Chapter 10

Transportation Management Plan

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Chapter 10

Transportation Management Plan

10.1 General

The need to improve the capacity of, and to rehabilitate Florida's highways, has greatly increased the frequency of highway construction taking place immediately adjacent to or under traffic. The traveling public, as well as construction and inspection personnel are exposed to conflicts that may become hazardous. In addition to the safety issue, the potential delays to the public, as traffic is interrupted by construction, can be significant. As a result, all traffic, including motor vehicles, transit, bicyclists and pedestrians must be accommodated through construction zones with minimum delay and exposure to unsafe conditions.

Definition: Maintenance of Traffic (MOT) – Department-wide terminology for Temporary Traffic Control (TTC).
10.2 References

The following references contain the basic criteria and other required information for work zone traffic control in Florida:

1. The Manual on Uniform Traffic Control Devices for Streets and Highways, (MUTCD), Federal Highway Administration. Part VI of the MUTCD deals specifically with work zone traffic control. Other parts of the MUTCD may also be useful in designing a temporary traffic control plan.

2. Policy on Geometric Design of Highways and Streets, AASHTO.


4. Design Standards, Indexes 412, 414, 415, the 600 Series and 17347.

5. Standard Specifications for Road and Bridge Construction.


10.2.1 Design Standards

The Design Standards, Index 600 Series, contains information specific to the Federal and State guidelines and standards for the preparation of temporary traffic control plans and for the execution of traffic control in work zones, for construction and maintenance operations and utility work on the State Highway System. Requirements in the Design Standards are based on the high volume nature of state highways. For highways, roads and streets off the State Highway System, the local agency (city/county) having jurisdiction, may adopt requirements based on the minimum requirements provided in the MUTCD.

Modification for Non-Conventional Projects:

Delete the last sentence and see the RFP for requirements.
10.3 Transportation Management Plan (TMP)

A Transportation Management Plan (TMP) is required for minimizing activity-related traffic delay and crashes.

All TMPs share the common goal of congestion relief during the project period by managing traffic flow and balancing traffic demand with highway capacity through the project area.

TMPs are required for significant projects which are defined as:

1. A project that, alone or in combination with other concurrent projects nearby, is anticipated to cause sustained work zone impacts.

2. All Interstate system projects within the boundaries of a designated Transportation Management Area (TMA) that occupy a location for more than three days with either intermittent or continuous lane closures must be considered significant projects.

For significant projects, a multi-discipline TMP team may be formed to handle the planning, coordination, implementation, monitoring, and evaluation details of the TMP elements. Depending on the project logistics, the team composition may vary from project to project. The TMP team may include representatives from the entities as follows:

1. PD&E
2. Design
3. Traffic Operations
4. Construction
5. District Bicycle/Pedestrian Coordinator
6. Transit
7. FHWA
8. Local government (county and/or city)
9. Public Information
10. Others as deemed necessary (e.g., State Police, hospitals, etc.).

A TMP consists of strategies to manage the work zone impacts of a project. Its scope, content, and degree of detail may vary based upon the expected work zone impacts of the project. For significant projects, a TMP must consist of three components: (1)
Temporary Traffic Control (TTC) plan component, (2) Transportation Operations (TO) component, and (3) Public Information (PI) component. For individual projects that have less than significant work zone impacts, the TMP must consist of a TTC plan that addresses all TO and PI issues. When multiple projects are in the same corridor or on corridors within the same traffic area, it may be possible to develop a single corridor or regional TMP.

1. The Temporary Traffic Control plan component describes TTC measures to be used for facilitating road users through a work zone or an incident area. The TTC plan plays a vital role in providing continuity of reasonably safe and efficient road user flow and highway worker safety when a work zone, incident, or other event temporarily disrupts normal road user flow. The scope of the TTC plan is determined by the project characteristics. The TTC plan must either be a reference to specific Design Standard Index drawing(s) or be designed specifically for the project.

2. The Transportation Operations component of the TMP must include the identification of strategies that will be used to mitigate impacts of the work zone on the operation and management of the transportation system within the work zone impact area. Typical TO strategies must include, but are not limited to, demand management, corridor/network management, safety management and enforcement, and work zone traffic management. The scope of the TO component must be determined by the project characteristics.

3. The Public Information component of the TMP must include communications strategies that seek to inform affected road users, the general public, area residences and businesses, and appropriate public entities about the project, the expected work zone impacts, and the changing conditions on the project. This may include traveler information strategies. The PI component must be integrated in the project’s Community Awareness Plan (CAP) if the district’s CAP guidelines include communications strategies addressed above. The scope of the PI component must be determined by the project characteristics.

Public information should be provided through methods best suited for the project, and must include, but not be limited to, information on the project characteristics, expected impacts, closure details, changes to bike and pedestrian routes and facilities, and commuter alternatives.

Public information campaigns serve two main purposes in TMPs. They inform the public about the overall purpose of the project to generate and maintain public support; and they encourage changes in travel behavior during the project to minimize congestion. Because
they give travelers the information they need to make their own travel choices; public information campaigns can be the single most effective of all TMP elements.

TMPs must be developed and implemented in sustained consultation with stakeholders e.g., other transportation agencies, railroad agencies/operators, transit providers, freight movers, utility suppliers, police, fire, emergency medical services, schools, business communities, and regional transportation management centers.

Consideration of TMPs must begin at the Project Development and Environmental (PD&E) study stage. Impacts on traffic, traffic handling options, constructability, and design features and constraints, as they affect traffic and transit operations, are to be evaluated for each alternate alignment studied. The Project Development Summary Report (PDSR) must specifically address the TMP.

As the design progresses, using the TMP material from the PD&E study as the basis, the following must be included as applicable:

**Design features and constraints.** Length of the project, lane configuration, transit stops, bicycle lanes, sidewalks and grade differentials between existing and proposed, interchanges and intersections, pavement materials, storm drains, roadway lighting, utilities and bridge features are some of the design element decisions that may be influenced by work zone traffic control considerations.

**Contract specifications.** Provisions such as time restrictions on construction activities; incentive-disincentive clauses; daily, weekly and seasonal restrictions and special materials may be necessary. Time restrictions could include work stoppages for Manatee (or other endangered/protected species) inhabitation, sporting events, holidays or other special considerations. The designer must coordinate with local agencies as to the dates of local events or other community sensitive issues. Public relations activities such as media releases, television and radio spots, and handbills must be specified.

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<tr>
<td>Public relations activities such as media releases, television and radio spots, and handbills will be specified in RFP.</td>
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Other actions. Actions may need to be taken by the Department prior to or during construction that may not be a contract requirement. Examples are dealing with the media and local businesses, provisions for mass transit options to commuters, notification of changes to pedestrian and bicycle routes and facilities, service patrols, improvements to alternate routes, coordination with other projects and maintenance activities, and special inspection requirements.

Public input. On very large and complicated projects, it will be necessary to involve the public through informal public meetings to be held early in the design of a project. Close coordination with city and county officials will be necessary. Citizen and business advisory committees may be established as sources of input.

Utility work. If contract utility work is anticipated in conjunction with or during the highway construction, the Temporary Traffic Control plan must account for and adequately protect all work activities. The phasing of construction activities must be compatible with the utility work. Utilities, whose work affects traffic, are required to have a TTC plan by FHWA. This requires early and effective coordination with utilities.

10.3.1 Transportation Management Plan Components

10.3.1.1 Temporary Traffic Control (TTC) Plans

A TTC plan is a set of specific plan sheets, references to standard (typical) layouts, and/or notes on roadway plans describing how traffic will be controlled through a work zone. All projects and work on highways, roads and streets must have a temporary traffic control plan, as required by Florida Statute and Federal regulations. All work must be executed under the established plan and Department approved procedures. The TTC plan is the result of considerations and investigations made in the development of a comprehensive plan for accommodating traffic through the construction zone. These considerations include the design itself, contract specifications, and plan sheets.

TTC plan sheets detail the proper delineation of traffic through the work zone during all construction phases. The complexity of the TTC plan varies with the complexity of the traffic problems associated with a project. Many situations can be covered adequately with references to specific sections from the Manual on Uniform Traffic Control Devices (MUTCD), or the Design Standards, Series 600. Specific TTC plan sheets must be required in the plans set whenever project conditions are not specifically addressed in a typical layout from the manuals noted above. This is usually the case for complex projects; therefore references to the Design Standards, as well as specific TTC plan sheets, will likely be necessary.
A temporary traffic control plan must address the appropriate following information for the mainline and any affected crossroads, side streets, and ramps:

1. The location of all advance warning signs.
2. Temporary pavement markings, (including RPM's and Shared Lane Markings).
3. Location of temporary barriers and end treatments.
4. Temporary drainage design.
5. Channelizing devices at special locations.
6. Locations for special devices such as portable changeable message signs (PCMS), arrow panels, radar speed display units (RSDU), portable regulatory signs (PRS) and temporary signals.
7. PCMS messages for each phase.
8. Signal timing for each phase, including temporary actuation, to maintain all existing actuated or traffic responsive mode signal operations for main and side street movements for the duration of the Contract (Check with Traffic Operations Engineer).
9. Location and geometry for transitions, detours, and diversions.
10. Typical sections for each phase of work on all projects, except simple resurfacing projects, in order to show lane widths, offsets, barrier locations and other features influencing traffic control.
11. The proposed regulatory speed(s) for each phase.
12. References to specific MUTCD or Design Standards, Series 600 drawings. Do not make a general reference to the Design Standards, 600 Series in the plan notes as Section 102-9 of the Standard Specifications for Road and Bridge Construction includes a general reference to the index.
13. Appropriate quantities, pay items and pay item notes.
14. Resolve any conflicts between permanent signing and markings and work zone signing and markings.
15. Key strategies such as service patrol, law enforcement, public service announcements, night work, etc.
16. General notes.
17. Address the need for maintaining existing roadway lighting.
18. Work area access plan.
19. Temporary traffic control for bicyclists and pedestrians
20. Address the need for transit operations to safely stop along the roadway to board and discharge passengers, and to maintain transit stop signage.
21. Provide temporary business/residential access as needed.
Modification for Non-Conventional Projects:
Delete item 13 in the above list.

Chapter 19 in Volume 2 explains the required information for specific TTC plan sheets.

Consideration must also be given to adjoining, intersecting or sequential work zones. This can be a particular problem with maintenance operations, bridge or roadway projects under different contracts, and operations of other jurisdictions or utilities. When such work must take place, the operations must be coordinated and taken into account in the TTC plan so that the motorist encounters one, consistently designed, work zone.

TTC plan's for project designs "on the shelf" must be updated prior to contract letting.

10.3.1.1.1 TTC Plan Development

The following step-by-step process should be followed by designers when preparing temporary traffic control plans:

Step #1 Understand the Project
1. Review the scope.
2. Field reviews. Examine the plans early in the plans development process.
3. Look at plan-profiles and cross sections for general understanding.
4. Review PD&E study for any constraints.
5. Consider transit and bicycle/pedestrian needs during construction.
6. Coordinate with the District Bicycle/Pedestrian Coordinator.
7. For complex projects consider developing a TTC plan study and other possible strategies such as public awareness campaigns, alternate route improvements, service patrols, etc.

Step #2 Develop Project Specific Objectives
What are your objectives? Examples might be:
1. Use barrier wall to separate workers from traffic (See Chapter 4 of this Volume).
2. Close road if adequate detour exists.
3. Maintaining 2-way traffic at all times.
4. Maintaining roadway capacity during peaks.
5. Maintaining business/resident access.
7. Maintain existing bicycle and pedestrian access.
8. Minimize wetland impacts.

**Step #3 Investigate TTC Plan Alternatives**

Develop some rough alternatives considering what could be used to accomplish the work, such as constructing temporary pavement and/or temporary diversions, using auxiliary lanes, placing 2-way traffic on one side of divided facility, using detour routes, etc.

Designers should check condition of any proposed detour routes. If the detour route is off the state system, additional documentation of the agreements with local agencies will be required (See Section 10.12.9). The design should prevent or minimize interruption of local transit operations.

**Step #4 Develop a Construction Phasing Concept**

1. Examine existing facility versus what is to be built. This is a major task on jobs other than resurfacing.
2. Coordinate with bridge designer.
3. Involve the Construction office as early as practical for input on alternate traffic control plans.
4. If a temporary ACROW Series 300 panel bridge is required see *Instructions for Design Standards for Index 21600 (IDS 21600)* for more information. If a temporary ACROW Series 700 panel bridge is required contact the State Maintenance Office for additional information.

   **Note:** Because of the limited quantity of Department owned ACROW Series 700 bridging that is available, special coordination with the State Maintenance Office is required for its use.

5. Color or mark the plan-profile sheets to show existing roadway versus new construction. Then, check station by station, the plan sheet against cross section sheets. Make notes on plan sheets as to drop-offs or other problems. Use profile grade lines or centerlines for reference points.
6. List out major tasks to be completed, such as:
   a. Construct new WB Roadway
   b. Construct new EB Roadway
   c. Construct frontage roads
   d. Construct bridge/flyover

   Note: The designer may need input from construction personnel or even contractors' representatives in determining construction phases.

7. Make notes on plan sheets or notepad as to "decisions" that you make along the way.

**Step #5  Examine/Analyze Alternatives Which Meet Objectives (for each phase)**

Evaluate proposed alternatives that meet the stated objectives.
1. Examine pros and cons of various alternatives.
2. Consider how much work and expense is involved for each alternative.
3. Consider detour/transition locations, signal operations during construction, how to handle buses, bicycles, pedestrians, service vehicles, etc.

**Step #6  Develop Detailed TTC Plan**

Select the alternatives that meet the objectives of the overall plan. Add details such as:
1. Detour/transition geometrics and locations.
2. If lane closures are needed, use the lane closure technique discussed in **Section 10.12.7** to determine time frame for closures.
3. Advanced signing scheme and locations, revisions needed to existing signs - including guide signs, and proposed signs for all work activities - lane closures, detours, etc., on mainline, side roads, crossroads and ramps.
4. Need for portable traffic signals, changeable message signs, and barriers.
5. How existing operations will be maintained - side streets, businesses, residents, bikes, pedestrians, buses - bus stops, etc.
6. Revisions to signal phasing and/or timing during each TTC plan phase.
7. Regulatory speed desired for each phase.
8. All pay items and quantities needed for TTC plan.
9. How existing auxiliary lanes will be used and any restriction necessary during construction.
10. Typical sections for each phase.
11. Outline key strategies to be used:
   a. Service patrol
   b. Law Enforcement
   c. Public service announcements
   d. Night work
   e. Motorist Awareness System (MAS)
12. Need for alternate route improvements.

10.3.1.1.2  TTC Plan Phase Submittals

TTC plan phase submittals must include the following:

1. **Phase I** - a typical section for each phase as well as a description of the phasing sequence and work involved.
2. **Phase II** - a majority of the TTC plan completed (75-90%), including the information outlined in Section 10.3.1.1, and a list of the pay items needed.
3. **Phase III** - a final TTC plan, including all notes, pay items and preliminary quantities.

**Note:** The construction office estimates the duration for each phase of construction during Phase III review. The designer will finalize the quantities in the plans and Designer Interface after receiving the estimated durations for construction.

Modification for Non-Conventional Projects:

Delete *PPM* 10.3.1.1.2 and replace with the following:

10.3.1.1.2  TTC Plan Phase Submittals

TTC plan phase submittals must include the following:

1. **Technical Proposal** - a typical section for each phase as well as a description of the phasing sequence and work involved.
2. **90% Component Plans Submittal** - a majority of the TTC plan completed, including the information outlined in Section 10.3.1.1.
3. **Final Plans** - a final TTC plan, including all notes.
10.3.1.2 Transportation Operations (TO)

Many work zone impact management strategies can be used to minimize traffic delays, improve mobility, maintain or improve motorist and worker safety, complete road work in a timely manner, and maintain access for businesses and residents. The table below presents various work zone management strategies by category. This set of strategies is not meant to be all-inclusive, but offers a large number to consider, as appropriate, in developing TMPs.

<table>
<thead>
<tr>
<th>Transportation Operations (TO) Strategies</th>
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<tbody>
<tr>
<td>Demand Management</td>
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<tr>
<td>Transit services improvements</td>
</tr>
<tr>
<td>Transit incentives</td>
</tr>
<tr>
<td>Shuttle services</td>
</tr>
<tr>
<td>Ridesharing/ carpooling incentives</td>
</tr>
<tr>
<td>Park-and-Ride promotion</td>
</tr>
<tr>
<td>HOV lanes</td>
</tr>
<tr>
<td>Variable work hours</td>
</tr>
<tr>
<td>Telecommuting</td>
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<tr>
<td>Railroad crossing controls</td>
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10.3.1.3 Public Information (PI)

A work zone public information and outreach campaign involves communicating with road users, the general public, area residences and businesses, and appropriate public entities about a road construction project and its implications for safety and mobility. The PI component may be integrated in the project’s Community Awareness Plan (CAP) if the district’s CAP guidelines include public information communications strategies. Detailed information on Public Information can be found in the Project Development and Environment Manual (PD&E) Chapter 11 and the Public Involvement Handbook. Both documents are available on the State Environmental Management Offices web site at: http://www.dot.state.fl.us/emo/

Developing and implementing a public information and outreach campaign must be started well before road construction begins and will need ongoing monitoring throughout the life of the project. Planning and implementing a public information and outreach campaign involves a set of key steps that will be coordinated and outlined in a public information and outreach plan:

1. **Determine the appropriate size and nature of the public information and outreach campaign.** The size and nature of a public information and outreach effort will be determined by the characteristics of a project, its location, and the anticipated impacts of a road construction project. The campaign must address size and duration of the project, the amount of delay anticipated, special traffic and safety conditions such as heavy truck traffic, changes to bicycle and pedestrian routes and facilities, and disruptions to other modes and key facilities such as airports, stadiums, and hospitals.

2. **Identify resources. In most cases, public information and outreach spending will need to be part of a road construction project budget.** In addition, campaign managers will also need to tap existing resources, an operating 511 system and the Lane Closure Information System (LCIS) for example, and leverage external resources such as free media coverage.

3. **Identify partners.** Working with a range of partners to design and implement an information and outreach campaign will strengthen the strategies employed and may reduce the costs to the agency. Partners include, among others, State and local agencies, major employers, and business and neighborhood associations, and local bicycle clubs or advocacy groups.

4. **Identify target audiences.** A key to any communication strategy is to identify the target audience(s). This will help to determine the types of messages that need to be conveyed and the best ways of communicating those messages.
5. **Develop the message(s).** In general, the messages communicated by the campaign should provide project information to maintain safety and minimize delay, and should indicate that the agency cares about the traveling public, including transit riders, pedestrians, cyclists, and motorists. More specific messages might include details of the work zone, travel times through the work zone, alerts regarding the need for cyclists to share or control a travel lane, and alternate routes and modes of transportation.

6. **Determine communication strategies.** How information is communicated will depend on the audiences, the messages to be conveyed, and the campaign budget. The *Public Involvement Handbook* discusses a wide range of strategies for communicating information about a project.

7. **Determine communication timing.** Public information and outreach must begin before work commences to develop partnerships and inform the public about the project, its anticipated impacts, and additional sources of ongoing project information. Early contact and coordination with bicycle groups (such as Metropolitan Planning Organization Bicycle/Pedestrian Advisory Committees or bike clubs) helps mitigate friction later in the program.
10.4 Coordination

Work zone traffic control requires the coordination of a number of agencies and other interested parties. Planning and coordination must begin early in a project design.

Traffic control is a joint responsibility of design (both roadway and bridge), construction and traffic operations personnel. Coordination is necessary by all three parties in the development of TMPs. Both traffic operations and construction personnel must routinely review TMPs during Phase I and Phase II plans to ensure that the plan is sound and constructible and bid items are complete and quantities reasonable. With subsequent reviews of Phase III plans, designers are also encouraged to contact contractors for ideas on Temporary Traffic Control Plans.

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<tr>
<td>Delete the last two sentences of the above paragraph and replace with the following:</td>
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<tr>
<td>Both traffic operations and construction personnel must routinely review TMPs during plans preparation to ensure that the plan is sound and constructible.</td>
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Temporary traffic control plans should also be reviewed with other appropriate entities such as maintenance, FHWA, community awareness teams, general public, transit agencies, businesses, freeway coordinator management teams, and local agencies. Initial reviews should be made by construction and traffic operations no later than the Phase II plans stage with subsequent reviews of Phase III plans. Input from local governmental and law enforcement agencies should be obtained early in the process, such as during the PD&E study and the Phase I plans stage.

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<tr>
<td>Delete the last two sentences of the above paragraph and replace with the following:</td>
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<tr>
<td>Initial reviews should be made by construction and traffic operations no later than the 90% Component Plans. Input from local governmental and law enforcement agencies should be obtained early in the process, such as during the PD&amp;E study and the Technical Proposal stage.</td>
</tr>
</tbody>
</table>
Adjoining work zones may not have sufficient spacing for standard placement of signs and other traffic control devices within their traffic control zones. These situations can occur when separate contracts adjoin each other (separate bridge and roadway contracts are a typical example), utility work performed separately from roadway work or when maintenance activities are performed adjacent to a construction project. Where such restraints or conflicts occur, or are likely to occur, resolve the conflicts in order to meet driver expectations.

10.4.1 Coordination of TTC Plans with Structures Discipline

10.4.1.1 General

To facilitate the development of an optimal design minimizing traffic disruption and construction costs, the roadway engineer and structures engineer must collaborate with each other prior to completion of Phase II roadway plans or the Bridge Development Report (BDR), whichever is earlier. For very complex urban projects, this collaboration should begin as early as the PD&E phase of the project.

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10.4.1.1 General

To facilitate the development of an optimal design minimizing traffic disruption and construction costs, collaboration between the roadway engineer and structures engineer is required.

10.4.1.2 Overhead Bridge Related Construction Activities

In accordance with Design Standards Index 600 there are several overhead work activities that must be executed in the absence of traffic below. Table 10.1 provides work durations and corresponding traffic control techniques for several common overhead bridge related work activities. In general, the work activity durations given in the table assume a best case scenario in which the Contractor has optimized resources and work planning in advance to minimize traffic disruption.
Table 10.1 Common Bridge Related Overhead Work Activities Requiring the Removal of Traffic Below

<table>
<thead>
<tr>
<th>Work Activity</th>
<th>Duration</th>
<th>Traffic Control Technique</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bridge Demolition</td>
<td>2 to 3 days per span</td>
<td>Detour or Median Crossover</td>
</tr>
<tr>
<td>Beam Placement Simple Span</td>
<td>30 minutes per beam</td>
<td>Traffic Pacing, Detour, or Median Crossover</td>
</tr>
<tr>
<td>Beam Placement Continuous Steel I-Beam</td>
<td>60 minutes per beam</td>
<td>Detour, or Median Crossover</td>
</tr>
<tr>
<td>Beam Placement Continuous Steel Box Girder</td>
<td>90 minutes per girder, depending on the complexity of the connections</td>
<td>Detour or Median Crossover</td>
</tr>
<tr>
<td>Form Placement</td>
<td>4 hours per lane</td>
<td>*Lane Shift, Lane Closure, Detour or Median Crossover</td>
</tr>
<tr>
<td>Deck Concrete Placement</td>
<td>3 hours per span</td>
<td>*Lane Shift, Lane Closure, Detour or Median Crossover</td>
</tr>
<tr>
<td>Span Sign Structure Placement</td>
<td>20 to 25 minutes per structure</td>
<td>Traffic Pacing, Detour or Median Crossover</td>
</tr>
<tr>
<td>Segment Placement from Land Based Cranes (Balanced Cantilever)</td>
<td>2.5 hours per segment</td>
<td>*Lane Shift, Lane Closure, Detour or Median Crossover</td>
</tr>
</tbody>
</table>

*The decision to close the entire roadway using a detour or median crossover versus closing a lane with a lane shift or lane closure is largely a function of the project geometry (i.e., skew angle, segment length, etc.). A plan view showing the segment layout, temporary towers, traffic lanes, and shoulders must be developed to determine which traffic control configuration is appropriate.

10.4.1.3 Temporary Structures

Many common construction techniques require the use of temporary structures to allow for the installation of the permanent structure. Examples of temporary structures used routinely for the construction of highway structures include temporary stability towers and temporary sheet pile walls. Temporary stability towers are commonly used for the erection of segmental bridges constructed in balanced cantilever, steel plate girders, and steel box girders. Temporary sheet pile walls are commonly used for the construction of pier footings or to facilitate the installation of MSE wall straps. It is important to show the location of all temporary structures in each phase of the TTC Plan to assure there are no conflicts with temporary traffic patterns. See Chapter 4 of this Volume to determine if temporary structures must be shielded.
When using a temporary ACROW panel bridge, indicate in the Temporary Traffic Control Plans, the use of the “Legal Weight Only” sign in accordance with *Design Standards Index 17355*. All signage must be in place before the temporary structure is opened to traffic. See *Design Standards Index 21600 Series* and the associated *Instructions for Design Standards (IDS 21600)* for more information.

### 10.4.1.4 General Coordination

The Engineer of Record must ensure that:

- Proper coordination with the structural engineer is conducted to assure that all required temporary structures are accurately reflected in each phase of the Temporary Traffic Control Plans.
- There is adequate protection (temporary barrier walls) of temporary stability towers from adjacent traffic.
- Temporary Traffic Control Plans facilitate the placement of MSE wall straps. Strap lengths are typically 70% to 80% of the wall height.
- All critical temporary wall locations are identified in the wall plans and each phase of the traffic control plans.
- The required minimum numbers of traffic lanes remain in service for each phase of construction.
- Assumed construction activity durations should be achievable.
- Ingress and egress of work zones is accommodated.
- All traffic control commitments (minimum number of traffic lanes, design speeds, traffic movements, lane and shoulder widths, etc.) are accommodated for all work activities in each phase.
- The coordination has been completed with all local agencies affected by the structural activities.
10.5 Temporary Traffic Control Training

The Department has prescribed temporary traffic control training requirements outlined in the *Temporary Traffic Control (Maintenance of Traffic) Training Handbook*.

10.6 Temporary Traffic Control Devices

Temporary Traffic Control devices/methods that are available for use include:

1. Signs (warning, regulatory and guide)
2. Lighted units (arrow panels, illumination devices, temporary signals and changeable message signs)
3. Channelizing devices (cones, tubular markers, plastic drums, vertical panels, longitudinal channelizing devices and Types I, II and III barricades)
4. Markings (pavement markings, raised retroreflective pavement markers, delineators, and removal of conflicting markings)
5. Roadside Safety Hardware (portable concrete barriers, guardrail and crash cushions) - See *Chapter 4* of this volume
6. Flaggers
7. Law Enforcement
8. Motorist Awareness System (MAS)

The MUTCD contains detailed instructions on the use of traffic control devices. Special design considerations applicable to Florida are discussed in the following sections. Traffic control devices must not be placed in locations where they will block transit stops, sidewalks or bicycle lanes.
10.7 Signs

For all work zone signs, when *Design Standards, Index 600* cannot be achieved for post mounted signs and barrier or traffic railing exists, temporary signs per *Design Standards, Index 11871* must be used.

10.7.1 Advance Warning Signs

The TTC plan must identify the advance construction warning signs, including legends and location. These include signs such as "Road Work Ahead" and "Road Work One Mile". The TTC plan must provide the advanced warning signs, legends and locations for all proposed operations that require signing. These include diversions, detours, lane closures, and lane shifts, on the mainline as well as crossroads. The sequence for advance signing must be from general to more specific. As an example: Road Work Ahead (general), Left Lane Closed Ahead (more specific), and Merge Right (specific).

10.7.2 Length of Construction Sign

The length of construction sign (G20-1) bearing the legend "Road Work Next X Miles" is required for all projects of more than 2 miles in length. The sign must be located at begin construction points.

10.7.3 Project Information Sign

The Project Information Sign shown in *Index 600* is required for all contracts with more than 90 days of contract time. This sign should be located approximately 500 feet in advance of the first advance warning sign or as close to be beginning of the project as practical, on each mainline approach. This sign may be omitted if physical constraints prohibit placement of this sign due to its size. Show the Project Information Sign in the TTC plans with the common name of the roadway (I-10; SR 5: US 1) and the phone number of the district office responsible to answer project specific questions.

10.7.4 Existing Signs

Existing (regulatory, warning, etc.) signs that conflict with the TTC plan must be removed or relocated to complement the work zone conditions (i.e., if a stop sign on an existing side road is needed, use the existing sign and show the location that it is to be relocated.
to). Existing guide signs must be modified as necessary. Modify existing guide signs to show changes made necessary by the construction operations.

If permanent guide signs are to be removed during construction, provisions must be made for temporary guide signing. The temporary sign must be black on orange with the legend designed in accordance with **MUTCD** requirements for permanent guide signing whenever possible.
10.8 **Lighted Units**

10.8.1 **Arrow Boards**

Arrow boards must be used to supplement other devices for all lane closures on multilane roadways. Arrow boards must not be used in lane shift situations. Refer to current MUTCD for further information.

Arrow board locations must be shown on the TTC plan, along with any necessary notes concerning the use of this device.

10.8.2 **Portable Changeable Message Signs**

Portable changeable message signs (PCMS) must be used to supplement a traffic control zone. As a supplemental device, it cannot be used to replace any required sign or other device. These devices are used to provide information to the motorist about construction schedules, alternate routes, expected delays, and detours. Portable changeable message signs must be used in complex, high-density work zones. Messages must be simple, with a minimum number of words and lines and must include no more than two displays of no more than three lines each with 8 characters per line. The TTC plan must include the location and messages to be displayed.

The message displayed must be visible and legible to the motorist at a minimum distance of 900 ft. on approach to the signs. All messages must be cycled so that two message cycles are displayed to a driver while approaching the sign from 900 ft. at 55 mph.

Use PCMS units as indicated below:

1. To supplement conventional traffic control devices in construction work areas and placed approximately 500 to 800 ft. in advance of potential traffic problems, or
2. 0.5 to 2 miles in advance of complex traffic control schemes that require new and/or unusual traffic patterns for the motorists.

A PCMS is required for night time work that takes place within 4 ft. of the traveled way.
Typical Conditions

Consistent with the factors described above, PCMS messages must be considered under the following conditions:

1. Road closures
2. Ramp closures
3. Delays created by:
   a. Congestion
   b. Crashes
   c. Lane closures
   d. Two-way traffic on divided highway
   e. Multiple lane closures
   f. Unexpected shifts in alignment

Message Selection

Programmed messages must provide appropriate information for the conditions likely to be encountered. The programmed messages must be placed in the TTC plan. The following items must be carefully considered in the development of a message:

1. **Message elements - not necessarily in order**
   a. Problem statement (where?)
   b. Effect statement (what?)
   c. Attention statement (who?)
   d. Action statement (do?)

2. **Message format**
   a. Will vary depending on content
   b. "Where" or "what" will generally lead
   c. "Who" and "do" follow in that order
   d. "Who" often understood from "where"
3. **Display format**
   
a. Discrete, with entire message displayed at once is most desirable

b. Sequential is OK, 2 parts maximum

c. Run-on moving displays prohibited

d. One abbreviation per panel display desirable, two abbreviations are the maximum. Route designation is considered as one abbreviation and one word. Guidelines for abbreviations are provided on the following pages. Refer to the *Traffic Engineering Manual* for approved messages.
Exhibit 10-A  Changeable Message Signs Worksheet

Location of board:_______________________________________________________

Used:  from ______-______-______ at ______:______am/pm
       to ______-______-______ at ______:______am/pm

Message programmed by:___________________________________________

MESSAGE 1

Timing:

Message 1 will run ____ .____ seconds.
Message 2 will run ____ .____ seconds.
## STANDARD ABBREVIATIONS FOR USE ON CHANGEABLE MESSAGE SIGNS

Standard abbreviations easily understood are:

<table>
<thead>
<tr>
<th>WORD</th>
<th>ABBREV.</th>
<th>WORD</th>
<th>ABBREV.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Boulevard</td>
<td>BLVD</td>
<td>Normal</td>
<td>NORM</td>
</tr>
<tr>
<td>Center</td>
<td>CNTR</td>
<td>Parking</td>
<td>PKING</td>
</tr>
<tr>
<td>Emergency</td>
<td>EMER</td>
<td>Road</td>
<td>RD</td>
</tr>
<tr>
<td>Entrance, Enter</td>
<td>ENT</td>
<td>Service</td>
<td>SERV</td>
</tr>
<tr>
<td>Expressway</td>
<td>EXPWY</td>
<td>Shoulder</td>
<td>SHLDR</td>
</tr>
<tr>
<td>Freeway</td>
<td>FRWY, FWY</td>
<td>Slippery</td>
<td>SLIP</td>
</tr>
<tr>
<td>Highway</td>
<td>HWY</td>
<td>Speed</td>
<td>SPD</td>
</tr>
<tr>
<td>Information</td>
<td>INFO</td>
<td>Traffic</td>
<td>TRAF</td>
</tr>
<tr>
<td>Left</td>
<td>LFT</td>
<td>Travelers</td>
<td>TRVLRS</td>
</tr>
<tr>
<td>Maintenance</td>
<td>MAINT</td>
<td>Warning</td>
<td>WARN</td>
</tr>
</tbody>
</table>

Other abbreviations are easily understood whenever they appear in conjunction with a particular word commonly associated with it. These words and abbreviations are as follows:

<table>
<thead>
<tr>
<th>WORD</th>
<th>ABBREV.</th>
<th>PROMPT</th>
</tr>
</thead>
<tbody>
<tr>
<td>Access</td>
<td>ACCS</td>
<td>Road</td>
</tr>
<tr>
<td>Ahead</td>
<td>AHD</td>
<td>Fog*</td>
</tr>
<tr>
<td>Blocked</td>
<td>BLKD</td>
<td>Lane*</td>
</tr>
<tr>
<td>Bridge</td>
<td>BRDG</td>
<td>[Name]*</td>
</tr>
<tr>
<td>Chemical</td>
<td>CHEM</td>
<td>Spill</td>
</tr>
<tr>
<td>Construction</td>
<td>CONST</td>
<td>Ahead</td>
</tr>
<tr>
<td>Exit</td>
<td>EX, EXT</td>
<td>Next*</td>
</tr>
<tr>
<td>Express</td>
<td>EXP</td>
<td>Lane</td>
</tr>
<tr>
<td>Hazardous</td>
<td>HAZ</td>
<td>Driving</td>
</tr>
<tr>
<td>Interstate</td>
<td>I</td>
<td>[Number]</td>
</tr>
<tr>
<td>Major</td>
<td>MAJ</td>
<td>Accident</td>
</tr>
<tr>
<td>Mile</td>
<td>MI</td>
<td>[Number]*</td>
</tr>
<tr>
<td>Minor</td>
<td>MNR</td>
<td>Accident</td>
</tr>
<tr>
<td>Minute(s)</td>
<td>MIN</td>
<td>[Number]*</td>
</tr>
<tr>
<td>Oversized</td>
<td>OVRSZ</td>
<td>Load</td>
</tr>
<tr>
<td>Prepare</td>
<td>PREP</td>
<td>To Stop</td>
</tr>
<tr>
<td>Pavement</td>
<td>PVMT</td>
<td>Wet*</td>
</tr>
<tr>
<td>Quality</td>
<td>QLTY</td>
<td>Air*</td>
</tr>
<tr>
<td>Route</td>
<td>RT</td>
<td>Best*</td>
</tr>
<tr>
<td>Turnpike</td>
<td>TRNPK</td>
<td>[Name]*</td>
</tr>
<tr>
<td>Vehicle</td>
<td>VEH</td>
<td>Stalled*</td>
</tr>
<tr>
<td>Cardinal Directions</td>
<td>N, E, S, W</td>
<td>[Number]</td>
</tr>
<tr>
<td>Upper, Lower</td>
<td>UPR, LWR</td>
<td>Level</td>
</tr>
</tbody>
</table>

* = Prompt word given first
The following abbreviations are understood with a **prompt** word by about 75% of the drivers. These abbreviations may require some public education prior to usage.

<table>
<thead>
<tr>
<th>WORD</th>
<th>ABBREV.</th>
<th>PROMPT</th>
</tr>
</thead>
<tbody>
<tr>
<td>Condition</td>
<td>COND</td>
<td>Traffic*</td>
</tr>
<tr>
<td>Congested</td>
<td>CONG</td>
<td>Traffic</td>
</tr>
<tr>
<td>Downtown</td>
<td>DWNTN</td>
<td>Traffic</td>
</tr>
<tr>
<td>Frontage</td>
<td>FRNTG</td>
<td>Road</td>
</tr>
<tr>
<td>Local</td>
<td>LOC</td>
<td>Traffic</td>
</tr>
<tr>
<td>Northbound</td>
<td>N-BND</td>
<td>Traffic</td>
</tr>
<tr>
<td>Roadwork</td>
<td>RDWK</td>
<td>Ahead [Distance]</td>
</tr>
<tr>
<td>Temporary</td>
<td>TEMP</td>
<td>Route</td>
</tr>
<tr>
<td>Township</td>
<td>TWNNSHP</td>
<td>Limits</td>
</tr>
</tbody>
</table>

* = Prompt word given first

Certain abbreviations are prone to inviting confusion because another word is abbreviated or could be abbreviated in the same way. **DO NOT USE THESE ABBREVIATIONS:**

<table>
<thead>
<tr>
<th>ABBREV.</th>
<th>INTENDED WORD</th>
<th>WORD ERRONEOUSLY GIVEN</th>
</tr>
</thead>
<tbody>
<tr>
<td>WRNG</td>
<td>Warning</td>
<td>Wrong</td>
</tr>
<tr>
<td>ACC</td>
<td>Accident</td>
<td>Access (Road)</td>
</tr>
<tr>
<td>DLY</td>
<td>Delay</td>
<td>Daily</td>
</tr>
<tr>
<td>LT</td>
<td>Light (Traffic)</td>
<td>Left</td>
</tr>
<tr>
<td>STAD</td>
<td>Stadium</td>
<td>Standard</td>
</tr>
<tr>
<td>L</td>
<td>Left</td>
<td>Lane (Merge)</td>
</tr>
<tr>
<td>PARK</td>
<td>Parking</td>
<td>Park</td>
</tr>
<tr>
<td>RED</td>
<td>Reduce</td>
<td>Red</td>
</tr>
<tr>
<td>POLL</td>
<td>Pollution (Index)</td>
<td>Poll</td>
</tr>
<tr>
<td>FDR</td>
<td>Feeder</td>
<td>Federal</td>
</tr>
<tr>
<td>LOC</td>
<td>Local</td>
<td>Location</td>
</tr>
<tr>
<td>TEMP</td>
<td>Temporary</td>
<td>Temperature</td>
</tr>
<tr>
<td>CLRS</td>
<td>Clears</td>
<td>Color</td>
</tr>
</tbody>
</table>
10.8.3 Temporary Traffic Signals

Design and detail in the plans temporary signalization at existing, temporary and new intersections using the following criteria:

- Temporary poles and span wire assemblies
  - For temporary signals installed for less than 1 year, design all signal supports for a 70 MPH wind speed. See *FDOT Structures Manual*, Volume 3 for additional requirements.
  - See Lateral Offset Criteria in Chapter 4 of this Volume for placement of temporary traffic signal supports.

Frequently, portable or temporary traffic signals will be a preferred alternative to a flagger. Also, existing signal operations may need to be revised to accommodate the construction operations. The TTC plan must identify all existing actuated or traffic responsive mode signal operations for main and side street movements that are to be maintained for the duration of the Contract. In addition, the TTC plan must identify the specific alterations (physical location, and preliminary phasing and timing) necessary for existing signals any portable signals. It must include signal installation plans for each phase of construction. Traffic control signal requirements or responsibilities must be included in the Technical Special Provisions. Signal displays and location must meet *MUTCD* requirements. If temporary signals are used where a pedestrian crossing is present, either existing or temporary, the pedestrian must be accommodated in the signal timing.

Temporary Signal Plans or modifications to existing signals must be reviewed by the appropriate section in the district for structural soundness and signal function.
10.9 Channelizing Devices

Cones, Type I and II barricades, vertical panels, drums, longitudinal channelizing devices (LCDs) and tubular markers may be used as channelizing devices at the contractor's option in accordance with Design Standards, Index 600. Do not further restrict the Contractor's options of channelizing devices.

Include the quantity of the number of channelizing devices in the plans. Load this quantity under the pay item for channelizing devices. Always include this quantity in the plans and do not assume the contractor will only use cones and tubular markers. If the contractor chooses to use cones or tubular markers, payment will be made under the pay item for MOT, Lump Sum.

10.9.1 Type III Barricades

Two Type III barricades must be used to block off, close, or partially close a road or ramp.

10.9.2 Separation Devices

When diverting traffic from a normally divided highway to an undivided condition is unavoidable, opposing traffic must be separated either with temporary barrier or temporary traffic separators as shown in Design Standards, 600 Series. The use of striping, raised retroreflective pavement markers, and complementary signing, either alone or in combination is not considered acceptable for separation purposes.
10.10 Pavement Markings

10.10.1 Removing Pavement Markings

Existing pavement markings that conflict with temporary work zone traffic patterns must be obliterated where operations will exceed one work period. Painting over existing pavement markings is not permitted.

10.10.2 Raised Retroreflective Pavement Markers (RPM)

Raised Retro-Reflective Pavement Markers (RPM) are required as a supplement to all lane lines in the TTC transition area. For further direction on the use of RPMs in the work zone, refer to the Design Standards, Index 600.

10.10.3 Work Zone Pavement Markings

See Chapter 7 of this Volume for guidance on types of Work Zone Pavement Markings.

Removing paint from the roadway creates an undesirable scarring of the pavement surface. Transition areas that use paint to mark lane lines, should be milled and resurfaced; i.e. provide a clean surface (friction course) for the placement of permanent markings.
10.11 Roadside Safety Hardware for Work Zones

See Chapter 4 of this Volume for additional information and requirements.

10.12 Temporary Traffic Control Plan Details

The Design Standards, Indexes 601 through 670, are layouts of work zone traffic control for typical conditions. Reference these indexes only if project conditions are nearly the same as the typical layout. Otherwise, specific plan sheets or details must be prepared. Some conditions that will require specific plan sheets include:

1. Construction work zones near railroad crossings.
2. Detours and signing to reroute vehicles exceeding legal weights where temporary ACROW panel bridges are present. Coordinate with State Bridge Evaluation Engineer (Office of Maintenance) to determine signing and if necessary the preparation of detour plans for rerouting vehicles exceeding legal weights. See IDS 21600 for more information.
3. Work not covered by a typical layout.
4. Nighttime work requiring special lighting, oversized or additional devices.
5. Ramps and intersections that interrupt the standard layout.
6. Sight distance restrictions such as horizontal or vertical curves.
7. Lane or shoulder configurations that do not match the standards.
8. Special considerations during installation, intermediate traffic shifts and removal.
9. Complex projects, including add-lane projects, which involve many phases, traffic shifts, entrances and exits.
10. Special plan and notes detailing bus pullover bay/bus stop configuration.

When designing layouts, consider the following sections:

10.12.1 Taper Lengths

Minimum taper lengths in the Design Standards are shown on individual Index sheets when applicable. When an Index sheet is not used, calculate the minimum taper length by the formulas shown below Table 10.2.

Table 10.2 gives the criteria for the lengths of the various taper types.
### Table 10.2 Taper Length Criteria for Work Zones

<table>
<thead>
<tr>
<th>Type of Taper</th>
<th>Taper Length</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>UPSTREAM TAPERS</strong></td>
<td></td>
</tr>
<tr>
<td>Merging Taper</td>
<td>L Minimum</td>
</tr>
<tr>
<td>Shifting Taper</td>
<td>1/2 L Minimum</td>
</tr>
<tr>
<td>Shoulder Taper</td>
<td>1/3 L Minimum</td>
</tr>
<tr>
<td>Two-way Traffic Taper</td>
<td>100 ft. Maximum</td>
</tr>
<tr>
<td><strong>DOWNSTREAM TAPERS</strong></td>
<td></td>
</tr>
<tr>
<td></td>
<td>100 ft. per lane</td>
</tr>
</tbody>
</table>

Formulas for L are as follows:

For speed limits of 40 mph or less:

\[ L = \frac{WS^2}{60} \]

For speed limits of 45 mph or greater:

\[ L = WS \]

"L" is the length of the taper in feet

"W" is the width of lateral transition in feet

"S" is the posted regulatory speed for the work zone.

### 10.12.2 Intersecting Road Signing and Signals

Signing for the control of traffic entering and leaving work zones by way of intersecting highways, roads and streets must be adequate to make drivers aware of work zone conditions. Under no condition will intersecting leg signing be less than a "Road Work Ahead" sign. The designer must include these signs in the estimated quantity for Construction warning signs.

#### Modification for Non-Conventional Projects:

Delete the last sentence of the above paragraph.

Existing traffic signal operations that require modification in order to carry out work zone traffic control must be as approved by the District Traffic Operations Engineer (DTOE) identified in the TTC plans. If lane shifts occur, signal heads may have to be adjusted to maintain proper position. The designer must determine the need for temporary traffic detection for traffic actuated signals. The TTC plan must include all necessary signal adjustments.
10.12.3 Sight Distance

See “Sight Distance” note on sheet 2 of Index 600 in the Design Standards for requirements.

10.12.4 Pedestrians and Bicyclists

Transportation plans and projects must provide safe and continuous routes for pedestrians and bicyclists. In developing Temporary Traffic Control (TTC) Plans, when an existing pedestrian way or bicycle way is located within a traffic control work zone, accommodation must be maintained and provision for the disabled must be provided. Except on Limited Access facilities, all roadways are considered bikeways regardless of whether a bicycle-specific facility is present.

When existing pedestrian facilities are disrupted, closed or relocated in a TTC zone, the temporary facility or route must be detectable and include accessibility features consistent with the features present in the existing facility. See Chapter 6D of the MUTCD for additional guidance.

10.12.4.1 Pedestrian Requirements

There are three threshold requirements in planning for pedestrian safety in work zones on highways and streets:

1. Pedestrians must not be led into direct conflicts with work site vehicles, equipment or operations.
2. Pedestrians must not be led into direct conflicts with mainline traffic moving through or around the work site.
3. Pedestrians must be provided with a safe, convenient travel path that replicates as nearly as possible the most desirable characteristics of sidewalks or other walkways.

Pedestrian accommodations through work zones must include provisions for the disabled at the same or greater level of accessibility as the existing facility. Temporary traffic control devices for vehicular traffic are not allowed within the pedestrian travel path.

At transit stops, provisions must be made to ensure passengers have the ability to board and depart from transit vehicles safely. See FDOT’s Accessing Transit for guidance on transit stops.
Signing and Pedestrian Longitudinal Channelizing Devices (LCDs) must be used to channelize pedestrians safely through the work zone, in accordance with *Design Standard, Indexes 600 and 660*. Whenever pedestrians are detoured or diverted (at an intersection, midblock, onto a temporary walkway, etc.), designers must detail the pedestrian way in the Temporary Traffic Control Plans. Reference to Index 660 may be made only when the project conditions are similar in size and scope to the typical applications shown in the Index. The designer must include quantities for pedestrian LCDs:

- At each closed sidewalk/pedestrian way location, for the full width of the sidewalk/pedestrian way.
- To delineate both sides of the path of a temporary walkway.

### 10.12.4.2 Bicycle Requirements

There are several requirements in planning for bicyclists in work zones on highways and streets:

1. Bicyclists must not be led into direct conflicts with mainline traffic, work site vehicles, or equipment moving through or around traffic control zones.
2. Bicyclists should be provided with a travel route that replicates the most desirable characteristics of a wide paved shoulder or bicycle lane through or around the work zone.
3. If the work zone interrupts the continuity of an existing shared use path or bike route system, provide signs directing bicyclists through or around the work zone and back to the path or route.
4. The bicyclist should not be directed onto the same path used by pedestrians unless the path is designed for bicycle traffic.
10.12.5 Superelevation

Horizontal curves constructed in conjunction with temporary work zone diversions, transitions, and crossovers should have the required superelevation. Under conditions where superelevation is not used, the minimum radii that can be applied are listed in the Table 10.3. Superelevation must be included with the design whenever the minimum radii cannot be achieved.

<table>
<thead>
<tr>
<th>SPEED (mph)</th>
<th>MINIMUM RADIUS (feet)</th>
</tr>
</thead>
<tbody>
<tr>
<td>65</td>
<td>3130</td>
</tr>
<tr>
<td>60</td>
<td>2400</td>
</tr>
<tr>
<td>55</td>
<td>1840</td>
</tr>
<tr>
<td>50</td>
<td>1390</td>
</tr>
<tr>
<td>45</td>
<td>1080</td>
</tr>
<tr>
<td>40</td>
<td>820</td>
</tr>
<tr>
<td>35</td>
<td>610</td>
</tr>
<tr>
<td>30</td>
<td>430</td>
</tr>
</tbody>
</table>

10.12.6 Lane Widths

Existing lane widths of through roadways should be maintained through work zone travel ways wherever practical. The minimum widths for work zone travel lanes must be 10 ft. for all roadways other than Interstate. On Interstate highways, the minimum width for work zone travel lanes must be 11 ft., except at least one 12 ft. lane in each direction must be provided.

10.12.7 Lane Closure Analysis

The lane closure analysis is a process used by designers to calculate the peak hour traffic volume and the restricted capacity for open road and signalized intersections. The analysis will determine if a lane closure should or should not be allowed and the time of day or night a lane closure could occur without excessive travel delay.

For all projects under reconstruction, the existing number of lanes must remain open to traffic when construction is not active. Do not allow lane closures in excess of one work day on Limited Access construction where only two traveled lanes in one direction exist.
If it becomes necessary to have a long-term lane closure on a four lane Interstate, provide sufficient documentation to the District Secretary for approval.

For widening or major reconstruction on Limited Access facilities, the Temporary Traffic Control Plan will keep the existing number of traffic lanes open at all times throughout the duration of the construction project.

*Exhibit 10-B* includes the lane closure analysis worksheets and two sample analyses. The sample *Lane Closure Worksheet* (*Exhibit 10-B, Sheet 3 of 11*) has been cross-referenced to the *Lane Closure Symbols and Definitions* sheets (*Exhibit 10-B, Sheets 1 & 2 of 11*) with circled numbers. The circled numbers correspond to the numbers of the symbols and definitions. The symbols and definitions sheets show the designer where to find the necessary information to fill out the lane closure worksheet.

Fill out the top part of the lane closure worksheet and complete the formulas to calculate the hourly percentage of traffic at which a lane closure will be permitted (see *Exhibit 10-B, Sheets 6 & 8 of 11*). Transfer these percentages to the graph on the *Lane Closures 24 Hour Counts* sheet (*Exhibit 10-B, Sheet 5 of 11*). Draw a line across the graph representing the percentage for both open road and signalized intersections (see *Exhibit 10-B, Sheets 7 & 9 of 11*). Plot the hourly percentages (hourly volume divided by total volume) on the graph. Any hourly percentage extending above the restricted capacity percentage lines for open road or signalized intersections indicated lane closure problems. The bottom of the graph gives times for AM and PM. By coordinating the lane closure problem areas to the time of day, a designer knows when to restrict lane closure.

Many of Florida's roadways have directional peak hour traffic volumes, with inbound morning traffic, and outbound afternoon traffic. Doing a composite lane closure analysis would in many cases require night work. However, if a separate lane closure analysis is calculated for inbound and outbound separately, a lane closure may be allowed and the contractor could work in daylight hours (See *Exhibit 10-B, Sheets 10 & 11 of 11*).
Exhibit 10-B  Lane Closures  
Sheet 1 of 11

Symbols and Definitions

1. **ATC** = Actual Traffic Counts. Use current traffic counts. Traffic counts can be obtained from the Office of Planning, or you may need to get traffic counts done. The designer needs hourly traffic volumes with a total traffic volume for a 24-hour period (see *Exhibit 10-B, Sheet 7 of 11*).

2. **P/D** = Peak Traffic to Daily Traffic Ratio. Highest hourly volume divided by the total 24-hour volume. Convert the percentage to a decimal on the Lane Closure Worksheet (see *Exhibit 10-B, Sheet 7 of 11*).

3. **D** = Directional Distribution of peak hour traffic on multilane roads. This factor does not apply to a two-lane roadway converted to two-way, one-lane. The directional distribution can be obtained from the Office of Planning.

4. **PSCF** = Peak Season Conversion Factor. Many counties in Florida have a significant variance in seasonal traffic. Use the PSCF for the week in which the actual traffic count was conducted. The Office of Planning has tables showing Peak Season Conversion Factors for every county in Florida. (See sample table of values on *Exhibit 10-B, Sheet 4 of 11*).

5. **RTF** = Remaining Traffic Factor is the percentage of traffic that will not be diverted onto other facilities during a lane closure. Convert the percentage to a decimal on the Lane Closure Worksheet. This is an estimate that the designer must make on his own, or with help from the Office of Planning. Range: 0% for all traffic diverted to 100% for none diverted.

6. **G/C** = Ratio of Green to Cycle Time. This factor is to be applied when lane closure is through or within 600 ft. of a signalized intersection. The Office of Traffic Engineering has timing cycles for all traffic signals.

7. **V** = Peak Hour Traffic Volume. The designer calculates the peak hour traffic volume by multiplying the actual traffic count, times peak to daily traffic ratio, times directional factor, times peak seasonal factor, times remaining traffic factor. This calculation will give the designer the expected traffic volume of a roadway at the anticipated time of a lane closure.
8. **C** = Capacity of a 2L, 4L, 6L, or 8L roadway with one lane closed, and the remaining lane(s) unrestricted by lateral obstructions. The capacity of a 4L, 6L, or 8L roadway is based on lane closure in only one direction (see Lane Closure Capacity Table on **Exhibit 10-B, Sheet 3 of 11**).

9. **RC** = Restricting Capacity of the above facilities by site specific limitations detailed in the Temporary Traffic Control plans which apply to travel lane width, lateral clearance and the work zone factor. The work zone factor only applies to two lane roadways (see the tables on **Exhibit 10-B, Sheet 4 of 11** to obtain the Obstruction Factor and Work Zone Factor).

10. **OF** = Obstruction Factor which reduces the capacity of the remaining travel lane(s) by restricting one or both of the following components: Travel lane width less than 12 ft. and lateral clearance less than 6 ft. (see TTC plan and Obstruction Factor Table in **Exhibit 10-B, Sheet 4 of 11**).

11. **WZF** = Work Zone Factor (WZF) is directly proportional to the work zone length (WZL). The capacity is reduced by restricting traffic movement to a single lane while opposing traffic queues. The WZF and WZL only apply to a two lane roadway converted to two way, one lane (see the Work Zone Factor Table on **Exhibit 10-B, Sheet 4 of 11**).

12. **TLW** = Travel Lane Width is used to determine the obstruction factor (see TTC plan and the Obstruction Factor Table on **Exhibit 10-B, Sheet 4 of 11**).

13. **LC** = Lateral Clearance is the distance from the edge of the travel lane to the obstruction. The lateral clearance is used to determine the obstruction factor (see TTC plans and Obstruction Factor Table on **Exhibit 10-B, Sheet 4 of 11**).
Exhibit 10-B  Lane Closures, Sheet 3 of 11

LANE CLOSURE WORKSHEET

FINANCIAL PROJECT ID:_____________________  FAP NO.:____________________________
COUNTY:__________________________________  DESIGNER:____________________________
NO. EXISTING LANES:_________  SCOPE OF WORK:____________________________________

Calculate the peak hour traffic volume (V)

\[ V = ATC \times \frac{P}{D} \times D \times PSCF \times RTF \]

<table>
<thead>
<tr>
<th>Capacity (C) of an Existing 2-Lane – Converted to 2-Way, 1-Lane</th>
<th>1400 VPH</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity (C) of an Existing 4-Lane – Converted to 1-Way, 1-Lane</td>
<td>1800 VPH</td>
</tr>
<tr>
<td>Capacity (C) of an Existing 6-Lane – Converted to 1-Way, 2-Lane</td>
<td>3600 VPH</td>
</tr>
<tr>
<td>Capacity (C) of an Existing 8-Lane – Converted to 1-Way, 3-Lane</td>
<td>5400 VPH</td>
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</tbody>
</table>

Factors restricting Capacity:

\[ TLW \, 12 \, LC \, 13 \, WZL \, 11 \, G/C \, 6 \]

Calculate the Restricted Capacity (RC) at the Lane Closure Site by multiplying the appropriate 2L, 4L, 6L, or 8L Capacity (C) from the Table above by the Obstruction Factor (OF) and the Work Zone Factor (WZF). If the Lane Closure is through or within 600 ft. of a signalized intersection, multiply the RC by the G/C Ratio.

\[ RC \, (Open \, Road) = C \times OF \times WZF \]
\[ RC \, (Signalized) = RC \, (Open \, Road) \times G/C \]

If V ≤ RC, there is no restriction on Lane Closure

If V > RC, calculate the hourly percentage of ADT at which Lane Closure will be permitted

\[ Open \, Road \% = \frac{ATC \times D \times PSCF \times RTF}{RC \, (Open \, Road)} \]

\[ Signalized \% = Open \, Road \% \times G/C \]

Plot 24 hour traffic to determine when Lane Closure permitted. (See Exhibit 10-B, Sheet 5 of 11)

NOTE: For Existing 2-Lane Roadways, D = 1.00.
Work Zone Factor (WZF) applies only to 2-Lane Roadways.

For RTF < 1.00, briefly describe alternate route ______________________________________________
____________________________________________________________________________________
____________________________________________________________________________________
### Exhibit 10-B  Lane Closures, Sheet 4 of 11

**Lane Closures – Capacity Adjustment Factors**  
Peak Season Conversion Factor (PSCF) Sample

#### 1998 Peak Season Factor Category Report for Tropic County

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<th>SF</th>
<th>PSCF</th>
<th>WK</th>
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#### Obstruction Factors (OF)

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#### Work Zone Factors (WZF)

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<th>WZL (ft.)</th>
<th>WZF</th>
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<td>4800</td>
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<td>4000</td>
<td>0.79</td>
<td>6000</td>
<td>0.72</td>
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</tbody>
</table>

---

**Work Zone Length (WZL) for 2-Lane Roadways** = Distance between opposing traffic queues

---

**Advance Warning Area**
- Tells traffic what to expect ahead

**Transition Area**
- Moves traffic out of its normal path

**Buffer Space**
- Provides protection for traffic and workers

**Work Area**
- Where normal driving occurs

**Termination Area**
- Where traffic resumes normal driving
Exhibit 10-B  Lane Closures, Sheet 5 of 11

### LANE CLOSURES
24 HOUR COUNTS

<table>
<thead>
<tr>
<th>TIME</th>
<th>AM HOURLY VOLUME</th>
<th>ATC %</th>
<th>PM HOURLY VOLUME</th>
<th>ATC %</th>
<th>DATE</th>
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<tbody>
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<td>12 - 1</td>
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</tr>
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<tr>
<td>TOTAL</td>
<td></td>
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</table>

[Graph showing hourly variation of daily traffic]

- **CONCLUSION**
- ROUND TO THE NEAREST 0.5 HOUR CONSERVATIVELY
- OPEN ROAD LANE CLOSURE
- SIGNALIZED LANE CLOSURE

Designer
Financial Project ID
Location
Exhibit 10-B   Lane Closures, Sheet 6 of 11

LANE CLOSURE WORKSHEET

FINANCIAL PROJECT ID: 123456-7-89-10   FAP NO.: NA

COUNTY: Tropic   DESIGNER: Yates
NO. EXISTING LANES: 2   SCOPE OF WORK: Widen and Resurface

Calculate the peak hour traffic volume (V)

\[ V = \text{ATC} \times \text{P/D} \times \text{D} \times \text{PSCF} \times \text{RTF} \]

\[ V = 15000 \times 0.083 \times \text{NA} \times 1.17 \times 0.75 = 1092 \]

LANE CLOSURE CAPACITY TABLE

Capacity (C) of an Existing 2-Lane – Converted to 2-Way, 1-Lane = 1400 VPH
Capacity (C) of an Existing 4-Lane – Converted to 1-Way, 1-Lane = 1800 VPH
Capacity (C) of an Existing 6-Lane – Converted to 1-Way, 2-Lane = 3600 VPH
Capacity (C) of an Existing 8-Lane – Converted to 1-Way, 3-Lane = 5400 VPH

Factors restricting Capacity:

<table>
<thead>
<tr>
<th>TLW</th>
<th>LC</th>
<th>WZL</th>
<th>G/C</th>
</tr>
</thead>
<tbody>
<tr>
<td>10</td>
<td>4</td>
<td>3200</td>
<td>0.64</td>
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</tbody>
</table>

Calculate the Restricted Capacity (RC) at the Lane Closure Site by multiplying the appropriate 2L, 4L, 6L, or 8L Capacity (C) from the table above by the Obstruction Factor (OF) and the Work Zone Factor (WZF). If the Lane Closure is through or within 600 ft. of a signalized intersection, multiply the RC by the G/C Ratio.

\[ \text{RC (Open Road)} = C \times \text{OF} \times \text{WZF} \]

\[ \text{RC (Signalized)} = \text{RC (Open Road)} \times \text{G/C} \]

\[ \text{RC (Open Road)} = 1400 \times 0.87 \times 0.82 = 999 \]

\[ \text{RC (Signalized)} = 999 \times 0.64 = 639 \]

If \( V \leq \text{RC} \), there is no restriction on Lane Closure
If \( V > \text{RC} \), calculate the hourly percentage of ADT at which Lane Closure will be permitted

\[ \text{Open Road} \% = \frac{\text{ATC} \times \text{P/D} \times 1.00 \times \text{PSCF} \times 1.17 \times \text{RTF}}{\text{ATC} \times \text{P/D} \times \text{PSCF} \times 1.17 \times \text{RTF} \times \text{G/C}} \]

\[ \text{Open Road} \% = \frac{15000 \times 1.00 \times 1.17 \times 0.75}{15000 \times 1.00 \times 1.17 \times 0.75 \times 0.64} = 7.59 \% \]

\[ \text{Signalized} \% = \text{Open Road} \% \times \text{G/C} \]

\[ \text{Signalized} \% = 7.59 \times 0.64 = 4.86 \% \]

Plot 24 hour traffic to determine when Lane Closure permitted. (See Exhibit 10-B, Sheet 7 of 11)

NOTE: For Existing 2-Lane Roadways, D = 1.00.

Work Zone Factor (WZF) applies only to 2-Lane Roadways.

For RTF < 1.00, briefly describe alternate route: 25% of existing traffic diverted on Bullard Blvd., north on Newhall Lane, then east on Xanders Expressway.
**Exhibit 10-B  Lane Closures, Sheet 7 of 11**

**LANE CLOSURES**

**24 HOUR COUNTS**

<table>
<thead>
<tr>
<th>TIME</th>
<th>AM HOURLY VOLUME</th>
<th>ATC %</th>
<th>PM HOURLY VOLUME</th>
<th>ATC %</th>
<th>DATE</th>
<th>P/D</th>
<th>DESIGNER</th>
<th>FINANCIAL PROJECT ID</th>
<th>LOCATION</th>
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**HOURLY VARIATION OF DAILY TRAFFIC**

- CONCLUSION -
  ROUND TO THE NEAREST 1/2 HOUR CONSERVATIVELY

OPEN ROAD LANE CLOSURE
6:00 A.M. - 8:00 A.M.

SIGNALIZED LANE CLOSURE
8:00 A.M. - 7:00 A.M.
Exhibit 10-B  Lane Closures, Sheet 8 of 11

LANE CLOSURE WORKSHEET

FINANCIAL PROJECT ID: 123456-7-89-10  FAP NO.: NA
COUNTY: Tropic  DESIGNER: Giddens
NO. EXISTING LANES: 4  SCOPE OF WORK: Resurface

Calculate the peak hour traffic volume (V)
V=ATC $30000 \times \frac{0.083 \times 0.55 \times 1.17 \times 1.00}{1602}$

LANE CLOSURE CAPACITY TABLE

| Capacity (C) of an Existing 2-Lane – Converted to 2-Way, 1-Lane | 1400 VPH |
| Capacity (C) of an Existing 4-Lane – Converted to 1-Way, 1-Lane | 1800 VPH |
| Capacity (C) of an Existing 6-Lane – Converted to 1-Way, 2-Lane | 3600 VPH |
| Capacity (C) of an Existing 8-Lane – Converted to 1-Way, 3-Lane | 5400 VPH |

Factors restricting Capacity:
- TLW 11
- LC 6
- WZL NA for 4L
- G/C 0.74

Calculate the Restricted Capacity (RC) at the Lane Closure Site by multiplying the appropriate 2L, 4L, 6L, or 8L Capacity (C) from the table above by the Obstruction Factor (OF) and the Work Zone Factor (WZF). If the Lane Closure is through or within 600 ft. of a signalized intersection, multiply the RC by the G/C Ratio.

RC (Open Road) = $1800 \times \frac{0.96 \times 1.00}{1728}$
RC (Signalized) = $1728 \times \frac{0.74}{1279}$

If V ≤ RC, there is no restriction on Lane Closure
If V > RC, calculate the hourly percentage of ADT at which Lane Closure will be permitted

Open Road % = $\frac{1728}{8.95}$ %

Plot 24 hour traffic to determine when Lane Closure permitted. (See Exhibit 10-B, Sheet 9 of 11)

NOTE: For Existing 2-Lane Roadways, D = 1.00.
Work Zone Factor (WZF) applies only to 2-Lane Roadways.

For RTF < 1.00, briefly describe alternate route: NA

Transportation Management Plan 10-44
Exhibit 10-B  Lane Closures, Sheet 9 of 11

LANE CLOSURES
24 HOUR COUNTS

<table>
<thead>
<tr>
<th>TIME</th>
<th>AM HOURLY VOLUME</th>
<th>ATC %</th>
<th>PM HOURLY VOLUME</th>
<th>ATC %</th>
<th>DATE</th>
</tr>
</thead>
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<tr>
<td>12 - 1</td>
<td>320</td>
<td>1.1</td>
<td>1920</td>
<td>6.4</td>
<td>APR 19, 1998</td>
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<tr>
<td>1 - 2</td>
<td>160</td>
<td>0.6</td>
<td>1660</td>
<td>5.5</td>
<td></td>
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<tr>
<td>2 - 3</td>
<td>60</td>
<td>0.2</td>
<td>1620</td>
<td>5.4</td>
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<td>60</td>
<td>0.2</td>
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<td>9 - 10</td>
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<td></td>
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<tr>
<td>11-12</td>
<td>1920</td>
<td>6.4</td>
<td>940</td>
<td>1.8</td>
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<tr>
<td>TOTAL</td>
<td>50,000</td>
<td>100</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

LOCATION
BUCK LAKE RD.

HOURLY VARIATION OF DAILY TRAFFIC

- CONCLUSION -
ROUND TO THE NEAREST 1/2 HOUR CONSERVATIVELY

OPEN ROAD
LANE CLOSURE
NO RESTRICTION
SIGNALED LANE CLOSURE
9:00A.M. - 5:30P.M.
7:00P.M. - 7:30A.M.
Exhibit 10-B  Lane Closures, Sheet 10 of 11
### Exhibit 10-B  Lane Closures, Sheet 11 of 11

**LANE CLOSURE WORKSHEET SUMMARY**
**LANE SAMPLE WITH SIGNIFICANT AM-PM PEAKS**
**SAMPLES = INBOUND (WB), COMPOSITE (EB & WB), OUTBOUND (EB)**
**SITE = SR 60 @ US 301 EAST OF TAMPA, HILLSBOROUGH CO.**

<table>
<thead>
<tr>
<th>COMPONENT</th>
<th>INBOUND</th>
<th>COMPOSITE</th>
<th>OUTBOUND</th>
</tr>
</thead>
<tbody>
<tr>
<td>ADT</td>
<td>21,760</td>
<td>42,232</td>
<td>20,472</td>
</tr>
<tr>
<td>P/D</td>
<td>0.103</td>
<td>0.073</td>
<td>0.092</td>
</tr>
<tr>
<td>D</td>
<td>1.00</td>
<td>0.60</td>
<td>1.00</td>
</tr>
<tr>
<td>PSCF</td>
<td>1.17</td>
<td>1.17</td>
<td>1.17</td>
</tr>
<tr>
<td>RTF</td>
<td>1.00</td>
<td>1.00</td>
<td>1.00</td>
</tr>
<tr>
<td>V</td>
<td>2622</td>
<td>2164</td>
<td>2203</td>
</tr>
<tr>
<td>TLW</td>
<td>12</td>
<td>12</td>
<td>12</td>
</tr>
<tr>
<td>LC</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>C</td>
<td>1800</td>
<td>1800</td>
<td>1800</td>
</tr>
<tr>
<td>OF</td>
<td>0.86</td>
<td>0.86</td>
<td>0.86</td>
</tr>
<tr>
<td>RC (OPEN ROAD)</td>
<td>1548</td>
<td>1548</td>
<td>1548</td>
</tr>
<tr>
<td>G/C</td>
<td>0.50</td>
<td>0.50</td>
<td>0.50</td>
</tr>
<tr>
<td>RC (SIGNAL)</td>
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<td>774</td>
<td>774</td>
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<tr>
<td>% OPEN ROAD</td>
<td>6.10</td>
<td>5.20</td>
<td>6.50</td>
</tr>
<tr>
<td>% SIGNAL</td>
<td>3.05</td>
<td>2.60</td>
<td>3.25</td>
</tr>
<tr>
<td>LANE CLOSURE (OPEN ROAD)</td>
<td>7:00 AM</td>
<td>7:00 AM</td>
<td>11:30 AM</td>
</tr>
<tr>
<td></td>
<td>4:00 PM</td>
<td>7:30 PM</td>
<td>7:30 PM</td>
</tr>
<tr>
<td>LANE CLOSURE (SIGNAL)</td>
<td>6:00 AM</td>
<td>6:00 AM</td>
<td>7:30 AM</td>
</tr>
<tr>
<td></td>
<td>9:00 PM</td>
<td>10:30 PM</td>
<td>10:30 PM</td>
</tr>
</tbody>
</table>
10.12.8 Traffic Pacing Design

A traffic pacing design is prepared to provide adequate work time for overhead construction on limited access highways. Traffic pacing is a traffic control technique that facilitates short duration overhead work operations by pacing traffic at a slow speed for a predetermined distance upstream of the work area. The Department frequently uses this technique for installing overhead sign structures, replacing sign panels, installing cantilever trusses and, when site conditions allow, placing bridge beams. Traffic pacing may also be used by utility companies for the installation of utility crossings. Based on the required work time and other inputs such as traffic volumes, regulatory speed and pacing speed, the designer will prepare a traffic control plan that defines the allowable pacing hours, pacing distance, location of warning signs, interchange ramp closures and other critical information.

The Traffic Control Plan will document the layout and required resources for the pacing operation. The designer will assess the geometric conditions to ensure that sight distance and other geometric conditions are addressed. Index 655 of the Design Standards provides a basis for the traffic pacing operation and the development of the Traffic Control Plan. Index 655 includes details of the four stages of a pacing operation and additional information related to:

1. Signing
2. Use of changeable message signs and attenuators
3. Use of traffic control officers
4. Contractor requirements

If it is determined that a pacing operation will be used, the designer must obtain concurrence from the Captain of the Florida Highway Patrol troop who will assist in the operation.

Exhibit 10-C contains definitions, and the procedure for calculating the pacing distance and the time intervals during which a pacing operation will be allowed.
Exhibit 10-C  Traffic Pacing  
Sheet 1 of 12

Definitions

1. **HTD** = Hourly Traffic Demand in vehicles / hour. Hourly traffic volumes will be required for each hour in the analysis period. Hourly traffic volumes may be obtained from the Project Traffic Report, the Office of Planning or from field data collection. Use the most recent values available.

2. **t_w** = Work Duration in minutes. This is the work time allotted for overhead construction. This value is usually between 10 and 30 minutes, and input in 5 minute increments.

3. **S_p** = Pacing Speed in MPH. This is the speed that the pacing vehicles travel and is usually 10, 15 or 20 MPH.

4. **S_r** = Regulatory Speed in MPH. This is the posted speed on the roadway segment.

5. **L** = Total Pacing Distance in miles. This is the total distance that the pacing vehicles are traveling at the pacing speed. It includes the distance required to clear traffic past the work area, and the distance required to provide the work duration. This distance is measured upstream from the work area.

6. **FHV** = Heavy-vehicle adjustment factor. This factor is used to convert hourly traffic to equivalent passenger cars. Heavy vehicles include trucks, busses and recreational vehicles.

7. **P_t** = Percent Trucks (%).

8. **FLOW_A** = Traffic Demand Flow Rate in passenger cars per hour per lane. This is the traffic flow rate approaching the pacing operation from the upstream direction.

9. **FLOW_B** = Forced Traffic Flow Rate in passenger cars per hour per lane. This is the traffic flow rate within the queue.

10. **FLOW_C** = Congested Traffic Flow Rate in passenger cars per hour per lane. This is the traffic flow rate of the vehicles escaping the queue.

11. **QGR** = Queue Growth Rate in MPH. The rate that the queue grows from the time the pacing operation begins until the pace cars exit the roadway.
Exhibit 10-C    Traffic Pacing, Sheet 2 of 12

Definitions (Continued)

12. **QDR** = Queue Dissipation Rate in MPH. The rate that the queue dissipates after the pace cars exit the roadway.

13. **SW_A** = Speed of Shockwave ‘A’ in MPH. The speed of the shockwave at the boundary between traffic ‘FLOW_A’ and traffic ‘FLOW_B’.

14. **SW_B** = Speed of Shockwave ‘B’ in MPH. The speed of the shockwave at the boundary between traffic ‘FLOW_B’ and traffic ‘FLOW_C’.

15. **DENSITY_A** = Free Flow Density in vehicles / mile. The traffic density under free flow conditions.

16. **DENSITY_B** = Forced Flow Density in vehicles per mile. The traffic density under forced flow conditions.

17. **DENSITY_C** = Congested Flow Density in vehicles per mile. The traffic density under congested flow conditions.

18. **N** = Number of Lanes

19. **T_{total}** = Total time to conduct the pacing operation. The time from when the pace cars enter the roadway until the queue has dissipated and normal traffic flow is restored.

20. **ATC** = Actual Traffic Counts. Traffic counts can be obtained from the Office of Planning or collected on the project site. The designer needs hourly traffic volumes for a 24 hour period.

21. **PSCF** = Peak Season Conversion Factor. The Office of Planning publishes tables with the PSCF for each county in Florida. Each county table has a PSCF for the week that the traffic counts were collected. The factor converts the ATC to Peak Season Traffic representing the highest daily traffic for the year.

22. **AADT** = Annual Average Daily Traffic. In lieu of actual traffic counts, use AADT provided by the Office of Planning. The AADT must be adjusted to peak season hourly traffic by applying the model correction factor and the hourly distribution factors.
23. **MOCF** = Model Correction Factor. The MOCF converts AADT to peak season traffic.

24. **HDF** = Hourly Distribution Factors. Multiply the AADT by the HDT to obtain the traffic volume for a particular hour. The Office of Planning publishes hourly distribution factors for regions of the state.

25. **C** = Capacity. The capacity of the roadway under free flow conditions in passenger cars per hour per lane.

26. **Pc/h/ln** = passenger cars per hour per lane. Pc/h/ln represents the traffic volume or capacity of one lane adjusted for heavy vehicles.

27. **T_D** = Time to dissipate the queue in minutes. T_D is the amount of time beginning at the point when the pacing vehicles leave the roadway until the traffic returns to normal operating conditions.

28. **Q_{max}** = the maximum queue length. The maximum queue length occurs when the pacing vehicles reach the work zone.

29. **Speed_c** = the average speed of passenger cars when the roadway reaches capacity.
Exhibit 10-C  Traffic Pacing, Sheet 4 of 12

Worksheets

FINANCIAL PROJECT ID: ________________  FAP NO: ________________
COUNTY: ________________  DESIGNER: ________________
STATE ROAD / LOCAL ROAD NAME: ________________________________
SCOPE OF WORK: ____________________________________________
SECTION NO: ____________________________  MILE POST LIMITS: ________
DIRECTION OF TRAVEL (NB, SB, EB or WB): ________________________

Project Inputs:
1. Regulatory Speed \( (S_r) = \) ____________________
2. Pacing Speed \( (S_p) = \) ____________________
3. Work Duration \( (t_w) = \) ____________________
4. Number of Lanes \( (N) = \) ____________________
5. Percent Trucks \( (P_t) = \) ____________________
6. Peak Season Conversion Factor \( (PSCF) \) or Model Correction Factor \( (MOCF) = \) __________
7. 24-hour Traffic Volumes:

<table>
<thead>
<tr>
<th>Hour</th>
<th>AM Traffic Volume</th>
<th>Hour</th>
<th>PM Traffic Volume</th>
</tr>
</thead>
<tbody>
<tr>
<td>24 - 1</td>
<td>12-13</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1 - 2</td>
<td>13-14</td>
<td></td>
<td></td>
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<tr>
<td>2 - 3</td>
<td>14-15</td>
<td>15-16</td>
<td></td>
</tr>
<tr>
<td>3 - 4</td>
<td>15-16</td>
<td>16-17</td>
<td></td>
</tr>
<tr>
<td>4 - 5</td>
<td>16-17</td>
<td>17-18</td>
<td></td>
</tr>
<tr>
<td>5 - 6</td>
<td>17-18</td>
<td>18-19</td>
<td></td>
</tr>
<tr>
<td>6 - 7</td>
<td>18-19</td>
<td>19-20</td>
<td></td>
</tr>
<tr>
<td>7 - 8</td>
<td>19-20</td>
<td>20-21</td>
<td></td>
</tr>
<tr>
<td>8 - 9</td>
<td>20-21</td>
<td>21-22</td>
<td></td>
</tr>
<tr>
<td>9 -10</td>
<td>21-22</td>
<td>22-23</td>
<td></td>
</tr>
<tr>
<td>10-11</td>
<td>22-23</td>
<td>23-24</td>
<td></td>
</tr>
</tbody>
</table>

Transportation Management Plan 10-52
STEP 1: Calculate the hourly percentage of peak season traffic for each hour of the day (in pcphpl) and plot the 24 hour traffic percentages.

A. Calculate the Heavy Vehicle Adjustment Factor, \( F_{HV} = 1 + \left( \frac{F_t}{100} \right)^0.5 \).

B. If using actual traffic counts calculate the hourly traffic demand as follows:
\[
HTD_i = \frac{(ATC_i)(PSCF)(F_{HV})}{N}
\]
If using Annual Average Daily Traffic calculate the hourly traffic demand as follows:
\[
HTD_i = \frac{(AADT)(MOCF)(HDF)(F_{HV})}{N}
\]

C. Calculate the percent capacity, \( %C = \frac{HTD_i}{C} \times (100) \) where:

\[ C = 2,400 \text{ pc/h/ln for 70 mph regulatory speed} \]
\[ C = 2,300 \text{ pc/h/ln for 65 mph regulatory speed} \]
\[ C = 2,250 \text{ pc/h/ln for 60 mph regulatory speed} \]
\[ C = 2,220 \text{ pc/h/ln for 55 mph regulatory speed} \]
\[ C = 2,150 \text{ pc/h/ln for 50 mph regulatory speed} \]
STEP 2: Calculate the Pacing Length, L.

\[ L = S_p \left( \frac{t_w}{60} \right) \left( \frac{S_p}{S_r - S_p} + 1 \right) \]

STEP 3: Calculate the Maximum Queue Length, \( Q_{max} \)

\[ FLOW_A = HTD_i \]
\[ DENSITY_A = \frac{FLOW_A}{S_r} \]
\[ FLOW_B = 1,800 \text{ pcphpl (based on a 2.0 sec headway)} \]
\[ DENSITY_B = \frac{FLOW_B}{S_p} \]
\[ SW_A = \frac{FLOW_B - FLOW_A}{DENSITY_B - DENSITY_A} \]
\[ QGR = S_p - SW_A \]
\[ Q_{max} = QGR \left( \frac{L}{S_p} \right) \]
STEP 4: Calculate the Time to Dissipate the Queue, $T_D$.

$FLOW_C = 2,400$ pcphpl \textit{(assumed capacity value)}

$DENSITY_C = \left( \frac{FLOW_C}{Speed_C} \right)$ where:

$Speed_C = 53$ mph \textit{(for 70 mph regulatory speed)}

$Speed_C = 50$ mph \textit{(for 50 – 65 mph regulatory speed)}

$SW_B = \left( \frac{FLOW_C - FLOW_B}{DENSITY_C - DENSITY_B} \right)$

$QDR = SW_A - SW_B$

$T_D = \left( \frac{Q_{\text{max}}}{QDR} \right) 60$

STEP 5: Calculate the Total Time to Conduct the Pacing Operation, $T_{\text{total}}$.

$T_{\text{total}} = \left( \frac{L}{Sp} \right) 60 + T_D$

Label the pacing window chart by designating the time(s) that a pacing operation can begin and the time(s) after which a pacing operation cannot begin. The time that a pacing operation can begin is the point at which the percent capacity falls below 40%. The time after which a pacing operation cannot be started is the point at which the percent capacity reaches 40% minus $T_{\text{total}}$. Use one hour increments only.
Exhibit 10-C  Traffic Pacing, Sheet 8 of 12

Sample Worksheets

FINANCIAL PROJECT ID: 123456-7-89-10  FAP NO: NA
COUNTY: Tropic  DESIGNER: John Smith
STATE ROAD / LOCAL ROAD NAME: I-4 @ Lee Road
SCOPE OF WORK: Replace Overhead Sign
SECTION NO: 75280  MILE POST LIMITS: 2.300
DIRECTION OF TRAVEL (NB, SB, EB or WB): East Bound

Project Inputs:
1. Regulatory Speed ($S_r$) = 65 MPH
2. Pacing Speed ($S_p$) = 20 MPH
3. Work Duration ($t_w$) = 25 minutes
4. Number of Lanes ($N$) = 3
5. Percent Trucks ($P_t$) = 6.71
6. Peak Season Conversion Factor (PSCF) = 1.04
7. 24-hour Traffic Volumes:

<table>
<thead>
<tr>
<th>Hour</th>
<th>AM Traffic Volume</th>
<th>Hour</th>
<th>PM Traffic Volume</th>
</tr>
</thead>
<tbody>
<tr>
<td>24 - 1</td>
<td>1406</td>
<td>12-13</td>
<td>6118</td>
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<td>1 - 2</td>
<td>772</td>
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<td>4139</td>
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<td>9 - 10</td>
<td>6719</td>
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<td>3563</td>
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<td>10-11</td>
<td>6275</td>
<td>22-23</td>
<td>3008</td>
</tr>
<tr>
<td>11-12</td>
<td>6067</td>
<td>23-24</td>
<td>2276</td>
</tr>
</tbody>
</table>
STEP 1: Calculate the hourly percentage of peak season traffic for each hour of the day (in pcphpl) and plot the 24 hour traffic percentages.

A. Calculate the Heavy Vehicle Adjustment Factor,

\[
F_{HV} = 1 + \left(\frac{P_t}{100}\right)^{0.5} = 1 + \left(\frac{6.71}{100}\right)^{0.5} = 1.034
\]

B. Using actual traffic counts calculate the hourly traffic demand (Hour 1 shown)

\[
HTD_i = \frac{(ATC_i)(PSCF)(F_{HV})}{N}
\]

\[
HTD_1 = \frac{(1406)(1.04)(1.034)}{3} = 504 \text{ pcphpl}
\]

C. Calculate the percent capacity, \(\%C = \frac{HTD_1}{C} \times 100\) where:

\[
C = 2,300 \text{ pc/h/ln for 65 mph regulatory speed (Hour 1 shown)}
\]

\[
\%C = \frac{HTD_1}{C} \times 100 = \frac{504}{2300} \times 100 = 21.9\%
\]

<table>
<thead>
<tr>
<th>Hour</th>
<th>AM Hourly Traffic Demand</th>
<th>Percent Capacity</th>
<th>Hour</th>
<th>PM Hourly Traffic Demand</th>
<th>Percent Capacity</th>
</tr>
</thead>
<tbody>
<tr>
<td>24 - 1</td>
<td>504</td>
<td>21.90%</td>
<td>12-13</td>
<td>2193</td>
<td>95.40%</td>
</tr>
<tr>
<td>1 - 2</td>
<td>277</td>
<td>12.00%</td>
<td>13-14</td>
<td>2290</td>
<td>99.90%</td>
</tr>
<tr>
<td>2 - 3</td>
<td>215</td>
<td>9.40%</td>
<td>14-15</td>
<td>2427</td>
<td>105.50%</td>
</tr>
<tr>
<td>3 - 4</td>
<td>212</td>
<td>9.20%</td>
<td>15-16</td>
<td>2393</td>
<td>104.00%</td>
</tr>
<tr>
<td>4 - 5</td>
<td>338</td>
<td>14.70%</td>
<td>16-17</td>
<td>2368</td>
<td>104.00%</td>
</tr>
<tr>
<td>5 - 6</td>
<td>758</td>
<td>33.00%</td>
<td>17-18</td>
<td>2147</td>
<td>93.30%</td>
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<td>6 - 7</td>
<td>2031</td>
<td>88.30%</td>
<td>18-19</td>
<td>2083</td>
<td>90.60%</td>
</tr>
<tr>
<td>7 - 8</td>
<td>2617</td>
<td>113.80%</td>
<td>19-20</td>
<td>1820</td>
<td>79.10%</td>
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<tr>
<td>8 - 9</td>
<td>2571</td>
<td>111.80%</td>
<td>20-21</td>
<td>1484</td>
<td>64.50%</td>
</tr>
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<td>9 - 10</td>
<td>2408</td>
<td>104.70%</td>
<td>21-22</td>
<td>1277</td>
<td>55.50%</td>
</tr>
<tr>
<td>10-11</td>
<td>2249</td>
<td>97.80%</td>
<td>22-23</td>
<td>1078</td>
<td>46.90%</td>
</tr>
<tr>
<td>11-12</td>
<td>2174</td>
<td>94.60%</td>
<td>23-24</td>
<td>816</td>
<td>35.50%</td>
</tr>
</tbody>
</table>
Exhibit 10-C  Traffic Pacing, Sheet 10 of 12
Sample Worksheets (Continued)

STEP 2: Calculate the Pacing Length, L.

\[ L = S_p \left( \frac{t_w}{60} \right) \left( \frac{S_p}{S_r - S_p} + 1 \right) = 20 \left( \frac{25}{60} \right) \left( \frac{20}{65 - 20} + 1 \right) = 12.04 \text{ miles} \]

STEP 3: Calculate the Maximum Queue Length, \( Q_{max} \), for hour 5 (4am to 5am).

\[ FLOW_A = HTD_5 = 338 \]
\[ DENSITY_A = \frac{FLOW_A}{S_r} = \frac{338}{65} = 5.20 \frac{pc}{mi/l} \]
\[ FLOW_B = 1,800 \ pcp/hpl \ (based \ on \ a \ 2.0 \ sec \ headway) \]
\[ DENSITY_B = \frac{FLOW_B}{S_p} = \frac{1800}{20} = 90 \frac{pc}{mi/l} \]
\[ SW_A = \frac{FLOW_B - FLOW_A}{DENSITY_B - DENSITY_A} = \frac{1800 - 338}{90 - 5.20} = 17.24 \text{ mph} \]
\[ QGR = S_p - SW_A = 20 - 17.24 = 2.76 \text{ mph} \]
\[ Q_{max} = QGR \left( \frac{L}{S_p} \right) = 2.76 \left( \frac{12.04}{20} \right) = 1.66 \text{ miles} \]
STEP 4: Calculate the Time to Dissipate the Queue, $T_D$.

$FLOW_C = 2,400 \text{ pcphpl (assumed capacity value)}$

$DENSITY_C = \left( \frac{FLOW_C}{Speed_C} \right)$ where:

$Speed_C = 50 \text{ mph (for 50 - 65 mph regulatory speed)}$

$DENSITY_C = \left( \frac{FLOW_C}{Speed_C} \right) = \left( \frac{2400}{50} \right) = 48 \frac{pc}{\text{mile}}$

$SW_B = \left( \frac{FLOW_C - FLOW_B}{DENSITY_C - DENSITY_B} \right) = \left( \frac{2400 - 1800}{48 - 90} \right) = -14.29$

$QDR = SW_A - SW_B = 17.24 - (-14.29) = 31.53 \text{ mph}$

$T_D = Qmax \left( \frac{QDR}{\text{31.53 mph}} \right) 60 = 1.66 \frac{mi}{31.53 \text{ mph}} 60 = 3.16 \text{ min}$

STEP 5: Calculate the Total Time to Conduct the Pacing Operation, $T_{total}$.

$T_{total} = \left( \frac{L}{Sp} \right) 60 + T_D = \left( \frac{12.04}{20} \right) 60 + 3.16 = 39.3 \text{ min}$
**Sample Worksheets (Continued)**

**Traffic Pacing Report**

I-4 at Lee Road (Section 75280 EB)
Sign Replacement at mile post 2.300

<table>
<thead>
<tr>
<th>Regulatory Speed</th>
<th>Number of Lanes</th>
<th>Percent Trucks</th>
<th>Traffic Demand</th>
</tr>
</thead>
<tbody>
<tr>
<td>65 mph</td>
<td>3</td>
<td>6.71</td>
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</tbody>
</table>

**Traffic Demand:**

<table>
<thead>
<tr>
<th>Hour</th>
<th>AM Hourly Traffic Demand</th>
<th>Percent Capacity</th>
<th>Hour</th>
<th>PM Hourly Traffic Demand</th>
<th>Percent Capacity</th>
</tr>
</thead>
<tbody>
<tr>
<td>24-1</td>
<td>504</td>
<td>21.90%</td>
<td>12-13</td>
<td>2193</td>
<td>95.40%</td>
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<tr>
<td>1-2</td>
<td>277</td>
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<td>13-14</td>
<td>2290</td>
<td>99.90%</td>
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<tr>
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<td>215</td>
<td>9.40%</td>
<td>14-15</td>
<td>2427</td>
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<tr>
<td>3-4</td>
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<tr>
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<td>7-8</td>
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<td>19-20</td>
<td>1820</td>
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<td>8-9</td>
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<tr>
<td>9-10</td>
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<td>21-22</td>
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<tr>
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<td>2249</td>
<td>97.80%</td>
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<tr>
<td>11-12</td>
<td>2174</td>
<td>94.60%</td>
<td>23-24</td>
<td>816</td>
<td>35.50%</td>
</tr>
</tbody>
</table>

**HOURLY VARIATION OF DAILY TRAFFIC**

- 40% Capacity Line
- Percent Capacity

**Note:**
- Don’t Begin Pacing After This Point
- Begin Pacing
10.12.9 Detours, Diversions, and Lane Shifts

A **detour** is the redirection of traffic onto an alternate route, using state roads, county roads, or city streets, to bypass the work zone. A **diversion** is a special detour onto a temporary roadway adjacent to the existing or permanent roadway. A **lane shift** is the redirection of traffic onto a different section of the permanent roadway or shoulder.

Detour signing is usually done under the direction of the traffic engineer who has authority over the roadway to be used. The detour must be signed clearly so drivers can traverse the entire detour and return to the original roadway. When detours are required, the geometry of the detour route must be compared against the type of traffic being routed through the detour. For example, detouring of traffic which includes large trucks and transit vehicles will require certain pavement widths, turning radius, and overhead clearance (including low power lines, span wires, and low hanging tree limbs). The structural capacity of the detour pavement should also be considered.

When proposing a temporary ACROW panel bridge as part of the MOT Plan, the designer must incorporate appropriate signage in the MOT plan to restrict those temporary bridges to legal weight limits only. The sign must read “legal weight only”. All bridge weight restriction signs must be in conformance with *Indices 17355* and *17357* of the *FDOT Design Standards, Topic No. 625-010-003*. Slippery When Wet Signs (W8-5) must be placed in advance of all ACROW panel bridges. Detours rerouting vehicles exceeding legal weights where temporary ACROW type bridges are present must be coordinated through the Office of Maintenance.

When detours are off of the state system, the designer must coordinate with the local agency. The designer must document that the local agency approves the detour route. The design must prevent or minimize interruption of local transit operations and emergency services. The designer must coordinate with any affected local transit operations and emergency services and must document that the affected agencies have been informed of the detour route.

A Special Detour is a diversion or lane shift that requires temporary pavement. Payment for the work of constructing, maintaining, and subsequently removing the special detour (earthwork, base, asphalt, etc.) will be paid for as a Special Detour, Pay Item 102-2 (Lump Sum). Traffic control devices, warning devices, barriers, signing, and pavement markings for special detours are to be tabulated in the plans and paid for under their respective pay items. The *Basis of Estimates Manual* must be referenced to make sure that the appropriate items are included in this lump sum.
TTC plans must include sufficient detail for diversion geometry and any necessary temporary drainage. Provide a minimum 2 ft paved shoulder for diversions and lane shifts. For offsets to barriers and special considerations (i.e. refuge areas or emergency vehicle access), see Chapter 4 of this Volume. The radius of curvature and taper lengths must be shown. Diversions must be designed and operated as close to the normal speed as possible. When speed reductions are necessary, the reduction must be in accordance with the Design Standards, Index 600. The recommended minimum radius of curvature (without superelevation) for diversions is shown in Table 10.3.

10.12.10 Roadside Hazards

For definitions of roadside hazards and the required shielding of these hazards, see Chapter 4 of this Volume and Design Standards, Index 600.

10.12.11 Drop-offs in Work Zones

See Chapter 4 of this Volume for requirements related to drop-offs in work zones.

10.12.12 Narrow Bridges and Roadways

See Chapter 4 of this Volume for additional guidance and considerations for placing temporary barrier.

10.12.13 Existing Highway Lighting

Use the following design guidelines to determine how existing highway lighting is to be preserved during construction:

1. Design for and designate a construction phasing that calls for the new or relocated lighting system to be constructed and placed in service before the existing lighting system is removed or taken out of service.

2. Design a temporary lighting system that is located beyond the required lateral offset.
3. Design a temporary lighting system which utilizes structural supports that are crashworthy or shielded by a crashworthy barrier that was installed for other purposes.

4. Design a temporary lighting system that is attached to and located behind, permanent or temporary concrete barriers/traffic railings and that meets the illumination requirements per Section 7.3 of this Volume. Do not install Temporary Barrier Wall for the sole purpose of supporting or protecting the temporary lighting system.

   Design temporary lighting attached to and located behind permanent or temporary concrete barriers/railings as follows:

   • Do not locate structural supports for temporary lighting on the back side of permanent or temporary barriers/traffic railings, i.e. which face away from traffic, where the back side of the barriers/traffic railings are within the lateral offset of other traffic lanes.

   • Attach structural supports to the back face of temporary and permanent barriers/traffic railings using brackets that do not protrude above the top of the barrier/traffic railing.

   • Use undercut anchor systems designed in accordance with Structures Design Guidelines Section 1.6 to attach brackets to barriers/traffic railings. Position anchors so as to avoid the reinforcing steel within the barrier/traffic railing.

   • Design the luminaire pole, support brackets and anchors for a 70 mph wind speed.

   • Do not design luminaire pole, support brackets and anchors for vehicular impact loads.

   • For structural supports attached behind permanent concrete barriers/traffic railings, provide a minimum setback distance from the top edge of the traffic face of the barrier/traffic railing to the traffic face of the luminaire pole in accordance with Figure 4.4.13 (see Section 4.4 of this Volume).

   • For structural supports attached to and located behind Design Standards Index 414 Type K Temporary Concrete Barriers, provide a minimum setback distance of 1'-6" from the top edge of the traffic face of the barrier to the traffic face of the luminaire pole. To minimize the potential for damaging reinforcing steel during the installation of the anchors, attach brackets within the middle portion, where there is large spacing between the vertical steel reinforcing bars, of the Type K Barrier Unit.
• Structural supports for temporary lighting may be attached to and located behind Type K Temporary Concrete Barrier that is bolted or staked down utilizing the details shown on the standard.

• The supports attached to Type K Temporary Concrete Barrier must not encroach into the required deflection distance when the barrier is protecting an above ground hazard.

5. Do not design temporary lighting if steps 1 thru 4 cannot be achieved.

10.12.14 Work Area Access

The TTC plan will evaluate consider the need for a work area access plan. This is a constructability issue in which the designer addresses the question of how the contractor is to get materials and equipment into the work area safely. This is a particularly critical issue on high speed facilities (such as the Interstate) where barrier wall is used to protect median work areas. Evaluate the need for the design and construction of temporary acceleration and deceleration lanes for the construction equipment. The following must be evaluated in the design, planning and operation of work zones.

1. Anticipate types of work zones likely to create ingress/egress problems. Examples are median work spaces requiring work vehicles to merge into/out of high-speed traffic and work activities that will generate frequent delivery of materials such as paving projects and the delivery of fill material.

2. Access to the work area must be included in TTC Plan. When operations require access and it is not addressed in the plan, the Worksite Traffic Supervisor in the field must address the issue within the limits of their authority.

3. Construction vehicle size, configuration and turning path/radius requirements must be considered in addressing ingress/egress.

4. For haul route crossing details see Index 606 of the Design Standards. For non-limited access facilities crossover details see Index 630 and 631 of the Design Standards; for limited access facilities see Index 665 of the Design Standards.

5. Adequate acceleration/deceleration space for work vehicles should be provided.

6. The location of access openings must provide good sight distance for oncoming traffic.

7. In extreme conditions lane closures must be evaluated.

8. Openings in barrier walls must be planned to ensure that ends are properly protected and that the walls do not create sight problems.

9. Ingress/egress condition may justify lowering the speed limit.
10. Warning signs for truck ingress/egress conditions are available (*Index 600 of the Design Standards*) and must be used when appropriate. Special warning signs may be necessary.

11. The use of portable changeable message sign must be evaluated.

### 10.12.15 Railroads

Railroad crossings that are affected by a construction project must be evaluated to ensure that the Temporary Traffic Control Plan does not cause queuing of traffic across the railroad tracks. Evaluate the Plan's signal timing, tapers, lane closures and distance to intersections as compared to projected peak traffic volumes. The effects of the temporary traffic control plan on interconnected traffic signals and railroad signals must be evaluated to avoid conflicting or ineffective signal controls.

### 10.12.16 Temporary Raised Rumble Strip Sets

Use temporary raised rumble strips in accordance with *Design Standards*, Index 603.

### 10.12.17 Pay Items and Quantities

The *Basis of Estimates Manual* contains detailed instructions on calculating many of the MOT quantities.

**Modification for Non-Conventional Projects:**

Delete *PPM 10.12.17.*
10.13   Speed Zoning

10.13.1   Regulatory Speeds in Work Zones

Regulatory speeds must be established to route vehicles safely through the work zone as close to normal highway speeds as possible. Temporary Traffic Control Plans (TTC plans) for all projects must include specific regulatory speeds for each phase of work. This can either be the posted speed or a reduced speed. The speed must be noted in the TTC plans: this includes indicating the existing speed if no reduction is made. By virtue of Florida Statute 316.187, all regulatory speeds must be established on the basis of a traffic and engineering investigation. Designers must only reduce speed when the temporary geometry requires it. The justification for establishing work zone regulatory speeds different from normal speed limits must be included in the project file. The TTC plan and the project file will suffice as the traffic and engineering investigation.

When field conditions warrant speed reductions different from those shown in the TTC plan, the contractor must submit to the construction project engineer for approval by the Department, a signed and sealed study to justify the need for further reducing the posted speed. Otherwise, the engineer may request the District Traffic Operations Engineer (DTOE) to investigate the need. It will not be necessary for the DTOE to issue regulations for regulatory speeds in work zones due to the revised provisions of Florida Statute 316.0745(2)(b).

Modification for Non-Conventional Projects:

Delete last two sentences in the above paragraph.

Regulatory speed signs in rural areas (Interstate and Non-Interstate) are to be preceded by a "Reduced Speed Ahead" sign positioned as follows:

- Interstate (Rural) - 1000 ft. in advance
- Non-Interstate (Rural) - 500 ft. in advance

Urban areas, ordinarily do not require an advance sign, however, the sign may be included at the designer's option.

The regulatory speed and “Reduced Speed” Ahead signs are to be paid for under the pay item for Construction Work Zone Signs (per each per day).
Modification for Non-Conventional Projects:

Delete the above sentence.

If the existing regulatory speed is to be used, consideration should be given to supplementing the existing signs when the construction work zone is between existing regulatory speed signs. For projects where the reduced speed conditions exist for greater than 1 mile in rural areas (Non-Interstate) and on Rural or Urban Interstate, additional regulatory speed signs are to be placed at no more than 1 mile intervals. Engineering judgment should be used in the placement of additional signs. For urban situations (Non-Interstate), additional regulatory speed signs are to be placed at a maximum of 1000 ft. apart.

The regulatory speed must not be reduced more than 10 mph below the posted speed, and never below the minimum statutory speed for the class of facility, without the approval of the District Traffic Operations Engineer and the appropriate District Director (See the Design Standards, Index 600).

On projects with interspaced work activities (such as interstate resurfacing), speed reductions must be located in proximity to those activities which merit a reduced speed, and not “blanketed” for the entire project.

The TTC plan phase notes must indicate when to remove the regulatory reduced speed limit signs.

When the regulatory speed is changed in a work zone, the permanent speed limit signs are to be removed or covered during the period when the work zone regulatory speed zones are in effect.
10.14 Law Enforcement Services

Work zones may require law enforcement services to protect both the workers and motorists during construction or maintenance activities. Evaluate the need for these services during the development of the TTC plans. The service needed must involve a Speed and Law Enforcement Officer for speed and traffic enforcement, a Traffic Control Officer for traffic control, or a combination of the two.

FDOT and the Florida Department of Highway Safety and Motor Vehicles (DHSMV) have a contractual agreement for the use of Speed and Law Enforcement Officers (Central Office Statewide Contract) to exclusively enforce the speed limit in specified work zones (see Contract #BDT99). Each district may enter into their own contractual agreements with local law enforcement agencies to provide additional resources for the use of a Speed and Law Enforcement Officer (District Contract).

Use Traffic Control Officers for traffic control only as described in Specification 102. Acquire the Traffic Control Officer from local law enforcement agencies or the Florida Highway Patrol. Do not use such traffic control law enforcement services for patrolling or speed enforcement.

10.14.1 Use of Speed and Law Enforcement Officers

Conditions to evaluate the use of Speed and Law Enforcement Officer must include, but not be limited to:

1. A work zone requiring reduced speeds
2. Work zones where barrier wall is used adjacent to through traffic
3. Night time work zones
4. A work zone in which workers are exposed to nearby high speed traffic

10.14.2 Use of Traffic Control Officer

There are certain construction activities that impede traffic flows such that supplemental traffic control is desirable. Uniformed law enforcement officers are respected by motorists; therefore, utilize Traffic Control Officers as a supplement to traffic control devices to assist the motorists and provide a safer work zone.
By specification, use Traffic Control Officers for the following conditions:

1. Directing traffic/overriding the signal in a signalized intersection.
2. When Design Standards, Index No. 619 is used on freeway facilities (interstates, toll roads, and expressways) at nighttime for work within the travel lane.
3. When Design Standards, Index No. 655 Traffic Pacing for overhead work is called for in the Plans or approved by the Engineer.
4. When pulling conductor/cable above an open traffic lane on limited access facilities, when called for in the Plans or approved by the Engineer.
5. When Design Standards, Index No. 625 Temporary Road Closure 5 Minutes or Less is used.

10.14.3 Coordination, Documentation and Payment

Coordinate with the district construction office to determine if law enforcement services will be justified. If possible, the associated law enforcement commander must also be included in the coordination.

Once the determination has been made that law enforcement will be used on a project, the designer/project manager and the construction engineer must develop supporting documentation for each TTC phase including the conditions requiring the law enforcement services, the number of personnel, the man-hours, and any other requirements that may be established.

Show the Speed and Law Enforcement Officer pay item in the Summary of Pay Item sheet only. Do not make any other reference to these services in the plans.

Modification for Non-Conventional Projects:

Delete the above paragraph.

Speed and Law Enforcement Officer can be used on non-limited access highways provided that the District Director of Transportation Operations has approved its use.

Pay for Speed and Law Enforcement Officer under pay item 999-102-A - Speed and Law Enforcement Officer (Do Not Bid) (HR).
For Traffic Control Officer, clearly indicate the intended use of the officer(s) during each phase of construction, the need for the service, the number of officers needed, and the required man-hours in the TTC plan. Traffic Control Officers will be paid for under pay item 102-14 - Traffic Control Officer (HR). Complete documentation that complies with the TTC plan must be included in the calculations sub-directory of the project directory.

**Modification for Non-Conventional Projects**

Delete the last two sentences of the above paragraph.

The initial coordination between the designer/project manager and construction must take place prior to Phase II. The final determination of man-hours and final documentation must be accomplished at the same time that construction days are set.

**Modification for Non-Conventional Projects**

Delete the above paragraph.

### 10.14.4 Other Uses of Law Enforcement

The contractor may choose to use law enforcement services beyond the details of the TTC plan for situations that assist with mobilization, demobilization, TTC setup, and other instances where he or she prefers the use of law enforcement.

The contractor is responsible for the coordination of these uses and will be included under the Lump Sum Maintenance of Traffic pay item. These contractor required services are not to be included in the Department's contract pay items for law enforcement services.

**Modification for Non-Conventional Projects**

Delete the above paragraph.
10.15 Motorist Awareness System (MAS)

The purpose of a Motorist Awareness System (MAS) is to increase the motorist awareness of the presence of active work and provide emphasis on reduced speed limits in the active work area. A MAS is created by using a combination of several different traffic control devices to draw attention to the legal speed and inform the motorist of his vehicle speed. Descriptions of some MAS devices are provided below. The *Design Standards, Index 670*, provide details on the most effective combination and placement of MAS traffic control devices.

The Department’s goal is to achieve the same respect for Work Zones that School Zones currently receive. The key in achieving this respect is to discontinue blanket speed limit reductions in work zones, increase enforcement, and to remove the MAS when the conditions requiring it no longer exist and restore the speed limit within the limits of the project to the posted speed limit. Specifically, MAS components are to be activated when the lane closure is setup and deactivated when the lane closure is taken down. All MAS components must be moved outside of the clear zone or to be shielded by a barrier or crash cushion when not in use.

The MAS must be used if all of the following conditions exist:

1. Multilane facility
2. Posted speed limit is 55 mph or greater
3. Work activity requires a lane closure for more than 5 days (consecutive or not)
4. Workers are present and not protected by barrier

The following is a list of some of the devices that are used as part of a Motorist Awareness System.

10.15.1 Portable Regulatory Signs (PRS)

The purpose of this device is to highlight the regulatory speed for the work zone. A portable regulatory sign is a portable trailer that has the regulatory speed sign mounted with flashing lights on each side of the sign. The lights are used to draw the driver’s attention to the regulatory speed. Use PRSs in accordance with *Design Standards, Index 670*. 
10.15.2 Radar Speed Display Unit (RSDU)

The purpose of this device is to display the motorist’s work zone speed. A radar speed display unit is a portable trailer that displays the speed of approaching motorists on a LED display panel. The radar mounted on the unit detects the speed. A regulatory sign with the posted speed is mounted above the LED display panel.

The device can be set that only speeds greater than the work zone speed are displayed. Use RSDUs in accordance with Design Standards, Index 670.

10.15.3 Speed and Law Enforcement Officer

The use of moving officers on a random basis, in conjunction with the other MAS devices, has proven to be effective. Although the Speed and Law Enforcement Officer is not shown on Index 670, the Designer should include the Speed and Law Enforcement Officer (DO NOT BID) pay item when using this Index. Department personnel are responsible to identify when Speed and Law Enforcement Officers are needed based on actual field conditions, document the man-hours used and directly pay the appropriate law enforcement agency. See Section 10.14 for additional information.

Modification for Non-Conventional Projects:

Delete the second sentence in the above paragraph and add the following:

The department may include a Speed and Law Enforcement Officer do not bid pay item.