustment of the Design PQ Area per **Specifications**.

Therefore, the adjustment limited by the Specifications will be:

 $46,800 \times 0.05 = 2,340 \text{ SY}$  (This will be shown on the QCRR)

NOTE 2: This is where the PA or Project Personnel will do the line item adjustments:

1. Since there were no Plan Errors or Field Revisions in this example, the Contractor will receive payment for the full PQ Area of 46,800 SY in SiteManager.

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2. The Contractor will receive a manual Line Item Adjustment for the + 2,340 SY in SiteManager which is the 105% PQ adjustment.

3. For **Bituminous Adjustments**: For Bituminous Adjustments, the Contractor will get paid for all the asphalt produced and accepted, when applicable. Bituminous adjustments will be paid for the Final Pay Area (in tonnage) for each pay item.

For black base only projects, a manual Correction Bituminous Adjustment will be made at the end of the contract to account for the difference between the tonnage placed and the final pay quantity (in tons).

Correction Bituminous Adjustment Calculation:

Step 1: Convert Final Pay Area (SY) to Tonnage using the tonnage-weighted average Gmm

$$\frac{49,140 \text{ SY} \times 9 \text{ in} \times 2.563 \times 43.3 \text{ Lbs/SY-in}}{2000 \text{ lb/TN}} = 24,540.5 \text{ TN}$$

Step 2: Subtract Final Pay Area in Tonnage from Total Tonnage from QCRR

$$24,950 \text{ TN} - 24,540.5 \text{ TN} = 409.5 \text{ TN}$$

Step 3: Apply a manual line item adjustment in SiteManager to deduct the 409.5 TN using the index for the last month of paving.

- 4. Fuel Adjustments: Fuel adjustments will be paid for the Final Pay Area for each pay item. Since we paid the full PQ on the Line Item, SiteManager made an automatic Fuel Adjustment for this quantity. Therefore, when the 2,340 SY Line Item Adjustment is processed in SiteManager, a corresponding manual Fuel Adjustment will be made for the additional quantity in SiteManager (to reconcile the Fuel adjustments to the Final Pay Area). The manual fuel adjustment can be calculated using Contractor's Certification of Fuel Adjustment (DB/LS) Worksheet available on the Construction website. (See CPAM 5.14 for Fuel Adjustments.)
- 5. **CPF Adjustment**: CPF adjustments will be paid for the Final Pay Area for each pay item. As the project progresses, the CPF Adjustments will be made for each LOT with the appropriate CPF and corresponding SY (see **Attachment C**, Examples 5 and 6 for SY pay Items.) If the Contractor reports SY which exceeds the plan quantity shown in the plans, only the plan quantity (including approved Engineer changes) will be paid and used to calculate CPF adjustments. For this example, CPF adjustments will stop at 46,800 SY during construction.

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A correction CPF adjustment will be made at the end of the project for the positive 2,340 SY to reconcile the CPF adjustments to the Final Pay Area. The correction CPF adjustment will be made using the average CPF associated with this pay item. See Example 1a and 1b.

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## **ATTACHMENT A**

Effective: July 1, 2002

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## 105% Adjustments on Tonnage Pay Items

## (D) EXAMPLE (4): No PQ Adjustment

This example is for a Contract with two FPID's where the Contractor placed less Tonnage than planned. This example is rare but could happen.

#### Given:

A project with Superpave Asphalt, Traffic Level B, PG 76-22, (Pay Item 334-1-52) contains the following criteria. From the Contract and per Specifications 334-1.4, Dense Graded Structural or Friction Courses will use a  $G_{mm}=2.540$  to determine design quantities

Project "A" Plan Quantity Tons show 13,754.3 Tons Project "B" Plan Quantity Tons show 91.1 Tons Total PQ Tons from Contract and Plans = 13,845.3 Tons Total PQ Area (SY) =173,622 SY No changes to PQ Area.

#### Project "A":

Total asphalt placed = 13,345.0 Tons

Three Design Mixes were used per the QCRR:

Mix 1 with  $G_{mm} = 2.599$  at 9,000.0 Tons

Mix 2 with  $G_{mm} = 2.615$  at 2,500.0 Tons

Mix 3 with  $G_{mm} = 2.578$  at 1,845.0 Tons

#### Project "B":

Total Asphalt placed = 89.2 Tons

One Design Mix was used per the QCRR:

Mix 1 with  $G_{mm} = 2.599$  at 89.2 Tons

Total Tonnage placed on this Contract = 13,345 Tons + 89.2 Tons = 13,434.2 Tons

What is the Final Pay for Project A and Project B?

**NOTE 1**: The QCRR will calculate the following. This is just an example. Outcome of quantities may be different than QCRR outcome due to rounding.

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#### Solution:

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And the

Tonnage-Weighted Average G<sub>mm</sub> =

$$\frac{(\mathsf{Tons}_{\mathsf{Mix}\ 1})(\mathsf{G}_{\mathsf{mm}\ \mathsf{Mix}\ 1}) + (\mathsf{Tons}_{\mathsf{Mix}\ 2})(\mathsf{G}_{\mathsf{mm}\ \mathsf{Mix}\ 2}) + (\mathsf{Tons}_{\mathsf{Mix}\ \mathsf{n}})(\mathsf{G}_{\mathsf{mm}\ \mathsf{Mix}\ \mathsf{n}})}{(\mathsf{Tons}_{\mathsf{Mix}\ 1}) + (\mathsf{Tons}_{\mathsf{Mix}\ 2}) + (\mathsf{Tons}_{\mathsf{Mix}\ \mathsf{n}})}$$

On this Contract, Design Mix 1 for Projects A and B was the same, so they can be combined: Design Mix 1 Tonnage = 9,000.0 + 89.2 = 9,089.2 Tons

1. Tonnage-Weighted Average G<sub>mm</sub> for the Total Contract

$$= \frac{(\mathsf{Tons}_{\mathsf{Mix}\,1})(\mathsf{G}_{\mathsf{mm}\,\mathsf{Mix}\,1}) + (\mathsf{Tons}_{\mathsf{Mix}\,2})(\mathsf{G}_{\mathsf{mm}\,\mathsf{Mix}\,2}) + (\mathsf{Tons}_{\mathsf{Mix}\,\mathsf{n}})(\mathsf{G}_{\mathsf{mm}\,\mathsf{Mix}\,\mathsf{n}})}{(\mathsf{Tons}_{\mathsf{Mix}\,1}) + (\mathsf{Tons}_{\mathsf{Mix}\,2}) + (\mathsf{Tons}_{\mathsf{Mix}\,\mathsf{n}})}$$

$$= \frac{[(9,089.2\,\mathsf{Tons})(2.599) + (2,500.0\,\mathsf{Tons})(2.615) + (1,845\,\mathsf{Tons})(2.578)]}{(9,089.2\,\mathsf{Tons}) + (2,500.0\,\mathsf{Tons}) + (1,845.0\,\mathsf{Tons})}$$

$$= \frac{(23,622.8\,\mathsf{Tons} + 6,537.5\,\mathsf{Tons} + 4,756.4\,\mathsf{Tons})}{13.434.2\,\mathsf{Tons}}$$

= 2.599 (Tonnage-Weighted-G<sub>mm</sub> for the Total Contract)

2. Adjusted Plan Quantity Tons = 13,845.3 Tons x 
$$\frac{2.599}{2.540}$$

= 14,166.9 Tons

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However, the Contractor only placed 13,434.2 Tons total for the Contract, which is less than the Adjusted PQ, and less than the max, so the Contractor will get paid what was placed.

Contractor will get paid for:

Project A = 13,345.0 Tons Project B = 89.2 Tons

#### NOTE 2:

- 1. Since there were no Plan Errors or Field Revisions in this example, the Contractor will receive payment for the tonnage placed as the project progresses in SiteManager.
- 2. Since the contractor placed less than 105% there will be no PQ adjustment. If the Contractor placed asphalt that is excessively deficient, follow the necessary requirements under Specifications Section 330.
- 3. Bituminous Adjustment: Because Bituminous Adjustments will be made as the project progresses for the actual Tonnage placed, there will be no additional bituminous adjustments required at the end of the contract.
- 4. **Fuel Adjustments**: Since we paid for the actual tonnage placed, SiteManager made an automatic Fuel Adjustments for this quantity. Therefore, there will be no additional Fuel Adjustments required at the end of the contract.
- 5. CPF Adjustment: Because CPF Adjustments will be made as the project progresses for the actual Tonnage placed (see Attachment C, Examples 5 and 6), there will be no additional CPF Adjustments required at the end of the contract.

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# ATTACHMENT A 105% Adjustments on Tonnage Pay Items

### (E) EXAMPLE (5): Exceeding the 105% Adjustment

#### Given:

A project with Superpave Asphalt, Traffic Level B, PG 76-22, (Pay Item 334-1-52) contains the following criteria. From the Contract and per Specifications 334-1.4, Dense graded Structural or Friction Courses will use a  $G_{mm} = 2.540$  for design quantities.

Plan Quantity Tons = 13,845.3 Tons Total PQ Area (SY) = 173,622 SY

Three Design Mixes were used per the QCRR:

Mix 1 with  $G_{mm} = 2.599$  at 9,000.0 Tons:

Mix 2 with  $G_{mm} = 2.615$  at 2,500.0 Tons and

Mix 3 with  $G_{mm} = 2.578$  at 3,450.0 Tons

Total Tons placed and accepted = 14,950.0 Tons

What is the Final Pay?

**NOTE 1**: The QCRR will calculate the following. This is just an example. Outcome of quantities may be different than QCRR outcome due to rounding.

#### Solution:

1. Tonnage-Weighted Average G<sub>mm</sub>

$$= \frac{(\mathsf{Tons}_{\mathsf{Mix}\,1})(\mathsf{G}_{\mathsf{mm}\,\mathsf{Mix}\,1}) + (\mathsf{Tons}_{\mathsf{Mix}\,2})(\mathsf{G}_{\mathsf{mm}\,\mathsf{Mix}\,2}) + (\mathsf{Tons}_{\mathsf{Mix}\,\mathsf{n}})(\mathsf{G}_{\mathsf{mm}\,\mathsf{Mix}\,\mathsf{n}})}{(\mathsf{Tons}_{\mathsf{Mix}\,1}) + (\mathsf{Tons}_{\mathsf{Mix}\,2}) + (\mathsf{Tons}_{\mathsf{Mix}\,\mathsf{n}})}$$

$$= \frac{[(9,000.0\,\mathsf{Tons})(2.599) + (2,500.0\,\mathsf{Tons})(2.615) + (3,450.0\,\mathsf{Tons})(2.578)]}{(9,000.0\,\mathsf{Tons}) + (2,500.0\,\mathsf{Tons}) + (3,450.0\,\mathsf{Tons})}$$

$$= \frac{(23,391\,\mathsf{Tons} + 6,537.5\,\mathsf{Tons} + 8,894.1\,\mathsf{Tons})}{(14,950\,\mathsf{Tons})}$$

$$= 2.597$$

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2. Adjusted PQ Tons =  $\frac{\text{(Plan Area TN } \pm \text{Any Revisions) } x \text{ (Tonnage-Weighted Average } G_{mm})}{\text{Design } G_{mm}}$ 

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$$= \frac{(13,845.3 \text{ Tons x } 2.597)}{2.540}$$

= 14,156.0 Tons

3. Max Pay Tonnage = 1.05 x Adjusted PQ Tons = 1.05 x 14,156.0 Tons = 14,863.8 Tons

**NOTE 2**: This is where the PA or Project Personnel will do the line item adjustments:

- 1. Since the tonnage is paid as the project progresses, 14,950.0 Tons will be paid on the pay item.
- 2. Since the Contractor placed more than the maximum tonnage allowed per Specifications (pay up to 105% of the adjusted PQ Tonnage), there will be a negative line item adjustment of 86.2 Tons deducted for the excess tonnage placed. To calculate the extra tonnage placed:

Deduction for extra tonnage placed = Max Pay Tonnage – Tons Placed = 14,863.8 – 14,950.0 = - 86.2 Tons

- 3. **Bituminous Adjustment**: Because Bituminous Adjustments will be made as the project progresses for the actual Tonnage placed, a manual deduction for the corresponding quantity (-86.2 Tons) will be made from the Last Bituminous Certification Sheet. Make a note indicating the reason.
- 4. **Fuel Adjustments**: Since we paid for the actual tonnage placed, SiteManager made an automatic Fuel Adjustments for this quantity. Therefore, when the extra tonnage was deducted in SiteManager, a corresponding manual Fuel Adjustment will be entered in SiteManager.
- 5. **CPF Adjustment**: Because CPF Adjustments will be made as the project progresses for the actual Tonnage placed (see *Attachment C*, Examples 5 and 6), the tonnage placed over the 105% will be deducted using the average CPF associated with this pay item. See *Attachment A.* Examples 3; 3a and 3b above.

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Revised: April 6, 2020

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## ATTACHMENT A 105% Adjustments on Tonnage Pay Items

### (F) EXAMPLE (6): Within the 105% Adjustment (Open Graded FC-5)

#### Given:

A project with Open Graded Friction Course contains the following criteria. **Specifications Section 337-8.2** states that a Gsb = 2.635 shall be used. For all the equations previously shown for Tonnage pay items, the  $G_{mm}$  will be substituted for Gsb. For open graded FC, only one layer of asphalt is placed.

Total PQ Tons from Plans = 13,936.5 Tons

Total PQ Area = 173,622 SY

Three Design Mixes were used per the QCRR:

Mix 1 with Gsb = 2.638 at 9.000.0 Tons:

Mix 2 with Gsb = 2.640 at 2,500.0 Tons and

Mix 3 with Gsb = 2.636 at 3,150.0 Tons

Total Tons placed and accepted on project = 14,650 Tons

What is the Final Pay?

**NOTE 1**: The QCRR will calculate the following. This is just an example. Outcome of quantities may be different than QCRR outcome due to rounding.

#### Solution:

1. Tonnage-Weighted Gsb =

$$= \frac{(\mathsf{Tons}_{\mathsf{Mix}\;1})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})(\mathsf{G}_{\mathsf{mm}\;\mathsf{Mix}\;n})}{(\mathsf{Tons}_{\mathsf{Mix}\;1}) + (\mathsf{Tons}_{\mathsf{Mix}\;2}) + (\mathsf{Tons}_{\mathsf{Mix}\;n})}$$

$$= \frac{[(9,000.0\;\mathsf{Tons})\;(2.638) + (2,500.0\;\mathsf{Tons})(2.640) + (3,150.0\;\mathsf{Tons})(2.636)]}{(9,000.0\;\mathsf{Tons}) + (2,500.0\;\mathsf{Tons}) + (3,150.0\;\mathsf{Tons})}$$

$$= \frac{(23,742\;\mathsf{Tons}) + (6,600\;\mathsf{Tons}) + (8,303.4\;\mathsf{Tons})}{(14,650\;\mathsf{Tons})}$$

$$= 2.638$$

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2. Adjusted PQ Tons

$$= \frac{\text{(Plan Area TN ± Any Revisions) x (Tonnage-Weighted Average G_{mm})}}{\text{Design G}_{mm}}$$

$$= \frac{(13,936.5 \text{ Tons x } 2.638)}{(2.635)}$$

= 13,952.4 Tons

3. Max Pay Tonnage = 1.05 x Adjusted PQ Tons

 $= 1.05 \times 13,952.4 \text{ Tons}$ 

= 14,650.0 Tons (Maximum that will be paid)

The Contractor placed the exact tonnage that we could pay up to. Therefore, Contractor will get paid the total tonnage placed which equals up to the 105% per Specifications.

The Contractor will receive Fuel and Bituminous adjustments for the total asphalt that was placed and accepted. Also, the CPF, if less than or greater than 1, will be adjusted in SiteManager manually.

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# ATTACHMENT A 105% Adjustments on Tonnage Pay Items

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### (G) EXAMPLE (7): Payment up to 105% on Miscellaneous Asphalt

#### Given:

A conventional project has miscellaneous asphalt around guardrail. The project area contains the following criteria. From the Contract and per **Specifications 334-1.4**, Dense graded Structural or Friction Courses will use a  $G_{mm} = 2.540$  for design quantities.

Original Plan Area = 800 SY Original PQ Tons = 80.00 Tons Final Area = 800 SY Final Tons = 90.5 Tons

Only one Mix was used per the QCRR with  $G_{mm} = 2.544$ 

What is the Final Pay?

**NOTE 1**: The QCRR will calculate the following. This is just an example. Outcome of quantities may be different than QCRR outcome due to rounding.

1. Tonnage-Weighted Average G<sub>mm</sub>

$$= \frac{(\text{Tons}_{\text{Mix 1}})(G_{\text{mm Mix 1}})}{(\text{Tons}_{\text{Mix 1}})}$$

$$= \frac{(90.5 \text{ Tons x } 2.544)}{(90.5 \text{ Tons})}$$

$$= 2.544$$

2. Adjusted PQ Tons =

$$= \frac{\text{(Plan Area TN ± Any Revisions) x (Tonnage-Weighted Average Gmm})}}{\text{Design G}_{mm}}$$

$$= \frac{(80.0 \text{ Tons x } 2.544)}{(2.540)}$$

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= 80.1 Tons

3. Max Pay Tonnage = 1.05 x Adjusted PQ Tons  $= 1.05 \times 80.1 \text{ Tons}$ = 84.1 Tons (Maximum that will be paid)

Pay Adjustment = Max Pay Tonnage - Tons Placed

= 84.1 Tons - 90.5 Tons

= - 6.4 Tons (Deducted from the Bituminous and Fuel reports)

NOTE 2: There will be no CPF adjustment on Miscellaneous Asphalt.

Miscellaneous Asphalt does receive Fuel and Bituminous adjustments per Specifications.

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#### ATTACHMENT B

## Thickness Adjustments for Optional Base (White Base)

## (A) EXAMPLE (1): Positive Core-Out Adjustment Calculations

#### Given:

What is the final pay quantity for a limerock project given the following information? Is a line item adjustment needed?

Plan Thickness = 7.00" Plan Quantity Area = 8,000 SY Final Area = 8,000 SY Actual Average Core-out Report Thickness = 7.50"

Specifications allow a maximum ½" tolerance per Section 285-7

#### Solution:

1. Determine if the thickness exceeds 5%

Core Out Ratio = 
$$\frac{\text{(Core Out Thickness - Plan Thickness)}}{\text{Plan Thickness}}$$
  
=  $\frac{(7.50" - 7.00")}{7.00"}$   
=  $0.071428571 \times 100 = 7.1428571\% > 5\%**$ 

Since 7.1428571% exceeds the 5% stated in the Specifications Section 285-8, the maximum pay area will govern the payment.

2. Determine the Maximum Pay Area

3. Line item adjustment = Maximum Pay Area – PQ Area

<sup>\*\*</sup>Make sure to use the floating decimal to calculate over or under the 105%.

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$$= 8,400 \text{ SY} - 8,000 \text{ SY}$$
  
= 400 SY

The Department will pay the Contractor the 8,000 SY area per the plans and can only pay an additional 400 SY for the maximum thickness adjustment per **Specifications**.

400 SY will need to be entered manually as a positive line item adjustment in SiteManager. Likewise, if the project is eligible for fuel adjustment, a line item adjustment will be entered manually for the fuel based on the price index at the final month of limerock installation.

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## ATTACHMENT B Thickness Adjustments for Optional Base (White Base)

## (B) EXAMPLE (2): Negative Core-Out Adjustment Calculations

#### Given:

What is the final pay quantity for a limerock project given the following information? Is a line item adjustment needed?

Plan Thickness = 8.00" Plan Quantity Area = 10,500 SY Final Area = 10,000 SY Actual Average Core-out Report Thickness = 7.79" (See Note 1)

Specifications allow a maximum ½" tolerance per Section 285-7

#### Solution:

1. Determine the Core Out Ratio

Core Out Ratio = 
$$\frac{\text{(Core Out Thickness - Plan Thickness)}}{\text{Plan Thickness}}$$
$$= \frac{(7.79" - 8.00")}{8.00"} = -0.0262500*$$

\*Since the core out ratio is negative, the 105% does not control.

2. Determine the Thickness Adjustment Area

Thickness Adjustment Area = Core Out Ratio x Plan Quantity Area

= - 0.026250 x 10,500 SY

= -275.6 SY

= - 276 SY (Negative Thickness Adjustment)

The Department will pay the Contractor the 10,500 SY area per plan, and has to manually deduct 276 SY for the negative thickness adjustment.

276 SY will need to be shown as a negative line item adjustment.

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A corresponding manual negative fuel adjustment for 276 SY will also need to be done based on the index of the last month of limerock installation.

\*Make sure to use the floating decimal on your calculator to come up with either the negative or positive adjustment.

**NOTE 1**: Any Core-out average less than the plan specified thickness (in this example, anything less than 8") will be considered a negative adjustment.

**NOTE 2:** Any shy area on the Core-out report is excluded from the Core-out average calculation. Shy areas will need to be corrected by scarifying and adding additional base material. Or if authorized by the Engineer, it may be left in place without correction and at no pay (per Specifications 285-6.2). See Example (3) for a deficient area left in place with no pay calculation.

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## **ATTACHMENT B**

## **Deficiency Adjustments for Optional Base (White Base)**

## (C) EXAMPLE (3): Deficient Area Calculation (Area Left in Place with No Pay)

From the last page of the core out report seen below:

	.2.2 6/2008 OC: 2/8/201		CC	RE-OUT	AVERAGES			PAGE N	10 6
DATE PRO	OC: 2/8/201	6							
PROJECT	NO. 123456-	1-52-01					DISTR	ICT 5	
ROAD	40						Date	06/08	/2015
COUNTY	MARION						MIN 1	2.00 MA	X 13.00
DATA IS	OC: 2/8/201 NO. 123456- 40 MARION IN ENGLISH	VAL	UES ARE	IN INCH	ES				
STATION	WIDTH		ACTUAL T	HICKNES	S	SPECI	FICATION	N ALLOWA	NCE
		T. E. Evily	CENTED	DICHT	AVERAGE	LEFT	CENTER	RIGHT	AVERAGE
15+02	24		12.20		12.20		12.20		12.20
43+50	24 24 24	12.80			12.20 12.80 12.80	12.80			12.80
42+42	24		12.50 12.10	12.80	12.80			12.80	
41+20	24		12.50		12.50		12.50		12.50
37+12	24		12.10	12.40	12.40			12.40	12.40
37+83	24		12.10		12.10		12.10	26.10	12.10
38+38	24	11.90							
32+40	24	12.40		3230750	12.40	12.40		12.00	12.40
34+21	24			12.00	12.00			12.00	12.00
35+10	24		12.10		12.10		12.10		12.10
25+95	24			12.30	12.30			12.30	12.30
27+30	24	12.30			12.00 12.10 12.30 12.30 12.20	12.30			12.30
29+05	24		12.20		12.20				
22+45	24			12.00	12.00	*SHY*		12.00	12.00
23+71	24	11.90	12.10 12.20 12.30		11.90	*SHY*			
24+80	24		12.30		12.30		12.30		12.30
19+85	24		12.10		12.10		12.10	12.00	12.10
18+70	24			12.00	12.00			12.00	12.00
17+80	24	12.70	12.30 12.10		12.70	12.70		12.00	12.70
JOB AVE					12.6247	32	42.50/	257	12.6167

On This project, the Plan thickness is 12.5 inches. This report shows two (2) shy areas that will need to be addressed. There are two options for resolution of these areas. The Contractor can choose to correct by scarifying and adding additional base material or, in this case, the Engineer authorized that the area be left in-place at no pay per **Specifications 285-6**.

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1st shy core is at Station 538+38 2nd shy core is at Station 523+71

The Length of the deficiency is calculated from the closest non-deficient cores on each side of the deficient core.

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### In this example:

1st length is from Sta. 537+83 to Sta. 532+40 = 543 Ft. 2nd length is from Sta. 522+45 to Sta. 524+80 = 235 Ft.

Any shy area left in place at No Pay will be excluded from the core out average calculation and a deduction for the shy area will be made to the plan quantity.

Note: Preferably, the Contractor, to his advantage, should revisit the shy cores to take additional cores to isolate the area. If this does not occur, the length will be taken from the core out report from the nearest acceptable core of each side of the deficient core which will increase the deducted area.

#### Given:

What is the final pay quantity for a limerock project given the following information? Is a line item adjustment needed?

Plan Thickness = 12.5 Inches
Actual Average Core-out Report Thickness = 12.6167"
Plan Quantity Area = 30,000 SY
Total Length of Shy Area = 778 Ft.
Total Width of Shy Area = 24 Ft.

#### Solution:

1. Calculate the Shy Area Left in Place at NO PAY:

Shy Area = 
$$\frac{L (Ft.) \times W (Ft.)}{9 (\frac{SF}{SY})}$$

Shy Area = 
$$\frac{(778 \text{ Ft})(24 \text{ Ft})}{9 \text{ SF/SY}} = 2,075 \text{ SY Deduction}$$

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A negative line item adjustment will be applied in SiteManager for 2,075 SY for the deficient areas.

#### 2. Determine if the thickness exceeds 5%

Core Out Ratio = 
$$\frac{\text{(Core Out Thickness - Plan Thickness)}}{\text{Plan Thickness}}$$
$$= \frac{(12.62" - 12.50")}{12.50"}$$
$$= 0.0096 \times 100 = 0.96\% < 5\%**$$

Since 0.96% is less than the 5% stated in the Specifications Section 285-8, the maximum pay area will not govern the payment.

#### 3. Calculate the Thickness Adjustment Area

Since 2,075 SY was a negative adjustment due to area left in place at no pay, we must deduct this area from the PQ Area of 30,000 SY, per **Specifications**.

$$30,000 - 2,075 = 27,925$$
 SY

#### Final Quantity:

The entire plan quantity of 30,000 SY will be paid and include 3 line item adjustments. First, a positive line item adjustment of 268 SY will be applied manually in SiteManager, this is the thickness adjustment. Second, a negative line item adjustment (from Step 1) of 2,075 SY will be applied in SiteManager manually for the deficient areas.

Third, if the project is eligible for fuel adjustment, a line item adjustment for the net amount (-1,807 SY = 268 SY - 2,075 SY) will be entered manually for the fuel based on the price index at the final month of limerock installation.

<sup>\*\*</sup>Make sure to use the floating decimal to calculate over or under the 105%.

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#### ATTACHMENT C

#### **Resolution Test Results**

#### (A) EXAMPLE (1): E-Mail from District Material's Office to the PA with No. of **Tests and Costs**

#### Daniel Day

From: Daniel Day

Sent: Thursday, May 21, 2015 @ 2:49 PM

To: Howard Jump (howard.jump@dot.state.fl.us)

Cc: J. Corley; Bill Blass; etc., etc.

Subject: FIN # 41109815201 LOT 6 Resolution Results

Howard,

Attached are the Resolution results for LOT 6 on the above mentioned project. The Resolution results DO NOT compare with QC results. Therefore, acceptance and payment for the LOT with respect to density will be based on Resolution results.

Cost for the Resolution testing should be deducted from the monthly estimate (see below).

For each sublot, the Resolution results for average Roadway Gmb should replace the QC results for average Roadway Gmb, and most likely change the density value, Individual Pay Factor, and the Composite Pay Factor. Any new values should be compared to the Master Production Range as well as the criteria of 334-5.9.5 to determine acceptance.

- •Please do not approve the QC or RT samples for this LOT. The resolution lab will approve these samples.
- •Resolution cost (- \$31.60 per core x 9 cores = \$ 84.40)

Thanks Daniel Day Assistant District Bituminous Manager Florida Department of Transportation 100 N. Day Road (MS 20) Deland, Florida 33333 380-555-5550 (office)

Topic No.: 700-000-000 Effective: July 1, 2002
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## ATTACHMENT C Resolution Test Results

## (B) EXAMPLE (2) (A): Resolution Testing Costs on Website

The cost of resolution testing, if performed by the Department and favors the VT results, will be deducted from the Contractor's next progress estimate.

The resolution testing fees are based on the year the Contract was let. For example, if a Contract was let in January 2010 and a resolution test was done in January 2011, the January 2010 year pricing index would be used.

The cost of the testing can be found at the following URL within the 'Resolution Testing Costs for Contracts Let Between...' link.

### http://www.fdot.gov/materials/navigation/documents.shtm

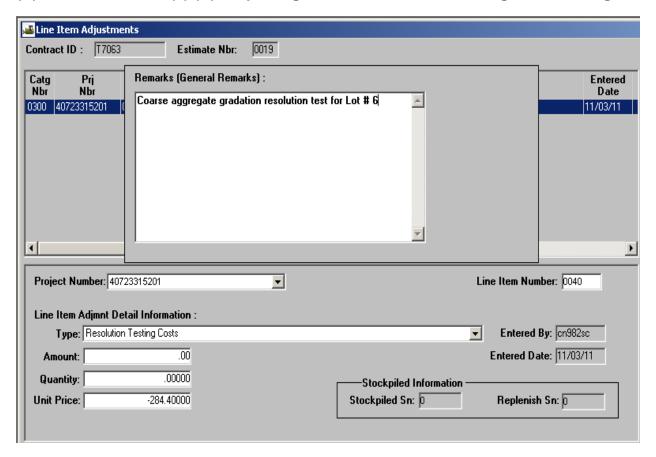
Resolution Testing Costs								
Year 2017-2018 Rates								
Bituminous Lab								
Test Name	Quantity	Test Cost						
Bulk specific gravity of Compacted Bituminous Mixtures (FM 1-T166)	Per roadway core or gyratory pill	\$42.89						
Ignition Oven Method (FM5-563)	Per asphalt content	\$117.84						
Max specific gravity (FM1-T209)	Per average of two flasks	\$144.50						
Superpave Gyratory Compaction (AASHTO T312-04)	Per pair of gyratory pills	\$160.88						
Ignition Oven (FM 5-563) and Mechanical Analysis (FM1-T030)	Per gradation	\$153.71						
Soil Lab								
Test Name	Quantity	Test Cost						
Consolidation (AASHTO T 216)	Per sample	\$281.08						
Direct Shear (AASHTO T 236)	Per sample	\$237.50						
Dry Gradation (AASHTO T 27)	Per sample	\$50.95						
Hydrometer (AASHTO T 88)	Per sample	\$120.15						
LBR (FM 5-515)	Per sample	\$339.75						
Liquid Limit (AASHTO T 89)	Per sample	\$46.74						
Modified Proctor (AASHTO T 180)	Per sample	\$102.00						

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## ATTACHMENT C Resolution Test Results

## (C) EXAMPLE (2) (B): Reporting Cost of Resolution Testing in SiteManager



Within the Remarks window, specify what the test was for. In this case, it is 'Coarse Aggregate Gradation Resolution Test for Lot 6'. The cost of the Resolution Testing will be determined by the Materials Office as shown in the email in *Attachment C*, Example (1).

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## **ATTACHMENT C**

### **CPF Calculations**

## (D) EXAMPLE (3): Plan Summary Box for Superpave Asphaltic Concrete (Traffic B)

			SUM	MARY	OF PA	VEMEN	IT							
PAY ITEM NO.	PAY ITEM DESCRIPTION	LOCATION		SIDE	AREA ID	LENGTH	МОТН	UNIT	QUANTITY		TOTAL		DESIGN NOTES	CONSTRUCTION
		STA. TO STA.	DESCRIPTION		"	=	₹		P	; F	P	i F	NOTES	REMARKS
285-707	OPTIONAL BASE GROUP 07	Sta. 0+00 to 110+25				11250.0	24.0	SY	30000.00	_	30000.0			No Plan Errors
										٧		\ <u>-</u>	†	No Field Revision
	+											<del>-</del>		No Ficial Nevision
												}	·	
	<del> </del>											<del>-</del>		5200 @ .96 CPF*
												\		12100 @ 0.98 CPF
										<del>-</del>		<del>!</del>		12300 @ 0.98 CPF
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## **ATTACHMENT C**

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## **CPF Calculations**

## (E) EXAMPLE (4): CPF Calculation for Tonnage Pay items

All Plan Summary Box references will be documented as shown in **Attachment C**, Example 3.

(F) EXAMPLE (4) (A): If CPF is <0.80 or ≥0.75

Given:

A project with Superpave Asphalt, Traffic Level C, PG 76-22, (Pay Item 334-1-53) contains the following criteria. Calculate the line item adjustment that should be made for the LOT CPF.

LOT 2, CPF is 0.76. LOT Tonnage = 4,000 Tons Unit Price = \$50.05/Ton

#### Solution:

1. Calculate the CPF Difference

$$0.76 - 1.00 = -0.24$$

- 2. Calculate the CPF Adjustment for the Entire LOT
  - $-0.24 \times $50.05/Ton = -$12.01/Ton$
  - \$12.01/Ton x 4,000 Tons = \$48,040.00

A negative Line Item Adjustment of \$-48,000 will be applied manually in SiteManager for LOT 2.

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## **ATTACHMENT C**

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## **CPF Calculations**

(G) EXAMPLE (4) (B): If CPF is > 0.80 and < 1.00

#### Given:

A project with Superpave Asphalt, Traffic Level C, PG 76-22, (Pay Item 334-1-53) contains the following criteria. Calculate the line item adjustment that should be made for the LOT CPF.

For LOT 3, CPF is 0.98 LOT Tonnage = 4,000 Tons Unit Price = \$50.05/Ton

#### Solution:

1. Calculate the CPF Difference

$$0.98 - 1.00 = -0.02$$

2. Calculate the CPF Adjustment for the Entire LOT  $-0.02 \times \$50.05/\text{Ton} = -\$1.00/\text{Ton}$ 4,000 Tons x -\$1.00/Ton = -\$4,000.00

A negative Line Item Adjustment of -\$4,000 will be made in SiteManager for LOT 3.

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## **ATTACHMENT C**

## **CPF Calculations**

(H) EXAMPLE (4) (C): If CPF = 1.00

#### Given:

A project with Superpave Asphalt, Traffic Level C, PG 76-22, (Pay Item 334-1-53) contains the following criteria. Calculate the line item adjustment that should be made for the LOT CPF.

For LOT 4, CPF is 1.00 LOT Tonnage = 4,000 Tons Unit Price = \$50.05/Ton

#### Solution:

1. Calculate the CPF Difference

1.00 - 1.00 = 0

There is no CPF adjustment at 1.00.

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## **ATTACHMENT C**

Effective: July 1, 2002

Revised: April 6, 2020

## **CPF Calculations**

(I) EXAMPLE (4) (D): If CPF is > 1.00 and up to 1.05

#### Given:

A project with Superpave Asphalt, Traffic Level C, PG 76-22, (Pay Item 334-1-53) contains the following criteria. Calculate the line item adjustment that should be made for the LOT CPF.

LOT 5, CPF is 1.03 LOT Tonnage = 4,000 Tons Unit price = \$50.05/Ton

#### Solution:

1. Calculate the CPF Difference

$$1.03 - 1.00 = 0.03$$

2. Calculate the CPF Adjustment for the Entire LOT

$$0.03 \times $50.05/Ton = $1.5015 = $1.50/Ton$$

4,000 Tons x \$1.50/Ton = \$6,000.00

A positive Line Item Adjustment of \$6,000 will be made in SiteManager for LOT 5

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## **ATTACHMENT C**

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## **CPF Calculations**

## (J) EXAMPLE (5) CPF for Square Yard Pay Items

#### Given:

A project with Superpave Asphalt Base contains the following criteria. Calculate the line item adjustment that should be made for the LOT CPF. The bid unit price is \$50.35/SY.

For Lot 4: CPF = 1.02: Actual LOT Tonnage per the QCRR = 2,000 Tons  $G_{\text{mm,lot}}$  = 2.562. Design Area = 4,124 SY, based on  $G_{\text{mm}}$  of 2.54 Design Thickness = 9"

#### Solution:

**Specification Section 234-9** states that the quantity will be paid as the plan quantity, however the pay area will be adjusted based on the following formula:

$$Pay Area (SY) = \frac{[Actual Tonnage x 2,000 Lbs/Ton)}{[t (in) x G_{mm,lot} x 43.3 (Lbs/SY-in)]}$$

$$Pay Area (SY) = \frac{[2,000 Tons x 2,000 Lbs/Ton]}{[9 in x 2.562 x 43.3 Lbs/Ton-in]}$$

$$Pay Area (SY) = 4,006 SY$$

**Specification Section 234-9** also states that the maximum pay area shall not exceed 105% of the designed surface area (i.e. plan quantity).

For final payment purposes, we will use 4,006 SY instead of 4,124 SY for the CPF Adjustment, since it has been adjusted for the actual lot  $G_{mm}$ . Since the maximum pay area quantity was not exceeded, it will not need to be used.

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CPF Adjustment for this LOT = 1.02 - 1 = 0.02 $0.02 \times $50.35/SY = $1.01/SY$  $1.01/SY \times 4,006 SY = 4,046.06$ 

This will be a positive CPF Line Item Adjustment equal to \$4,046.06.

NOTE 1: Calculations for CPF <80 or ≥75; or < 75; > 80 and asphalt exceeding 105% will also be calculated the same way. Use Attachment A, Example 3 as a reference for deducting CPF's on the last LOT.

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## **ATTACHMENT C**

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## **CPF Calculations**

## (K) EXAMPLE (6) CPF for Square Yard Pay Items (Composite Base)

#### Given:

A project with Composite Base, Pay Item 285-714, contains the following criteria. Calculate the line item adjustment that should be made for the LOT CPF.

Subbase is 4" Limerock and Superpave Asphalt Base SP12.5 of 6.5"
Design Area Paved = 11,191 SY (based on Gmm of 2.54)
CPF = 0.89
Information from the QC Roadway Report:
 LOT 6 = 4,000 Tons
 Lot Gmm = 2.562

Unit price = \$92.00/SY for pay item 285-714

#### Solution:

1. Calculate the CPF Difference

$$0.89 - 1.00 = -0.11$$

2. The unit price includes the 4" subbase plus the 6.5" of asphalt. In this case a unit price for the asphalt will need to be calculated. The Limerock Subbase does not receive an adjustment, (see Specification 290)

Total Thickness = 4" + 6.5" = 10.5"

$$\frac{\$92.00 \times 6.5"}{10.5"} = \$56.95$$
 Unit Price for the asphalt portion of the pay item

3. Calculate the Pay Area (SY)

Pay Area (SY) = 
$$\frac{[Actual\ Tonnage\ x\ 2,000\ Lbs/Ton)}{[t\ (in)\ x\ G_{mm,lot}\ x\ 43.3\ (Lbs/SY-in)]}$$

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Pay Area (SY) = 11,095 SY

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Pay Area (SY) = 
$$\frac{[4,000 \text{ Tons x } 2,000 \text{ Lbs/Ton}]}{[6.5 \text{ in x } 2.562 \text{ x } 43.3 \text{ Lbs/Ton-in }]}$$

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Specification Section 234-9 also states that the maximum pay area shall not exceed 105% of the designed surface area (i.e. plan quantity).

(For final payment purposes, we will use 11,095 SY instead of 11,191 SY for the CPF Adjustment, since it has been adjusted for the actual lot  $G_{mm}$ ). The maximum pay area will not be used since it was not exceeded.

4. Calculate the CPF Adjustment for the Entire LOT - 0.11 x \$56.95/SY = - \$6.26/SY 11,095 SY x - \$6.26/SY = - \$69,454.70

A negative Line Item Adjustment of \$69,454.70 will be made in SiteManager for LOT 6.

**NOTE**: Calculations for CPF <80 or ≥75; or < 75; > 80 and asphalt exceeding 105% will also be calculated the same way. If the quantity placed exceeds the 105% limit, use *Attachment A*, Example 3 as a reference for deducting the CPF at the end of the asphalt placement by using the average CPF for all the LOTs that included this pay item, to calculate the adjustment.

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## **ATTACHMENT C**

Effective: July 1, 2002

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## **CPF Calculations**

## (L) EXAMPLE (7): CPF Calculations for a Cubic Yard Pay Item

Asphalt treated permeable base is measured and paid for in cubic yards. Therefore, the quantity can be obtained from the Asphalt Roadway – Daily Report of Quality Control. Calculate the adjustment given the information below.

#### Given:

LOT 3, CPF of 1.05 Total Tonnage LOT 3 = 1,623.55 Tons; Total Square Yards LOT 3 = 9,494.13 SY Volume = 1,055 CY Unit Price is \$240.05/CY

#### Solution:

1. Calculate the CPF Difference

$$1.05 - 1.00 = 0.05$$

2. Calculate the CPF Adjustment for the Entire LOT 0.05 x \$240.05/CY = \$12.00/CY 1,055 CY x \$12.00/CY = \$12,660.00

A positive Line Item Adjustment will be made for \$12,660 in SiteManager for LOT 3

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Effective: July 1, 2002 Revised: April 6, 2020

## **ATTACHMENT C**

## **CPF Calculations**

## (M) EXAMPLE (8): CPF Documentation for Multiple FIN Projects, Under One Contract

All CPF's for asphalt produced and accepted for a particular item shall be reported under the lead FIN (see exception below). The quantities for each FIN will be determined by the PA, as the prorated amount determined from the pay item breakout as provided in the plan set. This will be done by taking the total tons shown for each FIN and dividing it by the total tons for the Contract, then multiplying this amount by the total tons placed for each CPF. This shall be done during the month the LOT is closed out and paid accordingly on the monthly progress estimate.

#### Given:

Project "A" shows 10,385.5 tons Project "B" shows 21,466.0 tons Total for Contract = 31,851.5 tons Tons placed = 32,561.0 tons

CPF @ 105% (Lots 1, 3, & 10) = 9,650.0 tons CPF @ 102% (Lots 2, 5, 6, 7, 8, & 9) = 20,923.0 tons CPF @ 98% (Lot 4) = 1,988.0 tons

Calculate the tonnage for each CPF in Project "A" and Project "B".

#### Solution:

#### Project "A":

The tonnage for each CPF is determined by dividing the total Project "A" tonnage by the total tonnage for the entire contract and multiplying by the total tons for each CPF.

CPF @ 105%: 
$$\left(\frac{10,385.5 \text{ tons}}{31,851.5 \text{ tons}}\right) (9,650 \text{ tons}) = 3,146.5 \text{ tons}$$

CPF @ 102%: 
$$\left(\frac{10,385.5 \text{ tons}}{31,851.5 \text{ tons}}\right) (20,923.0 \text{ tons}) = 6,822.2 \text{ tons}$$

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CPF @ 98%: 
$$\left(\frac{10,385.5 \text{ tons}}{31,851.5 \text{ tons}}\right) (1,988.0 \text{ tons}) = 648.2 \text{ tons}$$

## Project "B":

Likewise, the tonnage for each CPF is determined by dividing the total Project "B" tonnage by the total tonnage for the entire contract and multiplying by the total tons for each CPF.

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CPF @ 105%: 
$$\left(\frac{21,466.0 \text{ tons}}{31,851.5 \text{ tons}}\right)$$
 (9,650 tons) = 6,503.5 tons

CPF @ 105%: 
$$\left(\frac{21,466.0 \text{ tons}}{31,851.5 \text{ tons}}\right) (20,923 \text{ tons}) = 14,100.8 \text{ tons}$$

CPF @ 105%: 
$$\left(\frac{21,466.0 \text{ tons}}{31,851.5 \text{ tons}}\right) (1,988 \text{ tons}) = 1,339.8 \text{ tons}$$

### **Contract Summary:**

Verify the tonnages for each corresponding CPF for both Project "A" and Project "B" sum together to equal the contract tonnages used.

**NOTE 1**: This may be done on Federal Aid participating and Non-Federal Aid participating projects. These pro-rated amounts shall be shown in a file attached electronically to the *Plan Summary Box* along with the calculations, or the calculation could be shown at the bottom of the *Plan Summary Box* for Construction Remarks and calculations.

**NOTE 2**: For this example: 32,561.0 tons placed by Contractor is within the 105% maximum of the adjusted plan quantity for the pay item, which is allowed per Specifications for conventional projects.

**Exception**: When an item is shown only on one FIN number, those tons will be reported on that FIN number. If the same pay item is shown on multiple FINs, but each has a different unit price, treat as different pay items.

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## **ATTACHMENT D**

Effective: July 1, 2002

Revised: April 6, 2020

## Bituminous Adjustments on Conventional Projects (A) EXAMPLE (1) (A): Form 700-050-66 – Set-Up Sheet by Contractor

	ntractor's Certification of xes with Modified and Un (Conventional Projec Certification No. 18	modified Bin	ders					
Financial Project ID:	12345615201							
Contractor:								
Contract Number:	T1234							
From (Mo/Dau/Vr):	T (11 ID 11)							
Tiolii (Holbayitti).	<u>05/22/19</u> <b>To [M</b>	ioiDayiTT).	06/11/19					
Asphalt Mixe Pay Item Number: 337-3	es with Unmodified Binde	•	ower)					
Pay Item Number: 334-1	onnage Place	<b>d</b> : 1000.0						
Pay Item Number:	onnage Place	d:						
Additional Gallons (AR	* *****							
Base Index Month: Current Index Month:	Jan-18 ase Asphalt P		1.5514					
purrent index month:	Jun-19 Current Asphalt P	rice Index:	2.2010					
	Asphalt Index [	Difference:	0.5720					
Asphalt Mi	xes with Modified Binder	s (PG 76 & Hig	gher)					
Pay Item Number: 337-7	<b>d</b> : 1000.0							
Pay Item Number: 334-1								
Pay Item Number:	onnage Place							
Base Index Month:	Jan-18 ase Polymer P		2.0485					
Lurrent Index Month:	Jun-19 :urrent Polymer P	rice Index:	2.7946					
	Polymer Index D	Difference:	0.6437					
(ASF Pay Item Number: 334-1 Base Index Month: Current Index Month:	Asphalt Material PHALT TREATED PERMEAB pnnage Place Jan-18 ase Asphalt P	d: 500.0 rice Index:	1.5514 2.2010					
	Asphalt Index [	Difference:	0.5720					
Effective January 2007 Letting FORM: 700-050-66 (2/09/2017	Navigation ar Go To Main Sheet Save As Month Sheet	1	inctions st Month Sheet					

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# ATTACHMENT D Bituminous Adjustment on Conventional Projects

Effective: July 1, 2002

Revised: April 6, 2020

## (B) EXAMPLE (1) (B): Form 700-050-66 - Contractor's Certification of Quantities

	STATE OF FLORIDA, DEPARTH	EHT OF TRAHSPORTA	тюн	FORM 788-858-66 CONSTRUCTION				
CONTRACTOR'S CERTIFICATION OF QUANTITIES								
ASPHAL	T MIXES WITH MODI							
	(CONVENTIONAL PROJECTS) CER							
FINANCIAL PROJECT ID.	12345615201			18				
CONTRACTOR	Mr. ED'S ASPHALT CO., If	NC.						
CONTRACT NO.	T1234							
PERIOD REPRESENTED BY CERT FROM (MO/DAY/YF 05/22/19		TO (MO/DAY/Y	'R) 06/11/19	_				
ASPHALT MIXES WITH UNM	IODIFIED BINDERS (PG	67 & LOWER)	1					
BASE PRICE INDEX: 1.5514	CURRENT PRICE INDEX:	2.2010	INDEX DIFFERENCE:	0.5720				
	-	TONNAGE	GALLONS	MONTHLY PAYMENT				
PAY ITEM NUMBER 337-3		1,000.0	14,569	\$8,333.47				
PAYITEM NUMBER 334-1		1,000.0		\$8,333.47				
PAY ITEM NUMBER								
GALLONS OF ASPHALT CEMENT	USED IN MIX:		29,138	\$16,666.94				
ADDITIONAL GALLONS (ARMI):			500	\$286.00				
TOTAL GALLONS:			29,638					
TOTAL MONTHLY PAYMENT:				\$16,952.94				
ASPHALT MIXES WITH MOD	NEIED BINDEDS (DC 74	+ UICHED)						
BASE PRICE INDEX: 2.0485	•	•	INDEX DIFFERENCE	0.6437				
DASE PRICE INDEX. 2.040.	CONNEIST PRICE ISBEX:	TONNAGE		MONTHLY PAYMENT				
PAY ITEM NUMBER 337-7		1,000.0		\$9,378.07				
PAY ITEM NUMBER 334-1		1,000.0		\$9,378.07				
PAY ITEM NUMBER								
TOTAL GALLONS OF POLYMER U	SED IN MIX:		29,138					
TOTAL MONTHLY PAYMENT:				\$18,756.14				
ASPHALT MATERIAL (ASPH	ALT TREATED PERMEA	BLE BASE)						
BASE PRICE INDEX: 1.5514	CURRENT PRICE INDEX:	2.2010	INDEX DIFFERENCE:	0.5720				
		TONNAGE	GALLONS	MONTHLY PAYMENT				
PAY ITEM NUMBER 334-1		500.0	3,497	\$2,000.28				
TOTAL MONTHLY PAYMENT:				\$2,000.28				
I cortify that, based on my personal know tons and gallons (metric tons and liters) i								
×								
Contractor's Authoriza	ed Agent	_	Name of Compa	ıny and omail addross				

## Section 11.5

Effective: July 1, 2002

Revised: September 11, 2019

## TESTING AND CORRECTING ASPHALT PAVEMENT SURFACE DEFICIENCIES

## **11.5.1** Purpose

To provide a uniform procedure for determining that the last structural layer meets the applicable straightedge requirements, before permitting the Contractor to place the friction course, and ensure the quality of smoothness of friction course meets *Florida Department of Transportation (FDOT) Specification* requirements. Examples of how to calculate pay deductions for surface deficiencies are also shown.

## 11.5.2 Authority

Sections 20.23(3)(a) and 334.048(3) Florida Statutes (F.S.)

### 11.5.3 References

<u>Federal-Aid Policy Guide (FAPG), 23 CFR, Chapter I, Subchapter G – Engineering and Traffic Operations, Part 637 - Construction Inspection and Approval</u>
Section 330, Standard Specifications for Road and Bridge Construction

#### 11.5.4 **General**

The FDOT's intent is for the friction course to be uniform thickness and not rut, distort, or ravel. Therefore, it is necessary to determine the smoothness of the surface upon which the friction course will be placed, as well as, ensure the friction course meets the surface acceptance tolerances established in the *FDOT Specifications*. It is the Contractor's responsibility to perform the straightedge testing and take any action required to correct surface irregularities. For limited access or other high-speed roadways with a design speed of 55 miles per hour or greater, the Department will perform the smoothness acceptance testing on the friction course using a laser profiler and provide a test report to the Project Administrator (PA). Based on the laser profiler test report, and other related *Specification* requirements, the Contractor is responsible for correcting surface irregularities.

#### 11.5.5 Verification

## 11.5.5.1 15 Foot Rolling Straightedge Testing

### (A) Resident Level Responsibilities

Perform straightedge testing on the last structural layer and on the friction course in accordance with *Specification Article 330-9.4*. Straightedge testing may be performed either behind the final roller of the paving train or as a separate operation after completion of the last structural layer and after completion of the friction course. Straightedging will be performed by a Contractor's Paving Level 1 or Level 2 Technician, qualified under the Construction Training and Qualification Program (CTQP). The Contractor will notify the Department of the location and time of testing a minimum of 48 hours before beginning testing. A standard 15-foot rolling straightedge will be used. The procedures are as follows:

- (1) A CTQP Qualified Asphalt Paving Verification Technician Level 2 (VT-2) representing the Department will be present and accompany the Contractor's employee operating the rolling straightedge. Calibration of the 15-foot rolling straightedge shall be performed in accordance with FM 5-509 Measurement of Pavement Smoothness with the 15-Foot Rolling and Manual Straightedges and visually reviewed and verified before each testing day.
- (2) The VT-2 will continuously observe the indicator for highs and lows in excess of 3/16 inch and monitor the Contractor's Paving Level 1 or Level 2 Technician recording the locations and magnitude of each out-of-tolerance deficiency. The contractor's employee will mark the location on the pavement with spray paint or other marking method. The *Daily Report of Construction, Form No. 700-010-13*, will reflect this inspection.
- (3) After the straightedging operation, the Contractor shall enter the straightedge test results in the Department's *Materials Acceptance and Certification system (MAC)* database. The VT-2, as the PA's designee, will finalize the QC sample, enter data in a Verification Sample to document the verification review of the QC data, provide their Technician Identification Number (TIN), and enter the Contractor's proposed correction method.
- (4) Straightedge Deficiencies are automatic Materials Certification Review findings in MAC. They are promoted as a Materials Acceptance Resolution (MAR) in MAC by the Materials Certification Review Program Maintenance User. The PA will

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discuss Contractor's proposed correction method with the District Pavement Materials Engineer (DPME) and approve or disapprove the proposed method. If the proposed method is not approved, the PA shall require the Contractor to resubmit their correction plan. The PA may propose waiving the corrections and pay deductions if the deficiencies are caused by manholes, valve boxes, intersections, etc. that are beyond control of the Contractor. If the District proposes leaving a deficiency in place at full pay, approval of the District Construction Engineer (DCE) must be obtained before notifying the contractor. Upon request of the DPME, the PA will provide a copy of the verified straightedging report for their use.

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- (5) The VT-2 shall be present during the corrective work and will verify each surface deficiency was eliminated or brought within the allowable tolerance as established in the *FDOT Specifications*. The corrective work will be reported on the *Daily Report* of Construction.
- (6) Resolution of the deficient area(s) will be handled in accordance with **CPAM 11.5.6**.

# 11.5.5.2 Laser Profiler Testing

# (A) Resident Level Responsibilities

In accordance with *CPAM 11.5.5.1*, the Contractor's CTQP Qualified Paving Level 1 or Level 2 Technician shall perform the 15-foot rolling straightedge testing on the last layer of structural course and on the friction course either behind the final roller of the paving train or as a separate operation. In accordance with *Specification Section 330-9.4.5*, after correction of all deficiencies on the last structure course and on the friction course, the procedures for the Laser Profiler testing on friction course specified in *330-9.4.6.2* are as follows:

- (1) The PA will request a pavement evaluation in MAC as a sample login to notify the Pavement Evaluation Section (PES) of State Materials Office (SMO) or the District Materials and Research Office (DMRO) responsible for the Laser Profiler testing a minimum of 14 calendar days before the estimated date for friction course smoothness acceptance testing. In the event the estimated date is revised, the PA will inform the SMO PES or the DMO about the updated information as soon as possible. Detailed instructions to submit a pavement evaluation request in MAC can be accessed through the following link: <a href="http://www.fdot.gov/materials/mac/training/">http://www.fdot.gov/materials/mac/training/</a>
- (2) The Laser Profiler test team will inform the PA about the date of their arrival to the

project site and the PA will inform the Contractor to clean the pavement if it is needed and will provide necessary assistance to the test team in order to facilitate the Laser Profiler testing on the project site. Guidelines for limitations on Laser Profiler testing are as follows: (a) Design speed is less than 55 miles per hour, (b) Bridges approaches and departures, project beginning and endings and segment less than 0.01 mile (52.8 feet), (c) Railroad crossings, (d) Ramps turn lanes, acceleration and deceleration lanes, (e) Areas where the design speed is greater than or equal to 55 miles per hour, that have signalized intersections which affect the consistent speed of the testing vehicle. Those intersections including areas before and after the signalized intersections are not considered suitable for Laser Profiler testing. The exact areas suitable for Laser Profile testing will be determined on the project by the Laser Profiler operator depending on the situations created by these intersections. There are some projects with design speed greater than or equal to 55 miles per hour that have signalized intersections, but the project site conditions allow Laser Profiler testing vehicle to operate at consistent speed. Under this situation, the project shall be tested by Laser Profiler.

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- (3) The Laser Profiler test team will provide a copy of the *Laser Profiler Test Report* to the PA and DMRO within one week after the completion of Laser Profiler testing. Upon completion of the Laser Profiler testing, the test team will furnish a Test Report to the PA with a copy to the DMRO within 7 calendar days.
- (4) Should the **Test Report** indicate any deficiencies, the PA will notify the Contractor and the Contractor shall perform corrections in accordance with **FDOT Specification Article 330-9**. Straightedge Deficiencies are automatic Materials Certification Review findings in **MAC**. They are promoted as a **MAR** in **MAC** by the Materials Certification Review Program Maintenance User. The PA will discuss Contractor's proposed correction method with the DPME and approve or disapprove the proposed method. If the proposed method is not approved, the PA shall require the Contractor to resubmit their correction plan. The PA may propose waiving the corrections and pay deductions if the deficiencies are caused by manholes, valve boxes, intersections, etc., if they are beyond control of the Contractor. However, if the District proposes leaving a deficiency in place at full pay, approval of the DCE must be obtained before notifying the contractor.
- (5) In consideration of the safety and traffic control operations, the PA may approve a Contractor's request to use the QC results of 15 foot rolling straightedge testing as a reference for correction actions after the completion of Laser Profiler testing. However, under this situation, the 15 foot rolling straightedge shall be performed in accordance with *CPAM 11.5.5.1(3)* in both wheel paths behind the final roller of the

paving train and shall be verified by the VT-2.

(6) The Department will monitor/ verify Contractor's corrective work in accordance with CPAM 11.5.5.1(4) and document the results in accordance with CPAM 11.5.5.1(4) and (6). The resolution of the deficient area(s) will be handled in accordance with CPAM 11.5.6.

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A flow chart (titled, "Acceptance Testing Process for Pavement Smoothness by Laser Profiler") is attached to indicate the process of acceptance testing for pavement smoothness by Laser Profiler.

Note: Per the Specifications, on Laser Profiler projects (Design Speed 55 mph and greater) the contractor may elect to have Laser Profiler testing of the friction course performed before conducting straightedge testing. In such cases, they would only have to straightedge areas identified by the laser profiler data as having a ride number less than 3.5 and correction of the friction course would occur after Laser Profiler and straightedge testing is performed.

#### 11.5.6 Resolution

**Note:** Straightedge deficiencies waived in accordance with **Specification 330-9.4.5** require DCE approval. The resolution of the material acceptance is documented in **MAC** as part of the Materials Certifications Review process.

# (A) Resident Level Responsibilities

- (1) If the Contractor proposes to leave the deficient area(s) in place at No Pay, the PA must obtain the recommendation of the Resident Engineer (RE) and the DPME and approval of the DCE prior to notifying the Contractor of such approval. If the Contractor requests to leave the deficient area(s) in place at Full Pay, the PA must obtain the concurrence of the RE, DPME, and DCE before notifying the Contractor of the decision.
- (2) If the Contractor plans to use corrective methods other than method (a) Removing and Replacement or method (b) Milling, as specified in *FDOT Specifications Section 330*, a written request for approval of the proposed methods must be submitted to the PA. The PA will send the Contractor's request along with the list of surface irregularities to the DPME and DCE, requesting comments and recommendations.

(3) The PA will approve or disapprove the Contractor's request for corrective action based on the DPME's and the DCE's comments and recommendations. The PA may rescind any approval if satisfactory acceptance test results are not being achieved.

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- (4) Regardless of the corrective method approved and used by the Contractor, the VT-2 shall be present during the corrective work and will verify that each surface irregularity was eliminated or brought within the allowable specification tolerance. The corrective work will be reported on *Form No. 700-010-13, Daily Report of Construction*.
- (5) Upon verifying all corrections have been made, the PA will notify the Contractor in writing about the Engineer's determination of pavement surface acceptance with copies to the DCE and the DPME.
- (6) The RE, or the RE's designee, will document their recommended resolution in **MAC** on the **MAR**.

# (B) District Level Responsibilities

- (1) If the Contractor proposes to leave the deficient area(s) in place at Full Pay and states the reason for doing so, the DPME and the DCE shall provide their recommendations. **Note:** Straightedge deficiencies waived in accordance with **FDOT Specification 330-9.4.5** require DCE approval.
- (2) The DPME will document their recommended resolution on the *MAR*.
- (3) The DCE will document their recommended resolution on the *MAR*.

# 11.5.7 Straightedge Deficiencies Documentation and Adjustments

Straightedge deficiencies can occur in structural courses and friction courses.

Straightedge Deficiencies are either:

(7)

- (1) Corrected (removed and replaced) at no cost to the Department
- (2) Left in place at No Pay or Full Pay.

# 1. Straightedge Deficiencies that are corrected (Removed and Replaced)

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The defective surface will be removed and replaced with an acceptable surface at no additional cost to the Department in accordance with *FDOT Specifications Article 330-9*. The asphalt used for correcting straightedge deficiency will be shown as a "Straightedge Correction" on the *Asphalt Roadway - Daily Report of Quality Control*.

#### (A) Deficiencies when LOT's are still open:

Tests will be performed on the asphalt used for straightedge corrections when a random number occurs. The area(s) to be corrected will need to be shown on the **Asphalt Roadway - Daily Report of Quality Control** in the LOT the asphalt is produced in. The amount of material used to correct these deficiencies will be shown on the **Asphalt Roadway - Daily Report of Quality Control** as a "Straightedge Correction".

#### (B) Deficiencies when LOT's are closed:

If the Straightedge deficiencies are corrected after all LOT's are closed, a new LOT will not be opened, and no QC material tests are required. The asphalt used for correcting the straightedge deficiency shall be reported on the last **Asphalt Roadway - Daily Report of Quality Control** for that mix type (structural or friction).

**Note:** Report the asphalt as a "Straightedge Correction" to ensure the asphalt is not paid for within the LOT. Straightedge corrections are shown on the *Asphalt Roadway - Daily Report Of Quality Control* in order to document that the straightedge corrections were made. The original *Asphalt Roadway - Daily Report of Quality Control* showing where the deficient areas were first paved do not need to be revised.

# 2. Straightedge Deficiencies that are Left in Place at No Pay or Full Pay

# (A) Deficiencies Left in Place at No Pay

If the PA determines to leave the asphalt in place at No Pay, approvals from the RE, DPME, and DCE are needed before notifying the Contractor of the decision. The tonnage

to be deducted is calculated per *FDOT Specification 330-9.5* (examples shown below). The PA will complete the "Guidance Document" shown in *Attachment 11-5A* and submit it with the *Final Estimates Documentation*.

Effective: July 1, 2002

Revised: September 11, 2019

#### (B) Deficiencies Left in Place at Full Pay

If the Contractor requests to leave the deficient area(s) in place at Full Pay, the PA must obtain approval from the RE, DPME, and DCE before notifying the Contractor of the decision. The PA will complete the "Guidance Document" shown in *Attachment 11-5A* and submit it with the *Final Estimates Documentation*.

**Note 1:** For straightedge deficiencies left in place at Full Pay, no changes are required to the original asphalt's Bituminous Adjustments or Fuel Adjustments.

**Note 2**: For straightedge deficiencies left in place at No Pay, no changes are required to the asphalt's Bituminous Adjustments or Fuel Adjustments.

**Note 3:** The CPF will not be affected in any case.

# **Pay Item Reduction Calculations**

The Department will calculate the pay item reduction in accordance with **FDOT Specifications Section 330-9.5.2**. The pay item reduction is based on the quantity of material the Contractor would have removed and replaced had the correction been made. The quantity is determined by the following equation:

Quantity (tons) = L X W X t X Gmm X 0.0024

#### Where:

L = Total Length (ft.)

The total length (L) is the deficient length that is extended 50 ft. on each side of the deficiency

W= Width (ft.)

t = Thickness

G<sub>mm</sub> – Maximum Specific Gravity of the Asphalt Mix

The constant 0.0024 = 43.3 Lbs/SY divided by 9 SF/SY, divided by 2000 Lbs/Ton

**For FC-5 only** (Open-Graded Friction Course), a different equation is used. The length and width are multiplied by a constant equal to 0.0044. The constant of 0.0044 is based on an FC-5 spread rate of 80 Lbs/SY, divided by 9 SF/SY, divided by 2000 Lbs/Ton.

Effective: July 1, 2002

Revised: September 11, 2019

Quantity (Tons) = L X W X 0.0044 (equation for FC-5 only)

#### Where:

L= Total Length (ft.)

The total length (L) is the deficient length that is extended 50 ft. on each side of the deficiency, per Specifications.

W= Width in (ft.)

t = Thickness

The constant 0.0044= 80 Lbs/SY divided by 9 SF/SY, divided by 2000 Lbs/Ton

#### **EXAMPLE 1:**

Deficiency Length = 10 ft. Width = 12 ft. Thickness is 1.5 inch G<sub>mm</sub> = 2.417

Total Length = Deficiency Length plus 50 ft. on each side, therefore; Total Length = 10 ft. + 50 ft. + 50 ft. = 110 ft.

Quantity (Tons) = L X W X t X  $G_{mm}$  X 0.0024 Quantity (Tons) = 110 X 12 X 1.5 X 2.417 X 0.0024 = 11.48 Tons = 11.5 Ton deduction

**Note:** Situations can occur where the extension of the deficiency is less than 50 ft. This can occur at the beginning or ending of a project, beginning of a bridge approach slab, etc. For example: if the deficient length is 5 ft., and one side of the extension is 50 ft. and the other is 30 ft., the total deficient length is 85 ft. The equation to determine the quantity would be as follows:

```
Quantity (Tons) = L X W X t X G_{mm} X 0.0024
Quantity (Tons) = 85 X 12 X 1.5 X 2.417 X 0.0024 = 8.88 Tons = 8.9 Ton deduction
```

#### **EXAMPLE 2:**

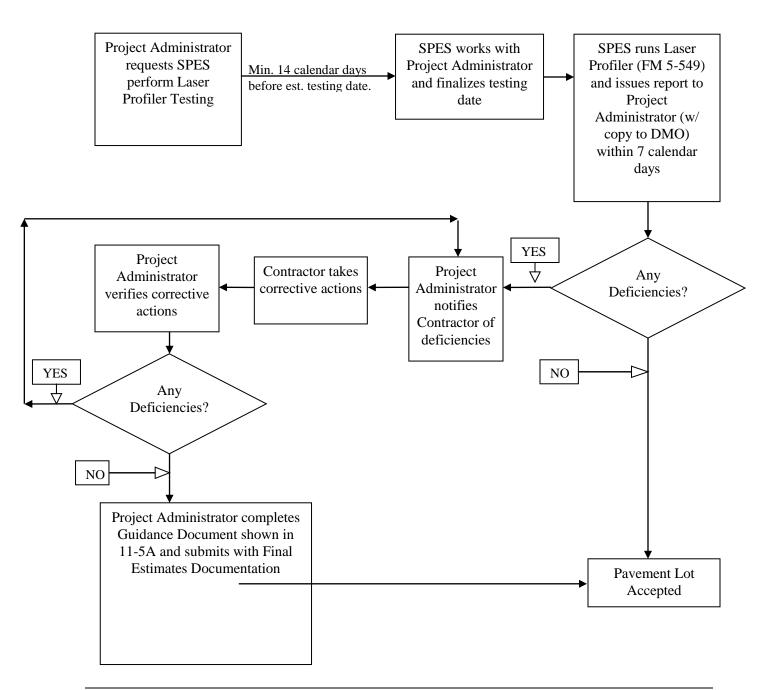
Deficient Length = 10 ft. Width = 12 ft.

Total length = Deficiency length plus 50 ft. on each side, therefore; Total deficient length = 10 ft. + 50 ft. + 50 ft. = 110 ft. Quantity (Tons) = L X W X 0.0044 (equation for FC-5 only) Quantity (Tons) = 110 X 12 X 0.0044 = 5.81 Tons = 5.8 Ton deduction

Effective: July 1, 2002 Revised: September 11, 2019

# FLOW CHART Acceptance Testing Process for Pavement Smoothness by Laser Profiler

Effective: July 1, 2002 Revised: September 11, 2019



# ATTACHMENT 11-5-A Guidance Document 11-5-A

Effective: July 1, 2002 Revised: September 11, 2019

Recommended Format for Deficiencies				
LOT#	Sta. From (MP)	Sta. To (MP)	Deficiencies by Laser Profiler (RN) or Straightedge (inch)	Action Taken

- 1. Options for Action Taken entry:
  - a. Remove and Replace
  - b. Leave in place at No Pay
  - c. Leave in place at Full Pay

Asphalt

#### Section 11.6

# DOCUMENTATION FOR MULTI-FINANCIAL IDENTIFICATION NUMBERS (FIN) PROJECTS UNDER ONE CONTRACT

# **11.6.1** Purpose

This procedure provides examples for calculating and documenting asphalt quantities, of the same pay item, appearing on multiple financial projects under one Contract for Conventional, Lump Sum, and Design Build Projects.

# 11.6.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

# 11.6.3 For Multi-FIN Projects Under One Contract (Same Pay Item)

# (A) Contractor Responsibilities

All asphalt produced and accepted for a particular item can be reported by the Contractor on the Quality Control Roadway Report (QCRR) and the Asphalt Contractor's Certification of Quantities under the lead FIN only when the same pay item appears on multi-FINs.

# (B) Resident Office Responsibilities

In this case, the Project Administrator (PA) will prorate the pay item breakout using the quantities for each FIN shown in SiteManager. This will be done by taking the original contract total tons shown in SiteManager for each FIN and dividing it by the total tons for the original contract quantity, then multiplying this amount by the total tons placed for each project (see *Example 1*). If asphalt has been placed and accepted during the month, the PA will report the prorated quantities in SiteManager monthly after the estimate cutoff based on the accepted Contractor's Certification of Quantities.

**NOTE 1**: This breakout is done monthly to ensure the bituminous adjustments are proportionally distributed for each project, and the period the asphalt was produced and accepted. The composite pay factor (CPF) breakout adjustments shall be

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done during the month when the lot is closed out. See *CPAM 11.4*, *Attachment C*, Example 8, for CPF calculations for multi FINs under one Contract.

**NOTE 2**: Deficiencies will also be reported when you have Multi FIN's under one Contract.

**NOTE 3**: Deductions will be pro-rated when asphalt accepted is prorated.

#### **EXAMPLE 1:**

What is the quantity of asphalt reported for Project "A" and Project "B" for the following pay items?

- Pay Item 334-1-11(Superpave Asphaltic Concrete, Traffic Level A, Tons)
- Pay Item 285-710 (Optional Base, Group 10, Square Yards (SY))
- Pay Item 337-7-88 (Asphaltic Concrete Friction Course, Traffic Level E, Tons)

#### For Project A:

Pay Item 334-1-11 Quantity = 10,550.5 Tons Pay Item 285-710 Quantity = 17,754 SY Pay Item 337-7-88 Quantity = 9,452.5 Tons

#### For Project B:

Pay Item 334-1-11 Quantity = 21,395.5 Tons Pay Item 285-710 Quantity = 19,632 SY

#### **Contract Quantity:**

Pay Item 334-1-11 Contract Quantity = 31,946.0 Tons Pay Item 285-710 Contract Quantity = 37,386 SY Pay Item 337-7-88 Contract Quantity = 9,452.5 Tons

**HINT**: Pay Item 337-7-88 is only on project A.

- Pay Item 334-1-11 Tons placed this month = 4,359.6 tons
- Pay Item 285-710 SY Placed this month = 23,434 SY
- Pay Item 337-7-88 Tons placed this month = 3,256.6 Tons

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#### Project "A":

Pay Item 334-1-11:

The quantity is determined by dividing the total tonnage for Project "A" (10,550.5 tons) by the total tonnage for the entire contract (31,946.0 tons) and multiplying by the tonnage for the month (4,359.6 tons).

$$\left(\frac{10,550.5 \text{ tons}}{31,946.0 \text{ tons}}\right) (4,359.6 \text{ tons}) = 1,439.8 \text{ tons}$$

Pay Item 285-710:

The quantity is determined by dividing the total Square Yards for Project "A" (17,754 SY) by the total SY for the entire contract (37,386 SY) and multiplying by the SY for the month (23,434 SY)

$$\left(\frac{17,754 \text{ SY}}{37,386 \text{ SY}}\right) (23,434 \text{ SY}) = 11,128 \text{ SY}$$

Pay Item 337-7-88; as stated above; this pay item is available only on Project "A". The quantity of 3,256.6 Tons will be paid under Project "A" only.

#### Project "B":

Pay item 334-1-11:

The quantity is determined by dividing 21,395.5 Tons by 31,946.0 and multiplying by 4,359.6.

$$\left(\frac{21,395.5 \text{ tons}}{31,946.0 \text{ tons}}\right) (4,359.6 \text{ tons}) = 2,919.8 \text{ tons}$$

Double check that the sum of the prorated quantities equals the total placed this month.

Total Tonnage for Pay Item 334-1-11 = 1,439.8 + 2,919.8 = 4,359.6 tons

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Pay Item 285-710:

The quantity is determined by dividing 19,632 SY by 37,386 SY and multiplying by 23,434 SY

$$\left(\frac{19,632 \text{ SY}}{37,386 \text{ SY}}\right) (23,434 \text{ SY}) = 12,306 \text{ SY}$$

Double check that the sum of the prorated quantities equals the total placed this month.

Total SY for Pay Item 285-710 = 11,128 + 12,306 = 23,434 SY

# 11.6.4 For Multi-FIN Projects, Under One Contract, Including Non-Federal Aid (NFA) Participating

#### (A) Contractor Responsibilities

All asphalt produced and accepted for a particular item can be reported by the Contractor on the Quality Control Roadway Report (QCRR) and the Asphalt Contractor's Certification of Quantities under the lead FIN, including NFA participating.

**Exception**: When an item is shown only on one FIN, the tonnage will be reported on that FIN.

# (B) Resident Office Responsibilities

In this case, the PA will prorate the pay item breakout by taking the total tons shown in SiteManager for each FIN and dividing it by the total tons for the Contract, then multiplying this amount by the total tons placed (see *Example 2*). The PA will report the prorated quantities in SiteManager monthly after the estimate cutoff based on the Contractor's Certification of Quantities, provided that the asphalt has been placed and accepted by the PA during the month.

The same principle applies as seen in Example 1.

#### Example 2:

What is the quantity of asphalt reported for Project "A" and Project "B", for both federal aid and non-federal aid portions? This example has one pay item.

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- Project "A" quantity = 5,963.0 tons Federal Aid participating and 4,326.0 tons NFA participating
- Project "B" quantity = 23,689.0 tons Federal Aid participating
- Total Contract Amount = 33,978.0 tons
- Tons placed this month = 4,359.3 tons

The Federal Aid portion of Project "A" is determined by dividing the total tonnage for the Federal Aid portion of Project "A" (5,963.0 tons) by the total tonnage for the entire contract (33,978.0 tons) and multiplying by the tonnage for the month (4,359.3 tons).

$$\left(\frac{5,963.0 \text{ tons}}{33.978.0 \text{ tons}}\right) (4,359.3 \text{ tons}) = 765.0 \text{ tons}$$

The NFA portion of Project "A" is determined by:

$$\left(\frac{4,326.0 \text{ tons}}{33.978.0 \text{ tons}}\right) (4,359.3 \text{ tons}) = 555.0 \text{ tons}$$

Project "B" is determined by:

$$\left(\frac{23,689.0 \text{ tons}}{33,978.0 \text{ tons}}\right) (4,359.3 \text{ tons}) = 3,039.2 \text{ tons}$$

Double check that the sum of the prorated quantities equals the total placed this month.

Total Tonnage = 765.0 + 555.0 + 3,039.2 = 4,359.2 Tons

**NOTE 4**: the 0.1 Ton difference is due to rounding. The Project Administrator should agree to pay 3,039.3 Tons on project "B".

Asphalt

#### Section 11.7

# ASPHALT CONSTRUCTION INFORMATION FOR CONTRACTOR QUALITY CONTROL

# **11.7.1** Purpose

The purpose of this procedure is to describe the Department's role when reviewing and verifying Contractor Quality Control (QC) documentation, establishing waste asphalt quantities, and processing Resolution Reports for Asphalt Concrete (AC), Gradation, and Density Cores.

# 11.7.2 Authority

Sections 20.23(3) (a) and 334.048(3), Florida Statutes (F.S.)

# 11.7.3 Department's Verification of Quality Control Documentation

The Resident Office (RO) is responsible for ensuring the information submitted in the Asphalt Roadway – Daily Report of Quality Control (QCRR) is accurate. The Engineer is responsible for reviewing and randomly checking the quantities submitted by the QC Technician. The Engineer shall receive Form 675-030-20A, the QCRR - Automated Version - from the Contractor. In addition, the Engineer shall collect all asphalt tickets associated with the report. The Engineer is to ensure that the tickets for each day's production match the report.

Each Contractor is required to record the placement of asphalt on the Contractor's **Quality Control-Roadway Report (QCRR)**, **Form 675-030-20A** – Automated Version as the pavement operation progresses.

Projects let July 2015 or after must use the latest version of Form 675-030-20A, - Automated Version. Corrections will be made by the contractor's QC personnel within the spreadsheet once an error is detected and corrected. Under the "Remarks" section, a notation of the correction should be made.

# 11.7.4 Contractor and Department – Waste Asphalt Quantity Determination

It is not necessary for the Contractor's truck driver to return to the plant to determine the quantity of "Waste" asphalt remaining in the truck. The Contractor's QC Technician and

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the Department's Verification Technician (VT) should concur on the estimated amount left in the truck based on one of the following methods:

#### (A) Spread Rate

#### **Example:**

Determine the waste tonnage with the following information:

- Last load of Asphalt = 21.35 Tons (from Ticket)
- Spread rate on the project = 75 Lbs/SY
- The paved area = 430 SY

Tonnage Used = 
$$\frac{\left(\text{Spread Rate } \left(\frac{\text{Lbs}}{\text{SY}}\right) \left(\text{Area Paved } \left(\text{SY}\right)\right)}{2,000 \text{ Lbs/Ton}}$$

$$= \frac{\left(75 \text{ Lbs/SY}\right) \left(430 \text{ SY}\right)}{2,000 \text{ Lbs/Ton}}$$

$$= 16.125 \text{ Tons}$$
Waste Tonnage = Original Quantity – Quantity Used
$$= 21.35 - 16.125 = 5.2 \text{ Tons}$$

# (B) Visual Inspection

A visual inspection of the remaining asphalt in the truck estimated to the nearest  $\frac{1}{4}$  of a truck load

#### **Example:**

1/4 of a truck load was remaining, which is approximately 5.3 Tons

Waste Tonnage = 
$$\frac{\text{Ticket Tonnage}}{4} = \frac{21.35}{4} = 5.3 \text{ Tons}$$

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# 11.7.5 Resolution Reports for AC Content, Gradation, and Density Cores

When the QC Technician's test results and the Department's VT's test results do not compare for a specified test, the QC test results are not verified. Therefore, Resolution Tests (RT) for all sublots in the LOT must be run for each property that does not compare. These RT results are then compared to the QC test results.

If the RT results compare to the QC test results, then accept and pay on QC Test results.

If the QC Test Results do not compare (even if only one sublot QC and RT do not compare), then accept and pay on RT report results. The cost of the Resolution Testing performed by the Department, that do not favor the QC test results, will be deducted from the Contractor's next progress estimate. The District Materials Office will provide the resolution results to the Project Administrator (PA) via email. This email will need to be submitted as the backup documentation to support this deduction.

See *CPAM 11.4, Attachment C*, Example (1) for an example of an e-mail from the District Materials Office to the PA with the number of resolution tests and costs. See *CPAM 11.4, Attachment C*, Example 2 (A) and 2 (B) for examples of reporting cost of resolution testing in SiteManager.

Note: for FC 5 (Open Graded Friction Course) only AC Content and Gradation tests are subject to resolution testing.

See the State Materials Office Website at the following URL for the latest resolution testing costs. These testing costs can be found under "Resolution Testing Costs for Contracts Let..." at the following link:

http://www.fdot.gov/materials/navigation/documents.shtm

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# Section 11.8

# **SUBMITTALS**

The information previously included in this Section has been incorporated into:

- CPAM 11.1 (Asphalt LOT Documentation)
- CPAM 11.4 (Adjustments)
- CPAM 5.14 (Field Records and Contractor's Certifications)

Submittals 11.8.1

Topic No.: 700-000-000

Construction Project Administration Manual

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# Section 11.9

Effective: July 1, 2002

Revised: June 13, 2019

# SALVAGE OF MATERIALS

# 11.9.1 Purpose

This procedure provides information on the delivery of excess or salvageable material to Department maintenance offices and the Final Estimates Documentation requirements.

# 11.9.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 11.9.3 Excess Material

Excess material is when the Department has paid for new, unused material as part of a pay item, but it is not needed on the project in which it was paid (example: cutoff piling).

Contact the District Maintenance Office to verify the need for excess material prior to delivery.

# 11.9.4 Salvageable Materials

Salvageable material is used material the Department has identified as reusable for future projects (examples: milled material or guardrail). When material has been identified by the Department as salvageable, the contract plans will provide the following:

- (A) Delivery Location
- (B) Contact Information for Delivery
- (C) Description of material
- (D) Quantity of material

Verify the need for salvageable material with the contact personnel identified in the plans prior to delivery.

# 11.9.5 Receipt of Goods from Vendor

When excess material is identified or material is salvaged from the project and material is approved for delivery to the specified Maintenance yard, a signed "Receipt of Goods from Vendor" must be submitted with the Final Estimates Documentation. This receipt is

Salvage of Materials 11.9.1

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generated by the Maintenance yard after receipt of materials. Construction Engineering Inspection (CEI) staff must provide the receiving Maintenance yard with the following information for input into the Materials and Supply Inventory (MSI) system:

- (A) Contractor's Federal Employee Identification Number (FEIN) This is a 13digit number located on the progress estimate followed by the Contractor's Company Name
- (B) Salvageable Material Value for "New" materials not incorporated into the project due to a contract change. See *Attachment 11.9-1*

**NOTE**: For delivery to other yards (non-FDOT), check your contract or plans for requirements.

#### 11.9.6 List of Attachments

Attachment 11.9-1 ......Receipt for Goods from Vendor

Salvage of Materials 11.9.2

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# **ATTACHMENT 11.9-1** RECEIPT/INVOICE FOR EXCESS MATERIALS **DELIVERED TO WAREHOUSE**

FLORIDA DEPARTMENT OF TRANSPORTATION

RECEIPT OF GOODS FROM VENDOR MSIB034 5/1/17 10.55.24 TCKT 5/1/17

5/1/2/17 TYPE: REGULAR RECEIPT

WHSE

VENDOR # NAME

RECEIVED BY:

.....TOTAL COST......

0.0000

COMM DESCRIPTION QTY RECVD UM UNIT PRICE

RE

VERIFIED BY:

RESERVED: .000 AVAILABLE .000 TOT ON HAND: .000 .000 WHSE ORDER: .000 BACKORDER:

PF1-Menu, PF2-Verify, PF5-Receive, Pf6-Another, PF8- Another (same vend # & PO#)

Note: The Material Supply & Inventory (MSI) Section within the State Office of Maintenance is responsible for this form. Once the information is entered into the system (mainframe) a form like page is created (as seen above) so that the person or office receiving the goods could sign for goods that will be delivered to the warehouse.

**Salvage of Materials** 11.9.3

# Section 12.1

Effective: July 1, 2002

Revised: July 30, 2020

#### PROJECT ACCEPTANCE

# **12.1.1** Purpose

To provide a uniform basis for granting Partial and Final Acceptance of a project.

# 12.1.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 12.1.3 Reference

Sections 5-10, 5-11, 8-6 and 8-7, Standard Specifications for Road and Bridge Construction

# 12.1.4 Partial Acceptance

# **Resident Level Responsibilities**

The Florida Department of Transportation may accept a portion of a project as defined in **Section 5-10 of the Standard Specifications**. Once the Department has accepted the project or a portion of the project, the Department shall provide written notice of Partial Acceptance to the Contractor.

# 12.1.5 Final Inspection

# Resident Level Responsibilities

Whenever all materials have been furnished, all work has been performed, and all the Construction contemplated by the contract has been completed the final inspection is to be done per **Section 5-10** of the **Standard Specifications**.

After the Contractor has submitted written notification to the Department that the project or portion of the project is complete, the Project Administrator, Resident Engineer and the Contractor will perform the final inspection within seven days of the Contractor's notice to the Department. A representative of the maintaining unit will be invited to attend. On projects which include bridge structures, coordination initiated by the Project Administrator with the District Structures Maintenance Engineer as outlined in **CPAM 10.11** shall occur. On projects which include miscellaneous structures (i.e. cable signs,

cantilever signs, truss signs, high mast light poles, Intelligent Transportation System signs, Dynamic Message signs, traffic signal mast arms, etc.) which have been completed and are scheduled for acceptance, the Project Administrator shall notify the District Structures Maintenance Office to schedule an inspection of said miscellaneous structures. If, at the final inspection, all construction provided for and contemplated by the contract is found complete to the Engineer's satisfaction, no further inspection is required. Proceed to **Section 12.1.6 of this Manual**.

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Revised: July 30, 2020

If, however, at the final inspection any work is found unsatisfactory and incomplete, in whole or in part, the Engineer shall compile a list of remedial work to be done. A copy of the list of remedial work will be furnished to the Contractor, with the indication that the work so noted must be completed prior to Final Acceptance. Time shall continue to be charged on the project.

Any list(s) of remedial work furnished to the Contractor shall state that it is not to be construed as the "final" list. It shall also state that items damaged beyond the control of the Contractor after Final Inspection and prior to Final Acceptance must be corrected

When the Contractor has completed the list of remedial work items, the Engineer shall make another inspection of the project.

- (1) If items on the list of remedial work are incomplete since the last inspection, the Engineer shall continue to charge contract time.
- (2) If all items on the list of remedial work are found complete, proceed to *Final Acceptance*, *Section 12.1.6*.

If damage occurs to a pay item between the time the Contractor provides written notification of Final Inspection and the time the Project Administrator conducts the inspection, a time extension may be granted according to **Section 8-7.3** of the **Standard Specifications** and **Section 7.2** of this **Manual**. The contract time extension for replacement or repair of the pay item, which has been damaged, may be granted provided the damaged pay item is the only pay item requiring additional work. If damaged pay items as well as incomplete pay items are listed on the list of remedial work, a time extension for the damaged or defective pay items shall not be granted until the other incomplete pay items are completed.

Should unique circumstances arise, the State Construction Office should be consulted for direction, as well as the FHWA forProjects of Division Interest (PoDI).

Some projects may require representatives from the District Construction Office, the State Construction Office or another specific field of expertise to participate in the Final Inspection. Other interested governmental agencies will be invited to participate. The FHWA shall be notified and invited to attend the inspection of FHWA PoDI projects.

Effective: July 1, 2002

Revised: July 30, 2020

# 12.1.6 Final Acceptance

#### **Resident Level Responsibilities**

When the District Construction Engineer or Resident Engineer is satisfied that all items of work are completed as called for in the contract, the project will be accepted. The District Construction Engineer or Resident Engineer will notify the Contractor in writing that the Project has been final accepted. On Consultant CEI managed projects, the Consultant shall seek the Department's Construction Project Manager input prior to issuing Final Acceptance to the Contractor

A *Final Inspection and Acceptance of Federal-Aid Project, Form No. 700-010-32.doc*, is to be completed by the District Construction Engineer. Delegation of the District Construction Engineer signature authority for this form is not permitted. A copy of the FHWA Transportation Engineer's final inspection report should be obtained on FHWA PoDI projects, as appropriate.

For both In-house and Consultant designed projects, a written, post construction evaluation (*Constructability Grade Computation*) of the design effort is required in accordance with *CPAM Chapter 13.2, Constructability Grades*. For Design-Build projects, both a Constructability and Quality evaluation are required in accordance with CPAM Chapter 13.2.

The Department's *Materials Manual, Topic No. 675-000-000* should be reviewed to ensure timely issuance of Materials Statements and all required materials documents.

#### 12.1.7 Information Transmittal

Transmittal of the latest, accurate, contract condition data is essential to the management of the Department's resources. SiteManager allows data entry for the following changes in contract conditions. These conditions are:

(1) Letting;

- (2) Awarded;
- (3) Execution;
- (4) Notice to Proceed;
- (5) Work Begin;
- (6) Time Begin
- (7) Final Acceptance;
- (8) Warranty Begin;
- (9) Material Certification;
- (10) Offer of Final Payment;
- (11) Receipt of Offer of Final Payment;
- (12) Passed to Comptroller; and
- (13) Paid Off

To ensure that data about the Final Acceptance is properly transmitted, a copy of the Final Acceptance letter should be sent to the FHWA Transportation Engineer and the proper maintaining authority. The exact date of Final Acceptance should be noted.

Effective: July 1, 2002

Revised: July 30, 2020

#### **District Level Responsibilities**

The District Construction Engineer, or delegate, shall ensure the dates associated with each condition are entered in SiteManager as the condition occurs but no later than fourteen (14) days after the condition occurs.

# Section 13.1

Effective: July 1, 2002

Revised: April 8, 2019

### CONTRACTOR'S PAST PERFORMANCE RATING

# **13.1.1** Purpose

To set forth an internal procedure for preparing and processing a **Contractor's Past Performance Report (CPPR)** and for establishing a **Final Rating Score** for the performance demonstrated by the Prime Contractor on construction contracts, including Design-Build contracts.

# 13.1.2 Authority

Sections 20.23(3)(a), 334.048(3)

#### 13.1.3 References

Sections 337.14(1) and 337.16(2)(c), Florida Statutes

Rule 14-22.003, 14-22.012 and 14.0141, Florida Administrative Code (F.A.C.)

#### **13.1.4 General**

The Department considers Contractor performance on construction contracts when qualifying or re-qualifying a firm. Specifically, the final scores established by the *Contractor's Past Performance Report* for performance demonstrated in completing Department contracts are used in the standard rule formula (*Rule 14-22, F.A.C.*) to determine a firm's *Maximum Capacity Rating* (The aggregate dollar volume of uncompleted work a firm is allowed by the Department to have under contract at one time regardless of with whom contracted).

The *CPPR* is used to evaluate the construction performance demonstrated by the Prime Contractor on construction contracts.

The final *CPPR* must be originated no later than forty-five (45) calendar days after the date of final acceptance of the work by the engineer.

The *CPPR* shall be completed even if there are pending Claims or Time Extension Requests. The *CPPR* can be revised pending the outcome of the Claim/Time Extension Requests.

Effective: July 1, 2002

Revised: April 8, 2019

For the purpose of this procedure all references to the Project Administrator, the Resident Engineer or the Project/Program Manager who oversees Consultant C.E.I.s shall be either Department or Consultant personnel, whichever is applicable.

#### 13.1.5 Definitions

Refer to the Introduction section of this *Manual*.

#### 13.1.6 Preconstruction Conference

#### **Resident Level Responsibilities**

The Project Administrator shall provide the Contractor a copy of the *CPPR* criteria at the Pre-construction Conference and explain that the Contractor's demonstrated performance in completing the contract work will be rated using these criteria.

# 13.1.7 Interim Performance Ratings

*Interim Performance Ratings* that reflect construction performance demonstrated by the Contractor to date shall be provided on at least a monthly basis.

The Contractor may appeal the interim score shown in Categories 1, 4 or 8, within ten (10) calendar days from receipt of the interim report. The appeal shall be in writing to the Resident Engineer requesting a meeting with the District Construction Engineer (See Sample Letter 13-1-C).

#### **Resident Level Responsibilities**

Interim Performance Ratings shall be originated and signed by the Project Administrator. Interim Performance Ratings may be completed at the discretion of the Project Administrator at any time (milestones, phase change, etc.) on any project regardless of size or duration, but shall be completed at a minimum on a monthly basis. The original copy of the entire report shall be emailed to the Contractor and a copy shall be imported into the Department's approved Electronic Document Management System.

# 13.1.8 Rating the Contractor on construction projects

*The CPPR*, *Form No. 700-010-25*, contains the following sections:

- 1. Pursuit of the Work
- 2. Proper MOT and Minimize Impacts to Traveling Public
- 3. Timely and Complete Submittal of Documents
- 4. Timely Completion of Project
- 5. Coordination/Cooperation with CEI Personnel, Property Owners and Utilities Company
- 6. Mitigate Cost and Time Overruns
- 7. Environmental Compliance
- 8. Conformance With Contract Documents
- 9. DBE Utilization.

Rating the Contractor's demonstrated performance shall begin at the time the contract has been awarded to the Contractor and continue throughout the duration of the contract. The Project Administrator should use those personnel who actively participated in the inspection of the work and/or the administration of the contract to assist in rating the Contractor's performance.

For Design-Build contracts, contract time periods (i.e., design phase) can be tracked in Category 1 and 8, with issues related to the submittal of plan documents being scored in Category 3. Once actual work begins, scoring in all 9 categories would be performed as normal.

# 13.1.9 Preparing the Report

#### (A) Resident Level Responsibilities

- (1) The Project Administrator shall provide a copy of the CPPR at the Pre-construction Conference and explain the criteria for which the performance of the Contractor will be evaluated. The following are some of the criteria that need to be discussed at the Pre-construction Conference.
  - (A) Where percentages are used, the standard rules of rounding are to apply to calculate the nearest whole number.
  - (B) Documentation (or document) unless otherwise noted is defined as **Daily Report of Construction**, **Form No. 700-010-13**, Stop Work Orders, Speed

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memos, or other such notes or communication in the project files or to the Contractor from the Project Administrator/Project Manager or other Department staff or representatives. Proper documentation on a daily basis is essential in providing an accurate, well-established grade. Use of the Department's Contract Information & Monitoring (CIM) application for completion of the CPPR is mandatory on all construction projects. The CIM CPPR module can be accessed from the FDOT Employee Portal by selecting Enterprise Applications.

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- (C) Communication will be the key for both the Contractor and the Project Administrator/Project Manager. This will require both sides to deal with the issues of the contract. The performance of the work should be discussed with the Contractor on a periodic basis or at a minimum, on a monthly basis (including an updated interim CPPR Report). This can be done by reviewing the Department's *Daily Report of Construction* (daily diaries) as well as discussing Contractor performance at the weekly progress meetings.
- (D) The Prime Contractor is responsible for the performance of all subcontractors and suppliers, which includes the quality of the workmanship, materials, timely submittal of documentation and timely completion of the work.
- (E) For Performance categories # 4, 7 and 9 bonus points are available for the Contractor. For category #4, there are six (6) bonus points available if the Contractor finished the project within the original contract time (no adjustments for weather). Category #7 has two (2) bonus points available, these points are only available on projects with 300 or more days of allowable contract time, the 2 points will be applied if the Contractor did not receive any deficiency letters in this category. Category #9 has four (4) bonus points available if the Contractor has achieved or exceeded the DBE availability percentage shown in the bid proposal. If no DBE availability percentage is shown in the bid proposal, the Contractor will receive the bonus points for achieving 8% or more DBE utilization. In order for the Contractor to get the credit for DBE utilization, the Contractor must put this information in the Department's Equal Opportunity Reporting tracking system.
- (F) Communication regarding performance concerns or non-compliance generally start with Verbal Warnings (VW). If the Contractor does not correct the issue, we expect our personnel to next issue a Deficiency Warning Letter (DWL) for the same issue. If after this DWL the Contractor

has still not corrected the problem, our personnel are expected to issue a Deficiency Letter (DL). That is the typical process, however there are times in which the VW and DWL will be omitted and an issue goes directly to DL (e.g., a serious concern over safety or environmental violations). VW, DWL, and DL should all be documented in the CIM CPPR Module in the category for which they were issued.

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- (2) **Deficiency Warning Letter (DWL):** The Project Administrator will issue the **DWL** letter (Refer to the Guidance Documents for this section), under normal circumstances, to notify the Contractor of shortcomings/non-compliances with the contract. Prior to issuing a **DWL**, the Project Administrator should discuss the performance concerns with the Resident Engineer. A single **DWL** can be used to address concerns in more than one performance category. However, blatant violations or non-compliances may result in a **Deficiency Letter** being issued without a warning. The **DWL** shall be sent via email, return receipt requested to the Project Superintendent.
- (3) **Deficiency Letter (DL):** The Resident Engineer will issue a **DL** to the Contractor for the sole purpose of addressing continual performance concerns and issues that were previously documented by a **DWL** or blatant violations or non-compliances. A single **DL** can be used to address concerns in more than one performance category. The **DL** shall be sent via email, return receipt requested (or using other similar services) to the Project Superintendent, giving the Contractor ten (10) days from the date of receipt of this letter to appeal. This appeal shall be in writing to the Resident Engineer requesting a meeting with the DCE. If no meeting has been requested or the Contractor fails to attend a requested scheduled meeting, then the **DL(s)** shall become final.
- (4) For contracts that are over 365 days, a **Deficiency Letter** factor will apply to categories that have the **Deficiency Letter** as part of the performance. For an example on how to calculate the **Deficiency Letter** Factor, see Page 2 of 9 of the **CPPR (Form # 700-010-25).**
- (5) If the Contractor has requested a meeting to appeal the issuance of a *Deficiency Letter* at the DCE level, then the Resident Engineer shall inform the Contractor in writing of the date, time and location of the meeting. If the Contractor appeal is successful, then the DCE will issue a letter to the Resident Engineer, (copy the Contractor) rescinding the particular *Deficiency Letter*.
- (6) For those performance categories (categories 1, 4 & 8) that do not include the use

of *Deficiency Letters*, the Contractor will use the appeals process. The Resident Engineer shall inform the Contractor of the CPPR score on a monthly basis (usually via weather letter or similar notification), giving the Contractor ten (10) days from the date of receipt of this letter to appeal. This appeal shall be in writing to the Resident Engineer requesting a meeting with the DCE, if no meeting has been requested or the Contractor fails to attend a requested scheduled meeting, then the score for that month shall become final.

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- (7) The CPPR Final Report shall be originated and signed by the Project Administrator upon final acceptance of the contract work by the Engineer. The original of this report shall be provided to the Resident Engineer for his or her review. All correspondence, Performance Deficiency Letters, Contract Records, Schedules and supporting data used in preparing the Report shall be identified for future reference.
- (8) The Resident Engineer shall sign the final report after the report has been reviewed and forward it to the Contractor, via Email, Return Receipt Requested (or using other similar services), no later than ten (10) calendar days after receiving the final CPPR report of the contract work by the Project Administrator. The Resident Engineer shall include a cover letter with the report that explains the following options available to the Contractor and the Department's subsequent actions:
  - (A) The Resident Engineer shall inform the Contractor that if a meeting is desired to appeal the results of the *CPPR* with the DCE, the meeting request shall be in writing to the Resident Engineer within ten (10) days from the Contractor's receipt of the *CPPR*.
  - (B) The Resident Engineer shall inform the Contractor that failure to request a meeting within ten (10) calendar days from the Contractor's receipt of the *CPPR*, or failure to attend a requested scheduled meeting, will result in the rating indicated in the *Contractor's Past Performance Report* becoming final.
- (9) Once the appeal process has been completed the *CPPR* shall become final. The *Final CPPR Report* shall be scanned into the Department's *Electronic Document Management System (EDMS)* and the results sent electronically to the District Construction Engineer, the Office of Construction (<u>Prequalification Specialist</u>), and a copy sent to the Contractor.

# (B) District Level Responsibilities

In the event that the Contractor has requested a meeting to appeal the issuance of a Deficiency Letter and the Contractor's appeal is successful, then the DCE will issue a letter to the Resident Engineer with a copy to the Contractor rescinding the particular *Deficiency Letter*. The DCE's letter should include the reason for rescinding the particular *Deficiency Letter*.

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If the Contractor requested a meeting with the DCE to appeal the results of the Contractor's Past Performance Report and the Contractor's appeal is successful, then the DCE will issue a letter to the Resident Engineer with a copy to the Contractor directing the Resident Engineer to make the necessary changes to the Contractor's Past Performance Report. The DCE's letter should include the reason for making such changes.

# **GUIDANCE DOCUMENT 13-1-A** (SAMPLE LETTER)

(Date)

Contractor Superintendent
Name and Address

Financial Project ID: <u>123456-1-52-01</u> FAP No.: <u>1234-000-C</u>

Contract No.: 12345 County: Leon

**RE: Performance Deficiency Warning Letter** 

This is to advise you that a performance deficiency warning is hereby issued on the above referenced project on:

Performance Category Number 2, Proper MOT and Minimize Impacts to Traveling Public, of the Contractor's Past Performance Rating.

The performance deficiency warning hereby issued is as follows:

The project superintendent (<u>NAME</u>) has been advised on several occasions (see Daily Report of Construction dated (<u>DATE</u>), (<u>DATE</u>), (<u>DATE</u>) of MOT warning devices (barricades) that have been repeatedly moved out of the way of the paving operations and are not placed back to the proper location to protect the traveling public and workers.

This performance deficiency warning is to let you know that your company is out of compliance on the above Performance Category(s). If your company continues to work out of compliance, a Performance Deficiency Letter will be issued and your Contractor's Past Performance Rating will be adversely impacted. Your company needs to make all necessary corrections to ensure that all work is being performed in accordance with the contract.

Sincerely,

Project Administrator Name Engineer Title

cc: Resident Engineer
District Construction Engineer
Corporate Office

# GUIDANCE DOCUMENT 13-1-B (SAMPLE LETTER)

(Date)

Contractor Superintendent
Name and Address

Financial Project ID: 123456-1-52-01

FAP No.: 1234-000-C

Contract No.: 12345

County: Leon

**RE:** Performance Deficiency Letter

This is to advise you that a performance deficiency is hereby issued on the above referenced project on:

Performance Category Number 2, Proper MOT and Minimize Impacts to Traveling Public, of the Contractor's Past Performance Rating criteria.

The deficiency that has been issued is as follows:

The project superintendent (<u>NAME</u>) has been advised on several occasions (see Daily Report of Construction dated (<u>DATE</u>), (<u>DATE</u>) and (<u>DATE</u>) and you were issued a Deficiency Warning Letter on (<u>DATE</u>). Additional MOT performance concerns have been documented on (<u>DATE</u>), which have warranted this deficiency letter.

This is to advise you that this Performance Deficiency has impacted your final grade on your Contractor's Past Performance Rating. If you wish to contest the Department's action in issuing this Performance Deficiency, you may request a meeting with me within ten (10) days of receipt of this Performance Deficiency Letter. Additional performance problems may result in additional deficiency letter as well.

Sincerely,

Resident Engineer (Name) Engineer Title

cc: Project Administrator
District Construction Engineer

Corporate Office

# **GUIDANCE DOCUMENT 13-1-C** (SAMPLE LETTER)

(Date)

Contractor Superintendent Name and Address

SUBJECT: CPPR REPORT - March 2019

Job Description: Add Turn Lane at SR-11 and 1<sup>st</sup> Avenue

Financial Project Number: 123456-1-52-01 Federal Aid Project Number: 1234-000-C

Contract Number: 12345 County - Section Number: Leon

The daily reports of construction documenting the Contractor's Past Performance have been evaluated for the period beginning (enter date) through (enter date). The attached Contractor Past Performance Report summarizes the cumulative rating to date.

If you disagree with the score shown in Categories 1, 4 or 8, you may appeal the decision within ten (10) calendar days from receipt of this notice. The appeal shall be in writing to the Resident Engineer requesting a meeting with the District Construction Engineer.

Any such appeal must be accompanied by all available specific facts that support your position.

If you fail make an appeal or to provide specific facts supporting your position within ten (10) days from receipt of this notice, the grade shall become final. If you fail to attend a requested appeal meeting, the grade shall become final.

Sincerely,

Project Admin. Name Title

cc: Resident Engineer
District Construction Engineer
Corporate Office

#### Section 13.2

### **CONSTRUCTABILITY GRADES**

# **13.2.1** Purpose

To establish a uniform procedure for Construction Project Managers (CPM) to evaluate the quality of the design for a completed project.

# 13.2.2 Authority

Sections 20.23(3)(a) and 334.048(3), Florida Statutes (F.S.)

#### 13.2.3 References

<u>Procedure No. 375-030-007, Professional Services Consultant Work Performance Evaluation</u>

Procedure No. 625-020-010, Design-Build Procurement and Administration

# 13.2.4 Constructability Grades

#### 13.2.4.1 Resident Level Responsibilities

The CPM shall assign a Constructability Grade within 30 calendar days after final acceptance of the construction project.

For projects designed by Consultants, the CPM shall follow <u>Professional Services</u> <u>Consultant Work Performance Evaluation, Procedure No. 375-030-007</u> to complete the Constructability Evaluation and record the constructability grade in the <u>Professional Services Information System (PSIS)</u> using the <u>Consultant Evaluation (PSI-CE)</u> tool of the <u>Project Managers Grades System (PMGS)</u>.

For in-house designs, the CPM shall complete the <u>Constructability Evaluation</u>, <u>Form No. 375-030-08Z</u>, sign it, and then send it to the Design Project Manager (DPM). The DPM shall coordinate with the Department's Engineer of Record (EOR) to review the results of the constructability evaluation. After the DPM signs the form, the DPM shall send it to the District Design Engineer for concurrence and filing.

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For Design Build Projects, the CPM shall conduct performance evaluations of the Design Professional in accordance with <u>Procedure No. 375-030-007</u>, <u>Professional Services Consultant Work Performance Evaluation</u> and <u>Procedure No. 625-020-010</u>, <u>Design-Build Procurement and Administration</u> to complete the Constructability Evaluation and record the constructability grade in the <u>Professional Services Information System (PSIS)</u> using the <u>Consultant Evaluation (PSI-CE)</u> tool of the <u>Project Managers Grades System (PMGS)</u>. Only the evaluation areas of Quality and Constructability (Post-Construction) are to be evaluated. This evaluation is to be performed after Final Acceptance of the project. The DPM should be consulted when completing this evaluation Final evaluations shall be submitted to the District Design Engineer and the Alternative Contracting Specialist in the State Construction Office.

Effective: July 1, 2002

Revised: July 14, 2020

# Section 13.3

Effective: December 19, 2002

Revised: July 9, 2019

#### CONTRACTOR SURVEY

# **13.3.1** Purpose

The purpose of this procedure is to ascertain from the Contractor the quality of the plans, specifications, and administration of the Contract.

#### 13.3.2 **Process**

#### **Resident Level Responsibilities**

The Project Engineer will send a copy of the Contractor Survey, available on the Office of Construction website, to the Contractor along with the Offer Letter. The letter provides instructions on filling out the survey and where to return the survey. A sample letter and the survey are available at the hyperlink below. http://www.fdot.gov/construction/download/ContractorLetterwithSurvey.pdf

# 13.3.3 Analysis

# **District Level Responsibilities**

The District Construction Engineer (DCE) will use the information provided in the completed survey to evaluate the operations of the District Construction and Resident Construction Office. Based on the analysis of the surveys, the DCE may re-allocate resources to various tasks, identify the need for individual direction, identify needed training, and identify areas where new skills need to be developed.

The DCE should share the survey results with the District Director of Production to identify areas where there could be improvement made in the plans development process.

Contractor Survey 13-3-1