

 October 28-29, 2025

 Orlando, FL



**TRANSPORTATION
SYMPOSIUM**

Elevating Rail Safety Standards in Florida

Derwood Sheppard, P.E.
State Roadway Design Engineer

Jordan Eady
Rail Administration Manager

Gevin McDaniel, P.E.
Consultant Support Services

Transportation Symposium
Website



SCAN ME

1

Session Objectives:

- Share Secretary's Rail Safety Charge
- Recap Challenges & Progress
- Provide an Overview of *MUTCD, Part 8*
- Provide an Overview of *FDM 220 (Railroads)*
- Address Rail Safety FAQs
- Highlight Rail Safety Programs & Initiatives

2

Secretary Rail Safety Charge



"Let's problem solve and let's do something nobody else in this country has done and let's come up with **BIG, BOLD** recommendations."

TRANSPORTATION
SYMPOSIUM

3

3

Challenge



Trespassing is the leading cause of rail related fatalities in the U.S.



Driver behavior is the leading cause of rail related fatalities at railroad crossings in the U.S.

Through engineering, education and enforcement, FDOT and partners are sharing with communities the personal role they play in achieving our target of zero injuries and fatalities across the transportation system.

TRANSPORTATION
SYMPOSIUM

4

4

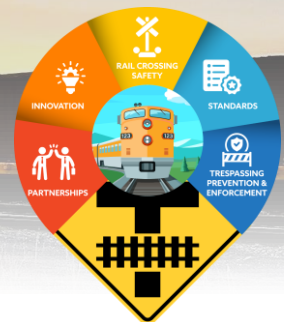


5

Actions Toward Elevating Rail Safety in Florida

“First of its kind in the nation, the Florida Rail Safety Coalition is leading the way to a safer transportation future. Actions being taken by this coalition make a real difference in rail safety and save lives. ”

- Secretary Jared W. Perdue, P.E.



6

6

Actions Toward Elevating Rail Safety in Florida



- Complete restructuring of Grade Crossing Criteria
 - Reviewed latest technology options and best practices in higher-speed railroad grade crossing safety
 - Reorganized **FDM 220 (Railroads)** to better align with the **Manual on Uniform Traffic Control Devices (MUTCD), Part 8**
 - **FDM 220** elevates specific **MUTCD Guidance** to **Standard**

TRANSPORTATION
SYMPOSIUM

7

7

Hierarchy of MUTCD and FDM

- The **Manual for Uniform Traffic Control Devices (MUTCD)**
 - The 11th Edition released in December 2023 will be effective for all projects beginning design in Florida on January 1, 2026.
 - Provides the minimum national **Standards**, Options, and *Guidance* for traffic control devices. Support statements are also provided to establish context.
 - Adopted by Statute and applicable to all public roadways.
- **FDOT Design Manual (FDM)**
 - Silent on the **MUTCD** unless FDOT exceeds the minimum standards.
 - Adds guidance and content not covered by the **MUTCD**.

TRANSPORTATION
SYMPOSIUM

8

8

Overview of FDM 220 (Railroads)

- Reorganized **FDM 220 (Railroads)**
 - Better follows the flow of the **MUTCD, Part 8 (Traffic Control for Railroad and Light Rail Transit Grade Crossings)**.
 - **FDM 220.1 - General** includes detailed descriptions of:
 - **Florida Administrative Code (FAC) 14-57.013**
 - **Code of Federal Regulations (CFR)**
 - New “**FDOT Modifications to the MUTCD**” Tables introduced to **FDM 220**.
 - Used for items already covered by the **MUTCD**.
 - **FDM 220** text supplements the **MUTCD** requirements.

Table 220.2.4 FDOT Modifications to *MUTCD, Part 8D*

MUTCD Section	Paragraph or Figure	MUTCD Status	FDOT Status	FDOT Requirement [Additional Information]
8D.01	4	Option	Deleted	[In conflict with the Florida Administrative Code 14-57.013]
8D.01	6	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	7	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	8	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	10	Standard	Deleted	[See FDOT Standard Plans, Index 711-001]
8D.01	8D-1	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.02	2	Standard	Standard	Delete "If used,". Change "(shown in Figure 8D-1)" to "{See FDOT Standard Plans, Index 509-070}"
8D.02	3	Guidance	Standard	Change "should" to "must".

Table 220.2.4 FDOT Modifications to *MUTCD, Part 8D*

MUTCD Section	Paragraph or Figure	MUTCD Status	FDOT Status	FDOT Requirement [Additional Information]
8D.01	4	Option	Deleted	[In conflict with the Florida Administrative Code 14-57.013]
8D.01	6	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	7	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	8	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	10	Standard	Deleted	[See FDOT Standard Plans, Index 711-001]
8D.01	8D-1	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.02	2	Standard	Standard	Delete "If used,". Change "(shown in Figure 8D-1)" to "{See FDOT Standard Plans, Index 509-070}"
8D.02	3	Guidance	Standard	Change "should" to "must".

Table 220.2.4 FDOT Modifications to *MUTCD, Part 8D*

MUTCD Section	Paragraph or Figure	MUTCD Status	FDOT Status	FDOT Requirement [Additional Information]
8D.01	4	Option	Deleted	[In conflict with the Florida Administrative Code 14-57.013]
8D.01	6	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	7	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	8	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	10	Standard	Deleted	[See FDOT Standard Plans, Index 711-001]
8D.01	8D-1	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.02	2	Standard	Standard	Delete "If used,". Change "(shown in Figure 8D-1)" to "{See FDOT Standard Plans, Index 509-070}"
8D.02	3	Guidance	Standard	Change "should" to "must".

Table 220.2.4 FDOT Modifications to *MUTCD, Part 8D*

MUTCD Section	Paragraph or Figure	MUTCD Status	FDOT Status	FDOT Requirement [Additional Information]
8D.01	4	Option	Deleted	[In conflict with the Florida Administrative Code 14-57.013]
8D.01	6	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]
8D.01	7	Standard	Deleted	[See FDOT Standard Plans, Index 509-070]

Standard:

- 03 The bottom of the Number of Tracks (R15-2P) plaque (when used) **must** be located as low as practicable above the flashing-light backgrounds. The Crossbuck (R15-1) sign **must** be located just above the Number of Tracks (R15-2P) plaque or, if no plaque is present, the bottom of the Crossbuck sign **must** be located as low as practicable above the flashing-light backgrounds.

8D.02	3	Guidance	Standard	Change "should" to "must".
-------	---	----------	----------	----------------------------

TRANSPORTATION
SYMPOSIUM

13

13

Overview of FDM 220 (Railroads)

- **CFR 646.214(b) paraphrased:** "...where a railroad-highway grade crossing is located within the limits of or near the terminus of the project...the crossing shall not be opened ... until adequate warning devices for the crossing are installed and functioning properly.
 - Tied to Federal Funding
 - FHWA has not formally defined what constitutes "near the terminus" of a project.
 - The **FDM** defines this term.

TRANSPORTATION
SYMPOSIUM

14

14



15

Overview of FDM 220 (Railroads)

• **FAC 14-57.013:**

- All existing public grade crossings without active warning devices (lights and gates) must have retroreflective cross bucks, advance warning signs, and RXR pavement markings.
- All new public grade crossings must have, as a minimum, roadside flashing lights and gates on all roadway approaches to the crossing.
- Overhead (Cantilevered) Flashing Lights must be used when any of the following conditions exist:
 - Multilane highways (for 2 lanes in each direction, median lights and gates are ok)
 - Sight restrictions to the grade crossings affect the motorist or train crew
 - Signal stanchion is located more than 23 feet from the CL of roadway

Overview of FDM 220 (Railroads)

- **FAC 14-57.013 (continued):**

- Automatic gates in conjunction with flashing lights shall be installed at any existing passive crossing with any of the following conditions:
 1. Multilane highway
 2. Multiple railroad tracks including passing tracks
 3. High-speed train operation (>65mph) or commuter train operation (>45mph)
 4. Traffic counts > 5,000 vehicles per day
 5. Through train count > 30 per day
 6. School bus count > 9 per day
 7. Hazardous materials transport tracks
 8. Crash history continues after installing flashing lights
 9. Signalized intersections located within 200 feet of track resulting in limited vehicle storage

TRANSPORTATION
SYMPOSIUM

17

17

Overview of FDM 220 (Railroads)

- **FAC 14-57.013 (continued):**

- Traffic Signal Preemption:
 - Automatically required when new and existing grade crossings are within 200 feet of a signalized intersection
 - Must be installed at new and existing grade crossings between 200 and 500 feet from a signalized intersection unless an engineering study is performed showing it is not beneficial to public safety.
- Train Speed Detection Devices:
 - Must be installed when train speeds vary considerably under normal operation.

TRANSPORTATION
SYMPOSIUM

18

18

Overview of FDM 220 (Railroads)

220.1 General

- 220.1.1 Railroad Companies
- 220.1.2 Higher-Speed Rails

220.2 Highway-Railroad and Light Rail Grade Crossings

220.2.1 General

- Table 220.2.1 FDOT Modifications to MUTCD Part 8A (General)
(Work Near or Within Railroad R/W, Diagnostic Team, Quiet Zones, Required Coordination, Grade Crossing Skews, Hump Crossings, Surfaces, Selection of Warning Devices, Illumination at Grade Crossings)

220.2.2 Signing

- Table 220.2.2 FDOT Modifications to MUTCD Part 8B (Signs)
(Vehicle Refuge Area, LED-Enhanced Signs, Advance Warning Signs, Sign Placement)

220.2.3 Pavement Markings (Dynamic Envelope Markings)

- Table 220.2.3 FDOT Modifications to MUTCD Part 8C
(Dynamic Envelope Markings)

220.2.4 Flashing-Light Signals, Gates, and Traffic Control Signals

- Table 220.2.4 FDOT Modifications to MUTCD Part 8D
(Flashing- Light Signals, Automatic Gates, and Traffic Control Signals)
(Preemption, Pre-Signals, Queue Cutter Signals, Constant Warning Time, Barrier Gates, Advanced Obstacle Detection)

220.2.5 Pathway and Sidewalk Grade Crossings

- Table 220.2.5 FDOT Modifications to MUTCD Part 8E
(Pathway and Sidewalk Grade Crossings)
(Higher-Speed Rail Corridor Pathway Crossings, Anti-Trespass Panels)

220.2.6 Innovative Technology Countermeasures

- (In-Roadway Lights, Red Light Running Cameras, Variable Message Warning System, Warning Systems Integrated with Connected Vehicle Technologies)

220.3 Grade Separated Highway-Railroad Crossings

No Changes to Grade Separated Criteria

TRANSPORTATION
SYMPOSIUM

19

19

Overview of FDM 220 (Railroads)

220.2.2.2 Illumination at Grade Crossings

In further support of **MUTCD, Section 8A.10**, when determining number of train passages at night, consider seasonal and daily variations in freight and passenger rail schedules as well as seasonal variation of nighttime conditions. See **FDM 231** for lighting requirements.

Install grade crossing lighting at locations meeting one or more of the following conditions:

- (1) Train traffic exceeds 17 trains in nighttime conditions over a 24-hour period,
- (2) Crossing comprises two or more tracks, or
- (3) Track is skewed 30 degrees or greater from perpendicular.

TRANSPORTATION
SYMPOSIUM

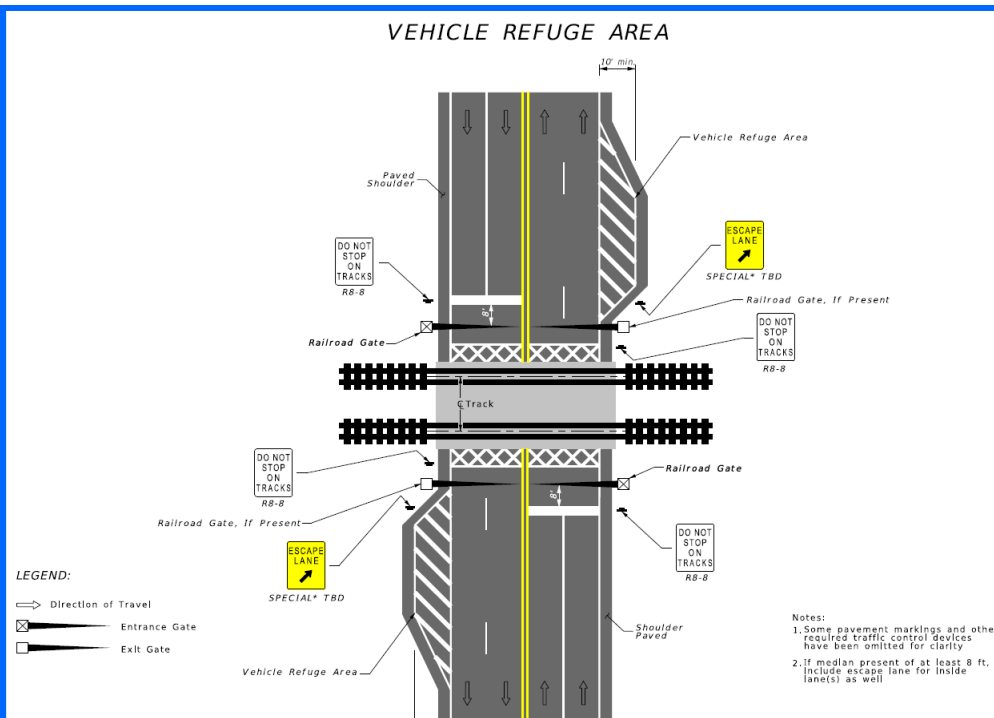
20

20

Overview

220.2.3

For high speed roads, providing escape lanes and multilane median in addition to a 10 foot to 12 foot signing width of PE LANE shown in Exhibit



consider escape lanes in multilane median in addition to width of PE LANE shown in

TRANSPORTATION SYMPOSIUM

21

21

Overview of FDM 220 (Railroads)

• Signal Coordination Strategies:

- **Traffic Signal Preemption:** Coordination of nearby traffic signals to ensure vehicles can clear the tracks and restrict vehicle movements toward the tracks.
 - Activated only when train is approaching the grade crossing.
- **Pre-Signals:** Supports traffic signals immediately downstream of the crossing. Pre-signal is placed upstream of the railroad tracks to prevent vehicles from stopping on the tracks.
 - Reacts to preemption.
 - Activated with downstream signal in every cycle regardless of train approach.
- **Queue Cutter Signals:** Traffic signals used to stop vehicles before they reach the tracks when downstream congestion could cause queuing over the tracks.
 - Reacts to Preemption.
 - Activated by queue detection regardless of train approach.

TRANSPORTATION SYMPOSIUM

22

22

Rail Safety FAQs – Diagnostic Team

- Evaluates highway-rail crossings for safety.
- Includes highway, railroad, and stakeholder reps.
- Recommends appropriate warning/control devices.
- Ensures coordinated, data-driven safety decisions.



TRANSPORTATION
SYMPOSIUM

23

23

Rail Safety FAQs – Vehicle Refuge Areas

- Escape lanes offer a clear, paved path where a driver can pull forward and out of the path of an oncoming train if they find themselves illegally stopped on the tracks.
- Remember, never stop on railroad tracks.



TRANSPORTATION
SYMPOSIUM

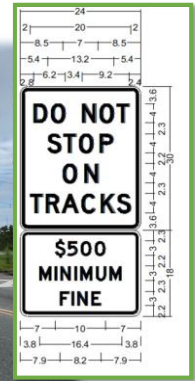
24

24

Rail Safety FAQs – Do Not Stop On Tracks

Florida Law – Stopping on Railroad Tracks

- Governed by Florida Statutes 316.1575 & 316.1576.
- Illegal to stop or block a railroad crossing at any time.
- First offense: \$500 fine or 25 hours community service + 6 license points.
- Repeat offense: \$1,000 fine + 6 license points.
- Aimed at improving railroad crossing safety and preventing collisions.



TRANSPORTATION
SYMPOSIUM

25

25

Rail Safety FAQs – Emergency Notification System

Emergency Signs At Crossings



- Posted at all public rail crossings.
- Show crossing ID and emergency contact number.
- Used to report vehicles, signal issues, or emergencies.
- Enable fast response by railroads and emergency crews.



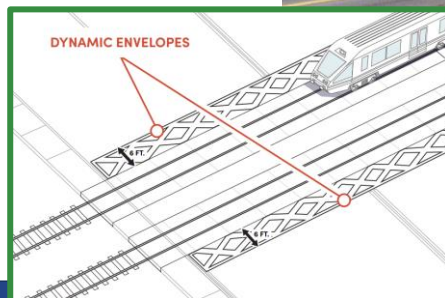
TRANSPORTATION
SYMPOSIUM

26

26

Rail Safety FAQs – Dynamic Envelope

- A dynamic envelope is known as the area near railroad crossings designed to keep motorists out of the danger zone.
- White roadway markings in the shape of connecting X's found within dynamic envelopes are used to visually highlight stopping distances at railroad crossings.

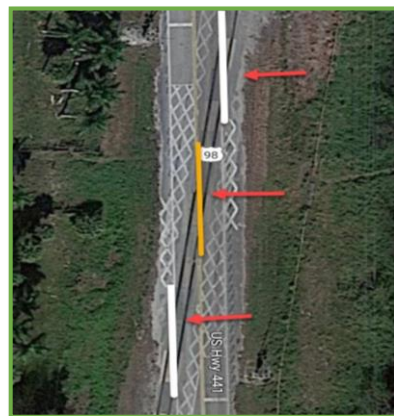


TRANSPORTATION
SYMPOSIUM

27

27

Rail Safety FAQs – Grade Crossing Skews



TRANSPORTATION
SYMPOSIUM

28

28

Rail Safety FAQs – Quiet Zones



- Original intention was to reduce train horn noise in areas with hospitals, etc.
- Becoming more popular throughout Florida
- Must be maintained to quiet zone standards
- Federal Railroad Administration is closely monitoring and suspending quiet zones that are not properly maintained
- Only a public authority, defined as the entity responsible for traffic control or law enforcement at the public crossings (such as a city or county) may establish quiet zones.

TRANSPORTATION
SYMPOSIUM

30

30

Rail Safety FAQs – Quiet Zones



Supplementary Safety Measures for Quiet Zones:

- Closure of a Public Highway-Rail Grade Crossing
- Four-Quadrant Gate System
- Gates With Medians of Channelization Devices
- One Way Street with Gates

TRANSPORTATION
SYMPOSIUM

32

32

Rail Safety Programs & Initiatives

Rail Safety Inspection Program

- Signal & Train Control
- Operating Practices
- Hazardous Materials
- Motive Power & Equipment
- Grade Crossing



TRANSPORTATION
SYMPOSIUM

33

33

Rail Safety Programs & Initiatives

Benefits of State Participation

- | | |
|--|---|
|  Increased Number of Safety Inspections |  Security |
|  Anticipate and Address Future Rail Safety Issues |  Non-regulatory Complaints |
|  High-Profile State Rail Safety Concerns |  State Transportation Planning |



TRANSPORTATION
SYMPOSIUM

34

34

Rail Safety Programs & Initiatives

FDOT Railroad Crossing Opening & Closure Program

- Ensures safe, efficient, and compliant rail-highway crossings.
- Openings/closures initiated by governments, railroads, or citizens.
- Decisions based on safety, traffic need, and operational impact.
- Involves Notices of Intent, hearings, and Final Orders.
- Details and applications available on the FDOT website.



TRANSPORTATION
SYMPOSIUM

35

Rail incidents are preventable. Human behavior is the leading cause of all rail-related incidents nationwide.



Keep 2 Car Lengths from Tracks

Trains are wider than the tracks and getting too close is extremely dangerous.



Avoid Distractions Near the Tracks

Trains cannot swerve and can take more than one mile to stop. Avoid texting, earbuds, and phones when near the tracks.



Obey Railroad Signs and Signals

At any time, trains can travel from either direction on any track.



Do Not Walk or Place Objects on the Tracks

Walking or placing objects on the tracks is trespassing and puts you in imminent danger. Train speed can transfer to objects on the track creating high speed and deadly projectiles.

Scan to
Learn More
about Rail
Safety!



38

Contact Us

**Derwood C. Sheppard, Jr.,
M.Eng., P.E.**

State Roadway Design Engineer
Roadway Design Office
(850) 414-4334

Derwood.Sheppard@dot.state.fl.us

Jordan Eady

Rail Administration Manager
Freight and Rail Office
(904) 838-6825

Jordan.Eady@dot.state.fl.us

Gevin McDaniel, P.E.

CO Roadway Design Consultant
Support
HNTB
(850) 566-3228

Gevin.McDaniel@dot.state.fl.us

**TRANSPORTATION
SYMPOSIUM**

39

39

 October 28-29, 2025
 Orlando, FL







DEADLINE

Please be sure to **certify your attendance** before leaving this event or no later than **November 30th**, in order to receive PDH/CEC. Detailed instructions are available on the Transportation Symposium website.

Transportation Symposium Website



SCAN ME