



Errors & Omissions (E&O) – Lessons Learned

Brad Bradley, CO/Project Management Engineer Tracy Hood, D7/District Quality Engineer Kyle McCrary, D3/Project Manager

Transportation Symposium Website



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Statutory Obligation

To protect the public interest!

Florida Statute §337.015(3) "... the department shall vigorously pursue claims against contractors and consultants for time overruns and substandard work products."

Florida Statute 471.033(1)(g)
- "... engaging in fraud or deceit, *negligence*, incompetence, or misconduct, in the practice of engineering."

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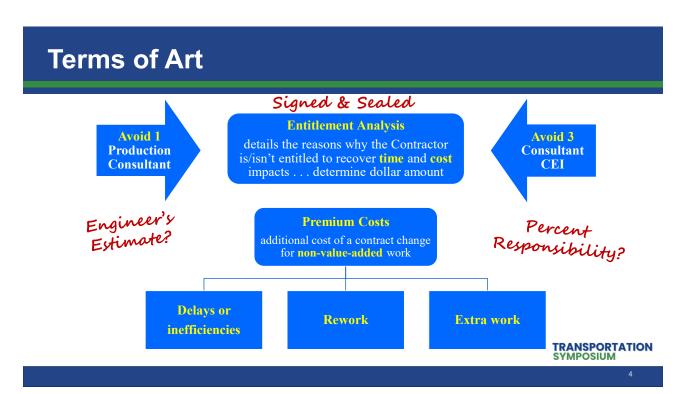
High-Level Overview

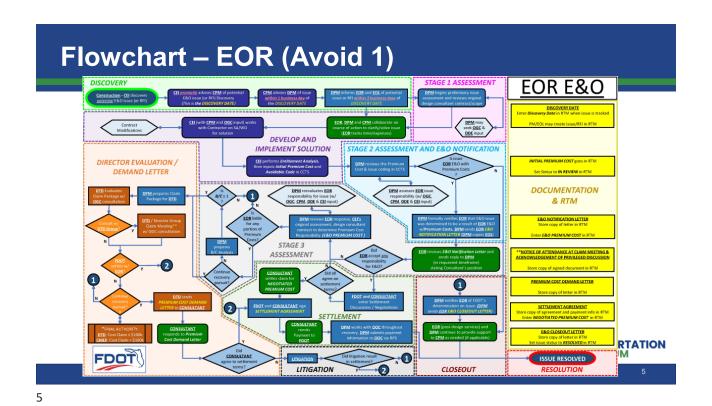
Identify, Investigate, and Document • Consultant Design (EOR) or Constr. Engineering and Inspection (CEI) Solution, Premium Cost, and Determine Responsibility

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Flowchart — CEI (Avoid 3)

DISCOVERY

STAGE 1 ASSESSMENT AND EXO MOTIFICATION

DEVELOP AND IMPLEMENTS DUITION

STAGE 2 ASSESSMENT AND EXO MOTIFICATION

DEVELOP AND IMPLEMENTS DUITION

STAGE 3 ASSESSMENT AND EXO MOTIFICATION

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STAGE 3 ASSESSMENT AND EXO MOTIFICATION

DEVELOPMENT DUITION

DEVELOPMENT DUITION

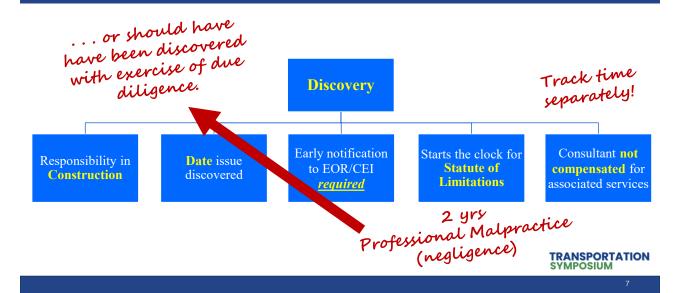
DEVELOPMENT DUITION

STAGE 3 ASSESSMENT AND EXO MOTIFICATION

DEVELOPMENT DUITION

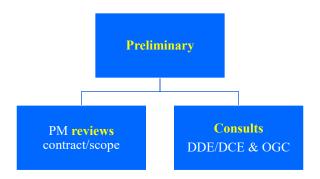
DEVELOPMENT

Discovery



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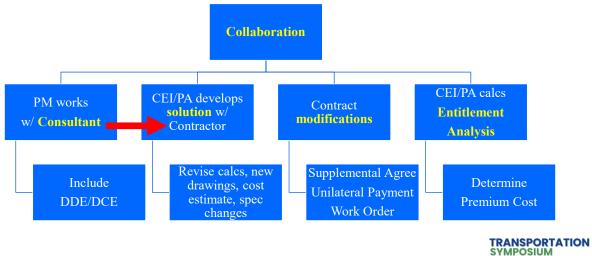
Stage 1 Assessment



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Develop and Implement Solution



Stage 2 Assessment & Notification



Stage 3 Assessment

Consultant reviews **E&O** Notification Letter; responds to PM Admin time, CEI, PDS already paid

PM decides whether to continue pursuit

· Benefit/Cost ratio





Accepts responsibility?

- PM reviews Consultant's response, original assessment, contract to determine Premium Cost
- Consults w/ DDE, CEI, & OGC

Closeout letter or pursue?

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Director Evaluation / Demand Letter



Settlement or Litigation

FDOT and Consultant sign Settlement Agreement

Consultant remits payment to FDOT

PM works final details w/ OGC

Litigation

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Closeout

PM notifies Consultant of determination

• Closeout Letter



Consultant continues contract support as needed

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District 7 Lessons Learned



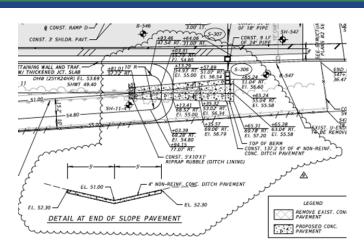
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Example Issue 1

- Volume and velocity of discharge from a stormwater structure led to significant ditch erosion during construction.
- A plan revision was needed to add baffles or rubble rip rap and extend concrete ditch pavement, as well as regrade and restore the ditch.
- Only the regrading activities were considered premium costs to be recovered from the EOR.



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Example 1 Resolution, Takeaways, Actions

Resolution

- This occurred on two adjacent projects within a short timeframe, with two different outcomes.
- If, after reviewing calculations, the EOR could demonstrate that an appropriate velocity was used in the design calculations, the issue was dismissed with no cost recovery.
- If this could not be demonstrated, the issue was pursued as an E&O, and premium costs for the regrading activities were recovered.

Takeaways

- · Design calculations are important
- · Documentation matters

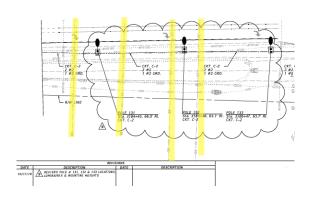
Actions

· Create checklists for critical items

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Example Issue 2



- While installing light poles, it was noted that three poles were in conflict with a TECO overhead high voltage transmission line
- Following coordination with TECO, the pole heights were revised from 45' to 18'.

Example 2 Resolution, Takeaways, Actions

Resolution

- This issue was pursued as an E&O with premium cost recovery. The Contractor was unable to return the 45' poles to the manufacturer, so the Department took possession of the three poles and recovered premium cost that was incurred for the three new poles.
- Outside of the Department's Settlement Agreement, the EOR helped coordinate transfer of the surplus poles to a local municipality for their use.

Takeaways

• Make good use of field reviews (look where footprint or airspace use is changing)

Actions

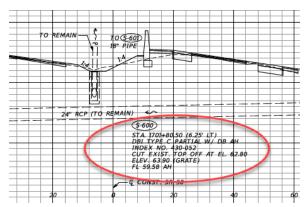
- · Field review checklist
- · Field review ready bag

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Example Issue 3

 The plans called for installing Type C Partial Ditch Bottom Inlet tops on two existing structures, but the Type C tops specified were not the correct dimensions and required concrete reducer slabs to be installed.



Example 3 Resolution, Takeaways, Actions

Resolution

- The tops should have been noted on the plans as a non-standard type, which would have prompted the need for shop drawing preparation and review.
- Premium costs were recovered for the reducer slabs that were required to be installed.

Takeaways

· Address non-standard elements in the plans

Actions

• Checklist of typical non-standard items (partial drainage structures, gravity walls, curb cuts, complex grading, etc.)

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Example Issue 4

 The Department directed the Contractor to stop work on an MSE wall after it was noted that the incorrect panel pattern was being installed. The pattern had been changed in a plan revision prepared by the EOR, but the EOR then approved the shop drawing based on the old pattern. The CEI firm monitored installation of approximately 3,300 sf of panels before the discrepancy was noted.

	WALL AESTHETICS AND PANEL TREATMENTS				
	WALL LOCATION	ITEM	COLOR	ANTI-GRAFFITI COATING	
	ALL WALLS	NOISE WALL CONCRETE BARRIER	STAINED CONCRETE RAL 1013 (SATIN FINISH) FED-STD-5958-27778	N/A	
	ALL WALLS	COPING SLIP JOINT			
(W-3C			NON-SACRIFICIAL (563-001-007) RAPTOR-CO/AC	
(W-4A, 4B				
(W-5A, 5B	WALL PANELS FLORIDA NATIVE LIMESTONE TEXTURE			
9	W-6A				
8	W-7C				
	W-10A				
	W-11A, 11B, 11C				
	W-13C, 13D				
Ì	W-13E				
A \	W-1A, 1B				
	W-13E	WALL PANELS BRICK TEXTURE "A" AND "B"	STAINED CONCRETE SW 2837 (AURORA BROWN) COLOR	N/A	
	W-13G				
	W-14A, 14B				
	W-15A, 15C, 15D				
	W-16A, 16B				
	W-17C				
	W-18A				
	W-19A				
	W-20A, 20B				
	W-21A, 21B, 21C, 21D W-22A, 22B, 22C				
	W-22A, 22B, 22C				

Example 4 Resolution, Takeaways, Actions

Resolution

- The Contractor removed the incorrect panels and replaced with the correct pattern.
- Premium costs included the removal and disposal of the incorrect panels, installation of the new panels, and subcontractor remobilization for reinstallation of the whalers.
- Premium costs were split with approximately 65% attributable to the CEI firm and 35% attributable to the EOR. They were pursued as separate E&O issues with each firm with premium cost recovery for the Department.

Takeaways

- · Take shop drawing review seriously
- · Version control is important
- · CEI can be held accountable

Actions

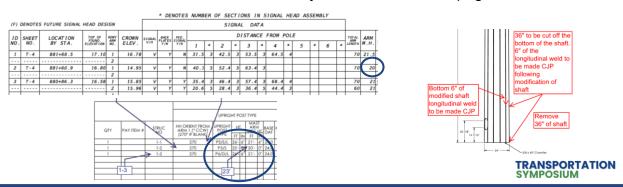
- Checklist items (data elements, plan date, revision #, etc.)
- · Version log

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Example Issue 5

- During shop drawing review of a mast arm, the EOR incorrectly modified the mounting height. This was not noted until after installation, when the signal head measured too high above the pavement, violating MUTCD Section 4D.15.
- The Contractor had to take down, modify, and re-install the upright.



Example 5 Resolution, Takeaways, Actions

Resolution

 This issue was pursued as an E&O with premium cost recovery. Had the modification not been made during shop drawing review and everything been installed as designed, the rework would not have been required.

Takeaways

- · Take shop drawing review seriously
- Version control is important
- Design changes made in shop drawings should be avoided or get comprehensive review

Actions

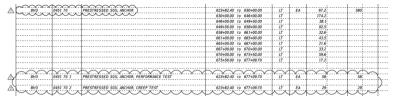
- Checklist items (data elements, plan date, revision #, etc.)
- Version log
- Checkbox for design confirmed/revised FOR ALL COMPONENTS

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Example Issue 6

- During the bid advertisement for a project, multiple questions were asked regarding the
 proposed soil anchors and associated pay items shown in the plans. Based on a tight
 schedule for a June letting, poor team coordination, and a failure to recognize the
 significance, the decision was made to let the project as shown and issue a revision postletting.
- The pay item used was 0451 70 1, Prestressed Soil Anchor, Performance Test. The plans should have used 0451 70, Prestressed Soil Anchor, as well as 0451 70 1 and 0451 70 2, Prestressed Soil Anchor, Creep Test.
- The Structures and Roadway component were prepared by different firms under different contracts, requiring additional coordination.



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Example 6 Resolution

- Structures firm prepared the plans revision for issuance to the Contractor after the letting date.
- Since it was not included in the original bid, premium costs were high and were negotiated between the Contractor and the Department. The premium cost calculated for this E&O is what could have been expected if the correct pay items were included in the original bid.
- Department determined that 50% of the premium cost was the Department's responsibility. The remaining 50% was divided between the Structures and Roadway firms.
- Structures firm provided in-kind services to the Department for their portion of the premium cost.
- Roadway firm negotiated a lower premium cost recovery amount and provided a check to the Department for their portion.

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Example 6 Takeaways, Actions

Takeaways

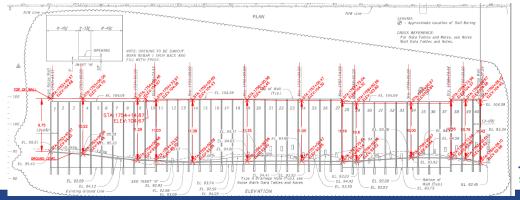
- · Be aware of interdependent pay items
- Fully define overlapping team responsibilities
- Lines of communication are important
- · Use bid questions as a warning signal
- · Resolve ALL issues with a sense of urgency

Actions

- · List of interdependent pay items
- · Multi-discipline (full team) review
- · Bid question response QC/QA process
- Communication and/or issue resolution plan

Example Issue 7

- After constructing the noise barrier, it was discovered that the original plans inaccurately reflected the existing ground surface with reverse stationing.
- This led to drainage slots that were located too high compared to the existing ground elevation.



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Example 7 Resolution, Takeaways, Actions

Resolution

- The EOR provided a plan revision showing the location of an additional drainage slot needed to be installed in the noise barrier.
- Regrading was also required for proper drainage.
- Issue was pursued as an E&O, with premium costs for this additional work recovered by the Department.

Takeaways

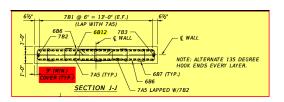
· Cross-check overlapping responsibilities

Actions

- · Multi-discipline (full team) review
- Checklist items (sta/el on walls, drainage structures, signals, etc.)

Example Issue 8

- It was discovered that the RFC plans for a pedestrian bridge access stair wall included an incorrect rebar length and conflicting measurements for the "B" dimension of the bar.
- · Once the rebar cage was assembled, it was unable to fit within the form work.





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Example 8 Resolution, Takeaways, Actions

Resolution

- The EOR confirmed the correct dimension of this bar.
- The rebar cage needed to be disassembled and reassembled, with additional crane and personnel mobilization required to complete the work.
- Issue is currently being pursued as an E&O with premium costs for rework and additional mobilization to be recovered by the Department.

Takeaways

· Verify plans match calculations

Actions

· Checklist of critical items

Example Issue 9

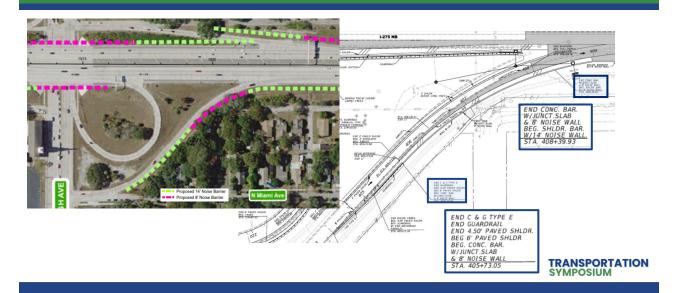
- A noise barrier adjacent to the interstate was required, where reasonable and feasible, by the Noise Study Report and environmental commitments. The required wall limits extended down an interchange ramp to the terminus.
- For funding reasons, the project was rescoped to end at this interchange, with the ramp work tying into the existing ramp and ending prior to the terminus.
- The design plans showed the wall ending where the ramp work ended, therefore, a section of the noise barrier that was shown in the environmental documents was excluded from the design plans.
- There was no record or recollection of any coordination to determine a wall terminus location different from the location shown in the Noise Study.
- Adjacent property owner complained about the missing noise barrier during construction, which led to an investigation into the issue.



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Example Issue 9



Example 9 Resolution, Takeaways, Actions

Resolution

- The EOR issued a plan revision for the additional work that was omitted from the original plans.
- Construction of the additional section barrier and rework of transition led to premium cost, which was recovered by the Department.

Takeaways

- · Look at everything when there is a change
- · Coordinate and document design decisions and/or scope clarification

Actions

- · Change management log/process
- · Design decisions log/process

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Example Issue 10

- Use of Pay Item 0633 6, Fiber Optic Cable Locator
 - Basis of Estimates states the <u>entire contract time</u> should be used for per day quantity
 - Reviewer entered comment during Phase IV plans review stating it did not need to be for the entire contract time
- Quantity was reduced from 400 days (contract time) to 120 days per reviewer comment
- Will be premium costs, potentially \$292,000+

Example 10 Resolution, Takeaways, Actions

Resolution

- Can't pursue premium cost recovery from EOR as this change was made based on reviewer's direction
- · Cost recovery from GEC?

Takeaways

- · Reviewers should be subject matter experts
- · The reviewer is not always right

Actions

- · Reviewers reference criteria that is the basis of the comment
- · Speak up if you think a comment is incorrect

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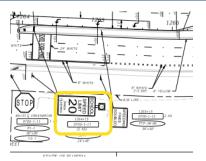
District 3 Lessons Learned



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- Plans show flashing beacons to be installed at a school zone, however pay items were not included in the plans.
- Local Agency notified the department of beacons not installed during construction.
- Pay items were added, Premium Cost was recovered for the amount difference in the price of the beacons during bid (2018) to construction (2023).





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Example 1 Resolution, Takeaways, Actions

Resolution

- This project had 4 signs that had to have solar powered beacons installed.
- · Historical cost had doubled from 2018 to 2023 for the items needed.

Takeaways

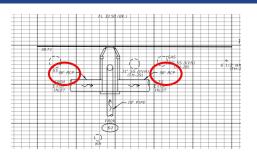
- · Documentation matters
- · Historical price changes can have large impacts.

Actions

· Checklists for phase and local reviews.

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- Plans called for a junction box to accept multiple 36" pipes.
- During construction it was discovered existing pipes were 48".
- Roadway was under a temporary closure and detour.
- Premium cost for the additional work was pursued.



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Example 2 Resolution, Takeaways, Actions

Resolution

- Previous as-built plans indicated correct pipe size.
- · Construction modified pipe and opended roadway.

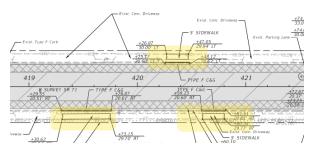
Takeaways

- · Accurate Survey data is important.
- · Review historical data for existing features.

Actions

- · Field and plans-in-hand reviews
- Reviewing historical data can verify changed or existing features.

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A rural project with multiple staff changes from PMs to EORs and Designers.

- Multiple driveways were modified without proper notifications.
- During construction property owners complained about driveways being closed.
- · Several reopened at request of owners.

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Example 3 Resolution, Takeaways, Actions

Resolution

- · FDOT met with property owners onsite.
- · Proper documentation and authorizations obtained.

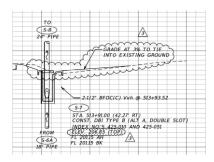
Takeaways

- Development and coordinating documents should be authorized and maintained.
- · Brief new staff with project details.

Actions

• Checklist of approvals, request, and development requirements.

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- This was unique because multiple issues arose from a single SA.
- Prime and Sub both had separate issues, causes, and resolutions.
- An Error, an Omission and a field dictated change all in one.

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Example 4 Resolution, Takeaways, Actions

Resolution

- Drainage calculations were obtained Error by EOR Pursued rework
- Missing Pay items Omission by EOR Pursued price difference
- · Changes in field conditions Field Change No pursuit

Takeaways

- · Calculations are important
- Checklist for pay items
- Documentation of revisions, RFIs, etc. is very crucial when determining issues.

Actions

- · QC calculations
- Checklist for projects
- · Document all changes throughout post design

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- Material was utilized on a project after being reviewed by CEI and the EOR.
- EOR approved the material, which was not compliant with the TSP.
- · Material failed to perform

T458-2. Materials:

T458-2.1. Nosing Material:

T458-2.1. Insinger: The binder must be a two-component, rapid curing liquid polymer that cures to a dense, semi-flexible polymer that is resistant to chemicals, weather, abrasion, and impact. The material must be capable, when blended with various aggregate, of forming a poly-based mortar for nosing or joint repair, or when cured in the "neat" form acting as a combination primer and protective coating for steel.



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- · Hairline cracks formed within hours of placement.
- · EOR was notified, new material was approved to be used that met TSP.
- MOT and work had to be redone along the length of the bridge.
- · Premium cost responsibility was split between the EOR and CEI



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Example 5 Resolution, Takeaways, Actions

Resolution

- · New material that complied with TSP was approved by EOR.
- · Bridge work had to be redone.

Takeaways

- · Reviews are very serious.
- Ensure compliance with contract documents.

Actions

- · Checklist for project requirements and provisions
- · Simple QC reviews of shop drawings.

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Example 6

- · A phase of a project omitted quantities for drainage work of a temporary diversion.
- SA totaled to be over \$110K of miscalculated items. A unilateral agreement was entered with the contractor for the large quantity of missing items.

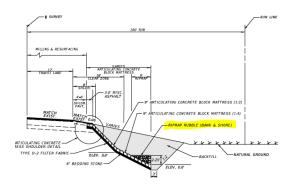
Resolution

Premium cost recovered for the amount difference if it were included at the time of the bid.

Takeaways

- · Quantities and QC checks are important
- · Constructability reviews are serious.

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- During the bid question of the project a questions was raised regarding the installation of articulating concrete block mattress and RipRap.
- It was decided to change the design and process a revision.
- Quantities and Pay Item changes resulted in large change order.
- EOR demonstrated accurate calculations and design, E&O was not pursued.

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Example 7 Resolution, Takeaways, Actions

Resolution

- · New pay items established.
- · Revision processed.

Takeaways

- · Calculations are crucial
- Bid Questions are serious and should be answered in a timely manor.

Actions

- · Document revisions and any request for revisions.
- · Ensure calculations and designs are functional and constructable

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- Brad Bradley, P.E., Project Management Engineer Central Office, Tallahassee 850-414-4295
- Tracy Hood, P.E., District Quality Engineer District 7, Tampa 813-392-9690
- Kyle McCrary, Project Manager District 3, Chipley 850-330-1447

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Contact Us

Errors and Omissions Liaisons

District	Contact	Telephone
1	Joel Hobbs	863-519-2376
2	Belqis Majboor	386-961-7444
3	Kyle McCrary	850-330-1447
4	Bing Wang	954-777-4406
5	Stan Carroll	386-943-5346
6	<u>Ivette Funtanellas</u>	305-470-5270
7	Megan Miller	813-975-4854
Turnpike	Kenzot Jasmin	407-264-3113
СО	Brad Bradley	850-414-4295

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> Transportation Symposium Website

