STATE ARBITRATION BOARD

1022 LOTHIAN DRIVE TALLAHASSEE, FLORIDA 32312 PHONE: (904) 385-2852

/ / / NOTICE / / /

In the case of Ila Construction Company, Inc. versus the Florida Department of Transportation on Project No. 86100-3582 E4289 in Broward County, Florida, both parties are advised that State Arbitration Board Order No. 5-91 has been properly filed on September 13, 1991.

H. E. Cowger

H.E. Cowger, PE Chairman and Clerk S.A.B. CLERK
SEP 13 1991
FILED

HEC/sfc

Copies of Order and Transcript to:
Rick Chesser, District Secretary/FDOT
Rajendra U. Patel, President/Ila Construction Co., Inc.

ORDER NO. 5-91

RE:

Request for Arbitration by Ila Construction Company, Inc. on Job No. 86100-3592 E-4289 in Broward County

The following members of the State Arbitration Board participated in the disposition of this matter:

H. Eugene Cowger, P. E., Chairman Kenneth Morefield, P. E., Member John Roebuck, Member

Pursuant to a written notice, a hearing was held on a request for arbitration commencing at 10:00 a.m., on Tuesday, July 16, 1991.

The Board Members, having fully considered the evidence presented at the hearing,, now enter their order No. 5-91 in this cause.

ORDER

The Contractor presented a request for arbitration of a multi-part claim for release of liquidated damages assessed by the Department of Transportation because the work was not completed within the time stipulated in the contract and for additional compensation for maintenance of traffic costs he incurred due to delays, for related overhead costs incurred, for quantities of pay items constructed for which compensation was not made and for retainage withheld The total amount claimed, including prejudgement interest, is \$19.147.40.

The Contractor presented the following information in support of his claim:

PART I Liquidated Damages 31 days @ \$100 = \$3,100.00

Work on the project was halted, delayed or rendered

inefficient by adverse weather on ten days.

Work was delayed for 12 days during January 1988 by our inability to obtain the FC-4 asphalt mix required to construct the friction course. On January 11, 1988 we notified the Department of Transportation in writing of the

difficulty we were encountering in obtaining FC-4 mix and suggested substitution of FC-2 mix. On February 5, 1988 they approved substitution of type S-3 mix for FC-2 mix. If they had approved this substitution in a timely manner, we would have expedited the work which had to precede the friction course, thus allowing work on the friction course to begin earlier. These circumstances delayed the project 12 days.

We requested suspension of charging of the allowable contract time for Contractor's Vacation, as provided for in the contract, for December 24, 26, 28, 29, 30 and 31, 1987 and January 2, 1988. The Project Engineer gave verbal approval of this request, but in a later letter (December 31, 1987) the Department of Transportation denied our request. A total of seven days are requested here.

PART II Delay Damages \$2,684.00

This part of our claim is for reimbursement for maintenance of traffic and furnishing of construction traffic control items for the 22 day period during which work was extended beyond the allowable contract time because of adverse weather conditions and the unavailabity of FC-4 asphalt mix as described in PART I of our claim.

PART III Home Office and Field Office Overhead \$2,637.80

This part of our claim is for home office and field office overhead we incurred for the 22 day period during which work was extended beyond the allowable contract time because of adverse weather conditions and the unavailabity of FC-4 asphalt mix as described in PART I of our claim.

PART IV Underpayment for Asphalt Items \$2,789.12

We were paid for less than the actual quantities of the items Type S Asphaltic Concrete (Tons) and Asphaltic Concrete Friction Course we placed on the project. We believe that this material was placed in connections to adjacent properties.

PART V Retainage Withheld \$2,664.36

The amount claimed is the amount due us which has been retained by the Department of Transportation.

PART VI Prejudgement Interest \$5,272.12

This is interest at 1% per month for 38 months.

The Department of Transportation rebutted each part of the Contractor's claim as follows:

PART I

Two of the days on which the Contractor claims he was delayed by adverse weather were Sundays. Requesting additional contract time for these days is invalid because Sunday's were not counted in determining the elapsed contract time. A review of the project records indicates that weather conditions adversely impacted work progress on only one of the days claimed by the Contractor.

We do not agree that FC-4 mix was unavailable. This mix was routinely produced in Broward County, the county in which this project is located. February 1, 1988 was the earliest date on which the friction course could have been placed because other work which must precede this item had not been completed. Between January 11 and February 8, we were awaiting a response from the Contractor agreeing to a 30 cents per square yard reduction in the unit price for the friction course item.

We approved the change in asphalt mix type on the basis of Section 6.1 of the General Mini-Contact Specifications which sets out the type of mixes allowed. We decided that S-3 mix was suitable because it was compatible with the existing pavement adjacent to the work.

The Contractor failed to request the suspension of charging contract time 30 days in advance of the effective date as required by the contract. Also, uninterrupted prosecution of the work was essential because of the low percent progress versus the percent of project time used.

PART II

It is our position that no additional compensation is due under the item Maintenance of Traffic because the Contractor did not work on the project during the first 50 days of the time allowed and actually worked on the project for only 32 days of the 106 days for which time was charged. In any event, compensation is not due because the delays on which it is based were not caused by the Department of Transportation. We paid for all construction traffic control items (unit price basis) during the entire time these items were in place on the project. We are due a rebate of the amount we paid for these items for the period between the date on which the allowable contract time expires (as may be extended by release of liquidated damages by the Board) and the date on which the project was conditionally accepted.

The Contractor is not due reimbursement for overhead costs because the delays on which this part of his claim are based were not caused by the Department.

The quantity of Type S Asphaltic Concrete (Tons) for which the Contractor is claiming compensation is apparently the quantity that we deducted from this item in calculating the final pay quantity. This deduction was made to adjust for under thickness in certain areas of the asphalt surface course and shoulder base items which were paid for on the basis of square yards constructed.

The total contract amount shown on the May 1, 1988. Engineers's Weekly Summary was an estimated amount subject to correction during preparation of the final estimate. The amount payable on the final estimate was a negative amount (amount due the Department) so the Contractor is not due any retainage.

The Board in considering the testimony and the exhibits

presented found the following points to be of particular significance:

PART I

It is not clear from the testimony exactly what transpired between January 11, 1988 and February 5, 1988. It appears that the Department of Transportation first wanted a rebate to change the friction course mix type from FC-4 to S-3 but ultimately approved the change without a rebate on the basis of Section 6.1 of the General Mini-Contract Specifications. It is not clear how Section 6.1 applies to this situation because the plans specify a specific mix for the friction course (FC-4).

The contract provides that the Project Engineer has the authority to suspend charging of contract time for Contractor's Vacation.

PART II

Compensation for furnishing construction traffic control items was included in payment under the appropriate unit price items. Weather delays and a portion of delay time claimed by the Contractor for unavailability of FC-4 asphalt mix were not the fault of the Department of Transportation. PART III

Weather delays and a portion of delay time claimed by the Contractor for unavailability of FC-4 asphalt mix were not the fault of the Department of Transportation. PART ${\tt IV}$

The Department of Transportation did not present specific information on the deduction in the pay quantity for Type S Asphaltic Concrete (Tons).

The Contractor did not submit documentation to substantiate the quantity of Asphaltic Concrete Friction Course he claims to be the final quantity.

From the foregoing and in light of the testimony and exhibits presented, the State Arbitration Board finds as follows:

The Department of Transportation is directed to reimburse the Contractor for his claim as follows:

PART I Release liquidate damages in the amount of \$1,200, the amount assessed for 12 days and pay for Asphaltic Concrete Friction Course at the contract unit price for that item.

PART II \$ 320.00

PART III \$ 400.00

PART IV \$ 825.60

PART V Nothing ...

PART VI \$1,043.33

The Department of Transportation is directed to base payment for unit price construction traffic control devices (Barricades, Construction Signs, Flashing Arrow Board and High Intensity Flashing Lights) based on the actual number of days these units were in place during construction, not withstanding the days after expiration of the allowable contract time.

The Department of Transportation is directed to reimburse the State Arbitration Board the sum of \$207.00 for Court Reporting Costs.

The Contractor is directed to reimburse the State Arbitration Board the sum of \$51.75 for Court Reporting Costs.

Tailahassee, Florida

Dated: 10 September 1991

Certified Copy:

H. Eugene Cowger, P. E.

Chairman a Cierk, S.A.

10 September 1991 Date H. Eugene Cowger, P. E.

Count Mo

Kenneth Morefi Member

John P. Roebuck

Member

S.A.B. CLERK

SEP 13 1991

FILED

STATE ARBITRATION BOARD
STATE OF FLORIDA

S.A.B. CLERK

SEP 13 1991

ILA CONSTRUCTION CO., INC.

FILED

- and -

PROJECT NO. 86100-3582 E4289

LOCATION: Broward County,

Florida

DEPARTMENT OF TRANSPORTATION

ORIGINAL,

RE:

Arbitration In The Above Matter

DATE:

Tuesday, July 16, 1991

PLACE:

1007 Desoto Park Drive Tallahassee, Florida

TIME:

Commenced at 10:00 a.m. Concluded at 11:45 a.m.

REPORTED BY:

LAURA MOUNTAIN

Court Reporter

Notary Public in and for the State of Florida at

Large



WILKINSON & ASSOCIATES

Certified Court Reporters P.O. BOX 13461 Tallahassee, Florida 32317 904-224-0127



1	APPEARANCES:
2	
3	APPEARING ON BEHALF OF THE STATE ARBITRATION BOARD:
4	Mr. H. E. "Gene" Cowger, Chairman Mr. Ken Morefield
5	Mr. John "Jack" Roebuck
6	APPEARING ON BEHALF OF THE CONTRACTOR:
7	Mr. Rajendra U. Patel
8	Patrick B. Calcutt, Esquire
9	APPEARING ON BEHALF OF THE DEPARTMENT OF TRANSPORTATION:
10	
11	Mr. Robert H. Bourdon Mr. Charles Manganaro
	Mr. Donald R. Little
12	Nancy J. Aliff, Attorney at Law
13	
14	
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2	CHAIRMAN COWGER: This is a hearing of the State
3	Arbitration Board established in accordance with
4	Section 337.185 of the Florida Statutes.
5	Mr. Ken Morefield was appointed as a member
6	of the Board by the Secretary of Transportation.
7	Mr. Jack, John Roebuck was elected by the construction
8	companies of the contract through the Department of
9	Transportation.
10	These two members chose me, H. E. "Gene" Cowger,
11	to serve as the third member of the Board and as
12	Chairman.
13	Our terms of office began July 1, 1991, and
14	expired June 30, 1993.
15	Will all persons who intend to make oral
16	presentations during this hearing please raise your
17	right hand and be sworn in.
18	(Whereupon, all witnesses were duly sworn by the
19	Chairman.)
20	CHAIRMAN COWGER: The documents which put this
21	arbitration hearing into being are hereby introduced as
22	Exhibit No. 1. Exhibit No. 1 consists of the notice of
23	arbitration hearing, the request for arbitration
24	submitted by the contractor and the information that
25	was accompanying that request.

1	Does either party have any other information it
2	wishes to put into the record as an exhibit?
3	(Off the record)
4	CHAIRMAN COWGER: During the time that we were
5	off the record, there was an informal discussion of
6	exhibits presented and we will now identify those
7	exhibits.
8	DOT presented a package of information, the top
9	piece of which is notice of beginning and completion of
10	construction dated August 1, 1988, with several
11	attached sheets. We will call that Exhibit No. 2.
12	The contractor presented an amendment to his
13	claim which we will identify as Exhibit No. 3.
14	Does either party wish any additional time to
15	examine the exhibits? Hearing nothing, we will
16	proceed.
17	(Whereupon, Exhibit Nos. 1, 2 and 3 were received in
18	evidence.)
19	During this hearing the parties may offer such
20	evidence and testimony as is pertinent and material to
21	the controversy and shall produce such additional
22	evidence as the Board may deem necessary to an
23	understanding and determination of the matter before
24	it.
25	The Board shall be the sole judge of the

relevance and materiality of the evidence offered.

The hearing will be conducted in an informal manner. The contractor will elaborate on their claim and then the DOT will offer rebuttal.

Either party may interrupt to bring out a point by coming through the Chairman. However, for the sake of order and the sake of our court reporter, I must instruct that only one person speak at that time. And please introduce yourself the first time you speak.

It's appropriate now for the contractor to begin his presentation. Before you begin, though, might I suggest that maybe it would be good to proceed through this to some degree point by point and do the rebuttal as we go.

MR. CALCUTT: I'm Patrick Calcutt with the firm Cummings, Lawrence and Vezina. We represent Rajendra Patel, president of Ila Construction Company, who was the prime contractor on the project that is the subject of this claim on the arbitration hearing.

The claim is comprised of two primary elements.

First is the delay claim. The second is a payment

claim based on quantity overruns and we believe

wrongfully withheld retainage, although at the request

of the Board, we will take them point by point,

beginning with the delay claim.

To roughly summarize, Ila claims delays for bad weather during January of 1988 and early February, 1988, and delays associated with inability to obtain Type FC-4 asphalt.

Ila also claims revision of liquidated damages associated with, we believe, wrongful refusal to grant the contractor the automatic vacation suspension for the Christmas holiday period of 1987, '88.

I would like to turn this over to Mr. Patel so he can explain the elements first of the weather claims and the inability to obtain the FC-4 asphalt.

MR. PATEL: I'm Rajendra Patel. I am the president of Ila Construction Company. The contract was awarded to us on the 15th of July, 1987, with the notice to proceed issued on September 29th, 1987.

We had a preconstruction meeting where we had indicated to the Department of Transportation that we would start the job somewhere around about the 2nd of November. The 2nd of November, the starting date was given to them in consideration of one of the jobs which was a turnpike job which we were able to start also just before that.

The turnpike job was canceled and subsequently this job was delayed, also. And we started the job sometime in the latter part of November 30th, 1987.

We expected both the jobs to start at the same time, but because the one job was canceled, we thought that we would move the personnel from one of our other jobs, which was ongoing at the time, to this particular job without transferring a lot more equipment from our either tractors or from lifting of the other equipment necessary to do this particular job.

When we started the job, we had all intentions of finishing the job within the time period that we were allocated. So at the time when we started the job, we started the job with the intention of time.

However, during the course of our action, we presume that we would be given automatically, according to the Florida Department of Transportation standard section, the allowance for the Christmas holidays. And when we were -- when we requested the automatic suspension of time, it was given to us verbally by the project engineer.

And we did not really carry out any work during that week. We had complete shut down from Christmas, the 24th, until the 1st of January or 2nd of January, assuring that nothing would be -- we won't be charged for these calendar days.

However, during the week of Christmas, we were told that we should meet the foreman's request

forgetting the suspension of time, which we did.

And then on the 3rd or 4th of January, we received the letter from the DOT telling us that they -- we are far behind in the work, we are not going to give you automatic extension of time. But then again, it was too late for the fact.

Also in the vicinity of Brevard County and Dade County, none of the asphalt plants had the capacity of furnishing FC-4.

We had done several jobs in other districts where we had installed FC-4 without any problem.

But FC-4 was a problem for asphalt plants in Brevard County and Dade County.

While this thing was going on, we contacted several asphalt plants and we also requested Weekly asphalt plant turning out the material we needed, we will be more than happy to bring the material from outside and truck it in.

However, for a small lot or small batch of asphalt that we were going to need on this particular job and one other job at the time, most of the asphalt plants were refusing to meet the quantity that we needed for this particular job.

Meanwhile, we submitted the paperwork to the proper authority asking them for variance of work, what

we should do. And then we had to wait about three to four weeks to get the answer from them what exactly was required of us to do on the job in lieu of FC-4.

We also lost a lot of time due to weather, and the record will tell from the DOT daily logs. We lost several days on account of that.

Our basic claim really is for the -- really, in package number two, amounts to the liquidated damages, which is 3100. And on account of delays, a further claim for maintenance of traffic and the field office overhead expenses.

If you would like to reflect back and go back on Exhibit No. 3, the engineer's weekly summary report that indicates an item that shows the \$96,877.90 as an item. And we indicated that the contract was overrun by 8 percent.

We did not really claim 8 percent extra time on the job being above what we were really asked to do on the job, but I believe that considering all the elements, we should be granted 8 percent more allowance on the overall duration of the job, also.

During the course of the final settlement the Department -- we gave them our correspondence and a copy of all the asphalt tickets that would validate what exactly had been overrun on the job, to which

subsequently we received no letters or no payment.

We never received a final estimate on the job

from the Department of Transportation in spite of our

several requests and several phone conversations with

the resident engineer, Mr. Eddie Yue.

In our file and in the various exhibits you will see various correspondence that transpired between us and Eddie Yue.

The asphalt -- our basic claim really amounts to, as per Exhibit No. 1, to the amount of 8,000 --

CHAIRMAN COWGER: May I interrupt? If it's already in the documents, you don't need to repeat it. You don't need to repeat any of these amounts that are already documented.

MR. PATEL: Okay.

CHAIRMAN COWGER: That will save us a little time.

MR. PATEL: Sure. Basically, then, we are here to claim, against the Department of Transportation, what we have given to you as package number one and package number three. And I will be more than happy to answer any questions.

CHAIRMAN COWGER: Before the DOT is allowed to begin their rebuttal, does either one of the Board members have any questions?

	11
1	MR. MOREFIELD: One. What was your reason for
2	the overruns on the asphalt?
3	MR. PATEL: The overrun on the asphalt,
4	I believe, because of the adjoining property, we were
5	requested to do the leveling course and resurfacing
6	course.
7	And the several course and resurfacing course,
8	including the base course, all the ground pitch to the
9	adjoining property and the driveway, we were required
10	to do a lot more additional work so that all the
11	drainage or it would not really drop into the parking
12	lot of the adjoining property in a very steep manner.
13	We had to correct all that.
14	CHAIRMAN COWGER: Anything else, Mr. Morefield?
15	MR. PATEL: Also, the contour of the
16	cross-section did not work out exactly the same way as
17	the contour that existed in the overall picture.
18	MR. ROEBUCK: In your FC-4 case, realizing with
19	the small quantity, that can be a problem, did you have
20	any commitment prior to commencement that it would be
21	available?
22	MR. PATEL: Commencement of bidding of the job?
23	Well, we never had any problem trying to get FC-4 in
24	the other district, and we believed at the time we bid

the job that DOT, if they required us to bid the item

1	on FC-4, that it wouldn't be any problem getting FC-4.
2	We were relying on the fact that DOT had
3	specified FC-4 and they must know the availability of
4	the asphalt in the vicinity.
5	CHAIRMAN COWGER: Let me ask a question to make
6	sure I understood some testimony. You said that you
7	contacted several sources in attempting to get the
8	FC-4, couldn't obtain it, and one of the principal
9	reasons that you couldn't obtain it was because the
10	plants didn't want to produce such small quantities.
11	MR. PATEL: Not only that, but in Brevard and
12	Dade County, we have never installed FC-4, according to
13	most of the asphalt plants that we contacted. They had
14	always gone with the Papon mix, which is FC-2.
15	MR. MOREFIELD: At the start time, you said there
16	was another contract on the turnpike that caused you
17	delay on this project.
18	MR. PATEL: That's correct.
19	MR. MOREFIELD: And you said that one was
20	ultimately canceled.
21	MR. PATEL: It was canceled
22	MR. MOREFIELD: When was that canceled in
23	relation to the
24	MR. PATEL: We were scheduled to start that job

just before November 15th or so. In the first week of

1	November, if I recall correctly, that's the time when
2	we were supposed to start that job.
3	MR. MOREFIELD: But this job was supposed to
4	start
5	MR. PATEL: At the same time that we were going
6	to start the other job. I was going to move the
7	equipment to take care of both the projects at the same
8	time.
9	Both the projects required asphalt work, and
10	I didn't really want to have at the start our asphalt
11	equipment over there, because the job doesn't really
12	pay that kind of money to have another site of
13	equipment.
14	MR. MOREFIELD: Now, just so I get the date
15	right, you started work on this particular project, the
16	one in question, on November 30th or thereabouts.
17	MR. PATEL: That is correct.
18	MR. MOREFIELD: And that was about 50 days?
19	MR. PATEL: No.
20	MR. MOREFIELD: The contract day on which the
21	contractor began work.
22	MR. PATEL: We had promised DOT that we would
23	start the job on November 2nd as per the
24	preconstruction meeting that we had with them. In
25	spite of the fact that we started on the forty-ninth or

	7.3
1	fiftieth day, we still had all the intentions of
2	finishing the job.
3	MR. MOREFIELD: I know, but back that up, now.
4	I'm trying to relate that back to your turnpike job, if
5	you had started this one, which one was supposed to
6	start first, this one or the turnpike?
7	MR. PATEL: Both of the jobs were going to start
8	at the same time.
9	MR. MOREFIELD: You just told me November 15th.
10	MR. PATEL: November 15th
11	MR. MOREFIELD: Back off 49 days.
12	MR. PATEL: November 2nd was the time when we
13	told them that we would start the job.
14	MR. MOREFIELD: Okay, I'm just trying to
15	understand the 50 days. It says, contract day on which
16	the contractor began work, 50. What was the calendar
17	date? Was that November 30th?
18	MR. PATEL: November 30th, that's correct.
19	MR. MOREFIELD: So you back up 50 days from that.
20	MR. PATEL: We were going to start this
21	particular job on November 2nd and then we were going
22	to move the equipment from that job to the turnpike job
23	and we were going to move the equipment back and forth
24	to take care of both the projects at the same time.

MR. MOREFIELD: Okay, I've got you.

CHAIRMAN COWGER: Any further questions? DOT, as you begin your rebuttal, I would prefer or the Board would prefer that -- let's deal with them a little more item by item. Let's talk about the weather delays and then let's talk about the delays due to FC-4 and proceed on in that manner, if you would, please. So if you will start.

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MS. ALIFF: Thank you, Mr. Cowger. My name is
Nancy Aliff and I'm an attorney for the Department of
Transportation. And with me today is Bob Bourdon,
Charlie Manganaro and Don Little.

And just to briefly -- I will briefly summarize the Department's position and then I will turn this over to Mr. Bourdon and the other gentleman to detail it for the Arbitration Board.

Basically it's the Department's position that the projects delays were due solely to the contractor not starting the project until November 30th, 1987.

The time charges on this particular project began, and it's undisputed from what counsel for the contractor and also Mr. Patel have stated, that the time charges began on October 12th, 1987.

That was addressed at the preconstruction meeting and we have submitted to the Board a copy of the minutes of the preconstruction meeting where the

contractor was advised that the job would probably begin on October 12th, 1987 and that this was a 75 calendar day project with a estimated completion date of December 11th, 1987.

Mr. Patel submitted a letter also on September 21st of 1987, which is included in the packet, saying that work would begin on or about November 2nd, 1987. No work had begun by November 30th, 1987.

And also in the packet is a letter from Mr. Bourdon to Mr. Patel, saying that the Department was seriously concerned with the lack of activity on the project, that we had issued a notice to proceed on September 29th, 1987, and as of November 30th, 1987, 50 days of the 75 day contract had elapsed and no work was done.

Addressing particularly the specific dates which are set forth in the claim, as to weather delays, many of these delay days set forth with Sundays, which were not charged, and the Department has gone back through the diaries, and the only day, of the days listed, where we can find any impact due to weather was February 8th, 1988.

And with that I will turn this over to Mr. Bourdon.

1	CHAIRMAN COWGER: Before Mr. Bourdon starts,
2	would you explain to me a little bit about that Sunday
3	business.
4	MR. BOURDON: Gene, I can cover that.
5	CHAIRMAN COWGER: Okay, tell us why it was that
6	you said Sunday was not a chargeable day.
7	MR. BOURDON: Okay. Robert Bourdon, Department
8	of Transportation. The mini contract specifications
9	which you do have a copy of the full contract, does not
10	charge Sundays in the contract time counting process,
11	which is provided to the contractor.
12	In reviewing the days that the complaint has
13	alleged delay days in rain, we did go back through and
14	review all the records. I do have a handout that I
15	will provide to all members of the Arbitration Board
16	here this morning after I have completed that will
17	highlight specifically each day.
18	For instance, the 5th and 6th of January, '88,
19	there was no work on the project at all. Mr. Patel was
20	still on vacation.
21	MR. ROEBUCK: You say no work but not due to
22	weather?
23	MR. BOURDON: That's correct. He was just not or
24	the project. He had not returned from his stated
25	vacation period which I believe was the 22nd of

21st of December until January 10th, I believe, his correspondence indicated the vacation time that he was requesting. And I will get into that a little bit deeper.

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One point that Mr. Patel had made in his presentation was that what caused the delay to this project was a delay to the turnpike job. The job that Mr. Patel was referring to was a bridge repair project that Mr. Patel was successful in obtaining.

I do not have the records here present with me, but my recollection of the project and that was because of my direct involvement in the negotiation to close the project out, was that the project was supposed to start in the early to latter part of September, in that time frame, August, September time period.

It was an emergency project. It was on the turnpike. A ramp bridge at Pompano interchange that had the ramp basically closed down and limited to traffic.

Mr. Patel, an assumption on my part, because of the numerous contracts that he had received during the June bidding period, which I believe there were six or seven of them, had obtained him or had gotten himself a little bit stretched out.

The turnpike project was a serious project. We

were pushing him on a daily basis as to what his intention was.

It got down to about the November period of time and my recollection was the early part of November that we became very concerned over his lack of starting the turnpike project. And if he had gone any further, he would be into the middle of the tourist season with the turnpike severely restricted because of the construction. That we canceled the contract.

It took approximately a year and a half to two years from that point, if I'm not mistaken, to resolve the buy-out **provisions of the contract.

So in response to his statement that this particular project on 441 may have been delayed because of the turnpike project, but the turnpike project was delayed because Mr. Patel wasn't able to get out there and do the work, a very serious problem.

MR. PATEL: Can I interject something right here?

CHAIRMAN COWGER: Okay, go ahead right there, if
you would like to.

MR. PATEL: The turnpike project was delayed because this required a special beam. The special beam that had to be fabricated and delivered onto the job site was a big problem.

The particular type of beam that was requested in

the specification and contract documents, we already had informed the parties concerned that we will schedule the job, and we had a confirmed delivery date on that particular piece of beam.

That particular piece of beam kept the whole

That particular piece of beam kept the whole project — the particular piece of beam was not going to be delivered until about the 25th or so of November. And that's the reason why we were delaying the project and the schedule was until that time. And this reference has been given, the documents were provided to them for that fact. Go ahead.

CHAIRMAN COWGER: Mr. Bourdon, we let him interrupt. Before you come back, at some point in time, be sure to address specifically what he just said.

MR. MOREFIELD: Before he leaves, let me ask
Mr. Patel a question. So you are saying anticipated
the beam in the turnpike work starting, like you said,
about the same time as this project?

MR. PATEL: That's correct.

MR. MOREFIELD: But you could have started this one back on October 12th. So why didn't you start the other one while you were waiting on the beam?

MR. PATEL: I wanted to start both the projects in a manner so that I can roll out the equipment on

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1	both the projects at the same time.
2	MR. MOREFIELD: So it was your decision to delay
3	the project, is that what you are saying?
4	MR. PATEL: The decision to delay the project
5	also was based on the fact that the beam was going to
6	be delivered at the time we were going to start this
7	project at the same time, and the project was
8	completely canceled.
9	MR. MOREFIELD: I understand, but it was your
10	decision to try to coordinate both of them?
11	MR. PATEL: Both the projects at the same time,
12	that's correct.
13	MR. ROEBUCK: Did you order the beam in fact?
14	MR. PATEL: Oh, yes.
15	MR. ROEBUCK: And that's part of your claim on
16	the close out of the job?
17	MR. PATEL: Right, that's correct.
18	CHAIRMAN COWGER: I think that it's time to let
19	Mr. Bourdon come back now.
20	MR. BOURDON: In response to Mr. Patel's
21	statement, the beam was a very key element to the
22	contract and in fact the specifications required no
23	work to start until the beam was on site.
24	The problem was, Mr. Patel was not ordering the
25	beam in a timely fashion and that was what was causing

the problem. He had a financial problem on a previous construction job that had drained his funds, in my view of it, and I think, instead of belaboring the point here, I think that the Department would be willing to provide a copy, if the Board's pleasure is, of that particular contract file.

I think the record speaks for itself in relation to the correspondence between Mr. Patel and the Department, and the actions the Department did take.

MR. PATEL: The delivery of the beam at the time had no reflection of my financial capacity or anything. My financial capacity was not known to the Department. The Department made a business of knowing and creating my goddamn financial difficulties.

 $$\operatorname{MR}.$$ BOURDON: If it's the Board's pleasure, I'll move on.

CHAIRMAN COWGER: Let's move on. I don't think we need to hear any more of that.

MR. BOURDON: The weather areas that were covered in the claim as submitted, I think some letters that are very key that are in the package that we handed out as an attachment number two. There's a letter in there dated the 26th of February, 1988 that speaks of the request for weather delays from Mr. Patel. It has no details whatsoever.

I believe the letters are in chronological order,
 also, in the package.

And he requested 22 days with no details as to where the delays were, which is a requirement of the specification.

The Department responded back to Mr. Patel on the 3rd of March, '88. Again, the letter is in the package requesting details as to what days he was delayed. And requested that information be furnished back so that it may be analyzed.

The Department again, on the 22nd of March, 1988, sent a second letter again concerned over no response, asking for the details. We never did receive any response to our request until such time as the arbitration booklet was filed.

So we have responded to them in that fashion.

And again, as Ms. Aliff has covered, of all the days in the claim, one day is the maximum that could be considered as a delay day, and that was the day of February where it rained all day long, from the daily diaries.

The other days, there was either major asphalt work done, the contractor stopped at 2:30 after a concrete pour, and the records do support that analysis.

The FC-4 delays, as covered in Mr. Patel's part A of his delay period, in his request for arbitration, the Department's first notification from Mr. Patel on the problem with the FC-4 was made on the 11th of January, 1988 in a handwritten letter to the Department.

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Outlining, which is in the package, I believe, also, his response to the problem, which I would like to stress material supply problem normally is not a contractor or is not a Department-caused problem.

Normally it goes a supply problem that the

Department does review and if in fact it was
substantiated, would look to a time extension,
noncompensable. We did not receive any correspondence
other than the 11th, I am told, later on in the
process.

The letter of the 8th of February states that he was delayed 12 days because of the asphalt. Again, the Department's position at that point was that there was not a delay caused by the Department and therefore there was not a compensable delay to the project that was caused by us.

The approval of the S-3 usage asphalt was made to match the existing configuration of the project in the area where he was working and was done at the

Department's request, in concert with his problem that he alluded to in his 11th of January letter.

And it was made in relation to Section 6.1 in the mini contract specifications, on page nine, that talks to the substitute being at the engineer's approval.

The project records, in reviewing, indicate that Ila was not ready to place the final S-3 until after the 1st of February, '88, and that he did not in fact work until the 5th of February, '88.

And there's a note on the asphalt plant report of that day that indicates that the S-3 was approved and that note was made by the asphalt plant inspector, the roadway inspector, to document the file, that it had been approved.

Again, the Department did not see any exposure to the delay, because it was not a cause to us. So therefore we do not feel that there's any compensable overhead time that should be considered in the process.

The Department -- I will admit to a laxity, if you will. There's records or letters in the file that indicate that the Department did accept Mr. Patel's request to change from FC-4 to S-3, and that if fact it was agreed that there would be a rebate back to the Department of 30 cents per square yard.

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1	That supplemental agreement was never processed
2	by the Department. We never took advantage of the
3	rebate simply because of how the project was then
4	finally coming do you know the line, if you will.
5	We feel that there's a potential rebate that is
6	due us in that instance.
7	To go on into the liquidated damages area, just
8	as a summary, which would be in their damage portion of
9	their booklet, I have taken the liberty
10	CHAIRMAN COWGER: Let me stop a minute, if we
11	could, because I think there might be some questions
12	about the FC-4 delay before you move into liquidated
13	damages. Let's get those out on the table.
14	Mr. Roebuck?
15	MR. ROEBUCK: You heard, on January 11th,
16	Mr. Patel ask you for the approval of an alternate
17	surface scheme for the asphalt. When did you approve
18	it?
19	MR. BOURDON: The approval was noted on the
20	asphalt report on the 5th of February and then the
21	Department, in verbal discussions with Mr. Patel on the
22	8th of February, '88, Mr. Patel was responding back to
23	the Department's discussions with him.
24	MR. ROEBUCK: You went formal, but he had already
25	put you on notice that he was having a problem?

1	MR. BOURDON: That's correct. On the 11th, he
2	had noted that there was a problem.
3	MR. MANGANARO: By verbal request we also asked
4	for additional information. Again, a proposal back to
5	the Department.
6	MR. ROEBUCK: And you had an internal document
7	approving it earlier than his formal request of the 8th
8	of February?
9	MR. BOURDON: That's correct.
10	MR. PATEL: During the as soon as we started
11	the job, when we tried to line up the asphalt plant for
12	FC-4, we did make the project engineer and the
13	Department aware of the problem, which was done
14	verbally.
15	But on the first week of January we were asked by
16	the Department to submit a request to change, formally,
17	and that's when we formally made the request. That did
18	not really mean that the Department was aware on that
19	particular day only. They were aware of the problem a
20	long time before that.
21	MR. MOREFIELD: Was this rebate you were talking
22	about ever written? Was that just oral?
23	MR. ROEBUCK: There was an offer by the
24	contractor.
25	MR. MOREFIELD: It's in here somewhere,

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1	documented?
2	MR. BOURDON: Yes. February 8th, 1988, which was
3	the summation of the discussions that were being held
4	by the Department and the contractor to resolve
5	MR. ROEBUCK: And you accept the sloppy clerical
6	work for putting through this change order, but not the
7	credit to it, correct?
8	MR. BOURDON: That's correct. We never processed
9	a supplemental agreement. And part of that we'll get
10	into in discussions on the asphalt, that is in the
11	contractor's second hearing.
12	MR. MOREFIELD: Did you try to verify the
13	availability of FC-4 or did you just take the
14	contractor's word that he couldn't get it?
15	MR. MANGANARO: Well, again, FC-4, as far as we
16	understand, again, probably the asphalt supplier would
17	have a problem supplying FC-4 only because of the
18	smaller quantity and producing it at that time.
19	But FC-4, back to Mr. Patel's statement saying
20	that FC-4 has never been used in our district, that's
21	definitely incorrect, because we've placed FC-4 within
22	Broward County quite a bit. You know, on not heavily
23	traveled roads, but again, on secondary roads, FC-4 is
24	used on them.
25	So as far as the use of FC-4, again, during that

period of time, we did not explicitly get with weekly asphalt, but again, the commitment, we felt, if Mr. Patel had brought it to the Department's attention earlier out, we could have possibly, again, attended to the matters prior to them having a problem or being a delay.

Again, Mr. Patel could have, in the beginning, knowing that he had to have FC-4, contacted Weekly, known right at that point, or whoever the supplier would have been, to know that they would not provide that material, he would have known right off, at the beginning, and notified us at the beginning and this would not have been a problem later on in the contract.

MR. PATEL: We had contacted Weekly Asphalt, we had contacted Community Asphalt, we had contacted Hard Drive of Delray, we had contacted Rancor Construction, and we had also contacted State Paving.

And all of them had indicated to us that they have never installed FC-4 in the vicinity, they have always substituted FC-2 or S-3 for FC-4.

MR. BOURDON: In response to what I think
Mr. Patel's bottom line statement is, the pertinent
point, the Department does accept an S-3 as a
substitute. It's a normal substitute to meet existing
conditions.

Again, I think the record is clear as to the availability of FC-4 within the general area. It is obviously extensive.

MR. MANGANARO: We feel that it's maybe the quantity that he may have had a problem with, having the supplier supply it.

MR. BOURDON: It's a scheduling problem.

CHAIRMAN COWGER: I think the Board has heard enough on that, but let me ask a question. Mr. Patel, DOT testified a moment ago that you were not in a position to begin placing FC-4 or, as you ultimately placed S-3, until approximately February 1st of 1988.

What do you have to say to that?

MR. PATEL: Again, we go by the schedule and what we have on the job. Unless and until we receive the confirmation of what we are supposed to be doing, there's no point in scheduling something which we cannot do and at the time we have to wait for the damn thing, anyway.

In other words, if we would have known, for example, January 11th, that -- or even the next day, when we submitted the letter to them, that, hey, S-3 would be -- you can substitute, we would have rushed that job, we would have put all of our efforts in finishing the job in one week.

1	CHAIRMAN COWGER: DOT, can you tell us in between
2	the dates of the handwritten letter
3	MR. ROEBUCK: The 11th and the 5th, February 5th,
4	why, if it's so customary, Bob, to provide at quick
5	substitution of those two materials, why wouldn't it be
6	just the same day approval?
7	MR. BOURDON: Normally it is the same day
8	approval. What was holding it up was Mr. Patel's
9	response back of reduced cost of the material, which he
10	did not respond
11	MR. ROEBUCK: You were awaiting that letter of
12	February 8th or something to see what the credit was?
13	MR. BOURDON: That is correct. That was the
14	major holdup of it. As far as the formal approval, we
15	didn't get that letter until the 8th, but we allowed
16	him to go to work on the 5th, which was several a
17	few days after he was available to go to work, in light
18	of his asphalt order.
19	MR. PATEL: What they are claiming is, on the 1st
20	of February, they gave us the approval to proceed with
21	S-3 while they were still waiting for the letter, until
22	such approval. And the letter was issued on February
23	8th? I think somebody's lying here really badly.
24	CHAIRMAN COWGER: That's a pretty strong

25 statement. What are they lying about?

1	MR. PATEL: The point is, Mr. Bob Bourdon
2	indicated to you guys that they were waiting for the
3	letter for the rebate to come through so they can give
4	the approval. The approval was already given on
5	February 1st, and the letter was issued on February
6	8th? The whole statement is contrary to what the facts
7	are.
8	CHAIRMAN COWGER: I think we understand that.
9	Let me ask DOT, now, the question I started to ask a
10	moment ago. Between the date of the handwritten letter
11	of January 1, 1988 and the date that you have said that
12	the contractor could have reasonably begun work in
13	placing what was ultimately S-3, what was going on on
14	the project during that time, and was there something
15	on the project that hadn't been completed that needed
16	to be completed preceding beginning work on the S-3?
17	MR. MANGANARO: Well, at this point, I can give
18	you a handout for each
19	MR. ROEBUCK: Can you describe it?
20	MR. MANGANARO: Yes, I can describe it and also
21	give you a handout.
22	CHAIRMAN COWGER: Just tell us about it.
23	MR. MANGANARO: All right. Charlie Manganaro,
24	with the Department of Transportation. We have

documented or summarized the daily diaries onto legal

sheets. And 1-3-88, again, that was a Sunday, there
was no work production. Again, this is during the
period of time that they asked for vacation, so there
is no real dailies. There was 1-3-88 that says no
work, and then I have a note, contractor requests
vacation, was denied due to poor production.
Then on 1-10-88 is when contract time corrected,

Then on 1-10-88 is when contract time corrected, no time to be charged for Sundays and holidays.

And then 1-11, 76 calendar days, remove curb and gutter and sidewalk and asphalt at northwest corner, remove curb and gutter, left turn lane.

1-12, paved from 947 to 942, left at base.

Excavated and removed sidewalk and drain at northwest corner, formed, graded and compacted same.

1-13, excavated and removed existing asphalt in right turn lane, excavated and removed existing asphalt in another right turn lane, hauled, dumped, spread fill in widening area. Poured concrete in sidewalk at northwest corner.

On the 14th, placed forms for curb and gutter, excavated and cleared for flared end section, paved right turn lane.

On the 15th, placed asphalt for curb pad, paved ride turn lane, left of centerline. On the 16th, no work. It was a Saturday. On the 17th, no work, it was

1	a Sunday.
2	On the 18th, poured concrete curb and gutter. On
3	the 19th, removed existing curb and traffic separator.
4	On the 20th, removed existing median traffic
5	separator. On the 21st, removed existing head wall,
6	hand graded and dressed embankment.
7	On the 22nd, placed Type 3 asphalt, right turn
8	lane, poured Class 1 concrete for curb and gutter.
9	On the 23rd, removed forms for curb and gutter,
10	saw joints.
11	On the 24, it was a Sunday, no work.
12	On the 25th he set structure S-7 and four foot of
13	24-inch RCP.
14	On the 26th, he formed and poured curb and
15	gutter, median. Excavated and placed ditch bottom
16	inlet, northwest corner, poured median traffic
17	separator, removed existing head wall.
18	On the 27th, he poured curb and gutter, placed
19	asphalt for left turn lane taper.
20	On the 28th, placed asphalt from station to
21	station.
22	Placed four-foot stanchion for structure S-5 and
23	S-4. Poured concrete collar for same. Set manhole,
24	removed curb and gutter forms and reset same.
25	1-29-88, saw cut joints, placed eight foot of

1	pipe, poured median traffic separator.
2	On the 30th, no work, a Saturday. On the 31st,
3	no work, a Sunday.
4	2-1, removed median nose section, poured median
5	separator. Also curb and gutter.
6	On the 2nd, no work. On the 3rd, no work. On
7	the 4th, no work.
8	On the 5th, excavated for placement of 24-inch
9	RCP, paved with Type S-3 at right turn lane. Note,
10	showing approval to use Type 3 in lieu of FC.
11	CHAIRMAN COWGER: DOT, I think that we got all
12	that testimony. We appreciate that.
13	Is it your position that due to the work that you
14	just described to us that was going on during the month
15	of January, shall we say, that it really wasn't very
16	practical for the contractor to be placing FC-4 or S-3,
17	as the case may be?
18	MR. MANGANARO: That's correct.
19	MR. BOURDON: Most of the work during that period
20	of time was in the right turn lane, which was the
21	primary part of the work on the contract and the S-3
22	that he was putting down on the 5th was the base or the
23	structure course of the project. And then it was
24	finished out with S-3. And that was the date that it
25	was approved on.

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1	MR. PATEL: Some of the work that he is referring
2	to as S-3, S-3 was also used for leveling course, so
3	don't misinterpret that.
4	CHAIRMAN COWGER: We understand. Looking at the
5	plans, you had a base course of asphalt, I believe
6	yes. And a surface course of S-3 and then a friction
7	course of S-3. We understand.
8	Unless there are further questions, I think that
9	we ought to proceed on, now, Mr. Bourdon, with the
10	liquidated damages.
11	MR. BOURDON: Okay. In the liquidated damages
12	area, I did make an analysis of the three areas that
13	were questioned in Mr. Patel's presentation. He
14	requested ten days for weather. The Department sees at
15	this point one day.
16	The asphalt 12-day delay, the Department sees
17	zero, but I have taken the liberty of moving it out to
18	the full 12 days, at the discretion of the Board.
19	MR. ROEBUCK: A question about the previous
20	thing. In your earlier testimony about the dates that
21	he set forth, you mentioned that there were many
22	Sundays there.
22	MD DOUBDON: That is correct

I can't find but one Sunday.

MR. ROEBUCK: Is there more than one Sunday?

24

1	MR. MANGANARO: There were two.
2	MR. BOURDON: There was a Sunday charged on 1-10,
3	and 2-7 was a Sunday, also.
4	MS. ALIFF: Would you, for the record, summarize
5	what each of the dates were?
6	MR. BOURDON: The dates are in the book. I don't
7	think that we need to go back over it. We will give
8	you a copy of this.
9	MR. MANGANARO: And again, I have it summarized,
10	also, here.
11	MR. ROEBUCK: There were only two Sundays. I got
12	confused on how many Sundays.
13	MR. BOURDON: But as to the asphalt on the
14	liquidated damages, the Department has taken the
15	liberty of showing zero to 12 days, for the discretion
16	of the Board, as a liquidated damages delay, and
17	I express that aspect.
18	CHAIRMAN COWGER: Now, let me ask you this. You
19	are saying that you're saying that the Board should
20	find that the contractor is due relief for liquidated
21	damages for between one and 12 days as a noncompensable
22	delay?
23	MR. BOURDON: On the asphalt, the Department's
24	position, obviously, is zero, but we feel that it

should not be a compensable delay.

CHAIRMAN	COWGER:	Ι	understand
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MR. BOURDON: But I did show, for calculations further down in the presentation, to assist the Board in the other areas, you will see the reason why I showed the 12, up to 12.

On the vacation area, the contractor requested seven. Again, the Department's position is zero, but did stretch it out for seven days to the Board's discretion.

I have highlighted that as the mini contract specifications in Section 5.9, page 13 requires 30 days written notification for vacation periods.

Also, the Department has the option to reject due to traffic delays. The contractor's request for vacation was received on the 21st of December. It exceeded the days that would be the automatic that he had testified to.

MR. MOREFIELD: Let me ask a question, because
Mr. Patel did say -- I believe he said the project
engineer or somebody gave verbal approval for vacation,
or something like that. What's the Department's
response on that?

MR. BOURDON: Further on, that he was advised that 14 days was the maximum number of days allowed a contractor on vacation, and that was verbally given to

him. The record is not quite clear as to whether he 1 was verbally approved by the project engineer. But the 2 3 written approval --MR. MOREFIELD: For the dates requested? MR. BOURDON: That is correct. But the written approval on the 24th, which is three days after his 6 original request, he was advised that the maximum to be 7 allowed was 14. He had exceeded 14 in his request, and 8 in fact, the days that he was off the job, he stayed 9 off the job for the days that he had in his letter. 10 We provided a written denial under my signature 11 on the 12th -- on the 31st of December. And the 12 contractor did not return to work until the 11th of 13 14 January. MR. PATEL: At this point, I would like to bring 15 out another point in this issue. And that's the fact 16 that the contract amount was overrun by 8 percent and 17 there should be 8 percent overrun, also, on the total 18 calendar days allowed to the contractor. 19 20 MR. BOURDON: I don't want to -- I'm sorry. CHAIRMAN COWGER: Go ahead. 21 MR. BOURDON: I don't want to turn it into a 22 disputing contest, but the specifications are clear as 23

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time. It is automatically provided if in fact the

to an increase in contract quantity, that it is accrual

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contract is overrun. That is basically in somewhat of a dispute. But it is not compensable by home office overload. That's in his bid.

CHAIRMAN COWGER: But there's no question that the contract time will be adjusted at some point in accordance with the overrun in the contract. In other words, what's normally called accrued time, once you agree on what that overrun and the contract amount was.

MR. BOURDON: Generally that is done, depending on what did overrun and the impact to the contractor in his work effort.

And again, that can get to be a play, if you will, in relation to tonnage of asphalt on a small amount of project. 20 tons to 30 tons obviously is not really going to delay the contractor, but theoretically accrual time is contract time that is adjusted. And he would receive it in the final estimate.

CHAIRMAN COWGER: He will receive it in the final estimate, then. The allowable contract time will be adjusted in accordance with the ratio between the final contract amount that's agreed upon and -- well, the final contract amount that's paid, I should say, and the original contract amount?

MR. BOURDON: That is correct.

CHAIRMAN COWGER: So it's really a nonissue.

Okay, go ahead.

MR. BOURDON: In the liquidated damages area, the Department sees that there's a range due the contractor of \$100 up to \$2,000, which is basically the 20 days total that I was covering at the upper end.

The other areas of delay that Mr. Patel has covered in his complaint, Section B, into the maintenance of traffic, he has expanded that in relation to the -- simply the number of days of time extension as a lump sum adjustment on a per-day basis, which is -- which would be allowed on a lump sum item.

Again, the question comes in, was there a cost impact to the contractor. The Department's position is that for 50 days there was no work on the job at all, so we really do not see any damages to the lump sum maintenance of traffic item.

In his items two, three, four, in his package, and five, these are line item maintenance of traffic objects that are paid on a daily basis. They have used a unique method of calculating for damages in their complaint. And again, it is like a lump sum adjustment instead of a per day at contract unit cost.

I did take the liberty of, again, using that 20-day time extension that the Department feels would be the maximum exposure, at the Board's discretion, and

adjusted the contract items of barricades and construction signs, flashing arrow board, and there would be \$458 due the contractor if in fact all those days were granted to him by the Board.

We do have some information that however the Board sees the time, we can provide you the information that would adjust those items, because it is calculated on a daily-type basis.

Under the home office overhead, the contractor has requested the full 22 days at his overhead rates. The Department, again, at the upper end, on 12 weather days that he has -- ten weather days that he has asked for, if in fact there were weather days of that magnitude delay, they are not compensable by home office overhead.

I think the specification is clear that it is a cause out of the control of both parties, and therefore, time is just provided.

The 12 days on the FC-4, again, the Department feels that the maximum, that it is a supplier coordination problem and not that there was a flaw or a cause of delay by the Department, so therefore we feel no compensation for home office and field office should be provided.

The last item that was covered was interest

payments. I went through again on the assumption of the one day to 20 day time extension and went on down through all the areas of payment and the range would be a \$1,001.98 that the contractor owes us on the project, to a maximum of \$1620.12 that the contractor would be entitled to for the 20 days. And that's taking into consideration the rebate on the FC-4, which was never processed.

CHAIRMAN COWGER: And you are going to present that information to the Board?

MR. BOURDON: Yes.

CHAIRMAN COWGER: May I go back and ask a question that I should have picked up a while ago, but I didn't.

We talked just a moment about the claim based on the Department's failure to approve the contractor's request for a time suspension during the Christmas holiday, and let's talk about the period that in fact fell between Christmas Day and January 2nd, plus or minus. In other words, the period that was truly the Christmas holiday period.

Noting that the contract incorporates by reference the 1986 standard specification book, we've got a conflict between what the standard specification book says about granting vacation time and what the

1	mini contract says.
2	MR. BOURDON: Yes, sir.
3	· CHAIRMAN COWGER: How does the Department
4	normally treat that type of conflict between the mini
5	contract specifications and the standard
6	specifications?
7	MR. BOURDON: I believe the Department's actions
8	that Mr. Patel alluded to was that the verbal approval
9	was potentially given on the project by the project
10	engineer shows the intent that the Department normally
11	does follow the standard specifications in those
12	instances.
13	But again, the Department reserves the right,
14	because of traffic control problems on the contract, to
15	deny the contractor a vacation period.
16	But again, I say that up to the seven days is
17	within the reasonable realm of the issue.
18	CHAIRMAN COWGER: Okay.
19	MR. BOURDON: The only other areas left to
20	discuss and again, we will attempt to do it the best
21	that we can would be the amendment to the claim.
22	And I will refer most of the discussion to
23	Charlie Manganaro.
24	But most of the items, just in general, from what
25	I recall of reviewing the records, were adjustments to

quantities made for several reasons, one of which was the lack of tickets being delivered to the Department and there's correspondence in the file that we do have that will have to be pulled out that will note conversations with Mr. Patel from Bobbie Spitzkoph -- I believe it was from Bobbie Spitzkoph, I believe it was -- which was the estimates engineer, which alludes to the fact that he says that he has more tickets. And she suggested bring them in, so that we can reconcile our records.

And that goes back and forth several months after the construction contract. The same thing pretty much involved in item two, which is the friction course.

The retainage, the contract quantities that Mr. Patel was alluding to is off the Department's engineer's weekly summary and the figures speak for themselves in their package.

That is an estimate of quantities made by the project engineer. All estimates, as the Board is well aware, are scrutinized by the final estimate process. And in this case that is done in the districts by the resident estimates engineer.

That figure was reduced because of the quantity problems above and in fact the final estimate on the project was a negative estimate of a \$1,057, I believe

it was, which we have a copy of that particular estimate for the Board's information. But at this point I would turn it over to Mr. Manganaro.

MR. MANGANARO: We have an asphalt summary of the asphalt quantities we're using for the basis of payment as part of our final estimate. And we will make a copy of this and submit this as an attachment or review.

And in that, our final estimates engineer had stated or came up with theoretical yields on both the base, the structural course and the shoulder base that was to be constructed and came up with tonnage that would be required to produce or perform that work, as per plans.

Now, the actual tickets that were provided us out in the field came up to a total tons of 391 tons, 391.93 tons. The total tons needed per plan were 429.33 tons.

So in certain areas, as Mr. Patel was asking for, on the structural course or friction course, our final estimates engineer actually used some of those tons and reverted them back down into the structural course and used that in the structural area to provide for the uniform thickness that we were supposed to achieve there.

Again, he was deficient in certain courses, put

it -- if I can say, then, as he was putting his mats in or his layers, he was not putting them in correctly, to the proper thickness and to the proper grade that he should have, when he was laying it.

And so, trying to account for the material as it was being placed, then it would be like a -- to take the total and then take it and revert it into each and every group and come up with the total amount of asphalt that's needed.

Now, he's asking, in number one, he is saying Type S asphalt overrun, item number 533, 5331-2, and it's 23.5, and we are paying 23.6 and the remaining is, again, thrown down into the structural course, because of his deficiency in the area and, again, the thicknesses.

So he will not see that as a quantity increase in that item, even though he feels that at the time he placed his asphalt, he felt that he was putting that many tons in that area.

The asphalt concrete friction course -- no, I'm sorry, that was the Type S asphalt overrun, structural course. But again, the structural course was deficient in thickness.

And also the -- well, the FC, when he was placing his FC finishing course, again he is saying the asphalt

1	concrete friction course overrun, item number 5337-1-5,
2	plan quantity was 1277 square yards. Actual quantity
3	used was 1954.6. Again, it's a square yard item.
4	Are you saying that's the actual square yard area
5	or are you converting your tonnage to a square yard
6	area?
7	MR. PATEL: The square yard area, as such, on
8	this job.
9	MR. MANGANARO: You're saying that's the actual
10	square yard out there?
11	MR. PATEL: Uh-huh.
12	MR. MANGANARO: Again, our records indicate 1277
13	as the final square yard area.
14	MR. PATEL: 1277, your plan area, is not the
15	actual area.
16	CHAIRMAN COWGER: 1227 is the number, not 1277,
17	according to the contract. There's a typo there
18	somewhere.
19	MR. MANGANARO: Okay.
20	CHAIRMAN COWGER: Okay, but the dispute is that
21	the Department is saying we're going to pay plan
22	quantity?
23	MR. MANGANARO: The Department is saying, yes,
24	plan quantity.
25	CHAIRMAN COWGER: And the contractor is saving we

1	placed a larger area than that?
2	MR. PATEL: That's correct.
3	CHAIRMAN COWGER: What do you have to
4	substantiate the fact that you placed a larger area,
5	Mr. Contractor?
6	MR. PATEL: We extended the boundary on the
7	project, we extended the driveway in the other parking
8	lot where it needed to be corrected, and all that added
9	up to the quantities that we are claiming.
10	CHAIRMAN COWGER: Did you measure it? Or how did
11	you arrive at that 1900 and
12	MR. PATEL: We actually had physically measured
13	the whole thing.
14	MR. MOREFIELD: And you have verbal, written
15	directions that the DOT asked you to do that?
16	MR. PATEL: Again, this was all given to the DOT
17	people in our final estimate. I don't have the copy of
18	that, but if you recall, in our Exhibit No. 3 and
19	claim, the Department continually made a record that
20	our final quantity came to \$96,877.90, and this
21	particular figure has been reflected on the daily
22	tickets on about 30 or 40 pages of this.
23	MR. ROEBUCK: And that's included in that?
24	MR. PATEL: And all of that is part of that, and
25	that's the exact figure which we are claiming.

1	MR. MOREFIELD: But again, the plan area, if it
2	was 1227, you went beyond that. Under what authority
3	did you go beyond that? At whose direction?
4	MR. PATEL: We were given as per the direction
5	of the project engineer and the inspector, yes.
6	MR. MOREFIELD: Verbally?
7	MR. PATEL: Yes, because the contractor wanted
8	the unit price for the payment of these items and there
9	was no point in going beyond that. I mean, we could go
10	beyond what was shown on the plan without any problem.
11	MR. MOREFIELD: Does DOT have anything to say
12	about the verbal?
13	MR. BOURDON: Get the project engineer.
14	MR. LITTLE: My name is Don Little, the
15	Department of Transportation.
16	In the field of construction, what we try and do
17	is we have areas that exceed the project limits, we
18	request the contractor to submit, in writing, the
19	quantity or changes reflected in those areas. Outside
20	of that, we stay within the contract.
21	MR. MANGANARO: I would like to ask a question.
22	MR. ROEBUCK: He says that he billed you for it,
23	he put it on his request.
24	MR. PATEL: That's correct.
25	MR. ROEBUCK: Did you approve the additional

1	area?
2	MR. LITTLE: No, no, I'm not allowed to approve
3	that area.
4	MR. PATEL: The number reflected on your own
5	ticket, your daily logs.
6	MR. MANGANARO: Can I ask a question? You made
7	reference that that friction course was behind the
8	sidewalk. You made reference to the connection is
9	behind the sidewalk.
10	MR. PATEL: Not behind the sidewalk. Behind the
11	sidewalk?
12	MR. MANGANARO: You made reference to that's what
13	came up to that quantity.
14	MR. PATEL: The driveways, the driveways and
15	beyond the project limits, we extended the project
16	limits and we went out another 20 feet or whatever it
17	was down in the field. I don't have our exact
18	MR. MOREFIELD: Now, is that along the project or
19	down the driveway we're talking about now?
20	MR. PATEL: Down the driveway and alongside
21	MR. MOREFIELD: You put friction course down the
22	driveway?
23	MR. PATEL: That's correct.
24	CHAIRMAN COWGER: Why did you place friction
25	course down the driveway? I guess that's what we're

	52
1	asking.
2	MR. PATEL: In order to
3	MR. MOREFIELD: Excuse me, let's make it
4	straight. Was it S-3?
5	MR. ROEBUCK: S-3. He was just putting S-3 in.
6	CHAIRMAN COWGER: But the claim is under the
7	friction course pay item.
8	MR. PATEL: That's correct.
9	CHAIRMAN COWGER: DOT, I need to go back and go
10	through your testimony just a little bit. I got a
11	little confused there when you were talking about how
12	you arrived at your quantities.
13	But I think what I heard said was that as far as
14	the type S, item number one is concerned, that there
15	was some theoretical development of quantities that
16	assigned tonnage to the base item, which was on a
17	square yard, as opposed to the Type S tonnage item,
18	which was paid for by weight.
19	MR. MANGANARO: That's correct.
20	CHAIRMAN COWGER: And the confusion apparently
21	seems to be over the fact that you think the contractor
22	is claiming, under the tonnage item, some material that
23	he in fact should have been paid for or was paid for
24	under the square yard optional base item, is that what

you are really saying?

MR. MANGANARO: Correct. Well, again, as part of the payment of a square yard item, he should substantially give the Department a theoretical thickness. And if it was shy with what we were doing, then again, making that equivalent thickness.

MR. BOURDON: I think that it should be brought to the Board's attention that in the contractor's submittal, supplemental submittal to his claim, he alludes to the project engineer's daily or weekly summaries that speaks of \$96,000 plus.

There is also, in his package, an estimate that was processed by the Fort Lauderdale residency, signed by the Department representative, and the contractor was paid. That included a correction of that estimate on the engineer's estimate and did show the quantities as to how that calculation was made.

To my knowledge, other than missing tickets that I have testified to before, that the Department kept asking Mr. Patel to supply us, which we never did receive, the corrections have been made to the quantities as they exist today, and they are part of their own exhibits.

MR. PATEL: Here is the letter that was issued to the Department, which was made on May 5th, giving them the number of tickets, the ticket numbers from the

1	weekly asphalt plan outlining the exact weight on each
2	one of the tickets. A lot of that was given to them.
3	CHAIRMAN COWGER: DOT, what do you have to say
4	about that?
5	MR. MANGANARO: Well, we were provided tickets by
6	Mr. Patel but quite a few of them were also duplicated
7	tickets that he was requesting compensation for.
8	MR. PATEL: None of the ticket numbers are
9	duplicated.
10	MR. MANGANARO: Again, Mr. Patel, you had
11	conversations with Ms. Spitzkoph, went over the
12	records, she tallied his total tickets up and there
13	were your total tonnage brought up to that job was
14	not the same
15	MR. PATEL: You people listed about three days of
16	my travel time and whatnot, correct all the ticket
17	numbers and whatnot, and I finally give you people all
18	the information and still you people have refused to
19	acknowledge the fact that you have received any asphal
20	tickets to correct the problem.
21	CHAIRMAN COWGER: May I interrupt? Members of
22	the Board, don't you think we have reached a point
23	where we're down to arguing and it's time to cut this
24	off?
25	MR. MANGANARO: May I express a couple other

1	things?
2	CHAIRMAN COWGER: As long as it's not
3	MR. MANGANARO: No, not pertaining to this issue.
4	CHAIRMAN COWGER: Not pertaining to things we're
5	arguing about now.
6	MR. MANGANARO: It was more on the time issue,
7	too. I just wanted to cover bases there. Again, back
8	in the time, in the summary of the daily diaries,
9	I went through it and the total time period from
10	October 12th, which was the starting date of the
11	contract, to February 16th, where we actually initially
12	accepted the contract, there was a total of 128 days.
13	Of that period, there was 18 Sundays and four holidays,
14	counting Christmas Day and New Years.
15	So subtracting from 128 minus 18 and minus four
16	gave 106 actual days, work days that could have been
17	work days that Mr. Patel could have provided.
18	Out of that he worked 32 days and performed all
19	the work necessary on the job out of 32 days. And that
20	left 74 days that Mr. Patel did no work on the job.
21	MR. PATEL: That proves the fact that if we had
22	been given all the information right on time, that we
23	could have finished the job before the first week of
24	January.
25	CHAIRMAN COWGER: One other question and we're

1	going to close it off. The contractor has made a
2	request for relief of liquidated damages and that
3	amount is somehow or other included in the claim for
4	prejudgment interest.
5	When were the liquidated can DOT tell me the
6	date or the approximate date on which the liquidated
7	damages were first assessed and deducted from the
8	contractor's pay estimates? Do you understand the
9	question?
10	MR. MANGANARO: Yes.
11	MR. BOURDON: Yes, sir. It appears that the
12	majority of it was taken out on I'm sorry, there was
13	\$500 taken out on estimate one, and then there was
14	\$2600 taken out on estimate number two, which was dated
15	3-23-88.
16	CHAIRMAN COWGER: Okay, that's all we need to
17	know.
18	MR. ROEBUCK: I think it's in here.
19	MR. BOURDON: Yes, it's in part of their package.
20	That should give you those dates
21	CHAIRMAN COWGER: All right, that's good enough.
22	I want to give everybody the opportunity now to each
23	side, to make any summation statement they want to make
24	and we're going to stop.
25	MR. CALCUTT: I'll speak for the contractor,

briefly, in closing. Our claim is comprised of several elements today. It's undisputed that the contractor requested but was denied the opportunity to take the standard Christmas vacation, plus a few days around it. The denial came after the vacation period requested was over, untimely.

It's undisputed that the contractor was unable to obtain Type FC-4 asphalt and the DOT has granted effectively a no-cause time extension to acknowledge those delays.

The ultimate issue is the contractor is entitled to and in fact did complete the work in less than the allotted contract time, even including all the weather delays, even including the FC-4 asphalt delays, the contractor completed the job in 56 calendar days in a 75-day contract period.

The contractor has a right to complete the work early within the contract time. The weather delays inadvertently included two Sundays. Those should be deducted from the claim, leaving a valid claim for eight weather delays.

And finally, the contractor should be compensated for the asphalt placed on the job verified by the originals of the asphalt tickets which have been provided to the Department and which we also have here

today for the Board's review and the review of the Department.

And the contractor feels that it's entitled to the sums claimed, as adjusted, with the weather delays and the prejudgment interest from May of 1988.

CHAIRMAN COWGER: DOT?

MR. BOURDON: Just in closing, Mr. Chairman, the Department's position is that the delays suffered on the job were delays caused by the contractor's own action or inaction in respect to coordinating his work effort on numerous projects that he had within the Fourth District.

The rain days, as requested, the record speaks for itself. And I believe the handout that I gave you will cover that.

The damages area, again, the Department's position is that there should not be any compensable home office overhead added to any time given for the simple fact that it was not direct Department cost.

We do have some other things, at the pleasure of the Board, as to what you feel is necessary to arrive at your decision, as far as the barricade counts and things of that nature that we can supply you.

CHAIRMAN COWGER: I think, under the circumstances, the Board has all the evidence it needs.

1	Mr. Roebuck or Mr. Morefield, do you have any further
2	questions?
3	MR. MOREFIELD: I don't.
4	MS. ALIFF: Mr. Cowger, I would like to submit to
5	you the notes to which Mr. Manganaro referred to.
6	CHAIRMAN COWGER: Okay. Now, so far what we've
7	taken here in additional information is the notes from
8	the diary, the project diaries. Did you give me more
9	than one copy?
10	MS. ALIFF: I believe I handed you three copies.
11	CHAIRMAN COWGER: Okay. Let's identify these
12	notes from the project diary as Exhibit No. 4. The
13	contractor was just given a copy. If he will make a
14	note of that. And was the contractor furnished a copy
15	of this summation that Mr. Bourdon handed down here a
16	while ago?
17	MS. ALIFF: Yes.
18	MR. CALCUTT: Yes.
19	CHAIRMAN COWGER: Let's make that Exhibit No. 5.
20	(Whereupon, Exhibit Nos. 4 and 5 were received in
21	evidence.)
22	CHAIRMAN COWGER: Before we close, now, I want to
23	offer the contractor the since this information than
24	was submitted here during the hearing, he really hasn'

25 had an opportunity to review.

Do you desire to make any kind of a response? We 1 would give you the opportunity to present something in 2 writing within some reasonable time, commenting on the 3 factuality of any of the statements that are in these documents. The factuality, only. MR. PATEL: Most of the facts have really been 6 brought out in the open and I don't believe that, other 7 than the dispute, the mayor dispute, there's no dispute 8 about the unavailability of FC-4. There's no dispute 9 about the fact that the Department denied us the 10 vacation and the holiday time. 11 CHAIRMAN COWGER: Under the circumstances, then, 12 the Board is going to close out the record. We will 13 accept no more testimony or exhibits. 14 This hearing is hereby closed. The Board will 15 meet on September 12th, 1991, to deliberate on this 16 claim and you will have our order shortly thereafter. 17 (Whereupon, the hearing was concluded at 11:45 a.m.) 18 19 20 21 22 23

24

1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA)
3	COUNTY OF LEON)
4	I, LAURA MOUNTAIN, Court Reporter and Notary Public in
5	and for the State of Florida at Large:
6	DO HEREBY CERTIFY that the foregoing proceedings were
7	taken before me at the time and place therein designated;
8	that my shorthand notes were thereafter reduced to
9	typewriting under my supervision; and the foregoing pages
10	numbered 1 through 60 are a true and correct record of the
11	aforesaid proceedings.
12	I FURTHER CERTIFY that I am not a relative, employee,
13	attorney or counsel of any of the parties, nor relative or
14	employee of such attorney or counsel, nor financially
15	interested in the foregoing action.
16	WITNESS MY HAND AND SEAL this, the 13th day of
17	August, A.D., 1991, IN THE CITY OF TALLAHASSEE,
18	COUNTY OF LEON, STATE OF FLORIDA.
19	
20	LAURA MOUNTAIN
21	Court Reporter Post Office Box 13461
22	Tallahassee, Florida 32317
23	My Commission Expires September 23, 1994
24	